

117TH CONGRESS  
2D SESSION

# Union Calendar No. 460

# H. R. 3670

[Report No. 117-637, Part I]

To improve access for outdoor recreation through the use of special recreation permits on Federal recreational lands and waters, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 1, 2021

Mr. NEGUSE (for himself, Ms. DEGETTE, Mrs. DINGELL, and Mr. GALLEG) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

DECEMBER 14, 2022

Additional sponsors: Mr. PERLMUTTER and Mr. CROW

DECEMBER 14, 2022

Reported from the Committee on Natural Resources with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

DECEMBER 14, 2022

Committee on Agriculture discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on June 1, 2021]

# A BILL

To improve access for outdoor recreation through the use of special recreation permits on Federal recreational lands and waters, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       *(a) SHORT TITLE.—This Act may be cited as the*  
 5 *“Simplifying Outdoor Access for Recreation Act” or the*  
 6 *“SOAR Act”.*

7       *(b) TABLE OF CONTENTS.—The table of contents of this*  
 8 *Act is as follows:*

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

**TITLE I—MODERNIZING RECREATION PERMITTING**

Sec. 101. Definitions.

Sec. 102. Special recreation permit and fee.

Sec. 103. Permitting process improvements.

Sec. 104. Permit flexibility.

Sec. 105. Permit administration.

Sec. 106. Permits for multijurisdictional trips.

Sec. 107. Forest Service permit use reviews.

Sec. 108. Liability.

Sec. 109. Cost recovery reform.

Sec. 110. Extension of special recreation permits.

Sec. 111. Availability of Federal and State recreation passes.

Sec. 112. Online purchases of America the Beautiful—The National Parks and Federal Recreational Lands Pass.

Sec. 113. Savings provision.

**TITLE II—MAKING RECREATION A PRIORITY**

Sec. 201. Extension of seasonal recreation opportunities.

Sec. 202. Recreation performance metrics.

**TITLE III—MAINTENANCE OF PUBLIC LAND**

Sec. 301. Private-sector volunteer enhancement program.

Sec. 302. Enhancing outdoor recreation through public lands service organizations.

**9 SEC. 2. DEFINITIONS.**

10       *In this Act:*

11       *(1) FEDERAL LAND MANAGEMENT AGENCY.—The*  
 12 *term “Federal land management agency” has the*

1       meaning given the term in section 802 of the Federal  
2       Lands Recreation Enhancement Act (16 U.S.C.  
3       6801).

4                 (2) **FEDERAL RECREATIONAL LANDS AND**  
5       **WATERS.**—The term “Federal recreational lands and  
6       waters” has the meaning given the term in section  
7       802 of the Federal Lands Recreation Enhancement  
8       Act (16 U.S.C. 6801).

9                 (3) **SECRETARIES.**—Except as otherwise pro-  
10      vided in this Act, the term “Secretaries” means—  
11                     (A) the Secretary of the Interior; and  
12                     (B) the Secretary of Agriculture.

## 13                 **TITLE I—MODERNIZING** 14                 **RECREATION PERMITTING**

### 15    **SEC. 101. DEFINITIONS.**

16       In this title:

17                 (1) **ASSOCIATED AGENCY.**—The term “associated  
18       agency” means the Federal land management agency,  
19       other than the lead agency, that manages a Federal  
20       land unit that is the subject of a single joint special  
21       recreation permit under section 106.

22                 (2) **LEAD AGENCY.**—With respect to a single  
23       joint special recreation permit application submitted  
24       under section 106(a), the term “lead agency” means  
25       the Federal land management agency designated to

1       *administer the single joint special recreation permit*  
2       *under section 106(a)(2).*

3                   (3) *LONG-TERM SPECIAL RECREATION PERMIT.*—

4       *The term “long-term special recreation permit”*  
5       *means—*

6                   (A) *for a Federal land unit managed by the*  
7       *Forest Service, a priority use permit; and*

8                   (B) *for a Federal land unit managed by the*  
9       *Bureau of Land Management, a multiyear spe-*  
10      *cial recreation permit.*

11                  (4) *MULTIJURISDICTIONAL TRIP.*—*The term*  
12      *“multijurisdictional trip” means a trip that—*

13                  (A) *uses 2 or more Federal land units; and*  
14                  (B) *is under the jurisdiction of 2 or more*  
15      *Federal land management agencies.*

16                  (5) *FEDERAL LAND UNIT.*—*The term “Federal*  
17      *land unit” means—*

18                  (A) *a unit of the National Forest System;*  
19                  (B) *a unit of the National Park System;*  
20                  (C) *a unit of the National Wildlife Refuge*  
21      *System;*

22                  (D) *a district of the Bureau of Land Man-*  
23      *agement; and*

24                  (E) *a project of the Bureau of Reclamation.*

1                             (6) *SECRETARY CONCERNED*.—The term “Sec-  
2                             retary concerned” means—

3                             (A) the Secretary of Agriculture, with re-  
4                             spect to a Federal land unit described in para-  
5                             graph (5)(A); and

6                             (B) the Secretary of the Interior, with re-  
7                             spect to a Federal land unit described in sub-  
8                             paragraph (B), (C), (D), or (E) of paragraph  
9                             (5).

10                            (7) *SPECIAL RECREATION PERMIT*.—The term  
11                             “special recreation permit” has the meaning given the  
12                             term in section 802 of the Federal Lands Recreation  
13                             Enhancement Act (16 U.S.C. 6801).

14 **SEC. 102. SPECIAL RECREATION PERMIT AND FEE.**

15                            (a) *DEFINITIONS*.—Section 802 of the Federal Lands  
16                             Recreation Enhancement Act (16 U.S.C. 6801) is amend-  
17                             ed—

18                             (1) in paragraph (1), by striking “section 3(f)”  
19                             and inserting “section 803(f)”;

20                             (2) in paragraph (2), by striking “section 3(g)”  
21                             and inserting “section 803(g)”;

22                             (3) in paragraph (6), by striking “section 5”  
23                             and inserting “section 805”;

24                             (4) in paragraph (9), by striking “section 5”  
25                             and inserting “section 805”;

1                   (5) in paragraph (12), by striking “section 7”  
2 and inserting “section 807”;

3                   (6) in paragraph (13), by striking “section 3(h)”  
4 and inserting “section 803(h)”;

5                   (7) by redesignating paragraphs (1), (3), (4),  
6 (5), (6), (7), (8), (9), (10), (11), and (13) as para-  
7 graphs (15), (1), (3), (4), (5), (6), (7), (8), (11), (10),  
8 and (14), respectively, and moving the paragraphs so  
9 as to appear in numerical order;

