## 111TH CONGRESS 1ST SESSION

# H. R. 47

To establish an Office of Housing Counseling to carry out and coordinate the responsibilities of the Department of Housing and Urban Development regarding counseling on homeownership and rental housing issues, to make grants to entities for providing such counseling, to launch a national housing counseling advertising campaign, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

January 6, 2009

Mrs. BIGGERT (for herself, Mr. HINOJOSA, and Mrs. CAPITO) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

To establish an Office of Housing Counseling to carry out and coordinate the responsibilities of the Department of Housing and Urban Development regarding counseling on homeownership and rental housing issues, to make grants to entities for providing such counseling, to launch a national housing counseling advertising campaign, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

# 1 SECTION 1. SHORT TITLE.

| 2  | This Act may be cited as the "Expand and Preserve     |
|----|---|
| 3  | Home Ownership Through Counseling Act".               |
| 4  | SEC. 2. ESTABLISHMENT OF OFFICE OF HOUSING COUN-      |
| 5  | SELING.   |
| 6  | Section 4 of the Department of Housing and Urban      |
| 7  | Development Act (42 U.S.C. 3533) is amended by adding |
| 8  | at the end the following new subsection:              |
| 9  | "(g) Office of Housing Counseling.—                   |
| 10 | "(1) Establishment.—There is established,             |
| 11 | in the Office of the Secretary, the Office of Housing |
| 12 | Counseling.   |
| 13 | "(2) Director.—There is established the posi-         |
| 14 | tion of Director of Housing Counseling. The Direc-    |
| 15 | tor shall be the head of the Office of Housing Coun-  |
| 16 | seling and shall be appointed by the Secretary. Such  |
| 17 | position shall be a career-reserved position in the   |
| 18 | Senior Executive Service.                             |
| 19 | "(3) Functions.—                                      |
| 20 | "(A) IN GENERAL.—The Director shall                   |
| 21 | have ultimate responsibility within the Depart-       |
| 22 | ment, except for the Secretary, for all activities    |
| 23 | and matters relating to homeownership coun-           |
| 24 | seling and rental housing counseling, includ-         |
| 25 | ing—  |

| 1  | "(i) research, grant administration,              |
|----|---|
| 2  | public outreach, and policy development re-       |
| 3  | lating to such counseling; and                    |
| 4  | "(ii) establishment, coordination, and            |
| 5  | administration of all regulations, require-       |
| 6  | ments, standards, and performance meas-           |
| 7  | ures under programs and laws adminis-             |
| 8  | tered by the Department that relate to            |
| 9  | housing counseling, homeownership coun-           |
| 10 | seling (including maintenance of homes),          |
| 11 | mortgage-related counseling (including            |
| 12 | home equity conversion mortgages and              |
| 13 | credit protection options to avoid fore-          |
| 14 | closure), and rental housing counseling, in-      |
| 15 | cluding the requirements, standards, and          |
| 16 | performance measures relating to housing          |
| 17 | counseling.                                       |
| 18 | "(B) Specific functions.—The Director             |
| 19 | shall carry out the functions assigned to the Di- |
| 20 | rector and the Office under this section and any  |
| 21 | other provisions of law. Such functions shall in- |
| 22 | clude establishing rules necessary for—           |
| 23 | "(i) the counseling procedures under              |
| 24 | section 106(g)(1) of the Housing and              |

| 1  | Urban Development Act of 1968 (12             |
|----|---|
| 2  | U.S.C. 1701x(h)(1));                          |
| 3  | "(ii) carrying out all other functions        |
| 4  | of the Secretary under section 106(g) of      |
| 5  | the Housing and Urban Development Act         |
| 6  | of 1968, including the establishment, oper-   |
| 7  | ation, and publication of the availability of |
| 8  | the toll-free telephone number under para-    |
| 9  | graph (2) of such section;                    |
| 10 | "(iii) carrying out section 5 of the          |
| 11 | Real Estate Settlement Procedures Act of      |
| 12 | 1974 (12 U.S.C. 2604) for home buying         |
| 13 | information booklets prepared pursuant to     |
| 14 | such section;                                 |
| 15 | "(iv) carrying out the certification          |
| 16 | program under section 106(e) of the Hous-     |
| 17 | ing and Urban Development Act of 1968         |
| 18 | (12 U.S.C. 1701x(e));                         |
| 19 | "(v) carrying out the assistance pro-         |
| 20 | gram under section 106(a)(4) of the Hous-     |
| 21 | ing and Urban Development Act of 1968,        |
| 22 | including criteria for selection of applica-  |
| 23 | tions to receive assistance;                  |
| 24 | "(vi) carrying out any functions re-          |
| 25 | garding abusive, deceptive, or unscrupulous   |

