117TH CONGRESS 1ST SESSION

H. R. 5129

To amend the Community Services Block Grant Act to reauthorize and modernize the Act.

IN THE HOUSE OF REPRESENTATIVES

August 31, 2021

Ms. Bonamici (for herself, Mr. Thompson of Pennsylvania, Ms. McCollum, Ms. Stefanik, Mr. DeSaulnier, and Mr. Comer) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

To amend the Community Services Block Grant Act to reauthorize and modernize the Act.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Community Services
- 5 Block Grant Modernization Act of 2021".
- 6 SEC. 2. REAUTHORIZATION.
- 7 Subtitle B of title VI of the Omnibus Budget Rec-
- 8 onciliation Act of 1981 (42 U.S.C. 9901 et seq.) is amend-
- 9 ed to read as follows:

"Subtitle B—Community Services Block Grant Program

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3	"SEC. 671. SHORT TITLE.
4	"This subtitle may be cited as the 'Community Serv-
5	ices Block Grant Act'.
6	"SEC. 672. PURPOSES.
7	"The purposes of this subtitle are—
8	"(1) to reduce poverty in the United States by
9	supporting the activities of community action agen-
10	cies that improve the economic security of low-in-
11	come individuals and families and create new eco-
12	nomic opportunities in the communities where they
13	live; and
14	"(2) to accomplish the purposes described in
15	paragraph (1) by—
16	"(A) strengthening community capabilities
17	for identifying poverty conditions and opportu-
18	nities to alleviate such conditions;
19	"(B) empowering residents of the low-in-
20	come communities served to respond to the
21	unique problems and needs within their commu-
22	nities through their maximum feasible partici-
23	pation in advising, planning and evaluating the
24	programs, projects, and services funded under
25	this subtitle;

1	"(C) using innovative community-based ap-
2	proaches that produce a measurable impact or
3	the causes and effects of poverty, including
4	whole family approaches that create opportuni-
5	ties for, and address the needs of, parents and
6	children together;
7	"(D) coordinating Federal, State, local
8	and other assistance, including private re-
9	sources, related to the reduction of poverty so
10	that resources can be used in a manner respon-
11	sive to local needs and conditions; and
12	"(E) broadening the resources directed to
13	the elimination of poverty, so as to promote
14	partnerships that include—
15	"(i) private, religious, charitable, and
16	neighborhood-based organizations; and
17	"(ii) individuals, businesses, labor or
18	ganizations, professional organizations
19	and other organizations engaged in ex-
20	panding opportunities for all individuals.
21	"SEC. 673. DEFINITIONS.
22	"In this subtitle:
23	"(1) AGENCY-WIDE STRATEGIC PLAN.—The
24	term 'agency-wide strategic plan' means a plan that
25	has been adopted by an eligible entity within the

- past 5 years and establishes goals that include meeting needs identified by the entity in consultation with residents of the community through a process of comprehensive community needs assessment.
 - "(2) COMMUNITY ACTION AGENCY.—The term 'community action agency' means an eligible entity (which meets the requirements of paragraph (1) or (2), as appropriate, of section 680(c)) that delivers multiple programs, projects, and services to a variety of low-income individuals and families.
 - "(3) COMMUNITY ACTION PLAN.—The term 'community action plan' means a detailed plan, including a budget, that is adopted by an eligible entity, for expenditures of funds appropriated for a fiscal year under this subtitle for the activities supported directly or indirectly by such funds.
 - "(4) COMMUNITY SERVICES NETWORK ORGANI-ZATION.—The term 'community services network organization' means any of the following organizations funded under this subtitle:
- 21 "(A) A grantee.
- 22 "(B) An eligible entity.
- 23 "(C) An association with a membership 24 composed primarily of grantees, eligible entities, 25 or associations of grantees or eligible entities.

1	"(5) Department.—The term 'Department'
2	means the Department of Health and Human Serv-
3	ices.
4	"(6) ELIGIBLE ENTITY.—The term 'eligible en-
5	tity' means an entity—
6	"(A) that is an eligible entity described in
7	section 673(1) (as in effect on the day before
8	the date of enactment of the Community Serv-
9	ices Block Grant Modernization Act of 2021) as
10	of the day before such date of enactment, or
11	has been designated by the process described in
12	section 680(a) (including an organization serv-
13	ing migrant or seasonal farmworkers that is so
14	described or designated); and
15	"(B) that has a tripartite board described
16	in paragraph (1) or (2), as appropriate, of sec-
17	tion $680(c)$.
18	"(7) EVIDENCE-BASED PRACTICE.—The term
19	'evidence-based practice' means an activity, strategy,
20	or intervention that—
21	"(A) demonstrates a statistically signifi-
22	cant effect on improving relevant outcomes
23	based on at least one well-designed and well-im-
24	plemented experimental or quasi-experimental
25	study, or at least one well-designed and well-im-

plemented correlational study with statistical controls for selection bias, and includes ongoing efforts to examine the effects of such activity, strategy, or intervention; or

- "(B) demonstrates a rationale based on high-quality research findings or positive evaluation that such activity, strategy, or intervention is likely to improve relevant outcomes; and includes ongoing efforts to examine the effects of such activity, strategy, or intervention.
- "(8) Grantee.—The term 'grantee' means a recipient of a grant under section 675 or 676 of this subtitle.

"(9) POVERTY LINE.—

"(A) IN GENERAL.—The term 'poverty line' means the official poverty line defined by the Office of Management and Budget, based on the most recent data available from the Bureau of the Census. The Secretary shall revise the poverty line annually (or at any shorter interval the Secretary determines to be feasible and desirable). The required revision shall be accomplished by multiplying the official poverty line by the percentage change in the Consumer Price Index for All Urban Consumers during

1	the annual or other interval immediately pre-
2	ceding the time at which the revision is made.
3	"(B) Community services block grant
4	ELIGIBILITY CRITERION.—Subject to subpara-
5	graph (C), 200 percent of the poverty line, as
6	defined in subparagraph (A), shall be used as
7	a criterion of eligibility for services or assist-
8	ance provided to individuals or families through
9	the community services block grant program es-
10	tablished under this subtitle.
11	"(C) Procedures for continued eligi-
12	BILITY.—A State may establish procedures to
13	ensure that a participant in a program, project,
14	or service funded under this subtitle remains el-
15	igible to participate as long as the participant
16	is successfully progressing toward achievement
17	of the goals of the program, project, or service,
18	regardless of any income eligibility criteria used
19	to determine the participant's initial eligibility.
20	"(10) Private, nonprofit organization.—
21	The term 'private, nonprofit organization' means a
22	domestic organization that is—
23	"(A) described in section 501(c)(3) of the
24	Internal Revenue Code of 1986 and exempt

1	from taxation under section 501(a) of such
2	Code; and
3	"(B) described in paragraph (1) or (2) of
4	section 509(a) of the Internal Revenue Code of
5	1986.
6	"(11) Secretary.—The term 'Secretary'
7	means the Secretary of Health and Human Services.
8	"(12) Service area.—The term 'service area'
9	means the unique geographic area which the State
10	has designated as the area to be served by an eligi-
11	ble entity with funding under section 679(a)(1).
12	"(13) State.—The term 'State' means any of
13	the several States, the District of Columbia, the
14	Commonwealth of Puerto Rico, Guam, the United
14 15	Commonwealth of Puerto Rico, Guam, the United States Virgin Islands, American Samoa, or the Com-
15	States Virgin Islands, American Samoa, or the Com-
15 16	States Virgin Islands, American Samoa, or the Commonwealth of the Northern Mariana Islands.
15 16 17	States Virgin Islands, American Samoa, or the Commonwealth of the Northern Mariana Islands. "SEC. 674. AUTHORIZATION OF COMMUNITY SERVICES
15 16 17 18	States Virgin Islands, American Samoa, or the Commonwealth of the Northern Mariana Islands. "SEC. 674. AUTHORIZATION OF COMMUNITY SERVICES BLOCK GRANT PROGRAM.
15 16 17 18 19	States Virgin Islands, American Samoa, or the Commonwealth of the Northern Mariana Islands. "SEC. 674. AUTHORIZATION OF COMMUNITY SERVICES BLOCK GRANT PROGRAM. "(a) AUTHORIZATION OF PROGRAM.—The Secretary
15 16 17 18 19 20	States Virgin Islands, American Samoa, or the Commonwealth of the Northern Mariana Islands. "SEC. 674. AUTHORIZATION OF COMMUNITY SERVICES BLOCK GRANT PROGRAM. "(a) AUTHORIZATION OF PROGRAM.—The Secretary is authorized to carry out a community services block
15 16 17 18 19 20 21	States Virgin Islands, American Samoa, or the Commonwealth of the Northern Mariana Islands. "SEC. 674. AUTHORIZATION OF COMMUNITY SERVICES BLOCK GRANT PROGRAM. "(a) AUTHORIZATION OF PROGRAM.—The Secretary is authorized to carry out a community services block grant program and to make grants through the program,

- 1 "(b) AUTHORITY OF SECRETARY.—The Secretary is
- 2 authorized to carry out other community programs de-
- 3 scribed in section 690.
- 4 "(c) Uniform Administrative Requirements,
- 5 Cost Principles, and Audit Requirements.—Not-
- 6 withstanding any other provision of the Omnibus Budget
- 7 Reconciliation Act of 1981 (Public Law 97–35) or of sec-
- 8 tion 75.101(d)(1), part 75 of title 45, Code of Federal
- 9 Regulations, funds authorized to be appropriated under
- 10 this subtitle shall be subject to all subparts of the uniform
- 11 administrative requirements, cost principles, and audit re-
- 12 quirements for Federal awards as adopted in regulations
- 13 promulgated by the Secretary to implement the Uniform
- 14 Administrative Requirements, Cost Principles, and Audit
- 15 Requirements under part 200 of title 2, Code of Federal
- 16 Regulations, or any corresponding similar regulation (in-
- 17 cluding part 75 of title 45, Code of Federal Regulations,
- 18 or any corresponding similar regulation), except for provi-
- 19 sions on termination, withholding and suspension of funds,
- 20 as well as all other Federal laws and regulations related
- 21 to intergovernmental financial transactions and to admin-
- 22 istration of federally funded grants and cooperative agree-
- 23 ments between States and nonprofit organizations, or local
- 24 governments, as applicable.

