114TH CONGRESS 2D SESSION

# H.R.3106

## AN ACT

To amend title 38, United States Code, to make certain improvements in the administration of Department medical facility construction projects.

- 1 Be it enacted by the Senate and House of Representa-
- ${\it 2\ tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled},$

### 1 SECTION 1. SHORT TITLE.

_	2-0-1-0-1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1
2	This Act may be cited as the "Construction Reform
3	Act of 2016".
4	SEC. 2. DEPARTMENT OF VETERANS AFFAIRS CONSTRUC-
5	TION REFORMS.
6	(a) Application of Industry Standards; Assist-
7	ANCE.—Section 8103 of title 38, United States Code, is
8	amended by adding at the end the following new sub-
9	sections:
10	"(f) To the maximum extent practicable, the Sec-
11	retary shall use industry standards, standard designs, and
12	best practices in carrying out the construction of medical
13	facilities.
14	"(g)(1) The Secretary shall provide to a non-Depart-
15	ment Federal entity with which the Secretary has entered
16	into an agreement under subsection (e)—
17	"(A) design, planning, and construction assist-
18	ance before the entity issues a request for proposals
19	for the design or construction of the super construc-
20	tion project covered by the agreement;

"(B) any documents or information needed for the entity to carry out the responsibilities of the entity with respect to the super construction project; and

21

22

23

1	"(C) upon the request of the entity, any other
2	assistance that the entity determines necessary to
3	carry out such responsibilities.
4	"(2) Any assistance provided under paragraph (1)
5	shall be provided to the non-Department Federal entity
6	on a non-reimbursable basis.
7	"(h)(1) With respect to a proposed change to a con-
8	tract entered into by a non-Department Federal entity
9	with which the Secretary has entered into an agreement
10	under subsection (e) that is estimated at a value of less
11	than \$250,000, the non-Department Federal entity shall
12	issue a final decision regarding such change not later than
13	30 days after the date on which the change is proposed.
14	"(2) With respect to a proposed change to such a con-
15	tract that is estimated at a value of \$250,000 or more—
16	"(A) the Secretary may provide to the entity
17	the recommendations of the Secretary regarding
18	such change;
19	"(B) during the 30-day period beginning on the
20	date on which the entity furnishes to the Secretary
21	information regarding such change, the Secretary
22	may issue the final decision regarding such change;
23	and
24	"(C) if the Secretary does not issue a final deci-
25	sion under subparagraph (B), during the 30-day pe-

- 1 riod following the period described in such para-
- 2 graph, the entity shall issue a final decision regard-
- 3 ing such a change no later than 90 days from when
- 4 the entity furnished information regarding such a
- 5 change to the Secretary.
- 6 "(i) The Secretary shall ensure that each employee
- 7 of the Department with responsibilities relating to the con-
- 8 struction or alteration of medical facilities, including such
- 9 construction or alteration carried out pursuant to con-
- 10 tracts or agreements, undergoes a program of ongoing
- 11 professional training and development. Such program
- 12 shall be designed to ensure that employees maintain ade-
- 13 quate expertise relating to industry standards and best
- 14 practices for the acquisition of design and construction
- 15 services. The Secretary may provide the program under
- 16 this subsection through a contract or agreement with a
- 17 non-Federal entity or with a non-Department Federal en-
- 18 tity.".
- 19 (b) Limitation on Planning and Design for
- 20 Super Construction Projects.—
- 21 (1) IN GENERAL.—Section 8104(a) of title 38,
- United States Code, is amended—
- (A) by redesignating paragraph (3) as
- paragraph (4);

1	(B) by inserting after paragraph (2) the
2	following new paragraph (3):
3	"(3) The Secretary may not obligate or expend funds
4	for advance planning or design for any super construction
5	project, until the date that is 60 days after the date on
6	which the Secretary submits to the Committee on Vet-
7	erans' Affairs and the Committee on Appropriations of the
8	Senate and the Committee on Veterans' Affairs and the
9	Committee on Appropriations of the House of Representa-
10	tives notice of such obligation or expenditure."; and
11	(C) in paragraph (4), as redesignated by
12	paragraph (1) of this subsection, by adding at
13	the end the following new subparagraph:
14	"(C) The term 'super construction project'
15	means a project for the construction, alteration, or
16	acquisition of a medical facility involving a total ex-
17	penditure of more than \$100,000,000, but such term
18	does not include an acquisition by exchange.".
19	(2) Applicability.—The amendments made
20	by paragraph (1) shall take effect on the date of the
21	enactment of this Act and shall apply with respect
22	to a construction project that is initiated on or after
23	that date.
24	(c) Congressional Approval of Certain
25	Projects.—

