

115TH CONGRESS  
1ST SESSION

# H. R. 3647

To amend the Immigration and Nationality Act comprehensively to reform immigration law, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

AUGUST 8, 2017

Ms. JACKSON LEE introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Homeland Security, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Immigration and Nationality Act comprehensively to reform immigration law, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; REFERENCES TO ACT.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Save America Comprehensive Immigration Act of 2017”.

6 (b) REFERENCES TO THE IMMIGRATION AND NA-  
7 TIONALITY ACT.—Except as otherwise expressly provided,  
8 whenever in this Act an amendment or repeal is expressed

1 in terms of an amendment to, or repeal of, a section or  
2 other provision, the reference shall be considered to be  
3 made to a section or other provision of the Immigration  
4 and Nationality Act.

5 **TITLE I—FACILITATING FAMILY-**  
6 **BASED IMMIGRATION**

7 **SEC. 101. INCREASING THE ALLOCATION OF FAMILY-BASED**  
8 **IMMIGRANT VISAS.**

9 Section 201(c) (8 U.S.C. 115(c)) is amended to read  
10 as follows:

11 “(c) WORLDWIDE LEVEL OF FAMILY-SPONSORED  
12 IMMIGRANTS.—The worldwide level of family-sponsored  
13 immigrants under this subsection for a fiscal year shall  
14 be no more than 960,000.”.

15 **SEC. 102. PROTECTION AGAINST PROCESSING DELAYS.**

16 (a) AGE-OUT PROTECTION FOR CHILDREN.—

17 (1) IN GENERAL.—Chapter 1 of title IV (8  
18 U.S.C. 1101 note) is amended by adding at the end  
19 the following:

20 “AGE-OUT PROTECTION FOR CHILDREN

21 “SEC. 408. (a) IN GENERAL.—In the case of an ap-  
22 plication initially to grant a benefit under this Act (other  
23 than an application for naturalization) that otherwise  
24 would be granted only after a determination that the bene-  
25 ficiary of the application is a child (such as classification  
26 as an immediate relative under section 201(b)(2)(A)(i)),

1 if the application is neither approved nor denied (on proce-  
2 dural or substantive grounds) during the 90-day period  
3 beginning on the date of the filing of the application, the  
4 beneficiary shall be considered to be a child for all pur-  
5 poses related to the receipt of the benefit if the beneficiary  
6 was a child on the last day of such 90-day period, and  
7 the beneficiary shall not otherwise be prejudiced with re-  
8 spect to such determination by such delay, and shall be  
9 considered to be a child under this Act for all purposes  
10 related to such application.

11 “(b) TERMINATION OF BENEFIT.—Subsection (a)  
12 shall remain in effect until the termination of the 1-year  
13 period beginning on the date on which the application de-  
14 scribed in such paragraph is approved.”.

15 (2) CLERICAL AMENDMENT.—The table of con-  
16 tents is amended by inserting after the item relating  
17 to section 407 the following:

“Sec. 408. Age-out protection for children.”.

18 (b) TIMELINESS OF ADOPTION FOR IMMIGRATION  
19 PURPOSES.—

20 (1) IN GENERAL.—Section 101(b)(1)(E)(i) (8  
21 U.S.C. 1101(b)(1)(E)(i)) is amended by striking “a  
22 child adopted while under the age of sixteen years”  
23 and inserting “a child, under the age of 16 when  
24 adoption proceedings were initiated,”.

1           (2) SPECIAL RULE FOR SIBLINGS.—Section  
2           101(b)(1)(E)(ii)(III)           (8           U.S.C.  
3           1101(b)(1)(E)(ii)(III)) is amended by striking  
4           “adopted while under the age of 18 years” and in-  
5           serting “under the age of 18 when adoption pro-  
6           ceedings were initiated”.

7   **SEC. 103. TEMPORARY STATUS PENDING RECEIPT OF PER-**  
8           **MANENT RESIDENT STATUS.**

9           (a) CLASSES OF NONIMMIGRANT ALIENS.—Section  
10          101(a)(15)(K) (8 U.S.C. 1101(a)(15)(K)) is amended—

11                  (1) by striking “or” at the end of clause (ii);

12                  (2) by adding “or” at the end of clause (iii);

13          and

14                  (3) by adding at the end the following:

15                          “(iv)(I) has concluded a valid mar-  
16                          riage with an alien lawfully admitted for  
17                          permanent residence, is the parent of a cit-  
18                          izen of the United States, or is the child,  
19                          son, or daughter of an alien lawfully ad-  
20                          mitted for permanent residence or a citizen  
21                          of the United States; (II) is the beneficiary  
22                          of an approved petition to accord immi-  
23                          grant status on the basis of such family re-  
24                          lationship that was filed under section 204  
25                          by such family member; (III) has available

1 to the alien an immigrant visa number;  
2 (IV) has waited more than 6 months for  
3 the issuance of an immigrant visa based  
4 upon an application made by the alien; and  
5 (V) seeks to enter the United States to  
6 await such issuance;”.

7 (b) ADMISSION OF NONIMMIGRANTS.—Section  
8 214(d) (8 U.S.C. 1184(d)) is amended—

9 (1) by striking “(d)” and inserting “(d)(1)”;

10 and

11 (2) by adding at the end the following:

12 “A visa shall not be issued under the provisions of  
13 section 101(a)(15)(K)(iv) until the consular officer has re-  
14 ceived a petition filed in the United States by the lawful  
15 permanent resident or citizen relative of the applying alien  
16 and approved by the Secretary of Homeland Security. The  
17 petition shall be in such form and contain such informa-  
18 tion as the Secretary shall, by regulation, prescribe.”.

19 **SEC. 104. ELIMINATION OF AFFIDAVIT OF SUPPORT RE-**  
20 **QUIREMENT.**

21 (a) GROUNDS FOR INELIGIBILITY FOR ADMISSION.—

22 Section 212(a)(4) (8 U.S.C. 1182(a)(4)) is amended—

23 (1) by amending subparagraph (B)(ii) to read  
24 as follows:

1           “(ii) If an alien submits an affidavit of  
2           support described in section 213A, in addition  
3           to the factors under clause (i), the consular of-  
4           ficer or the Secretary of Homeland Security  
5           shall also consider such affidavit in determining  
6           whether the alien is inadmissible under this  
7           paragraph.”; and

8           (2) by striking subparagraphs (C) and (D).

9           (b) REQUIREMENTS FOR SPONSOR’S AFFIDAVIT OF  
10          SUPPORT.—Subsections (a)(1)(A), (f)(1)(E), and  
11          (f)(4)(B)(i) of section 213A (8 U.S.C. 1183a(a)(1)(A),  
12          (f)(1)(E), and (f)(4)(B)(i)) are amended by striking  
13          “125” and inserting “100”.

14          **TITLE II—ESTABLISHMENT OF A**  
15                 **BOARD OF VISA APPEALS FOR**  
16                 **FAMILY-BASED VISAS**

17          **SEC. 201. ESTABLISHMENT OF A BOARD OF VISA APPEALS.**

18           (a) IN GENERAL.—The Immigration and Nationality  
19          Act is amended by inserting after section 224 the following  
20          new section:

21                                 “BOARD OF VISA APPEALS

22           “SEC. 225. (a) ESTABLISHMENT.—The Secretary of  
23          State shall establish within the Department of State a  
24          Board of Family-based Visa Appeals. The Board shall be  
25          composed of 5 members who shall be appointed by the  
26          Secretary. Not more than 2 members of the Board may

1 be consular officers. The Secretary shall designate a mem-  
2 ber who shall be chairperson of the Board.

3 “(b) AUTHORITY AND FUNCTIONS.—The Board shall  
4 have authority to review any discretionary decision of a  
5 consular officer with respect to an alien concerning the  
6 denial, revocation, or cancellation of an immigrant visa of  
7 someone who has the immediate relative status described  
8 in section 201(2)(A)(i) and (ii); or a preference classifica-  
9 tion described in section 203(a). The review of the Board  
10 shall be made upon the record for decision of the consular  
11 officer, including all documents, notes, and memoranda  
12 filed with the consular officer, supplemented by affidavits  
13 and other writings if offered by the consular officer or  
14 alien. Upon a showing that the decision of the consular  
15 official is contrary to the preponderance of the evidence,  
16 the Board shall have authority to overrule, or remand for  
17 further consideration, the decision of such consular officer.

18 “(c) PROCEDURE.—Proceedings before the Board  
19 shall be in accordance with such regulations, not incon-  
20 sistent with this Act and sections 556 and 557 of title  
21 5, United States Code, as the Secretary of State shall pre-  
22 scribe. Such regulations shall include requirements that  
23 provide that—

24 “(1) at the time of any decision of a consular  
25 officer under subsection (b), the interested party de-

1        fined in subsection (d) shall be given notice of the  
2        availability of the review process and the necessary  
3        steps to request such review;

4            “(2) a written record of the proceedings and de-  
5        cision of the consular officer (in accordance with sec-  
6        tions 556 and 557 of title 5, United States Code)  
7        shall be available to the Board, and on payment of  
8        lawfully prescribed costs, shall be made available to  
9        the alien;

10           “(3) upon receipt of request for review under  
11        this section, the Board shall, within 30 days, notify  
12        the consular officer with respect to whose decision  
13        review is sought, and, upon receipt of such notice,  
14        such officer shall promptly (but in no event more  
15        than 30 days after such receipt) forward to the  
16        Board the record of proceeding as described in sub-  
17        section (b);

18           “(4) the appellant shall be given notice, reason-  
19        able under all the circumstances of the time and  
20        place at which the Board proceedings will be held;

21           “(5) the appellant may be represented (at no  
22        expense to the Government) by such counsel, author-  
23        ized to practice in such proceedings, as the appellant  
24        shall choose; and



1           “(6) a request for review under this section  
2           must be made in writing to the Board within 60  
3           days after receipt of notice of the denial, revocation,  
4           or cancellation.

5           “(d) INTERESTED PARTIES.—The Board shall review  
6           each decision described in subsection (b) upon request by  
7           the petitioner of an immigrant visa petition approved  
8           under section 201(2)(A)(i) and (ii) or 203(a).

9           “(e) CONSTRUCTION.—This section may not be con-  
10          strued to restrict any right to further administrative or  
11          judicial review established under any other provision of  
12          law.

13          “(f) FEES.—The Secretary of State shall charge, and  
14          collect, an appropriate fee associated with a request to the  
15          Board for a review. Such fee shall be sufficient to cover  
16          the cost of the administration of this section.”.

17          (b) TECHNICAL AMENDMENTS.—

18                 (1) Section 222(f) (8 U.S.C. 1202(f)) is amend-  
19                 ed by adding at the end: “An interested party under  
20                 section 225(d) or court shall be permitted to inspect  
21                 the record of proceeding as described in subsections  
22                 (c)(2) and (c)(3) of section 225.”.

23                 (2) Section 104(a)(1) (8 U.S.C. 1104(a)(1)) is  
24                 amended by striking “except” and inserting “includ-  
25                 ing”.

1           (3) The table of contents is amended by insert-  
 2           ing after the item relating to section 224 the fol-  
 3           lowing new item:

“Sec. 225. Board of Visa Appeals.”.

4           **TITLE III—ELIMINATION OF**  
 5           **UNFAIR RESTRICTIONS**

6           **SEC. 301. ACQUISITION OF CITIZENSHIP FOR CHILDREN**  
 7                           **BORN ABROAD AND OUT OF WEDLOCK TO A**  
 8                           **UNITED STATES CITIZEN FATHER.**

9           (a) REQUIREMENTS FOR CITIZENSHIP ELIGI-  
 10          BILITY.—Section 309(a) (8 U.S.C. 1409(a)) is amended—

11           (1) in paragraph (2), by adding “and” at the  
 12          end;

13           (2) by striking paragraph (3);

14           (3) in paragraph (4), by striking “while the  
 15          person is under the age of 18 years—” and inserting  
 16          “at any time—”; and

17           (4) by redesignating paragraph (4) as para-  
 18          graph (3).

19          (b) CLARIFICATION REGARDING DECEASED PAR-  
 20          ENTS OF CHILDREN BORN ABROAD AND OUT OF WED-  
 21          LOCK.—Section 309 (8 U.S.C. 1409) is amended by add-  
 22          ing at the end the following:

23           “(d) Nothing in this section shall be construed to pre-  
 24          clude a person who is a citizen or national of the United  
 25          States by virtue of a provision of this section from estab-

1 lishing such status under this title after the death of the  
2 person’s father, mother, or parents.”.

3 (c) APPLICATION OF CITIZENSHIP PROVISIONS.—

4 The amendments made by this Act shall apply to persons  
5 born out of wedlock who are alive on or after the date  
6 of the enactment of this Act.

7 **SEC. 302. ALLOW AUNTS AND UNCLES OR GRANDPARENTS**  
8 **TO ADOPT ORPHANED OR ABANDONED CHIL-**  
9 **DREN OF THE DECEASED RELATIVE.**

10 Section 101(b)(1) (8 U.S.C. 1101(b)(1)) is amend-  
11 ed—

12 (1) by striking “or” at the end of subparagraph  
13 (E) and inserting a semicolon;

14 (2) by striking the period at the end of sub-  
15 paragraph (F) and inserting a colon;

16 (3) by striking the period at the end of sub-  
17 paragraph (G) and inserting “; and”; and

18 (4) by adding at the end the following:

19 “(H) a child adopted in the United States or  
20 abroad or who is coming to the United States for  
21 adoption by a grandparent, aunt or uncle while  
22 under the age of eighteen years, who has suffered  
23 the death or disappearance of, abandonment or de-  
24 sertion by, or separation or loss from, both parents,  
25 or for whom the sole or surviving parent is incapable

1 of providing proper care and has consented in writ-  
2 ing to the adoption, if the Secretary of Homeland  
3 Security is satisfied that proper care will be fur-  
4 nished the child if admitted to the United States. No  
5 natural parent or prior adoptive parent of any such  
6 child shall thereafter, by virtue of such parentage, be  
7 accorded any right, privilege, or status under this  
8 Act. Nothing in this subsection shall be construed to  
9 require the child to be released to an orphanage as  
10 a prerequisite for eligibility.”.

11 **SEC. 303. RELIEF FOR SURVIVING SPOUSES, CHILDREN**  
12 **AND PARENTS.**

13 (a) IN GENERAL.—Section 201(b)(2)(A)(i) (8 U.S.C.  
14 1151(b)(2)(A)(i)) is amended—

15 (1) by inserting “, and if married for less than  
16 two years at the time of the citizen’s death proves  
17 by a preponderance of the evidence that the mar-  
18 riage was entered into in good faith and not solely  
19 for the purpose of obtaining an immigration ben-  
20 efit,” after “within 2 years after such date”; and

21 (2) by inserting “In the case of an alien who  
22 was the child or parent of a citizen of the United  
23 States at the time of the citizen’s death, the alien  
24 shall be considered, for purposes of this subsection,  
25 to remain an immediate relative after the date of the

1 citizen's death but only if the alien files a petition  
2 under section 204(a)(1)(A)(ii) within two years after  
3 such date in the case of a parent, or prior to reach-  
4 ing the age of 21 in the case of a child." after "re-  
5 marries."

6 (b) PETITION.—Section 204(a)(1)(A)(ii) (8 U.S.C.  
7 1154(a)(1)(A)(ii)) is amended by inserting "or an alien  
8 child or alien parent described in the third sentence of sec-  
9 tion 201(b)(2)(A)(i)" after "section 201(b)(2)(A)(i)".

10 (c) TRANSITION PERIOD.—In applying section  
11 201(b)(2)(A)(i) (8 U.S.C. 1151(b)(2)(A)(i)), as amended  
12 by subsection (a), in the case of an alien whose citizen  
13 relative died before the date of the enactment of this Act,  
14 the alien relative may (notwithstanding the deadlines spec-  
15 ified in such subsection) file the classification petition re-  
16 ferred to in such subsection within 2 years after the date  
17 of the enactment of this Act. In the case of an alien who  
18 was excluded, deported, removed or departed voluntarily  
19 before the date of the enactment of this Act, such alien  
20 shall be eligible for parole into the United States pursuant  
21 to the Secretary of Homeland Security's authority under  
22 section 212(d)(5) of such Act (8 U.S.C. 1182(d)(5)), and  
23 such alien's application for adjustment of status shall be  
24 considered notwithstanding section 212(a)(9) (8 U.S.C.  
25 1182(a)(9)).

1 (d) ADJUSTMENT OF STATUS.—Section 245 (8  
2 U.S.C. 1255) is amended by adding at the end the fol-  
3 lowing:

4 “(n) APPLICATIONS FOR ADJUSTMENT OF STATUS  
5 BY SURVIVING SPOUSES, CHILDREN AND PARENTS.—

6 “(1) IN GENERAL.—Any alien described in  
7 paragraph (2) who applied for adjustment of status  
8 prior to the death of the qualifying relative, may  
9 have such application adjudicated as if such death  
10 had not occurred.