1 "SEC. 675. GRANTS TO TERRITORIES.

- 2 "(a) Apportionment.—The Secretary shall appor-
- 3 tion the amount reserved under section 691(c)(1) for each
- 4 fiscal year on the basis of need to eligible jurisdictions,
- 5 among Guam, American Samoa, the United States Virgin
- 6 Islands, and the Commonwealth of the Northern Mariana
- 7 Islands.
- 8 "(b) Grants.—The Secretary shall make a grant to
- 9 each eligible jurisdiction to which subsection (a) applies
- 10 for the amount apportioned under subsection (a).

11 "SEC. 676. ALLOTMENTS AND GRANTS TO STATES.

- 12 "(a) Allotments in General.—From the amount
- 13 appropriated under section 691(a) for each fiscal year and
- 14 remaining after the Secretary makes the reservations re-
- 15 quired by section 691(c), the Secretary shall allot to each
- 16 eligible State, subject to section 677, an amount that
- 17 bears the same ratio to such remaining amount as the
- 18 amount received by the State for fiscal year 1981 under
- 19 section 221 of the Economic Opportunity Act of 1964 bore
- 20 to the total amount received by all States for fiscal year
- 21 1981 under such section, except as provided in subsection
- 22 (b).
- 23 "(b) Minimum Allotments.—
- 24 "(1) IN GENERAL.—The Secretary shall allot to
- each State not less than ½ of 1 percent of the
- amount appropriated under section 691(a) for such

- 1 fiscal year and remaining after the Secretary makes
- the reservations required by section 691(c).
- 3 "(2) Years with greater available
- 4 FUNDS.—Notwithstanding paragraph (1), if the
- 5 amount appropriated under section 691(a) for a fis-
- 6 cal year and remaining after the Secretary makes
- 7 the reservations required by section 691(c) exceeds
- 8 \$900,000,000, no State shall receive under this sec-
- 9 tion less than ³/₄ of 1 percent of the remaining
- amount.
- 11 "(c) Grants and Payments.—Subject to section
- 12 677, the Secretary shall make grants to eligible States for
- 13 the allotments described in subsections (a) and (b). The
- 14 Secretary shall make payments for the grants in accord-
- 15 ance with section 6503(a) of title 31, United States Code.
- 16 The Secretary shall allocate the amounts allotted under
- 17 subsections (a) and (b) quarterly, notify the States of their
- 18 respective allocations and make each State's quarterly al-
- 19 location amount available for expenditure by the State no
- 20 later than 30 days after the start of the fiscal quarter for
- 21 which the Secretary is allocating the funds.
- 22 "(d) Definition.—In this section, the term 'State'
- 23 does not include Guam, American Samoa, the United
- 24 States Virgin Islands, and the Commonwealth of the
- 25 Northern Mariana Islands.

1 "SEC. 677. PAYMENTS TO INDIAN TRIBES.

2	"(a) Definitions.—In this section:
3	"(1) Indian.—The term 'Indian' means a
4	member of an Indian tribe or tribal organization.
5	"(2) Indian tribe or tribal organiza-
6	TION.—The term 'Indian tribe or tribal organiza-
7	tion' means a tribe, band, or other organized group
8	recognized in the State in which the tribe, band, or
9	group resides, or considered by the Secretary of the
10	Interior, to be an Indian tribe or an Indian organi-
11	zation for any purpose.
12	"(b) Reservation.—
13	"(1) Application.—Paragraph (2) shall apply
14	only if, with respect to any State, the Secretary—
15	"(A) receives a request from the governing
16	body of an Indian tribe or tribal organization
17	within such State that assistance under this
18	subtitle be made available directly to such tribe
19	or organization; and
20	"(B) determines that the members of such
21	Indian tribe or tribal organization would be bet-
22	ter served by means of grants made directly to
23	such tribe or organization to provide benefits
24	under this subtitle.
25	"(2) Amount.—The Secretary shall reserve
26	from amounts allotted to a State under section 676

- 1 for a fiscal year, not less than the amount that bears
- 2 the same ratio to the State allotment for the fiscal
- year as the population of all eligible Indians for
- 4 whom a determination has been made under para-
- 5 graph (1) bears to the population of all individuals
- 6 eligible for assistance through a grant made under
- 7 section 676 to such State.
- 8 "(c) AWARDS.—The amount reserved by the Sec-
- 9 retary on the basis of a determination made under sub-
- 10 section (b)(1)(B) shall be made available by grant to the
- 11 Indian tribe or tribal organization serving the Indians for
- 12 whom the determination has been made under subsection
- 13 (b)(1)(B).
- 14 "(d) Plan.—In order for an Indian tribe or tribal
- 15 organization to be eligible for a grant award for a fiscal
- 16 year under this section, the tribe or organization shall sub-
- 17 mit to the Secretary a plan for such fiscal year that meets
- 18 such criteria as the Secretary may prescribe by regulation.
- 19 "(e) Alternative Performance Measurement
- 20 System.—The Secretary may implement alternative re-
- 21 quirements for tribal implementation of the requirements
- 22 of section 686(a).
- 23 "SEC. 678. STATE PLANS AND APPLICATIONS; COMMUNITY
- 24 ACTION PLANS AND APPLICATIONS.
- 25 "(a) STATE LEAD AGENCY.—

1	"(1) Designation.—The chief executive officer
2	of a State desiring to receive a grant under section
3	675 or 676 shall designate, in an application sub-
4	mitted to the Secretary under subsection (b), an ap-
5	propriate State agency that agrees to comply with
6	the requirements of paragraph (2), to act as a lead
7	agency for purposes of carrying out State activities
8	under this subtitle.
9	"(2) Duties of state lead agencies.—The
10	State lead agency—
11	"(A) shall be authorized by the chief exec-
12	utive officer to convene State agencies and co-
13	ordinate information and activities funded
14	under this subtitle;
15	"(B) shall develop the State plan to be
16	submitted to the Secretary under subsection
17	(b), which shall be based primarily on the com-
18	munity action plans of eligible entities, sub-
19	mitted to the State as a condition of receiving
20	funding under this subtitle;
21	"(C) in conjunction with the development
22	or revision of the State plan as required under
23	subsection (b)—
24	"(i) shall hold at least one hearing in
25	the State on the proposed plan or proposed

1 revised plan, to provide to the public an 2 opportunity to comment on the public 3 record on the proposed use and distribution of funds under the plan; and 4 "(ii) not less than 15 days prior to 6 the hearing, shall distribute notice of the 7 hearing and a copy of the proposed plan or 8 plan revision statewide to the public and 9 directly to the chief executive officer and 10 the chairperson of the board of each of the 11 eligible entities (or designees) and other 12 community services network organizations; 13 and 14 "(D) not less often than every 3 years, in 15 conjunction with the development of the State 16 plan, shall hold at least 1 legislative hearing. 17 "(b) STATE APPLICATION FOR STATE PROGRAM AND 18 STATE PLAN.—Beginning with the first fiscal year following the transition period described in section 3 of the 19 20 Community Services Block Grant Modernization Act of 21 2021, to be eligible to receive a grant under section 675 22 or 676, a State shall prepare and submit to the Secretary 23 for approval an application containing a State plan covering a period of not more than 2 fiscal years. The application shall be submitted not later than 60 days prior to

- 1 the beginning of the first fiscal year covered by the plan,
- 2 and shall contain such information as the Secretary shall
- 3 require, including—
- "(1) a description of the manner in which funds made available through the grant under section 675 or 676 will be used to carry out the State activities described in section 679(b) and the State's commu-
- 8 nity action plans;

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- 9 "(2) a description summarizing the community 10 action plans of the eligible entities serving the State;
- "(3) an assurance that the State and all eligible entities in the State will participate in a performance measurement system under section 686(a)(1)(A);
 - "(4) a plan for the State's oversight of eligible entities;
 - "(5) an assurance that the State will pay eligible entities in advance consistent with the Uniform Guidance;
 - "(6) an assurance that no eligible entity in the State that received, in the previous fiscal year, funding through a grant made under section 675 or 676 will have such funding withheld, nor reduced below the proportional share of funding the entity received from the State in the previous fiscal year, nor elimi-

