111TH CONGRESS 1ST SESSION

H.R. 3269

AN ACT

- To amend the Securities Exchange Act of 1934 to provide shareholders with an advisory vote on executive compensation and to prevent perverse incentives in the compensation practices of financial institutions.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Corporate and Finan-
- 3 cial Institution Compensation Fairness Act of 2009".
- 4 SEC. 2. SHAREHOLDER VOTE ON EXECUTIVE COMPENSA-
- 5 TION DISCLOSURES.
- 6 Section 14 of the Securities Exchange Act of 1934
- 7 (15 U.S.C. 78n) is amended by adding at the end the fol-
- 8 lowing new subsection:
- 9 "(i) Annual Shareholder Approval of Execu-
- 10 TIVE COMPENSATION.—
- 11 "(1) Annual vote.—Any proxy or consent or
- authorization (the solicitation of which is subject to
- the rules of the Commission pursuant to subsection
- (a) for an annual meeting of the shareholders to
- elect directors (or a special meeting in lieu of such
- meeting) where proxies are solicited in respect of
- any security registered under section 12 occurring
- on or after the date that is 6 months after the date
- on which final rules are issued under paragraph (4),
- shall provide for a separate shareholder vote to ap-
- 21 prove the compensation of executives as disclosed
- 22 pursuant to the Commission's compensation disclo-
- sure rules for named executive officers (which disclo-
- sure shall include the compensation committee re-
- port, the compensation discussion and analysis, the
- compensation tables, and any related materials, to

the extent required by such rules). The shareholder vote shall not be binding on the issuer or the board of directors and shall not be construed as overruling a decision by such board, nor to create or imply any additional fiduciary duty by such board, nor shall such vote be construed to restrict or limit the ability of shareholders to make proposals for inclusion in such proxy materials related to executive compensation.

"(2) Shareholder approval of golden parachute compensation.—

"(A) DISCLOSURE.—In any proxy or consent solicitation material (the solicitation of which is subject to the rules of the Commission pursuant to subsection (a)) for a meeting of the shareholders occurring on or after the date that is 6 months after the date on which final rules are issued under paragraph (4), at which shareholders are asked to approve an acquisition, merger, consolidation, or proposed sale or other disposition of all or substantially all the assets of an issuer, the person making such solicitation shall disclose in the proxy or consent solicitation material, in a clear and simple form in accordance with regulations to be promulgated

by the Commission, any agreements or understandings that such person has with any named executive officers of such issuer (or of the acquiring issuer, if such issuer is not the acquiring issuer) concerning any type of compensation (whether present, deferred, or contingent) that is based on or otherwise relates to the acquisition, merger, consolidation, sale, or other disposition of all or substantially all of the assets of the issuer and the aggregate total of all such compensation that may (and the conditions upon which it may) be paid or become payable to or on behalf of such executive officer.

"(B) Shareholder approval.—Any proxy or consent or authorization relating to the proxy or consent solicitation material containing the disclosure required by subparagraph (A) shall provide for a separate shareholder vote to approve such agreements or understandings and compensation as disclosed, unless such agreements or understandings have been subject to a shareholder vote under paragraph (1). A vote by the shareholders shall not be binding on the issuer or the board of directors of the issuer or the person making the solicita-

- tion and shall not be construed as overruling a
 decision by any such person or issuer, nor to
 create or imply any additional fiduciary duty by
 any such person or issuer.
 - "(3) DISCLOSURE OF VOTES.—Every institutional investment manager subject to section 13(f) shall report at least annually how it voted on any shareholder vote pursuant to paragraphs (1) or (2) of this section, unless such vote is otherwise required to be reported publicly by rule or regulation of the Commission.
 - "(4) Rulemaking.—Not later than 6 months after the date of the enactment of the Corporate and Financial Institution Compensation Fairness Act of 2009, the Commission shall issue final rules to implement this subsection.
 - "(5) Exemption authority.—The Commission may exempt certain categories of issuers from the requirements of this subsection, where appropriate in view of the purpose of this subsection. In determining appropriate exemptions, the Commission shall take into account, among other considerations, the potential impact on smaller reporting issuers."

