## 112TH CONGRESS 1ST SESSION

## H. R. 3611

To amend the Workforce Investment Act of 1998 to increase business engagement and improve training opportunities for occupations that are indemand in order to get Americans back to work.

## IN THE HOUSE OF REPRESENTATIVES

**DECEMBER 8, 2011** 

Mr. Heck (for himself, Ms. Foxx, Mr. Roe of Tennessee, Mr. Hanna, Mr. Gowdy, and Mr. Kelly) introduced the following bill; which was referred to the Committee on Education and the Workforce

## A BILL

To amend the Workforce Investment Act of 1998 to increase business engagement and improve training opportunities for occupations that are in-demand in order to get Americans back to work.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Local Job Opportuni-
- 5 ties and Business Success Act of 2011".

1	SEC. 2. DEFINITION OF INDUSTRY OR SECTOR PARTNER-
2	SHIP.
3	Section 101 of the Workforce Investment Act of 1998
4	(29 U.S.C. 2801) is amended—
5	(1) by redesignating paragraphs (18) through
6	(53) as paragraphs (19) through (54), respectively;
7	and
8	(2) by inserting after paragraph (17) the fol-
9	lowing:
10	"(18) Industry or sector partnership.—
11	The term 'industry or sector partnership' means a
12	partnership of a State or local board and one or
13	more industries and other entities that can help de-
14	termine the immediate and long-term skilled work-
15	force needs of in-demand industries and other occu-
16	pations important to the State or local economy.".
17	SEC. 3. FUNCTIONS OF THE LOCAL BOARD.
18	Section 117 of the Workforce Investment Act of 1998
19	(29 U.S.C. 2832) is amended—
20	(1) in subsection (b)—
21	(A) in subparagraph (A) of paragraph
22	(2)—
23	(i) by striking "include—" and all
24	that follows through "representatives" and
25	inserting "include representatives":

1	(ii) by striking clauses (ii) through
2	(vi);
3	(iii) by redesignating subclauses (I)
4	through (III) as clauses (i) through (iii),
5	respectively;
6	(iv) by striking clause (ii) (as so re-
7	designated) and inserting the following:
8	"(ii) represent businesses, including
9	large and small businesses, with immediate
10	and long-term employment opportunities in
11	in-demand industries and other occupa-
12	tions important to the local economy;
13	and"; and
14	(v) by striking the semicolon at the
15	end of clause (iii) (as so redesignated) and
16	inserting "; and; and
17	(B) in paragraph (4), by striking "A ma-
18	jority" and inserting "A 2/3 majority";
19	(2) by amending subsection (d) to read as fol-
20	lows:
21	"(d) Functions of Local Board.—The functions
22	of the local board shall include the following:
23	"(1) LOCAL PLAN.—Consistent with section
24	118, each local board, in partnership with the chief

1	elected official for the local area involved, shall de-
2	velop and submit a local plan to the Governor.
3	"(2) Workforce research and regional
4	LABOR MARKET ANALYSIS.—
5	"(A) IN GENERAL.—The local board
6	shall—
7	"(i) conduct, and regularly update, an
8	analysis of—
9	"(I) the economic conditions in
10	the local area;
11	"(II) the immediate and long-
12	term skilled workforce needs of in-de-
13	mand industries and other occupa-
14	tions important to the local economy;
15	"(III) the knowledge and skills of
16	the workforce in the local area; and
17	"(IV) workforce development ac-
18	tivities (including education and train-
19	ing) in the local area; and
20	"(ii) assist the Governor in developing
21	the statewide workforce and labor market
22	information system described in section
23	15(e) of the Wagner-Peyser Act.
24	"(B) Existing analysis.—A local board
25	may use existing analysis by the local economic