11 “(2) ALIEN DESCRIBED.—An alien described in  
12 this paragraph is an alien who—

13 “(A) is an immediate relative as described  
14 in section 201(b)(2)(A)(i);

15 “(B) is a family-sponsored immigrant as  
16 described in subsection (a) or (d) of section  
17 203;

18 “(C) is a derivative beneficiary of an em-  
19 ployment-based immigrant under section  
20 203(b), as described in section 203(d); or

21 “(D) is a derivative beneficiary of a diver-  
22 sity immigrant as described in section 203(c).”.

23 (e) TRANSITION PERIOD.—Notwithstanding a denial  
24 of an application for adjustment of status, in the case of  
25 an alien whose qualifying relative died before the date of

1 the enactment of this Act, such application may be re-  
2 newed by the alien through a motion to reopen, without  
3 fee, filed within two years after the date of the enactment  
4 of this Act. In the case of an alien who was excluded, de-  
5 ported, removed or departed voluntarily before the date  
6 of the enactment of this Act, such alien shall be eligible  
7 for parole into the United States pursuant to the Sec-  
8 retary of Homeland Security's authority under section  
9 212(d)(5) (8 U.S.C. 1182(d)(5)), and such alien's applica-  
10 tion for adjustment of status shall be considered notwith-  
11 standing section 212(a)(9) (8 U.S.C. 1182(a)(9)).

12 **SEC. 304. ELIMINATING THE WIDOWED PERMANENT RESI-**  
13 **DENT'S NATURALIZATION PENALTY.**

14 Section 319(a) (8 U.S.C. 1429(a)) is amended by in-  
15 serting "or, if the spouse is deceased, the spouse was a  
16 citizen of the United States," after "(a) Any person whose  
17 spouse is a citizen of the United States,".

18 **TITLE IV—PREVENTING SEX OF-**  
19 **FENDERS FROM USING OUR**  
20 **IMMIGRATION LAWS TO**  
21 **BRING INNOCENT, UNSUS-**  
22 **PECTING VICTIMS INTO THE**  
23 **UNITED STATES**

24 **SEC. 401. FINDINGS.**

25 The Congress finds the following:

1           (1) Immigration law allows citizens and aliens  
2 lawfully admitted for permanent residence to bring  
3 foreign family members to the United States on the  
4 basis of immediate relative status or a preference  
5 classification.

6           (2) Immediate relative status and preference  
7 classifications are obtained by filing petitions with  
8 the Secretary of Homeland Security.

9           (3) For national security purposes, the Sec-  
10 retary of Homeland Security conducts background  
11 checks on the beneficiaries of such petitions and,  
12 since September 11, 2001, on the petitioners as well.

13           (4) The Government Accountability Office  
14 (GAO) has determined that, in fiscal year 2005, at  
15 least 398 of the petitioners who filed family-based  
16 visa petitions were on the National Sex Offender  
17 Registry maintained by the Federal Bureau of In-  
18 vestigation.

19           (5) GAO was only able to ascertain the nature  
20 of the sex offense for 194 of the 398 petitioners.

21           (6) GAO was able to ascertain, however, that  
22 119 of the convictions were for sex assault, 35 for  
23 child fondling, 9 for strong arm rape, 9 for carnal  
24 abuse combined with a sexual assault, 7 were for  
25 statutory rape, 4 for crimes against persons, 3 for



1 indecent exposure, 2 for kidnapping, 2 for obscene  
2 material possession, 1 for exploitation of a minor  
3 with photographs, 1 for incest with a minor, 1 for  
4 sodomizing a boy, and 1 for restricting movement.

5 (7) At least 14 of the 398 petitioners were clas-  
6 sified as “sexual predators”, which means a deter-  
7 mination had been made that they are likely to com-  
8 mit additional sex offenses.

9 (8) At least 45 of the petitioners were convicted  
10 of sex offenses against children.

11 (9) The Immigration and Nationality Act does  
12 not provide the Secretary of Homeland Security with  
13 authorization to deny family-based petitions on the  
14 basis of a petitioner’s conviction for a sex offense,  
15 even when the conviction record indicates that a  
16 spouse or a child beneficiary may be in grave dan-  
17 ger.

18 **SEC. 402. DISCRETIONARY AUTHORITY TO DENY FAMILY-**  
19 **SPONSORED CLASSIFICATION PETITION BY**  
20 **PETITIONER LISTED ON NATIONAL SEX OF-**  
21 **FENDER REGISTRY.**

22 Section 204 (8 U.S.C. 1154) is amended by adding  
23 at the end the following:

1       “(m) AUTHORITY TO DENY FAMILY-BASED PETI-  
2 TION BY PETITIONER LISTED ON NATIONAL SEX OF-  
3 FENDER REGISTRY.—

4           “(1) IN GENERAL.—The Secretary Homeland  
5 Security may, in the discretion of the Secretary,  
6 deny a petition under subsection (a) for classifica-  
7 tion of a spouse or child if—

8           “(A) the Secretary has confirmed that the  
9 petitioner is on the national sex offender reg-  
10 istry maintained by the Federal Bureau of In-  
11 vestigation for a conviction that individually  
12 (disregarding any aggregation due to any other  
13 conviction) resulted in incarceration for more  
14 than 1 year;

15           “(B) the petitioner has been given at least  
16 90 days to establish that the petitioner is not  
17 the person named on the registry or that the  
18 conviction did not result in incarceration for  
19 more than 1 year and has failed to establish  
20 such fact; and

21           “(C) the Secretary finds that granting the  
22 petition would put a primary or derivative  
23 spouse or child beneficiary in grave danger of  
24 being sexually abused.

1           “(2) DETERMINING DANGER.—In making the  
2 determination under paragraph (1)(C), the Secretary  
3 shall use the following principles:

4           “(A) NATURE OF THE RELATIONSHIP.—In  
5 evaluating a petitioner who has filed a petition  
6 for a spouse, consideration should be given to  
7 indications of how well the petitioner and the  
8 spouse know each other. Petitions filed on the  
9 basis of marriages between men and women  
10 who have had little direct, personal contact with  
11 each other should be viewed with suspicion. In  
12 cases where the petitioner and the spouse have  
13 had little direct, personal contact with each  
14 other, evidence should be submitted to establish  
15 that they have gotten to know each other in  
16 some other way.

17           “(B) NATURE OF THE SEX OFFENSE.—  
18 Consideration should be given to when each of-  
19 fense occurred for which the petitioner was in-  
20 carcerated for more than a year, how serious it  
21 was, the sentence that was imposed, how long  
22 the petitioner was incarcerated, the age of the  
23 petitioner when it was committed, and the char-  
24 acteristics of the victim.

1           “(C) REHABILITATION.—Evidence of reha-  
2           bilitation should be evaluated with respect to  
3           whether it diminishes the risk of sexual abuse  
4           to the primary or derivative spouse or child  
5           beneficiaries.

6           “(D) PREVIOUS VISA PETITIONS.—The  
7           records for any previous petitions shall be ex-  
8           amined to determine whether they provide or  
9           might lead to evidence that is pertinent to de-  
10          termining whether granting the petition would  
11          put a primary or derivative spouse or child ben-  
12          eficiary in grave danger of being sexually  
13          abused.

14          “(3) REBUTTAL.—If the Secretary intends to  
15          deny a petition under paragraph (1), the Secretary  
16          shall provide the petitioner with a notice that states  
17          the reasons for the intended denial and provides the  
18          petitioner with at least 90 days to submit rebuttal  
19          evidence. Rebuttal should focus primarily on the fac-  
20          tors that led the Secretary to believe that granting  
21          the petition would put a primary or derivative  
22          spouse or child beneficiary in grave danger of being  
23          sexually abused.

24          “(4) POST-DENIAL REMEDIES.—

1           “(A) APPEAL.—All final denials under  
2 paragraph (1) may be appealed to the Board of  
3 Immigration Appeals.

4           “(B) NEW PETITION.—The petitioner may  
5 file a new petition whenever the petitioner has  
6 additional evidence that the petitioner believes  
7 might be sufficient to warrant granting the new  
8 petition.

9           “(5) DISCLOSURE BY THE SECRETARY OF  
10 HOMELAND SECURITY TO BENEFICIARIES.—In all  
11 cases in which it has been confirmed that the name  
12 of a petitioner under subsection (a) is listed on the  
13 national sex offender registry maintained by the  
14 Federal Bureau of Investigation, and regardless of  
15 whether the Secretary may exercise discretion under  
16 paragraph (1), the Secretary shall give the petitioner  
17 at least 90 days to establish that the petitioner is  
18 not the person named on the registry. If the peti-  
19 tioner fails to establish that the petitioner is not the  
20 person named on the registry within the time allot-  
21 ted, the Secretary shall provide the beneficiaries with  
22 a written copy of the information on the registry  
23 that is available to the public before making a deci-  
24 sion on the petition. The beneficiary shall be in-

1 formed that the registry information is based on  
2 available records and may not be complete.

3 “(6) DISCLOSURE TO DEPARTMENT OF  
4 STATE.—In all cases in which it has been confirmed  
5 that the name of a petitioner under subsection (a)  
6 is listed on the national sex offender registry main-  
7 tained by the Federal Bureau of Investigation, and  
8 regardless of whether the Secretary may exercise  
9 discretion under paragraph (1), the Secretary shall  
10 provide the Secretary of State with—

11 “(A) a separate document with information  
12 about the record on the national sex offender  
13 registry that is available to the public;

14 “(B) any additional information it has that  
15 raises concern that a primary or derivative  
16 spouse or child beneficiary may be subject to  
17 sexual abuse, including information from the  
18 registry that is not available to the public; and

19 “(C) information about any previous peti-  
20 tions under subsection (a) filed by the peti-  
21 tioner.

22 “(7) DISCLOSURE BY CONSULAR OFFICER TO  
23 BENEFICIARIES.—When a petition under subsection  
24 (a) is granted, if the petition is filed by a petitioner  
25 who has failed to make the demonstration of mis-

1 identification described in paragraph (5), the con-  
2 sular officer shall conduct an interview with the pri-  
3 mary or derivative spouse or child beneficiary of the  
4 petition before issuing a visa to the beneficiary. At  
5 least part of the interview must be held without the  
6 presence of the petitioner. During the private part of  
7 the interview, the beneficiary will be given a written  
8 copy of the information about the petitioner from  
9 the registry that is available to the public. This doc-  
10 ument must be written in the beneficiary's primary  
11 language. The consular officer is required to advise  
12 the beneficiary that approval of the visa petition  
13 does not mean that there are no reasons to be con-  
14 cerned about his or her safety.

15 “(8) ADDITIONAL RESPONSIBILITIES OF CON-  
16 SULAR OFFICER.—The consular officer may return  
17 files to the Secretary of Homeland Security for fur-  
18 ther consideration in cases where the consular offi-  
19 cer is concerned that granting the visa might put a  
20 primary or derivative spouse or child beneficiary in  
21 grave danger of being sexually abused. When return-  
22 ing a file under the previous sentence, the consular  
23 officer may add any additional information or obser-  
24 vations the officer has that might have a bearing on  
25 whether the visa should be granted, including the re-

1 sults of any field examination that has been con-  
2 ducted.”.

3 **SEC. 403. REMOVAL OF CONDITIONAL PERMANENT RESI-**  
4 **DENT STATUS.**

5 (a) IDENTIFY AND PROVIDE ASSISTANCE FOR  
6 SPOUSES AND CHILDREN WHO ARE SUBJECT TO SEXUAL  
7 ABUSE OR RELATED TYPES OF HARM.—Section  
8 216(d)(3) (8 U.S.C. 1186a(d)(3)) is amended—

9 (1) by inserting before “The interview” the fol-  
10 lowing:

11 “(A) IN GENERAL.—Subject to subpara-  
12 graph (B), the interview”; and

13 (2) by adding at the end the following:

14 “(B) PETITIONER LISTED ON NATIONAL  
15 SEX OFFENDER REGISTRY.—In all cases where  
16 the Secretary of Homeland Security has con-  
17 firmed that a petitioning spouse is listed on the  
18 national sex offender registry maintained by the  
19 Federal Bureau of Investigation, an interview  
20 with the alien spouse, and any alien sons or  
21 daughters, shall be required prior to removal of  
22 the conditional status, and at least part of the  
23 interview shall be held without the presence of  
24 the petitioning spouse. During the private por-  
25 tion of the interview, questions will be asked to



1 determine whether an investigation should be  
2 conducted regarding the welfare of the alien  
3 spouse, or any alien son or daughter. If it is de-  
4 termined that any alien spouse, son, or daugh-  
5 ter is being abused or harmed by the peti-  
6 tioning spouse, the victim shall be offered what-  
7 ever assistance is appropriate, including infor-  
8 mation on ways to remain in the United States  
9 that do not depend on continuing the qualifying  
10 marriage.”.

11 (b) HARDSHIP WAIVER IN CASES WHERE THE ALIEN  
12 SPOUSE OR CHILD IS SUBJECT TO SEXUAL ABUSE.—Sec-  
13 tion 216(c)(4) (8 U.S.C. 1186a(c)(4)) is amended—

14 (1) in subparagraph (B), by striking “or” at  
15 the end;

16 (2) in subparagraph (C), by striking the period  
17 at the end and inserting “, or”; and

18 (3) by inserting after subparagraph (C) the fol-  
19 lowing:

20 “(D) the qualifying marriage was entered  
21 into in good faith by the alien spouse and dur-  
22 ing the marriage the alien spouse, or a son or  
23 daughter of the spouse, was sexually abused  
24 and the alien was not at fault in failing to meet  
25 the requirements of paragraph (1).”.

1 **SEC. 404. SPECIAL TASK FORCE TO IDENTIFY PEOPLE**  
2 **NAMED ON THE NATIONAL SEX OFFENDER**  
3 **REGISTRY WHO HAVE FILED FAMILY-BASED**  
4 **CLASSIFICATION PETITIONS.**

5 (a) IN GENERAL.—The Secretary of Homeland Secu-  
6 rity shall establish a task force, to be known as the “Task  
7 Force to Rescue Immigrant Victims of American Sex Of-  
8 fenders”. The task force shall consist of officials from  
9 Federal, State, and local law enforcement agencies with  
10 experience in domestic violence, sex crimes, immigration  
11 law, trafficking in humans, organized crime, or any other  
12 area of experience which may be useful in completing the  
13 duties described in subsection (b).

14 (b) DUTIES.—The duties of the task force shall be  
15 the following:

16 (1) Working back in time from the date of the  
17 establishment of the task force, identifying individ-  
18 uals on the Federal Bureau of Investigation’s sex of-  
19 fender registry who have filed family-based petitions  
20 under section 204(a) of the Immigration and Na-  
21 tionality Act. When a confirmed match has been  
22 made with the sex offender registry, the task force  
23 should ascertain whether the petitioner filed previous  
24 petitions.

25 (2) Maintaining the information about the peti-  
26 tioners in a comprehensive database.

1           (3) Prioritizing the information according to  
2           the likelihood that primary or derivative spouse or  
3           child beneficiaries are in danger of sexual abuse.

4           (4) Developing a system for investigating the  
5           cases in which beneficiaries may be at risk and pro-  
6           viding them with information on how to seek assist-  
7           ance if they are abused.

8           (5) Except for information on the registry that  
9           is available to the public, protecting the information  
10          produced by its investigations in accordance with the  
11          privacy rights of everyone involved in the investiga-  
12          tion.

13          (6) Taking whatever other actions as are rea-  
14          sonable and appropriate when investigations lead to  
15          information about sexual abuse or other criminal ac-  
16          tivities, including notifying State and local police de-  
17          partments, government offices, public organizations  
18          that provide assistance to victims of sexual abuse,  
19          and religious organizations.

20          (c) REPORT TO CONGRESS.—Not later than 270 days  
21          after the date of the enactment of this Act, the Secretary  
22          shall submit to the Congress a report on the findings and  
23          recommendations of the task force. The report shall in-  
24          clude the following:

1           (1) An analysis of the information obtained in  
2           searching visa petition and national sex offender reg-  
3           istry records.

4           (2) The results of any investigations conducted  
5           by the task force.

6           (3) Recommendations on administrative and  
7           legislative actions that would assist in identifying  
8           and protecting immigrant victims of sexual abuse or  
9           related harm.

10 **SEC. 405. AUTHORIZATION OF APPROPRIATIONS.**

11           There are authorized to be appropriated such sums  
12 as may be necessary to carry out the provisions of this  
13 Act. Amounts appropriated under this section shall remain  
14 available until expended.

15 **SEC. 406. REGULATIONS.**

16           Regulations implementing this Act shall be promul-  
17 gated in final form not later than 180 days after the date  
18 of the enactment of this Act.

