115TH CONGRESS 1ST SESSION H.R. 3850

To direct the Federal Trade Commission to establish labels that may be used as a voluntary means of indicating to consumers the extent to which products are of United States origin, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

September 27, 2017

Mr. FITZPATRICK (for himself and Ms. SINEMA) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To direct the Federal Trade Commission to establish labels that may be used as a voluntary means of indicating to consumers the extent to which products are of United States origin, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Made in America Act5 of 2017".

6 SEC. 2. AMERICA STAR LABELS.

7 (a) ESTABLISHMENT.—Not later than 2 years after8 the date of the enactment of this Act, the Commission

1	shall promulgate regulations in accordance with section
2	553 of title 5, United States Code, to establish labels that
3	a person may use as a voluntary means of indicating to
4	consumers the extent to which products that such person
5	introduces, delivers for introduction, sells, advertises, or
6	offers for sale in commerce are of United States origin.
7	Such labels shall be known as America Star labels.
8	(b) Requirements for Labels.—
9	(1) IN GENERAL.—The regulations required by
10	subsection (a) shall establish 4 America Star labels,
11	as follows:
12	(A) A label that may be used for a product
13	that satisfies the standard for an unqualified
14	United States origin claim set forth by the
15	Commission in the Enforcement Policy State-
16	ment.
17	(B) A label that may be used for a product
18	for which not less than 90 percent of the total
19	cost of manufacturing the product is attrib-
20	utable to United States costs, as determined
21	under the Enforcement Policy Statement.
22	(C) A label that may be used for a product
23	for which not less than 80 percent of the total
24	cost of manufacturing the product is attrib-

1	utable to United States costs, as determined
2	under the Enforcement Policy Statement.
3	(D) A label that may be used for a product
4	for which not less than 70 percent of the total
5	cost of manufacturing the product is attrib-
6	utable to United States costs, as determined
7	under the Enforcement Policy Statement.
8	(2) GOALS.—The America Star labels shall be
9	designed to achieve the following goals:
10	(A) Providing clarity for consumers about
11	the extent to which products are manufactured
12	in the United States.
13	(B) Encouraging manufacturers to manu-
14	facture more products in the United States.
15	(C) Highlighting the importance of domes-
16	tic manufacturing for the economy of the
17	United States.
18	(3) Appearance and content; additional
19	STANDARDS AND REQUIREMENTS.—The regulations
20	required by subsection (a) shall establish the visual
21	appearance and content of the America Star labels,
22	any standards (in addition to the standards de-
23	scribed in paragraph (1)) that a product shall meet
24	in order for a particular America Star label to be
25	used for such product, and requirements for the per-

missible use of the America Star labels, as the Commission considers appropriate to achieve the goals described in paragraph (2) and to ensure that the

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(A) are consistent with public perceptions of the meaning of descriptions of the extent to which a product is of United States origin; and

8 (B) are not used in a way that is unfair 9 or deceptive, including, for a product that does 10 not meet the standards for an America Star 11 label, placing such label on such product, using 12 such label in any marketing materials for such 13 product, or in any other way representing that 14 such product meets the standards of such label. 15 (c) USE OF LABELS VOLUNTARY.—The Commission may not require a person who makes a qualified or un-16

17 qualified claim that a product is of United States origin18 to use an America Star label to make such claim.

(d) RULE OF CONSTRUCTION.—Nothing in this Act
shall be construed to affect the standards of the Commission in effect on the day before the date of the enactment
of this Act for a qualified or unqualified claim that a product is of United States origin.

(e) CONSULTATION.—In promulgating the regula tions required by subsection (a), the Commission shall
 consult with—

4 (1) the Commissioner of United States Customs
5 and Border Protection in order to ensure consistency
6 with the country of origin labeling requirements
7 under section 304 of the Tariff Act of 1930 (19
8 U.S.C. 1304); and

9 (2) the United States Trade Representative in 10 order to ensure consistency with the obligations of 11 the United States under international trade agree-12 ments.

13 (f) ENFORCEMENT.—

14 (1) UNFAIR OR DECEPTIVE ACTS OR PRAC-15 TICES.—A violation of a regulation promulgated 16 under this section shall be treated as a violation of 17 a regulation under section 18(a)(1)(B) of the Fed-18 Commission eral Trade Act (15)U.S.C. 19 57a(a)(1)(B)) regarding unfair or deceptive acts or 20 practices.

(2) POWERS OF COMMISSION.—The Commission shall enforce the regulations promulgated under
this section in the same manner, by the same means,
and with the same jurisdiction, powers, and duties
as though all applicable terms and provisions of the

Federal Trade Commission Act (15 U.S.C. 41 et
 seq.) were incorporated into and made a part of this
 Act. Any person who violates a regulation promul gated under this section shall be subject to the pen alties and entitled to the privileges and immunities
 provided in the Federal Trade Commission Act.

7 SEC. 3. PREEMPTION OF CERTAIN STATE REQUIREMENTS.

8 (a) Requirements More Stringent Than FTC 9 STANDARDS.—Section 320933 of the Violent Crime Con-10 trol and Law Enforcement Act of 1994 (15 U.S.C. 45a) and any regulation promulgated by the Commission under 11 12 such section shall supercede any provision of law of a 13 State or a political subdivision of a State that imposes more stringent requirements relating to the extent to 14 15 which any person may introduce, deliver for introduction, sell, advertise, or offer for sale in commerce a product with 16 a "Made in the U.S.A." or "Made in America" label, or 17 18 the equivalent thereof, in order to represent that such 19 product is in whole or substantial part of domestic origin. 20 (b) REQUIREMENTS LIMITING ABILITY TO USE 21 AMERICA STAR LABELS.—The regulations promulgated 22 under section 2 shall supercede any provision of law of 23 a State or a political subdivision of a State relating to 24 the extent to which any person introduces, delivers for in-25 troduction, sells, advertises, or offers for sale in commerce

a product with a "Made in the U.S.A." or "Made in Amer ica" label, or the equivalent thereof, in order to represent
 that such product is in whole or substantial part of domes tic origin, to the extent that such provision would have
 the effect of limiting the ability of a person to use an
 America Star label with respect to a product in accordance
 with such regulations.

8 SEC. 4. DEFINITIONS.

9 In this Act:

10 (1) COMMISSION.—The term "Commission"
11 means the Federal Trade Commission.

(2) ENFORCEMENT POLICY STATEMENT.—The
term "Enforcement Policy Statement" means the
Enforcement Policy Statement on U.S. Origin
Claims issued by the Commission in December 1997,
or any successor guidance or regulation.

17 (3) STATE.—The term "State" means each of
18 the several States, the District of Columbia, each
19 commonwealth, territory, or possession of the United
20 States, and each federally recognized Indian tribe.

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