

117TH CONGRESS
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H. R. 3685

To impose sanctions with respect to foreign support for terrorist organizations, including Hamas and the Palestinian Islamic Jihad.

IN THE HOUSE OF REPRESENTATIVES

JUNE 4, 2021

Mr. GOTTHEIMER (for himself and Mr. MAST) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To impose sanctions with respect to foreign support for terrorist organizations, including Hamas and the Palestinian Islamic Jihad.

1 *Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Hamas International
5 Financing Prevention Act”.

6 **SEC. 2. STATEMENT OF POLICY.**

7 It shall be the policy of the United States—

1 (1) to prevent Hamas, the Palestinian Islamic
2 Jihad, or any affiliate or successor thereof from ac-
3 cessing its international support networks; and

4 (2) to oppose Hamas, the Palestinian Islamic
5 Jihad, or any affiliate or successor thereof from at-
6 tempting to use goods, including medicine and dual
7 use items, to smuggle weapons and other materials
8 to further acts of terrorism.

9 **SEC. 3. IMPOSITION OF SANCTIONS WITH RESPECT TO FOR-**

10 **EIGN PERSONS AND AGENCIES AND INSTRU-**
11 **MENTALITIES OF FOREIGN STATES SUP-**
12 **PORTING HAMAS, THE PALESTINIAN ISLAMIC**
13 **JIHAD, OR ANY AFFILIATE OR SUCCESSOR**
14 **THEREOF.**

15 (a) IDENTIFICATION.—

16 (1) IN GENERAL.—Not later than 180 days
17 after the date of the enactment of this Act, and an-
18 nually thereafter for a period not to exceed 3 years,
19 the President shall submit to the appropriate con-
20 gressional committees a report that identifies each
21 foreign person or agency or instrumentality of a for-
22 eign state that the President determines—

23 (A) knowingly assists in, sponsors, or pro-
24 vides significant financial or material support
25 for, or financial or other services to or in sup-

1 port of, the terrorist activities of any person de-
2 scribed in paragraph (2); or

3 (B) directly or indirectly, knowingly and
4 materially engaged in a significant transaction
5 with any person described in paragraph (2).

6 (2) PERSON DESCRIBED.—A person described
7 in this paragraph is a foreign person that the Presi-
8 dent determines—

9 (A) is a senior member of Hamas, the Pal-
10 estinian Islamic Jihad, or any affiliate or suc-
11 cessor thereof;

12 (B) is a senior member of a foreign ter-
13 rorist organization designated pursuant to sec-
14 tion 219 of the Immigration and Nationality
15 Act (8 U.S.C. 1189) whose members directly or
16 indirectly support the terrorist activities of
17 Hamas, the Palestinian Islamic Jihad, or any
18 affiliate or successor thereof by knowingly en-
19 gaging in a significant transaction with, or pro-
20 viding financial or material support for Hamas,
21 the Palestinian Islamic Jihad, or any affiliate
22 or successor thereof, or any person described in
23 subparagraph (A); or

24 (C) directly or indirectly, supports the ter-
25 rorist activities of Hamas, the Palestinian Is-

1 lamic Jihad, or any affiliate or successor there-
2 of by knowingly and materially assisting, spon-
3 soring, or providing financial or material sup-
4 port for, or goods or services to or in support
5 of, Hamas, the Palestinian Islamic Jihad, or
6 any affiliate or successor thereof, or any person
7 described in subparagraph (A) or (B).

8 (3) FORM OF REPORT.—Each report required
9 under paragraph (1) shall be submitted in unclassi-
10 fied form, but may contain a classified annex.

11 (4) EXCEPTION.—

12 (A) IN GENERAL.—The President shall not
13 be required to identify a foreign person or an
14 agency or instrumentality of a foreign state in
15 a report pursuant to paragraph (1)(B) if—

16 (i) the foreign person or agency or in-
17 strumentality of a foreign state notifies the
18 United States Government in advance that
19 it proposes to engage in a significant
20 transaction as described in paragraph
21 (1)(B); and

22 (ii) the President determines and noti-
23 fies the appropriate congressional commit-
24 tees in a classified form not less than 15
25 days prior to the foreign person or agency

1 or instrumentality of a foreign state engaging
2 in the significant transaction that the
3 significant transaction is in the national
4 interests of the United States.

5 (B) NON-APPLICABILITY.—Subparagraph

6 (A) shall not apply with respect to—

7 (i) an agency or instrumentality of a
8 foreign state which the Secretary of State
9 determines has repeatedly provided support
10 for acts of international terrorism pursuant
11 to section 1754(c) of the Export Reform
12 Control Act of 2018, section 40 of
13 the Arms Export Control Act, section
14 620A of the Foreign Assistance Act of
15 1961, or any other provision of law; or

16 (ii) any significant transaction described in paragraph (1)(B) that involves,
17 directly or indirectly, a foreign state described in clause (i).

20 (b) IMPOSITION OF SANCTIONS.—

21 (1) IN GENERAL.—The President shall impose
22 two or more of the sanctions described in paragraph

23 (2) with respect to a foreign person or an agency or
24 instrumentality of a foreign state identified pursuant
25 to subsection (a).

(2) SANCTIONS DESCRIBED.—The sanctions referred to in paragraph (1) are the following:

1 the foreign state of any goods or technologies
2 controlled for national security reasons under
3 the Export Administration Regulations, except
4 that such prohibition shall not apply to any
5 transaction subject to the reporting require-
6 ments of title V of the National Security Act of
7 1947 (50 U.S.C. 413 et seq.; relating to con-
8 gressional oversight of intelligence activities).

9 (E) The President shall prohibit any
10 United States financial institution from making
11 loans or providing any credit or financing total-
12 ing more than \$10,000,000 to the foreign per-
13 son or agency or instrumentality of the foreign
14 state, except that this subparagraph shall not
15 apply—

16 (i) to any transaction subject to the
17 reporting requirements of title V of the
18 National Security Act of 1947 (50 U.S.C.
19 413 et seq.; relating to congressional over-
20 sight of intelligence activities);

21 (ii) to the provision of medicines,
22 medical equipment, and humanitarian as-
23 sistance; or

24 (iii) to any credit, credit guarantee, or
25 financial assistance provided by the De-

(F)(i) The President may exercise all powers granted to the President by the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) (except that the requirements of section 202 of such Act (50 U.S.C. 1701) shall not apply) to the extent necessary to block and prohibit all transactions in all property and interests in property of a foreign person or agency or instrumentality of the foreign state if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

1 an unlawful act described in section 206(a) of
2 that Act.

3 (iii) The President may exercise all au-
4 thorities provided to the President under sec-
5 tions 203 and 205 of the International Emer-
6 gency Economic Powers Act (50 U.S.C. 1702
7 and 1704) for purposes of carrying out clause
8 (i).

9 (3) EXCEPTION.—The President shall not be
10 required to apply sanctions with respect to a foreign
11 person or an agency or instrumentality of a foreign
12 state identified pursuant to subsection (a) if the
13 President certifies in writing to the appropriate con-
14 gressional committees that—

15 (A) the foreign person or agency or instru-
16 mentality of the foreign state—

17 (i) is no longer carrying out activities
18 or transactions for which the sanctions
19 were imposed pursuant to this subsection;
20 or

21 (ii) has taken and is continuing to
22 take significant verifiable steps toward ter-
23 minating the activities or transactions for
24 which the sanctions were imposed pursuant
25 to this subsection; and

7 (c) WAIVER.—

8 (1) IN GENERAL.—The President may waive,
9 on a case-by-case basis and for a period of not more
10 than 180 days, a requirement under subsection (b)
11 to impose or maintain sanctions with respect to a
12 foreign person or agency or instrumentality of a for-
13 eign state if the President—

(B) not less than 15 days before the waiver expires, submits to the appropriate congressional committees a report on the renewal of the waiver and the justification for the renewal of the waiver.

9 (d) RULE OF CONSTRUCTION.—The authority to im-
10 pose sanctions under subsection (b) with respect to a for-
11 eign person or an agency or instrumentality of a foreign
12 state identified pursuant to subsection (a) is in addition
13 to the authority to impose sanctions under any other pro-
14 vision of law with respect to foreign persons or agencies
15 or instrumentalities of foreign states that directly or indi-
16 rectly support international terrorism.

17 (e) DEFINITIONS.—In this section:

21 (2) AGENCY OR INSTRUMENTALITY.—The term
22 “agency or instrumentality” has the meaning given
23 such term in section 1603(b) of title 28, United
24 States Code.

1 (f) EFFECTIVE DATE.—This section shall take effect
2 on the date of the enactment of this Act and apply with
3 respect to activities and transactions described in sub-
4 section (a) that are carried out on or after such date of
5 enactment.

6 **SEC. 4. IMPOSITION OF SANCTIONS WITH RESPECT TO FOR-**

7 **EIGN GOVERNMENTS THAT PROVIDE MATE-**
8 **RIAL SUPPORT FOR THE TERRORIST ACTIVI-**
9 **TIES OF HAMAS, THE PALESTINIAN ISLAMIC**
10 **JIHAD, OR ANY AFFILIATE OR SUCCESSOR**
11 **THEREOF.**

12 (a) IDENTIFICATION.—

13 (1) IN GENERAL.—Not later than 180 days
14 after the date of the enactment of this Act, and
15 every 180 days thereafter, the President shall sub-
16 mit to the appropriate congressional committees a
17 report that identifies the following:

18 (A) Each government of a foreign coun-
19 try—

20 (i) with respect to which the Secretary
21 of State determines has repeatedly pro-
22 vided support for acts of international ter-
23 rorism pursuant to section 1754(c) of the
24 Export Control Reform Act of 2018, sec-
25 tion 40 of the Arms Export Control Act,

1 section 620A of the Foreign Assistance Act
2 of 1961, or any other provision of law; and

3 (ii) with respect to which the Presi-
4 dent determines has provided direct or in-
5 direct material support for the terrorist ac-
6 tivities of Hamas, the Palestinian Islamic
7 Jihad, or any affiliate or successor thereof.

8 (B) Each government of a foreign country
9 that—

10 (i) is not identified under subparagraph
11 (A); and

12 (ii) the President determines engaged
13 in a significant transaction so as to con-
14 tribute knowingly and materially to the ef-
15 forts by the government of a foreign coun-
16 try described in subparagraph (A)(i) to
17 provide direct or indirect material support
18 for the terrorist activities of Hamas, the
19 Palestinian Islamic Jihad, or any affiliate
20 or successor thereof.

21 (2) FORM OF REPORT.—Each report submitted
22 under paragraph (1) shall be submitted in unclassi-
23 fied form but may contain a classified annex.

24 (b) IMPOSITION OF SANCTIONS.—

1 (1) IN GENERAL.—The President shall impose
2 the following sanctions with respect to each govern-
3 ment of a foreign country identified pursuant to sub-
4 paragraph (A) or (B) of subsection (a)(1):

5 (A) The United States Government shall
6 suspend, for a period of 1 year, United States
7 assistance to the government of the foreign
8 country.

9 (B) The Secretary of the Treasury shall
10 instruct the United States Executive Director
11 to each appropriate international financial insti-
12 tution to oppose, and vote against, for a period
13 of 1 year, the extension by such institution of
14 any loan or financial or technical assistance to
15 the government of the foreign country.

16 (C) No item on the United States Mun-
17 tions List (established pursuant to section 38 of
18 the Arms Export Control Act (22 U.S.C.
19 2778)) or the Commerce Control List set forth
20 in Supplement No. 1 to part 774 of title 15,
21 Code of Federal Regulations, may be exported
22 to the government of the foreign country for a
23 period of 1 year.

24 (2) EXCEPTIONS.—The President shall not be
25 required to apply sanctions with respect to the gov-

1 ernment of a foreign country pursuant to paragraph
2 (1)—

10 (c) IMPOSITION OF ADDITIONAL SANCTIONS WITH
11 RESPECT TO FOREIGN GOVERNMENTS IDENTIFIED
12 UNDER SUBSECTION (a)(1)(A).—The President shall im-
13 pose the following additional sanctions with respect to
14 each government of a foreign country identified pursuant
15 to subsection (a)(1)(A);

16 (1) The President shall, pursuant to such regu-
17 lations as the President may prescribe, prohibit any
18 transactions in foreign exchange that are subject to
19 the jurisdiction of the United States and in which
20 the government of the foreign country has any inter-
21 est.

1 cial institution, to the extent that such transfers or
2 payments are subject to the jurisdiction of the
3 United States and involve any interest of the govern-
4 ment of the foreign country.

5 (d) WAIVER.—

6 (1) IN GENERAL.—The President may waive,
7 on a case-by-case basis and for a period of not more
8 than 180 days, a requirement under subsection (b)
9 or (c) to impose or maintain sanctions with respect
10 to a foreign government identified pursuant to sub-
11 paragraph (A) or (B) of subsection (a)(1) if the
12 President—

13 (A) determines that the waiver is in the
14 national security interest of the United States;
15 and

16 (B) not less than 30 days before the waiv-
17 er takes effect, submits to the appropriate con-
18 gressional committees a report on the waiver
19 and the justification for the waiver.

20 (2) RENEWAL OF WAIVER.—The President
21 may, on a case-by-case basis, renew a waiver under
22 paragraph (1) for additional periods of not more
23 than 180 days if the President—

(B) not less than 15 days before the waiver expires, submits to the appropriate congressional committees a report on the renewal of the waiver and the justification for the renewal of the waiver.

(e) RULE OF CONSTRUCTION.—The authority to impose sanctions under subsection (b) or (c) with respect to each government of a foreign country identified pursuant to subparagraph (A) or (B) of subsection (a)(1) is in addition to the authority to impose sanctions under any other provision of law with respect to governments of foreign countries that provide material support to foreign terrorist organizations designated pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189).

18 (f) TERMINATION.—The President may terminate
19 any sanctions imposed with respect to the government of
20 a foreign country pursuant to subsection (b) or (c) if the
21 President determines and notifies the appropriate congres-
22 sional committees that the government of the foreign
23 country is no longer carrying out activities or transactions
24 for which the sanctions were imposed and has provided

1 assurances to the United States Government that it will
2 not carry out the activities or transactions in the future.

3 (g) EFFECTIVE DATE.—This section shall take effect
4 on the date of the enactment of this Act and apply with
5 respect to activities and transactions described in subparagraph
6 (A) or (B) of subsection (a)(1) that are carried out
7 on or after such date of enactment.

8 **SEC. 5. EXEMPTIONS FROM SANCTIONS UNDER SECTIONS 3
9 AND 4 RELATING TO PROVISION OF HUMANI-
10 TARIAN ASSISTANCE.**

11 (a) SANCTIONS UNDER SECTION 3.—The following
12 activities shall be exempt from sanctions under section 3:

13 (1) The conduct or facilitation of a transaction
14 for the sale of agricultural commodities, food, med-
15 cine, or medical devices to a foreign person described
16 in section 3(a)(2).

17 (2) The provision of humanitarian assistance to
18 a foreign person described in section 3(a)(2), includ-
19 ing engaging in a financial transaction relating to
20 humanitarian assistance or for humanitarian pur-
21 poses or transporting goods or services that are nec-
22 essary to carry out operations relating to humani-
23 tarian assistance or humanitarian purposes.

24 (b) SANCTIONS UNDER SECTION 4.—The following
25 activities shall be exempt from sanctions under section 4:

1 (1) The conduct or facilitation of a transaction
2 for the sale of agricultural commodities, food, medi-
3 cine, or medical devices to Hamas, the Palestinian
4 Islamic Jihad, or any affiliate or successor thereof
5 described in section 4(a)(1).

6 (2) The provision of humanitarian assistance to
7 Hamas, the Palestinian Islamic Jihad, or any affil-
8 iate or successor thereof described in section 4(a)(1),
9 including engaging in a financial transaction relating
10 to humanitarian assistance or for humanitarian pur-
11 poses or transporting goods or services that are nec-
12 essary to carry out operations relating to humani-
13 tarian assistance or humanitarian purposes.

14 **SEC. 6. REPORT ON ACTIVITIES OF FOREIGN COUNTRIES**
15 **TO DISRUPT GLOBAL FUNDRAISING, FINANC-**
16 **ING, AND MONEY LAUNDERING ACTIVITIES**
17 **OF HAMAS, THE PALESTINIAN ISLAMIC**
18 **JIHAD, OR ANY AFFILIATE OR SUCCESSOR**
19 **THEREOF.**

20 (a) REPORT.—

21 (1) IN GENERAL.—Not later than 180 days
22 after the date of the enactment of this Act, the
23 President shall submit to the appropriate congres-
24 sional committees a report that includes—

(A) a list of foreign countries that support
Hamas, the Palestinian Islamic Jihad, or any
affiliate or successor thereof, or in which
Hamas maintains important portions of its fi-
nancial networks;

(B) with respect to each foreign country on
the list required by subparagraph (A)—

17 (I) an assessment of the reasons
18 that government is not taking ade-
19 quate measures to freeze those assets;
20 and

(D) with respect to each foreign country on the list required by subparagraph (C)—

18 (I) an assessment of the reasons
19 that government is not taking ade-
20 quate measures to disrupt those ac-
21 tivities; and

22 (II) a description of measures
23 being taken by the United States Gov-
24 ernment to encourage that govern-

9 (2) FORM.—The report required by paragraph

10 (1) shall be submitted in unclassified form to the

11 greatest extent possible, and may contain a classified

12 annex.

(b) BRIEFING.—Not later than 180 days after the date of the enactment of this Act, and every 180 days thereafter for a period not to exceed 3 years, the Secretary of State, the Secretary of the Treasury, and the heads of other applicable Federal departments and agencies (or their designees) shall provide to the appropriate congressional committees a briefing on the disposition of the assets and activities of Hamas, the Palestinian Islamic Jihad, or any successor or affiliate thereof related to fund-raising, financing, and money laundering worldwide.

23 (c) DEFINITION.—In this section, the term “appro-
24 priate congressional committees” means—

9 SEC. 7. MISCELLANEOUS PROVISIONS.

10 (a) RULE OF CONSTRUCTION.—Nothing in this Act
11 shall be construed to apply to the authorized intelligence
12 activities of the United States.

13 (b) REGULATORY AUTHORITY.—The President shall,
14 not later than 180 days after the date of the enactment
15 of this Act, promulgate regulations as are necessary for
16 the implementation of this Act.

17 (c) EXCEPTION RELATING TO IMPORTATION OF
18 GOODS—

19 (1) IN GENERAL.—The authorities and require-
20 ments to impose sanctions authorized under this Act
21 shall not include the authority or requirement to im-
22 pose sanctions on the importation of goods.

1 product, including inspection and test equipment,
2 and excluding technical data.

3 (d) TERMINATION.—This Act shall terminate begin-
4 ning—

5 (1) 30 days after the date on which the Presi-
6 dent certifies to the appropriate congressional com-
7 mittees that Hamas and the Palestinian Islamic
8 Jihad, or any successor or affiliate thereof—

9 (A) are no longer designated as a foreign
10 terrorist organization pursuant to section 219
11 of the Immigration and Nationality Act (8
12 U.S.C. 1189);

13 (B) are no longer subject to sanctions pur-
14 suant to—

15 (i) Executive Order No. 12947 (Janu-
16 ary 23, 1995; relating to prohibiting trans-
17 actions with terrorists who threaten to dis-
18 rupt the Middle East peace process); and

19 (ii) Executive Order No. 13224 (Sep-
20 tember 23, 2001; relating to blocking prop-
21 erty and prohibiting transactions with per-
22 sons who commit, threaten to commit, or
23 support terrorism); and

24 (C) meet the criteria described in para-
25 graphs (1) through (4) of section 9 of the Pal-

1 estinian Anti-Terrorism Act of 2006 (22 U.S.C.
2 2378b note); or
3 (2) 3 years after the date of the enactment of
4 this Act,
5 whichever occurs earlier.

6 **SEC. 8. DEFINITIONS.**

7 Except as otherwise provided, in this Act:

8 (1) ADMITTED.—The term “admitted” has the
9 meaning given such term in section 101(a)(13)(A) of
10 the Immigration and Nationality Act (8 U.S.C.
11 1101(a)(13)(A)).

12 (2) APPROPRIATE CONGRESSIONAL COMMIT-
13 TEES.—The term “appropriate congressional com-
14 mittees” means the Committee on Foreign Affairs of
15 the House of Representatives and the Committee on
16 Foreign Relations of the Senate.

17 (3) FOREIGN PERSON.—The term “foreign per-
18 son” means—

19 (A) an individual who is not a United
20 States person; or

21 (B) a corporation, partnership, or other
22 nongovernmental entity which is not a United
23 States person.

24 (4) MATERIAL SUPPORT.—The term “material
25 support” has the meaning given the term “material

1 support or resources” in section 2339A of title 18,
2 United States Code.

3 (5) PERSON.—The term “person” means an in-
4 dividual or entity.

5 (6) UNITED STATES PERSON.—The term
6 “United States person” means—

7 (A) a United States citizen or an alien law-
8 fully admitted for permanent residence to the
9 United States; or

10 (B) an entity organized under the laws of
11 the United States or of any jurisdiction within
12 the United States, including a foreign branch of
13 such an entity.

