

118TH CONGRESS  
1ST SESSION

# H. R. 4157

To require the Secretary of Veterans Affairs to prepare an annual report on suicide prevention, and for other purposes.

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IN THE HOUSE OF REPRESENTATIVES

JUNE 15, 2023

Mr. CONNOLLY (for himself and Ms. MACE) introduced the following bill; which was referred to the Committee on Veterans' Affairs

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## A BILL

To require the Secretary of Veterans Affairs to prepare an annual report on suicide prevention, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Not Just a Number  
5 Act”.

6 **SEC. 2. NATIONAL VETERAN SUICIDE PREVENTION AN-**  
7 **NUAL REPORT.**

8 (a) IN GENERAL.—Not later than 18 months after  
9 the date of the enactment of this Act, and not later than  
10 September 30 of each year thereafter, the Secretary of

1 Veterans Affairs shall submit to the appropriate commit-  
2 tees of Congress and publish on a publicly available  
3 website of the Department of Veterans Affairs a report  
4 to be known as the “National Veteran Suicide Prevention  
5 Annual Report”.

6 (b) EXTENSION.—

7 (1) IN GENERAL.—If the Secretary requires an  
8 extension of the deadline for a report under sub-  
9 section (a), the Secretary shall submit to the appro-  
10 priate committees of Congress a written request for  
11 such an extension.

12 (2) ELEMENTS.—Each written request under  
13 paragraph (1) for an extension for a report shall in-  
14 clude the following:

15 (A) The rationale for the delay in submit-  
16 ting the report.

17 (B) An explanation of the need for an ex-  
18 tension.

19 (C) A proposed amended date for the sub-  
20 mittal and publication of the report.

21 (c) BRIEFING.—Before submitting a report under  
22 subsection (a), the Secretary shall brief the appropriate  
23 committees of Congress on the report.

24 (d) ELEMENTS OF REPORT.—

1           (1) IN GENERAL.—Each report under sub-  
2           section (a) shall include the findings of the national  
3           analysis of veteran suicide rates for the latest year  
4           data is available and shall include trends and com-  
5           parisons to previous years.

6           (2) ADDITIONAL ELEMENTS.—Each report  
7           under subsection (a) shall include, for the year cov-  
8           ered by the report, the following:

9                   (A) Suicide rates of veterans disaggregated  
10                  by age, gender, and race or ethnicity.

11                  (B) Trends in suicide rates of veterans  
12                  compared to engagement of those veterans with  
13                  health care from the Veterans Health Adminis-  
14                  tration, including an examination of trends in  
15                  suicide rates or deaths among—

16                          (i) veterans who have recently received  
17                          health care from the Veterans Health Ad-  
18                          ministration as compared to veterans who  
19                          have never received health care from the  
20                          Veterans Health Administration;

21                          (ii) veterans who are enrolled in the  
22                          patient enrollment system of the Depart-  
23                          ment of Veterans Affairs under section  
24                          1705(a) of title 38, United States Code, as

1 compared to veterans who have never en-  
2 rolled in such system;

3 (iii) veterans who have recently used  
4 services from a Vet Center as compared to  
5 veterans who have never used such serv-  
6 ices;

7 (iv) veterans who have a diagnosis of  
8 substance use disorder; and

9 (v) other groups of veterans relating  
10 to engagement with health care from the  
11 Veterans Health Administration, as the  
12 Secretary considers practicable.

13 (C) Trends in suicide rates of veterans  
14 compared to engagement of those veterans with  
15 benefits from the Veterans Benefits Administra-  
16 tion, including an examination of trends in sui-  
17 cide rates or deaths among—

18 (i) veterans who are currently using,  
19 have previously used, or have never used  
20 educational assistance under the laws ad-  
21 ministered by the Secretary;

22 (ii) veterans who are currently receiv-  
23 ing, have previously received, or have never  
24 received services or assistance under chap-  
25 ter 31 of title 38, United States Code;

1 (iii) with respect to compensation  
2 under chapter 11 of such title—

3 (I) veterans who were recipients  
4 of such compensation as compared to  
5 veterans who never applied for such  
6 compensation prior to death;

7 (II) veterans who had a claim de-  
8 nied for such compensation prior to  
9 death;

10 (III) veterans who had a pending  
11 claim for such compensation at time  
12 of death; and

13 (IV) veterans who had an entitle-  
14 ment for such compensation reduced  
15 prior to death;

16 (iv) veterans who are currently receiv-  
17 ing or have never received pension under  
18 chapter 15 of title 38, United States Code,  
19 excluding those who have never received  
20 pension benefits but who were receiving  
21 compensation benefits;