1	nated, nor its designation as an eligible entity termi-
2	nated, unless, after providing the affected entity (or
3	entities, as applicable) with notice and an oppor-
4	tunity for a hearing on the record, the State deter-
5	mines that cause exists for such withholding, reduc-
6	tion, or elimination of funding or for termination of
7	designation, subject to review by the Secretary as
8	provided in subsection (c) of section 684; and, in the
9	case of failure of an eligible entity to comply with
10	the terms of a corrective action plan relating to cor-
11	rection of a serious deficiency, except according to
12	the procedures set forth in subsection (b) of section
13	684. For purposes of this subsection, the term
14	'cause' means—
15	"(A) the failure of an eligible entity to
16	comply with the terms of a corrective action
17	plan relating to correction of a serious defi-
18	ciency as described in subsection 684(b); or
19	"(B) a statewide proportional distribution
20	of funds provided through a community services
21	block grant under this subtitle to respond to—
22	"(i) the results of the most recently
23	available census or other appropriate de-
24	mographic data;
25	"(ii) severe economic dislocation; or

1	"(iii) the designation of an eligible en-
2	tity to serve a geographic area that has
3	been unserved for at least the previous 5
4	years;
5	"(7) an assurance that each eligible entity serv-
6	ing the State has established procedures that permit
7	a low-income individual or organization to petition
8	for adequate representation of such individuals or
9	organizations, respectively, on the board of the eligi-
10	ble entity; and
11	"(8) a description of outcome measures to be
12	used to measure State and eligible entity perform-
13	ance in achieving the goals of the State plan and the
14	community action plans, respectively.
15	"(c) Approval.—The Secretary shall notify the chief
16	executive officer of each State submitting an application
17	containing a State plan under this section, of the approval,
18	disapproval, or approval in part, of the application, within
19	45 days after receiving the application. In the event of
20	a full or partial disapproval, the Secretary's notification
21	shall include a description of changes necessary for final
22	approval. In the event of a partial approval, the Secretary
23	may allow grantee use of funds for activities included in
24	the portions of the plan which the Secretary has approved.
25	In the event a State application fails to be approved in

- 1 whole or in part before the end of the third month of the
- 2 period covered by such plan the Secretary may award
- 3 funding directly to eligible entities and other community
- 4 services network organizations in the State (other than the
- 5 State itself) as specified in section 684(a)(5)(B).
- 6 "(d) Public Inspection.—Each plan and revision
- 7 to a State plan prepared under this section shall be dis-
- 8 tributed for public inspection and comment. A hearing on
- 9 such plan or revision shall be held as required under sub-
- 10 paragraphs (C) and (D) of subsection (a)(2), but a State
- 11 application for merger, combination, or privatization of en-
- 12 tities under section 680(b) shall not be considered a revi-
- 13 sion.
- 14 "(e) Eligible Entity Application and Commu-
- 15 NITY ACTION PLAN.—Beginning with the first fiscal year
- 16 following the transition period described in section 3 of
- 17 the Community Services Block Grant Modernization Act
- 18 of 2021, to be eligible to receive a subgrant under section
- 19 679(a), each eligible entity shall prepare and submit to
- 20 the State an application containing a community action
- 21 plan or plans covering a period of not more than 2 fiscal
- 22 years. Such application shall be submitted in a reasonable
- 23 and timely manner as required by the State. The applica-
- 24 tion shall contain information on the intended implemen-

1	tation of the eligible entity's activities, including dem-
2	onstrating how the activities will—
3	"(1) meet needs identified in the most recent
4	comprehensive community needs assessment which
5	has been conducted within the past 3 years and
6	which may be coordinated with community needs as-
7	sessments conducted for other programs; and
8	"(2) achieve the purposes of this subtitle
9	through programs, projects, and services.
10	"SEC. 679. STATE AND LOCAL USES OF FUNDS.
11	"(a) State Subgrants to Eligible Entities and
12	OTHER ORGANIZATIONS.—
13	"(1) In general.—A State that receives a
14	grant under section 675 or 676 shall use not less
15	than 90 percent to make subgrants to eligible enti-
16	ties that enable the entities to implement programs
17	projects, and services for a purpose described in sec-
18	tion 672.
19	"(2) Obligational requirements.—
20	"(A) DATE OF OBLIGATION.—The State
21	shall obligate the funds for subgrants described
22	in paragraph (1) not later than the later of—
23	"(i) the 30th day after the date on
24	which the State receives from the Sec-
25	retary a notice of funding availability for

1	the State's application under section 678;
2	or
3	"(ii) the first day of the State pro-
4	gram year for which such funds are to be
5	expended under the State application.
6	"(B) AVAILABILITY.—The State shall
7	make available to eligible entities for expendi-
8	ture the funds for subgrants described in para-
9	graph (1) not later than 30 days after receiving
10	notice from the Secretary of the State's quar-
11	terly allocation under section 676(c). Funds al-
12	located to eligible entities through subgrants
13	made under paragraph (1) for a fiscal year
14	shall be available for obligation by the eligible
15	entity during that fiscal year and the suc-
16	ceeding fiscal year.
17	"(b) Statewide Activities.—
18	"(1) Use of remainder.—
19	"(A) IN GENERAL.—A State that receives
20	a grant under section 675 or 676 shall, after
21	carrying out subsection (a), use the remainder
22	of the grant funds for activities described in the
23	State's application under section 678(b) as de-

scribed in subparagraph (B) and for adminis-

1	trative expenses subject to the limitations in
2	paragraph (2).
3	"(B) Training and technical assist-
4	ANCE.—After applying subsection (a), the State
5	may use the remaining grant funds for the pur-
6	poses of—
7	"(i) providing to eligible entities train-
8	ing and technical assistance and resources
9	to respond to statewide or regional condi-
10	tions that create economic insecurity, in-
11	cluding, but not limited to, emergency con-
12	ditions;
13	"(ii) supporting professional develop-
14	ment activities for eligible entities that en-
15	hance the skills of their local personnel (in-
16	cluding members of the board of directors
17	of such entities) in organizational manage-
18	ment, service delivery, and program devel-
19	opment and management, giving priority to
20	activities carried out through partnerships
21	of such entities with institutions of higher
22	education;
23	"(iii) supporting information and com-
24	munication resources for the comprehen-

1	sive community needs assessments de-
2	scribed in section 678(e)(1);
3	"(iv) supporting performance meas-
4	urement systems consistent with the re-
5	quirements of section 686;
6	"(v) promoting coordination and co-
7	operation among eligible entities in the
8	State, including supporting activities of a
9	statewide association of community serv-
10	ices network organizations;
11	"(vi) providing training and technical
12	assistance and resources to assist eligible
13	entities in building and using evidence de-
14	signed to reduce poverty conditions, includ-
15	ing entities participating in or proposing to
16	participate in the Community Action Inno-
17	vations Program established under section
18	682(a)(2); and
19	"(vii) supporting efforts of eligible en-
20	tities to identify and respond to physical
21	and behavioral health challenges (including
22	substance use disorders) experienced by
23	low-income individuals, families, and com-
24	munities.
25	"(2) Administrative cap.—

1	"(A) Limitation.—Of the amounts re-
2	maining after the required funding for sub-
3	grants described under subsection (a)(1), a
4	State shall not spend more than 5 percent of its
5	grant under section 675 or 676 for administra-
6	tive expenses.
7	"(B) Definition.—In this paragraph, the
8	term 'administrative expenses'—
9	"(i) means the costs incurred by the
10	State's lead agency for carrying out plan-
11	ning and management activities, including
12	monitoring, oversight, and reporting as re-
13	quired by this Act; and
14	"(ii) does not include the cost of ac-
15	tivities conducted under paragraph (1)(B)
16	other than monitoring.
17	"(c) Eligible Entity Use of Funds.—An eligible
18	entity that receives a subgrant under subsection $(a)(1)$
19	shall use the subgrant funds to carry out a community
20	action plan that shall include—
21	"(1) programs, projects, and services that pro-
22	vide low-income individuals and families with oppor-
23	tunities—
24	"(A) to identify and develop strategies to
25	remove obstacles and solve problems that block

1	access to opportunity, economic stability, and
2	achievement of self-sufficiency;
3	"(B) to secure and retain meaningful em-
4	ployment at a family supporting wage;
5	"(C) to secure an adequate education, im-
6	prove literacy and language skills, and obtain
7	job-related skills;
8	"(D) to make effective use of available in-
9	come and build assets;
10	"(E) to obtain and maintain adequate
11	housing and a safe and healthy living environ-
12	ment;
13	"(F) to address health needs and improve
14	health and well-being;
15	"(G) to obtain emergency materials or
16	other assistance to meet immediate individual
17	or community urgent needs and prevent greater
18	or more prolonged economic instability; and
19	"(H) to achieve greater participation in
20	community affairs; and
21	"(2) activities that develop and maintain—
22	"(A) partnerships for the purpose of ad-
23	dressing community, economic, and social con-
24	ditions of poverty and promoting healthy com-
25	munities, between the eligible entity and—

1	"(i) State and local public entities;
2	and
3	"(ii) private partners, including state-
4	wide and local businesses, associations of
5	private employers, and private charitable
6	and civic organizations;
7	"(B) linkages with public and private orga-
8	nizations for coordinating initiatives, services,
9	and investments so as to avoid duplication, and
10	maximize the effective use of community re-
11	sources for creating economic opportunity, in-
12	cluding developing lasting social and economic
13	assets; and
14	"(C) new investments in the community to
15	reduce the incidence of poverty, including devel-
16	oping lasting social and economic assets.
17	"SEC. 680. ELIGIBLE ENTITIES AND TRIPARTITE BOARDS.
18	"(a) Designation and Redesignation of Eligi-
19	BLE ENTITIES IN UNSERVED AREAS.—
20	"(1) In general.—If any geographic area of a
21	State is not, or ceases to be, served by an eligible
22	entity, the State lead agency may, in consultation
23	with local officials and organizations representing
24	the area, solicit one or more applications and des-
25	ignate a new community action agency to provide

1 programs, projects, and services to the area, that 2 is—

"(A) a community action agency that is a private, nonprofit organization and that is geographically located in an area within reasonable proximity of, or contiguous to, the unserved area that is already providing similar programs, projects, and services, and that has demonstrated financial capacity to manage and account for Federal funds; or

"(B) if no community action agency described in subparagraph (A) is available, a private, nonprofit organization (which may include an eligible entity) that is geographically located in, or is in reasonable proximity to, the unserved area and that is capable of providing a broad range of programs, projects, and services designed to achieve the purposes of this subtitle as stated in section 672.