- 1 (1)Projects THAT **EXCEED** SPECIFIED 2 AMOUNT.—Subsection (c) of section 8104 of title 38, United States Code, is amended to read as follows: 3 "(c)(1) The Secretary may not obligate funds for a 4 5 major medical facility project or a super construction project approved by a law described in subsection (a)(2) in an amount that would cause the total amount obligated 8 for that project to exceed the amount specified in the law for that project (or would add to total obligations exceed-10 ing such specified amount) by more than 10 percent unless the Committee on Veterans' Affairs and the Committee 12 on Appropriations of the Senate and the Committee on Veterans' Affairs and the Committee on Appropriations of the House of Representatives each approve in writing 14 15 the obligation of those funds. "(2) The Secretary shall— 16 17 "(A) enter into a contract with an appropriate 18 non-department Federal entity with the ability to 19 conduct forensic audits on medical facility projects 20 for the conduct of an external forensic audit of the 21 expenditures relating to any major medical facility 22 or super construction project for which the total ex-
- 24 for the project by more than 25 percent; and

penditures exceed the amount specified in the law

23

1	"(B) enter into a contract with an appropriate
2	non-department Federal entity with the ability to
3	conduct forensic audits on medical facility projects
4	for the conduct of an external audit of the medical
5	center construction project in Aurora, Colorado.".
6	(2) Use of extra amounts.—Subsection (d)
7	of such section is amended—
8	(A) in paragraph (2)(B), in the matter
9	preceding clause (i), by striking "Whenever"
10	and inserting "Before"; and
11	(B) by adding at the end the following new
12	paragraph:
13	"(3) The Secretary may not obligate any funds de-
14	scribed in paragraph (1) or amounts described in para-
15	graph (2) before the date that is 30 days after the notifi-
16	cation submitted under paragraph (1) or paragraph
17	(2)(B), as the case may be, unless the Committee on Vet-
18	erans' Affairs and the Committee on Appropriations of the
19	Senate and the Committee on Veterans' Affairs and the
20	Committee on Appropriations of the House of Representa-
21	tives each approve in writing the obligation of those funds
22	or amounts.".
23	(3) Notification requirements.—
24	(A) Committees required.—Subsection
25	(d)(1) of such section is amended by striking

1	"each committee" and inserting "the Com-
2	mittee on Veterans' Affairs and the Committee
3	on Appropriations of the Senate and the Com-
4	mittee on Veterans' Affairs and the Committee
5	on Appropriations of the House of Representa-
6	tives".
7	(B) USE OF AMOUNTS FROM BID SAV-
8	INGS.—Subsection (d)(2)(B) of such section is
9	amended by adding at the end the following
10	new clause:
11	"(iv) With respect to the major construction
12	project that is the source of the bid savings—
13	"(I) the amounts already obligated or
14	available in the project reserve for such project;
15	"(II) the percentage of such project that
16	has been completed; and
17	"(III) the amount of such bid savings that
18	is already obligated or otherwise being used for
19	a purpose other than such project.".
20	(d) Quarterly Report on Super Construction
21	Projects.—
22	(1) IN GENERAL.—At the end of subchapter I
23	of chapter 81 of title 38, United States Code, add
24	the following new section:

1	"§ 8120. Quarterly report on super construction
2	projects
3	"(a) Quarterly Reports Required.—Not later
4	than 30 days after the last day of each fiscal quarter the
5	Secretary shall submit to the Committees on Veterans' Af-
6	fairs of the Senate and House of Representatives on the
7	super construction projects carried out by the Secretary
8	during such quarter. Each such report shall include, for
9	each such project—
10	"(1) the budgetary and scheduling status of the
11	project, as of the last day of the quarter covered by
12	the report; and
13	"(2) the actual cost and schedule variances of
14	the project, as of such day, compared to the planned
15	cost and schedules for the project.
16	"(b) Super Construction Project Defined.—In
17	this section, the term 'super construction project' has the
18	meaning given such term in section 8104(a)(4)(C) of this
19	title.".
20	(2) CLERICAL AMENDMENT.—The table of sec-
21	tions at the beginning of the chapter is amended by
22	adding at the end of the items relating to such sub-
23	chapter the following new item:

