

114TH CONGRESS  
1ST SESSION

# H. R. 4257

To protect the American and Iranian peoples as well as the global economy from Iran's systematic abjuration of international legal standards on human and civil rights, its support for international terrorism, and the corrosive economic malfeasance of Iran's Revolutionary Guard Corps, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 15, 2015

Mr. NUNES (for himself, Mr. THORNBERRY, Mr. McCaul, Mr. MILLER of Florida, Mr. FRELINGHUYSEN, Ms. GRANGER, Mr. KING of New York, Mr. LOBIONDO, Mr. ROONEY of Florida, Mr. HECK of Nevada, Mr. POMPEO, Mr. STEWART, Mr. TIBERI, Mr. ROSKAM, Ms. JENKINS of Kansas, Mr. MARCHANT, Mrs. BLACK, Mr. MEEHAN, Mr. DOLD, and Mr. HOLDING) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Rules, Ways and Means, and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To protect the American and Iranian peoples as well as the global economy from Iran's systematic abjuration of international legal standards on human and civil rights, its support for international terrorism, and the corrosive economic malfeasance of Iran's Revolutionary Guard Corps, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “IRGC Sanctions Act”.

3 **SEC. 2. FINDINGS.**

4 Congress finds the following:

5 (1) The Iranian people have been seeking polit-  
6 ical and economic freedom since 1979, and at-  
7 tempted to gain it during the 2009 Green Revolu-  
8 tion.

9 (2) The Iranian Government, through Iran’s  
10 Revolutionary Guard Corps (IRGC) and its Basij  
11 militia auxiliaries, violently crushed the 2009 Green  
12 Revolution, thwarting the legitimate aspirations to  
13 political and economic freedom of the Iranian people  
14 through terrorism, extrajudicial killings, arbitrary  
15 imprisonment, and torture.

16 (3) The Iranian Government systematically dis-  
17 criminated against religious and ethnic minorities,  
18 including Bahais, Christians, Jews, Sufis,  
19 Zoroastrians, Kurds, Arabs, Baluchis, Turkmen, and  
20 Azeris, among others and denies them freedom to  
21 emigrate.

22 (4) The United States designated the Govern-  
23 ment of Iran as a state sponsor of terrorism in 1984  
24 and identified the IRGC and the IRGC–Quds Force  
25 as principle agents of Iran’s support for inter-  
26 national terrorism.

1                         (5) The IRGC has, since its inception in 1979,  
2 steadily used its illegitimate power and threat of ar-  
3bitrary detention, torture, and extrajudicial killing to  
4 gain dominance over a substantial proportion of  
5 Iran's economy, the proceeds from which are being  
6 used to finance international terrorism, and to re-  
7 press the legitimate aspirations to political and eco-  
8 nomic freedom of the Iranian people.

9                         (6) The IRGC has a substantial and growing  
10 presence in Iran's financial and commercial sectors  
11 and extensive economic interests in the defense pro-  
12 duction, construction, and oil industries, among oth-  
13 ers, controlling billions of dollars in corporate busi-  
14 ness, among others.

15                         (7) The IRGC directly owns substantial shares  
16 in 14 companies publicly traded on the Tehran  
17 Stock Exchange with a combined value of \$17 bil-  
18 lion. There are an additional 13 publicly traded com-  
19 panies with significant ownership by the IRGC, the  
20 Armed Forces, and the Basij militia. Taken to-  
21 gether, these 27 companies are worth more than 20  
22 percent of the Tehran Stock Exchange.

23                         (8) In addition, the IRGC controls hundreds of  
24 Iranian privately held companies in nearly all sectors  
25 of the Iranian economy.

(10) The Joint Comprehensive Plan of Action's termination of sanctions on Iran will inevitably open the global economy to these corporations, broadening the scope of the ability of the IRGC to profit, including through international money laundering, and to use its increasing economic resources to conduct terrorist attacks around the globe.