"(2) REQUIREMENT.—In order to serve as the eligible entity for the service area, an entity described in paragraph (1) shall agree to ensure that the governing board of directors of the entity will meet the requirements of subsection (c).

1	"(3) Community.—A service area referred to
2	in this subsection or a portion thereof shall be treat-
3	ed as a community for purposes of this subtitle.
4	"(b) Merger, Combination, or Privatization of
5	ELIGIBLE ENTITIES.—
6	"(1) IN GENERAL.—If an eligible entity receiv-
7	ing subgrant funds makes a determination described
8	in paragraph (2) and notifies the State, the State—
9	"(A) shall assist in developing a plan for
10	implementing such merger, combination, or pri-
11	vatization, including a budget for transitional
12	costs not to exceed 2 years in duration;
13	"(B) in the case of a merger or combina-
14	tion, shall provide to the merged or combined
15	entity an amount of funding under section
16	679(a)(1) equal to the sum of amounts the
17	merged or combined entities each received
18	under section 679(a)(1) immediately prior to
19	the merger or combination.
20	"(2) Covered Merger, combination, or pri-
21	VATIZATION.—This subsection applies when—
22	"(A) 2 or more eligible entities determine
23	that the geographic areas of a State that they
24	serve can be more effectively served under com-
25	mon control or shared management; or

1	"(B) a public organization that is an eligi-
2	ble entity determines that the area it serves can
3	be more effectively served if it becomes a pri-
4	vate, nonprofit organization.
5	"(3) Plans.—A State may establish require-
6	ments for merger, combination, or privatization
7	plans and for a determination that the merged, com-
8	bined, or privatized entity, or entities, will be capa-
9	ble of conducting a broad range of programs,
10	projects, and services designed to achieve the pur-
11	poses of this subtitle as stated in section 672 con-
12	sistent with the comprehensive needs assessments
13	for the areas served.
14	"(4) State determination.—If a State de-
15	termines that a merged, combined, or privatized en-
16	tity or entities will be capable of conducting a broad
17	range of programs, projects, and services as speci-
18	fied in subsection (b)(3) above, it shall designate the
19	merged, combined, or privatized entity or entities to
20	serve the area(s) in question without soliciting appli-
21	cations from other entities.
22	"(c) Tripartite Boards.—
23	"(1) Private, nonprofit organizations.—
24	"(A) Board.—In order for a private, non-
25	profit organization to be considered to be an eli-

1	gible entity for purposes of section 673(6), the
2	entity shall be governed by a tripartite board of
3	directors described in subparagraph (C) that
4	fully participates in the development, planning,
5	implementation, oversight, and evaluation of the
6	programs, projects, and services carried out or
7	provided through the subgrant made under sec-
8	tion 679(a)(1) and all activities of the entity.
9	"(B) Selection.—The members of the
10	board referred to in subparagraph (A) shall be
11	selected by the private, nonprofit organization.
12	"(C) COMPOSITION OF BOARD.—The board
13	shall be composed so as to assure that—
14	"(i) $\frac{1}{3}$ of the members of the board
15	are elected public officials holding office on
16	the date of selection, or their representa-
17	tives (but if an elected public official
18	chooses not to serve, such official may des-
19	ignate a representative to serve as the vot-
20	ing board member);
21	"(ii)(I) not fewer than $\frac{1}{3}$ of the mem-
22	bers are persons chosen in accordance with
23	democratic selection procedures adequate
24	to assure that the members referred to in
25	this clause are representative of low-income

1	individuals and families in the service area;
2	and
3	"(II) each member who is a represent-
4	ative of low-income individuals and families
5	and is also selected to represent a specific
6	geographic area under subclause (I) resides
7	in such area; and
8	"(iii) the remainder of the members
9	may be comprised of representatives from
10	business, industry, labor, religious, edu-
11	cational, charitable, or other significant
12	private groups in the community.
13	"(D) Expertise.—The eligible entity
14	shall ensure that the members of the board in-
15	clude, or have direct access to, individuals with
16	expertise in financial management, accounting,
17	and law.
18	"(E) Compliance with tax-exempt and
19	OTHER REQUIREMENTS.—The board of a pri-
20	vate, nonprofit organization shall ensure that
21	the board operates and conducts activities
22	under the subgrant made under section
23	679(a)(1) in a manner that complies with—
24	"(i) the requirements for maintaining
25	tax-exempt status under section 501(a) of

1	the Internal Revenue Code of 1986 (26
2	U.S.C. 501(a)) regarding the governance
3	of charities under section 501(c)(3) of the
4	Internal Revenue Code of 1986 (26 U.S.C.
5	501(e)(3); and
6	"(ii) applicable requirements of State
7	nonprofit corporation law.
8	"(2) Public organizations.—
9	"(A) Board.—In order for a local public
10	(governmental) entity to be considered to be an
11	eligible entity for purposes of section 673(6),
12	the entity shall ensure that the programs,
13	projects, and services carried out or provided
14	through the subgrant made under section
15	679(a)(1) are administered under the super-
16	vision of a tripartite board described in sub-
17	paragraph (C) that fully participates in the de-
18	velopment, planning, implementation, oversight,
19	and evaluation of such programs, projects, and
20	services.
21	"(B) Selection.—The members of the
22	board referred to in subparagraph (A) shall be
23	selected by the local public entity.
24	"(C) Composition of Board.—The board
25	shall be composed so as to assure that—

1	"(i) not more than 1/3 of the members
2	of the board are employees or officials, in-
3	cluding elected officials, of the unit of gov-
4	ernment in which the organization is lo-
5	$\operatorname{cated};$
6	"(ii)(I) not fewer than ½ of the mem-
7	bers are persons chosen in accordance with
8	democratic selection procedures adequate
9	to assure that the members referred to in
10	this clause are representative of low-income
11	individuals and families in the service area;
12	and
13	(Π) each member who is a represent-
14	ative of low-income individuals and families
15	and is also selected to represent a specific
16	geographic area under subclause (I) resides
17	in such area; and
18	"(iii) the remainder of the members
19	may be comprised of representatives from
20	business, industry, labor, religious, edu-
21	cational, charitable, or other significant
22	private groups in the community.
23	"(D) Expertise.—The organization shall
24	ensure that the members of the board include
25	or have direct access to individuals with exper-

1	tise in financial management, accounting, and
2	law.
3	"(E) COMPLIANCE WITH STATE REQUIRE-
4	MENTS AND POLICY.—The board of a public or-
5	ganization shall ensure that the board operates
6	in a manner that complies with State require-
7	ments for open meetings, financial trans-
8	parency, and State open records policy.
9	"(3) Safeguard.—Neither the Federal Gov-
10	ernment nor a State or local government shall re-
11	quire a religious organization to alter its form of in-
12	ternal governance, except (for purposes of adminis-
13	tration of the community services block grant pro-
14	gram) as provided in section 680(c).
15	"(d) Operations and Duties of the Board.—
16	The duties of a board described in paragraph (1) or (2)
17	of subsection (c) shall include—
18	"(1) in the case of a board for a private, non-
19	profit organization that is an eligible entity, having
20	legal and financial responsibility for administering
21	and overseeing the eligible entity, including making
22	proper use of Federal funds;
23	"(2) establishing terms for officers and adopt-
24	ing a code of ethical conduct, including a conflict of
25	interest policy for board members;

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- "(3) participating in each comprehensive community needs assessment, developing and adopting for the corresponding eligible entity an agency-wide strategic plan, and preparing the community action plan for the use of funds under this subtitle;
 - "(4) approving the eligible entity's operating budget;
 - "(5) reviewing all major policies of the eligible entity, including conducting (for private, nonprofit organizations that are eligible entities) and participating in (for local public entities that are eligible entities) annual performance reviews of the eligible entity's chief executive officer (or individual holding an equivalent position);
 - "(6) conducting assessments of the eligible entity's progress in carrying out programmatic and fiscal provisions in the community action plan, and in taking any corrective action; and
 - "(7) adopting (for private, nonprofit organizations that are eligible entities) and reviewing (for local public entities that are eligible entities) personnel policies and procedures, including policies and procedures for hiring, annual evaluation, compensation, and termination, of the eligible entity's chief

