

113TH CONGRESS  
1ST SESSION

# H. R. 3536

To amend the Elementary and Secondary Education Act of 1965 to support teacher and school professional training on awareness of student mental health conditions and suicide prevention efforts.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 19, 2013

Mrs. BEATTY (for herself, Ms. NORTON, Ms. SEWELL of Alabama, Mr. LOEBSACK, and Mr. CARTWRIGHT) introduced the following bill; which was referred to the Committee on Education and the Workforce

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## A BILL

To amend the Elementary and Secondary Education Act of 1965 to support teacher and school professional training on awareness of student mental health conditions and suicide prevention efforts.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Support Our Students  
5 Act of 2013” or the “S.O.S. Act of 2013”.

6 **SEC. 2. FINDINGS.**

7       Congress finds the following:

1                   (1) Approximately 1 in 5 children have a  
2 diagnosable mental illness.

3                   (2) Fifty percent of all lifetime cases of lived  
4 experience of mental illness begin by age 14, and 75  
5 percent by age 24.

6                   (3) Fifty percent of students with a mental ill-  
7 ness, age 14 years and older, drop out of high  
8 school.

9                   (4) One in 10 children and adolescents suffer  
10 from mental illness severe enough to cause some  
11 level of impairment, but only 1 in 5 of such children  
12 receive specialty mental health services.

13                  (5) For youth between the ages of 10 and 24,  
14 suicide is the third leading cause of death, and an  
15 estimated 90 percent have a diagnosable mental  
16 health condition.

17                  (6) Annually, approximately 4,600 youth die as  
18 a result of suicide and another 156,000 youth ages  
19 10 to 24 are treated for self-inflicted injuries at  
20 emergency rooms.

21                  (7) The overwhelming majority of individuals  
22 including teens, who attempt suicide, have one or  
23 more psychiatric or mental health conditions.

(8) Suicide prevention and awareness efforts are key in combating this often preventable loss of life.

4 SEC. 3. TRAINING TEACHERS AND SCHOOL PROFES-  
5 SIONALS IN UNDERSTANDING MENTAL  
6 HEALTH CONDITIONS IN CHILDREN.

7       (a) IN GENERAL.—Subpart 2 of part A of title IV  
8 of the Elementary and Secondary Education Act of 1965  
9 (20 U.S.C. 7131 et seq.) is amended by adding at the end  
10 the following:

11 "SEC. 4131. TRAINING TEACHERS AND SCHOOL PROFES-  
12 SIONALS IN UNDERSTANDING MENTAL  
13 HEALTH CONDITIONS IN CHILDREN.

**14            "(a) PROGRAM AUTHORIZED.—**

15       “(1) IN GENERAL.—The Secretary shall award  
16 grants to eligible State educational agencies to en-  
17 able such agencies to award subgrants to eligible  
18 local educational agencies to support an existing, or  
19 develop a new, program that will educate teachers,  
20 school personnel, and specialized instructional sup-  
21 port personnel on mental health conditions in chil-  
22 dren, including the causes, symptoms, and impact on  
23 learning.

24                  "(2) DEFINITIONS.—In this section:

1                 “(A) ELIGIBLE LOCAL EDUCATIONAL  
2 AGENCY.—The term ‘eligible local educational  
3 agency’ means a local educational agency or a  
4 local educational agency in partnership with a  
5 mental health organization, family advocacy or-  
6 ganization, or community nonprofit organiza-  
7 tion.

8                 “(B) ELIGIBLE STATE EDUCATIONAL  
9 AGENCY.—The term ‘eligible State educational  
10 agency’ means a State educational agency or a  
11 State educational agency in partnership with a  
12 mental health organization, family advocacy or-  
13 ganization, or community nonprofit organiza-  
14 tion.

15                 “(C) SCHOOL PERSONNEL.—The term  
16 ‘school personnel’ means administrators, admin-  
17 istrative staff, custodial staff, cafeteria staff,  
18 transportation staff, and other school-employed  
19 staff who interact with students.

20                 “(D) SPECIALIZED INSTRUCTIONAL SUP-  
21 PORT PERSONNEL.—The term ‘specialized in-  
22 structional support personnel’ means school  
23 counselors, school social workers, school psy-  
24 chologists, and other qualified professional per-  
25 sonnel involved in providing assessment, diag-

1 nosis, counseling, educational, therapeutic, and  
2 other necessary services (including related serv-  
3 ices, as defined in section 602 of the Individuals  
4 with Disabilities Education Act) as part of com-  
5 prehensive program to meet student needs.

6 “(b) GRANTS.—

7 “(1) APPLICATIONS.—An eligible State edu-  
8 cational agency that desires to receive a grant under  
9 this section shall submit an application to the Sec-  
10 retary at such time, in such manner, and accom-  
11 panied by such information as the Secretary may re-  
12 quire.

