

114TH CONGRESS  
2D SESSION

# H. R. 4888

To provide a path to end homelessness in the United States, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 23, 2016

Ms. MAXINE WATERS of California introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide a path to end homelessness in the United States,  
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Ending Homelessness  
5 Act of 2016”.

6 **SEC. 2. CONGRESSIONAL FINDINGS.**

7 The Congress finds that—

8 (1) although the United States has experienced  
9 a reduction in veteran homelessness after a surge of

1 new Federal funding targeted to homeless veterans  
2 starting in fiscal year 2008, major progress towards  
3 the national goals for ending homelessness in our  
4 Nation has virtually stalled in the absence of in-  
5 creased funding;

6 (2) according to the Department of Housing  
7 and Urban Development's 2015 point-in-time count,  
8 there were 564,708 people experiencing homeles-  
9 ness in the United States on any given night, includ-  
10 ing 83,170 chronically homeless individuals;

11 (3) between 2014 and 2015, homelessness  
12 among major city Continuum of Care programs,  
13 which account for 48 percent of all homeless people  
14 in the U.S., increased by 3 percent;

15 (4) homelessness in many major cities has  
16 reached crisis proportions and some cities have de-  
17 clared that homelessness has reached a state of  
18 emergency; and

19 (5) the Federal Government must renew its  
20 commitment to the national goals to end homeles-  
21 ness.

22 **SEC. 3. EMERGENCY RELIEF FUNDING.**

23 Title IV of the McKinney-Vento Homeless Assistance  
24 Act (42 U.S.C. 11360 et seq) is amended—

1           (1) by redesignating section 491 (42 U.S.C.  
2           11408; relating to rural housing stability grant pro-  
3           gram) as section 441;

4           (2) by redesignating section 592 (42 U.S.C.  
5           11408a; relating to use of FMHA inventory for  
6           transitional housing for homeless persons and for  
7           turnkey housing) as section 442; and

8           (3) by adding at the end the following new sub-  
9           title:

10        **“Subtitle E—5-Year Path To End**  
11                                   **Homelessness**

12        **“SEC. 451. EMERGENCY RELIEF FUNDING.**

13        “(a) DIRECT APPROPRIATIONS.—There is appro-  
14        priated out of any money in the Treasury not otherwise  
15        appropriated for each of fiscal years 2017 through 2021,  
16        \$1,000,000,000, to remain available until expended, for  
17        emergency relief grants under this section to address the  
18        unmet needs of homeless populations in jurisdictions with  
19        the highest need.

20        “(b) FORMULA GRANTS.—

21           “(1) ALLOCATION.—Amounts appropriated  
22        under subsection (a) for a fiscal year shall be allo-  
23        cated among collaborative applicants that comply  
24        with section 402, in accordance with the funding for-

1       mula established under paragraph (2) of this sub-  
2       section.

3               “(2) FORMULA.—The Secretary shall, in con-  
4       sultation with the United States Interagency Council  
5       on Homeless, establish a formula for allocating  
6       grant amounts under this section to address the  
7       unmet needs of homeless populations in jurisdictions  
8       with the highest need, using the best currently avail-  
9       able data that targets need based on key structural  
10      determinants of homelessness in the geographic area  
11      represented by a collaborative applicant, which shall  
12      include data providing accurate counts of—

13               “(A) the poverty rate in the geographic  
14      area represented by the collaborative applicant;

15               “(B) shortages of affordable housing for  
16      low-, very low-, and extremely low-income  
17      households in the geographic area represented  
18      by the collaborative applicant;

19               “(C) the number of overcrowded housing  
20      units in the geographic area represented by the  
21      collaborative applicant;

22               “(D) the number of unsheltered homeless  
23      individuals and the number of chronically home-  
24      less individuals; and

1           “(E) any other factors that the Secretary  
2           considers appropriate.

3           “(3) GRANTS.—For each fiscal year for which  
4           amounts are made available under subsection (a),  
5           the Secretary shall make a grant to each collabora-  
6           tive applicant for which an amount is allocated  
7           pursuant to application of the formula established  
8           pursuant to paragraph (2) of this subsection in an  
9           amount that is equal to the formula amount deter-  
10          mined for such collaborative applicant.

11          “(4) TIMING.—

12                 “(A) FORMULA TO BE DEVISED SWIFT-  
13                 LY.—The funding formula required under para-  
14                 graph (2) shall be established not later than 60  
15                 days after the date of enactment of this section.

16                 “(B) DISTRIBUTION.—Amounts appro-  
17                 priated or otherwise made available under this  
18                 section shall be distributed according to the  
19                 funding formula established pursuant to para-  
20                 graph (2) not later than 30 days after the es-  
21                 tablishment of such formula.