1 SEC. 3. COMPENSATION COMMITTEE INDEPENDENCE.

- 2 (a) Standards Relating to Compensation Com-
- 3 MITTEES.—The Securities Exchange Act of 1934 (15
- 4 U.S.C. 78a et seq.) is amended by inserting after section
- 5 10A the following new section:

6 "SEC. 10B. STANDARDS RELATING TO COMPENSATION COM-

- 7 **MITTEES.**
- 8 "(a) Commission Rules.—
- 9 "(1) IN GENERAL.—Effective not later than 9 months after the date of enactment of the Corporate
- and Financial Institution Compensation Fairness
- 12 Act of 2009, the Commission shall, by rule, direct
- the national securities exchanges and national secu-
- rities associations to prohibit the listing of any class
- of equity security of an issuer that is not in compli-
- ance with the requirements of any portion of sub-
- sections (b) through (f).
- 18 "(2) OPPORTUNITY TO CURE DEFECTS.—The
- rules of the Commission under paragraph (1) shall
- 20 provide for appropriate procedures for an issuer to
- 21 have an opportunity to cure any defects that would
- be the basis for a prohibition under paragraph (1)
- before the imposition of such prohibition.
- 24 "(3) Exemption authority.—The Commis-
- sion may exempt certain categories of issuers from
- the requirements of subsections (b) through (f),

- 1 where appropriate in view of the purpose of this sec-
- 2 tion. In determining appropriate exemptions, the
- 3 Commission shall take into account, among other
- 4 considerations, the potential impact on smaller re-
- 5 porting issuers.
- 6 "(b) Independence of Compensation Commit-
- 7 TEES.—
- 8 "(1) IN GENERAL.—Each member of the com-
- 9 pensation committee of the board of directors of the
- issuer shall be independent.
- 11 "(2) Criteria.—In order to be considered to
- be independent for purposes of this subsection, a
- member of a compensation committee of an issuer
- may not, other than in his or her capacity as a
- 15 member of the compensation committee, the board
- of directors, or any other board committee accept
- any consulting, advisory, or other compensatory fee
- 18 from the issuer.
- 19 "(3) Exemption authority.—The Commis-
- sion may exempt from the requirements of para-
- graph (2) a particular relationship with respect to
- compensation committee members, where appro-
- priate in view of the purpose of this section.
- 24 "(4) Definition.—As used in this section, the
- term 'compensation committee' means—

"(A) a committee (or equivalent body) es-1 2 tablished by and amongst the board of directors 3 of an issuer for the purpose of determining and 4 approving the compensation arrangements for 5 the executive officers of the issuer; and 6 "(B) if no such committee exists with re-7 spect to an issuer, the independent members of 8 the entire board of directors. 9 "(c) Independence Standards for Compensa-TION CONSULTANTS AND OTHER COMMITTEE ADVI-10 11 SORS.—Any compensation consultant or other similar ad-12 viser to the compensation committee of any issuer shall meet standards for independence established by the Commission by regulation. 14 "(d) Compensation Committee Authority Re-15 LATING TO COMPENSATION CONSULTANTS.— 16 17 "(1) IN GENERAL.—The compensation com-18 mittee of each issuer, in its capacity as a committee 19 of the board of directors, shall have the authority, 20 in its sole discretion, to retain and obtain the advice 21 of a compensation consultant meeting the standards 22 for independence promulgated pursuant to sub-

section (c), and the compensation committee shall be

directly responsible for the appointment, compensa-

tion, and oversight of the work of such independent

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compensation consultant. This provision shall not be construed to require the compensation committee to implement or act consistently with the advice or recommendations of the compensation consultant, and shall not otherwise affect the compensation committee's ability or obligation to exercise its own judgment in fulfillment of its duties.

- "(2) DISCLOSURE.—In any proxy or consent solicitation material for an annual meeting of the shareholders (or a special meeting in lieu of the annual meeting) occurring on or after the date that is 1 year after the date of enactment of the Corporate and Financial Institution Compensation Fairness Act of 2009, each issuer shall disclose in the proxy or consent material, in accordance with regulations to be promulgated by the Commission whether the compensation committee of the issuer retained and obtained the advice of a compensation consultant meeting the standards for independence promulgated pursuant to subsection (c).
- "(3) Regulations.—In promulgating regulations under this subsection or any other provision of law with respect to compensation consultants, the Commission shall ensure that such regulations are competitively neutral among categories of consult-

- 1 ants and preserve the ability of compensation com-
- 2 mittees to retain the services of members of any
- 3 such category.
- 4 "(e) Authority To Engage Independent Coun-
- 5 SEL AND OTHER ADVISORS.—The compensation com-
- 6 mittee of each issuer, in its capacity as a committee of
- 7 the board of directors, shall have the authority, in its sole
- 8 discretion, to retain and obtain the advice of independent
- 9 counsel and other advisers meeting the standards for inde-
- 10 pendence promulgated pursuant to subsection (c), and the
- 11 compensation committee shall be directly responsible for
- 12 the appointment, compensation, and oversight of the work
- 13 of such independent counsel and other advisers. This pro-
- 14 vision shall not be construed to require the compensation
- 15 committee to implement or act consistently with the advice
- 16 or recommendations of such independent counsel and
- 17 other advisers, and shall not otherwise affect the com-
- 18 pensation committee's ability or obligation to exercise its
- 19 own judgment in fulfillment of its duties.
- 20 "(f) Funding.—Each issuer shall provide for appro-
- 21 priate funding, as determined by the compensation com-
- 22 mittee, in its capacity as a committee of the board of direc-
- 23 tors, for payment of compensation—
- 24 "(1) to any compensation consultant to the
- compensation committee that meets the standards