## 16 SEC. 3. STATEMENT OF POLICY.

17 It shall be the policy of the United States that—

1 want to participate lawfully in the global economy,  
2 the United States shall seek to prevent the IRGC  
3 from obtaining financial benefit from Iran's post-  
4 Joint Comprehensive Plan of Action access to the  
5 global economy; and

6 (2) any and all financial transactions with sub-  
7 sidiaries or affiliates of the IRGC shall be treated as  
8 a financial transaction with the IRGC as a whole.

9 **SEC. 4. CONGRESSIONAL APPROVAL OF RESCISSION OF DE-**

10 **TERMINATION OF STATE SPONSORS OF TER-**  
11 **RORISM.**

12 (a) ARMS EXPORT CONTROL ACT.—Section  
13 40(f)(2)(A) of the Arms Export Control Act (22 U.S.C.  
14 2780(f)(2)(A)) is amended to read as follows:

15 “(A) In addition to meeting the requirements of  
16 subparagraph (A) and (B) of paragraph (1), a deter-  
17 mination made by the Secretary of State under sub-  
18 section (d) may be rescinded only if Congress, within  
19 45 days after receipt of a report under paragraph  
20 (1)(B) with respect to a proposed rescission of such  
21 determination, enacts a joint resolution the matter  
22 after the resolving clause of which is as follows:  
23 ‘That the proposed rescission of the determination  
24 under section 40(d) of the Arms Export Control Act  
25 pursuant to the report submitted to the Congress on

1        \_\_\_\_\_ is hereby approved.', the blank to be com-  
2        pleted with the appropriate date.'".

3           (b) FOREIGN ASSISTANCE ACT OF 1961.—Section  
4 620A of the Foreign Assistance Act of 1961 (22 U.S.C.  
5 2371) is amended—

6                  (1) by redesignating subsection (d) as sub-  
7       section (e); and

8                  (2) by inserting after subsection (c) the fol-  
9       lowing:

10                “(d) ADDITIONAL REQUIREMENT WITH RESPECT TO  
11  RESCISSON.—

12                “(1) IN GENERAL.—In addition to meeting the  
13       requirements of paragraphs (1) and (2) of sub-  
14       section (c), a determination made by the Secretary  
15       of State under subsection (a) may be rescinded only  
16       if Congress, within 45 days after receipt of a report  
17       under subsection (c)(2) with respect to a proposed  
18       rescission of such determination, enacts a joint reso-  
19       lution the matter after the resolving clause of which  
20       is as follows: ‘That the proposed rescission of the de-  
21       termination under section 620A(a) of the Foreign  
22       Assistance Act of 1961 pursuant to the report sub-  
23       mitted to the Congress on \_\_\_\_\_ is hereby ap-  
24       proved.’, the blank to be completed with the appro-  
25       priate date.

1                 “(2) CONGRESSIONAL PROCEDURES.—A joint  
2 resolution described in paragraph (1) and introduced  
3 within the appropriate 45-day period shall be consid-  
4 ered in the Senate and the House of Representatives  
5 in accordance with paragraphs (3) through (7) of  
6 section 8066(c) of the Department of Defense Ap-  
7 propriations Act (as contained in Public Law 98–  
8 473), except that references in such paragraphs to  
9 the Committees on Appropriations of the House of  
10 Representatives and the Senate shall be deemed to  
11 be references to the Committee on Foreign Affairs  
12 of the House of Representatives and the Committee  
13 on Foreign Relations of the Senate, respectively.”.