19           **TITLE V—LEGALIZATION FOR**  
20           **LONG-TERM RESIDENTS**

21 **SEC. 501. EARNED ACCESS TO LEGALIZATION.**

22           (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
23 1255 et seq.) is amended by inserting after section 245A  
24 the following:

1 “ADJUSTMENT OF STATUS ON THE BASIS OF EARNED  
2 ACCESS TO LEGALIZATION

3 “SEC. 245B. (a) IN GENERAL.—The Secretary of  
4 Homeland Security may adjust the status of an alien to  
5 that of an alien lawfully admitted for permanent residence  
6 if the alien—

7 “(1) was physically present in the United  
8 States for a continuous period of not less than 5  
9 years immediately preceding the date on which this  
10 provision was enacted and has maintained contin-  
11 uous physical presence since then;

12 “(2) has at all times been a person of good  
13 moral character;

14 “(3) has never been convicted of a criminal of-  
15 fense in the United States;

16 “(4) in the case of an alien who is 18 years of  
17 age or older, but who is not over the age of 65, has  
18 successfully completed a course on reading, writing,  
19 and speaking words in ordinary usage in the English  
20 language, unless unable to do so on account of phys-  
21 ical or developmental disability or mental impair-  
22 ment;

23 “(5) in the case of an alien 18 years of age or  
24 older, has accepted the values and cultural life of the  
25 United States; and

1           “(6) in the case of an alien 18 years of age or  
2           older, has performed at least 40 hours of community  
3           service.

4           “(b) TREATMENT OF BRIEF, CASUAL, AND INNO-  
5           CENT ABSENCES.—An alien shall not be considered to  
6           have failed to maintain a continuous presence in the  
7           United States for purposes of subsection (a)(1) by virtue  
8           of brief, casual, and innocent absences from the United  
9           States.

10          “(c) ADMISSIBLE AS IMMIGRANT.—

11           “(1) IN GENERAL.—The alien shall establish  
12           that the alien is admissible to the United States as  
13           an immigrant, except as otherwise provided in para-  
14           graph (2).

15           “(2) EXCEPTIONS.—The provisions of para-  
16           graphs (5), (6)(A), (6)(B), (6)(C), (6)(F), (6)(G),  
17           (7)(A), (9)(B), and (9)(C)(i)(I) of section 212(a)  
18           shall not apply in the determination of an alien’s ad-  
19           missibility under this section.

20          “(d) SECURITY AND LAW ENFORCEMENT CLEAR-  
21           ANCES.—The alien, if over 15 years of age, shall submit  
22           fingerprints in accordance with procedures established by  
23           the Secretary of Homeland Security. Such fingerprints  
24           shall be submitted to relevant Federal agencies to be  
25           checked against existing databases for information relat-

1 ing to criminal, national security, or other law enforce-  
2 ment actions that would render the alien ineligible for ad-  
3 justment of status under this section. The Secretary of  
4 Homeland Security shall provide a process for challenging  
5 the accuracy of matches that result in a finding of ineligi-  
6 bility for adjustment of status.

7 “(e) INAPPLICABILITY OF NUMERICAL LIMITA-  
8 TIONS.—When an alien is granted lawful permanent resi-  
9 dent status under this subsection, the number of immi-  
10 grant visas authorized to be issued under any provision  
11 of this Act shall not be reduced. The numerical limitations  
12 of sections 201 and 202 shall not apply to adjustment of  
13 status under this section.

14 “(f) TERMINATION OF PROCEEDINGS.—The Sec-  
15 retary of Homeland Security may terminate removal pro-  
16 ceedings without prejudice pending the outcome of an  
17 alien’s application for adjustment of status under this sec-  
18 tion on the basis of a prima facie showing of eligibility  
19 for relief under this section.”.

20 (b) CLERICAL AMENDMENT.—The table of contents  
21 is amended by inserting after the item relating to section  
22 245A the following:

“Sec. 245B. Adjustment of status on the basis of earned access to legaliza-  
tion.”.

1 **SEC. 502. LEGALIZATION PROVISIONS FOR CHILDREN.**

2 (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
3 1255 et seq.), as amended by section 501, is further  
4 amended by inserting after section 245B the following:

5 “ADJUSTMENT OF STATUS FOR CERTAIN CHILDREN

6 “SEC. 245C. (a) IN GENERAL.—The Secretary of  
7 Homeland Security may adjust the status of an alien to  
8 that of an alien lawfully admitted for permanent residence  
9 if the alien is a child at the time of filing the application  
10 for such adjustment and establishes that the alien, at such  
11 time—

12 “(1) has been physically present and enrolled in  
13 school in the United States for a continuous period  
14 of not less than 5 years immediately preceding the  
15 date of such application, and during that period has  
16 been a person of good moral character;

17 “(2) has fully integrated into life in the United  
18 States;

19 “(3) has learned English or is satisfactorily  
20 pursuing a course of study to achieve an under-  
21 standing of English;

22 “(4) is successfully pursuing an elementary  
23 school, middle school, high school, or college-level  
24 education; and

25 “(5) if older than 13 years of age, has per-  
26 formed at least 60 hours of community service.



1       “(b) TREATMENT OF BRIEF, CASUAL, AND INNO-  
2 CENT ABSENCES.—An alien shall not be considered to  
3 have failed to maintain a continuous presence in the  
4 United States for purposes of subsection (a)(1) by virtue  
5 of brief, casual, and innocent absences from the United  
6 States.

7       “(c) ADMISSIBLE AS IMMIGRANT.—

8           “(1) IN GENERAL.—The alien shall establish  
9 that the alien is admissible to the United States as  
10 an immigrant, except as otherwise provided in para-  
11 graph (2).

12           “(2) APPLICABILITY OF CERTAIN PROVI-  
13 SIONS.—

14           “(A) GROUNDS OF INADMISSIBILITY NOT  
15 APPLIED.—The provisions of paragraphs (5),  
16 (6)(A), (6)(B), (6)(C), (6)(F), (6)(G), (7)(A),  
17 (9)(B), and (9)(C) of section 212(a) shall not  
18 apply in the determination of an alien’s admis-  
19 sibility under this section.

20           “(B) WAIVER OF OTHER GROUNDS.—

21           “(i) IN GENERAL.—Except as pro-  
22 vided in clause (ii), the Secretary of Home-  
23 land Security may waive any other provi-  
24 sion of section 212(a) in the case of an in-  
25 dividual alien for humanitarian purposes,

1 to assure family unity, or when it is other-  
2 wise in the public interest.

3 “(ii) GROUND S THAT MAY NOT BE  
4 WAIVED.—The following provisions of sec-  
5 tion 212(a) may not be waived by the Sec-  
6 retary under clause (i):

7 “(I) Paragraphs (2)(A) and  
8 (2)(B) (relating to criminals).

9 “(II) Paragraph (2)(C) (relating  
10 to drug offenses), except for so much  
11 of such paragraph as relates to a sin-  
12 gle offense of simple possession of 30  
13 grams or less of marijuana.

14 “(III) Paragraph (3) (relating to  
15 security and related grounds).

16 “(d) NO NUMERICAL LIMITATIONS.—The numerical  
17 limitations of sections 201 and 202 shall not apply to ad-  
18 justment of status under this section.

19 “(e) CONFIDENTIALITY OF INFORMATION.—Except  
20 as provided in this section, neither the Secretary of Home-  
21 land Security, nor any other official or employee of the  
22 Department of Homeland Security, may—

23 “(1) use information furnished by applicant for  
24 an application filed under this section for any pur-

1 pose other than to make a determination on the ap-  
2 plication;

3 “(2) make any publication whereby the infor-  
4 mation furnished by any particular applicant can be  
5 identified; or

6 “(3) permit anyone other than the sworn offi-  
7 cers and employees of the Department, the appli-  
8 cant, or a representative of the applicant to examine  
9 individual applications.

10 “(f) DISSEMINATION OF INFORMATION.—The Sec-  
11 retary of Homeland Security shall broadly disseminate in-  
12 formation respecting the benefits which aliens may receive  
13 under this section and the requirements to obtain such  
14 benefits.”.

15 (b) CLERICAL AMENDMENT.—The table of contents,  
16 as amended by section 201, is amended further by insert-  
17 ing after the item relating to section 245B the following:

“Sec. 245C. Adjustment of status for certain children.”.

18 **SEC. 503. UPDATED REGISTRY PROVISION.**

19 (a) IN GENERAL.—Section 249 (8 U.S.C. 1259) is  
20 amended—

21 (1) in the section heading by striking “1972”  
22 and inserting “1986”; and

23 (2) in item (a), by striking “1972” and insert-  
24 ing “1986”.

1 (b) CLERICAL AMENDMENT.—The table of sections  
2 is amended in the item relating to section 249 by striking  
3 “1972” and inserting “1986”.

4 **TITLE VI—BORDER SECURITY**  
5 **PROVISIONS**

6 **Subtitle A—Rapid Response**  
7 **Measures**

8 **SEC. 601. EMERGENCY DEPLOYMENT OF UNITED STATES**  
9 **BORDER PATROL AGENTS.**

10 (a) IN GENERAL.—If the Governor of a State on an  
11 international border of the United States declares an  
12 international border security emergency and requests ad-  
13 ditional United States Border Patrol agents from the Sec-  
14 retary of Homeland Security, the Secretary is authorized,  
15 subject to subsections (b) and (c), to provide the State  
16 with up to 1,000 additional United States Border Patrol  
17 agents for the purpose of patrolling and defending the  
18 international border, in order to prevent individuals from  
19 crossing the international border and entering the United  
20 States at any location other than an authorized port of  
21 entry.

22 (b) CONSULTATION.—The Secretary of Homeland  
23 Security shall consult with the President upon receipt of  
24 a request under subsection (a), and shall grant it to the  
25 extent that providing the requested assistance will not sig-

1 nificantly impair the Department of Homeland Security's  
2 ability to provide border security for any other State.

3 (c) COLLECTIVE BARGAINING.—Emergency deploy-  
4 ments under this section shall be made in conformance  
5 with all collective bargaining agreements and obligations.

6 **SEC. 602. ELIMINATION OF FIXED DEPLOYMENT OF UNITED**  
7 **STATES BORDER PATROL AGENTS.**

8 The Secretary of Homeland Security shall ensure  
9 that no United States Border Patrol agent is precluded  
10 from performing patrol duties and apprehending violators  
11 of law, except in unusual circumstances where the tem-  
12 porary use of fixed deployment positions is necessary.

13 **SEC. 603. HELICOPTERS AND POWER BOATS.**

14 (a) IN GENERAL.—The Secretary of Homeland Secu-  
15 rity shall increase by not less than 100 the number of  
16 United States Border Patrol helicopters, and shall in-  
17 crease by not less than 250 the number of United States  
18 Border Patrol power boats. The Secretary of Homeland  
19 Security shall ensure that appropriate types of helicopters  
20 are procured for the various missions being performed.  
21 The Secretary of Homeland Security also shall ensure that  
22 the types of power boats that are procured are appropriate  
23 for both the waterways in which they are used and the  
24 mission requirements.

1 (b) USE AND TRAINING.—The Secretary of Home-  
2 land Security shall establish an overall policy on how the  
3 helicopters and power boats described in subsection (a)  
4 will be used and implement training programs for the  
5 agents who use them, including safe operating procedures  
6 and rescue operations.

7 **SEC. 604. CONTROL OF UNITED STATES BORDER PATROL**  
8 **ASSETS.**

9 The United States Border Patrol shall have complete  
10 and exclusive administrative and operational control over  
11 all the assets utilized in carrying out its mission, includ-  
12 ing, aircraft, watercraft, vehicles, detention space, trans-  
13 portation, and all of the personnel associated with such  
14 assets.

15 **SEC. 605. MOTOR VEHICLES.**

16 The Secretary of Homeland Security shall establish  
17 a fleet of motor vehicles appropriate for use by the United  
18 States Border Patrol that will permit a ratio of at least  
19 one police-type vehicle per every 3 United States Border  
20 Patrol agents. Additionally, the Secretary of Homeland  
21 Security shall ensure that there are sufficient numbers  
22 and types of other motor vehicles to support the mission  
23 of the United States Border Patrol. All vehicles will be  
24 chosen on the basis of appropriateness for use by the  
25 United States Border Patrol, and each vehicle shall have

1 a “panic button” and a global positioning system device  
2 that is activated solely in emergency situations for the  
3 purpose of tracking the location of an agent in distress.  
4 The police-type vehicles shall be replaced at least every  
5 3 years.

6 **SEC. 606. PORTABLE COMPUTERS.**

7 The Secretary of Homeland Security shall ensure  
8 that each police-type motor vehicle in the fleet of the  
9 United States Border Patrol is equipped with a portable  
10 computer with access to all necessary law enforcement  
11 databases and otherwise suited to the unique operational  
12 requirements of the United States Border Patrol.

13 **SEC. 607. RADIO COMMUNICATIONS.**

14 The Secretary of Homeland Security shall augment  
15 the existing radio communications system so all law en-  
16 forcement personnel working in every area where United  
17 States Border Patrol operations are conducted have clear  
18 and encrypted two-way radio communication capabilities  
19 at all times. Each portable communications device shall  
20 be equipped with a “panic button” and a global posi-  
21 tioning system device that is activated solely in emergency  
22 situations for the purpose of tracking the location of the  
23 agent in distress.

1 **SEC. 608. HAND-HELD GLOBAL POSITIONING SYSTEM DE-**  
2 **VICES.**

3 The Secretary of Homeland Security shall ensure  
4 that each United States Border Patrol agent is issued a  
5 state-of-the-art hand-held global positioning system device  
6 for navigational purposes.

7 **SEC. 609. NIGHT VISION EQUIPMENT.**

8 The Secretary of Homeland Security shall ensure  
9 that sufficient quantities of state-of-the-art night vision  
10 equipment are procured and maintained to enable each  
11 United States Border Patrol agent working during the  
12 hours of darkness to be equipped with a portable night  
13 vision device.

14 **SEC. 610. BORDER ARMOR.**

15 The Secretary of Homeland Security shall ensure  
16 that every United States Border Patrol agent is issued  
17 high-quality body armor that is appropriate for the climate  
18 and risks faced by the individual officer. Each officer shall  
19 be allowed to select from among a variety of approved  
20 brands and styles. Officers shall be strongly encouraged,  
21 but not mandated, to wear such body armor whenever  
22 practicable. All body armor shall be replaced at least every  
23 5 years.

24 **SEC. 611. WEAPONS.**

25 The Secretary of Homeland Security shall ensure  
26 that United States Border Patrol agents are equipped



1 with weapons that are reliable and effective to protect  
2 themselves, their fellow officers, and innocent third parties  
3 from the threats posed by armed criminals. In addition,  
4 the Secretary shall ensure that the Department's policies  
5 allow all such officers to carry weapons that are suited  
6 to the potential threats that they face.

7 **SEC. 612. UNIFORMS.**

8 The Secretary of Homeland Security shall ensure  
9 that all United States Border Patrol agents are provided  
10 with all necessary uniform items, including outerwear suit-  
11 ed to the climate, footwear, belts, holsters, and personal  
12 protective equipment, at no cost to such agents. Such  
13 items shall be replaced at no cost to such agents as they  
14 become worn, unserviceable, or no longer fit properly.

15 **Subtitle B—Detention Pending**  
16 **Removal**

17 **SEC. 621. DETENTION FACILITIES FOR ALIENS ARRESTED**  
18 **FOR ILLEGAL ENTRY.**

19 The Secretary of Homeland Security shall make ar-  
20 rangements for the availability of 100,000 additional beds  
21 for detaining aliens taken into custody by immigration of-  
22 ficials. Some of these beds shall be rented from Federal,  
23 State, and local detention facilities. The remainder of the  
24 100,000 shall be constructed to meet this demand on a

1 temporary basis and then converted to other use when  
2 they are no longer needed as detention facilities.

3 **SEC. 622. EXPANSION AND EFFECTIVE MANAGEMENT OF**  
4 **DETENTION FACILITIES.**

5 (a) IN GENERAL.—Subject to the availability of ap-  
6 propriations, the Secretary of Homeland Security shall  
7 fully utilize—

8 (1) all available detention facilities operated or  
9 contracted by the Department of Homeland Secu-  
10 rity;

11 (2) all possible options to cost effectively in-  
12 crease available detention capacities, including the  
13 use of State and local correctional facilities, private  
14 space, and secure alternatives to detention; and

15 (3) the Department’s Office of Civil Rights and  
16 Civil Liberties shall monitor all facilities that are  
17 being used to hold detainees for more than 72 hours.  
18 The monitoring will include an evaluation of whether there  
19 is compliance with the requirements of the Department’s  
20 Detention Operations Manual.

21 (b) SECURE ALTERNATIVES TO DETENTION PRO-  
22 GRAM.—

23 (1) NATURE OF THE PROGRAM.—For purposes  
24 of this section, the secure alternatives to detention  
25 referred to in subsection (a) is a program under

1       which eligible aliens are released to the custody of  
2       suitable individual or organizational sponsors who  
3       will supervise them, use appropriate safeguards to  
4       prevent them from absconding, and ensure that they  
5       make required appearances.