1	executive officer (or individual holding a similar po-
2	sition).
3	"SEC. 681. OFFICE OF COMMUNITY SERVICES.
4	"(a) Office.—
5	"(1) Establishment.—The Secretary shall es-
6	tablish an Office of Community Services in the De-
7	partment to carry out the functions of this subtitle.
8	"(2) DIRECTOR.—The Office shall be headed by
9	a Director (referred to in this section as the 'Direc-
10	tor').
11	"(b) Grants, Contracts, and Cooperative
12	AGREEMENTS.—The Secretary, acting through the Direc-
13	tor, shall carry out the functions of this subtitle through
14	grants, contracts, or cooperative agreements.
15	"SEC. 682. TRAINING, TECHNICAL ASSISTANCE, AND RE-
16	LATED ACTIVITIES.
17	"(a) ACTIVITIES.—
18	"(1) IN GENERAL.—The Secretary shall—
19	"(A) use amounts reserved under section
20	691(c)(2) for training, technical assistance,
21	planning, evaluation, and performance measure-
22	ment, as described in this section and in sec-
23	tions 684 and 686, to assist States, eligible en-
24	tities, and other community services network
25	organizations in—

1	"(i) building and using evidence de-
2	signed to reduce poverty conditions, includ-
3	ing through development and dissemina-
4	tion of information about clearinghouses
5	and other resources that identify relevant
6	evidence-based initiatives, for use in con-
7	nection with the Community Action Inno-
8	vations Program established under para-
9	graph (2);
10	"(ii) carrying out professional develop-
11	ment activities that expand the capacity of
12	eligible entities;
13	"(iii) carrying out performance meas-
14	urement, reporting, and data collection ac-
15	tivities related to programs, projects, and
16	services carried out under this subtitle; and
17	"(iv) correcting programmatic defi-
18	ciencies, including such deficiencies of eli-
19	gible entities; and
20	"(B) distribute the amounts reserved
21	under section 691(c)(2)(A) through grants, con-
22	tracts, or cooperative agreements with entities,
23	organizations, and associations described in
24	subsection (b) for—

1	"(i) professional development for key
2	community services network organization
3	personnel;
4	"(ii) activities to improve community
5	services network organization program, fi-
6	nancial management, compliance, and gov-
7	ernance practices (including practices re-
8	lated to performance management informa-
9	tion systems);
10	"(iii) activities that train community
11	services network organizations and their
12	staff and board members to effectively ad-
13	dress the needs of low-income families and
14	communities through place-based strategies
15	that address local causes and conditions of
16	poverty through coordinated investment
17	and integrated service delivery; and
18	"(iv) activities that train community
19	services network organizations in building
20	and using evidence designed to reduce pov-
21	erty conditions and that support effective
22	administration of funds under the Commu-
23	nity Action Innovations Program estab-
24	lished under paragraph (2).

1	"(2) Innovative and evidence-based
2	PROJECTS TO REDUCE POVERTY.—
3	"(A) IN GENERAL.—The Secretary shall
4	use amounts reserved under section 691(c)(3)
5	for a Community Action Innovations Program
6	to—
7	"(i) award grants, contracts, or coop-
8	erative agreements to eligible entities, their
9	associations, or consortia of such entities
10	or associations, to facilitate innovation and
11	use of evidence-based practice (as defined
12	in section 673(7)) designed to reduce pov-
13	erty conditions, including through whole
14	family approaches that create opportunities
15	for, and address the needs of, parents and
16	children together; and
17	"(ii) disseminate results for public
18	use.
19	"(B) Projects.—The Secretary shall
20	award funds from its Community Action Inno-
21	vations Program for projects to enable—
22	"(i) replication and/or expansion of in-
23	novative practices with demonstrated evi-
24	dence of effectiveness, with priority given
25	to those with the strongest evidence base

1	as determined through a broad review of
2	available studies; and/or
3	"(ii) testing of innovative practices to
4	determine their effectiveness, with priority
5	given to those incorporating rigorous, inde-
6	pendent evaluation to further build the evi-
7	dence base.
8	"(C) USE OF FUNDS.—The funds reserved
9	for use under this paragraph may be used by
10	grantees for resources or activities necessary to
11	replicate, expand, or test innovative and evi-
12	dence-based practices, including costs of train-
13	ing and technical assistance, evaluation, data
14	collection, and technology.
15	"(D) Expenses.—The funds reserved for
16	use under this paragraph may be used for rea-
17	sonable expenses of grantees, associated with
18	administration of projects and dissemination of
19	their results.
20	"(E) AWARDS AND OBLIGATION.—The
21	Secretary shall award and obligate funds re-
22	served for projects under this paragraph during
23	the first program year for which the funds are
24	appropriated. Grant funds awarded under this

paragraph shall remain available for expendi-

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ture by the grantee for up to 36 months after the date of award by the Secretary, unless a longer period of availability is approved by the Secretary based on extenuating circumstances and demonstrated evidence of effectiveness.

"(F) MATCHING REQUIREMENTS.—In the case of innovative projects that are funded in part by funds authorized under a Federal law (other than this subtitle), that includes requirements for matching the Federal funds with non-Federal funds, funds made available for use under this paragraph may be deemed to be non-Federal funds for purposes of the requirements of such law.

15 "(b) Eligible Entities, Organizations, and As-SOCIATIONS.—Eligible entities, organizations, and associa-16 tions described in this subsection shall include eligible en-17 18 tities and other community services network organizations 19 (and their partners, including institutions of higher edu-20 cation), with demonstrated expertise in providing training 21 for individuals and organizations on methods of effectively 22 addressing the needs of low-income families and commu-23 nities.

24 "(c) Training and Technical Assistance Proc-25 Ess.—The process for determining the training and tech-

nical assistance to be carried out under this section 2 shall— 3 "(1) ensure that the needs of eligible entities and programs relating to improving program quality 4 5 (including quality of financial management prac-6 tices) are addressed to the maximum extent feasible; 7 and 8 "(2) incorporate mechanisms to ensure respon-9 siveness to local needs, including an ongoing proce-10 dure for obtaining input from the national and State 11 networks of eligible entities. 12 "SEC. 683. STATE MONITORING OF ELIGIBLE ENTITIES. 13 "In order to determine whether eligible entities re-14 ceiving subgrants under this subtitle meet performance 15 goals, administrative standards, financial management requirements, and other requirements under this subtitle, 16 the State shall conduct the following reviews of eligible entities: 18 19 "(1) A full onsite review of each eligible entity 20 at least once during each 3-year period. 21 "(2) An onsite review of each newly designated 22 eligible entity immediately after the completion of 23 the first year in which such entity receives funds

through the community services block grant program

under this subtitle.

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"(3) Followup reviews, including onsite reviews scheduled in a corrective action plan (including return visits), within a calendar quarter for eligible entities with programs, projects, or services that fail to meet the State's performance criteria, standards, financial management requirements, and other significant requirements established under this subtitle.

"(4) Other reviews as appropriate, including reviews of eligible entities with programs, projects, and services that have had other Federal, State, or local grants (other than assistance provided under this subtitle) terminated for cause.

- 13 "SEC. 684. EVALUATIONS; CORRECTIVE ACTION; WITH14 HOLDING, REDUCTION, OR ELIMINATION OF
 15 FUNDING.
- 16 "(a) Evaluations of States by the Sec-17 retary.—

18 "(1) IN GENERAL.—The Secretary shall con-19 duct, in not fewer than 1/3 of the States in each fis-20 cal year, evaluations (including investigations) of 21 State compliance with this subtitle, including re-22 quirements relating to the use of funds received 23 under this subtitle, and especially with respect to 24 compliance with the requirements of State plans 25 submitted under section 678(b) and the uniform ad-

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1	ministrative requirements, cost principles, and audit
2	requirements described in section 674(c) as applied
3	to funds received under this subtitle, including, but
4	not limited to, advance payment of such funds to eli-
5	gible entities, consistent with the Uniform Guidance
6	"(2) Report to states.—The Secretary shall
7	submit to each State evaluated, and make available
8	to the public, a report containing—
9	"(A) the results of such evaluation; and
10	"(B)(i) recommendations for improvements
11	designed to enhance the benefit and impact of
12	the activities carried out with such funds; and
13	"(ii) in the event a serious deficiency is
14	found regarding a State's compliance with this
15	subtitle, including requirements relating to the
16	use of funds received under this subtitle, a pro-
17	posed corrective action plan.
18	"(3) State response.—Not later than 45
19	days after receiving a report under paragraph (2)—
20	"(A) a State that received recommenda-
21	tions under paragraph (2)(B)(i) shall submit to
22	the Secretary and make available to the public
23	a plan of action in response to the recommenda-
24	tions; and

"(B) a State that received a proposed corrective action plan under paragraph (2)(B)(ii)

shall agree to implement the corrective action

plan proposed by the Secretary or propose to

the Secretary and make available to the public

a different corrective action plan, developed by

the State in a timely manner that the State will

implement upon approval by the Secretary.

"(4) REPORT TO CONGRESS.—The Secretary shall submit the results of the evaluations annually, as part of the report submitted by the Secretary in accordance with section 686(b)(2).

"(5) Enforcement.—

"(A) REDUCTION OR ELIMINATION OF FUNDING.—If the Secretary determines, in a final decision on the basis of an evaluation conducted under this section, that a State fails to meet the requirements of this subsection, the Secretary may, after providing adequate notice and an opportunity for a hearing, initiate proceedings to reduce or eliminate the amount of funding apportioned and allocated to the State as described in section 675 or 676, as applicable (and, if necessary, de-obligate such funding).

