

# Union Calendar No. 473

117<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 3037

**[Report No. 117-653, Part I]**

To make available necessary disaster assistance for families affected by major disasters, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 7, 2021

Mr. ESPAILLAT (for himself and Miss GONZÁLEZ-COLÓN) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

DECEMBER 20, 2022

Reported from the Committee on Transportation and Infrastructure

DECEMBER 20, 2022

Committee on the Budget discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

# **A BILL**

To make available necessary disaster assistance for families affected by major disasters, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Housing Survivors of  
5 Major Disasters Act of 2021”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) FEMA.—The term “FEMA” means the  
9 Federal Emergency Management Agency.

10 (2) ADMINISTRATOR.—The term “Adminis-  
11 trator” means the Administrator of FEMA.

12 **SEC. 3. ELIGIBILITY FOR AND USE OF DISASTER ASSIST-**  
13 **ANCE.**

14 (a) FINANCIAL ASSISTANCE.—Notwithstanding any  
15 other provision of law, individuals and households de-  
16 scribed in subsection (c) may be eligible for assistance  
17 made available under section 408 of the Robert T. Staf-  
18 ford Disaster Relief and Emergency Assistance Act (42  
19 U.S.C. 5174) in connection with a major disaster declared  
20 by the President under section 401 of such Act (42 U.S.C.  
21 5170), including Hurricane Maria of 2017.

22 (b) USE OF FUNDS.—Any assistance provided pursu-  
23 ant to subsection (a) may include costs relating to obtain-  
24 ing title for a property described in subsection (c)(1), in-

1 cluding the cost of land surveys and any other taxes or  
2 fees associated with obtaining the title for such property.

3 (c) ELIGIBLE INDIVIDUALS OR HOUSEHOLDS.—With  
4 respect to a major disaster declared by the President  
5 under section 401 of the Robert T. Stafford Disaster Re-  
6 lief and Emergency Assistance Act (42 U.S.C. 5170), an  
7 individual or household described in this subsection is an  
8 individual or household who—

9 (1) is residing on a property located in the area  
10 for which the major disaster was declared but does  
11 not have documented ownership rights to such prop-  
12 erty and is not renting such property; or

13 (2) is or was residing in an area for which a  
14 major disaster has been declared by the President  
15 under section 401 of the Robert T. Stafford Disaster  
16 Relief and Emergency Assistance Act (42 U.S.C.  
17 5170), during the designated incident period, includ-  
18 ing residing in any housing accommodation or prop-  
19 erty upon which a housing accommodation is lo-  
20 cated, including any living quarters, boardinghouse,  
21 bunkhouse, manufactured home, mobile home, or  
22 travel trailer.

23 (d) EVIDENCE.—

24 (1) CONSIDERATION.—In making a determina-  
25 tion to provide assistance pursuant to this Act, the

1 Administrator shall consider a wide range of evi-  
2 dence.

3 (2) ALTERNATIVE FORMS OF EVIDENCE.—In  
4 determining if an individual or household is eligible  
5 for assistance pursuant to this Act, the Adminis-  
6 trator shall accept either a declarative statement or  
7 the presentation of at least one item of alternative  
8 evidence, including the following:

9 (A) A utility (including gas, electric, sewer,  
10 or water) bill with the name and address of the  
11 individual.

12 (B) A merchant's statement (including a  
13 credit card, delivery notice, or first class mail)  
14 with the name and address of the individual.

15 (C) A pay stub from an employer with the  
16 name and address of the individual.

17 (D) A current driver's license or State-  
18 issued identification card of the individual.

19 (E) The deed or title for the applicable  
20 property.

21 (F) A mortgage payment booklet or an-  
22 other mortgage document.

23 (G) Property title of mobile home certifi-  
24 cate of title.

25 (H) A real estate property tax receipt.

1 (I) A school registration containing the ad-  
2 dress of self, child, or children.

3 (J) A will and testament with the name  
4 and address of the individual.

5 (K) In a State that does not require a will  
6 and testament for the transfer of immovable  
7 property, a death certificate and birth certifi-  
8 cate that establishes an automatic transfer of  
9 legal ownership.

10 (L) Medical records that list the name and  
11 address of the individual.

12 (M) A charitable donation receipt that lists  
13 the name and address of the individual.

14 (N) Any other documentation, certification,  
15 identification, or proof of occupancy or owner-  
16 ship not included on this list that can reason-  
17 ably link the individual requesting assistance to  
18 the applicable property.

19 (e) APPLICABILITY.—This section shall apply to  
20 funds appropriated on or after the date of enactment of  
21 this Act.

22 **SEC. 4. DECLARATIVE STATEMENT.**

23 (a) DEVELOPMENT OF DECLARATIVE STATEMENT.—

24 (1) IN GENERAL.—Not later than 30 days after  
25 the date of enactment of this Act, the Administrator

1 shall create, in coordination with the appropriate au-  
2 thorities of the applicable jurisdiction, and dis-  
3 tribute, where necessary, a declarative statement  
4 form that an applicant for assistance provided pur-  
5 suant to section 3 may use to self-certify such appli-  
6 cant's eligibility for assistance pursuant to this Act.