22 (v) veterans who are currently using,  
23 have previously used, or have never used  
24 programs or services provided by the  
25 Homeless Programs Office of the Depart-

1           ment, including an examination of trends  
2           in suicide rates or deaths among veterans  
3           who made contact with such office but  
4           were denied or deemed ineligible for any  
5           such program or service;

6           (vi) with respect to housing loans  
7           guaranteed by the Secretary under chapter  
8           37 of title 38, United States Code—

9           (I) veterans who applied for such  
10          a loan, whether their application was  
11          accepted or not;

12          (II) veterans who are current re-  
13          cipients of, were previously recipients  
14          of, or have never received such a loan;  
15          and

16          (III) veterans who were turned  
17          down for such a loan by a lender;

18          (vii) with respect to financial hard-  
19          ships—

20          (I) veterans facing health care  
21          debts;

22          (II) veterans owing debts to the  
23          Department;

24          (III) veterans facing foreclosure  
25          or bankruptcy; and

1 (IV) other relevant debts owed by  
2 a veteran related to claims for bene-  
3 fits under the laws administered by  
4 the Secretary;

5 (viii) veterans who were involved in a  
6 veterans treatment court program, whether  
7 they graduated successfully or not; and

8 (ix) veterans who were successfully  
9 contacted, unsuccessfully contacted, or  
10 never contacted by the Department  
11 through the Solid Start program under  
12 section 6320 of title 38, United States  
13 Code.

14 (3) STRATEGY AND RECOMMENDATIONS.—

15 (A) INITIAL REPORT.—The initial report  
16 under subsection (a) shall include a strategy  
17 and recommendations developed by the Sec-  
18 retary of Veterans Affairs, in collaboration with  
19 the Director of the Centers for Disease Control  
20 and Prevention and the Secretary of Defense,  
21 for—

22 (i) improving data collection at the  
23 State and local levels to accurately capture  
24 suicide deaths of veterans;

1 (ii) improving the timeliness, efficacy,  
2 and standardization of data reporting on  
3 suicide deaths of veterans at the Federal  
4 level, including by the Centers for Disease  
5 Control and Prevention, the Department of  
6 Defense, and the Department of Veterans  
7 Affairs;

8 (iii) improving the timeliness of identi-  
9 fication and analysis of suicide deaths of  
10 veterans by Federal agencies, including the  
11 Centers for Disease Control and Preven-  
12 tion, the Department of Defense, and the  
13 Department of Veterans Affairs; and

14 (iv) any other necessary process im-  
15 provements for improving the timeliness,  
16 efficacy, and standardization of reporting  
17 of data relating to suicide deaths of vet-  
18 erans, particularly with respect to the an-  
19 nual report under this section.

20 (B) SUBSEQUENT REPORTS.—Each report  
21 after the initial report under subsection (a)  
22 shall include updates on actions taken to meet  
23 the strategy and recommendations developed  
24 under subparagraph (A).

25 (e) DEFINITIONS.—In this section:



1           (1) APPROPRIATE COMMITTEES OF CON-  
2           GRESS.—The term “appropriate committees of Con-  
3           gress” means the Committee on Veterans’ Affairs of  
4           the Senate and the Committee on Veterans’ Affairs  
5           of the House of Representatives.

6           (2) VET CENTER.—The term “Vet Center”  
7           means a center for readjustment counseling and re-  
8           lated mental health services for veterans under sec-  
9           tion 1712A of title 38, United States Code.

10 **SEC. 3. REPORT ON ADDITIONAL BENEFITS AND SERVICES**  
11                                   **FROM DEPARTMENT OF VETERANS AFFAIRS**  
12                                   **TO PREVENT VETERAN SUICIDE.**

13           (a) IN GENERAL.—Not later than three years after  
14 the date of the enactment of this Act, the Secretary of  
15 Veterans Affairs shall submit to the Committee on Vet-  
16 erans’ Affairs of the Senate and the Committee on Vet-  
17 erans’ Affairs of the House of Representatives and publish  
18 on a publicly available website of the Department of Vet-  
19 erans Affairs a report that analyzes which benefits and  
20 services from the Department, including the Veterans  
21 Benefits Administration, have the greatest impact on pre-  
22 vention of suicide among veterans, including recommenda-  
23 tions for potential expansion of services and benefits to  
24 reduce the number of veteran suicides.

1 (b) ASSESSMENT OF SOLID START PROGRAM.—The  
2 report required by subsection (a) shall include an analysis  
3 of the effectiveness of the Solid Start program under sec-  
4 tion 6320 of title 38, United States Code, on prevention  
5 of suicide among veterans.