| 1  | lending practices relating to residential       |
|----|---|
| 2  | mortgage loans that the Secretary con-          |
| 3  | siders appropriate, which shall include con-    |
| 4  | ducting the study under section 6 of the        |
| 5  | Expand and Preserve Home Ownership              |
| 6  | Through Counseling Act;                         |
| 7  | "(vii) providing for operation of the           |
| 8  | advisory committee established under para-      |
| 9  | graph (4) of this subsection;                   |
| 10 | "(viii) collaborating with community-           |
| 11 | based organizations with expertise in the       |
| 12 | field of housing counseling; and                |
| 13 | "(ix) providing for the building of ca-         |
| 14 | pacity to provide housing counseling serv-      |
| 15 | ices in areas that lack sufficient services.    |
| 16 | "(4) Advisory committee.—                       |
| 17 | "(A) IN GENERAL.—The Secretary shall            |
| 18 | appoint an advisory committee to provide advice |
| 19 | regarding the carrying out of the functions of  |
| 20 | the Director.                                   |
| 21 | "(B) Members.—Such advisory committee           |
| 22 | shall consist of not more than 12 individuals,  |
| 23 | and the membership of the committee shall       |
| 24 | equally represent all aspects of the mortgage   |
| 25 | and real estate industry, including consumers.  |

- 1 "(C) Terms.—Except as provided in sub2 paragraph (D), each member of the advisory
  3 committee shall be appointed for a term of 3
  4 years. Members may be reappointed at the dis5 cretion of the Secretary.
  6 "(D) Terms of initial appointees.—As
  7 designated by the Secretary at the time of ap
  - designated by the Secretary at the time of appointment, of the members first appointed to the advisory committee, 4 shall be appointed for a term of 1 year and 4 shall be appointed for a term of 2 years.
  - "(E) PROHIBITION OF PAY; TRAVEL EX-PENSES.—Members of the advisory committee shall serve without pay, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.
  - "(F) ADVISORY ROLE ONLY.—The advisory committee shall have no role in reviewing or awarding housing counseling grants.
  - "(5) Scope of Homeownership counseling.—In carrying out the responsibilities of the Director, the Director shall ensure that homeownership counseling provided by, in connection with, or

pursuant to any function, activity, or program of the
Department addresses the entire process of homeownership, including the decision to purchase a
home, the selection and purchase of a home, issues
arising during or affecting the period of ownership
of a home (including refinancing, default and foreclosure, and other financial decisions), and the sale
or other disposition of a home.".

#### 9 SEC. 3. COUNSELING PROCEDURES.

10 (a) IN GENERAL.—Section 106 of the Housing and
11 Urban Development Act of 1968 (12 U.S.C. 1701x) is
12 amended by adding at the end the following new sub13 section:

# "(g) Procedures and Activities.—

# "(1) Counseling procedures.—

"(A) IN GENERAL.—The Secretary shall establish, coordinate, and monitor the administration by the Department of Housing and Urban Development of the counseling procedures for homeownership counseling and rental housing counseling provided in connection with any program of the Department, including all requirements, standards, and performance measures that relate to homeownership and rental housing counseling.