1	for independence promulgated pursuant to sub-
2	section (c), and
3	"(2) to any independent counsel or other ad-
4	viser to the compensation committee.".
5	(b) STUDY AND REVIEW REQUIRED.—
6	(1) In General.—The Securities and Ex-
7	change Commission shall conduct a study and review
8	of the use of compensation consultants meeting the
9	standards for independence promulgated pursuant to
10	section 10B(c) of the Securities Exchange Act of
11	1934 (as added by subsection (a)), and the effects
12	of such use.
	(2) Report to congress.—Not later than 2
13	(2) Ithi our to condition. Two favor than 2
13 14	years after the rules required by the amendment
14	years after the rules required by the amendment
14 15	years after the rules required by the amendment made by this section take effect, the Commission
14 15 16 17	years after the rules required by the amendment made by this section take effect, the Commission shall submit a report to the Congress on the results
14 15 16	years after the rules required by the amendment made by this section take effect, the Commission shall submit a report to the Congress on the results of the study and review required by this paragraph.
14 15 16 17	years after the rules required by the amendment made by this section take effect, the Commission shall submit a report to the Congress on the results of the study and review required by this paragraph. SEC. 4. ENHANCED COMPENSATION STRUCTURE REPORT-
14 15 16 17 18	years after the rules required by the amendment made by this section take effect, the Commission shall submit a report to the Congress on the results of the study and review required by this paragraph. SEC. 4. ENHANCED COMPENSATION STRUCTURE REPORTING TO REDUCE PERVERSE INCENTIVES.
14 15 16 17 18 19 20	years after the rules required by the amendment made by this section take effect, the Commission shall submit a report to the Congress on the results of the study and review required by this paragraph. SEC. 4. ENHANCED COMPENSATION STRUCTURE REPORTING TO REDUCE PERVERSE INCENTIVES. (a) ENHANCED DISCLOSURE AND REPORTING OF
14 15 16 17 18 19 20 21	years after the rules required by the amendment made by this section take effect, the Commission shall submit a report to the Congress on the results of the study and review required by this paragraph. SEC. 4. ENHANCED COMPENSATION STRUCTURE REPORTING TO REDUCE PERVERSE INCENTIVES. (a) ENHANCED DISCLOSURE AND REPORTING OF COMPENSATION ARRANGEMENTS.—

lations to require each covered financial institution

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1	to disclose to the appropriate Federal regulator the
2	structures of all incentive-based compensation ar-
3	rangements offered by such covered financial institu-
4	tions sufficient to determine whether the compensa-
5	tion structure—
6	(A) is aligned with sound risk manage-
7	ment;
8	(B) is structured to account for the time
9	horizon of risks; and
10	(C) meets such other criteria as the appro-
11	priate Federal regulators jointly may determine
12	to be appropriate to reduce unreasonable incen-
13	tives offered by such institutions for employees
14	to take undue risks that—
15	(i) could threaten the safety and
16	soundness of covered financial institutions;
17	or
18	(ii) could have serious adverse effects
19	on economic conditions or financial sta-
20	bility.
21	(2) Rules of Construction.—Nothing in
22	this subsection shall be construed as requiring the
23	reporting of the actual compensation of particular
24	individuals. Nothing in this subsection shall be con-
25	strued to require a covered financial institution that

- does not have an incentive-based payment arrange-
- 2 ment to make the disclosures required under this
- 3 subsection.
- 4 (b) Prohibition on Certain Compensation Ar-
- 5 RANGEMENTS.—Not later than 9 months after the date
- 6 of enactment of this Act, and taking into account the fac-
- 7 tors described in subparagraphs (A), (B), and (C) of sub-
- 8 section (a)(1), the appropriate Federal regulators shall
- 9 jointly prescribe regulations that prohibit any incentive-
- 10 based payment arrangement, or any feature of any such
- 11 arrangement, that the regulators determine encourages in-
- 12 appropriate risks by covered financial institutions that—
- 13 (1) could threaten the safety and soundness of
- 14 covered financial institutions; or
- 15 (2) could have serious adverse effects on eco-
- nomic conditions or financial stability.
- 17 (c) Enforcement.—The provisions of this section
- 18 shall be enforced under section 505 of the Gramm-Leach-
- 19 Bliley Act and, for purposes of such section, a violation
- 20 of this section shall be treated as a violation of subtitle
- 21 A of title V of such Act.
- 22 (d) Definitions.—As used in this section—
- 23 (1) the term "appropriate Federal regulator"
- 24 means—