13 “(2) ACTIVITIES.—An eligible State educational  
14 agency that receives a grant under this section shall  
15 use the grant funds to award subgrants to eligible  
16 local educational agencies in accordance with sub-  
17 section (c).

18 “(c) SUBGRANTS.—

19 “(1) APPLICATION.—

20 “(A) IN GENERAL.—An eligible local edu-  
21 cational agency that desires to receive a  
22 subgrant under this section shall submit an ap-  
23 plication to the eligible State educational agen-  
24 cy at such time, in such manner, and accom-

1               panied by such information as the eligible State  
2               educational agency may require.

“(B) DESCRIPTION OF UTILIZATION.—An application submitted under subparagraph (A) shall include a description of how the local educational agency will utilize school counselors, school psychologists, school social workers, or community organizations with expertise in the lived experience of mental illness and suicide prevention efforts, in developing and conducting the training described in paragraph (2).

## 12                   “(2) TRAINING.—

“(A) IN GENERAL.—An eligible local educational agency that receives a subgrant under this section shall support an existing training program developed by either the school or a community organization with expertise in the lived experience of mental illness and suicide prevention, or develop a new program, in which school counselors, school psychologists, and school social workers develop and provide training to teachers, school personnel, and specialized instructional support personnel in understanding the mental health needs of children. Such program shall include an annual in-service

1 training program to enable such teachers,  
2 school personnel, and specialized instructional  
3 support personnel—

4 “(i) to better understand mental  
5 health conditions and the early warning  
6 signs in children and adolescents;

7 “(ii) to best communicate with fami-  
8 lies about these concerns;

9 “(iii) to identify classroom strategies  
10 for working effectively with children with  
11 mental health conditions; and

12 “(iv) to understand school specific in-  
13 formation, including, as appropriate, how  
14 schools are—

15 “(I) assisting in linking students  
16 to supports and services; and

17 “(II) providing information on  
18 the school’s mental health services  
19 and supports, including school social  
20 work and psychological services, as  
21 well as the school’s referral process  
22 for additional school-linked services  
23 connecting to community mental  
24 health professionals.

1                 “(B) FAMILY PERSPECTIVE.—A training  
2                 program described in subparagraph (A) shall  
3                 incorporate family and parent perspectives.

4                 “(C) TRAINING PROGRAM FOR ALL AREAS  
5                 OF THE STATE AND FOR PERSONNEL SERVING  
6                 INDIAN CHILDREN.—

7                 “(i) URBAN AND RURAL AREAS.—In  
8                 awarding subgrants under this section, a  
9                 State educational agency shall ensure  
10                 training programs described under sub-  
11                 paragraph (A) are available for teachers,  
12                 school personnel, and specialized instruc-  
13                 tional support personnel in urban and  
14                 rural areas across the State.

15                 “(ii) INDIAN CHILDREN.—A State  
16                 educational agency that receives a grant  
17                 under this section shall award subgrants to  
18                 eligible local educational agencies described  
19                 in section 7112(b)(1) and Indian tribes de-  
20                 scribed in section 7112(c).

21                 “(D) SCHOOL BASED MENTAL HEALTH  
22                 SERVICES PROVIDERS.—A training program de-  
23                 scribed in subparagraph (A) shall include a  
24                 school-based mental health service provider and  
25                 a community organization with expertise in the

1           lived experience of mental illness or suicide pre-  
2           vention, whenever possible, to maximize training  
3           outcomes and facilitate coordinated referrals  
4           when more intensive community services are  
5           needed.

6           “(3) GUIDELINES.—In carrying out a training  
7           program described in paragraph (2), an eligible local  
8           educational agency may—

9                 “(A) report to the Secretary on the agen-  
10           cy’s commitment to students with mental illness  
11           and suicide prevention efforts through innova-  
12           tive programs, resource development, and the  
13           development of a mental health curriculum and  
14           activities that focus on raising awareness within  
15           schools of early onset mental health conditions  
16           and linking students with effective mental  
17           health services and supports;

18                 “(B) describe existing school-community  
19           partnerships that provide effective clinical serv-  
20           ices to students with severe mental health  
21           needs;

22                 “(C) describe how the agency will measure  
23           outcomes, as described in subsection (d), spe-  
24           cifically for students with serious mental health  
25           needs;

1               “(D) describe how the training program  
2               will be effective for teachers, school personnel,  
3               and specialized instructional support personnel  
4               in culturally and linguistically diverse school  
5               communities; and

6               “(E) describe any strong links to the com-  
7               munity mental health system and community  
8               mental health providers through interagency  
9               collaboration, including documenting—

10              “(i) the extent of the interagency col-  
11              laboration (including the engagement in  
12              joint activities); and

13              “(ii) the dates during which the col-  
14              laboration has been in effect and any out-  
15              comes that have been achieved as a result  
16              of this activity.