6               (2) PROGRAM DEVELOPMENT.—The program  
7       shall be developed in accordance with the following  
8       guidelines:

9               (A) The Secretary shall design the pro-  
10       gram in consultation with nongovernmental or-  
11       ganizations and academic experts in both the  
12       immigration and the criminal justice fields.  
13       Consideration should be given to methods that  
14       have proven successful in appearance assistance  
15       programs, such as the appearance assistance  
16       program developed by the Vera Institute and  
17       the Department of Homeland Security’s Inten-  
18       sive Supervision Appearance Program.

19              (B) The program shall utilize a continuum  
20       of alternatives based on the alien’s need for su-  
21       pervision, including placement of the alien with  
22       an individual or organizational sponsor, a su-  
23       pervised group home, or in a supervised, non-  
24       penal community setting that has guards sta-  
25       tioned along its perimeter.

1           (C) The Secretary shall enter into con-  
2           tracts with nongovernmental organizations and  
3           individuals to implement the secure alternatives  
4           to detention program.

5           (c) ELIGIBILITY AND OPERATIONS.—

6           (1) SELECTION OF PARTICIPANTS.—The Sec-  
7           retary shall select aliens to participate in the pro-  
8           gram from designated groups specified in paragraph  
9           (4) if the Secretary determines that such aliens are  
10          not flight risks or dangers to the community.

11          (2) VOLUNTARY PARTICIPATION.—An alien's  
12          participation in the program is voluntary and shall  
13          not confer any rights or benefits to the alien under  
14          the Immigration and Nationality Act (8 U.S.C. 1101  
15          et seq.).

16          (3) LIMITATION ON PARTICIPATION.—

17                (A) IN GENERAL.—Only aliens who are in  
18                expedited removal proceedings under section  
19                236 of the Immigration and Nationality Act (8  
20                U.S.C. 1226) may participate in the program.

21                (B) RULES OF CONSTRUCTION.—

22                    (i) ALIENS APPLYING FOR ASYLUM.—  
23                    Aliens who have established a credible fear  
24                    of persecution and have been referred to  
25                    the Executive Office for Immigration Re-

1 view for an asylum hearing shall not be  
2 considered to be in expedited removal pro-  
3 ceedings and the custody status of such  
4 aliens after service of a Notice to Appear  
5 shall be determined in accordance with the  
6 procedures governing aliens in removal  
7 proceedings under section 240 of such Act  
8 (8 U.S.C. 1229a).

9 (ii) UNACCOMPANIED ALIEN CHIL-  
10 DREN.—Unaccompanied alien children (as  
11 defined in section 462(g)(2) of the Home-  
12 land Security Act (6 U.S.C. 279(g)(2)))  
13 shall be considered to be in the care and  
14 exclusive custody of the Department of  
15 Health and Human Services and shall not  
16 be subject to expedited removal and shall  
17 not be permitted to participate in the pro-  
18 gram.

19 (4) DESIGNATED GROUPS.—The designated  
20 groups referred to in paragraph (1) are the fol-  
21 lowing:

22 (A) Alien parents who are being detained  
23 with one or more of their children, and their de-  
24 tained children.

1           (B) Aliens who have serious medical or  
2           mental health needs.

3           (C) Aliens who are mentally retarded or  
4           autistic.

5           (D) Pregnant alien women.

6           (E) Elderly aliens who are over the age of  
7           65.

8           (F) Aliens placed in expedited removal pro-  
9           ceedings after being rescued from trafficking or  
10          criminal operations by Government authorities.

11          (G) Other groups designated in regulations  
12          promulgated by the Secretary.

13          (5) IMPLEMENTING REGULATIONS.—Not later  
14          than 180 days after the date of the enactment of  
15          this Act, the Secretary shall promulgate regulations  
16          to implement the secure alternatives to detention  
17          program and to standardize the care and treatment  
18          of aliens in immigration custody based on the Deten-  
19          tion Operations Manual of the Department of  
20          Homeland Security.

21          (6) DECISIONS REGARDING PROGRAM NOT RE-  
22          VIEWABLE.—The decisions of the Secretary regard-  
23          ing when to utilize the program and to what extent  
24          and the selection of aliens to participate in the pro-

1       gram shall not be subject to administrative or judi-  
2       cial review.

3       (d) REPORTING REQUIREMENTS.—Not later than  
4 180 days after the date of the enactment of this Act and  
5 annually thereafter, the Secretary shall submit to the  
6 Committee on Homeland Security of the House of Rep-  
7 resentatives, the Committee on the Judiciary of the House  
8 of Representatives, the Committee on Homeland Security  
9 and Governmental Affairs of the Senate, and the Com-  
10 mittee on the Judiciary of the Senate a report that details  
11 all policies, regulations, and actions taken to comply with  
12 the provisions in this section, including maximizing deten-  
13 tion capacity and increasing the cost-effectiveness of de-  
14 tention by implementing the secure alternatives to deten-  
15 tion program, and a description of efforts taken to ensure  
16 that all aliens in expedited removal proceedings are resid-  
17 ing under conditions that are safe, secure, and healthy.

18       (e) AUTHORIZATION OF APPROPRIATIONS.—There  
19 are authorized to be appropriated to the Secretary of  
20 Homeland Security such sums as may be necessary to  
21 carry out this section. Amounts appropriated pursuant to  
22 this section shall remain available until expended.

1 **Subtitle C—Recruitment and Re-**  
2 **tention of Additional Immigra-**  
3 **tion Law Enforcement Per-**  
4 **sonnel**

5 **SEC. 631. ADDITIONAL UNITED STATES BORDER PATROL**  
6 **AGENTS.**

7 The Secretary of Homeland Security shall increase  
8 the number of United States Border Patrol agents by—

9 (1) 2,500 in fiscal year 2017;

10 (2) 2,750 in fiscal year 2018;

11 (3) 3,000 in fiscal year 2019;

12 (4) 3,250 in fiscal year 2020; and

13 (5) 3,500 in fiscal year 2021.

14 **SEC. 632. PROVISIONS RELATING TO THE EXERCISE OF**  
15 **CERTAIN APPOINTMENT AND OTHER SIMI-**  
16 **LAR AUTHORITIES WITH RESPECT TO THE**  
17 **UNITED STATES BORDER PATROL.**

18 (a) **IN GENERAL.**—Notwithstanding any other provi-  
19 sion of law—

20 (1) all authority described in subsection (b)  
21 that (but for this section) would otherwise be vested  
22 in the Secretary of Homeland Security shall instead  
23 be vested in the head of the United States Border  
24 Patrol;



1           (2) an individual may not be appointed or con-  
2           tinue to serve as the head of the United States Bor-  
3           der Patrol if, at the time of appointment, such indi-  
4           vidual has not completed at least 20 years of service,  
5           within the competitive service (as defined by section  
6           2102 of title 5, United States Code), as a United  
7           States Border Patrol agent; and

8           (3) all activities described in subsection (b)  
9           shall be considered inherently governmental func-  
10          tions and may not be carried out by any persons  
11          other than employees of the United States Border  
12          Patrol.

13          (b) AUTHORITIES DESCRIBED.—This section applies  
14          with respect to any authority relating to the recruitment,  
15          selection, and appointment of applicants (including the  
16          conducting of any investigation necessary to approve or  
17          grant security clearances) for United States Border Patrol  
18          agents, law enforcement officers (other than United States  
19          Border Patrol agents), and such other positions within the  
20          United States Border Patrol as the head of the United  
21          States Border Patrol may by regulation determine.

22          (c) REGULATIONS.—The head of the United States  
23          Border Patrol shall by regulation identify the specific au-  
24          thorities, including citations to the relevant provisions of  
25          law, rule, or regulation, to which this section applies.

1 **SEC. 633. TRAINING FACILITIES.**

2       The Secretary of Homeland Security shall ensure  
3 that the training facilities used to train newly hired United  
4 States Border Patrol agents are sufficiently spacious and  
5 modern to ensure that all recruits are afforded the highest  
6 possible quality training, as well as reasonably comfortable  
7 living conditions. All dormitories shall be constructed so  
8 that each trainee is housed in separate quarters. More-  
9 over, the Secretary shall ensure that the training sites se-  
10 lected contains adequate housing for all permanent and  
11 temporary instructors within the local commuting area.

12 **SEC. 634. OPERATIONAL FACILITIES.**

13       The Secretary of Homeland Security shall ensure  
14 that all operational facilities of the United States Border  
15 Patrol are well-equipped and sufficiently spacious and  
16 modern to enable all of the personnel assigned to such fa-  
17 cilities to efficiently accomplish the agency's mission.

18 **SEC. 635. MAXIMUM STUDENT LOAN REPAYMENTS FOR**  
19 **UNITED STATES BORDER PATROL AGENTS.**

20       Section 5379(b) of title 5, United States Code, is  
21 amended by adding at the end the following:

22       “(4) In the case of an employee (otherwise eligible  
23 for benefits under this section) who is serving as a full-  
24 time active-duty United States Border Patrol agent within  
25 the Department of Homeland Security—

1           “(A) paragraph (2)(A) shall be applied by sub-  
2           stituting ‘\$20,000’ for ‘\$10,000’; and

3           “(B) paragraph (2)(B) shall be applied by sub-  
4           stituting ‘\$80,000’ for ‘\$60,000’.”.

5 **SEC. 636. RECRUITMENT AND RELOCATION BONUSES AND**  
6           **RETENTION ALLOWANCES FOR PERSONNEL**  
7           **OF THE DEPARTMENT OF HOMELAND SECU-**  
8           **RITY.**

9           The Secretary of Homeland Security shall ensure  
10 that the authority to pay recruitment and relocation bo-  
11 nuses under section 5753 of title 5, United States Code,  
12 the authority to pay retention bonuses under section 5754  
13 of such title, and any other similar authorities available  
14 under any other provision of law, rule, or regulation, are  
15 exercised to the fullest extent allowable in order to encour-  
16 age service in the Department of Homeland Security.

17 **SEC. 637. REPEAL OF THE DEPARTMENT OF HOMELAND SE-**  
18           **CURITY HUMAN RESOURCES MANAGEMENT**  
19           **SYSTEM.**

20           (a) REPEAL.—

21           (1) IN GENERAL.—Effective as of the date  
22 specified in section 4 of the Homeland Security Act  
23 of 2002 (6 U.S.C. 101 note), chapter 97 of title 5,  
24 United States Code (as added by section 841(a)(2)  
25 of such Act), section 841(b)(3) of such Act, and sub-

1 sections (c) and (e) of section 842 of such Act are  
2 repealed.

3 (2) REGULATIONS.—Any regulations prescribed  
4 under authority of chapter 97 of title 5, United  
5 States Code, are void ab initio.

6 (b) NULLIFICATION OF PREVIOUS EXCLUSIONS.—  
7 Effective as of the date of the enactment of this Act, all  
8 previous determinations as to whether—

9 (1) an agency or subdivision of the Department  
10 of Homeland Security (or a predecessor agency or  
11 subdivision transferred into the Department) is ex-  
12 cluded from coverage under chapter 71 of title 5,  
13 United States Code,

14 (2) a unit or subdivision of a unit within the  
15 Department of Homeland Security (or a predecessor  
16 agency or subdivision transferred into the Depart-  
17 ment) is not appropriate for representation by a  
18 labor organization under such chapter, or

19 (3) an employee or position within the Depart-  
20 ment of Homeland Security (or a predecessor agency  
21 or subdivision transferred into the Department) is  
22 within a unit that is not appropriate for representa-  
23 tion by a labor organization under such chapter,

24 are null and void, except to the extent that such deter-  
25 minations were made in accordance with the criteria out-

1 lined in paragraph (1), (2), (3), (4), or (7) of section  
2 7112(b) of such title 5.

3 (c) CLERICAL AMENDMENT.—The table of chapters  
4 for part III of title 5, United States Code, is amended  
5 by striking the item relating to chapter 97.

6 **SEC. 638. ESTABLISHMENT OF SPECIALIZED INSPECTOR**  
7 **OCCUPATIONS.**

8 The Secretary of Homeland Security shall establish  
9 within the Bureau of Customs and Border Protection 3  
10 distinct inspectional occupations: immigration, customs,  
11 and agriculture. These divisions shall coordinate closely  
12 with each other under the direction of a high-level official  
13 within the Bureau, but shall report to separate operational  
14 chains of command.

15 **SEC. 639. INCREASE IN INSPECTORS AT AIRPORT AND**  
16 **LAND BORDER INSPECTION STATIONS.**

17 In each of the fiscal years 2017 through 2021, the  
18 Secretary of Homeland Security shall increase by not less  
19 than 1,000 the number of positions for full-time active  
20 duty immigration inspectors at airport and land border in-  
21 spection stations within the Department of Homeland Se-  
22 curity above the number of such positions for which funds  
23 were allotted for the preceding fiscal year.

1 **SEC. 640. LAW ENFORCEMENT RETIREMENT COVERAGE**  
2 **FOR INSPECTION OFFICERS AND OTHER EM-**  
3 **PLOYEES.**

4 (a) AMENDMENTS.—

5 (1) FEDERAL EMPLOYEES RETIREMENT SYS-  
6 TEM.—

7 (A) Paragraph (17) of section 8401 of title  
8 5, United States Code, is amended by striking  
9 “and” at the end of subparagraph (C), and by  
10 adding at the end the following:

11 “(E) an employee (not otherwise covered  
12 by this paragraph)—

13 “(i) the duties of whose position in-  
14 clude the investigation or apprehension of  
15 individuals suspected or convicted of of-  
16 fenses against the criminal laws of the  
17 United States; and

18 “(ii) who is authorized to carry a fire-  
19 arm; and

20 “(F) an employee of the Internal Revenue  
21 Service, the duties of whose position are pri-  
22 marily the collection of delinquent taxes and the  
23 securing of delinquent returns;”.

24 (B) CONFORMING AMENDMENT.—Section  
25 8401(17)(C) of title 5, United States Code, is

1           amended by striking “(A) and (B)” and insert-  
2           ing “(A), (B), (E), and (F)”.

3           (2) CIVIL SERVICE RETIREMENT SYSTEM.—  
4           Paragraph (20) of section 8331 of title 5, United  
5           States Code, is amended by inserting after “posi-  
6           tion.” (in the matter before subparagraph (A)) the  
7           following: “For the purpose of this paragraph, the  
8           employees described in the preceding provision of  
9           this paragraph (in the matter before ‘including’)  
10          shall be considered to include an employee, not oth-  
11          erwise covered by this paragraph, who satisfies  
12          clauses (i)–(ii) of section 8401(17)(E) and an em-  
13          ployee of the Internal Revenue Service the duties of  
14          whose position are as described in section  
15          8401(17)(F).”.

16          (3) EFFECTIVE DATE.—Except as provided in  
17          subsection (b), the amendments made by this sub-  
18          section shall take effect on the date of the enactment  
19          of this Act, and shall apply only in the case of any  
20          individual first appointed (or seeking to be first ap-  
21          pointed) as a law enforcement officer (within the  
22          meaning of those amendments) on or after such  
23          date.

24          (b) TREATMENT OF SERVICE PERFORMED BY IN-  
25          CUMBENTS.—

1           (1) LAW ENFORCEMENT OFFICER AND SERVICE  
2 DESCRIBED.—

3           (A) LAW ENFORCEMENT OFFICER.—Any  
4 reference to a law enforcement officer described  
5 in this paragraph refers to an individual who  
6 satisfies the requirements of section 8331(20)  
7 or 8401(17) of title 5, United States Code (re-  
8 lating to the definition of a law enforcement of-  
9 ficer) by virtue of the amendments made by  
10 subsection (a).

11           (B) SERVICE.—Any reference to service  
12 described in this paragraph refers to service  
13 performed as a law enforcement officer (as de-  
14 scribed in this paragraph).

15           (2) INCUMBENT DEFINED.—For purposes of  
16 this subsection, the term “incumbent” means an in-  
17 dividual who—

18           (A) is first appointed as a law enforcement  
19 officer (as described in paragraph (1)) before  
20 the date of the enactment of this Act; and

21           (B) is serving as such a law enforcement  
22 officer on such date.

23           (3) TREATMENT OF SERVICE PERFORMED BY  
24 INCUMBENTS.—



1           (A) IN GENERAL.—Service described in  
2 paragraph (1) which is performed by an incum-  
3 bent on or after the date of the enactment of  
4 this Act shall, for all purposes (other than those  
5 to which subparagraph (B) pertains), be treated  
6 as service performed as a law enforcement offi-  
7 cer (within the meaning of section 8331(20) or  
8 8401(17) of title 5, United States Code, as ap-  
9 propriate), irrespective of how such service is  
10 treated under subparagraph (B).