development agency or related entity in order to
carry out requirements of subparagraph (A)(i).
"(3) Employer engagement.—The local
board shall lead efforts to engage employers in the
local area, including small employers and employers
in in-demand industries and occupations important
to the local economy, including by—
"(A) ensuring that workforce investment
activities meet the needs of employers and sup-
port economic growth in the local area, by en-
hancing communication, coordination, and col-
laboration among employers, economic develop-
ment entities, and service providers;
"(B) developing effective linkages (includ-
ing the use of intermediaries) with employers in
the local area to support employer utilization of
the local workforce development system and to
support local workforce investment activities;
and
"(C) developing and implementing industry
or sector partnerships that lead to collaborative
planning, resource alignment, and training ef-
forts across multiple firms to address the imme-
diate and long-term skilled workforce needs of

in-demand industries and other occupations im-

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1	portant to the local economy and to address
2	critical skill gaps within and across industries.
3	"(4) Budget and administration.—
4	"(A) Budget.—
5	"(i) In General.—The local board
6	shall develop a budget for the activities of
7	the local board in the local area, consistent
8	with the requirements of this subsection.
9	"(ii) Training reservation.—In de-
10	veloping a budget under clause (i), the
11	local board shall reserve a percentage of
12	funds to carry out the activities specified
13	in section 134(d)(4). The local board shall
14	use the analysis conducted under para-
15	graph (2)(A)(i) to determine the appro-
16	priate percentage to reserve under this
17	clause.
18	"(B) Administration.—
19	"(i) Grant recipient.—
20	"(I) In General.—The chief
21	elected official in a local area shall
22	serve as the local grant recipient for,
23	and shall be liable for any misuse of,
24	the grant funds allocated to the local
25	area under sections 128 and 133, un-

1	less the chief elected official reaches
2	an agreement with the Governor for
3	the Governor to act as the local grant
4	recipient and bear such liability.
5	"(II) DESIGNATION.—In order to
6	assist in administration of the grant
7	funds, the chief elected official or the
8	Governor, where the Governor serves
9	as the local grant recipient for a local
10	area, may designate an entity to serve
11	as a local grant subrecipient for such
12	funds or as a local fiscal agent. Such
13	designation shall not relieve the chief
14	elected official or the Governor of the
15	liability for any misuse of grant funds
16	as described in subclause (I).
17	"(III) DISBURSAL.—The local
18	grant recipient or an entity designated
19	under subclause (II) shall disburse the
20	grant funds for workforce investment
21	activities at the direction of the local
22	board, pursuant to the requirements
23	of this title. The local grant recipient
24	or entity designated under subclause

 $(\Pi)$  shall disburse the funds imme-

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1	diately on receiving such direction
2	from the local board.
3	"(ii) Staff.—The local board may
4	employ staff to assist in carrying out the
5	functions described in this subsection.
6	"(iii) Grants and donations.—The
7	local board may solicit and accept grants
8	and donations from sources other than
9	Federal funds made available under this
10	Act.
11	"(5) Selection of operators and pro-
12	VIDERS.—
13	"(A) Selection of one-stop opera-
14	TORS.—Consistent with section 121(d), the
15	local board, with the agreement of the chief
16	elected official—
17	"(i) shall designate or certify one-stop
18	operators as described in section
19	121(d)(2)(A); and
20	"(ii) may terminate for cause the eli-
21	gibility of such operators.
22	"(B) Identification of eligible serv-
23	ICE PROVIDERS.—Consistent with this subtitle,
24	the local board shall identify eligible service

1	providers, including providers of services de-
2	scribed in section 134(d)(4), in the local area.
3	"(6) Program oversight.—The local board,
4	in partnership with the chief elected official, shall be
5	responsible for—
6	"(A) conducting oversight for local employ-
7	ment and training activities authorized under
8	section 134(d);
9	"(B) conducting oversight of the one-stop
10	delivery system in the local area authorized
11	under section 121; and
12	"(C) ensuring the appropriate use and
13	management of the funds provided for such ac-
14	tivities under this title.
15	"(7) Negotiation of local performance
16	MEASURES.—The local board, the chief elected offi-
17	cial, and the Governor shall negotiate and reach
18	agreement on local performance measures as de-
19	scribed in section 136(c).
20	"(8) Technology improvements.—The local
21	board shall develop strategies for technology im-
22	provements to facilitate access to services authorized
23	under this subtitle and carried out in the local area,
24	including in remote areas.";
25	(3) in subsection (e)—