10                  (8) by inserting after paragraph (8) (as so redes-  
11 ignated) the following:

12                  “(9) RECREATION SERVICE PROVIDER.—The  
13 term ‘recreation service provider’ means an indi-  
14 vidual or entity that—

15                  “(A) provides outfitting, guiding, or other  
16 recreation services; or

17                  “(B) conducts recreational or competitive  
18 events, including incidental sales.”; and

19                  (9) by inserting after paragraph (12) the fol-  
20 lowing:

21                  “(13) SPECIAL RECREATION PERMIT.—The term  
22 ‘special recreation permit’ means a permit issued by  
23 a Federal Land Management Agency for specialized  
24 individual or group uses of Federal recreational lands  
25 and waters, including—

1               “(A) for outfitting, guiding, or other recreation services;

2               “(B) for recreation or competitive events, which may include incidental sales;

3               “(C) for the use of—

4                   “(i) a special area; or

5                   “(ii) an area in which use is allocated;

6               “(D) for motorized recreational vehicle use in compliance with an applicable travel management plan or other regulation; and

7               “(E) for a group activity or event.”.

8               (b) *SPECIAL RECREATION PERMIT AND FEE.*—Section  
9               803 of the *Federal Lands Recreation Enhancement Act* (16  
10              U.S.C. 6802) is amended—

11               (1) in subsection (b)(5), by striking “section  
12               4(d)” and inserting “section 804(d)”; and  
13               (2) by striking subsection (h) and inserting the  
14               following:

15               (h) *SPECIAL RECREATION PERMIT AND FEE.*—

16               “(1) *SPECIAL RECREATION PERMIT.*—The Secretary  
17               may issue a special recreation permit for specialized individual or group uses of Federal recreational lands and waters as defined in section  
18               802(13) of this Act (16 U.S.C. 6801).

19               “(2) *SPECIAL RECREATION PERMIT FEE.*—

1                 “(A) *IN GENERAL.*—*The Secretary may*  
2                 *charge a special recreation permit fee in connec-*  
3                 *tion with the issuance of a special recreation*  
4                 *permit under paragraph (1).*

5                 “(B) *FEES FOR CERTAIN LANDS.*—

6                 “(i) *IN GENERAL.*—*Subject to clauses*  
7                 *(ii) and (iii), a special recreation permit*  
8                 *fee under subparagraph (A) for use of Fed-*  
9                 *eral recreational lands and waters managed*  
10                 *by the Forest Service, the Bureau of Land*  
11                 *Management, the Bureau of Reclamation, or*  
12                 *the United States Fish and Wildlife Service*  
13                 *shall not exceed the difference between—*

14                 “(I) *the sum of—*

15                 “(aa) *3 percent of the annual*  
16                 *gross revenue of the recreation*  
17                 *service provider for all activities*  
18                 *authorized by the special recre-*  
19                 *ation permit; and*

20                 “(bb) *any applicable revenue*  
21                 *addition; and*

22                 “(II) *any applicable revenue ex-*  
23                 *clusion.*

24                 “(ii) *EXCLUSION OF CERTAIN REVE-*  
25                 *NUES AND PAYMENTS.*—*In calculating the*

1           *amount of a fee for a special recreation per-*  
2           *mit under clause (i), the Secretary con-*  
3           *cerned shall exclude—*

4                 “(I) *revenue from goods, services,*  
5                 *souvenirs, merchandise, gear, food, and*  
6                 *activities provided or sold by a special*  
7                 *recreation permit holder in a location*  
8                 *other than the Federal recreational*  
9                 *lands and waters covered by the per-*  
10                 *mit, including transportation costs,*  
11                 *lodging, and any other service before or*  
12                 *after a trip; and*

13                 “(II) *revenue from any rec-*  
14                 *reational services provided by a special*  
15                 *recreation permit holder for activities*  
16                 *on Federal recreational lands and*  
17                 *waters for which a separate permit is*  
18                 *issued.*

19                 “(iii)     **ALTERNATIVE     PER-PERSON**  
20                 *FEE.—*

21                 “(I) *IN GENERAL.—For Federal*  
22                 *recreational lands and waters managed*  
23                 *by the Forest Service, the Bureau of*  
24                 *Land Management, the Bureau of Rec-*  
25                 *lamation, or the United States Fish*

1                   *and Wildlife Service, the Secretary*  
2                   *may charge a per-person fee in connec-*  
3                   *tion with the issuance of a special*  
4                   *recreation permit under paragraph*  
5                   *(1).*

6                   “*(II) AMOUNT OF FEE.*—*The total*  
7                   *amount charged by the Secretary in*  
8                   *connection with the issuance of a spe-*  
9                   *cial recreation permit under para-*  
10                  *graph (1) using a per-person fee under*  
11                  *subclause (I) shall not exceed the*  
12                  *amount the Secretary may charge for a*  
13                  *special recreation permit fee under*  
14                  *subparagraph (A) and clauses (i) and*  
15                  *(ii).*

16                  “*(iv) EFFECT.*—*Nothing in this sub-*  
17                  *paragraph affects any fee for a commercial*  
18                  *use authorization for use of Federal rec-*  
19                  *reational lands and waters managed by the*  
20                  *National Park Service.*

21                  “*(C) DISCLOSURE OF FEES.*—*A special*  
22                  *recreation permit holder may inform customers*  
23                  *of any fee charged by the Secretary under this*  
24                  *section.*

25                  “*(3) REPORTS.*—

1                 “(A) *IN GENERAL.*—The Secretary shall  
2                 make available to holders of special recreation  
3                 permits under paragraph (1) and the public an  
4                 annual report describing the use of fees collected  
5                 by the Secretary under paragraph (2).

6                 “(B) *REQUIREMENTS.*—The report under  
7                 subparagraph (A) shall include a description of  
8                 how the fees are used in each Federal land unit  
9                 (as defined in section 2 of the SOAR Act) ad-  
10                 ministered by the Secretary, including an identi-  
11                 fication of the amounts used for specific activi-  
12                 ties within the Federal land unit.”.

13                 (c) *USE OF SPECIAL RECREATION PERMIT REV-*  
14                 *ENUE.*—Section 808 of the Federal Lands Recreation En-  
15                 hancement Act (16 U.S.C. 6807) is amended—

16                 (1) in subsection (a)(3)(F), by striking “section  
17                 6(a)” and inserting “section 806(a)”;  
18                 (2) in subsection (d), by striking “section 5”  
19                 each place it appears and inserting “section 805”;  
20                 (3) by redesignating subsections (b) through (d)  
21                 as subsections (c) through (e), respectively; and  
22                 (4) by inserting after subsection (a) the fol-  
23                 lowing:

1       “(b) USE OF SPECIAL RECREATION PERMIT FEE REV-  
2 ENUE.—Revenue from a special recreation permit fee may  
3 be used for—

4           “(1) the purposes described in subsection (a);

5           and

6           “(2) expenses—

7              “(A) associated with issuing and admin-  
8 istering special recreation permits; and

9              “(B) incurred in the improvement of the op-  
10 eration of the special recreation permit system.”.