11           (B) RETIREMENT.—Service described in  
12 paragraph (1) which is performed by an incum-  
13 bent before, on, or after the date of the enact-  
14 ment of this Act shall, for purposes of sub-  
15 chapter III of chapter 83 and chapter 84 of  
16 title 5, United States Code, be treated as serv-  
17 ice performed as a law enforcement officer  
18 (within the meaning of such section 8331(20)  
19 or 8401(17), as appropriate), but only if an ap-  
20 propriate written election is submitted to the  
21 Office of Personnel Management within 5 years  
22 after the date of the enactment of this Act or  
23 before separation from Government service,  
24 whichever is earlier.

1           (4) INDIVIDUAL CONTRIBUTIONS FOR PRIOR  
2 SERVICE.—

3           (A) IN GENERAL.—An individual who  
4 makes an election under paragraph (3)(B) may,  
5 with respect to prior service performed by such  
6 individual, contribute to the Civil Service Re-  
7 tirement and Disability Fund the difference be-  
8 tween the individual contributions that were ac-  
9 tually made for such service and the individual  
10 contributions that should have been made for  
11 such service if the amendments made by sub-  
12 section (a) had then been in effect.

13           (B) EFFECT OF NOT CONTRIBUTING.—If  
14 no part of or less than the full amount required  
15 under subparagraph (A) is paid, all prior serv-  
16 ice of the incumbent shall remain fully cred-  
17 itable as law enforcement officer service, but  
18 the resulting annuity shall be reduced in a man-  
19 ner similar to that described in section  
20 8334(d)(2) of title 5, United States Code, to  
21 the extent necessary to make up the amount  
22 unpaid.

23           (C) PRIOR SERVICE DEFINED.—For pur-  
24 poses of this subsection, the term “prior serv-  
25 ice” means, with respect to any individual who

1 makes an election under paragraph (3)(B),  
2 service (described in paragraph (1)) performed  
3 by such individual before the date as of which  
4 appropriate retirement deductions begin to be  
5 made in accordance with such election.

6 (5) GOVERNMENT CONTRIBUTIONS FOR PRIOR  
7 SERVICE.—

8 (A) IN GENERAL.—If an incumbent makes  
9 an election under paragraph (3)(B), the agency  
10 in or under which that individual was serving at  
11 the time of any prior service (referred to in  
12 paragraph (4)) shall remit to the Office of Per-  
13 sonnel Management, for deposit in the Treasury  
14 of the United States to the credit of the Civil  
15 Service Retirement and Disability Fund, the  
16 amount required under subparagraph (B) with  
17 respect to such service.

18 (B) AMOUNT REQUIRED.—The amount an  
19 agency is required to remit is, with respect to  
20 any prior service, the total amount of additional  
21 Government contributions to the Civil Service  
22 Retirement and Disability Fund (above those  
23 actually paid) that would have been required if  
24 the amendments made by subsection (a) had  
25 then been in effect.

1           (C) CONTRIBUTIONS TO BE MADE RAT-  
2           ABLY.—Government contributions under this  
3           paragraph on behalf of an incumbent shall be  
4           made by the agency ratably (on at least an an-  
5           nual basis) over the 10-year period beginning  
6           on the date referred to in paragraph (4)(C).

7           (6) EXEMPTION FROM MANDATORY SEPARA-  
8           TION.—Nothing in section 8335(b) or 8425(b) of  
9           title 5, United States Code, shall cause the involun-  
10          tary separation of a law enforcement officer (as de-  
11          scribed in paragraph (1)) before the end of the 3-  
12          year period beginning on the date of the enactment  
13          of this Act.

14          (7) REGULATIONS.—The Office shall prescribe  
15          regulations to carry out this section, including—

16                (A) provisions in accordance with which in-  
17                terest on any amount under paragraph (4) or  
18                (5) shall be computed, based on section 8334(e)  
19                of title 5, United States Code; and

20                (B) provisions for the application of this  
21                subsection in the case of—

22                       (i) any individual who—

23                               (I) satisfies subparagraph (A)  
24                               (but not subparagraph (B)) of para-  
25                               graph (2); and

1 (II) serves as a law enforcement  
2 officer (as described in paragraph (1))  
3 after the date of the enactment of this  
4 Act; and

5 (ii) any individual entitled to a sur-  
6 vivor annuity (based on the service of an  
7 incumbent, or of an individual under  
8 clause (i), who dies before making an elec-  
9 tion under paragraph (3)(B)), to the ex-  
10 tent of any rights that would then be avail-  
11 able to the decedent (if still living).

12 (8) RULE OF CONSTRUCTION.—Nothing in this  
13 subsection shall be considered to apply in the case  
14 of a reemployed annuitant.

15 **SEC. 641. REESTABLISHMENT OF THE UNITED STATES BOR-**  
16 **DER PATROL ANTI-SMUGGLING UNIT.**

17 The Secretary of Homeland Security shall reestablish  
18 the Anti-Smuggling Unit within the Office of United  
19 States Border Patrol, and shall immediately staff such of-  
20 fice with a minimum of 500 criminal investigators selected  
21 from within the ranks of the United States Border Patrol.  
22 Staffing levels shall be adjusted upward periodically in ac-  
23 cordance with workload requirements.

1 **SEC. 642. ESTABLISHMENT OF SPECIALIZED CRIMINAL IN-**  
2 **VESTIGATOR OCCUPATIONS.**

3 The Secretary of Homeland Security shall establish  
4 specialized Criminal Investigator occupations within the  
5 Department: one for the investigation of violations of im-  
6 migration laws, another for customs laws, and a third for  
7 agriculture laws. These divisions shall coordinate closely  
8 with each other under the direction of a high-level official  
9 within the Department, but shall report to separate oper-  
10 ational chains of command.

11 **SEC. 643. ESTABLISHMENT OF CAREER PATHS TO CRIMI-**  
12 **NAL INVESTIGATOR POSITIONS.**

13 The Secretary of Homeland Security shall ensure  
14 that all persons selected for criminal investigator positions  
15 within the Department of Homeland Security possess a  
16 minimum of 3 years of field experience within the Depart-  
17 ment or its predecessor agencies in the specialized area  
18 of law that will be investigated.

19 **SEC. 644. ADDITIONAL IMMIGRATION ENFORCEMENT**  
20 **AGENTS.**

21 In each of fiscal years 2017 through 2021, the Sec-  
22 retary of Homeland Security shall increase by not less  
23 than 500 the number of positions for full-time active duty  
24 immigration enforcement agents responsible for trans-  
25 porting and guarding detained aliens above the number

1 of such positions for which funds were allotted for the pre-  
2 ceding fiscal year.

3 **SEC. 645. INCREASE UNITED STATES BORDER PATROL**  
4 **AGENT AND INSPECTOR PAY.**

5 (a) IN GENERAL.—Effective as of the first day of the  
6 first applicable pay period beginning on or after the date  
7 of the enactment of this Act, the rate of basic pay for  
8 all employees of the Department of Homeland Security de-  
9 scribed in subsection (b) shall be increased in accordance  
10 with subsection (c).

11 (b) EMPLOYEES DESCRIBED.—This section applies  
12 to any individual who, as of the date of the enactment  
13 of this Act—

14 (1) is a journey level United States Border Pa-  
15 trol agent or immigration, customs, or agriculture  
16 inspector within the Department of Homeland Secu-  
17 rity, whose primary duties consist of enforcing the  
18 immigration, customs, or agriculture laws of the  
19 United States;

20 (2) has completed at least one year of service  
21 as a United States Border Patrol agent or inspector  
22 (whether as an employee of the Department of  
23 Homeland Security, the Department of Justice, or  
24 both agencies combined); and

1           (3) is receiving an annual rate of basic pay for  
2           positions at GS–11 of the General Schedule under  
3           section 5332 of title 5, United States Code.

4           (c) INCREASE DESCRIBED.—The basic rate of pay for  
5           the employees described in this subsection shall increase  
6           from the annual rate of basic pay for positions at GS–  
7           11 of the General Schedule to the annual rate of basic  
8           pay for positions at GS–13 of such schedule.

9           **SEC. 646. FAIR LABOR STANDARDS ACT OVERTIME.**

10          Notwithstanding any other provision of law, all over-  
11          time hours worked on and after the date of the enactment  
12          of this Act by all employees of the Department of Home-  
13          land Security who are at or below the second-line level of  
14          field supervision shall be compensated in accordance with  
15          the provisions of the Fair Labor Standards Act.

16          **Subtitle D—Enforcement Tools To**  
17                **Diminish Entries Using Fraudu-**  
18                **lent Documents and Commer-**  
19                **cial Alien Smuggling**

20          **SEC. 651. FOREIGN LANGUAGE TRAINING.**

21          The Secretary of Homeland Security shall require all  
22          officers of the Department of Homeland Security who  
23          come into contact with aliens who have crossed the border  
24          illegally to take Spanish and other appropriate foreign lan-



1 guage training courses to facilitate communication with  
2 the aliens.

3 **SEC. 652. FOREIGN LANGUAGE AWARDS.**

4 (a) SPECIAL RULES.—The Secretary of Homeland  
5 Security shall apply section 4523 of title 5, United States  
6 Code, in conformance with the following:

7 (1) Any law enforcement officer within the De-  
8 partment of Homeland Security whose primary du-  
9 ties involve—

10 (A) the enforcement of the immigration  
11 laws of the United States,

12 (B) the detention or transportation of vio-  
13 lators of the immigration laws of the United  
14 States, or

15 (C) both,

16 shall, for purposes of such section 4523, be pre-  
17 sumed to make substantial use of a foreign language  
18 in the performance of such officer's official duties.

19 (2)(A) Any individual who successfully com-  
20 pletes a foreign language program as part of their  
21 agency-sponsored or agency-approved training shall  
22 be deemed to possess the foreign language pro-  
23 ficiency necessary to qualify for an award under  
24 such section for so long as such individual serves as

1 a law enforcement officer within the Department of  
2 Homeland Security.

3 (B) Nothing in this paragraph shall, in the case  
4 of any individual who does not satisfy subparagraph  
5 (A), prevent such individual from being allowed to  
6 demonstrate foreign language proficiency in accord-  
7 ance with the criteria and procedures that would  
8 otherwise apply under such section.

9 (3) For purposes of applying subsection (a) of  
10 such section 4523, substitute “equal to” for “up to”.

11 (b) DEFINITION.—For purposes of this section, the  
12 term “law enforcement officer” has the meaning given  
13 such term by section 4521 of such title 5.

14 **SEC. 653. ADDITIONAL PERSONNEL FOR INVESTIGATION OF**  
15 **FRAUDULENT SCHEMES AND DOCUMENT**  
16 **FRAUD.**

17 The Secretary of Homeland Security shall hire at  
18 least 1,000 additional investigators for investigating  
19 fraudulent schemes, including benefit application schemes,  
20 and fraudulent documents used to enter or remain in the  
21 United States unlawfully.

1 **SEC. 654. ESTABLISH A SPECIAL TASK FORCE FOR COORDI-**  
2 **NATING AND DISTRIBUTING INFORMATION**  
3 **ON FRAUDULENT IMMIGRATION DOCU-**  
4 **MENTS.**

5 (a) IN GENERAL.—The Secretary of Homeland Secu-  
6 rity shall establish a Fraudulent Documents Task Force  
7 to carry out the following:

8 (1) Collect information from Federal, State,  
9 and local law enforcement agencies, and foreign gov-  
10 ernments on the production, sale, distribution and  
11 use of fraudulent documents intended to be used to  
12 enter, travel or remain within the United States un-  
13 lawfully.

14 (2) Maintain the information described in sub-  
15 part (1) in a comprehensive database.

16 (3) Maintain a repository of genuine and fraud-  
17 ulent travel and identity document exemplars.

18 (4) Convert the information collected into re-  
19 ports that provide guidance to government officials  
20 in identifying fraudulent documents being used to  
21 enter into, travel within or remain in the United  
22 States.

23 (5) Develop a system for distributing these re-  
24 ports on an ongoing basis to appropriate Federal,  
25 State, and local law enforcement agencies.

1 (b) DISTRIBUTION OF INFORMATION.—The task  
2 force will distribute the reports to appropriate Federal,  
3 State, and local law enforcement agencies on an ongoing  
4 basis.

5 **SEC. 655. NEW NONIMMIGRANT VISA CLASSIFICATION TO**  
6 **ENABLE INFORMANTS TO ENTER THE**  
7 **UNITED STATES AND REMAIN TEMPORARILY.**

8 (a) IN GENERAL.—Section 101(a)(15)(S) (8 U.S.C.  
9 1101(a)(15)(S)) is amended

10 (1) in clause (i), by striking “or” at the end;

11 (2) in clause (ii), by striking the comma at the  
12 end and inserting “; or”;

13 (3) by inserting after clause (ii) the following:

14 “(iii) who the Secretary of Homeland  
15 Security, the Secretary of State, or the At-  
16 torney General determines—

17 “(I) is in possession of critical re-  
18 liable information concerning a com-  
19 mercial alien smuggling organization  
20 or enterprise or a commercial oper-  
21 ation for making or trafficking in doc-  
22 uments to be used for entering or re-  
23 maining in the United States unlaw-  
24 fully;

1                   “(II) is willing to supply or has  
2                   supplied such information to a Fed-  
3                   eral or State court; or

4                   “(III) whose presence in the  
5                   United States the Secretary of Home-  
6                   land Security, the Secretary of State,  
7                   or the Attorney General determines is  
8                   essential to the success of an author-  
9                   ized criminal investigation, the suc-  
10                  cessful prosecution of an individual in-  
11                  volved in the commercial alien smug-  
12                  gling organization or enterprise, or  
13                  the disruption of such organization or  
14                  enterprise or a commercial operation  
15                  for making or trafficking in docu-  
16                  ments to be used for entering or re-  
17                  maining in the United States unlaw-  
18                  fully.”;

19                  (4) by inserting “, or with respect to clause  
20                  (iii), the Secretary of Homeland Security, the Sec-  
21                  retary of State, or the Attorney General” after  
22                  “jointly”; and

23                  (5) by striking “(i) or (ii)” and inserting “(i),  
24                  (ii), or (iii)”.

1 (b) ADMISSION OF NONIMMIGRANTS.—Section  
2 214(k) (8 U.S.C. 1184(k)) is amended—

3 (1) by adding at the end of paragraph (1) the  
4 following: “The number of aliens who may be pro-  
5 vided a visa as nonimmigrants under section  
6 101(a)(15)(S)(iii) in any fiscal year may not exceed  
7 400.”; and

8 (2) by adding at the end the following:

9 “(5) If the Secretary of Homeland Security, the  
10 Secretary of State, or the Attorney General deter-  
11 mines that a nonimmigrant described in clause (iii)  
12 of section 101(a)(15)(S), or that of any family mem-  
13 ber of such a nonimmigrant who is provided non-  
14 immigrant status pursuant to such section, must be  
15 protected, such official may take such lawful action  
16 as the official considers necessary to effect such pro-  
17 tection.”.

18 **SEC. 656. ADJUSTMENT OF STATUS WHEN NEEDED TO PRO-**  
19 **TECT INFORMANTS.**

20 Section 245(j) (8 U.S.C. 1255(j)) is amended—

21 (1) in paragraph (3), by striking “(1) or (2),”  
22 and inserting “(1), (2), (3), or (4),”;

23 (2) by redesignating paragraph (3) as para-  
24 graph (5);

1           (3) by inserting after paragraph (2) the fol-  
2           lowing:

3           “(3) If, in the opinion of the Secretary of  
4           Homeland Security, the Secretary of State, or the  
5           Attorney General—

6                   “(A) a nonimmigrant admitted into the  
7           United States under section 101(a)(15)(S)(iii)  
8           has supplied information described in subclause  
9           (I) of such section; and

10                   “(B) the provision of such information has  
11           substantially contributed to the success of a  
12           commercial alien smuggling investigation or an  
13           investigation of the sale or production of fraud-  
14           ulent documents to be used for entering or re-  
15           maining in the United States unlawfully, the  
16           disruption of such an enterprise, or the pros-  
17           ecution of an individual described in subclause  
18           (III) of that section,

19           the Secretary of Homeland Security may adjust the  
20           status of the alien (and the spouse, children, mar-  
21           ried and unmarried sons and daughters, and parents  
22           of the alien if admitted under that section) to that  
23           of an alien lawfully admitted for permanent resi-  
24           dence if the alien is not described in section  
25           212(a)(3)(E).

1           “(4) The Secretary of Homeland Security may  
2           adjust the status of a nonimmigrant admitted into  
3           the United States under section 101(a)(15)(S)(iii)  
4           (and the spouse, children, married and unmarried  
5           sons and daughters, and parents of the non-  
6           immigrant if admitted under that section) to that of  
7           an alien lawfully admitted for permanent residence  
8           on the basis of a recommendation of the Secretary  
9           of State or the Attorney General.”; and

10           (4) by adding at the end the following:

11           “(6) If the Secretary of Homeland Security, the  
12           Secretary of State, or the Attorney General deter-  
13           mines that a person whose status is adjusted under  
14           this subsection must be protected, such official may  
15           take such lawful action as the official considers nec-  
16           essary to effect such protection.”.