14                 (c) EXPORT ADMINISTRATION ACT OF 1979.—Sec-  
15 tion 6(j) of the Export Administration Act of 1979 (50  
16 U.S.C. App. 2405) (as continued in effect pursuant to the  
17 International Emergency Economic Powers Act) is amend-  
18 ed—

19                     (1) by redesignating paragraphs (5) and (6) as  
20 paragraphs (6) and (7), respectively; and

21                     (2) by inserting after paragraph (4) the fol-  
22 lowing:

23                     “(5)(A) In addition to meeting the require-  
24 ments of subparagraphs (A) and (B) of paragraph  
25 (4), a determination made by the Secretary of State

1 under paragraph (1)(A) may be rescinded only if  
2 Congress, within 45 days after receipt of a report  
3 under paragraph (4)(B) with respect to a proposed  
4 rescission of such determination, enacts a joint reso-  
5 lution the matter after the resolving clause of which  
6 is as follows: ‘That the proposed rescission of the de-  
7 termination under section 6(j)(1)(A) of the Export  
8 Administration Act of 1979 (as continued in effect  
9 pursuant to the International Emergency Economic  
10 Powers Act) pursuant to the report submitted to the  
11 Congress on \_\_\_\_\_ is hereby approved.’, the blank  
12 to be completed with the appropriate date.

13 “(B) A joint resolution described in subpara-  
14 graph (A) and introduced within the appropriate 45-  
15 day period shall be considered in the Senate and the  
16 House of Representatives in accordance with para-  
17 graphs (3) through (7) of section 8066(c) of the De-  
18 partment of Defense Appropriations Act (as con-  
19 tained in Public Law 98–473), except that ref-  
20 erences in such paragraphs to the Committees on  
21 Appropriations of the House of Representatives and  
22 the Senate shall be deemed to be references to the  
23 Committee on Foreign Affairs of the House of Rep-  
24 resentatives and the Committee on Foreign Rela-  
25 tions of the Senate, respectively.”.

1       (d) EFFECTIVE DATE.—The amendments made by  
2 subsections (a), (b), and (c) take effect on the date of the  
3 enactment of this Act and apply with respect to a proposed  
4 rescission of a determination of the Secretary of State  
5 under section 40(d) of the Arms Export Control Act, sec-  
6 tion 620A of the Foreign Assistance Act of 1961, or sec-  
7 tion 6(j) of the Export Administration Act of 1979 (as  
8 continued in effect pursuant to the International Emer-  
9 gency Economic Powers Act), respectively, that is con-  
10 tained in any report submitted under any such section on  
11 or after such date of enactment.

12 **SEC. 5. APPLICATION OF TITLE IV OF THE TRADE ACT OF  
13 1974 TO IRAN.**

14       On and after the date of the enactment of this Act,  
15 title IV of the Trade Act of 1974 (19 U.S.C. 2431 et seq.)  
16 shall apply to Iran.

17 **SEC. 6. PROHIBITIONS ON FINANCIAL TRANSACTIONS WITH  
18 IRAN'S REVOLUTIONARY GUARD CORPS AND  
19 ITS AFFILIATES AND ENTITIES OWNED OR  
20 CONTROLLED BY IRAN'S REVOLUTIONARY  
21 GUARD CORPS AND ITS AFFILIATES.**

22       (a) IN GENERAL.—Title III of the Iran Threat Re-  
23 duction and Syria Human Rights Act of 2012 (22 U.S.C.  
24 8741 et seq.) is amended by adding at the end the fol-  
25 lowing:

1   **“Subtitle C—Prohibitions on Finan-**  
2   **cial Transactions With Iran’s**  
3   **Revolutionary Guard Corps and**  
4   **Its Affiliates and Entities**  
5   **Owned or Controlled by Iran’s**  
6   **Revolutionary Guard Corps and**  
7   **Its Affiliates**

8       **“SEC. 321. PROHIBITIONS ON FINANCIAL TRANSACTIONS**  
9                   **WITH IRAN’S REVOLUTIONARY GUARD CORPS**  
10                  **AND ITS AFFILIATES AND ENTITIES OWNED**  
11                  **OR CONTROLLED BY IRAN’S REVOLUTIONARY**  
12                  **GUARD CORPS AND ITS AFFILIATES.**

13       “(a) IN GENERAL.—Except as provided in sub-  
14 sections (b) and (c), beginning on the date that is 30 days  
15 after the date of the enactment of the IRGC Sanctions  
16 Act, and notwithstanding any other provision of law, a  
17 United States person may not knowingly engage in any  
18 financial transaction with, or transfer of funds to, any of  
19 the following:

20                 “(1) Iran’s Revolutionary Guard Corps or any  
21                 subdivision of Iran’s Revolutionary Guard Corps, in-  
22                 cluding Iran’s Revolutionary Guard Corps–Quds  
23                 Force.