1	"(B) DIRECT AWARDS TO OTHER ENTI-
2	TIES.—
3	"(i) Reduction or elimination of
4	STATE FUNDING; LACK OF APPROVED
5	STATE PLAN.—If the Secretary reduces or
6	eliminates funding to a State under sub-
7	paragraph (A), the Secretary shall award
8	funding directly, in the amount by which
9	funding to the State was reduced or elimi-
10	nated, as provided under clauses (ii) and
11	(iii) below. If, for a particular fiscal year,
12	a State plan is not approved by the Sec-
13	retary in accordance with section 678(c),
14	the Secretary may award funding directly,
15	in the amount the State would have re-
16	ceived had the plan been approved, as pro-
17	vided under clauses (ii) and (iii) below.
18	"(ii) Direct funding to eligible
19	ENTITIES.—In the event funding specified
20	in section 679(a)(1) is reduced or elimi-
21	nated due to the Secretary's reduction or
22	elimination of funding under subparagraph
23	(A) or if the Secretary chooses to award
24	funding directly due to the lack of an ap-

proved State plan as authorized in clause

(i) above, the Secretary shall award financial assistance in the amount of such reduced or eliminated funding, or in the amount the State would have received had a State plan been approved, directly (by grant or cooperative agreement) to affected eligible entities (provided that any such entity has not had its funding under this subtitle eliminated or its designation as an eligible entity terminated by the State in accordance with subsections (b) and (c) of section 684) to carry out the activities described in section 679(c); in awarding such funding, the Secretary shall ensure that each such affected eligible entity receives the same proportionate share of funding under section 679(a)(1) that it received in the prior fiscal year.

"(iii) STATEWIDE FUNDS.—In the event funding specified in section 679(b) is reduced or eliminated due to the Secretary's reduction or elimination of funding under subparagraph (A) or if the Secretary chooses to award funding directly due to the lack of an approved State plan as au-

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shall award amounts equal to the amounts of such reduced or eliminated funds, or to the amounts the State would have received had a State plan been approved, directly by grant or cooperative agreement to community services network organizations in the State (other than the State itself) for the purposes specified in section 679(b)(1).

"(iv) Reduction.—In the case of direct funding as provided in this subparagraph (B), the Secretary shall reduce funding the State would otherwise have received under section 675 or 676 (and, if necessary, de-obligate such funding) for the appropriate fiscal year by an amount equal to the financial assistance provided directly by the Secretary to such eligible entities and community services network organizations.

"(6) Training and technical assistance.—
The Secretary, through the Department's own employees or contractors (rather than under grants, contracts, or cooperative agreements issued under section 682), shall provide training and technical as-

1	sistance to States with respect to the development or
2	implementation of the States' corrective action
3	plans.
4	"(b) Determination of Eligible Entity Fail-
5	URE TO COMPLY.—
6	"(1) Corrective action by eligible enti-
7	TIES.—If the State determines, on the basis of a re-
8	view pursuant to section 683 or section 685, that
9	there is a serious deficiency regarding an eligible en-
10	tity's compliance with this subtitle, the State shall
11	inform the entity of the serious deficiencies that
12	shall be corrected and provide technical assistance
13	for the corrective action.
14	"(2) Eligible entity corrective action
15	PLANS.—An eligible entity that is found to have a
16	serious deficiency under paragraph (1) shall develop,
17	in a timely manner, a corrective action plan that
18	shall be subject to the approval of the State, and
19	that shall specify—
20	"(A) the deficiencies to be corrected;
21	"(B) the actions to be taken to correct
22	such deficiencies; and
23	"(C) the timetable for accomplishment of
24	the corrective actions specified.

1 "(3) Final decision.—If the State deter-2 mines, on the basis of a final decision in a review 3 conducted under section 683, that an eligible entity 4 fails to comply with the terms of a corrective action 5 plan under paragraph (2) relating to correction of a 6 serious deficiency for the eligible entity, the State 7 may, after providing adequate notice and an oppor-8 tunity for a hearing, initiate proceedings to withhold, 9 reduce, or eliminate the funding provided under sec-10 tion 679(a)(1) to the eligible entity (including, in the 11 case of elimination of funding, terminating the des-12 ignation under this subtitle of the eligible entity) un-13 less the entity corrects the serious deficiency. 14 "(c) Review.—A State's decision to withhold, re-15 duce, or eliminate funding, or to terminate the designation of an eligible entity (or eligible entities, as applicable) may 16 be reviewed by the Secretary. Upon request by a community services network organization, the Secretary shall re-18 view such a determination. The review shall be completed 19

22 termination.

not later than 60 days after the Secretary receives from

the State all necessary documentation relating to the de-

"(d) DIRECT ASSISTANCE.—Whenever the Secretary determines that a State has violated the State plan described in section 678(b) (including, but not limited to,

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- 1 the assurance described in section 678(b)(6)) and the
- 2 State has withheld, reduced, or eliminated the funding
- 3 provided under section 679(a) to any eligible entity or en-
- 4 tities or terminated the eligible entity designation of any
- 5 eligible entity or entities prior to the completion of the
- 6 State proceedings described in section 678(b)(6) (includ-
- 7 ing, where applicable, the proceedings required by sub-
- 8 section (b) of this section 684) and the Secretary's review
- 9 as required by subsection (c) of this section 684, the Sec-
- 10 retary may provide financial assistance under this subtitle
- 11 to the affected eligible entity or entities directly until the
- 12 violation is corrected by the State. In such a case, the Sec-
- 13 retary may reduce funding the State would otherwise have
- 14 received under section 675 or 676 (and, if necessary, de-
- 15 obligate such funding) for the appropriate fiscal year by
- 16 an amount equal to the financial assistance provided di-
- 17 rectly by the Secretary to such eligible entity or entities.
- 18 "SEC. 685. STATE AND LOCAL FISCAL CONTROLS AND AU-
- 19 **DITS.**
- 20 "(a) Fiscal Controls, Procedures, Audits, and
- 21 Inspections.—A State that receives funds under this
- 22 subtitle shall—
- 23 "(1) establish fiscal control and fund account-
- 24 ing procedures necessary to assure the proper dis-
- bursal of, and accounting for, Federal funds paid to

- the State under this subtitle, including procedures for monitoring the funds provided under this subtitle;
- "(2) in accordance with subsections (b) and (c),
 prepare, not less than once each year, an audit of
 the expenditures of the State of amounts received
 under this subtitle; and
- 9 "(3) make appropriate books, documents, pa-9 pers, and records available to the Secretary and the 10 Comptroller General of the United States, or any of 11 their duly authorized representatives, for examina-12 tion, copying, or mechanical reproduction on or off 13 the premises of the appropriate entity upon a rea-14 sonable request for the items.
- "(b) INDEPENDENT ENTITY.—Subject to subsection
 (c), each audit required by subsection (a)(2) shall be conducted by an entity independent of any agency administering activities or services under this subtitle and shall
 be conducted in accordance with generally accepted accounting principles.
- 21 "(c) Single Audit Requirements.—
- "(1) IN GENERAL.—Any audit under this subsection shall be conducted in the manner and to the extent provided in chapter 75 of title 31, United States Code (commonly known as the 'Single Audit

- 1 Act Amendments of 1984') except in the event a se-
- 2 rious financial deficiency is identified.
- 3 "(2) Serious financial deficiency.—In the
- 4 event that such a deficiency is identified, the Sec-
- 5 retary shall order—
- 6 "(A) an audit conducted as described in
- 7 subsection (a); or
- 8 "(B) an audit of each of the accounts in-
- 9 volved, in accordance with subsections (b) and
- 10 (d).
- 11 "(d) Submission of Copies.—Not later than 30
- 12 days after the completion of each such audit in a State,
- 13 the chief executive officer of the State shall submit copies
- 14 of such audit, at no charge, to any eligible entity that was
- 15 the subject of the audit, to the legislature of the State,
- 16 and to the Secretary.
- 17 "(e) Repayments.—If the Secretary, after review of
- 18 the audit, finds that a State has not expended an amount
- 19 of funds in accordance with this subtitle, the State shall
- 20 immediately use an amount of State funds equal to the
- 21 amount of improperly expended funds for the original pur-
- 22 poses for which the grant funds were intended.
- 23 "(f) Response to Complaints.—The Secretary
- 24 shall respond in an expeditious manner to complaints of
- 25 a substantial or serious nature that a State has failed to

- 1 use grant funds received under section 675 or 676 or to
- 2 carry out State activities under this subtitle in accordance
- 3 with the provisions of this subtitle.
- 4 "(g) Investigations.—Whenever the Secretary de-
- 5 termines that there is a pattern of complaints regarding
- 6 failures described in subsection (f) or a complaint of a se-
- 7 rious deficiency concerning any State, the Secretary shall
- 8 conduct an investigation of the use of the funds received
- 9 under this subtitle by such State in order to ensure com-
- 10 pliance with the provisions of this subtitle.
- 11 "SEC. 686. ACCOUNTABILITY AND REPORTING REQUIRE-
- 12 MENTS.
- 13 "(a) State Accountability and Reporting Re-
- 14 QUIREMENTS.—
- 15 "(1) Performance measurement.—
- 16 "(A) IN GENERAL.—Beginning with the
- 17 first fiscal year following the transition period
- described in section 3 of the Community Serv-
- ices Block Grant Modernization Act of 2021,
- each State that receives funds under this sub-
- 21 title shall participate, and shall ensure that all
- eligible entities in the State participate, in a re-
- 23 sults-oriented performance measurement system
- that the Secretary is satisfied meets the re-
- quirements of section 689(b)(1).