17 **SEC. 657. REWARDS PROGRAM.**

18           (a) REWARDS PROGRAM.—Section 274 (8 U.S.C.  
19 1324) is amended by adding at the end the following:

20           “(f) REWARDS PROGRAM.—

21           “(1) IN GENERAL.—There is established in the  
22           Department of Homeland Security a program for  
23           the payment of rewards to carry out the purposes of  
24           this section.



1           “(2) PURPOSE.—The rewards program shall be  
2           designed to assist in the elimination of commercial  
3           operations to produce or sell fraudulent documents  
4           to be used for entering or remaining in the United  
5           States unlawfully and to assist in the investigation,  
6           prosecution, or disruption of a commercial alien  
7           smuggling operation.

8           “(3) ADMINISTRATION.—The rewards program  
9           shall be administered by the Secretary of Homeland  
10          Security, in consultation, as appropriate, with the  
11          Attorney General and the Secretary of State.

12          “(4) REWARDS AUTHORIZED.—In the sole dis-  
13          cretion of the Secretary of Homeland Security, such  
14          Secretary, in consultation, as appropriate, with the  
15          Attorney General and the Secretary of State, may  
16          pay a reward to any individual who furnishes infor-  
17          mation or testimony leading to—

18                 “(A) the arrest or conviction of any indi-  
19                 vidual conspiring or attempting to produce or  
20                 sell fraudulent documents to be used for enter-  
21                 ing or remaining in the United States unlaw-  
22                 fully or to commit an act of commercial alien  
23                 smuggling involving the transportation of  
24                 aliens;

1           “(B) the arrest or conviction of any indi-  
2           vidual committing such an act;

3           “(C) the arrest or conviction of any indi-  
4           vidual aiding or abetting the commission of  
5           such an act;

6           “(D) the prevention, frustration, or favor-  
7           able resolution of such an act, including the dis-  
8           mantling of an operation to produce or sell  
9           fraudulent documents to be used for entering or  
10          remaining in the United States, or commercial  
11          alien smuggling operations, in whole or in sig-  
12          nificant part; or

13          “(E) the identification or location of an in-  
14          dividual who holds a key leadership position in  
15          an operation to produce or sell fraudulent docu-  
16          ments to be used for entering or remaining in  
17          the United States unlawfully or a commercial  
18          alien smuggling operation involving the trans-  
19          portation of aliens.

20          “(5) AUTHORIZATION OF APPROPRIATIONS.—  
21          There are authorized to be appropriated such sums  
22          as may be necessary to carry out this subsection.  
23          Amounts appropriated under this paragraph shall  
24          remain available until expended.

1           “(6) INELIGIBILITY.—An officer or employee of  
2 any Federal, State, local, or foreign government  
3 who, while in performance of his or her official du-  
4 ties, furnishes information described in paragraph  
5 (4) shall not be eligible for a reward under this sub-  
6 section for such furnishing.

7           “(7) PROTECTION MEASURES.—If the Secretary  
8 of Homeland Security, the Secretary of State, or the  
9 Attorney General determines that an individual who  
10 furnishes information or testimony described in  
11 paragraph (4), or any spouse, child, parent, son, or  
12 daughter of such an individual, must be protected,  
13 such official may take such lawful action as the offi-  
14 cial considers necessary to effect such protection.

15           “(8) LIMITATIONS AND CERTIFICATION.—

16           “(A) MAXIMUM AMOUNT.—No reward  
17 under this subsection may exceed \$100,000, ex-  
18 cept as personally authorized by the Secretary  
19 of Homeland Security.

20           “(B) APPROVAL.—Any reward under this  
21 subsection exceeding \$50,000 shall be person-  
22 ally approved by the Secretary of Homeland Se-  
23 curity.

24           “(C) CERTIFICATION FOR PAYMENT.—Any  
25 reward granted under this subsection shall be

1 certified for payment by the Secretary of Home-  
2 land Security.”.

3 **SEC. 658. OUTREACH PROGRAM.**

4 Section 274 (8 U.S.C. 1324), as amended by section  
5 657, is further amended by adding at the end the fol-  
6 lowing:

7 “(g) OUTREACH PROGRAM.—The Secretary of  
8 Homeland Security, in consultation, as appropriate, with  
9 the Attorney General and the Secretary of State, shall de-  
10 velop and implement an outreach program to educate the  
11 public in the United States and abroad about—

12 “(1) the penalties for—

13 “(A) bringing in and harboring aliens in  
14 violation of this section; and

15 “(B) participating in a commercial oper-  
16 ation for making, or trafficking in, documents  
17 to be used for entering or remaining in the  
18 United States unlawfully; and

19 “(2) the financial rewards and other incentives  
20 available for assisting in the investigation, disrup-  
21 tion, or prosecution of a commercial smuggling oper-  
22 ation or a commercial operation for making, or traf-  
23 ficking in, documents to be used for entering or re-  
24 maining in the United States unlawfully.”.

1 **TITLE VII—EMPLOYMENT-BASED**  
2 **IMMIGRATION**

3 **SEC. 701. UNFAIR IMMIGRATION-RELATED EMPLOYMENT**  
4 **PRACTICES.**

5 Section 274B (8 U.S.C. 1324b) is amended—

6 (1) in subsection (a)(5)—

7 (A) by amending the paragraph heading to  
8 read “PROHIBITION OF INTIMIDATION, RETAL-  
9 LATION, OR UNLAWFUL DISCRIMINATION IN EM-  
10 PLOYMENT”;

11 (B) by moving the text down and to the  
12 right 2 ems;

13 (C) by inserting before such text the fol-  
14 lowing: “(A) IN GENERAL.—”; and

15 (D) by adding at the end the following:

16 “(B) FEDERAL LABOR OR EMPLOYMENT  
17 LAWS.—It is an unfair employment practice for  
18 any employer to directly or indirectly threaten  
19 any individual with removal or any other ad-  
20 verse consequences pertaining to that individ-  
21 ual’s immigration status or employment bene-  
22 fits for the purpose of intimidating, pressuring,  
23 or coercing any such individual not to exercise  
24 any right protected by State or Federal labor or  
25 employment law (including section 7 of the Na-

1            tional Labor Relations Act (29 U.S.C. 157)), or  
2            for the purpose of retaliating against any such  
3            individual for having exercised or having stated  
4            an intention to exercise any such right.

5            “(C) DISCRIMINATION BASED ON IMMIGRA-  
6            TION STATUS.—It is an unfair employment  
7            practice for any employer, except to the extent  
8            specifically authorized or required by law, to  
9            discriminate in any term or condition of em-  
10          ployment against any individual employed by  
11          such employer on the basis of such individual’s  
12          immigration status.”; and

13          (2) in subsection (c)(2), by adding at the end  
14          the following: “The Special Counsel shall not dis-  
15          close to the Secretary of Homeland Security or any  
16          other government agency or employee, and shall not  
17          cause to be published in a manner that discloses to  
18          the Secretary of Homeland Security or any other  
19          government agency or employee, any information ob-  
20          tained by the Special Counsel in any manner con-  
21          cerning the immigration status of any individual who  
22          has filed a charge under this section, or the identity  
23          of any individual or entity that is a party or witness  
24          to a proceedings brought pursuant to such charge.  
25          The Secretary of Homeland Security may not rely,

1 in whole or in part, in any enforcement action or re-  
2 moval proceeding, upon any information obtained as  
3 a result of the filing or prosecution of an unfair im-  
4 migration-related employment practice charge. For  
5 purposes of this paragraph, the term ‘Special Coun-  
6 sel’ includes individuals formerly appointed to the  
7 position of Special Counsel and any current or  
8 former employee of the office of the Special Counsel.  
9 Whoever knowingly uses, publishes, or permits infor-  
10 mation to be used in violation of this paragraph  
11 shall be fined not more than \$10,000.’’.

12 **SEC. 702. DEPARTMENT OF LABOR TASK FORCE.**

13 The Secretary of Labor, in consultation with the At-  
14 torney General and the Secretary of Homeland Security,  
15 shall conduct a national study of American workplaces to  
16 determine the causes, extent, circumstances, and con-  
17 sequences, of exploitation of undocumented alien workers  
18 by their employers. As part of this study, the Secretary  
19 of Labor shall create a plan for targeted review of Federal  
20 labor law enforcement in industries with a substantial im-  
21 migrant workforce, for the purpose of identifying, moni-  
22 toring, and deterring frequent or egregious violators of  
23 wage and hour, antidiscrimination, National Labor Rela-  
24 tions Act, and workplace safety and health requirements.  
25 Not later than 18 months after the date of the enactment

1 of this Act, the Secretary of Labor shall submit to the  
2 Congress a report describing the results of the study and  
3 the Secretary's recommendations based on the study.

4 **SEC. 703. RECRUITMENT OF AMERICAN WORKERS.**

5 Section 214 (8 U.S.C. 1184) is amended by adding  
6 at the end the following:

7 “(s)(1) No petition to accord employment status  
8 under the nonimmigrant classifications described in sec-  
9 tions 101(a)(15)(E)(iii) and (H) shall be granted in the  
10 absence of an affidavit from the petitioner describing the  
11 efforts that were made to recruit an alien lawfully admit-  
12 ted for permanent residence or a citizen of the United  
13 States before resorting to a petition to obtain a foreign  
14 employee. The recruitment efforts must have included sub-  
15 stantial attempts to find employees in minority commu-  
16 nities. Recruitment efforts in minority communities should  
17 include at least one of the following, if appropriate for the  
18 employment being advertised:

19 “(A) Advertise the availability of the job oppor-  
20 tunity for which the employer is seeking a worker in  
21 local newspapers in the labor market that is likely  
22 to be patronized by a potential worker for at least  
23 5 consecutive days.

24 “(B) Undertake efforts to advertise the avail-  
25 ability of the job opportunity for which the employer



1 is seeking a worker through advertisements in public  
2 transportation systems.

3 “(C) To the extent permitted by local laws and  
4 regulations, engage in recruitment activities in sec-  
5 ondary schools, recreation centers, community cen-  
6 ters, and other places throughout the communities  
7 within 50 miles of the job site that serve minorities.

8 “(2)(A) The Secretary of Homeland Security shall  
9 impose a 10 percent surcharge on all fees collected for pe-  
10 titions to accord employment status and shall use these  
11 funds to establish an employment training program which  
12 will include unemployed workers in the United States who  
13 need to be trained or retrained. The purpose of this pro-  
14 gram shall be to increase the number of lawful permanent  
15 residents and citizens of the United States who are avail-  
16 able for employment in the occupations that are the sub-  
17 jects of such petitions. At least 50 percent of the funds  
18 generated by this provision must be used to train Amer-  
19 ican workers in rural and inner-city areas.

20 “(B) The Secretary of Homeland Security shall re-  
21 serve and make available to the Secretary of Labor a por-  
22 tion of the funds collected under this paragraph. Such  
23 funds shall be used by the Secretary of Labor to establish  
24 an ‘Office to Preserve American Jobs’ within the Depart-  
25 ment of Labor. The purpose of this office shall be to estab-

1 lish policies intended to ensure that employers in the  
2 United States will hire available workers in the United  
3 States before resorting to foreign labor, giving substantial  
4 emphasis to hiring minority workers in the United  
5 States.”.

## 6 **TITLE VIII—FAIRNESS IN** 7 **REMOVAL PROCEEDINGS**

### 8 **SEC. 801. RIGHT TO COUNSEL.**

9 Section 292 (8 U.S.C. 1362) is amended by striking  
10 the matter after the section designation and inserting the  
11 following: “In any bond, custody, detention, or removal  
12 proceedings before the Attorney General and in any appeal  
13 proceedings before the Attorney General from any such  
14 proceedings, the person concerned shall have the privilege  
15 of being represented (at no expense to the government)  
16 by such counsel, authorized to practice in such pro-  
17 ceedings, as he shall choose. With consent of their clients,  
18 counsel may enter appearances limited to bond, custody,  
19 or other specific proceedings.”.

### 20 **SEC. 802. PRESUMPTION IN FAVOR OF WITHDRAWAL OF AP-** 21 **PLICATION FOR ADMISSION.**

22 Section 235(a)(4) (8 U.S.C. 1225(a)(4)) is amended  
23 to read as follows:

24 “(4) WITHDRAWAL OF APPLICATION FOR AD-  
25 MISSION.—

1           “(A) PRESUMPTION IN FAVOR OF WITH-  
2           DRAWAL.—The Secretary of Homeland Security  
3           shall permit an alien applying for admission to  
4           withdraw the application and depart imme-  
5           diately from the United States at any time, un-  
6           less an immigration judge has rendered a deci-  
7           sion with respect to the admissibility of the  
8           alien, except that the Secretary of Homeland  
9           Security may deny permission for the with-  
10          drawal when warranted by unusual cir-  
11          cumstances.

12          “(B) PERMISSIVE WITHDRAWAL.—Except  
13          as provided in subparagraph (A), an alien ap-  
14          plying for admission may, in the discretion of  
15          the Secretary of Homeland Security and at any  
16          time after a decision described in such subpara-  
17          graph has been rendered, be permitted to with-  
18          draw the application and depart immediately  
19          from the United States.”.

20 **SEC. 803. ABSENCES OUTSIDE THE CONTROL OF THE**  
21 **ALIEN.**

22          Section 101(a)(13)(C) (8 U.S.C. 1101(a)(13)(C)) is  
23          amended by amending clause (ii) to read as follows:

24                  “(ii) has been absent from the United  
25                  States for a continuous period in excess of

1           one year unless the alien’s return was im-  
2           peded by emergency or extenuating cir-  
3           cumstances outside the control of the  
4           alien.”.

5 **SEC. 804. REINSTATEMENT OF REMOVAL ORDERS AGAINST**  
6 **ALIENS ILLEGALLY REENTERING.**

7           Section 241(a)(5) (8 U.S.C. 1231(a)(5)) is amend-  
8 ed—

9           (1) by inserting “, after a hearing by an immi-  
10          gration judge,” after “If”;

11          (2) by inserting “, on or after September 30,  
12          1996,” after “alien has”;

13          (3) by striking “is reinstated” and inserting  
14          “may be deemed to be reinstated”;

15          (4) by striking “and is not subject” and all that  
16          follows through “under this Act”; and

17          (5) by striking the period at the end and insert-  
18          ing the following: “subject to reopening and review  
19          of the previous order. Nothing in this section shall  
20          preclude an alien from applying for any relief from  
21          removal under this Act.”.

22 **SEC. 805. PERMANENT APPLICATION OF SECTION 245(i).**

23           Section 245(i) (8 U.S.C. 1255(i)) is amended—

24           (1) by inserting “and” at the end of paragraph  
25           (1)(A);

1           (2) by amending paragraph (1)(B) to read as  
2 follows:

3           “(B) who is the beneficiary (including a  
4 spouse or child of the principal alien) of—

5                   “(i) a petition for classification under  
6 section 204; or

7                   “(ii) an application for a labor certifi-  
8 cation under section 212(a)(5)(A);”;

9           (3) by striking paragraph (1)(C); and

10           (4) by striking “Attorney General” each place  
11 such term appears and inserting “Secretary of  
12 Homeland Security”.

13 **SEC. 806. DISCRETIONARY WAIVER OF INADMISSIBILITY**  
14 **BASED ON UNLAWFUL PRESENCE, FAILURE**  
15 **TO ATTEND REMOVAL PROCEEDINGS, AND**  
16 **MISREPRESENTATIONS.**

17           (a) IN GENERAL.—Section 212(i) (8 U.S.C. 1182(i))  
18 is amended to read as follows:

19           “(i) The Secretary of Homeland Security may waive  
20 the application of subparagraph (A)(i) or (B), or clause  
21 (i) or (ii) of subparagraph (C), of subsection (a)(6) in the  
22 case of an immigrant who is the parent, spouse, child, son,  
23 or daughter of a United States citizen or of an alien law-  
24 fully admitted to the United States for permanent resi-  
25 dence, if it is established to the satisfaction of the Sec-

1   retary that the refusal of admission to the United States  
2   of such immigrant would result in hardship to the immi-  
3   grant or to such citizen or lawful permanent resident par-  
4   ent, spouse, child, son, or daughter.”.

5       (b) CONFORMING AMENDMENTS.—Section 212(a)(6)  
6   (8 U.S.C. 1182(a)(6)) is amended—

7       (1) in subparagraph (A), by adding at the end  
8   the following:

9                   “(iii) WAIVER AUTHORIZED.—For a  
10                   provision authorizing the waiver of clause  
11                   (i), see subsection (i).”;

12       (2) in subparagraph (B)—

13                   (A) by inserting “(i)” after the subpara-  
14                   graph heading; and

15                   (B) by adding at the end the following:

16                   “(ii) WAIVER AUTHORIZED.—For a  
17                   provision authorizing the waiver of clause  
18                   (i), see subsection (i).”; and

19       (3) in subparagraph (C)(iii), by inserting “or  
20   (ii)” after “(i)”.