1           “(2) Any person that is an agent, alias, front,  
2         instrumentality, or affiliate of any entity specified in  
3         paragraph (1).

4           “(3) Any person that is owned or controlled by  
5         an entity specified in paragraph (1) or a person  
6         specified in paragraph (2).

7           “(4) Any natural person who is a representa-  
8         tive, official, or senior member of any entity speci-  
9         fied in paragraph (1).

10          “(5) Any person—

11           “(A) for the purpose of avoiding a finan-  
12         cial transaction with, or transfer of funds to, an  
13         individual or entity specified in any of para-  
14         graphs (1) through (4); or

15           “(B) for the benefit of an individual or en-  
16         tity specified in any of paragraphs (1) through  
17         (4).

18          “(b) EXCEPTION UNDER TITLE V OF NATIONAL SE-  
19         CURITY ACT OF 1947.—The prohibitions on financial  
20         transactions and transfers of funds under subsection (a)  
21         shall not apply with respect to any activities subject to  
22         reporting requirements under title V of the National Secu-  
23         rity Act of 1947.

24          “(c) IMPLEMENTATION; PENALTIES.—

1           “(1) IMPLEMENTATION.—The President shall  
2       exercise all authorities under sections 203 and 205  
3       of the International Emergency Economic Powers  
4       Act (50 U.S.C. 1702 and 1704) to carry out this  
5       section, except that the President—

6           “(A) shall not issue any general license au-  
7       thorizing, or otherwise authorize, any activity  
8       prohibited under subsection (a); and

9           “(B) shall require any United States per-  
10      son seeking to engage in a financial transaction  
11      or transfer of funds prohibited under subsection  
12      (a) to submit a written request to the Office of  
13      Foreign Assets Control of the Department of  
14      the Treasury.

15          “(2) PENALTIES.—A person that violates, at-  
16      tempts to violate, conspires to violate, or causes a  
17      violation of subsection (a) or any regulation, license,  
18      or order issued to carry out subsection (a) shall be  
19      subject to the penalties set forth in subsections (b)  
20      and (c) of section 206 of the International Emer-  
21      gency Economic Powers Act (50 U.S.C. 1705) to the  
22      same extent as a person that commits an unlawful  
23      act described in subsection (a) of that section.

24          “(d) CODIFICATION OF SPECIALLY DESIGNATED NA-  
25      TIONALS AND BLOCKED PERSONS.—On or after the date

1 of the enactment of the IRGC Sanctions Act, any person  
2 that meets any of the criteria of paragraphs (2) through  
3 (5) of subsection (a) and is included on the list of specially  
4 designated nationals and blocked persons maintained by  
5 the Office of Foreign Assets Control of the Department  
6 of the Treasury, may not be removed from such list unless  
7 there is enacted a joint resolution stating that there exists  
8 convincing evidence that Iran's Revolutionary Guard  
9 Corps is completely divested from the person and pro-  
10 viding for the removal of such person from such list.

11       “(e) DEFINITIONS.—In this section:

12           “(1) CONTROLLED.—The term ‘controlled’  
13 means, with respect to a person, to possess, directly  
14 or indirectly, the power to direct or cause the direc-  
15 tion of the management and policies of the person,  
16 whether through—

17           “(A) ownership of the person;

18           “(B) a member or members of the board  
19 of directors of the person; or

20           “(C) threat of arbitrary detention, impris-  
21 onment, torture, or killing, or otherwise.