11       (d) PERMANENT AUTHORIZATION.—Section 810 of the  
12 Federal Lands Recreation Enhancement Act (16 U.S.C.  
13 6809) is amended—

14           (1) by striking “The authority” and inserting  
15           the following:

16           “(a) IN GENERAL.—Except as provided in subsection  
17 (b), the authority”; and

18           (2) by adding at the end the following:

19           “(b) APPLICABILITY.—Subsection (a) shall not apply  
20 to—

21           “(1) section 802;

22           “(2) subsection (d)(2) or (h) of section 803; or

23           “(3) subsection (a), (b) or (c) of section 808.”.

1 **SEC. 103. PERMITTING PROCESS IMPROVEMENTS.**

2       (a) *IN GENERAL.*—To simplify the process of the  
3 issuance and renewal of special recreation permits and re-  
4 duce the cost of administering special recreation permits,  
5 the Secretary concerned shall—

6              (1) not later than 180 days after the date of the  
7 enactment of this Act—

8                  (A) evaluate the special recreation permit-  
9 ting process; and

10                  (B) identify opportunities—

11                          (i) to eliminate duplicative processes;

12                          (ii) to reduce costs; and

13                          (iii) to decrease processing times; and

14              (2) not later than 1 year after the date on which  
15 the Secretary concerned completes the evaluation and  
16 identification processes under paragraph (1), revise,  
17 as necessary, relevant agency regulations and policy  
18 statements to implement the improvements identified  
19 under paragraph (1)(B).

20       (b) *CATEGORICAL EXCLUSIONS.*—

21              (1) *IN GENERAL.*—Not later than 1 year after  
22 the date of the enactment of this Act, the Secretary  
23 concerned shall—

24                  (A) evaluate whether 1 or more additional  
25 categorical exclusions developed in compliance  
26 with the National Environmental Policy Act of

1           *1969 (42 U.S.C. 4321 et seq.) would reduce proc-*  
2           *essing times or costs for the issuance or renewal*  
3           *of special recreation permits without signifi-*  
4           *cantly affecting the human environment; and*

5           *(B) if the Secretary concerned determines*  
6           *under subparagraph (A) that 1 or more addi-*  
7           *tional categorical exclusions would reduce proc-*  
8           *essing times or costs for the issuance or renewal*  
9           *of special recreation permits without signifi-*  
10          *cantly affecting the human environment—*

11          *(i) establish those categorical exclusions*  
12          *in compliance with the National Environ-*  
13          *mental Policy Act of 1969 (42 U.S.C. 4321*  
14          *et seq.);*

15          *(ii) fully document that a category of*  
16          *actions will not individually or cumula-*  
17          *tively have a significant effect on the*  
18          *human environment; and*

19          *(iii) revise relevant agency regulations*  
20          *and policy statements to implement those*  
21          *categorical exclusions.*

22          *(2) ADMINISTRATION.—*

23          *(A) IN GENERAL.—In administering a cat-*  
24          *egorical exclusion established under paragraph*  
25          *(1)(B), the Secretary concerned shall comply*

1           *with the National Environmental Policy Act of  
2           1969 (42 U.S.C. 4321 et seq.) (including regula-  
3           tions promulgated pursuant to that Act).*

4           *(B) EXTRAORDINARY CIRCUMSTANCES.—In  
5           determining whether to use a categorical exclu-  
6           sion established under paragraph (1)(B), the  
7           Secretary concerned shall apply, as applicable,  
8           the extraordinary circumstances procedures de-  
9           scribed in—*

10           *(i) section 220.6 of title 36, Code of  
11           Federal Regulations (or a successor regula-  
12           tion); and*

13           *(ii) section 46.215 of title 43, Code of  
14           Federal Regulations (or a successor regula-  
15           tion).*

16           *(c) NEEDS ASSESSMENTS.—Except as required under  
17           subsection (c) or (d) of section 4 of the Wilderness Act (16  
18           U.S.C. 1133), the Secretary concerned shall not conduct a  
19           needs assessment as a condition of issuing a special recre-  
20           ation permit for a Federal land unit under this Act.*

21           *(d) ONLINE APPLICATIONS.—The Secretary concerned  
22           shall make applications for special recreation permits  
23           available to be completed and submitted online unless the  
24           Secretary concerned determines that making applications  
25           for special recreation permits available to be completed and*

1 submitted online would not improve the efficiency or acces-  
2 sibility of the permitting process.

3 **SEC. 104. PERMIT FLEXIBILITY.**

4 (a) *SIMILAR ACTIVITIES.—The Secretary concerned*  
5 *shall establish a permit administration protocol that au-*  
6 *thorizes, to the maximum extent practicable, a permittee*  
7 *issued a special recreation permit for a Federal land unit*  
8 *under section 803(h) of the Federal Lands Recreation En-*  
9 *hancement Act (16 U.S.C. 6802(h)) to engage in a rec-*  
10 *reational activity that is substantially similar to the spe-*  
11 *cific activity authorized under the special recreation per-*  
12 *mit, if the substantially similar recreational activity—*

13           (1) *is comparable in type, nature, scope, and ec-*  
14 *ological setting to the specific activity authorized*  
15 *under the special recreation permit;*

16           (2) *does not result in a greater impact on nat-*  
17 *ural and cultural resources than the authorized activi-*  
18 *ty;*

19           (3) *does not adversely affect any other permittee*  
20 *issued a special recreation permit for a Federal land*  
21 *unit under that subsection;*

22           (4) *does not involve the use of a motor for a pre-*  
23 *viously non-motorized use; and*

1                   (5) is consistent with any laws and regulations  
2                   (including land use or management plans) applying  
3                   to a Federal land unit.

4                   (b) VOLUNTARY RETURN OF SURPLUS SERVICE  
5 DAYS.—The Secretary concerned shall establish a program  
6 to allow a permittee issued a special recreation permit for  
7 a Federal land unit to voluntarily and temporarily return  
8 to the Secretary concerned 1 or more surplus service days,  
9 to be made available to any other existing or potential per-  
10 mittee.