- 1 "(B) SUBCONTRACTORS.—The State may
 2 elect to have subcontractors of the eligible enti3 ties under this subtitle participate in the re4 sults-oriented performance measurement sys5 tem. If the State makes that election, references
 6 in this section to eligible entities shall be con7 sidered to include such subcontractors.
 - "(C) ELIGIBLE ENTITY REPORTS.—Eligible entities shall provide the results measured by their performance measurement system and such other reports as the State may require.
 - "(2) Annual Report.—Each State receiving funds under this subtitle shall annually prepare, and submit to the Secretary by March 31 of each year, a report on the performance of the State and eligible entities in the State, including achievement with respect to performance measurements that were used by community service network organizations in the State for the prior year. Each State shall also include in the report—
 - "(A) an accounting of the expenditure of funds received by the State through the community services block grant program, including an accounting of funds spent on administrative or indirect costs by the State and the eligible

1	entities and funds spent by the eligible entities
2	on local programs, projects, and services;
3	"(B) information on the number and char-
4	acteristics of participants served under this sub-
5	title in the State, based on data collected from
6	the eligible entities;
7	"(C) a summary describing the training
8	and technical assistance offered by the State
9	under subparagraph (B) of section 679(b)(1)
10	during the year covered by the report;
11	"(D) information on the total budget and
12	activities of the eligible entities receiving sub-
13	grants from the State under this subtitle, in-
14	cluding local and private resources available for
15	a purpose described in section 672; and
16	"(E) a report on the manner in which the
17	State and eligible entities and other recipients
18	of funds under this subtitle have implemented
19	results-oriented management practices based on
20	their performance measurement systems.
21	"(b) Reporting Requirements.—
22	"(1) Contents.—Not later than September 30
23	of each fiscal year, the Secretary shall, directly or by
24	grant or contract, prepare a report including—

1	"(A) the information included in the State
2	annual reports under subsection (a)(2) for the
3	preceding fiscal year;
4	"(B) a report on the performance of the
5	Department in the preceding fiscal year regard-
6	ing carrying out critical roles and responsibil-
7	ities under this subtitle, including with regard
8	to timeliness in apportioning and allotting ap-
9	propriated funds to States, approvals or notifi-
10	cations to States concerning State plans and
11	plan revisions, monitoring of States and imple-
12	mentation of State corrective action plans, and
13	implementation of the requirements of the uni-
14	form administrative requirements, cost prin-
15	ciples, and audit requirements described in sec-
16	tion 674(c) with respect to funds appropriated
17	and activities conducted under this subtitle by
18	the Department, the States, and other grantees;
19	"(C) a description of the training and tech-
20	nical assistance activities funded by the Sec-
21	retary under section 682 and the results of
22	those activities; and
23	"(D) a report on the Community Action
24	Innovations Program authorized under section
25	682(a)(2), including a description of training

and technical assistance funded by the Secretary, the rationale for projects that received support, a description of funded activities and their results, and a summary of ways in which the Program has expanded use of evidence-based practice or contributed to building the evidence base designed to reduce poverty conditions.

"(2) Submission.—The Secretary shall submit to the Committee on Education and Labor of the House of Representatives and to the Committee on Health, Education, Labor, and Pensions of the Senate the report described in paragraph (1) and any recommendations the Secretary may have with respect to such report.

"(3) ELECTRONIC DATA SYSTEM FOR REPORTS
TO STATES AND ELIGIBLE ENTITIES.—The Secretary, through the Department's own employees or
contractors (rather than under grants, contracts, or
cooperative agreements issued under section 682),
shall provide technical assistance, including support
for the development and maintenance of an electronic data system for the reports under this section,
to the States and eligible entities to enhance the
quality and timeliness of reports submitted under

this subtitle. The system shall be coordinated and consistent with the data systems established for other programs of the Department that are managed by eligible entities, including all programs of the Administration for Children and Families or successor administrative units in which the office is located.

7 "SEC. 687. LIMITATIONS ON USE OF FUNDS.

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- "(a) Construction of Facilities.—
- 9 "(1) Limitations.—Except as provided in 10 paragraph (2) and in section 690, grants or sub-11 grants made under this subtitle may not be used by 12 the State, or by any other person with which the 13 State makes arrangements to carry out a purpose 14 described in section 672, for the purchase or im-15 provement of land, or the purchase, construction or 16 permanent improvement of any building or other fa-17 cility.
 - "(2) WAIVER.—The Secretary may waive the limitation contained in paragraph (1) upon a State request for such a waiver if the Secretary finds that—
- 22 "(A) the request describes extraordinary 23 circumstances to justify the purchase or im-24 provement of land, or the purchase, construc-

1 tion, or permanent improvement of any building 2 or other facilities; and 3 "(B) permitting the waiver will contribute 4 to the ability of the State and eligible entities 5 to carry out a purpose described in section 672 6 at substantially reduced costs. 7 "(b) Political Activities.— "(1) Treatment as a state or local agen-8 9 CY.—For purposes of chapter 15 of title 5, United 10 States Code, any entity that assumes responsibility 11 for planning, developing, and coordinating activities 12 under this subtitle and receives assistance under this 13 subtitle shall be deemed to be a State or local agen-14 ev. For purposes of paragraphs (1) and (2) of sec-15 tion 1502(a) of such title, any entity receiving as-16 sistance under this subtitle shall be deemed to be a 17 State or local agency. 18 "(2) Prohibitions.—A program, project, or 19 service assisted under this subtitle, and any indi-20 vidual employed by, or assigned to or in, such a pro-21 gram, project, or service (during the hours in which 22 the individual is working on behalf of the program, 23 project, or service) shall not engage in— "(A) any partisan or nonpartisan political 24

activity or any political activity associated with

1 a candidate, or contending faction or group, in 2 an election for public or party office; or

> "(B) any activity to provide voters or prospective voters with transportation to the polls or similar assistance in connection with any such election.

"(3) REGISTRATION.—None of the funds appropriated to carry out this subtitle may be used to conduct voter registration activities. Nothing in this subtitle prohibits entities receiving assistance under this subtitle from making its facilities available during hours of operation for use by nonpartisan organizations to increase the number of eligible citizens who register to vote in elections for Federal office.

"(c) Nondiscrimination.—

"(1) IN GENERAL.—No person shall, on the basis of race, color, national origin, or sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any program, project, or service funded in whole or in part with funds made available under this subtitle. Any prohibition against discrimination on the basis of age under the Age Discrimination Act of 1975 (42) U.S.C. 6101 et seq.) or with respect to an otherwise qualified individual with a disability as provided in

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section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), or title II of the Americans with Disabilities Act of 1990 (42 U.S.C. 12131 et seq.), shall also apply to any such program, project, or service.

"(2) Action of Secretary.—Whenever the Secretary determines that a State that has received a payment under this subtitle has failed to comply with paragraph (1) or an applicable regulation, the Secretary shall notify the chief executive officer of the State and shall request that the officer secure compliance. If within a reasonable period of time, not to exceed 60 days, the chief executive officer fails or refuses to secure compliance, the Secretary is authorized to—

"(A) refer the matter to the Attorney General with a recommendation that an appropriate civil action be instituted;

"(B) exercise the powers and functions provided by title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.), the Age Discrimination Act of 1975 (42 U.S.C. 6101 et seq.), section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), or title II of the Americans with Disabilities Act of 1990 (42 U.S.C. 12131 et seq.), as may be applicable; or

1	"(C) take such other action as may be pro-
2	vided by law.
3	"(3) ACTION OF ATTORNEY GENERAL.—When a
4	matter is referred to the Attorney General pursuant
5	to paragraph (2), or whenever the Attorney General
6	has reason to believe that the State is engaged in a
7	pattern or practice of discrimination in violation of
8	the provisions of this subsection, the Attorney Gen-
9	eral may bring a civil action in any appropriate
10	United States district court for such relief as may
11	be appropriate, including injunctive relief.
12	"SEC. 688. CHILD SUPPORT SERVICES AND REFERRALS.
13	"During each fiscal year for which an eligible entity
14	receives a subgrant under section 679(a), such entity
15	shall—
16	"(1) inform custodial parents in single-parent
17	families that participate in programs, projects, or
18	services carried out or provided under this subtitle
19	about the availability of child support services; and
20	"(2) refer eligible parents to the child support
21	offices of State and local governments.
22	"SEC. 689. REGULATIONS.
23	"(a) Regulations.—The Secretary shall promulgate
24	regulations implementing this subtitle, by administrative