22           “(2) KNOWINGLY.—The term ‘knowingly’, with  
23 respect to conduct, a circumstance, or a result, has  
24 the meaning given that term in section 101 of the

1       Comprehensive Iran Sanctions, Accountability, and  
2       Divestment Act of 2010 (22 U.S.C. 8511).

3               “(3) OWNED OR OWNERSHIP.—The term  
4       ‘owned’ or ‘ownership’ means, with respect to a per-  
5       son—

6                       “(A) to hold more than 10 percent of the  
7       equity interest by vote or value in the person;

8                       “(B) to hold a majority of seats on the  
9       board of directors of the person; or

10                      “(C) to otherwise direct the actions, poli-  
11       cies, or personnel decisions of the person.

12               “(4) PERSON.—The term ‘person’ means—

13                      “(A) a natural person, corporation, com-  
14       pany, business association, partnership, society,  
15       trust, or any other nongovernmental entity, or-  
16       ganization, or group;

17                      “(B) any governmental entity or instru-  
18       mentality of a government; and

19                      “(C) any successor, subunit, parent entity,  
20       or subsidiary of, or any entity under common  
21       ownership or control with, any entity described  
22       in subparagraph (A) or (B).

23               “(5) UNITED STATES PERSON.—The term  
24       ‘United States person’ has the meaning given such  
25       term in section 101 of the Comprehensive Iran

1       Sanctions, Accountability, and Divestment Act of  
2       2010 (22 U.S.C. 8511).

3       **SEC. 322. REPORT ON THE ROLE OF IRAN'S REVOLU-**  
4                   **TIONARY GUARD CORPS IN THE ECONOMY**  
5                   **AND FOREIGN RELATIONSHIPS OF IRAN.**

6       “Not later than 90 days after the date of the enact-  
7       ment of the IRGC Sanctions Act, and on a quarterly basis  
8       thereafter, the President shall submit to Congress a report  
9       that—

10       “(1) describes all financial and commercial ac-  
11       tivities of Iran’s Revolutionary Guard Corps or any  
12       subdivision of Iran’s Revolutionary Guard Corps, in-  
13       cluding Iran’s Revolutionary Guard Corps–Quds  
14       Force, and any person that is an agent, alias, front,  
15       instrumentality, or affiliate of any such entity; and

16       “(2) contains the watch list established and up-  
17       dated under section 323.

18       **SEC. 323. WATCH LIST OF CERTAIN PERSONS**  
19                   **TRANSITIONING ON OR OFF THE LIST OF**  
20                   **SPECIALLY DESIGNATED NATIONALS AND**  
21                   **BLOCKED PERSONS.**

22       “(a) ESTABLISHMENT.—The President shall estab-  
23       lish and update as appropriate a watch list of—

24       “(1) persons that the President determines  
25       meet any of the criteria of paragraphs (2) through

1       (5) of section 321(a) and are not included on the list  
2       of specially designated nationals and blocked persons  
3       maintained by the Office of Foreign Assets Control  
4       of the Department of the Treasury; and

5               “(2) persons that are Iranian persons that meet  
6       the requirements described in section 321(a)(3) and  
7       have been removed from the list of specially des-  
8       ignated nationals and blocked persons maintained by  
9       the Office of Foreign Assets Control of the Depart-  
10      ment of the Treasury in accordance with the terms  
11      of United Nations Security Council Resolution 2231  
12      (2015) and the Joint Comprehensive Plan of Action.

13               “(b) REMOVAL.—Except as provided in subsection  
14      (a)(2), the President may remove a person listed on the  
15      watch list described in subsection (a) if—

16               “(1) on or after the date of the enactment of  
17      the IRGC Sanctions Act, the person is included on  
18      the list of specially designated nationals and blocked  
19      persons maintained by the Office of Foreign Assets  
20      Control of the Department of the Treasury; or

21               “(2) the person no longer meets any of the cri-  
22      teria of paragraphs (2) through (5) of section  
23      321(a).