11                  (c) FOREST SERVICE AND BUREAU OF LAND MANAGE-  
12 MENT TEMPORARY SPECIAL RECREATION PERMITS.—

13                  (1) IN GENERAL.—Not later than 180 days after  
14 the date of the enactment of this Act, the Secretary  
15 concerned shall establish and implement a program to  
16 authorize the issuance of temporary special recreation  
17 permits for new or additional recreational uses of  
18 Federal recreational land and water managed by the  
19 Forest Service and the Bureau of Land Management.

20                  (2) TERM OF TEMPORARY PERMITS.—A tem-  
21 porary special recreation permit issued under para-  
22 graph (1) shall be issued for a period of not more  
23 than 2 years.

24                  (3) CONVERSION TO LONG-TERM PERMIT.—If the  
25 Secretary concerned determines that a permittee

1       *under paragraph (1) has completed 2 years of satis-*  
2       *factory operation under the permit proposed to be*  
3       *converted, the Secretary may provide for the conver-*  
4       *sion of a temporary special recreation permit issued*  
5       *under paragraph (1) to a long-term special recreation*  
6       *permit.*

7           *(4) EFFECT.—Nothing in this subsection alters*  
8       *or affects the authority of the Secretary to issue a spe-*  
9       *cial recreation permit under subsection (h)(1) of sec-*  
10      *tion 803 of the Federal Lands Recreation Enhance-*  
11      *ment Act (16 U.S.C. 6802(h)(1)).*

12   **SEC. 105. PERMIT ADMINISTRATION.**

13    *(a) PERMIT AVAILABILITY.—*

14      *(1) NOTIFICATION OF PERMIT AVAILABILITY.—*

15           *(A) IN GENERAL.—Except as provided in*  
16       *subparagraphs (B) and (C), if the Secretary con-*  
17       *cerned has determined that the Department of*  
18       *Agriculture or the Department of the Interior, as*  
19       *applicable, is able to issue new special recreation*  
20       *permits to recreation service providers seeking to*  
21       *use a Federal land unit, the Secretary concerned*  
22       *shall publish that information on the website of*  
23       *the agency that administers the relevant Federal*  
24       *land unit.*

1                   (B) *EXCEPTION FOR CERTAIN PERMITS.*—

2         *With respect to a Federal land unit managed by*  
3         *the Forest Service or the Bureau of Land Man-*  
4         *agement, subparagraph (A) shall apply only to*  
5         *a long-term special recreation permit for the*  
6         *Federal land unit.*

7                   (C) *EXCEPTION FOR RENEWALS AND*  
8         *REISSUANCES.*—Subparagraph (A) shall not  
9         *apply to—*

- 10                 (i) *a renewal or reissuance of an exist-*  
11         *ing special recreation permit; or*  
12                 (ii) *a new special recreation permit*  
13         *issued to the purchaser of a recreation serv-*  
14         *ice provider that is the holder of an existing*  
15         *special recreation permit.*

16                   (D) *EFFECT.*—Nothing in this paragraph  
17         *creates a prerequisite to the issuance of a special*  
18         *recreation permit or otherwise limits the author-*  
19         *ity of the Secretary concerned—*

- 20                 (i) *to issue a new special recreation*  
21         *permit;*  
22                 (ii) *to add a new or additional use to*  
23         *an existing special recreation permit; or*  
24                 (iii) *to make special recreation permits*  
25         *available to members of the public.*

1                   (2) *UPDATES.*—The Secretary concerned shall  
2 ensure that information published on the website  
3 under this subsection is consistently updated to pro-  
4 vide current and correct information to the public.

5                   (3) *ELECTRONIC MAIL NOTIFICATION.*—The Sec-  
6 retary concerned shall—

7                   (A) establish a system by which potential  
8 special recreation permit applicants may sub-  
9 scribe to receive notification of the availability of  
10 special recreation permits by electronic mail;  
11 and

12                   (B) direct employees of the Department of  
13 Agriculture or the Department of the Interior, as  
14 applicable, to use that system to notify the public  
15 of the availability of special recreation permits.

16                   (b) *PERMIT APPLICATION ACKNOWLEDGMENT.*—Not  
17 later than 60 days after the date on which the Secretary  
18 of the Interior receives a completed application or the Sec-  
19 retary of Agriculture receives a complete proposal for a spe-  
20 cial recreation permit for a Federal land unit, the Secretary  
21 concerned shall—

22                   (1) provide to the applicant notice acknowl-  
23 edging receipt of the application or proposal; and

24                   (2)(A) issue a final decision with respect to the  
25 application or proposal; or

1                   (B) provide to the applicant notice of a projected  
2                   date for a final decision on the application or pro-  
3                   posal.

4 **SEC. 106. PERMITS FOR MULTIJURISDICTIONAL TRIPS.**

5                   (a) *SINGLE JOINT SPECIAL RECREATION PERMITS.*—

6                   (1) *IN GENERAL.*—In the case of a multijuris-  
7                   dictional trip, the Federal land management agencies  
8                   with jurisdiction over the multijurisdictional trip  
9                   may offer to the applicant a single joint special recre-  
10                  ation permit that authorizes the use of each Federal  
11                  land unit under the jurisdiction of those Federal land  
12                  management agencies.

13                  (2) *LEAD AGENCY.*—In offering a single joint  
14                  special recreation permit under paragraph (1), the  
15                  applicable Federal land management agencies shall  
16                  designate a lead agency for administering the single  
17                  joint special recreation permit based on the following  
18                  considerations:

19                  (A) The length of the multijurisdictional  
20                  trip and the relative portions of the multijuris-  
21                  dictional trip on each Federal land unit.

22                  (B) The congressional or administrative  
23                  designations that apply to the areas to be used  
24                  during the multijurisdictional trip and the de-

1           *gree to which those designations impose limita-*  
2           *tions on recreational use.*

3           *(C) The relative ability of the Federal land*  
4           *management agencies with jurisdiction over the*  
5           *multijurisdictional trip to respond to the single*  
6           *joint special recreation permit application in a*  
7           *timely manner.*

8           *(D) Other relevant administrative consider-*  
9           *ations.*

10          *(3) APPLICATION.—An applicant desiring to be*  
11          *offered a single joint special recreation permit under*  
12          *paragraph (1) shall submit to the lead agency an ap-*  
13          *plication, as required by the lead agency.*

14          *(4) OPTION TO APPLY FOR SEPARATE PER-*  
15          *MITS.—An applicant for a special recreation permit*  
16          *for a multijurisdictional trip may apply to each ap-*  
17          *plicable Federal land management agency for a sepa-*  
18          *rate permit for the portion of the multijurisdictional*  
19          *trip on the Federal land unit managed by each appli-*  
20          *cable Federal land management agency.*