22          “(c) USE OF GRANTS.—

23                 “(1) IN GENERAL.—Subject to paragraphs (2)  
24                 through (4), a collaborative applicant that receives a  
25                 grant under this section may use such grant

1 amounts only for eligible activities under section  
2 415, 423, or 441(b).

3 “(2) PERMANENT SUPPORTIVE HOUSING RE-  
4 QUIREMENT.—

5 “(A) REQUIREMENT.—Except as provided  
6 in subparagraph (B), each collaborative appli-  
7 cant that receives a grant under this section  
8 shall use not less than 75 percent of such grant  
9 amount for permanent supportive housing, in-  
10 cluding capital costs, rental subsidies, and serv-  
11 ices.

12 “(B) EXEMPTION.—The Secretary shall  
13 exempt a collaborative applicant from the appli-  
14 cability of the requirement under subparagraph  
15 (A) if the applicant demonstrates, in accordance  
16 with such standards and procedures as the Sec-  
17 retary shall establish, that—

18 “(i) chronic homelessness has been  
19 functionally eliminated in the geographic  
20 area served by the applicant; or

21 “(ii) the permanent supportive hous-  
22 ing under development in the geographic  
23 area served by the applicant is sufficient to  
24 functionally eliminate chronic homelessness

1           once such units are available for occu-  
2           pancy.

3           The Secretary shall consider and make a deter-  
4           mination regarding each request for an exemp-  
5           tion under this subparagraph not later than 60  
6           days after receipt of such request.

7           “(3) LIMITATION ON USE FOR ADMINISTRATIVE  
8           EXPENSES.—Not more than 5 percent of the total  
9           amount of any grant under this section to a collabo-  
10          rative applicant may be used for costs of administra-  
11          tion.

12          “(4) HOUSING FIRST REQUIREMENT.—The Sec-  
13          retary shall ensure that each collaborative applicant  
14          that receives a grant under this section is imple-  
15          menting, to the extent possible, and will use such  
16          grant amounts in accordance with, a Housing First  
17          model for assistance for homeless persons.

18          “(d) RENEWAL FUNDING.—Expiring contracts for  
19          leasing, rental assistance, or permanent housing shall be  
20          treated, for purposes of section 429, as expiring contracts  
21          referred to in subsection (a) of such section.

22          “(e) REPORTING TO CONGRESS.—

23                 “(1) INITIAL REPORT.—Not later than Sep-  
24                 tember 1, 2016, the Secretary and the United States  
25                 Interagency Council on Homelessness shall submit a

1 report to the Committees on Financial Services and  
2 Appropriations of the House of Representatives and  
3 the Committees on Banking, Housing, and Urban  
4 Affairs and Appropriations of the Senate describing  
5 the design and implementation of the grant program  
6 under this section, which shall include the formula  
7 required by subsection (b)(2).

8 “(2) SEMIANNUAL STATUS REPORTS.—

9 “(A) REPORTS TO CONGRESS.—The Sec-  
10 retary and the United States Interagency Coun-  
11 cil on Homelessness shall submit reports to the  
12 Committees specified in paragraph (1) semi-  
13 annually describing the operation of the grant  
14 program under this section during the pre-  
15 ceeding 6 months, including identification of the  
16 grants made and a description of the activities  
17 funded with grant amounts.

18 “(B) COLLECTION OF INFORMATION BY  
19 SECRETARY.—The Secretary shall require each  
20 collaborative applicant that receives a grant  
21 under this section to submit such information  
22 to the Secretary as may be necessary for the  
23 Secretary to comply with the reporting require-  
24 ment under subparagraph (A).



1 **“SEC. 452. SPECIAL PURPOSE VOUCHERS.**

2       “(a) DIRECT APPROPRIATION.—There is appro-  
3 priated out of any money in the Treasury not otherwise  
4 appropriated for each of fiscal years 2017 through 2021,  
5 \$500,000,000, to remain available until expended, which  
6 shall be used as follows:

7           “(1) RENTAL ASSISTANCE.—Except as provided  
8 in paragraph (2), such amount shall be used for in-  
9 cremental assistance for rental assistance under sec-  
10 tion 8(o) of the United States Housing Act of 1937  
11 (42 U.S.C. 1437f(o)) for persons and households  
12 who are homeless (as such term is defined in section  
13 103 (42 U.S.C. 11302)), which assistance shall be in  
14 addition to such assistance provided pursuant to re-  
15 newal of expiring contracts for such assistance.