| 1  | "(B) Homeownership counseling.—                  |
|----|--|
| 2  | For purposes of this subsection and as used in   |
| 3  | the provisions referred to in this subparagraph, |
| 4  | the term 'homeownership counseling' means        |
| 5  | counseling related to homeownership and resi-    |
| 6  | dential mortgage loans. Such term includes       |
| 7  | counseling related to homeownership and resi-    |
| 8  | dential mortgage loans that is provided pursu-   |
| 9  | ant to—  |
| 10 | "(i) section 105(a)(20) of the Housing           |
| 11 | and Community Development Act of 1974            |
| 12 | (42 U.S.C. 5305(a)(20));                         |
| 13 | "(ii) in the United States Housing               |
| 14 | Act of 1937—                                     |
| 15 | "(I) section 9(e) (42 U.S.C.                     |
| 16 | 1437g(e));                                       |
| 17 | "(II) section $8(y)(1)(D)$ (42)                  |
| 18 | U.S.C. $1437f(y)(1)(D)$ ;                        |
| 19 | "(III) section $18(a)(4)(D)$ (42)                |
| 20 | U.S.C. $1437p(a)(4)(D)$ ;                        |
| 21 | "(IV) section 23(c)(4) (42 U.S.C.                |
| 22 | 1437u(e)(4));                                    |
| 23 | "(V) section 32(e)(4) (42 U.S.C.                 |
| 24 | 1437z-4(e)(4));                                  |

| 1  | "(VI) section $33(d)(2)(B)$ (42)                |
|----|---|
| 2  | U.S.C. $1437z-5(d)(2)(B)$ ;                     |
| 3  | "(VII) sections $302(b)(6)$ and                 |
| 4  | 303(b)(7) (42 U.S.C. 1437aaa-                   |
| 5  | 1(b)(6), 1437aaa-2(b)(7)); and                  |
| 6  | "(VIII) section $304(c)(4)$ (42)                |
| 7  | U.S.C. $1437aaa-3(c)(4)$ ;                      |
| 8  | "(iii) section 302(a)(4) of the Amer-           |
| 9  | ican Homeownership and Economic Oppor-          |
| 10 | tunity Act of 2000 (42 U.S.C. 1437f note);      |
| 11 | "(iv) sections 233(b)(2) and 258(b) of          |
| 12 | the Cranston-Gonzalez National Affordable       |
| 13 | Housing Act (42 U.S.C. 12773(b)(2),             |
| 14 | 12808(b));                                      |
| 15 | "(v) this section and section 101(e) of         |
| 16 | the Housing and Urban Development Act           |
| 17 | of 1968 (12 U.S.C. 1701x, 1701w(e));            |
| 18 | "(vi) section 220(d)(2)(G) of the Low-          |
| 19 | Income Housing Preservation and Resident        |
| 20 | Homeownership Act of 1990 (12 U.S.C.            |
| 21 | 4110(d)(2)(G));                                 |
| 22 | "(vii) sections 422(b)(6), 423(b)(7),           |
| 23 | 424(c)(4), $442(b)(6)$ , and $443(b)(6)$ of the |
| 24 | Cranston-Gonzalez National Affordable           |
| 25 | Housing Act (42 U.S.C. 12872(b)(6),             |

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1
                 12873(b)(7),
                                12874(c)(4), 12892(b)(6),
 2
                 and 12893(b)(6);
 3
                      "(viii) section 491(b)(1)(F)(iii) of the
 4
                 McKinney-Vento Homeless Assistance Act
 5
                 (42 U.S.C. 11408(b)(1)(F)(iii));
 6
                      "(ix)
                               sections
                                           202(3)
                                                       and
 7
                 810(b)(2)(A) of the
                                        Native American
 8
                 Housing and Self-Determination Act of
 9
                 1996 (25 U.S.C. 4132(3), 4229(b)(2)(A));
10
                      "(x) in the National Housing Act—
11
                          "(I) in section 203 (12 U.S.C.
12
                      1709), the penultimate undesignated
13
                      paragraph of paragraph (2) of sub-
14
                      section (b), subsection (c)(2)(A), and
15
                      subsection (r)(4);
                          "(II) subsections (a) and (c)(3)
16
17
                      of section 237 (12 U.S.C. 1715z-2);
18
                      and
19
                          "(III) subsections (d)(2)(B) and
20
                      (m)(1) of section 255 (12 U.S.C.
21
                      1715z–20);
                      "(xi) section
22
                                     502(h)(4)(B)
                                                   of the
23
                 Housing
                            Act
                                  of
                                      1949
                                             (42)
                                                    U.S.C.
24
                 1472(h)(4)(B); and
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| 1  | "(xii) section 508 of the Housing and            |
|----|--|
| 2  | Urban Development Act of 1970 (12                |
| 3  | U.S.C. 1701z-7).                                 |
| 4  | "(C) Rental Housing Counseling.—                 |
| 5  | For purposes of this subsection, the term 'rent- |
| 6  | al housing counseling' means counseling related  |
| 7  | to rental of residential property, which may in- |
| 8  | clude counseling regarding future homeowner-     |
| 9  | ship opportunities and providing referrals for   |
| 10 | renters and prospective renters to entities pro- |
| 11 | viding counseling and shall include counseling   |
| 12 | related to such topics that is provided pursuant |
| 13 | to—  |
| 14 | "(i) section 105(a)(20) of the Housing           |
| 15 | and Community Development Act of 1974            |
| 16 | (42 U.S.C. 5305(a)(20));                         |
| 17 | "(ii) in the United States Housing               |
| 18 | Act of 1937—                                     |
| 19 | "(I) section 9(e) (42 U.S.C.                     |
| 20 | 1437g(e));                                       |
| 21 | "(II) section $18(a)(4)(D)$ (42)                 |
| 22 | U.S.C. $1437p(a)(4)(D)$ ;                        |
| 23 | "(III) section $23(c)(4)$ (42)                   |
| 24 | U.S.C. $1437u(c)(4)$ ;                           |