21          *(5) PROHIBITIONS.—Nothing in this section*  
22          *shall be construed to allow an activity that would oth-*  
23          *erwise be prohibited on the Federal land unit where*  
24          *the activity would take place.*

1       (b) *REQUIREMENTS.*—In issuing a single joint special  
2 recreation permit under subsection (a), the lead agency  
3 shall—

4           (1) coordinate with each associated agency, con-  
5 sistent with the authority of the Secretary concerned  
6 under section 330 of the Department of the Interior  
7 and Related Agencies Appropriations Act, 2001 (43  
8 U.S.C. 1703), to develop and issue 1 joint permit that  
9 covers the entirety of the multijurisdictional trip;

10          (2) in processing the joint special recreation per-  
11 mit application, incorporate the findings, interests,  
12 and needs of the associated agency;

13          (3) in issuing the joint special recreation permit,  
14 clearly identify the agencies that have the authority  
15 to enforce the terms, stipulations, conditions and  
16 agreements of the joint special recreation permit, as  
17 determined under subsection (d); and

18          (4) complete the permitting process within a rea-  
19 sonable timeframe.

20       (c) *COST RECOVERY.*—The coordination with the asso-  
21 ciated agency under subsection (b) shall not be subject to  
22 cost recovery.

23       (d) *ENFORCEMENT AUTHORITY.*—

24           (1) *DELEGATION OF AUTHORITY TO LEAD AGEN-  
25 CY.*—In administering a single joint special recre-

1       ation permit under subsection (a), the associated  
2       agency shall delegate to the lead agency the author-  
3       ity—

4                     (A) to enforce the terms, stipulations, condi-  
5                     tions, and agreements of the joint special recre-  
6                     ation permit, as may be required by the regula-  
7                     tions of the Secretary of the associated agency;  
8                     and

9                     (B) to suspend, terminate, or revoke the  
10                  joint special recreation permit for—

11                         (i) noncompliance with Federal, State,  
12                  or local laws and regulations;  
13                         (ii) noncompliance with the terms of  
14                  the joint special recreation permit; or  
15                         (iii) failure of the holder of the joint  
16                  special recreation permit to exercise the  
17                  privileges granted by the joint special recre-  
18                  ation permit.

19                     (2) RETENTION OF AUTHORITY BY THE ASSOCI-  
20                  ATED AGENCY.—The associated agency shall retain  
21                  the authority to enforce the terms, stipulations, condi-  
22                  tions, and agreements in the joint special recreation  
23                  permit that apply specifically to the use occurring on  
24                  the Federal land unit managed by the associated  
25                  agency.

1           (e) *WITHDRAWAL.*—

2           (1) *IN GENERAL.*—*The lead agency or an associ-*  
3           *ated agency may withdraw from a joint special recre-*  
4           *ation permit at any time.*

5           (2) *ISSUANCE OF SEPARATE PERMITS.*—

6           (A) *IN GENERAL.*—*In the case of a with-*  
7           *drawal by 1 or more agencies under paragraph*  
8           *(1), if the holder of the joint special recreation*  
9           *permit is in compliance with the requirements of*  
10           *the joint special recreation permit, the lead agen-*  
11           *cy and each associated agency shall issue to the*  
12           *holder of the joint special recreation permit a*  
13           *new, separate special recreation permit for any*  
14           *use occurring on the Federal land unit managed*  
15           *by the agency.*

16           (B) *NO NEW APPLICATION.*—*The holder of a*  
17           *joint special recreation permit from which an*  
18           *agency has withdrawn under paragraph (1)*  
19           *shall not be required to submit a new applica-*  
20           *tion for a separate special recreation permit*  
21           *under subparagraph (A).*

22           (f) *TREATMENT OF FEDERAL LAND UNITS CHARGING*  
23           *ENTRANCE FEES.*—*Entrance fees may still be collected in*  
24           *addition to any special recreation permit fees for any trip*

1   *that originates on, or outside of but passes through, a Fed-*  
2   *eral lands unit that charges such fees.*

3   **SEC. 107. FOREST SERVICE PERMIT USE REVIEWS.**

4       *(a) IN GENERAL.—If the Secretary of Agriculture (re-*  
5   *ferred to in this section as the “Secretary”) conducts a spe-*  
6   *cial recreation permit use review in renewing a special*  
7   *recreation permit or adjusting allocations of use in a spe-*  
8   *cial recreation permit, the Secretary shall—*

9           *(1) take into consideration the performance of*  
10   *the special recreation permit holder during the re-*  
11   *viewed period; and*

12          *(2) if the special recreation permit holder re-*  
13   *ceives a satisfactory performance review, allocate to*  
14   *the special recreation permit holder the highest level*  
15   *of actual annual use during the period under review*  
16   *plus 25 percent of that use, not to exceed the level al-*  
17   *located to the special recreation permit holder on the*  
18   *date on which the special recreation permit was*  
19   *issued.*

20       *(b) ADDITIONAL CAPACITY.—*

21          *(1) IN GENERAL.—If additional use capacity is*  
22   *available the Secretary may, at any time, assign ad-*  
23   *ditional use capacity to 1 or more qualified recre-*  
24   *ation service providers.*

1                   (2) *ASSIGNMENT NOT SUBJECT TO CAP ON*  
2                   *USE.*—*Notwithstanding subsection (a), in assigning*  
3                   *additional use capacity under paragraph (1), the Sec-*  
4                   *retary may assign additional use capacity to an ex-*  
5                   *isting special recreation permit holder even if that as-*  
6                   *signment would exceed the amount of use allocated to*  
7                   *the special recreation permit holder on the date on*  
8                   *which the special recreation permit was issued.*

9                   (c) *WAIVER.*—*The Secretary may waive a special*  
10                  *recreation permit use review for any period during which*  
11                  *use of the assigned capacity has been prevented by a cir-*  
12                  *cumstance beyond the control of the special recreation per-*  
13                  *mit holder, such as—*

14                  (1) *unfavorable weather;*  
15                  (2) *fire;*  
16                  (3) *natural disaster;*  
17                  (4) *wildlife displacement;*  
18                  (5) *business interruption;*  
19                  (6) *insufficient availability of hunting and fish-*  
20                  *ing licenses; or*  
21                  (7) *significant seasonal variability or off-peak*  
22                  *periods within the allocated period of use.*

23                  (d) *APPROVAL OF NON-USE.*—

24                  (1) *IN GENERAL.*—*In any circumstance for*  
25                  *which the holder of a special recreation permit would*