16           “(2) ADMINISTRATIVE FEES.—The Secretary  
17 may use not more than 10 percent of such amounts  
18 provided for each fiscal year for administrative fees  
19 under 8(q) of the United States Housing Act of  
20 1937 (42 U.S.C. 1437f(q)). The Secretary shall es-  
21 tablish policies and procedures to provide such fees  
22 to the extent necessary to assist homeless persons  
23 and families on whose behalf rental assistance is  
24 provided to find and maintain suitable housing.

25       “(b) ALLOCATION.—The Secretary shall make assist-  
26 ance provided under this section available to public hous-

1 ing agencies based on geographical need for such assist-  
2 ance by homeless persons and households, as identified by  
3 the Secretary, public housing agency administrative per-  
4 formance, and other factors as specified by the Secretary.

5 “(c) AVAILABILITY.—Assistance made available  
6 under this section shall continue to remain available only  
7 for homeless persons and households upon turn-over.

8 “(d) RENEWAL FUNDING.—Renewal of expiring con-  
9 tracts for rental assistance provided under subsection (a)  
10 and for administrative fees under such subsection shall,  
11 to the extent provided in appropriation Acts, be funded  
12 under the section 8 tenant-based rental assistance ac-  
13 count.

14 “(e) WAIVER AUTHORITY.—Upon a finding by the  
15 Secretary that a waiver or alternative requirement pursu-  
16 ant to this subsection is necessary to ensure that homeless  
17 persons and households can obtain housing using rental  
18 assistance made available under this section, the Secretary  
19 may waive, or specify alternative requirements for, any  
20 provision of any statute or regulation that the Secretary  
21 administers in connection with the use of funds made  
22 available under this section (except for requirements re-  
23 lated to fair housing, nondiscrimination, labor standards,  
24 and the environment) that relates to screening of appli-  
25 cants for assistance, admission of applicants, and selection

1 of tenants. The Secretary shall require public housing  
2 agencies receiving rental assistance funding made avail-  
3 able under this section to take all reasonable actions to  
4 help assisted persons and families avoid subsequent home-  
5 lessness.

6 **“SEC. 453. OUTREACH FUNDING.**

7       “(a) DIRECT APPROPRIATION.—There is appro-  
8 priated out of any money in the Treasury not otherwise  
9 appropriated for each of fiscal years 2017 through 2021,  
10 \$100,000,000, to remain available until expended, to the  
11 Secretary for grants under this section to provide outreach  
12 and coordinate services for persons and households who  
13 are homeless or formerly homeless.

14       “(b) GRANTS.—

15               “(1) IN GENERAL.—The Secretary shall make  
16 grants under this section on a competitive basis only  
17 to collaborative applicants who comply with section  
18 402.

19               “(2) PRIORITY.—The competition for grants  
20 under this section shall provide priority to collabo-  
21 rative applicants who submit plans to make innova-  
22 tive and effective use of staff funded with grant  
23 amounts pursuant to subsection (c).

24       “(c) USE OF GRANTS.—A collaborative applicant  
25 that receives a grant under this section may use such

1 grant amounts only for providing case managers, social  
2 workers, or other staff who conduct outreach and coordi-  
3 nate services for persons and households who are homeless  
4 or formerly homeless.

5 “(d) TIMING.—

6 “(1) CRITERIA TO BE ESTABLISHED SWIFT-  
7 LY.—The Secretary shall establish the criteria for  
8 the competition for grants under this section re-  
9 quired under subsection (b) not later than 60 days  
10 after the date of enactment of this section.

11 “(2) DISTRIBUTION.—Amounts appropriated or  
12 otherwise made available under this section shall be  
13 distributed according to the competition established  
14 by the Secretary pursuant to subsection (b) not later  
15 than 30 days after the establishment of such cri-  
16 teria.”.

17 **SEC. 4. HOUSING TRUST FUND.**

18 (a) ANNUAL FUNDING.—There is appropriated, out  
19 of any money in the Treasury not otherwise appropriated,  
20 for fiscal year 2017 and each fiscal year thereafter,  
21 \$1,000,000,000, to remain available until expended, which  
22 shall be credited to the Housing Trust Fund established  
23 pursuant to section 1338 of the Federal Housing Enter-  
24 prises Financial Safety and Soundness Act of 1992 (12  
25 U.S.C. 4568) for use under such section.

1 (b) RENTAL ASSISTANCE.—There is appropriated,  
2 out of any money in the Treasury not otherwise appro-  
3 priated, for fiscal year 2017 and each fiscal year there-  
4 after, \$50,000,000, to remain available until expended, for  
5 incremental project-based voucher assistance or project-  
6 based rental assistance, to be allocated to States pursuant  
7 to the formula established under section 1338 of the Fed-  
8 eral Housing Enterprises Financial Safety and Soundness  
9 Act of 1992 (12 U.S.C. 4568), to be used solely in con-  
10 junction with grant funds awarded under such section  
11 1338.