- 1 hearing open to the public, including regulations regard-
- 2 ing—
- 3 "(1) State plans and community action plans,
- 4 including the form and information required for
- 5 State plans submitted to the Secretary and commu-
- 6 nity action plans submitted to States;
- 7 "(2) State monitoring of eligible entities; and
- 8 "(3) reports to the Secretary described in sec-
- 9 tion 686.
- 10 "(b) Guidance.—
- 11 "(1) Performance measurement.—The Sec-
- retary shall issue guidance regarding State and local
- performance measurement systems. Guidance may
- include one or more model performance measure-
- ment systems, facilitated by the Secretary, that
- States and eligible entities may use to measure their
- performance in carrying out the requirements of this
- subtitle and in achieving the goals of their commu-
- 19 nity action plans.
- 20 "(2) Comprehensive analysis of poverty
- 21 CONDITIONS.—The Secretary shall provide guidance
- 22 (including models) for comprehensive community
- needs assessments described in section 678(e)(1).
- The guidance shall include methods for preparing an
- analysis of all poverty conditions affecting a commu-

nity and of local and regional assets for alleviating 1 2 such conditions. 3 "SEC. 690. DISCRETIONARY COMMUNITY PROGRAMS. 4 "(a) Grants, Contracts, Arrangements, Loans, 5 AND GUARANTEES.— 6 "(1) IN GENERAL.—The Secretary shall, from 7 funds appropriated under section 691(b), make 8 grants, loans, or guarantees to States and public 9 agencies and private, nonprofit organizations, or 10 enter into contracts or jointly financed cooperative 11 arrangements with States and public agencies and 12 private, nonprofit organizations (and for-profit orga-13 nizations, to the extent specified in paragraph 14 (2)(E)) for each of the objectives described in para-15 graphs (2) through (4). "(2) Community economic development.— 16 17 "(A) ECONOMIC DEVELOPMENT ACTIVI-18 TIES.—The Secretary shall make grants de-19 scribed in paragraph (1) on a competitive basis 20 to private, nonprofit organizations that are 21 community development corporations to provide 22 technical and financial assistance for economic 23 development activities designed to address the

economic needs of low-income individuals and

1	families by creating employment and business
2	development opportunities.
3	"(B) Consultation.—The Secretary
4	shall exercise the authority provided under sub-
5	paragraph (A) after consultation with other rel-
6	evant Federal officials.
7	"(C) Governing boards.—For a commu-
8	nity development corporation to receive funds to
9	carry out this paragraph, the corporation shall
10	be governed by a board that shall—
11	"(i) consist of residents of the com-
12	munity and business and civic leaders; and
13	"(ii) have as a principal purpose plan-
14	ning, developing, or managing low-income
15	housing or community development
16	projects.
17	"(D) Geographic distribution.—In
18	making grants to carry out this paragraph, the
19	Secretary shall take into consideration the geo-
20	graphic distribution of funding among States
21	and the relative proportion of funding among
22	rural and urban areas.
23	"(E) RESERVATION.—Of the amounts
24	made available to carry out this paragraph, the
25	Secretary may reserve not more than 1 percent

for each fiscal year to make grants to private, nonprofit organizations or to enter into contracts with private, nonprofit, or for-profit organizations to provide technical assistance to aid community development corporations in developing or implementing activities funded to carry out this paragraph and to evaluate activities funded to carry out this paragraph.

- "(3) Rural community development activities.—The Secretary shall provide the assistance described in paragraph (1) for rural community development activities, which shall include providing—
 - "(A) grants to private, nonprofit corporations to enable the corporations to provide assistance concerning home repair to rural low-income families and concerning planning and developing low-income rural rental housing units; and
 - "(B) grants to multistate, regional, private, nonprofit organizations to enable the organizations to provide training and technical assistance to small, rural communities concerning meeting their community facility needs.
- "(4) Broadband navigator projects.—

"(A) NAVIGATOR PROJECT AUTHORITY.—
The Secretary is authorized to provide assistance described in paragraph (1) for broadband navigator projects consistent with the purposes of this Act to address the educational and economic needs of low-income individuals and communities.

"(B) NAVIGATOR GRANTS.—The Secretary shall make grants consistent with subparagraph (A) to community action agencies (as defined in section 673(2)) to enable them to provide assistance through trained navigators to low-income individuals and communities to help facilitate access to affordable high-speed broadband service, internet-enabled devices, digital literacy training, technical support and other services to meet the broadband and digital needs of such individuals and communities.

"(C) PRIORITY.—Priority in the awarding of such grants under paragraph (4) shall be given to community action agencies serving underserved areas with the most significant unmet broadband and digital needs.

24 "(b) EVALUATION.—The Secretary shall require all activities receiving assistance under this section to be eval-

- 1 uated for their effectiveness. Funding for such evaluations
- 2 shall be provided as a stated percentage of the assistance
- 3 or through a separate grant awarded by the Secretary spe-
- 4 cifically for the purpose of evaluation of a particular activ-
- 5 ity or group of activities.
- 6 "(c) Annual Report.—The Secretary shall compile
- 7 an annual report containing a summary of the evaluations
- 8 required under subsection (b) and a listing of all activities
- 9 assisted under this section. The Secretary shall annually
- 10 submit the report to the chairperson of the Committee on
- 11 Education and Labor of the House of Representatives and
- 12 the chairperson of the Committee on Health, Education,
- 13 Labor, and Pensions of the Senate.
- 14 "SEC. 691. AUTHORIZATION OF APPROPRIATIONS.
- 15 "(a) In General.—There are authorized to be ap-
- 16 propriated to carry out this subtitle (not including section
- 17 690)—
- 18 "(1) \$1,000,000,000 for each of fiscal years
- 19 2022 through 2026; and
- 20 "(2) such sums as may be necessary for fiscal
- 21 years 2027 through 2031.
- 22 "(b) DISCRETIONARY PROGRAMS.—There are au-
- 23 thorized to be appropriated to carry out section 690 such
- 24 sums as may be necessary for fiscal years 2022 through
- 25 2031.

1	"(c) Reservations by the Secretary.—Of the
2	amounts appropriated under subsection (a) for each fiscal
3	year, the Secretary shall reserve—
4	"(1) $\frac{1}{2}$ of 1 percent for carrying out section
5	675 (relating to grants to territories);
6	"(2) 2 percent for activities authorized in sec-
7	tion 682(a)(1), of which—
8	"(A) not less than 50 percent of the
9	amount reserved by the Secretary under this
10	paragraph shall be awarded through grants,
11	contracts, or cooperative agreements to entities,
12	organizations, and associations described in sec-
13	tion 682(b), for the purpose of carrying out ac-
14	tivities described in section 682(a)(1)(B); and
15	"(B) the remainder of the amount reserved
16	by the Secretary under this paragraph may be
17	awarded through grants, contracts, or coopera-
18	tive agreements to entities, organizations, or co-
19	operative agreements to entities, organizations,
20	or associations described in section 682(b) or
21	other entities with demonstrated expertise in
22	providing training for individuals and organiza-
23	tions on methods of effectively addressing the
24	needs of low-income families and communities;
25	and

- 1 "(3) 1 percent for the Community Action Inno-
- vations Program authorized in section 682(a)(2).

3 "SEC. 692. REFERENCES.

- 4 "Any reference in any provision of law to the poverty
- 5 line set forth in section 624 or 625 of the Economic Op-
- 6 portunity Act of 1964 shall be construed to be a reference
- 7 to the poverty line defined in section 673 of this subtitle.
- 8 Any reference in any provision of law to the poverty line
- 9 defined in section 673(2) of the Community Services
- 10 Block Grant Act as in effect immediately before the effec-
- 11 tive date of this subtitle shall be construed to be a ref-
- 12 erence to the poverty line defined in section 673(9) of this
- 13 subtitle. Except as otherwise provided, any reference in
- 14 any provision of law to any community action agency des-
- 15 ignated under title II of the Economic Opportunity Act
- 16 of 1964 shall be construed to be a reference to an entity
- 17 eligible to receive funds under the community services
- 18 block grant program.".

19 SEC. 3. TRANSITION PERIOD.

- 20 (a) Transition Period.—The Secretary of Health
- 21 and Human Services shall expeditiously announce a tran-
- 22 sition period for the implementation of any changes in reg-
- 23 ulations, procedures, and reporting requirements of the
- 24 Community Services Block Grant Act (42 U.S.C. 9901 et
- 25 seq.) as amended by this Act, from the regulations, proce-

- 1 dures, and reporting requirements of the Community
- 2 Services Block Grant Act (42 U.S.C. 9901 et seq.) as in
- 3 effect immediately before the date of enactment of this
- 4 Act.
- 5 (b) Uniform Administrative Requirements,
- 6 Cost Principles, and Audit Requirements; Fed-
- 7 ERAL TRAINING.—The transition period shall include—
- 8 (1) a schedule for implementation of require-
- 9 ments relating to adoption of the uniform adminis-
- trative requirements, cost principles, and audit re-
- 11 quirements described in section 674(c) of the Com-
- munity Services Block Grant Act (42 U.S.C. 9901)
- as amended by this Act; and
- 14 (2) the availability of Federal training for
- 15 States and eligible entities regarding compliance
- with new requirements under the Community Serv-
- ices Block Grant Act (42 U.S.C. 9901 et seq.) as
- amended by this Act.
- 19 (c) Timing.—The transition period described in this
- 20 section—
- 21 (1) may not extend later than the date that is
- 3 months prior to the start of the second fiscal year
- after the date of enactment of the Community Serv-
- 24 ices Block Grant Modernization Act of 2021; and

- 1 (2) may require that certain regulations, proce-
- dures, and reporting requirements be adopted before
- 3 other regulations, procedures, or reporting require-
- 4 ments.

5 SEC. 4. CONFORMING AMENDMENTS.

- 6 Section 306(a)(6)(C)(ii) of the Older Americans Act
- 7 of 1965 (42 U.S.C. 3026(a)(6)(C)(ii)) is amended by in-
- 8 serting "or subsequent years" after "fiscal year 1982"
- 9 and by striking "section 676B of the Community Services
- 10 Block Grant Act" and inserting "section 680(c) of the
- 11 Community Services Block Grant Act".

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