1	(A) by inserting "electronic means and"
2	after "regular basis through"; and
3	(B) by striking "and the award of grants
4	or contracts to eligible providers of youth activi-
5	ties,";
6	(4) by striking subsection (h) and redesignating
7	subsection (i) as subsection (h); and
8	(5) in subsection (i) (as so redesignated), by
9	striking "and paragraphs (1) and (2) of subsection
10	(h)" each place it appears.
11	SEC. 4. CONTENTS OF THE LOCAL PLAN.
12	Section 118(b) of the Workforce Investment Act of
13	1998 (29 U.S.C. 2832(b)) is amended to read as follows:
14	"(b) Contents.—The local plan shall include—
15	"(1) a description of the analysis of the local
16	area's economic and workforce conditions conducted
17	under section $117(d)(2)(A)(i)$ , and an assurance
18	that the local board will use such analysis to carry
19	out the activities under this subtitle;
20	"(2) a description of the one-stop delivery sys-
21	tem in the local area, including—
22	"(A) a description of how the local board
23	will ensure the continuous improvement of eligi-
24	ble providers of services through the system and
25	ensure that such providers meet the employ-

1	ment needs of local employers and participants;
2	and
3	"(B) a description of how the local board
4	will facilitate access to services provided
5	through the one-stop delivery system consistent
6	with section $117(d)(8)$ ;
7	"(3) a description of the strategies and services
8	that will be used in the local area—
9	"(A) to more fully engage employers, in-
10	cluding small employers and employers in in-de-
11	mand industries and occupations important to
12	the local economy;
13	"(B) to meet the needs of businesses in the
14	local area; and
15	"(C) to better coordinate workforce devel-
16	opment programs with economic development;
17	"(4) a description of how the local board will
18	convene (or help to convene) industry or sector part-
19	nerships that lead to collaborative planning, resource
20	alignment, and training efforts across multiple firms
21	for a range of workers employed or potentially em-
22	ployed by a targeted industry cluster—
23	"(A) to encourage industry growth and
24	competitiveness and to improve worker training.

1	retention, and advancement in targeted indus-
2	try clusters;
3	"(B) to address the immediate and long-
4	term skilled workforce needs of in-demand in-
5	dustries and other occupations important to the
6	local economy, and
7	"(C) to address critical skill gaps within
8	and across industries;
9	"(5) a description of how the funds reserved
10	under section 117(d)(4)(A)(ii) will be used to carry
11	out activities described in section 134(d)(4);
12	"(6) a description of how the local board will
13	coordinate workforce investment activities carried
14	out in the local area with statewide activities, as ap-
15	propriate;
16	"(7) a description of how the local area will—
17	"(A) coordinate activities with the local
18	area's disability community to make available
19	comprehensive, high-quality services to individ-
20	uals with disabilities;
21	"(B) consistent with section 188 and Exec-
22	utive Order 13217 (42 U.S.C. 12131 note),
23	serve the employment and training needs of in-
24	dividuals with disabilities; and

1	"(C) consistent with sections 504 and 508
2	of the Rehabilitation Act of 1973, include the
3	provision of outreach, intake, assessments, and
4	service delivery, the development of perform-
5	ance measures, the training of staff, and other
6	aspects of accessibility to programs and services
7	under this subtitle;
8	"(8) a description of the local levels of perform-
9	ance negotiated with the Governor and chief elected
10	official pursuant to section 136(c), to be—
11	"(A) used to measure the performance of
12	the local area; and
13	"(B) used by the local board for measuring
14	performance of the local fiscal agent (where ap-
15	propriate), eligible providers, and the one-stop
16	delivery system, in the local area;
17	"(9) a description of the process used by the
18	local board, consistent with subsection (e), to provide
19	an opportunity for public comment prior to submis-
20	sion of the plan;
21	"(10) an identification of the entity responsible
22	for the disbursal of grant funds described in sub-
23	clause (III) of section $117(d)(4)(B)(i)$ , as deter-
24	mined by the chief elected official or the Governor
25	under such section; and

- 1 "(11) such other information as the Governor
- 2 may require.".

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