21   **SEC. 807. WAIVER OF INADMISSIBILITY FOR MINOR CRIMI-**  
22                   **NAL OFFENSES.**

23       Section 212(h) (8 U.S.C. 1182(h)) is amended—

24       (1) in the matter preceding paragraph (1), by  
25   striking “offense of simple possession of 30 grams or

1 less of marijuana” and inserting “controlled sub-  
2 stance offense for which the alien was not incarcerated  
3 ated for a period exceeding 1 year”; and

4 (2) by striking the final two sentences.

5 **SEC. 808. GENERAL WAIVER FOR ALIENS PREVIOUSLY RE-**  
6 **MOVED AND FOR THE UNLAWFUL PRESENCE**  
7 **BARS.**

8 (a) IN GENERAL.—Section 212(d) (8 U.S.C.  
9 1182(d)) is amended by adding at the end the following:

10 “(14) The Secretary of Homeland Security may, in  
11 the discretion of the Secretary, for humanitarian purposes,  
12 to assure family unity, or when it is otherwise in the public  
13 interest, waive the application of subparagraph (A) or  
14 (B)(i) of subsection (a)(9).”.

15 (b) CONFORMING AMENDMENT.—Section  
16 212(a)(9)(B) of such Act (8 U.S.C. 1182(a)(9)(B)) is  
17 amended by striking clause (v).

18 **SEC. 809. WAIVER OF AGGRAVATED FELONY CON-**  
19 **SEQUENCES.**

20 Section 101 (8 U.S.C. 1101) is amended by adding  
21 at the end the following:

22 “(j) For purposes of this Act, and notwithstanding  
23 subsection (a)(43), the Secretary of Homeland Security  
24 may treat any conviction that did not result in incarcer-  
25 ation for more than 1 year as if such conviction were not

1 a conviction for an aggravated felony. This discretion may  
2 be exercised for humanitarian purposes, to assure family  
3 unity, or when it is otherwise in the public interest.”.

4 **SEC. 810. DISCRETIONARY WAIVER TO ADMIT PERSONS IN**  
5 **UNUSUAL CIRCUMSTANCES.**

6 (a) NEW GENERAL WAIVER.—Section 212(d) (8  
7 U.S.C. 1182(d)) is amended by adding at the end the fol-  
8 lowing:

9 “(15) The Secretary of Homeland Security  
10 may, in the discretion of such Secretary for humani-  
11 tarian purposes, to assure family unity, or when it  
12 is otherwise in the public interest, waive the applica-  
13 tion of subparagraph (B) or (G) of subsection  
14 (a)(6), clause (i) or (ii) of subsection (a)(9)(A), or  
15 subsection (a)(9)(B)(i), in unusual circumstances.  
16 For purposes of the preceding sentence, an instance  
17 of battering or extreme cruelty is deemed to con-  
18 stitute unusual circumstances in the case where it is  
19 inflicted on an alien (or a child of an alien) by the  
20 alien’s United States citizen or lawful permanent  
21 resident spouse, parent, child, son, or daughter.”.

22 (b) WAIVER FOR ALIENS PREVIOUSLY REMOVED.—

23 (1) CERTAIN ALIENS PREVIOUSLY REMOVED.—

24 Section 212(a)(9)(A) (8 U.S.C. 1182(a)(9)(A)) is  
25 amended by adding at the end the following:



1                   “(iv) WAIVER AUTHORIZED.—For  
2                   provision authorizing waiver of clause (i)  
3                   or (ii), see subsection (d)(13).”.

4                   (2) ALIENS UNLAWFULLY PRESENT.—Section  
5                   212(a)(9)(B)(v) (8 U.S.C. 1182(A)(9)(B)(v)) is  
6                   amended to read as follows:

7                   “(v) WAIVER AUTHORIZED.—For pro-  
8                   vision authorizing waiver of clause (i), see  
9                   subsection (d)(13).”.

10 **SEC. 811. RESTORATION OF SUSPENSION OF DEPORTA-**  
11 **TION.**

12                   (a) CANCELLATION OF REMOVAL.—Section  
13                   240A(a)(3) (8 U.S.C. 1229b(a)(3)) is amended to read as  
14                   follows:

15                   “(3) has not been convicted of an aggravated  
16                   felony for which the sentence imposed is five years  
17                   or more.”.

18                   (b) REPEAL OF RULE FOR TERMINATION OF CON-  
19                   TINUOUS PERIOD.—

20                   (1) Section 240A(d)(1) (8 U.S.C. 1229b(d)(1))  
21                   (8 U.S.C. 1229b(a)) is repealed.

22                   (2) Section 240A(d) (8 U.S.C. 1229b) is  
23                   amended—

24                   (A) by redesignating paragraphs (2) and  
25                   (3) as paragraphs (1) and (2), respectively; and

1 (B) by inserting before the period at the  
2 end of paragraph (1) (as redesignated) the fol-  
3 lowing: “, unless the alien’s departure from the  
4 United States was due to a temporary trip  
5 abroad required by emergency or extenuating  
6 circumstances outside the control of the alien”.

7 (c) CANCELLATION OF REMOVAL AND ADJUSTMENT  
8 FOR CERTAIN NONPERMANENT RESIDENTS.—Section  
9 240A(b)(1) (8 U.S.C. 1229b(b)(1)) is amended to read as  
10 follows:

11 “(1) IN GENERAL.—The Secretary of Homeland  
12 Security may cancel removal in the case of an alien  
13 who is inadmissible or deportable from the United  
14 States if the alien—

15 “(A) has been physically present in the  
16 United States for a continuous period of—

17 “(i) 7 years immediately preceding the  
18 date of application in the case of an  
19 alien—

20 “(I) who is deportable on any  
21 ground other than a ground specified  
22 in clause (ii)(I); and

23 “(II) whose deportation would, in  
24 the opinion of the Secretary of Home-  
25 land Security, result in extreme hard-

1 ship to the alien or the alien’s spouse,  
2 child, parent, son, or daughter, who is  
3 a citizen of the United States or an  
4 alien lawfully admitted for permanent  
5 residence; or

6 “(ii) 10 years immediately preceding  
7 the date of application in the case of an  
8 alien—

9 “(I) who is deportable for convic-  
10 tion of an offense under section  
11 212(a)(2), 237(a)(2), or 237(a)(3);  
12 and

13 “(II) whose deportation would, in  
14 the opinion of the Secretary of Home-  
15 land Security, result in exceptional  
16 and extremely unusual hardship to the  
17 alien or the alien’s spouse, parent,  
18 child, son, or daughter, who is a cit-  
19 izen of the United States or an alien  
20 lawfully admitted for permanent resi-  
21 dence; and

22 “(B) has been a person of good moral  
23 character during such period.”.

1 (d) ELIMINATION OF ANNUAL LIMITATION.—Section  
2 240A (8 U.S.C. 1229b) is amended by striking subsection  
3 (e).

4 **TITLE IX—REMOVAL GROUNDS**  
5 **BASED ON CRIMINAL OFFENSES**

6 **SEC. 901. DEFINITION OF MORAL TURPITUDE.**

7 (a) EQUITABLE DEFINITION OF “MORAL TURPI-  
8 TUDE”.—

9 (1) CONVICTION OF CERTAIN CRIMES.—Section  
10 212(a)(2)(A)(i) (8 U.S.C. 1182(a)(2)(A)(i)) is  
11 amended by striking “of, or who admits having com-  
12 mitted, or who admits committing acts which con-  
13 stitute the essential elements of—” and inserting  
14 “of—”.

15 (2) EXCEPTION.—Section 212(a)(2)(A)(ii)(II)  
16 (8 U.S.C. 1182(a)(2)(A)(ii)(II)) is amended—

17 (A) by striking “the maximum” and all  
18 that follows through “such crime,”; and

19 (B) by striking “6 months” and inserting  
20 “1 year”.

21 (b) EQUITABLE DEFINITION OF “CRIMES OF MORAL  
22 TURPITUDE”.—Section 237(a)(2)(A)(i)(II) (8 U.S.C.  
23 1227(a)(2)(A)(i)(II)) is amended to read as follows:

1                                   “(II) for which the alien has been  
2                                   incarcerated for a period exceeding  
3                                   one year,”.

4 **SEC. 902. “AGGRAVATED FELONY” DEFINITIONS.**

5           (a) IN GENERAL.—Section 101(a)(43) (8 U.S.C.  
6 1101(a)(43)) is amended by striking “The term ‘aggra-  
7 vated felony’ means—” and inserting “The term ‘aggra-  
8 vated felony’ means a felony that is—”.

9           (b) ILLICIT TRAFFICKING.—Section 101(a)(43)(B)  
10 (8 U.S.C. 1101(a)(43)(B)) is amended by striking  
11 “Code);” and inserting “Code), except it does not include  
12 simple possession of a controlled substance;”.

13           (c) CRIMES OF VIOLENCE AND THEFT OFFENSES.—  
14 Subparagraphs (F), (G), (R), and (S) of section  
15 101(a)(43) (8 U.S.C. 1101(a)(43)(F), (G), (R), and (S))  
16 are each amended by striking “imprisonment” and all that  
17 follows through the semicolon and inserting “imprison-  
18 ment of more than five years;”.

19           (d) CORRUPT ORGANIZATIONS AND GAMBLING OF-  
20 FENSES.—Section 101(a)(43)(J) (8 U.S.C.  
21 1101(a)(43)(J)) is amended by inserting “more than five  
22 years” after the words “sentence of”.

23           (e) ALIEN SMUGGLING.—Section 101(a)(43)(N) (8  
24 U.S.C. 101(a)(43)(N)) is amended—

1 (1) by inserting “committed for the purpose of  
2 commercial advantage,” after “smuggling,”; and

3 (2) by adding at the end a semicolon.

4 **SEC. 903. DEFINITIONS OF “CONVICTION” AND “TERM OF**  
5 **IMPRISONMENT”.**

6 Section 101(a)(48) (8 U.S.C. 1101(a)(48)) is amend-  
7 ed—

8 (1) in subparagraph (A), by striking “court”  
9 and all that follows through the period at the end  
10 and inserting “court. An adjudication or judgment  
11 of guilt that has been expunged, deferred, annulled,  
12 invalidated, withheld, or vacated, an order of proba-  
13 tion without entry of judgment, or any similar dis-  
14 position shall not be considered a conviction for pur-  
15 poses of this Act.”; and

16 (2) in subparagraph (B)—

17 (A) by inserting “only” after “deemed to  
18 include”; and

19 (B) by striking “court of law” and all that  
20 follows through the period at the end and in-  
21 sserting “court of law. Any such reference shall  
22 not be deemed to include any suspension of the  
23 imposition or execution of that imprisonment or  
24 sentence in whole or in part.

1           “(i) For purposes of this Act, and notwith-  
2           standing subsection (a)(43), the Secretary of Home-  
3           land Security may treat any conviction that did not  
4           result in incarceration for more than 1 year as if  
5           such conviction were not a conviction for an aggra-  
6           vated felony.”.

7   **SEC. 904. ELIMINATING RETROACTIVE CHANGES IN RE-**  
8                           **MOVAL GROUNDS.**

9           (a) APPLICATION OF AGGRAVATED FELONY DEFINI-  
10          TION.—The last sentence of section 101(a)(43) (8 U.S.C.  
11          1101(a)(43)) is amended to read as follows: “The term  
12          shall not apply to any offense that was not covered by  
13          the term on the date on which the offense occurred.”.

14          (b) GROUNDS OF DEPORTABILITY.—Section 237 (8  
15          U.S.C. 1227) is amended by adding at the end the fol-  
16          lowing:

17               “(e) Notwithstanding any other provision of this sec-  
18          tion, an alien is not deportable by reason of committing  
19          any offense that was not a ground of deportability on the  
20          date the offense occurred.”.

21          (c) GROUNDS OF INADMISSIBILITY.—Section 212 (8  
22          U.S.C. 1182) is amended by adding at the end the fol-  
23          lowing:

24               “(u) Notwithstanding any other provision of this sec-  
25          tion, an alien is not inadmissible by reason of committing

1 any offense that was not a ground of inadmissibility on  
2 the date the offense occurred.”.

3 **SEC. 905. ELIMINATING UNFAIR RETROACTIVE CHANGES IN**  
4 **REMOVAL RULES FOR PERSONS PREVIOUSLY**  
5 **REMOVED.**

6 (a) IN GENERAL.—The Secretary of Homeland Secu-  
7 rity shall establish a process by which an alien described  
8 in subsection (b) may apply for reopening a proceeding  
9 so as to seek relief from exclusion, deportation, or removal  
10 under section 212(c) of the Immigration and Nationality  
11 Act (8 U.S.C. 1182(c)), as such section was in effect prior  
12 to the enactment of the Antiterrorism and Effective Death  
13 Penalty Act of 1996 (Public Law 104–132), or section  
14 240A of the Immigration and Nationality Act (8 U.S.C.  
15 1229b), as amended by this Act.

16 (b) ALIEN DESCRIBED.—An alien referred to in sub-  
17 section (a) is an alien who received a final order of exclu-  
18 sion, deportation, or removal, or a decision on a petition  
19 for review or petition for habeas corpus, on or after Sep-  
20 tember 30, 1996, and who was—

21 (1) excluded, deported, or removed from the  
22 United States by reason of having committed a  
23 criminal offense that was not a basis for removal,  
24 exclusion, or deportation on the date on which the  
25 offense was committed;



1           (2) excluded, deported, or removed from the  
2           United States by reason of having committed a  
3           criminal offense that is not a basis for removal, ex-  
4           clusion, or deportation on the date of enactment of  
5           this Act; or

6           (3) excluded, deported, or removed from the  
7           United States by reason of having committed a  
8           criminal offense prior to April 24, 1996, for which  
9           there was relief from exclusion, deportation, or re-  
10          moval available prior to such date.

11          (c) PAROLE.—The Secretary of Homeland Security  
12          may, in the Secretary’s discretion, exercise the parole au-  
13          thority under section 212(d)(5)(A) of the Immigration and  
14          Nationality Act (8 U.S.C. 1182(d)(5)(A)) for the purpose  
15          of permitting aliens excluded, deported, or removed from  
16          the United States to participate in the process established  
17          under subsection (a), if the alien establishes prima facie  
18          eligibility for the relief.

## 19           **TITLE X—DIVERSITY VISAS**

### 20          **SEC. 1001. INCREASE IN WORLDWIDE LEVEL OF DIVERSITY** 21                           **IMMIGRANTS.**

22          Section 201(e) (8 U.S.C. 1151(e)) is amended by  
23          striking “55,000” and inserting “110,000”.

# 1           **TITLE XI—HAITIAN PARITY**

## 2   **SEC. 1101. ADJUSTMENT OF STATUS FOR HAITIANS.**

3           (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
4 1255 et seq.), as amended by section 202, is further  
5 amended by inserting after section 245C the following:

6           “ADJUSTMENT OF STATUS OF CERTAIN HAITIAN  
7   NATIONALS

8           “SEC. 245D. Notwithstanding the provisions of sec-  
9 tion 245(c), the status of any alien who is a national or  
10 citizen of Haiti, and who has been physically present in  
11 the United States for at least one year, may be adjusted  
12 by the Secretary of Homeland Security, in the Secretary’s  
13 discretion and under such regulations as the Secretary  
14 may prescribe, to that of an alien lawfully admitted for  
15 permanent residence, if the alien makes an application for  
16 such adjustment and the alien is eligible to receive an im-  
17 migrant visa and is admissible to the United States for  
18 permanent residence. Upon approval of such an applica-  
19 tion for adjustment of status, the Secretary shall create  
20 a record of the alien’s admission for permanent residence  
21 as of a date 30 months prior to the filing of such an appli-  
22 cation or the date of the alien’s last arrival into the United  
23 States, whichever date is later. The provisions of this Act  
24 shall be applicable to the spouse and child of any alien  
25 described in this section, regardless of their citizenship

1 and place of birth, if the spouse or child is residing with  
2 such alien in the United States.”.

3 (b) CLERICAL AMENDMENT.—The table of contents  
4 as amended by section 202, is further amended by insert-  
5 ing after the item relating to section 245C the following:  
“Sec. 245D. Adjustment of status of certain Haitian nationals.”.

6 (c) SUNSET.—The amendments made by this section  
7 shall cease to be effective on the date that is 3 years after  
8 the date of the enactment of this Act.

9 **SEC. 1102. LIMITATION ON BOND DISCRETION.**

10 Section 236 (8 U.S.C. 1226) is amended by adding  
11 at the end the following:

12 “(f) EXERCISE OF AUTHORITY FOR ARREST, DETEN-  
13 TION, AND RELEASE.—The Secretary of Homeland Secu-  
14 rity shall exercise the discretion afforded under subsection  
15 (a) on a case-by-case basis. If bond is to be denied on  
16 the ground that the alien’s release would give rise to ad-  
17 verse consequences for national security or national immi-  
18 gration policy, the finding of such adverse consequences  
19 shall be based on circumstances pertaining to the indi-  
20 vidual alien whose release is being considered.”.