| 1  | "(IV) section 32(e)(4) (42 U.S.C.         |
|----|---|
| 2  | 1437z-4(e)(4));                           |
| 3  | "(V) section $33(d)(2)(B)$ (42)           |
| 4  | U.S.C. $1437z-5(d)(2)(B)$ ; and           |
| 5  | "(VI) section 302(b)(6) (42               |
| 6  | U.S.C. 1437aaa–1(b)(6));                  |
| 7  | "(iii) section 233(b)(2) of the Cran-     |
| 8  | ston-Gonzalez National Affordable Housing |
| 9  | Act (42 U.S.C. 12773(b)(2));              |
| 10 | "(iv) section 106 of the Housing and      |
| 11 | Urban Development Act of 1968 (12         |
| 12 | U.S.C. 1701x);                            |
| 13 | "(v) section 422(b)(6) of the Cran-       |
| 14 | ston-Gonzalez National Affordable Housing |
| 15 | Act (42 U.S.C. 12872(b)(6));              |
| 16 | "(vi) section 491(b)(1)(F)(iii) of the    |
| 17 | McKinney-Vento Homeless Assistance Act    |
| 18 | (42  U.S.C.  11408(b)(1)(F)(iii));        |
| 19 | "(vii) sections 202(3) and                |
| 20 | 810(b)(2)(A) of the Native American       |
| 21 | Housing and Self-Determination Act of     |
| 22 | 1996 (25 U.S.C. 4132(3), 4229(b)(2)(A));  |
| 23 | and                                       |

| 1  | "(viii) the rental assistance program                 |
|----|---|
| 2  | under section 8 of the United States Hous-            |
| 3  | ing Act of 1937 (42 U.S.C. 1437f).                    |
| 4  | "(2) Standards for materials.—The Sec-                |
| 5  | retary, in conjunction with the advisory committee    |
| 6  | established under section $4(g)(4)$ of the Department |
| 7  | of Housing and Urban Development Act (42 U.S.C.       |
| 8  | 3533(g)(4), shall establish standards for materials   |
| 9  | and forms to be used, as appropriate, by organiza-    |
| 10 | tions providing homeownership counseling services,    |
| 11 | including any recipients of assistance pursuant to    |
| 12 | subsection $(a)(4)$ .                                 |
| 13 | "(3) Mortgage software systems.—                      |
| 14 | "(A) CERTIFICATION.—The Secretary shall               |
| 15 | provide for the certification of various computer     |
| 16 | software programs for consumers to use in eval-       |
| 17 | uating different residential mortgage loan pro-       |
| 18 | posals. The Secretary shall require, for such         |
| 19 | certification, that the mortgage software sys-        |
| 20 | tems take into account—                               |
| 21 | "(i) the consumer's financial situation               |
| 22 | and the cost of maintaining a home, in-               |
| 23 | cluding insurance, taxes, and utilities;              |

| 1 | "(ii) the amount of time the consumer      |
|---|--|
| 2 | expects to remain in the home or expected  |
| 3 | time to maturity of the loan;              |
| 4 | "(iii) such other factors as the Sec-      |
| 5 | retary considers appropriate to assist the |

retary considers appropriate to assist the consumer in evaluating whether to pay points, to lock in an interest rate, to select an adjustable or fixed rate loan, to select a conventional or government-insured or guaranteed loan and to make other choices during the loan application process.