6 **SEC. 4. TOOLKIT FOR STATE AND LOCAL CORONERS AND**  
7 **MEDICAL EXAMINERS ON BEST PRACTICES**  
8 **FOR IDENTIFYING AND REPORTING ON SUI-**  
9 **CIDE DEATHS OF VETERANS.**

10 (a) IN GENERAL.—The Secretary of Veterans Af-  
11 fairs, in collaboration with the Director of the Centers for  
12 Disease Control and Prevention, shall develop a toolkit for  
13 State and local coroners and medical examiners that con-  
14 tains best practices for—

15 (1) accurately identifying and reporting suicide  
16 deaths of veterans, including how to identify veteran  
17 status; and

18 (2) reporting such deaths to the Centers for  
19 Disease Control and Prevention and other applicable  
20 entities.

21 (b) AVAILABILITY.—Not later than two years after  
22 the date of the enactment of this Act, the Secretary shall  
23 make the toolkit developed under subsection (a) available  
24 on a publicly available website of the Department of Vet-  
25 erans Affairs.

1 (c) OUTREACH.—The Secretary, in collaboration with  
2 the Director of the Centers for Disease Control and Pre-  
3 vention, shall conduct outreach to appropriate State and  
4 local agencies to promote the availability and use of the  
5 toolkit developed under subsection (a).

6 **SEC. 5. STUDY ON FEASIBILITY AND ADVISABILITY OF CRE-**  
7 **ATING A SUICIDE PREVENTION OFFICE OF**  
8 **THE DEPARTMENT OF VETERANS AFFAIRS.**

9 (a) IN GENERAL.—After the submittal by the Comp-  
10 troller General of the United States to the Committee on  
11 Veterans' Affairs of the Senate and the Committee on Vet-  
12 erans' Affairs of the House of Representatives of the man-  
13 agement review required under section 403 of the Com-  
14 mander John Scott Hannon Veterans Mental Health Care  
15 Improvement Act of 2019 (Public Law 116–171; 134  
16 Stat. 810), which required a management review of the  
17 mental health and suicide prevention services provided by  
18 the Department of Veterans Affairs, the Secretary of Vet-  
19 erans Affairs shall—

20 (1) review the findings and recommendations of  
21 the management review; and

22 (2) conduct a study on the feasibility and advis-  
23 ability of creating a suicide prevention office of the  
24 Department of Veterans Affairs at the level of the  
25 Office of the Secretary that would elevate suicide

1 prevention as a top priority across the entire De-  
2 partment, including with respect to the work and  
3 programs of the Veterans Benefits Administration  
4 and under partnerships with other entities, including  
5 other Federal agencies and non-governmental part-  
6 ners.

7 (b) REPORT TO CONGRESS.—

8 (1) IN GENERAL.—Not later than two years  
9 after the submittal by the Comptroller General of  
10 the management review described in subsection (a),  
11 the Secretary shall submit to the Committee on Vet-  
12 erans' Affairs of the Senate and the Committee on  
13 Veterans' Affairs of the House of Representatives a  
14 report summarizing—

15 (A) any actions planned or taken, includ-  
16 ing reorganizations or changes to reporting or  
17 governance structures, in response to the man-  
18 agement review, including any completion dates  
19 or targeted completion dates for any such ac-  
20 tions; and

21 (B) the results of the study required under  
22 subsection (a)(2), which shall include an exam-  
23 ination of the considerations for creating a sui-  
24 cide prevention office of the Department of Vet-

1           erans Affairs at the level of the Office of the  
2           Secretary, including—

3                   (i) benefits and potential drawbacks;

4                   (ii) projected costs and staffing needs,  
5           including new full-time equivalent employ-  
6           ees and transferred full-time equivalent  
7           employees; and

8                   (iii) suggested organizational and  
9           leadership structure and principal activities  
10          and functions of the suicide prevention of-  
11          fice.

12           (2) RECOMMENDATIONS REGARDING ORGANIZA-  
13          TION AND LEADERSHIP STRUCTURE.—In providing  
14          suggestions for organizational and leadership struc-  
15          ture under the report under paragraph (1)(B)(iii),  
16          the Secretary shall—

17                   (A) assess whether the suicide prevention  
18          office of the Department should be led by a po-  
19          litical appointee, a career employee in a Senior  
20          Executive Service position (as defined in section  
21          3132 of title 5, United States Code) or equiva-  
22          lent, or another position type; and

23                   (B) detail which functions would remain in  
24          the current Office of Mental Health and Suicide  
25          Prevention of the Veterans Health Administra-

1           tion, including an assessment of where manage-  
2           ment of the Veterans Crisis Line under section  
3           1720F(h) of title 38, United States Code,  
4           should reside.

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