24               “(c) DEFINITION.—In this section, the term ‘Joint  
25      Comprehensive Plan of Action’ means the Joint Com-

1 prehensive Plan of Action, agreed to at Vienna July 14,  
2 2015, by Iran and by the People's Republic of China,  
3 France, Germany, the Russian Federation, the United  
4 Kingdom and the United States, with the High Represent-  
5 ative of the European Union for Foreign Affairs and Secu-  
6 rity Policy, and all implementing materials and agree-  
7 ments related to the Joint Comprehensive Plan of Ac-  
8 tion.”.

9       (b) CLERICAL AMENDMENT.—The table of contents  
10 for the Iran Threat Reduction and Syria Human Rights  
11 Act of 2012 is amended by inserting at the end of the  
12 items relating to title III the following:

**“Subtitle C—Prohibitions on Financial Transactions With Iran’s Revolutionary Guard Corps and Its Affiliates and Entities Owned or Controlled by Iran’s Revolutionary Guard Corps and Its Affiliates**

“Sec. 321. Prohibitions on financial transactions with Iran’s Revolutionary Guard Corps and its affiliates and entities owned or controlled by Iran’s Revolutionary Guard Corps and its affiliates.

"Sec. 322. Report on the role of Iran's Revolutionary Guard Corps in the economy and foreign relationships of Iran.

"See. 323. Watch list of certain persons transitioning on or off the list of specially designated nationals and blocked persons.".

13 SEC. 7. DISCLOSURES TO THE SECURITIES AND EXCHANGE  
14 COMMISSION RELATING TO SANCTIONABLE  
15 ACTIVITIES.

16 (a) IN GENERAL.—Section 13(r) of the Securities  
17 Exchange Act of 1934 (15 U.S.C. 78m(r)) is amended.

18 (1) in paragraph (1)

(B) in subparagraph (D)(iii), by striking period at the end and inserting “; or”; and

(C) by adding at the end the following:

“(E) knowingly engaged in any financial transaction with, or transferred funds to—

“(i) Iran’s Revolutionary Guard Corps

or any subdivision of Iran's Revolutionary Guard Corps, including Iran's Revolutionary Guard Corps-Quds Force;

“(ii) any person that is an agent, alias, front, instrumentality, or affiliate of any entity specified in clause (i);

“(iii) any person that is owned or controlled by an entity specified in clause (i) or a person specified in clause (ii);

“(iv) any natural person who is a representative, official, or senior member of any entity specified in clause (i); or

“(v) any person—

“(I) for the purpose of avoiding a financial transaction with, or transfer of funds to, an individual or entity specified in any of clauses (i) through (iv); or

1                         “(II) for the benefit of an individual or entity specified in any of  
2                         clauses (i) through (iv).”;

4                         (2) by redesignating paragraph (6) as para-  
5                         graph (8); and

6                         (3) by inserting after paragraph (5) the fol-  
7                         lowing:

8                         “(6) TREATMENT OF PERSONS RELYING ON  
9                         REGULATION D.—Any person that is not required to  
10                         file an annual or quarterly report under subsection  
11                         (a) but that offers or sells securities in reliance on  
12                         an exemption provided under Regulation D (17  
13                         C.F.R. 230.500 et seq.) shall file a quarterly report  
14                         with the Commission containing the information re-  
15                         quired by paragraph (2) if, during the previous  
16                         quarter, the person or any affiliate of the person  
17                         took any action described in paragraph (1)(E).

18                         “(7) DEFINITIONS.—In paragraph (1)(E), the  
19                         terms ‘controlled’, ‘knowingly’, and ‘owned’ have the  
20                         respective meanings given such terms in section  
21                         321(e) of the Iran Threat Reduction and Syria  
22                         Human Rights Act of 2012.”.

23                         (b) EFFECTIVE DATE.—The amendments made by  
24                         subsection (a) shall take effect with respect to reports re-  
25                         quired to be filed with the Securities and Exchange Com-

- 1 mission after the date that is 180 days after the date of
- 2 the enactment of this Act.

○