If the Secretary determines that available existing software is inadequate to assist consumers during the residential mortgage loan application process, the Secretary shall arrange for the development by private sector software companies of new mortgage software systems that meet the Secretary's specifications.

"(B) USE AND INITIAL AVAILABILITY.—
Such certified computer software programs shall be used to supplement, not replace, housing counseling. The Secretary shall provide that such programs are initially used only in connection with the assistance of housing counselors certified pursuant to subsection (e).

"(C) AVAILABILITY.—After a period of initial availability under subparagraph (B) as the Secretary considers appropriate, the Secretary shall take reasonable steps to make mortgage software systems certified pursuant to this paragraph widely available through the Internet and at public locations, including public libraries, senior-citizen centers, public housing sites, offices of public housing agencies that administer rental housing assistance vouchers, and housing counseling centers.

# "(4) NATIONAL PUBLIC SERVICE MULTIMEDIA CAMPAIGNS TO PROMOTE HOUSING COUNSELING.—

"(A) IN GENERAL.—The Director of Housing Counseling shall develop, implement, and conduct national public service multimedia campaigns designed to make persons facing mortgage foreclosure, persons considering a subprime mortgage loan to purchase a home, elderly persons, persons who face language barriers, low-income persons, and other potentially vulnerable consumers aware that it is advisable, before seeking or maintaining a residential mortgage loan, to obtain homeownership counseling from an unbiased and reliable sources

and that such homeownership counseling is available, including through programs sponsored by the Secretary of Housing and Urban Development.

- "(B) Contact information.—Each segment of the multimedia campaign under subparagraph (A) shall publicize the toll-free telephone number and web site of the Department of Housing and Urban Development through which persons seeking housing counseling can locate a housing counseling agency in their State that is certified by the Secretary of Housing and Urban Development and can provide advice on buying a home, renting, defaults, foreclosures, credit issues, and reverse mortgages.
- "(C) AUTHORIZATION OF APPROPRIA-TIONS.—There are authorized to be appropriated to the Secretary, not to exceed \$3,000,000 for fiscal years 2009, 2010, and 2011, for the development, implementation, and conducting of national public service multimedia campaigns under this paragraph.
- "(5) EDUCATION PROGRAMS.—The Secretary shall provide advice and technical assistance to

| 1  | States, units of general local government, and non-  |
|----|--|
| 2  | profit organizations regarding the establishment and |
| 3  | operation of, including assistance with the develop- |
| 4  | ment of content and materials for, educational pro-  |
| 5  | grams to inform and educate consumers, particularly  |
| 6  | those most vulnerable with respect to residential    |
| 7  | mortgage loans (such as elderly persons, persons     |
| 8  | facing language barriers, low-income persons, and    |
| 9  | other potentially vulnerable consumers), regarding   |
| 10 | home mortgages, mortgage refinancing, home equity    |
| 11 | loans, and home repair loans.".                      |
| 12 | (b) Conforming Amendments to Grant Pro-              |
| 13 | GRAM FOR HOMEOWNERSHIP COUNSELING ORGANIZA-          |
| 14 | TIONS.—Section 106(c)(5)(A)(ii) of the Housing and   |
| 15 | Urban Development Act of 1968 (12 U.S.C.             |
| 16 | 1701x(c)(5)(A)(ii)) is amended—                      |
| 17 | (1) in subclause (III), by striking "and" at the     |
| 18 | end;   |
| 19 | (2) in subclause (IV) by striking the period at      |
| 20 | the end and inserting "; and; and                    |
| 21 | (3) by inserting after subclause (IV) the fol-       |
| 22 | lowing new subclause:                                |
| 23 | "(V) notify the housing or mort-                     |
| 24 | gage applicant of the availability of                |