1	(A) the Board of Governors of the Federal
2	Reserve System;
3	(B) the Office of the Comptroller of the
4	Currency;
5	(C) the Board of Directors of the Federal
6	Deposit Insurance Corporation;
7	(D) the Director of the Office of Thrift
8	Supervision;
9	(E) the National Credit Union Administra-
10	tion Board;
11	(F) the Securities and Exchange Commis-
12	sion; and
13	(G) the Federal Housing Finance Agency;
14	and
15	(2) the term "covered financial institution"
16	means—
17	(A) a depository institution or depository
18	institution holding company, as such terms are
19	defined in section 3 of the Federal Deposit In-
20	surance Act (12 U.S.C. 1813);
21	(B) a broker-dealer registered under sec-
22	tion 15 of the Securities Exchange Act of 1934
23	(15 U.S.C. 78o);
24	(C) a credit union, as described in section
25	19(b)(1)(A)(iv) of the Federal Reserve Act;

1	(D) an investment advisor, as such term is						
2	defined in section 202(a)(11) of the Investment						
3	Advisers Act of 1940 (15 U.S.C. 80b–2(a)(11))						
4	(E) the Federal National Mortgage Asso						
5	ciation;						
6	(F) the Federal Home Loan Mortgage						
7	Corporation; and						
8	(G) any other financial institution that the						
9	appropriate Federal regulators, jointly, by rule,						
10	determine should be treated as a covered finan-						
11	cial institution for purposes of this section.						
12	(e) Exemption for Certain Financial Institu-						
13	TIONS.—The requirements of this section shall not apply						
14	to covered financial institutions with assets of less than						
15	\$1,000,000,000.						
16	(f) Limitation.—No regulation promulgated pursu-						
17	ant to this section shall be allowed to require the recovery						
18	of incentive-based compensation under compensation ar-						
19	rangements in effect on the date of enactment of this Act,						
20	provided such compensation agreements are for a period						
21	of no more than 24 months. Nothing in this Act shall pre-						
22	vent or limit the recovery of incentive-based compensation						
23	under any other applicable law.						
24	(g) GAO Study.—						
25	(1) Study required.—						

1	(A) IN GENERAL.—The Comptroller Gen-
2	eral of the United States shall carry out a
3	study to determine whether there is a correla-
4	tion between compensation structures and ex-
5	cessive risk taking.
6	(B) Factors to consider.—In carrying
7	out the study required under subparagraph (A),
8	the Comptroller General shall—
9	(i) consider compensation structures
10	used by companies from 2000 to 2008; and
11	(ii) compare companies that failed, or
12	nearly failed but for government assist-
13	ance, to companies that remained viable
14	throughout the housing and credit market
15	crisis of 2007 and 2008, including the
16	compensation practices of all such compa-
17	nies.
18	(C) DETERMINING COMPANIES THAT
19	FAILED OR NEARLY FAILED.—In determining
20	whether a company failed, or nearly failed but
21	for government assistance, for purposes of sub-
22	paragraph (B)(ii), the Comptroller General
23	shall focus on—
24	(i) companies that received excep-
25	tional assistance under the Troubled Asset

1	Relief Program under title I of the Emer-
2	gency Economic Stabilization Act of 2009
3	(12 U.S.C. 5211 et seq.) or other forms of
4	significant government assistance, includ-
5	ing under the Automotive Industry Financ-
6	ing Program, the Targeted Investment
7	Program, the Asset Guarantee Program,
8	and the Systemically Significant Failing
9	Institutions Program;
10	(ii) the Federal National Mortgage
11	Association;
12	(iii) the Federal Home Loan Mort-
13	gage Corporation; and
14	(iv) companies that participated in the
15	Security and Exchange Commission's Con-
16	solidated Supervised Entities Program as
17	of January 2008.
18	(2) Report.—Not later than the end of the 1-
19	year period beginning on the date of the enactment
20	of this Act, the Comptroller General shall issue a re-

- 1 port to the Congress containing the results of the
- study required under paragraph (1).Passed the House of Representatives July 31, 2009.Attest:

Clerk.

111 TH CONGRESS H. R. 3269

AN ACT

To amend the Securities Exchange Act of 1934 to provide shareholders with an advisory vote on executive compensation and to prevent perverse incentives in the compensation practices of financial institutions.