21 **SEC. 1103. ELIMINATION OF MANDATORY DETENTION IN**  
22 **EXPEDITED REMOVAL PROCEEDINGS.**

23 Section 235(b)(1)(B)(iii)(IV) (8 U.S.C.  
24 1225(b)(1)(B)(iii)(IV)) is amended to read as follows:

1                   “(IV) DETENTION.—Aliens sub-  
2                   ject to the procedures under this  
3                   clause shall be detained in accordance  
4                   with section 236.”.

5 **SEC. 1104. AMENDMENTS TO HAITIAN AND IMMIGRANT**  
6 **FAIRNESS ACT OF 1998.**

7           (a) GROUND FOR INADMISSIBILITY FOR DOCUMENT  
8 FRAUD DOES NOT APPLY.—The Haitian Refugee Immi-  
9 gration Fairness Act of 1998 (8 U.S.C. 1255 note) is  
10 amended in subsections (a)(1)(B) and (d)(1)(D) of section  
11 902 by inserting “(6)(C)(i),” after “(6)(A),”.

12           (b) DETERMINATIONS WITH RESPECT TO CHIL-  
13 DREN.—Section 902(d) of such Act is amended by adding  
14 at the end the following:

15                   “(3) DETERMINATIONS WITH RESPECT TO  
16 CHILDREN.—

17                           “(A) USE OF APPLICATION FILING  
18 DATE.—Determinations made under this sub-  
19 section as to whether an individual is a child of  
20 a parent shall be made using the age and status  
21 of the individual on the date of the enactment  
22 of this section.

23                           “(B) APPLICATION SUBMISSION BY PAR-  
24 ENT.—Notwithstanding paragraph (1)(C), an  
25 application under this subsection filed based on

1 status as a child may be filed for the benefit of  
2 such child by a parent or guardian of the child,  
3 if the child is physically present in the United  
4 States on such filing date.”.

5 **SEC. 1105. NEW APPLICATIONS AND MOTIONS TO REOPEN.**

6 (a) NEW APPLICATIONS.—Notwithstanding section  
7 902(a)(1)(A) of the Haitian and Immigrant Fairness Act  
8 of 1998 (8 U.S.C. 1255 note), an alien who is eligible for  
9 adjustment of status under such Act, as amended by sec-  
10 tion 804 of this Act, may submit an application for adjust-  
11 ment of status under such Act not later than the later  
12 of—

13 (1) 2 years after the date of the enactment of  
14 this Act; and

15 (2) 1 year after the date on which final regula-  
16 tions implementing section 804 are promulgated.

17 (b) MOTIONS TO REOPEN.—The Secretary of Home-  
18 land Security shall establish procedures for the reopening  
19 and reconsideration of applications for adjustment of sta-  
20 tus under the Haitian Refugee Immigration Fairness Act  
21 of 1998 that are affected by the amendments made by  
22 section 1104 of this Act.

23 (c) RELATIONSHIP OF APPLICATION TO CERTAIN OR-  
24 DERS.—Section 902(a)(3) of the Haitian and Immigrant  
25 Fairness Act of 1998 (8 U.S.C. 1255 note) shall apply

1 to an alien present in the United States who has been or-  
2 dered excluded, deported, removed, or ordered to depart  
3 voluntarily, and who files an application under subsection  
4 (a), or a motion under subsection (b), in the same manner  
5 as such section 902(a)(3) applied to aliens filing applica-  
6 tions for adjustment of status under such Act before April  
7 1, 2000.

8 **SEC. 1106. TEMPORARY PROTECTED STATUS FOR HAI-**  
9 **TIANS.**

10 It is the sense of the Congress that the Secretary of  
11 Homeland Security should be more liberal with respect to  
12 Haiti in deciding whether to designate that country for  
13 temporary protected status under section 244(b)(1)(A) of  
14 the Immigration and Nationality (8 U.S.C.  
15 1254(b)(1)(A)). It is the sense of the Congress that this  
16 decision has sometimes been made without due regard to  
17 the serious threat to personal safety that results from  
18 sending Haitians back to Haiti during a period of ongoing  
19 armed conflict in that country.

20 **TITLE XII—FAIRNESS IN ASYLUM**  
21 **AND REFUGEE PROCEEDINGS**

22 **SEC. 1201. REFUGEE STATUS FOR UNMARRIED SONS AND**  
23 **DAUGHTERS OF REFUGEES.**

24 Section 207(c)(2) (8 U.S.C. 1157(c)(2)) is amended  
25 by adding at the end the following:

1           “(C) When warranted by unusual cir-  
2           cumstances or to preserve family unity, the Sec-  
3           retary of Homeland Security may, in the Sec-  
4           retary of Homeland Security’s discretion, con-  
5           sider an unmarried son or daughter of a ref-  
6           ugee to be a child of the refugee for purposes  
7           of this paragraph.”.

8   **SEC. 1202. ASYLEE STATUS FOR UNMARRIED SONS AND**  
9                                   **DAUGHTERS OF ASYLEES.**

10          Section 208(b)(3) (8 U.S.C. 1158(b)(3)) is amended  
11          by adding at the end the following:

12                               “(D) When warranted by unusual cir-  
13                               cumstances or to preserve family unity, the Sec-  
14                               retary of Homeland Security may, in the Sec-  
15                               retary’s discretion, consider an unmarried son  
16                               or daughter of an alien who is granted asylum  
17                               under this subsection to be a child of the alien  
18                               for purposes of this paragraph.”.

19   **SEC. 1203. ELIMINATION OF ARBITRARY TIME LIMITS ON**  
20                                   **ASYLUM APPLICATIONS.**

21          Section 208(a)(2) (8 U.S.C. 1158(a)(2)) is amend-  
22          ed—

23                               (1) by striking subparagraph (B);

24                               (2) in subparagraph (C), by striking “(D),” and  
25          inserting “(C),”;

1 (3) in subparagraph (D)—

2 (A) by striking “subparagraphs (B) and  
3 (C),” and inserting “subparagraph (B),”;

4 (B) by striking “either”; and

5 (C) by striking “asylum or extraordinary”

6 and all that follows through the period at the

7 end and inserting “asylum.”; and

8 (4) by redesignating subparagraphs (C) and  
9 (D) as subparagraphs (B) and (C), respectively.

10 **SEC. 1204. GENDER-BASED PERSECUTION.**

11 (a) TREATMENT AS REFUGEE.—Section 101(a)(42)  
12 (8 U.S.C. 1101(a)(42)) is amended by adding at the end  
13 the following:

14 “(C) For purposes of determinations under  
15 this Act, a person who establishes that he or  
16 she suffered persecution in the past, or has a  
17 well-founded fear of persecution, on account of  
18 gender shall be considered to have suffered per-  
19 secution, or to have a well-founded fear of per-  
20 secution, on account of membership in a par-  
21 ticular social group.”.

22 (b) RESTRICTION ON REMOVAL TO COUNTRY WHERE  
23 ALIEN WOULD BE THREATENED.—Section 241(b)(3) (8  
24 U.S.C. 1231(b)(3)) is amended by adding at the end the  
25 following:



1           “(D) GENDER-BASED PERSECUTION.—For  
2 purposes of determinations under this para-  
3 graph, an alien who establishes that the alien’s  
4 life or freedom would be threatened in a coun-  
5 try on account of gender shall be considered to  
6 have established that the alien’s life or freedom  
7 would be threatened in that country on account  
8 of membership in a particular social group.”.

9           **TITLE XIII—TEMPORARY**  
10           **PROTECTED STATUS**

11       **SEC. 1301. ADJUSTMENT OF STATUS FOR CERTAIN RECIPI-**  
12           **ENTS OF TEMPORARY PROTECTED STATUS.**

13       (a) IN GENERAL.—Section 245 (8 U.S.C. 1255) is  
14 amended by adding at the end the following:

15       “(n)(1) If, in the opinion of the Secretary of the  
16 Homeland Security Department, a person granted tem-  
17 porary protected status under section 244—

18           “(A) has been physically present in the United  
19 States in that status for a continuous period of at  
20 least 5 years;

21           “(B) has at all times been a person of good  
22 moral character;

23           “(C) has never been convicted of a criminal of-  
24 fense in the United States;

1           “(D) in the case of an alien who is 18 years of  
2           age or older, but who is not over the age of 65, has  
3           successfully completed a course on reading, writing,  
4           and speaking words in ordinary usage in the English  
5           language, unless unable to do so on account of phys-  
6           ical or developmental disability or mental impair-  
7           ment;

8           “(E) in the case of an alien 18 years of age or  
9           older, has accepted the values and cultural life of the  
10          United States; and

11          “(F) in the case of an alien 18 years of age or  
12          older, has performed at least 40 hours of community  
13          service,

14          the Secretary may adjust the status of the alien to that  
15          of an alien lawfully admitted for permanent residence.

16          “(2) An alien shall not be considered to have failed  
17          to maintain a continuous presence in the United States  
18          for purposes of subsection (a)(1) by virtue of brief, casual,  
19          and innocent absences from the United States.

20          “(3)(A) The alien shall establish that the alien is ad-  
21          missible to the United States as immigrant, except as oth-  
22          erwise provided in paragraph (2).

23          “(B) The provisions of paragraphs (5), (6)(A),  
24          (6)(B), (6)(C), (6)(F), (6)(G), (7)(A), (9)(B), and

1 (9)(C)(i)(I) of section 212(a) shall not apply in the deter-  
2 mination of an alien's admissibility under this section.

3 “(4) When an alien is granted lawful permanent resi-  
4 dent status under this subsection, the number of immi-  
5 grant visas authorized to be issued under any provision  
6 of this Act shall not be reduced. The numerical limitations  
7 of sections 201 and 202 shall not apply to adjustment of  
8 status under this section.

9 “(5) The Secretary of Homeland Security may termi-  
10 nate removal proceedings without prejudice pending the  
11 outcome of an alien's application for adjustment of status  
12 under this section on the basis of a prima facie showing  
13 of eligibility for relief under this section.”.

14 (b) LIMITATION ON CONSIDERATION IN THE SENATE  
15 OF LEGISLATION ADJUSTING STATUS.—Section 244 (8  
16 U.S.C. 1254a) is amended by striking subsection (h) and  
17 redesignating subsection (i) as subsection (h).

18 **SEC. 1302. FOREIGN STATE DESIGNATIONS.**

19 Section 244(b)(1)(C) (8 U.S.C. 1254a(b)(1)(C)) is  
20 amended by striking “the Attorney General finds that  
21 there exist extraordinary and temporary conditions in the  
22 foreign state that prevent aliens who are nationals of the  
23 state from returning to the state in safety,” and inserting  
24 “the Secretary of Homeland Security finds that extraor-  
25 dinary and temporary conditions in the foreign state make

1 returning aliens to the state undesirable for humanitarian  
2 reasons.”.

3       **TITLE XIV—MISCELLANEOUS**  
4                                   **PROVISIONS**

5       **SEC. 1401. NATURALIZATION PROVISIONS.**

6           (a) **PHYSICAL PRESENCE REQUIREMENT.**—Section  
7 316 (8 U.S.C. 1427) is amended by adding at the end  
8 the following:

9           “(g) When warranted by extraordinary cir-  
10 cumstances, the Secretary of Homeland Security may re-  
11 duce, by not more than 90 days, the physical presence re-  
12 quirement described in the preceding sentence.”.

13           (b) **ABSENCES FROM THE UNITED STATES.**—Section  
14 316(b) (8 U.S.C. 1427(b)) is amended—

15                   (1) in the first sentence, by striking “one year”  
16 and inserting “18 months”; and

17                   (2) in the second sentence, by striking “contin-  
18 uous period of one year” and inserting “continuous  
19 period of 18 months”.

1 **SEC. 1402. PREVENTING INAPPROPRIATE STATE AND**  
2 **LOCAL GOVERNMENT INVOLVEMENT IN THE**  
3 **ENFORCEMENT OF CIVIL IMMIGRATION PRO-**  
4 **VISIONS UNDER THE IMMIGRATION AND NA-**  
5 **TIONALITY ACT.**

6 (a) **ELIMINATION OF BAN ON STATE AND LOCAL**  
7 **GOVERNMENTS FROM PREVENTING COMMUNICATIONS**  
8 **WITH THE DEPARTMENT OF HOMELAND SECURITY.—**

9 (1) **IN GENERAL.—**Section 642 of the Illegal  
10 Immigration Reform and Immigrant Responsibility  
11 Act of 1996 (8 U.S.C. 1373) is repealed.

12 (2) **VERIFICATION OF ELIGIBILITY FOR FED-**  
13 **ERAL PUBLIC BENEFITS.—**Section 432 of the Per-  
14 sonal Responsibility and Work Opportunity Rec-  
15 onciliation Act of 1996 (8 U.S.C. 1642) is repealed.

16 (b) **ELIMINATION OF AUTHORITY TO PERMIT STATE**  
17 **PERSONNEL TO CARRY OUT IMMIGRATION OFFICER**  
18 **FUNCTIONS.—**Section 287(g) (8 U.S.C. 1357(g)) is re-  
19 pealed.

20 **SEC. 1403. NONIMMIGRANT CATEGORY FOR FASHION MOD-**  
21 **ELS.**

22 (a) **ELIMINATION OF H-1B CLASSIFICATION FOR**  
23 **FASHION MODELS.—**Section 101(a)(15)(H)(i)(b) (8  
24 U.S.C. 1101(a)(15)(H)(i)(b)) is amended—

25 (1) by striking “or as a fashion model”; and

1           (2) by striking “or, in the case of a fashion  
2           model, is of distinguished merit and ability”.

3           (b) NEW CLASSIFICATION.—Section 101(a)(15)(O)  
4 (8 U.S.C. 1101(a)(15)(O)) is amended—

5           (1) in clause (iii), by striking “clause (i) or (ii)”  
6           and inserting “clause (i), (ii), or (iii)” and by redesh-  
7           ignating clause (iii) as clause (iv); and

8           (2) by inserting after clause (ii) the following  
9           new clause:

10                   “(iii) is a fashion model who is of distin-  
11                   guished merit and ability and who is seeking to  
12                   enter the United States temporarily to perform  
13                   fashion modeling services that involve events or  
14                   productions which have a distinguished reputa-  
15                   tion or that are performed for an organization  
16                   or establishment that has a distinguished rep-  
17                   utation for, or a record of, utilizing prominent  
18                   modeling talent; or”.

19           (c) EFFECTIVE DATE AND IMPLEMENTATION.—

20           (1) IN GENERAL.—The amendments made by  
21           this section shall take effect on the date of the en-  
22           actment of this Act.

23           (2) REGULATIONS, GUIDELINES, AND PRECE-  
24           DENTS.—The regulations, guidelines, and precedents  
25           in effect on the date of the enactment of this Act for

1 the adjudication of petitions for fashion models  
2 under section 101(a)(15)(H)(i)(b) of the Immigra-  
3 tion and Nationality Act (8 U.S.C.  
4 1101(a)(15)(H)(i)(b)) shall be applied to petitions  
5 for fashion model under section 101(a)(15)(O)(iii) of  
6 the Immigration and Nationality Act (8 U.S.C.  
7 1101(a)(15)(O)(iii)), as added by this section, except  
8 that the duration of status approvals shall be based  
9 on regulations applicable to other occupations under  
10 section 101(a)(15)(O) of the Immigration and Na-  
11 tionality Act (8 U.S.C. 1101(a)(15)(O)).

12 (3) CONSTRUCTION.—Nothing in this section,  
13 or the amendments made by this section, shall be  
14 construed as preventing an alien who is a fashion  
15 model from obtaining nonimmigrant status under  
16 section 101(a)(15)(O)(i) of the Immigration and Na-  
17 tionality Act (8 U.S.C. 1101(a)(15)(O)(i)) if such  
18 alien is otherwise qualified for such status.

19 (4) TREATMENT OF PENDING PETITIONS.—Pe-  
20 titions filed on behalf of fashion models under sec-  
21 tion 101(a)(15)(H)(i)(b) of the Immigration and  
22 Nationality Act (8 U.S.C. 1101(a)(15)(H)(i)(b))  
23 that are pending on the date of the enactment of  
24 this Act shall be treated as if they had been filed  
25 under section 101(a)(15)(O)(iii) of the Immigration

1 and Nationality Act (8 U.S.C. 1101(a)(15)(O)(iii)),  
2 as added by this section.

3 (5) VISA VALIDITY PERIOD.—The validity pe-  
4 riod for visas issued to beneficiaries of petitions filed  
5 under section 101(a)(15)(O)(iii) of the Immigration  
6 and Nationality Act (8 U.S.C. 1101(a)(15)(O)(iii))  
7 shall be for the full period of approval notwith-  
8 standing the reciprocity validity periods that would  
9 otherwise be applicable.

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