## 115TH CONGRESS 1ST SESSION H.R. 3169

To improve the hiring, training, and efficiency of acquisition personnel and organizations of the Department of Veterans Affairs, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

#### JULY 10, 2017

Mr. POLIQUIN (for himself, Mr. BERGMAN, and Ms. KUSTER of New Hampshire) introduced the following bill; which was referred to the Committee on Veterans' Affairs, and in addition to the Committee on Appropriations, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

- To improve the hiring, training, and efficiency of acquisition personnel and organizations of the Department of Veterans Affairs, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "VA Acquisition Work-
- 5 force Improvement and Streamlining Act".

1	SEC. 2. IMPROVEMENT TO HIRING AND TRAINING OF AC-
2	QUISITION PERSONNEL OF DEPARTMENT OF
3	VETERANS AFFAIRS.
4	(a) TRAINING AND CERTIFICATION PROGRAMS.—
5	(1) Programs.—Not later than September 30
6	of the fiscal year following the fiscal year during
7	which this Act is enacted, the Secretary shall imple-
8	ment covered training curricula and covered certifi-
9	cation programs.
10	(2) Consideration of relevant programs
11	OF DEPARTMENT OF DEFENSE.—In designing and
12	implementing covered training curricula and covered
13	certification programs under paragraph (1), the Sec-
14	retary shall use as models existing training curricula
15	and certification programs that have been estab-
16	lished under chapter 87 of title 10, United States
17	Code, as determined relevant by the Secretary.
18	(3) Method of training.—The Secretary
19	may develop the training curricula under paragraph
20	(1) in a manner that provides such training in any
21	combination of—
22	(A) training provided in person;
23	(B) training provided over an internet
24	website; or
25	(C) training provided by another depart-
26	ment or agency of the Federal Government.

(4) LEVELS OF CERTIFICATIONS.—The Sec retary may develop the certification programs under
 paragraph (1) in a manner that uses—
 (A) one level of certification; or
 (B) more than one level of certification, as

determined appropriate by the Secretary with
respect to the level of certification for different
grades of the General Schedule.

9 (5) INITIAL GOAL.—Not later than September 10 30 of the second fiscal year following the fiscal year 11 during which this Act is enacted, the Secretary shall 12 ensure that the majority of employees subject to the 13 covered certification programs achieve the certifi-14 cation or the appropriate level of certification pursu-15 ant to paragraph (4)(B), as the case may be.

(6) SUBSEQUENT GOAL.—After carrying out
paragraph (5), the Secretary shall ensure that each
employee subject to the covered certification programs achieves the certification or the appropriate
level of certification pursuant to paragraph (4)(B),
as the case may be, as quickly as practicable.

22 (b) IMPROVEMENTS TO HIRING OF ENTRY-LEVEL23 POSITIONS.—

24 (1) PRIORITY.—The Secretary of Veterans Af25 fairs shall prioritize the use of acquisition internship

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1	programs to hire employees to entry-level positions
2	relating to acquisition in the Department of Vet-
3	erans Affairs.
4	(2) GOAL.—Not later than September 30 of the
5	fiscal year following the fiscal year during which this
6	Act is enacted, the Secretary shall ensure that the
7	annual number of participants in acquisition intern-
8	ship programs is—
9	(A) not fewer than twice the number of
10	participants in such programs during fiscal year
11	2017; and
12	(B) not more than four times the number
13	of participants in such program during such fis-
14	cal year.
15	(3) DURATION.—The Secretary shall carry out
16	paragraph (2) until the date on which the Secretary
17	certifies to the Committees on Veterans' Affairs of
18	the House of Representatives and the Senate that
19	the projected number of graduates of acquisition in-
20	ternship programs is sufficient to satisfy the human
21	capital needs of the Department with respect to ac-
22	quisition, taking into account the rate of attrition
23	and projected retirements of personnel.
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24 (c) TRANSFERS.—

1	(1) AUTHORITY.—In addition to any other
2	transfer authority of the Secretary, the Secretary
3	may transfer or reprogram amounts identified under
4	section 3 as cost savings in order to make such
5	amounts available for—
6	(A) the salaries and travel expenses of par-
7	ticipants in acquisition internship programs;
8	(B) covered training programs; or
9	(C) the design and implementation of cov-
10	ered certification programs.
11	(2) AUTHORIZATIONS.—A transfer made from
12	one account to another under the authority of para-
13	graph (1) shall be deemed to increase the amount
14	authorized for the account to which the amount is
15	transferred by an amount equal to the amount
16	transferred.
17	SEC. 3. IMPROVEMENT TO EFFICIENCY OF ACQUISITION
18	ORGANIZATIONS OF THE DEPARTMENT OF
19	VETERANS AFFAIRS.
20	(a) PLAN.—The Secretary shall develop a plan to re-
21	duce duplication and to increase efficiencies with respect
22	to the acquisition functions of the Department of Veterans
23	Affairs, with an emphasis on procurement and logistics
24	functions, in a manner that achieves cost savings in an