| 1  | mortgage software systems provided                       |
|----|--|
| 2  | pursuant to subsection $(g)(3)$ .".                      |
| 3  | SEC. 4. GRANTS FOR HOUSING COUNSELING ASSISTANCE.        |
| 4  | Section 106(a) of the Housing and Urban Develop-         |
| 5  | ment Act of 1968 (12 U.S.C. 1701x(a)(3)) is amended      |
| 6  | by adding at the end the following new paragraph:        |
| 7  | "(4) Homeownership and Rental Counseling                 |
| 8  | Assistance.—   |
| 9  | "(A) IN GENERAL.—The Secretary shall make                |
| 10 | financial assistance available under this paragraph      |
| 11 | to States, units of general local governments, and       |
| 12 | nonprofit organizations providing homeownership or       |
| 13 | rental counseling (as such terms are defined in sub-     |
| 14 | section $(g)(1)$ .                                       |
| 15 | "(B) QUALIFIED ENTITIES.—The Secretary                   |
| 16 | shall establish standards and guidelines for eligibility |
| 17 | of organizations (including governmental and non-        |
| 18 | profit organizations) to receive assistance under this   |
| 19 | paragraph.   |
| 20 | "(C) Distribution.—Assistance made avail-                |
| 21 | able under this paragraph shall be distributed in a      |
| 22 | manner that encourages efficient and successful          |
| 23 | counseling programs.                                     |
| 24 | "(D) Authorization of appropriations.—                   |
| 25 | There are authorized to be appropriated                  |

| 1                          | \$45,000,000 for each of fiscal years 2009 through  |
|----------------------------|---|
| 2                          | 2012 for—   |
| 3                          | "(i) the operations of the Office of Hous-  |
| 4                          | ing Counseling of the Department of Housing   |
| 5                          | and Urban Development;  |
| 6                          | "(ii) the responsibilities of the Secretary   |
| 7                          | under paragraphs (2) through (5) of subsection  |
| 8                          | (g); and  |
| 9                          | "(iii) assistance pursuant to this para-  |
| 10                         | graph for entities providing homeownership and  |
| 11                         | rental counseling.".  |
| 12                         | SEC. 5. REQUIREMENTS TO USE HUD-CERTIFIED COUN-   |
| 13                         | SELORS UNDER HUD PROGRAMS.  |
| 14                         | Section 106(e) of the Housing and Urban Develop-  |
| 15                         | ment Act of 1968 (12 U.S.C. 1701x(e)) is amended—   |
| 16                         |   |
|                            | (1) by striking paragraph (1) and inserting the   |
| 17                         | (1) by striking paragraph (1) and inserting the following new paragraph:  |
| 17<br>18                   |   |
|                            | following new paragraph:  |
| 18                         | following new paragraph:  "(1) REQUIREMENT FOR ASSISTANCE.—An or-   |
| 18<br>19                   | following new paragraph:  "(1) Requirement for assistance.—An organization may not receive assistance for counseling  |
| 18<br>19<br>20             | following new paragraph:  "(1) REQUIREMENT FOR ASSISTANCE.—An organization may not receive assistance for counseling activities under subsection (a)(1)(iii), (a)(2), (a)(4),   |
| 18<br>19<br>20<br>21       | following new paragraph:  "(1) REQUIREMENT FOR ASSISTANCE.—An organization may not receive assistance for counseling activities under subsection (a)(1)(iii), (a)(2), (a)(4), (c), or (d) of this section, or under section 101(e),   |
| 18<br>19<br>20<br>21<br>22 | following new paragraph:  "(1) Requirement for assistance.—An organization may not receive assistance for counseling activities under subsection (a)(1)(iii), (a)(2), (a)(4), (c), or (d) of this section, or under section 101(e), unless the organization, or the individuals through |