1	(e) Accelerated Master Planning for Each
2	MEDICAL FACILITY OF THE DEPARTMENT OF VETERANS
3	Affairs.—
4	(1) Existing facilities.—Not later than De-
5	cember 31, 2016, the Secretary of Veterans Affairs
6	shall complete a master plan described in paragraph
7	(3) for each medical facility of the Department of
8	Veterans Affairs.
9	(2) New facilities.—For each medical facility
10	of the Department for which construction is com-
11	pleted after the date of the enactment of this Act,
12	the Secretary shall complete a master plan described
13	in paragraph (3) for the facility by not later than
14	the earlier of the following dates:
15	(A) The date on which activation is com-
16	pleted.
17	(B) The date of the formal dedication of
18	the facility.
19	(3) Master plan described.—A master plan
20	described in this paragraph is, with respect to a
21	medical facility of the Department, a plan to inform
22	investment decisions and funding requests over a 10-
23	year period for construction projects at such medical
24	facility—

1	(A) to meet the health care needs of a
2	changing veteran population through a com-
3	bination of health care from the Department
4	and other community resources; and
5	(B) to maximize the best use of the land
6	and structures comprising such medical facility.
7	SEC. 3. ASSISTANT INSPECTOR GENERAL FOR CONSTRUC-
8	TION.
9	(a) In General.—Chapter 3 of title 38, United
10	States Code, is amended by inserting after section 312 the
11	following new section:
12	"§ 312A. Assistant Inspector General for Construction
13	"(a) In General.—There is in the Office of Inspec-
14	tor General an Assistant Inspector General for Construc-
15	tion. The Assistant Inspector General for Construction is
16	responsible for conducting, supervising, and coordinating
17	audits, evaluations, and investigations of the planning, de-
18	sign, contracting, execution, and construction of facilities
19	and infrastructure of the Department, including major
20	and minor construction projects and leases.
21	"(b) QUALIFICATIONS.—Each individual appointed
22	as Assistant Inspector General for Construction shall be
23	an individual who has expertise in construction and facili-
24	ties management.

- 1 "(c) Reports.—(1) Not later than 60 days after the
- 2 appointment of an individual as the Assistant Inspector
- 3 General for Construction, and every calendar quarter
- 4 thereafter, the Assistant Inspector General for Construc-
- 5 tion shall submit to the Committees on Veterans' Affairs
- 6 of the Senate and House of Representatives a report sum-
- 7 marizing the activities of the Assistant Inspector General
- 8 for Construction during the 120-day period ending on the
- 9 date of such report.
- 10 "(2) In addition to the report required in paragraph
- 11 (1), and the requirements contained in section 5 of the
- 12 Inspector General Act of 1978 (5 U.S.C. App.), the Assist-
- 13 ant Inspector General for Construction shall promptly pro-
- 14 vide to the Committees on Veterans' Affairs of the Senate
- 15 and House of Representatives the findings of any inves-
- 16 tigation undertaken by the Assistant Inspector General for
- 17 Construction, and shall notify the Committees promptly
- 18 if the Assistant Inspector General for Construction identi-
- 19 fies any serious or flagrant problem or deficiency relating
- 20 to the administration or operation of any construction pro-
- 21 gram of the Department, if, during the course of any in-
- 22 vestigation, the Assistant Inspector General for Construc-
- 23 tion determines that Congress should take immediate ac-
- 24 tion.

1	"(3) Nothing in this subsection shall be construed to
2	authorize the public disclosure of information that is—
3	"(A) specifically prohibited from disclosure by
4	any other provision of law;
5	"(B) specifically required by Executive Order to
6	be protected from disclosure in the interest of na-
7	tional defense or national security or in the conduct
8	of foreign affairs; or
9	"(C) a part of an ongoing criminal investiga-
10	tion.".
11	(b) Clerical Amendment.—The table of sections
12	at the beginning of such chapter is amended by inserting
13	after the item relating to section 312 the following new
14	item:
	"312A. Assistant Inspector General for Construction.".

Passed the House of Representatives February 9, 2016.

Attest:

Clerk.

# 114TH CONGRESS H. R. 3106

# AN ACT

To amend title 38, United States Code, to make certain improvements in the administration of Department medical facility construction projects.