7 (2) PROHIBITION OF NOTARIZATION.—The Ad-  
8 ministrator may not require the declarative state-  
9 ment form created under paragraph (1) to require  
10 notarization by the applicant.

11 (b) EXEMPTIONS.—A declarative statement form cre-  
12 ated under subsection (a)(1) is exempt from publication  
13 notice, public comment periods, and agency information  
14 collection review and approval by the Office of Manage-  
15 ment and Budget required by the Paperwork Reduction  
16 Act (44 U.S.C. 3501 et seq.).

17 (c) GUIDANCE.—Not later than 30 days after the  
18 date of enactment of this Act, the Administrator shall pro-  
19 vide written notification and guidance to employees of  
20 FEMA regarding the requirements of this Act.

21 (d) PUBLICATION.—Not later than 30 days after the  
22 date of enactment of this Act, the Administrator shall—

23 (1) make the declarative statement form cre-  
24 ated under subsection (a)(1) available in Spanish

1 and English at all active Disaster Recovery Centers;  
2 and

3 (2) publish in English, Spanish, and any other  
4 locally predominant languages on the website of  
5 FEMA and on social media the declarative state-  
6 ment form and instructions on how applicants can  
7 reopen or seek further appeal of relevant determina-  
8 tions.

9 (e) PAST DISASTERS.—For applicants of assistance  
10 provided pursuant to section 3 since January 1, 2017, the  
11 Administrator shall provide an applicant not fewer than  
12 180 days to submit the declarative statement form to re-  
13 open or appeal a case after such applicant has received  
14 notice of the right to do so.

15 **SEC. 5. REPAIR AND REBUILDING.**

16 Section 408(c) of the Robert T. Stafford Disaster Re-  
17 lief and Emergency Assistance Act (42 U.S.C. 5174) is  
18 amended—

19 (1) in paragraph (2)(A)(i) by striking “to a  
20 safe and sanitary living or functioning condition”  
21 and inserting “to ensure that such residences are  
22 habitable during longer term recovery (including  
23 through coordination with other sources for repair  
24 and rebuilding of such residences)”; and



1           (2) in paragraph (4) by striking “in cases in  
2           which” and all that follows through the end and in-  
3           serting “if the President determines such assistance  
4           is a cost effective alternative to other housing solu-  
5           tions, including the costs associated with temporary  
6           housing provided under this section.”.

7   **SEC. 6. POST-DISASTER HOUSING ASSISTANCE ANALYSIS**  
8                           **AND REPORT.**

9           (a) ANALYSIS.—The Administrator, in coordination  
10          with the Secretary of Housing and Urban Development,  
11          shall conduct an analysis comparing the costs, benefits,  
12          and effectiveness of assistance provided under the Disaster  
13          Housing Assistance Program, including any case manage-  
14          ment services provided, with other temporary housing op-  
15          tions provided by the Administrator under the Robert T.  
16          Stafford Disaster Relief and Emergency Assistance Act  
17          (42 U.S.C. 5121 et seq.).

18          (b) PROVISION OF DATA.—The Administrator shall  
19          ensure that public housing authorities engaged in carrying  
20          out the Disaster Housing Assistance Program relay data  
21          concerning the extent and effectiveness of case manage-  
22          ment services in transitioning individuals and households  
23          toward self-sufficiency under the Program compared to  
24          other alternative disaster assistance programs available

1 under the Robert T. Stafford Disaster Relief and Emer-  
2 gency Assistance Act (42 U.S.C. 5121 et seq.).

3 (c) REPORT.—Not later than 180 days after the date  
4 of enactment of this Act, the Administrator shall submit  
5 to the Committee on Transportation and Infrastructure  
6 of the House of Representatives and the Committee on  
7 Homeland Security and Governmental Affairs of the Sen-  
8 ate a report that contains the analysis required under sub-  
9 section (a) and an analysis of the oversight mechanisms,  
10 program integrity checks, and financial management  
11 measures utilized in carrying out the Program compared  
12 to alternative disaster housing assistance programs under  
13 the Robert T. Stafford Disaster Relief and Emergency As-  
14 sistance Act (42 U.S.C. 5121 et seq.).

15 **SEC. 7. DETERMINATION OF BUDGETARY EFFECTS.**

16 The budgetary effects of this Act, for the purpose of  
17 complying with the Statutory Pay-As-You-Go Act of 2010,  
18 shall be determined by reference to the latest statement  
19 titled “Budgetary Effects of PAYGO Legislation” for this  
20 Act, submitted for printing in the Congressional Record  
21 by the Chairman of the House Budget Committee, pro-  
22 vided that such statement has been submitted prior to the  
23 vote on passage.



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