| 1  | (2) in paragraph (2)—                                  |
|----|--|
| 2  | (A) by inserting "and for certifying organi-           |
| 3  | zations" before the period at the end of the           |
| 4  | first sentence; and                                    |
| 5  | (B) in the second sentence by striking "for            |
| 6  | certification" and inserting ", for certification      |
| 7  | of an organization, that each individual through       |
| 8  | which the organization provides counseling shall       |
| 9  | demonstrate, and, for certification of an indi-        |
| 10 | vidual,";  |
| 11 | (3) in paragraph (3), by inserting "organiza-          |
| 12 | tions and" before "individuals";                       |
| 13 | (4) by redesignating paragraph (3) as para-            |
| 14 | graph (5); and   |
| 15 | (5) by inserting after paragraph (2) the fol-          |
| 16 | lowing new paragraphs:                                 |
| 17 | "(3) Requirement under hud programs.—                  |
| 18 | Any homeownership counseling or rental housing         |
| 19 | counseling (as such terms are defined in subsection    |
| 20 | (g)(1)) required under, or provided in connection      |
| 21 | with, any program administered by the Department       |
| 22 | of Housing and Urban Development shall be pro-         |
| 23 | vided only by organizations or counselors certified by |
| 24 | the Secretary under this subsection as competent to    |
| 25 | provide such counseling.                               |

"(4) Outreach.—The Secretary shall take such actions as the Secretary considers appropriate to ensure that individuals and organizations providing homeownership or rental housing counseling are aware of the certification requirements and standards of this subsection and of the training and certification programs under subsection (f).".

#### 8 SEC. 6. STUDY OF DEFAULTS AND FORECLOSURES.

9 The Secretary of Housing and Urban Development 10 shall conduct an extensive study of the root causes of default and foreclosure of home loans, using as much empir-11 ical data as are available. The study shall also examine 12 the role of escrow accounts in helping prime and nonprime borrowers to avoid defaults and foreclosures. Not later 14 15 than 12 months after the date of the enactment of this Act, the Secretary shall submit to the Congress a prelimi-16 17 nary report regarding the study. Not later than 24 months after such date of enactment, the Secretary shall submit 18 19 a final report regarding the results of the study, which 20 shall include any recommended legislation relating to the 21 study, and recommendations for best practices and for a process to identify populations that need counseling the 23 most.

### SEC. 7. DEFINITIONS FOR COUNSELING-RELATED PRO-2 GRAMS. 3 Section 106 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x), as amended by the pre-4 5 ceding provisions of this Act, is further amended by adding at the end the following new subsection: 6 7 "(h) Definitions.—For purposes of this section: "(1) Nonprofit organization.—The term 8 9 'nonprofit organization' has the meaning given such 10 term in section 104(5) of the Cranston-Gonzalez Na-11 (42 tional Affordable Housing Act U.S.C. 12704(5)), except that subparagraph (D) of such 12 13 section shall not apply for purposes of this section. "(2) STATE.—The term 'State' means each of 14 15 the several States, the Commonwealth of Puerto 16 Rico, the District of Columbia, the Commonwealth 17 of the Northern Mariana Islands, Guam, the Virgin 18 Islands, American Samoa, the Trust Territories of 19 the Pacific, or any other possession of the United 20 States. 21 Unit of GENERAL LOCAL GOVERN-22 MENT.—The term 'unit of general local government' 23 means any city, county, parish, town, township, bor-24 ough, village, or other general purpose political sub-

division of a State.".

#### SEC. 8. UPDATING AND SIMPLIFICATION OF MORTGAGE IN-

| 2 | FORMATION BOOKLET. |
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- 3 Section 5 of the Real Estate Settlement Procedures
- 4 Act of 1974 (12 U.S.C. 2604) is amended—
- 5 (1) in the section heading, by striking "SPE-
- 6 CIAL" and inserting "HOME BUYING";
- 7 (2) by striking subsections (a) and (b) and in-
- 8 serting the following new subsections:
- 9 "(a) Preparation and Distribution.—The Sec-
- 10 retary shall prepare, at least once every 5 years, a booklet
- 11 to help consumers applying for federally related mortgage
- 12 loans to understand the nature and costs of real estate
- 13 settlement services. The Secretary shall prepare the book-
- 14 let in various languages and cultural styles, as the Sec-
- 15 retary determines to be appropriate, so that the booklet
- 16 is understandable and accessible to homebuyers of dif-
- 17 ferent ethnic and cultural backgrounds. The Secretary
- 18 shall distribute such booklets to all lenders that make fed-
- 19 erally related mortgage loans. The Secretary shall also dis-
- 20 tribute to such lenders lists, organized by location, of
- 21 homeownership counselors certified under section 106(e)
- 22 of the Housing and Urban Development Act of 1968 (12
- 23 U.S.C. 1701x(e)) for use in complying with the require-
- 24 ment under subsection (c) of this section.
- 25 "(b) Contents.—Each booklet shall be in such form
- 26 and detail as the Secretary shall prescribe and, in addition