17        “(d) EVALUATIONS AND MEASURES OF OUT-  
18 COMES.—

19              “(1) IN GENERAL.—The Secretary shall develop  
20              measures of outcomes for eligible local educational  
21              agencies that receive subgrants under this section, in  
22              order to evaluate the effectiveness of programs car-  
23              ried out under the subgrant.

1           “(2) OUTCOMES.—The measures of outcomes  
2 described in paragraph (1) shall include, at a min-  
3 imum, provisions to evaluate—

4           “(A) the effectiveness of comprehensive  
5 school mental health training and suicide pre-  
6 vention programs established under this section;

7           “(B) the effectiveness of formal partner-  
8 ship linkages among child and family serving  
9 institutions, community support systems, and  
10 the educational system, if applicable;

11           “(C) the effectiveness of the training pro-  
12 gram in culturally and linguistically diverse  
13 school communities;

14           “(D) the improvement in understanding  
15 mental health conditions with the purpose of  
16 providing a safe and supportive learning envi-  
17 ronment among school staff, students, and par-  
18 ents;

19           “(E) the improvement in—

20            “(i) case-finding of students in need  
21 of more intensive services;

22            “(ii) effective communication with  
23 families; and

1                     “(iii) referral of identified students  
2                     with mental health related concerns for an  
3                     evaluation for services and supports;

4                     “(F) the reduction in the number of stu-  
5                     dents with mental health conditions and those  
6                     identified as children with disabilities under the  
7                     emotional disturbance and other health impair-  
8                     ment categories of the Individuals with Disabil-  
9                     ties Education Act who are suspended and an  
10                     increase in the number of such students who  
11                     graduate from high school; and

12                     “(G) the increased successful matriculation  
13                     to postsecondary school.

14                 “(e) DATA COLLECTION COMPONENT.—

15                 “(1) ANNUAL DATA SUBMISSIONS AND RE-  
16                 PORTS.—

17                 “(A) DATA SUBMISSION.—

18                 “(i) LOCAL EDUCATIONAL AGEN-  
19                 CIES.—An eligible local educational agency  
20                 that receives a subgrant under this section  
21                 shall annually submit to the eligible State  
22                 educational agency a report that includes  
23                 data to evaluate the success of the pro-  
24                 gram carried out by the eligible local edu-  
25                 cational agency. Such reports shall utilize

1                   the measures of outcomes described in sub-  
2                   section (d).

3                   “(ii) STATE EDUCATIONAL AGEN-  
4                   CIES.—An eligible State educational agen-  
5                   cy that receives a grant under this section  
6                   shall annually submit to the Secretary a  
7                   report that includes data from the reports  
8                   submitted to the agency from eligible local  
9                   educational agencies pursuant to clause (i).

10                  “(B) REPORT TO CONGRESS.—Not later  
11                  than 6 months after the date the Secretary re-  
12                  ceives reports under subparagraph (A)(ii), the  
13                  Secretary shall compile the data in the reports  
14                  and conduct a general analysis of the success of  
15                  the programs carried out by the local edu-  
16                  cational agencies involved with subgrant funds  
17                  received under this section. The Secretary shall  
18                  prepare a report containing the compilation and  
19                  general analysis, and submit the report to the  
20                  Committee on Health, Education, Labor, and  
21                  Pensions of the Senate and the Committee on  
22                  Education and the Workforce of the House of  
23                  Representatives.

24                  “(2) EVALUATION AND REPORT.—

1                 “(A) EVALUATION.—Not later than 12  
2                 months after the end of the initial subgrant pe-  
3                 riod for eligible local educational agencies under  
4                 this section, the Secretary shall conduct an in-  
5                 depth evaluation of the success of the programs  
6                 carried out by the local educational agencies  
7                 with subgrant funds received under this section.

8                 “(B) REPORT TO CONGRESS.—The Sec-  
9                 retary shall prepare a report containing the in-  
10                 depth evaluation, and submit the report to the  
11                 Committee on Health, Education, Labor, and  
12                 Pensions of the Senate and the Committee on  
13                 Education and the Workforce of the House of  
14                 Representatives.

15                 “(f) TERMS AND COST OF THE GRANT.—There are  
16                 authorized to be appropriated to carry out this section  
17                 such sums as may be necessary for fiscal year 2014 and  
18                 each of the 4 succeeding fiscal years.”.

19                 (b) TABLE OF CONTENTS.—The table of contents in  
20                 section 2 of the Elementary and Secondary Education Act  
21                 of 1965 is amended by inserting after the item relating  
22                 to section 4130 the following:

“Sec. 4131. Training teachers and school professionals in understanding the mental health needs of children.”.