1 amount necessary to carry out section 2. The Secretary2 shall ensure that such plan—

3 (1) in all respects and to the greatest extent
4 practicable, seeks to place procurement employees
5 and logistics employees in close geographic proximity
6 to the other employees of the Department for whom
7 the procurement employees and logistics employees
8 procure supplies or services;

9 (2) does not place any procurement employee in 10 a formal reporting or subordinate-supervisor rela-11 tionship with an employee of the Department for 12 whom the procurement employee procures supplies 13 or services; and

14 (3) may not achieve cost savings through demo15 tions, furloughs, or liquidations, as defined in part
16 351 of title 5, Code of Federal Regulations.

17 (b) MATTERS INCLUDED.—In developing the plan
18 under subsection (a), the Secretary shall determine wheth19 er to carry out the following activities:

(1) Consolidate or abolish (and transfer functions to the procurement or logistics activities of individual facilities of the Veterans Health Administration, the Network Contracting Offices of the Veterans Health Administration, the Procurement and
Logistics Office of the Veterans Health Administra-

1	tion, or the Office of Acquisition, Logistics, and
2	Construction of the Department)—
3	(A) the Service Area Office East;
4	(B) the Service Area Office Central;
5	(C) the Service Area Office West; and
6	(D) the Program Contacting Activity Cen-
7	tral Office.
8	(2) With respect to the functions of the Pro-
9	curement and Logistics Office of the Veterans
10	Health Administration and the Office of Acquisition,
11	Logistics, and Construction of the Department, con-
12	solidate one or more of the following functions into
13	one of the respective offices:
14	(A) Policy making functions.
15	(B) Contract quality assurance and review
16	functions.
17	(C) Real property management functions.
18	(D) Business operations functions.
19	(E) Health care acquisition.
20	(F) Logistics functions.
21	(c) SUBMISSION.—Not later than 180 days after the
22	fiscal year during which this Act is enacted, the Secretary
23	shall submit to the Committees on Veterans' Affairs of
24	the House of Representatives and the Senate the plan de-
25	veloped under subsection (a).

(d) IMPLEMENTATION.—The Secretary shall com mence implementation of the plan developed under sub section (a) beginning on the date that is 30 days after
 submitting the plan under subsection (c).

### 5 SEC. 4. DEFINITIONS.

6 In this Act:

7 (1) The term "acquisition internship programs"
8 means programs administered by the Secretary of
9 Veterans Affairs, including the Warriors to Work10 force Program and the Acquisition Intern Program,
11 under which the Secretary employs—

12 (A) a veteran, while the veteran earns an
13 undergraduate degree and completes founda14 tional training courses relating to acquisition;
15 or

16 (B) an individual who completes progres17 sive training courses relating to acquisition and
18 participates in rotational work assignments re19 lating to acquisition.

20 (2) The term "covered certification programs"
21 means—

(A) with respect to logistics employees, a
program to certify knowledge and skills relating
to logistics; and

1 (B) with respect to employees of the De-2 partment who are members of occupational series relating to construction or facilities man-3 4 agement, or who award or administer contracts 5 for major construction, minor construction, or 6 non-recurring maintenance, including as con-7 tract specialists or contracting officers' rep-8 resentatives, a program to certify knowledge 9 and skills relating to construction or facilities 10 management. 11 The term "covered training curricula" (3)12 means-13 (A) with respect to logistics employees, a 14 training curriculum relating to logistics; and 15 (B) with respect to employees specified in 16 paragraph (2)(B), a training curriculum relat-17 ing to construction or facilities management. 18 (4) The term "logistics" includes supply chain 19 management. (5) The term "logistics employee" means an 20 21 employee of the Department of Veterans Affairs who 22 is a member of an occupational series relating to lo-23 gistics, or who performs logistics functions within 24 the Office of Acquisition, Logistics, and Construction of the Department or the Veterans Health Ad ministration.

3 (6) The term "procurement employee" means
4 an employee of the Department who is a member of
5 an occupational series relating to procurement.