12 (c) TENANT RENT CONTRIBUTION.—

13 (1) LIMITATION.—Subparagraph (A) of section  
14 1338(c)(7) of the Federal Housing Enterprises Fi-  
15 nancial Safety and Soundness Act of 1992 (12  
16 U.S.C. 4568(c)(7)(A)) is amended—

17 (A) by striking “except that not less than  
18 75 percent” and inserting the following: “except  
19 that—

20 “(i) not less than 75 percent”;

21 (B) by adding at the end the following new  
22 clause:

23 “(ii) notwithstanding any other provi-  
24 sion of law, all rental housing dwelling  
25 units shall be subject to legally binding

1 commitments that ensure that the con-  
2 tribution toward rent by a family residing  
3 in the dwelling unit shall not exceed 30  
4 percent of the adjusted income (as such  
5 term is defined in section 3(b) of the  
6 United States Housing Act of 1937 (42  
7 U.S.C. 1437a(b))) of such family; and”.

8 (2) REGULATIONS.—The Secretary of Housing  
9 and Urban Development shall issue regulations to  
10 implement section 1338(e)(7)(A)(ii) of the Federal  
11 Housing Enterprises Financial Safety and Sound-  
12 ness Act of 1992, as added by the amendment made  
13 by paragraph (1)(B) of this section, not later than  
14 the expiration of the 90-day period beginning on the  
15 date of the enactment of this Act.

16 **SEC. 5. TECHNICAL ASSISTANCE FUNDS TO HELP STATES**  
17 **AND LOCAL ORGANIZATIONS ALIGN HEALTH**  
18 **AND HOUSING SYSTEMS.**

19 (a) FUNDING.—There is hereby made available to the  
20 Secretary of Housing and Urban Development  
21 \$20,000,000, to remain available until expended, for pro-  
22 viding technical assistance under section 405 of the  
23 McKinney-Vento Homeless Assistance Act (42 U.S.C.  
24 11361(b)) in connection with expanding the Healthcare  
25 and Housing (H2) Systems Integration Initiative of the

1 Secretary of Housing and Urban Development, in collabo-  
2 ration with the United States Interagency Council on  
3 Homelessness and the Secretary of Health and Human  
4 Services.

5 (b) USE.—In expanding the Initiative referred to in  
6 subsection (a), the Secretary shall seek to—

7 (1) assist States and localities in integrating  
8 and aligning policies and funding between Medicaid  
9 programs, behavioral health providers, and housing  
10 providers to create supportive housing opportunities;  
11 and

12 (2) engages State Medicaid program directors,  
13 Governors, State housing and homelessness agencies,  
14 any other relevant State offices, and any relevant  
15 local government entities, to assist States in increas-  
16 ing use of their Medicaid programs to finance sup-  
17 portive services for homeless persons.

18 (c) PRIORITY.—In using amounts made available  
19 under this section, the Secretary shall give priority to use  
20 for States and localities having the highest numbers of  
21 chronically homeless persons.

1 **SEC. 6. PERMANENT AUTHORIZATION OF APPROPRIATIONS**  
2 **FOR MCKINNEY-VENTO HOMELESS ASSIST-**  
3 **ANCE ACT GRANTS.**

4 Section 408 of the McKinney-Vento Homeless Assist-  
5 ance Act (42 U.S.C. 11364) is amended to read as follows:

6 **“SEC. 408. AUTHORIZATION OF APPROPRIATIONS.**

7 “There are authorized to be appropriated to carry out  
8 this title such sums as may be necessary for each fiscal  
9 year.”.

10 **SEC. 7. PERMANENT EXTENSION OF UNITED STATES**  
11 **INTERAGENCY COUNCIL ON HOMELESSNESS.**

12 Section 209 of the McKinney-Vento Homeless Assist-  
13 ance Act (42 U.S.C. 11319) is hereby repealed.

14 **SEC. 8. EMERGENCY DESIGNATION.**

15 (a) IN GENERAL.—The amounts provided by this  
16 Act, and the amendments made by this Act, are des-  
17 ignated as an emergency requirement pursuant to section  
18 4(g) of the Statutory Pay-As-You-Go Act of 2010 (2  
19 U.S.C. 933(g)).

20 (b) DESIGNATION IN SENATE.—In the Senate, this  
21 Act and the amendments made by this Act are designated  
22 as an emergency requirement pursuant to section 403(a)  
23 of S. Con. Res. 13 (111th Congress), the concurrent reso-  
24 lution on the budget for fiscal year 2010.

○