| 1  | to such other information as the Secretary may provide,     |
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| 2  | shall include in plain and understandable language the fol- |
| 3  | lowing information:   |
| 4  | "(1) A description and explanation of the na-               |
| 5  | ture and purpose of the costs incident to a real es-        |
| 6  | tate settlement or a federally related mortgage loan.       |
| 7  | The description and explanation shall provide gen-          |
| 8  | eral information about the mortgage process as well         |
| 9  | as specific information concerning, at a minimum—           |
| 10 | "(A) balloon payments;                                      |
| 11 | "(B) prepayment penalties; and                              |
| 12 | "(C) the trade-off between closing costs                    |
| 13 | and the interest rate over the life of the loan.            |
| 14 | "(2) An explanation and sample of the uniform               |
| 15 | settlement statement required by section 4.                 |
| 16 | "(3) A list and explanation of lending practices,           |
| 17 | including those prohibited by the Truth in Lending          |
| 18 | Act or other applicable Federal law, and of other un-       |
| 19 | fair practices and unreasonable or unnecessary              |
| 20 | charges to be avoided by the prospective buyer with         |
| 21 | respect to a real estate settlement.                        |
| 22 | "(4) A list and explanation of questions a con-             |
| 23 | sumer obtaining a federally related mortgage loan           |
| 24 | should ask regarding the loan, including whether the        |

consumer will have the ability to repay the loan,

- whether the consumer sufficiently shopped for the loan, whether the loan terms include prepayment penalties or balloon payments, and whether the loan will benefit the borrower.
  - "(5) An explanation of the right of rescission as to certain transactions provided by sections 125 and 129 of the Truth in Lending Act.
  - "(6) A brief explanation of the nature of a variable rate mortgage and a reference to the booklet entitled 'Consumer Handbook on Adjustable Rate Mortgages', published by the Board of Governors of the Federal Reserve System pursuant to section 226.19(b)(1) of title 12, Code of Federal Regulations, or to any suitable substitute of such booklet that such Board of Governors may subsequently adopt pursuant to such section.
  - "(7) A brief explanation of the nature of a home equity line of credit and a reference to the pamphlet required to be provided under section 127A of the Truth in Lending Act.
  - "(8) Information about homeownership counseling services made available pursuant to section 106(a)(4) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(a)(4)), a recommendation that the consumer use such services,

- and notification that a list of certified providers of homeownership counseling in the area, and their contact information, is available.
  - "(9) An explanation of the nature and purpose of escrow accounts when used in connection with loans secured by residential real estate and the requirements under section 10 of this Act regarding such accounts.
    - "(10) An explanation of the choices available to buyers of residential real estate in selecting persons to provide necessary services incidental to a real estate settlement.
    - "(11) An explanation of a consumer's responsibilities, liabilities, and obligations in a mortgage transaction.
  - "(12) An explanation of the nature and purpose of real estate appraisals, including the difference between an appraisal and a home inspection.
- 19 "(13) Notice that the Office of Housing of the 20 Department of Housing and Urban Development has 21 made publicly available a brochure regarding loan 22 fraud and a World Wide Web address and toll-free 23 telephone number for obtaining the brochure.
- The booklet prepared pursuant to this section shall take into consideration differences in real estate settlement pro-

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- 1 cedures that may exist among the several States and terri-
- 2 tories of the United States and among separate political
- 3 subdivisions within the same State and territory.";
- 4 (3) in subsection (c), by inserting at the end
  5 the following new sentence: "Each lender shall also
  6 include with the booklet a reasonably complete or
  7 updated list of homeownership counselors who are
  8 certified pursuant to section 106(e) of the Housing
  9 and Urban Development Act of 1968 (12 U.S.C.
  1701x(e)) and located in the area of the lender.";
  - (4) in subsection (d), by inserting after the period at the end of the first sentence the following: "The lender shall provide the HUD-issued booklet in the version that is most appropriate for the person receiving it.".

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