1       *qualify for a waiver under subsection (c), on request*  
2       *of the holder of the special recreation permit, the Sec-*  
3       *retary may approve non-use by the holder of the spe-*  
4       *cial recreation permit without reducing the number of*  
5       *service days assigned to the special recreation permit.*

6              (2) *TEMPORARY REASSIGNMENT OF USE.—The*  
7       *Secretary may temporarily assign any period of non-*  
8       *use approved under paragraph (1) to any other exist-*  
9       *ing or potential permittee.*

10 **SEC. 108. LIABILITY.**

11       (a) *EXCULPATORY AGREEMENTS.—*

12              (1) *IN GENERAL.—A Federal land management*  
13       *agency shall not implement, administer, or enforce*  
14       *any regulation, guidance, or policy regarding the use*  
15       *of an exculpatory agreement between a special recre-*  
16       *ation permit holder and a customer of the special*  
17       *recreation permit holder relating to services provided*  
18       *under a special recreation permit.*

19              (2) *SAVINGS CLAUSE.—Nothing in this sub-*  
20       *section preempts, displaces, modifies, or eliminates*  
21       *any State law (including common law) regarding ex-*  
22       *culpatory agreements.*

23       (b) *INDEMNIFICATION BY GOVERNMENT ENTITIES.—*

24       *The Secretary concerned may not require a recreation serv-*  
25       *ice provider to indemnify the United States as a condition*

1 *for issuing a special recreation permit for a Federal land*  
2 *unit under this section 803(h) of the Federal Lands Recre-*  
3 *ation Enhancement Act (16 U.S.C. 6802(h)) if—*

4           *(1) the recreation service provider is prohibited*  
5           *by State or local law from providing indemnification*  
6           *to the United States; and*

7           *(2) the recreation service provider—*

8              *(A) carries the minimum amount of liabil-*  
9              *ity insurance coverage required by the issuing*  
10           *agency for the activities conducted under the spe-*  
11           *cial recreation permit; or*

12           *(B) is self-insured for the same amount.*

13 **SEC. 109. COST RECOVERY REFORM.**

14 (a) **REVISION OF REGULATIONS.**—

15           *(1) IN GENERAL.—Not later than 1 year after*  
16           *the date of the enactment of this Act, the Secretary of*  
17           *Agriculture shall revise section 251.58 of title 36,*  
18           *Code of Federal Regulations, and the Secretary of the*  
19           *Interior shall revise subsections (e) and (f) of section*  
20           *2932.31 of title 43, Code of Federal Regulations, to be*  
21           *consistent with this section.*

22           *(2) LIMITATION.—In carrying out paragraph*  
23           *(1), the Secretary of Agriculture and the Secretary of*  
24           *the Interior shall not include anything in the revised*  
25           *regulations that would limit the authority of the Sec-*

1       *retary concerned to issue or renew special recreation*  
2       *permits.*

3       *(b) DE MINIMIS EXEMPTION FROM COST RECOV-*  
4       *ERY.—*

5           *(1) IN GENERAL.—Any regulation promulgated*  
6       *by the Secretary of the Interior or the Secretary of*  
7       *Agriculture to establish fees to recover the costs of*  
8       *processing an application for a special recreation per-*  
9       *mit issued by the U.S. Forest Service or the Bureau*  
10      *of Land Management, or for monitoring an author-*  
11      *ization under a special recreation permit issued by*  
12      *the Forest Service or the Bureau of Land Manage-*  
13      *ment, shall include an exemption providing that fees*  
14      *may not be recovered for not less than the first 50*  
15      *hours of work necessary in any 1 year to process the*  
16      *application or monitor the authorization.*

17       *(2) MULTIPLE APPLICATIONS.—In situations in-*  
18      *volving multiple applications for special recreation*  
19      *permits issued by the Forest Service or the Bureau of*  
20      *Land Management for similar services in the same*  
21      *Federal land unit or area that, in the aggregate, re-*  
22      *quire more hours to process than are exempt under*  
23      *the regulations promulgated under paragraph (1), the*  
24      *Secretary concerned shall, regardless of whether the*

1       *applications are solicited or unsolicited and whether*  
2       *there is competitive interest—*

3               *(A) determine the share of the aggregate*  
4               *quantity of hours to be allocated to each applica-*  
5               *tion on an equal or prorated basis, as appro-*  
6               *priate; and*

7               *(B) for each application, apply a separate*  
8               *exemption as specified in the regulations pro-*  
9               *mulgated under paragraph (1) to the share of the*  
10          *aggregate hours allocated to the application.*

11       (c) **COST REDUCTION.**—*To the maximum extent prac-*  
12       *ticable, the agency processing an application for a special*  
13       *recreation permit shall use existing studies and analysis to*  
14       *reduce the quantity of work and costs necessary to process*  
15       *the application.*

16       **SEC. 110. EXTENSION OF SPECIAL RECREATION PERMITS.**

17       (a) **IN GENERAL.**—*Subject to subsection (b), if the*  
18       *holder of a long-term special recreation permit makes a*  
19       *timely and sufficient request for renewal of the long-term*  
20       *special recreation permit, the expiration of the permit shall*  
21       *be tolled in accordance with the undesignated matter fol-*  
22       *lowing section 558(c)(2) of title 5, United States Code, until*  
23       *such time as the request for renewal has been finally deter-*  
24       *mined by the Secretary concerned.*

1       (b) *LIMITATION.*—Any tolling under subsection (a)  
2 shall be for a period of not more than 5 years.

3       (c) *RESPONSIBILITY OF THE SECRETARY CON-*  
4 *CERNED.*—Before allowing the expiration of a permit to be  
5 tolled under subsection (a), the Secretary concerned, to the  
6 maximum extent practicable, shall complete the renewal  
7 process.

8 **SEC. 111. AVAILABILITY OF FEDERAL AND STATE RECRE-**  
9 **ATION PASSES.**

10       (a) *IN GENERAL.*—The Federal Lands Recreation En-  
11 hancement Act is amended by inserting after section 805  
12 (16 U.S.C. 6804) the following:

13 **“SEC. 805A. AVAILABILITY OF FEDERAL AND STATE RECRE-**  
14 **ATION PASSES.**

15       “(a) *ESTABLISHMENT OF PROGRAM.*—

16           “(1) *IN GENERAL.*—To improve the availability  
17 of Federal and State outdoor recreation passes, the  
18 Secretaries are encouraged to consult with States to  
19 coordinate the availability of Federal and State recre-  
20 etation passes to allow a purchaser to buy a Federal  
21 recreation pass and a State recreation pass in the  
22 same transaction.

23           “(2) *INCLUDED PASSES.*—Passes covered by the  
24 program established under paragraph (1) include—

1               “(A) an America the Beautiful—the Na-  
2               tional Parks and Federal Recreational Lands  
3               Pass under section 805; and

4               “(B) any pass covering any fees charged by  
5               participating States and localities for entrance  
6               and recreational use of parks and public land in  
7               the participating States.

8               “(b) AGREEMENTS WITH STATES.—

9               “(1) IN GENERAL.—The Secretaries, after con-  
10               sultation with the States, may enter into agreements  
11               with States to coordinate the availability of passes as  
12               described in subsection (a).

13               “(2) REVENUE FROM PASS SALES.—The agree-  
14               ments between the Secretaries and the States shall en-  
15               sure that—

16               “(A) funds from the sale of State passes are  
17               transferred to the appropriate State agency;

18               “(B) funds from the sale of Federal passes  
19               are transferred to the appropriate Federal agen-  
20               cy; and

21               “(C) fund transfers are completed by the  
22               end of a fiscal year for all pass sales occurring  
23               during the fiscal year.

24               “(3) NOTICE.—In entering into an agreement  
25               under paragraph (1), the Secretaries shall publish in

1       *the Federal Register a notice describing the agree-*  
2       *ment.”.*

3       *(b) CLERICAL AMENDMENT.—The table of contents for*  
4       *the Federal Lands Recreation Enhancement Act (16 U.S.C.*  
5       *6801 et seq.) is amended by inserting after the item relating*  
6       *to section 805 the following:*

“Sec. 805A. Availability of Federal and State recreation passes.”.

7       **SEC. 112. ONLINE PURCHASES OF AMERICA THE BEAU-**  
8                           **TIFUL—THE NATIONAL PARKS AND FEDERAL**  
9                           **RECREATIONAL LANDS PASS.**

10       *(a) IN GENERAL.—Section 805(a)(6) of the Federal*  
11       *Lands Recreation Enhancement Act (16 U.S.C. 6804(a)(6))*  
12       *is amended by striking subparagraph (A) and inserting the*  
13       *following:*

14                           “(A) IN GENERAL.—The Secretaries shall  
15                           sell the America the Beautiful—the National  
16                           Parks and Federal Recreational Lands Pass—

17                           “(i) at all Federal recreational lands  
18                           and waters at which an entrance fee or a  
19                           standard amenity recreation fee is charged  
20                           where feasible to do so;

21                           “(ii) at such other locations as the Sec-  
22                           retaries consider appropriate and feasible;  
23                           and

24                           “(iii) through the website of each of the  
25                           Federal land management agencies and the

1           *websites of the relevant units and subunits*  
2           *of those agencies, with—*  
3                 “(I) a prominent link on each  
4                 website; and  
5                 “(II) information about where  
6                 and when passes are needed.”.

7       (b) *ENTRANCE PASS AND AMENITY FEES.*—*The Secre-*  
8       *taries shall make available for payment online, if appro-*  
9       *priate and feasible, for each Federal land unit where passes*  
10      *and fees are required—*

11                 (1) *all entrance fees under section 803(e) of the*  
12       *Federal Lands Recreation Enhancement Act (16*  
13       *U.S.C. 6802(e));*  
14                 (2) *all standard amenity recreation fees under*  
15       *section 803(f) of that Act (16 U.S.C. 6802(f)); and*  
16                 (3) *all expanded amenity recreation fees under*  
17       *section 803(g) of that Act (16 U.S.C. 6802(g)).*

18   **SEC. 113. SAVINGS PROVISION.**

19       *Nothing in this Act, or in any amendment made by*  
20       *this Act, shall be construed as affecting the authority or re-*  
21       *sponsibility of the Secretary of the Interior to award conces-*  
22       *sions contracts for the provision of accommodations, facili-*  
23       *ties, and services, or commercial use authorizations to pro-*  
24       *vide services, to visitors to units of the National Park Sys-*  
25       *tem pursuant to the National Park Service Concessions*

1 *Management Improvement Act of 1998, except that sections*  
 2 *103(a), 103(b), 103(d), 104(a), 104(b), 106, 108(a), and*  
 3 *108(b) of this Act shall also apply to commercial use au-*  
 4 *thorizations under that Act.*

5 **TITLE II—MAKING RECREATION**  
 6 **A PRIORITY**

7 **SEC. 201. EXTENSION OF SEASONAL RECREATION OPPOR-**  
 8 **TUNITIES.**

9 **(a) IN GENERAL.—**

10       **(1) EXTENSION OF RECREATIONAL SEASON.**—*The*  
 11 *relevant unit managers of Federal recreational lands*  
 12 *and waters managed by the Forest Service, the Bu-*  
 13 *reau of Land Management, and the National Park*  
 14 *Service may—*

15           **(A)** *identify areas of Federal recreational*  
 16 *lands and waters in which recreation use is*  
 17 *highly seasonal;*

18           **(B)** *where appropriate, extend the recre-*  
 19 *ation season or increase recreation use in a sus-*  
 20 *tainable manner during the offseason; and*

21           **(C)** *make information about extended season*  
 22 *schedules and related recreational opportunities*  
 23 *available to the public and local communities.*

24       **(2) CLARIFICATION.**—*Nothing in this subsection*  
 25 *precludes the Secretaries from providing for addi-*

1       *tional recreational opportunities and uses at times*  
2       *other than those referred to in paragraph (1).*

3       (b) *INCLUSIONS.—An extension under subsection*  
4       (a)(1) *may include—*

5           (1) *the addition of facilities that would increase*  
6       *recreation use during the offseason; and*  
7           (2) *improvement of access to the area to extend*  
8       *the season.*

9       (c) *REQUIREMENT.—An extension under subsection*  
10      (a)(1) *shall be compatible with all applicable Federal laws,*  
11      *regulations, and policies, including land use plans.*

12      **SEC. 202. RECREATION PERFORMANCE METRICS.**

13       (a) *IN GENERAL.—The Chief of the Forest Service and*  
14      *the Director of the Bureau of Land Management shall*  
15      *evaluate land managers under their jurisdiction based on*  
16      *the achievement of applicable agency recreational and tour-*  
17      *ism metrics as described in applicable land management*  
18      *plans.*

19       (b) *METRICS.—*

20           (1) *IN GENERAL.—The metrics used to evaluate*  
21      *recreation and tourism outcomes shall ensure—*

22              (A) *the advancement of recreation and tour-*  
23      *ism goals; and*

24              (B) *the ability of the land manager to en-*  
25      *hance the outdoor experience of the visitor.*

1                             (2) *INCLUSIONS.*—The metrics referred to in  
2     paragraph (1) shall include—  
3                             (A) the extent of positive economic impacts;  
4                             (B) visitation by families;  
5                             (C) the number of visiting school and youth  
6     groups;  
7                             (D) the number of available recreational op-  
8     portunities;  
9                             (E) the quality of visitor experience;  
10                            (F) the number of recreational and environ-  
11     mental educational programs offered;  
12                            (G) visitor satisfaction; and  
13                             (H) the maintenance and expansion of ex-  
14     isting recreation infrastructure.

15     **TITLE III—MAINTENANCE OF**  
16     **PUBLIC LAND**

17     **SEC. 301. PRIVATE-SECTOR VOLUNTEER ENHANCEMENT**  
18     **PROGRAM.**

19                             (a) *PURPOSE.*—The purpose of this section is to pro-  
20     mote private-sector volunteer programs within the Depart-  
21     ment of the Interior and the Department of Agriculture to  
22     enhance stewardship, recreation access, and sustainability  
23     of the resources, values, and facilities of the Federal rec-  
24     reational lands and waters managed by the Federal land  
25     management agencies.

1           (b) *DEFINITIONS.*—In this section:

2           (1) *SECRETARY CONCERNED.*—The term “Sec-  
3           retary concerned” means—

4               (A) the Secretary of Agriculture (acting  
5               through the Chief of the Forest Service), with re-  
6               spect to National Forest System land; and

7               (B) the Secretary of the Interior, with re-  
8               spect to land managed by the Bureau of Land  
9               Management.

10           (2) *VOLUNTEER.*—The term “volunteer” means  
11           any individual who performs volunteer services under  
12           this section.

13           (c) *ESTABLISHMENT.*—The Secretary concerned shall  
14           carry out a program under which the Secretary concerned  
15           shall—

16               (1) enhance private-sector volunteer programs;  
17               (2) actively promote private-sector volunteer op-  
18               portunities; and

19               (3) provide outreach to, and coordinate with, the  
20               private sector for the purposes described in para-  
21               graphs (1) and (2).

22           (d) *COOPERATIVE AGREEMENTS FOR STEWARDSHIP  
23           OF FEDERAL LAND.*—

24               (1) *AUTHORITY TO ENTER INTO AGREEMENTS.*—  
25               The Secretary concerned may enter into cooperative

1       *agreements (in accordance with section 6305 of title*  
2       *31, United States Code) with private agencies, orga-*  
3       *nizations, institutions, corporations, individuals, or*  
4       *other entities to carry out one or more projects or pro-*  
5       *grams with a Federal land management agency in*  
6       *accordance with this section.*

7           (2) *PROJECT AND PROGRAM INSTRUCTIONS.—*  
8       *The Secretary concerned shall include in the coopera-*  
9       *tive agreement the desired outcomes of the project or*  
10      *program and the guidelines for the volunteers to fol-*  
11      *low, including—*

12           (A) *the physical boundaries of the project or*  
13       *program;*

14           (B) *the equipment the volunteers are au-*  
15      *thorized to use to complete the project or pro-*  
16      *gram;*

17           (C) *the training the volunteers are required*  
18      *to complete, including agency consideration and*  
19      *incorporation of training offered by qualified*  
20      *nongovernmental organizations and volunteer*  
21      *partner organizations;*

22           (D) *the actions the volunteers are author-*  
23      *ized to take to complete the project or program;*  
24      *and*

1                   (E) any other information that the Secretary concerned determines necessary for the  
2                   volunteer group to complete the project or program.

5                   (3) AUTHORIZED PROJECTS AND PROGRAMS.—  
6                   Subject to paragraph (4), the Secretary concerned  
7                   may use a cooperative agreement to carry out projects  
8                   and programs for Federal land that—

9                   (A) promote the stewardship of resources of  
10                  Federal land by volunteers;

11                  (B) support maintaining the resources,  
12                  trails, and facilities on Federal land in a sus-  
13                  tainable manner;

14                  (C) increase awareness, understanding, and  
15                  stewardship of Federal land through the develop-  
16                  ment, publication, or distribution of educational  
17                  materials and products; and

18                  (D) promote the use of Federal land as out-  
19                  door classrooms.

20                  (4) CONDITIONS ON USE OF AUTHORITY.—The  
21                  Secretary concerned may use a cooperative agreement  
22                  under paragraph (1) to carry out a project or pro-  
23                  gram for the Federal land only if the project or pro-  
24                  gram—

- 1                   (A) complies with all Federal laws (includ-  
2                   ing regulations) and policies;  
3                   (B) is consistent with an applicable man-  
4                   agement plan for any Federal recreational lands  
5                   and waters involved;  
6                   (C) is monitored by the relevant Federal  
7                   land management agency during the project and  
8                   after project completion to determine compliance  
9                   with the instructions under paragraph (2); and  
10                  (D) satisfies such other terms and condi-  
11                  tions as the Secretary concerned determines to be  
12                  appropriate.

13 **SEC. 302. ENHANCING OUTDOOR RECREATION THROUGH**  
14                   **PUBLIC LANDS SERVICE ORGANIZATIONS.**

15                  In carrying out projects on Federal recreational lands  
16                  and waters that would directly or indirectly enhance recre-  
17                  ation, the Secretaries shall—

- 18                  (1) to the maximum extent practicable—  
19                   (A) use qualified youth or conservation  
20                   corps as defined in section 203(11) of the Public  
21                   Lands Corps Act of 1993 (16 U.S.C. 1722(11));  
22                  and  
23                  (B) use non-profit wilderness and trails  
24                  stewardship organizations;

- 1                   (2) enter into cooperative agreements with the  
2       Corps Network, the National Wilderness Stewardship  
3       Alliance, American Trails, other public lands stew-  
4       ardship organizations, outdoor recreation businesses,  
5       and outdoor recreation university programs, as ap-  
6       propriate, for the purpose of identifying appropriate  
7       projects, activities, and workforce development out-  
8       comes; and
- 9                   (3) waive any matching funds requirements, in-  
10      cluding under section 212(a)(1) of the Public Lands  
11      Corps Act of 1993 (16 U.S.C. 1729(a)(1)).



**Union Calendar No. 460**

117TH CONGRESS  
2D SESSION

**H. R. 3670**

**[Report No. 117-637, Part I]**

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**A BILL**

To improve access for outdoor recreation through the use of special recreation permits on Federal recreational lands and waters, and for other purposes.

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DECEMBER 14, 2022

Reported from the Committee on Natural Resources with an amendment

DECEMBER 14, 2022

Committee on Agriculture discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed