111TH CONGRESS 1ST SESSION

H.R. 2920

AN ACT

- To reinstitute and update the Pay-As-You-Go requirement of budget neutrality on new tax and mandatory spending legislation, enforced by the threat of annual, automatic sequestration.
- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Statutory Pay-As-You-Go Act of 2009".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Purpose.
 - Sec. 3. Definitions.
 - Sec. 4. PAYGO estimates and PAYGO scorecards.
 - Sec. 5. Annual report and sequestration order.
 - Sec. 6. Calculating a sequestration.
 - Sec. 7. Current policy adjustment to the CBO estimates.
 - Sec. 8. Application of BBEDCA.
 - Sec. 9. Technical corrections.
 - Sec. 10. Conforming amendments.
 - Sec. 11. Exempt programs and activities.

6 SEC. 2. PURPOSE.

- 7 The purpose of this Act is to reestablish a statutory
- 8 procedure to enforce a rule of budget neutrality on new
- 9 revenue and direct spending legislation.
- 10 SEC. 3. DEFINITIONS.
- 11 As used in this Act—
- 12 (1) The term "BBEDCA" means the Balanced
- Budget and Emergency Deficit Control Act of 1985.
- 14 (2) The definitions set forth in section 3 of the
- 15 Congressional Budget and Impoundment Control
- Act of 1974 and in section 250 of BBEDCA shall
- apply to this Act, except to the extent that they are
- specifically modified as follows:

- 1 (A) The term "outyear" means a fiscal 2 year that occurs one or more years after the 3 budget year.
 - (B) In section 250(c)(8)(C), the reference to the food stamp program shall be deemed to be a reference to the Supplemental Nutrition Assistance Program.
 - (3) The term "AMT" means the Alternative Minimum Tax for individuals under sections 55–59 of the Internal Revenue Code of 1986, the term "EGTRRA" means the Economic Growth and Tax Relief Reconciliation Act of 2001 (Public Law 107–16), and the term "JGTRRA" means the Jobs and Growth Tax Relief and Reconciliation Act of 2003 (Public Law 108–27).
 - (4)(A) The term "budgetary effects" means the amounts by which PAYGO legislation changes direct spending or revenues relative to the baseline and shall be determined on the basis of estimates included by reference in the PAYGO Act or prepared under section 4(d)(3), as applicable. Budgetary effects that increase direct spending or decrease revenues are termed "costs" and budgetary effects that increase revenues or decrease direct spending are termed "savings".

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(B) For purposes of these definitions, off-budget effects shall be counted as budgetary effects unless such changes flow directly from amendments to title II of the Social Security Act and related provisions of the Internal Revenue Code of 1986 and debt service effects shall not be counted as budgetary effects.

(C) Solely for purposes of recording entries on a PAYGO scorecard, provisions in appropriations Acts are also considered to be budgetary effects for purposes of this Act if such provisions make outyear modifications to substantive law, except that provisions for which the outlay effects net to zero over a period consisting of the current year, the budget year, and the 4 subsequent years shall not be considered budgetary effects. For purposes of this paragraph, the term, "modifications to substantive law" refers to changes to or restrictions on entitlement law or other mandatory spending contained in appropriations Acts, notwithstanding section 250(c)(8) of BBEDCA. Provisions in appropriations Acts that are neither outyear modifications to substantive law nor changes in revenues have no budgetary effects for purposes of this Act.

- 1 (D) If a provision is designated as an emer2 gency requirement under this Act and is also des3 ignated as an emergency requirement under the ap4 plicable rules of the House of Representatives, CBO
 5 shall not include the cost of such a provision in its
 6 estimate of the PAYGO legislation's budgetary ef7 fects.
 - (5) The term "debit" refers to the net total amount, when positive, by which costs recorded on the PAYGO scorecards for a fiscal year exceed savings recorded on those scorecards for that year.
 - (6) The term "entitlement law" refers to a section of law which provides entitlement authority.
 - (7) The term "PAYGO legislation" or a "PAYGO Act" refers to a bill or joint resolution that affects direct spending or revenue relative to the baseline. The budgetary effects of changes in revenues and outyear modifications to substantive law included in appropriation Acts as defined in paragraph (4) shall be treated as if they were contained in PAYGO legislation.
 - (8) The term "timing shift" refers to a delay of the date on which direct spending would otherwise occur from the ninth outyear to the tenth outyear or an acceleration of the date on which revenues would

- 1 otherwise occur from the tenth outyear to the ninth
- 2 outyear.

3 SEC. 4. PAYGO ESTIMATES AND PAYGO SCORECARDS.

- 4 (a) Paygo Estimates.—(1) A Paygo Act shall in-
- 5 clude by reference an estimate of its budgetary effects as
- 6 determined under section 308(a)(3) of the Congressional
- 7 Budget Act of 1974, if timely submitted for printing in
- 8 the Congressional Record by the chairs of the Committees
- 9 on the Budget of the House of Representatives and the
- 10 Senate, as applicable, before the vote on the PAYGO legis-
- 11 lation. The Clerk of the House or the Secretary of the
- 12 Senate, as applicable, shall also incorporate by reference
- 13 such estimate printed in the relevant portion of the Con-
- 14 gressional Record under section 308(a)(3) of the Congres-
- 15 sional Budget Act of 1974 into the enrollment of a
- 16 PAYGO Act. Budgetary effects that are not so included
- 17 shall be determined under section 4(d)(3).
- 18 (2)(A) Section 308(a) of the Congressional Budget
- 19 Act of 1974 is amended by adding at the end the following
- 20 new paragraph:
- 21 "(3) CBO PAYGO ESTIMATES.—Before a vote in
- either House on a PAYGO Act that, if determined
- in the affirmative, would clear such Act for enroll-
- 24 ment, the chairs of the Committees on the Budget
- of the House and Senate, as applicable, shall request

- from the Director of the Congressional Budget Of-
- 2 fice an estimate of the budgetary effects of such Act
- 3 under the Statutory Pay-As-You-Go Act of 2009. If
- such an estimate is timely provided, the chairs of the
- 5 Committees on the Budget of the House of Rep-
- 6 resentatives and the Senate shall post such estimate
- 7 on their respective committee websites and cause it
- 8 to be printed in the Congressional Record under the
- 9 heading 'PAYGO ESTIMATE'. For purposes of this
- section, the Director of the Congressional Budget
- Office shall not count timing shifts in his estimates
- of the budgetary effects of PAYGO legislation (as
- defined in section 3 of the Statutory Pay-As-You-Go
- 14 Act of 2009).".
- 15 (B) The side heading of section 308(a) of the Con-
- 16 gressional Budget Act of 1974 is amended by striking
- 17 "Reports on".
- 18 (b) Section 308 of the Congressional Budget Act of
- 19 1974 is amended by adding at the end the following new
- 20 subsection:
- 21 "(d) Scorekeeping Guidelines.—The Director of
- 22 the Congressional Budget Office shall provide estimates
- 23 under this section in accordance with the scorekeeping
- 24 guidelines determined under section 252(d)(5) of the Bal-
- 25 anced Budget and Emergency Deficit Control Act of 1985.

- 1 Upon agreement, the chairs of the Committees on the
- 2 Budget of the House of Representatives and the Senate
- 3 shall submit updates to such guidelines for printing in the
- 4 Congressional Record.".
- 5 (c) Current Policy Adjustments for Certain
- 6 Legislation.—For purposes of calculating budgetary ef-
- 7 fects under this Act, CBO shall adjust its estimates as
- 8 described below for any provision of legislation designated
- 9 as meeting the criteria in subsection (b), (c), or (d) of
- 10 section 7 and which the chairman of the Committee on
- 11 the Budget of the House of Representatives or the Senate,
- 12 as applicable, designates as meeting those criteria. A sin-
- 13 gle piece of legislation may contain provisions designated
- 14 as meeting criteria in more than one of the subsections
- 15 listed above. For appropriately designated provisions,
- 16 CBO shall exclude from its estimates for purposes of this
- 17 Act any costs of a provision to the extent that those costs,
- 18 when combined with all other excluded costs of any other
- 19 previously designated provisions of enacted legislation
- 20 under the same subsection of section 7, do not exceed the
- 21 maximum applicable current policy adjustment defined
- 22 under the applicable subsection of section 7 for the appli-
- 23 cable 10-year period, using the most recent baseline esti-
- 24 mates supplied by the Congressional Budget Office con-
- 25 sistent with section 257 of the Balanced Budget and

- 1 Emergency Deficit Control Act of 1985 used in consid-
- 2 ering a concurrent resolution on the budget; or, after the
- 3 beginning of a new calendar year and before consideration
- 4 of a concurrent resolution on the budget, using the most
- 5 recent baseline estimates supplied by the Congressional
- 6 Budget Office consistent with section 257 of the Balanced
- 7 Budget and Emergency Deficit Control Act of 1985. CBO
- 8 estimates of legislation containing a current policy des-
- 9 ignation under this subsection shall include a separate
- 10 presentation of costs excluded from the calculation of
- 11 budgetary effects for the legislation, as well as an updated
- 12 total of all excluded costs of provisions within the same
- 13 subsection of section 7.

(d) OMB Paygo Scorecards.—

- 15 (1) In General.—OMB shall maintain and
- make publicly available a continuously updated docu-
- ment containing two PAYGO scorecards displaying
- the budgetary effects of PAYGO legislation as deter-
- mined under section 308 of the Congressional Budg-
- et Act of 1974, applying the look-back requirement
- in subsection (e) and the averaging requirement in
- subsection (f), and a separate addendum displaying
- 23 the estimates of the costs of provisions designated in
- statute as emergency requirements.

- 1 (2) ESTIMATES IN LEGISLATION.—Except as
 2 provided in paragraph (3), in making the calcula3 tions for the PAYGO scorecards, OMB shall use the
 4 budgetary effects included by reference in the appli5 cable legislation.
 - (3) OMB ESTIMATES.—If legislation does not contain the estimate of budgetary effects under paragraph (2), then OMB shall score the budgetary effects of that legislation upon its enactment, based on the approaches to scorekeeping set forth in this Act.
 - (4) 5-YEAR SCORECARD.—The first scorecard shall display the budgetary effects of PAYGO legislation in each year over the 5-year period beginning in the budget year.
 - (5) 10-YEAR SCORECARD.—The second scorecard shall display the budgetary effects of PAYGO legislation in each year over the 10-year period beginning in the budget year.
- 20 (e) Look-back to Capture Current-year Ef-21 fects.—For purposes of this section, OMB shall treat the 22 budgetary effects of PAYGO legislation enacted during a 23 session of Congress that occur during the current year as

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- 1 (f) Averaging Used to Measure Compliance
- 2 Over 5-year and 10-year Periods.—OMB shall cumu-
- 3 late the budgetary effects of a PAYGO Act over the budg-
- 4 et year (which includes any look-back effects under sub-
- 5 section (e)) and—
- 6 (1) for purposes of the 5-year scorecard re-
- 7 ferred to in subsection (d)(4), the four subsequent
- 8 outyears, divide that cumulative total by five, and
- 9 enter the quotient in the budget-year column and in
- each subsequent column of the 5-year PAYGO score-
- 11 card; and
- 12 (2) for purposes of the 10-year scorecard re-
- ferred to in subsection (d)(5), the nine subsequent
- outyears, divide that cumulative total by ten, and
- enter the quotient in the budget-year column and in
- each subsequent column of the 10-year PAYGO
- 17 scorecard.
- 18 SEC. 5. ANNUAL REPORT AND SEQUESTRATION ORDER.
- 19 (a) Annual Report.—Not later than 14 days (ex-
- 20 cluding weekends and holidays) after Congress adjourns
- 21 to end a session, OMB shall make publicly available and
- 22 cause to be printed in the Federal Register an annual
- 23 PAYGO report. The report shall include an up-to-date
- 24 document containing the PAYGO scorecards, a description
- 25 of any current policy adjustments made under section

- 1 4(c), information about emergency legislation (if any) des-
- 2 ignated under section 3(4)(D), information about any se-
- 3 questration if required by subsection (b), and other data
- 4 and explanations that enhance public understanding of
- 5 this Act and actions taken under it.
- 6 (b) Sequestration Order.—If the annual report
- 7 issued at the end of a session of Congress under sub-
- 8 section (a) shows a debit on either PAYGO scorecard for
- 9 the budget year, OMB shall prepare and the President
- 10 shall issue and include in that report a sequestration order
- 11 that, upon issuance, shall reduce budgetary resources of
- 12 direct spending programs by enough to offset that debit
- 13 as prescribed in section 6. If there is a debit on both score-
- 14 cards, the order shall fully offset the larger of the two
- 15 debits. OMB shall include that order in the annual report
- 16 and transmit it to the House of Representatives and the
- 17 Senate. If the President issues a sequestration order, the
- 18 annual report shall contain, for each budget account to
- 19 be sequestered, estimates of the baseline level of budgetary
- 20 resources subject to sequestration, the amount of budg-
- 21 etary resources to be sequestered, and the outlay reduc-
- 22 tions that will occur in the budget year and the subsequent
- 23 fiscal year because of that sequestration.

(a) REDUCING NONEXEMPT BUDGETARY RE-

1 SEC. 6. CALCULATING A SEQUESTRATION.

3	SOURCES BY A UNIFORM PERCENTAGE.—OMB shall cal-
4	culate the uniform percentage by which the budgetary re-
5	sources of nonexempt direct spending programs are to be
6	sequestered such that the outlay savings resulting from
7	that sequestration, as calculated under subsection (b),
8	shall offset the budget-year debit, if any on the applicable
9	PAYGO scorecard. If the uniform percentage calculated
10	under the prior sentence exceeds 4 percent, the Medicare
11	programs described in section 256(d) of BBEDCA shall
12	be reduced by 4 percent and the uniform percentage by
13	which the budgetary resources of all other nonexempt di-
14	rect spending programs are to be sequestered shall be in-
15	creased, as necessary, so that the sequestration of Medi-
16	care and of all other nonexempt direct spending programs
17	together produce the required outlay savings.
18	(b) Outlay Savings.—In determining the amount
19	by which a sequestration offsets a budget-year debit, OMB
20	shall count—
21	(1) the amount by which the sequestration in a
22	crop year of crop support payments, pursuant to
23	section 256(j) of BBEDCA, reduces outlays in the
24	budget year and the subsequent fiscal year;
25	(2) the amount by which the sequestration of
26	Medicare payments in the 12-month period following

1	the sequestration order, pursuant to section 256(d)
2	of BBEDCA, reduces outlays in the budget year and
3	the subsequent fiscal year; and
4	(3) the amount by which the sequestration in
5	the budget year of the budgetary resources of other
6	nonexempt mandatory programs reduces outlays in
7	the budget year and in the subsequent fiscal year.
8	SEC. 7. CURRENT POLICY ADJUSTMENT TO THE CBO ESTI-
9	MATES.
10	(a) Purpose.—The purpose of this section is to pro-
11	vide for adjustments of estimates of budgetary effects of
12	PAYGO legislation for legislation affecting four areas of
13	the budget—
14	(1) payments made under section 1848 of the
15	Social Security Act (titled Payment for Physicians'
16	Services);
17	(2) the Estate and Gift Tax under subtitle B of
18	the Internal Revenue Code of 1986;
19	(3) the AMT; and
20	(4) provisions of EGTRRA or JGTRRA that
21	amended the Internal Revenue Code of 1986 (or
22	provisions in later statutes further amending the
23	amendments made by EGTRRA or JGTRRA), other
24	than—

1	(A) the provisions of those two Acts that
2	were made permanent by the Pension Protec-
3	tion Act of 2006 (Public Law 109–280);
4	(B) amendments to the estate and gift tax
5	referred to in paragraph (2);
6	(C) the AMT referred to in paragraph (3);
7	(D) the 35 percent bracket and that por-
8	tion of the 33 percent bracket that applies to
9	taxable income greater than \$200,000 for an
10	individual and \$250,000 for a couple; and
11	(E) provisions in those two Acts relating to
12	taxes rates on capital gains and dividends.
13	(b) Medicare Payments to Physicians.—
14	(1) Criteria.—Legislation that includes provi-
15	sions amending or superseding the system of pay-
16	ments under section 1848 of the Social Security Act
17	shall trigger the current policy adjustment required
18	by this Act.
19	(2) Adjustment.—The amount of the max-
20	imum current policy adjustment shall be the dif-
21	ference between—
22	(A) estimated net outlays attributable to
23	the payments made to physicians under that
24	section of the Social Security Act (as scheduled
25	on July 15, 2009, to be in effect); and

1 (B) what those net outlays would have 2 been if the nominal payment rates and related 3 parameters in effect for 2009 had been in effect 4 thereafter without change.

(c) ESTATE AND GIFT TAX.—

- (1) CRITERIA.—Legislation that includes provisions amending the Estate and Gift Tax under subtitle B of the Internal Revenue Code of 1986 shall trigger the current policy adjustment required by this Act.
- (2) Adjustment.—The amount of the maximum current policy adjustment shall be the difference between—
 - (A) total revenues projected to be collected under the Internal Revenue Code of 1986 (as scheduled on July 15, 2009, to be in effect); and
 - (B) what those revenue collections would have been if, on the date of enactment of the legislation meeting the criteria in paragraph (1), estate and gift tax law had instead been amended so that the tax rates, nominal exemption amounts, and related parameters in effect for tax year 2009 had remained in effect thereafter without change.

1	(d) Permanent Extension of Middle-Class Tax
2	CUTS AND AMT RELIEF.—
3	(1) Criteria.—Legislation that includes provi-
4	sions extending middle-class tax cuts or AMT relief
5	shall trigger the current policy adjustment required
6	by this Act if those provisions extend one or more
7	of the following provisions—
8	(A) AMT relief for calendar year 2010 and
9	subsequent years in such a manner that the
10	number of AMT taxpayers is not estimated to
11	exceed the number of AMT taxpayers in tax
12	year 2008 in any year through the tenth year
13	after enactment;
14	(B) the 10 percent bracket as in effect for
15	tax year 2010, as provided for under section
16	101(a) of the Economic Growth and Tax Relief
17	Reconciliation Act of 2001 and any later
18	amendments through July 15, 2009;
19	(C) the child tax credit as in effect for tax
20	year 2010, as provided for under section 201 of
21	the Economic Growth and Tax Relief Reconcili-
22	ation Act and any later amendments through
23	July 15, 2009;
24	(D) tax benefits for married couples as in
25	effect for tax year 2010, as provided for under

1	title III of the Economic Growth and Tax Relief
2	Reconciliation Act and any later amendments
3	through July 15, 2009;
4	(E) the adoption credit as in effect in tax
5	year 2010, as provided for under section 202 of
6	the Economic Growth and Tax Relief Reconcili-
7	ation Act of 2001 and any later amendments
8	through July 15, 2009;
9	(F) the dependent care credit as in effect
10	in tax year 2010, as provided for under section
11	204 of the Economic Growth and Tax Relief
12	Reconciliation Act of 2001 and any later
13	amendments through July 15, 2009;
14	(G) the employer-provided child care credit
15	as in effect in tax year 2010, as provided for
16	under section 205 of the Economic Growth and
17	Tax Relief Reconciliation Act of 2001 and any
18	later amendments through July 15, 2009;
19	(H) the education tax benefits as in effect
20	in tax year 2010, as provided for under title IV
21	of the Economic Growth and Tax Relief Rec-
22	onciliation Act of 2001 and any later amend-
23	ments through July 15, 2009;
24	(I) the 25 and 28 percent brackets as in
25	effect for tax year 2010, as provided for under

section 101(a) of the Economic Growth and
Tax Relief Reconciliation Act of 2001 and any
later amendments through July 15, 2009; and

- (J) the 33 percent brackets as in effect for tax year 2010, as provided for under section 101(a) of the Economic Growth and Tax Relief Reconciliation Act of 2001 and any later amendment affecting taxpayers with taxable income of \$200,000 or less for individuals and \$250,000 or less for couples in calendar year 2010 and increased in each subsequent year by an amount equal to the cost of living adjustment determined under section 1(f)(3) of the Internal Revenue Code of 1986 for the calendar year in which the taxable year begins, determined by substituting "calendar year 2008" for "calendar year 1992" in subparagraph (B) thereof.
- (2) Adjustment.—The amount of the maximum current policy adjustment shall be the difference between what total revenues would have been under the Internal Revenue Code of 1986 (as scheduled on July 15, 2009, to be in effect) and what revenues would be if legislation—

1	(A) permanently extending the AMT ex-
2	emption and brackets in effect in tax year 2009
3	but increased in tax year 2010 and each subse-
4	quent tax year as indicated under subsection
5	(d)(2)(B), along with any additional amount
6	necessary to prevent the number of taxpayers
7	who must pay AMT from increasing; and
8	(B) permanently extending the provisions
9	identified in paragraph (1),
10	were enacted on the same day as the legislation re-
11	ferred to in paragraph (1).
12	SEC. 8. APPLICATION OF BBEDCA.
13	For purposes of this Act—
14	(1) notwithstanding section 275 of BBEDCA,
15	the provisions of sections 255, 256, 257, and 274 of
16	BBEDCA, as amended by this Act, shall apply to
17	the provisions of this Act;
18	(2) references in sections 255, 256, 257, and
19	274 to "this part" or "this title" shall be interpreted
20	as applying to this Act;
21	(3) references in sections 255, 256, 257, and
22	274 of BBEDCA to "section 254" shall be inter-
23	preted as referencing section 5 of this Act;

- 1 (4) the reference in section 256(b) of BBEDCA 2 to "section 252 or 253" shall be interpreted as ref-3 erencing section 5 of this Act; 4 (5) the reference in section 256(d)(1) of BBEDCA to "section 252 or 253" shall be inter-5 6 preted as referencing section 6 of this Act; 7 (6) the reference in section 256(d)(4) of BBEDCA to "section 252 or 253" shall be inter-8 9 preted as referencing section 5 of this Act; 10 (7) section 256(k) of BBEDCA shall apply to 11 a sequestration, if any, under this Act; and 12 (8) references in section 257(e) of BBEDCA to "section 251, 252, or 253" shall be interpreted as 13 14 referencing section 4 of this Act. 15 SEC. 9. TECHNICAL CORRECTIONS. 16 (a) Section 250(c)(18) of BBEDCA is amended by 17 striking "the expenses the Federal deposit insurance agencies" and inserting "the expenses of the Federal deposit 18 19 insurance agencies". 20 (b) Section 256(k)(1) of BBEDCA is amended by striking "in paragraph (5)" and inserting "in paragraph 21 22 (6)".
- SEC. 10. CONFORMING AMENDMENTS.
- 24 (a) Section 256(a) of BBEDCA is repealed.

1 (b) Section 256(b) of BBEDCA is amended by strik-2 ing "origination fees under sections 438(c)(2) and 455(c)3 of that Act shall each be increased by 0.50 percentage point." and inserting in lieu thereof "origination fees 4 5 under sections 438(c)(2) and (6) and 455(c) and loan 6 processing and issuance fees under section 428(f)(1)(A)(ii) of that Act shall each be increased by the 8 uniform percentage specified in that sequestration order, 9 and, for student loans originated during the period of the 10 sequestration, special allowance payments under section 11 438(b) of that Act accruing during the period of the se-12 questration shall be reduced by the uniform percentage 13 specified in that sequestration order.". 14 (c) Section 256(c) of BBEDCA is repealed. 15 (d) Section 256(d) of BBEDCA is amended— 16 (1) by redesignating paragraphs (2), (3), and 17 (4) as paragraphs (3), (5), and (6); 18 (2) by amending paragraph (1) to read as fol-19 lows: 20 "(1) Calculation of reduction in payment 21 AMOUNTS.—To achieve the total percentage reduc-22 tion in those programs required by section 252 or

253, subject to paragraph (2), and notwithstanding

section 710 of the Social Security Act, OMB shall

determine, and the applicable Presidential order

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1	under section 254 shall implement, the percentage
2	reduction that shall apply, with respect to the health
3	insurance programs under title XVIII of the Social
4	Security Act—
5	"(A) in the case of parts A and B of such
6	title, to individual payments for services fur-
7	nished during the one-year period beginning on
8	the first day of the first month beginning after
9	the date the order is issued (or, if later, the
10	date specified in paragraph (4)); and
11	"(B) in the case of parts C and D, to
12	monthly payments under contracts under such
13	parts for the same one-year period;
14	such that the reduction made in payments under
15	that order shall achieve the required total percentage
16	reduction in those payments for that period.";
17	(3) by inserting after paragraph (1) the fol-
18	lowing:
19	"(2) Uniform reduction rate; maximum
20	PERMISSIBLE REDUCTION.—Reductions in payments
21	for programs and activities under such title XVIII
22	pursuant to a sequestration order under section 254
23	shall be at a uniform rate, which shall not exceed 4
24	percent, across all such programs and activities sub-

ject to such order.";

1	(4) by inserting after paragraph (3), as redesig-
2	nated, the following:
3	"(4) Timing of subsequent sequestration
4	ORDER.—A sequestration order required by section
5	252 or 253 with respect to programs under such
6	title XVIII shall not take effect until the first month
7	beginning after the end of the effective period of any
8	prior sequestration order with respect to such pro-
9	grams, as determined in accordance with paragraph
10	(1).";
11	(5) in paragraph (6), as redesignated, to read
12	as follows:
13	"(6) Sequestration disregarded in com-
14	PUTING PAYMENT AMOUNTS.—The Secretary of
15	Health and Human Services shall not take into ac-
16	count any reductions in payment amounts which
17	have been or may be effected under this part, for
18	purposes of computing any adjustments to payment
19	rates under such title XVIII, specifically including—
20	"(A) the part C growth percentage under
21	section 1853(c)(6);
22	"(B) the part D annual growth rate under
23	section 1860D–2(b)(6); and

1	"(C) application of risk corridors to part D
2	payment rates under section 1860D-15(e).";
3	and
4	(6) by adding after paragraph (6), as redesig-
5	nated, the following:
6	"(7) Exemptions from sequestration.—In
7	addition to the programs and activities specified in
8	section 255, the following shall be exempt from se-
9	questration under this part:
10	"(A) Part d low-income subsidies.—
11	Premium and cost-sharing subsidies under sec-
12	tion 1860D–14 of the Social Security Act.
13	"(B) Part d catastrophic subsidy.—
14	Payments under section 1860D-15(b) and
15	(e)(2)(B) of the Social Security Act.
16	"(C) Qualified individual (QI) pre-
17	MIUMS.—Payments to States for coverage of
18	Medicare cost-sharing for certain low-income
19	Medicare beneficiaries under section 1933 of
20	the Social Security Act.".
21	SEC. 11. EXEMPT PROGRAMS AND ACTIVITIES.
22	(a) Designations.—Section 255 of BBEDCA is
23	amended by redesignating subsection (i) as (j) and strik-
24	ing "1998" and inserting in lieu thereof "2010".

- 1 (b) Social Security, Veterans Programs, Net
- 2 Interest, and Tax Credits.—Subsections (a) through
- 3 (d) of section 255 of BBEDCA are amended to read as
- 4 follows:
- 5 "(a) Social Security Benefits and Tier I Rail-
- 6 ROAD RETIREMENT BENEFITS.—Benefits payable under
- 7 the old-age, survivors, and disability insurance program
- 8 established under title II of the Social Security Act (42
- 9 U.S.C. 401 et seq.), and benefits payable under section
- 10 231b(a), 231b(f)(2), 231c(a), and 231c(f) of title 45
- 11 United States Code, shall be exempt from reduction under
- 12 any order issued under this part.
- 13 "(b) Veterans Programs.—The following program
- 14 shall be exempt from reduction under any order issued
- 15 under this part—
- "All programs administered by the Department
- of Veterans Affairs.
- 18 "Special Benefits for Certain World War II
- 19 Veterans (28–0401–0–1–701).
- 20 "(c) Net Interest.—No reduction of payments for
- 21 net interest (all of major functional category 900) shall
- 22 be made under any order issued under this part.
- 23 "(d) Refundable Income Tax Credits.—Pay-
- 24 ments to individuals made pursuant to provisions of the
- 25 Internal Revenue Code of 1986 establishing refundable

1	tax credits shall be exempt from reduction under any order
2	issued under this part.".
3	(c) Other Programs and Activities, Low-in-
4	COME PROGRAMS, AND ECONOMIC RECOVERY PRO-
5	GRAMS.—Subsections (g) and (h) of section 255 of
6	BBEDCA are amended to read as follows:
7	"(g) Other Programs and Activities.—
8	"(1)(A) The following budget accounts and ac-
9	tivities shall be exempt from reduction under any
10	order issued under this part:
11	"Activities resulting from private dona-
12	tions, bequests, or voluntary contributions to
13	the Government.
14	"Activities financed by voluntary payments
15	to the Government for goods or services to be
16	provided for such payments.
17	"Administration of Territories, Northern
18	Mariana Islands Covenant grants (14–0412–0–
19	1–808).
20	"Advances to the Unemployment Trust
21	Fund and Other Funds (16-0327-0-1-600).
22	"Black Lung Disability Trust Fund Refi-
23	nancing (16-0329-0-1-601).
24	"Bonneville Power Administration Fund
25	and borrowing authority established pursuant

1	to section 13 of Public Law 93–454 (1974), as
2	amended (89–4045–0–3–271).
3	"Claims, Judgments, and Relief Acts (20-
4	1895-0-1-808).
5	"Compact of Free Association (14–0415–
6	0-1-808).
7	"Compensation of the President (11-
8	0209-01-1-802).
9	"Comptroller of the Currency, Assessment
10	Funds (20–8413–0–8–373).
11	"Continuing Fund, Southeastern Power
12	Administration (89–5653–0–2–271).
13	"Continuing Fund, Southwestern Power
14	Administration (89–5649–0–2–271).
15	"Dual Benefits Payments Account (60-
16	0111-0-1-601).
17	"Emergency Fund, Western Area Power
18	Administration (89–5069–0–2–271).
19	"Exchange Stabilization Fund (20–4444–
20	0-3-155).
21	"Federal Deposit Insurance Corporation,
22	Deposit Insurance Fund (51–4596–4–4–373).
23	"Federal Deposit Insurance Corporation,
24	FSLIC Resolution Fund (51–4065–0–3–373).

1	"Federal Deposit Insurance Corporation,
2	Noninterest Bearing Transaction Account
3	Guarantee (51–4458–0–3–373).
4	"Federal Deposit Insurance Corporation,
5	Senior Unsecured Debt Guarantee (51–4457–
6	0-3-373).
7	"Federal Housing Finance Agency, Admin-
8	istrative Expenses (95–5532–0–2–371).
9	"Federal Payment to the District of Co-
10	lumbia Judicial Retirement and Survivors An-
11	nuity Fund (20–1713–0–1–752).
12	"Federal Payment to the District of Co-
13	lumbia Pension Fund (20–1714–0–1–601).
14	"Federal Payments to the Railroad Retire-
15	ment Accounts (60–0113–0–1–601).
16	"Federal Reserve Bank Reimbursement
17	Fund (20–1884–0–1–803).
18	"Financial Agent Services (20–1802–0–1–
19	803).
20	"Foreign Military Sales Trust Fund (11–
21	8242-0-7-155).
22	"Hazardous Waste Management, Con-
23	servation Reserve Program (12–4336–0–3–
24	999).

1	"Host Nation Support Fund for Relocation
2	(97 - 8337 - 0 - 7 - 051).
3	"Internal Revenue Collections for Puerto
4	Rico (20–5737–0–2–806).
5	"Intragovernmental funds, including those
6	from which the outlays are derived primarily
7	from resources paid in from other government
8	accounts, except to the extent such funds are
9	augmented by direct appropriations for the fis-
10	cal year during which an order is in effect.
11	"Medical Facilities Guarantee and Loan
12	Fund (75–9931–0–3–551).
13	"National Credit Union Administration,
14	Central Liquidity Facility (25–4470–0–3–373).
15	"National Credit Union Administration,
16	Corporate Credit Union Share Guarantee Pro-
17	gram (25–4476–0–3–376).
18	"National Credit Union Administration,
19	Credit Union Homeowners Affordability Relief
20	Program (25–4473–0–3–371).
21	"National Credit Union Administration,
22	Credit Union Share Insurance Fund (25–4468–
23	0-3-373)

1	"National Credit Union Administration,
2	Credit Union System Investment Program (25–
3	4474-0-3-376).
4	"National Credit Union Administration,
5	Operating fund (25–4056–0–3–373).
6	"National Credit Union Administration,
7	Share Insurance Fund Corporate Debt Guar-
8	antee Program (25–4469–0–3–376).
9	"National Credit Union Administration,
10	U.S. Central Federal Credit Union Capital Pro-
11	gram (25–4475–0–3–376).
12	"Office of Thrift Supervision (20–4108–0–
13	3–373).
14	"Panama Canal Commission Compensation
15	Fund (16–5155–0–2–602).
16	"Payment of Vietnam and USS Pueblo
17	prisoner-of-war claims within the Salaries and
18	Expenses, Foreign Claims Settlement account
19	(15-0100-0-1-153).
20	"Payment to Civil Service Retirement and
21	Disability Fund (24–0200–0–1–805).
22	"Payment to Department of Defense Medi-
23	care-Eligible Retiree Health Care Fund (97–
24	0950 0 1 054)

1	"Payment to Judiciary Trust Funds (10–
2	0941-0-1-752).
3	"Payment to Military Retirement Fund
4	(97-0040-0-1-054).
5	"Payment to the Foreign Service Retire-
6	ment and Disability Fund (19-0540-0-1-153).
7	"Payments to Copyright Owners (03-
8	5175-0-2-376).
9	"Payments to Health Care Trust Funds
10	(75-0580-0-1-571).
11	"Payment to Radiation Exposure Com-
12	pensation Trust Fund (15–0333–0–1–054).
13	"Payments to Social Security Trust Funds
14	(28-0404-0-1-651).
15	"Payments to the United States Terri-
16	tories, Fiscal Assistance (14–0418–0–1–806).
17	"Payments to trust funds from excise
18	taxes or other receipts properly creditable to
19	such trust funds.
20	"Payments to widows and heirs of de-
21	ceased Members of Congress (00–0215–0–1–
22	801).
23	"Postal Service Fund (18–4020–0–3–372).
24	"Radiation Exposure Compensation Trust
25	Fund (15–8116–0–1–054).

1	"Reimbursement to Federal Reserve Banks
2	(20-0562-0-1-803).
3	"Salaries of Article III judges.
4	"Soldiers and Airmen's Home, payment of
5	claims (84–8930–0–7–705).
6	"Tennessee Valley Authority Fund, except
7	nonpower programs and activities (64–4110–0–
8	3–999).
9	"Tribal and Indian trust accounts within
10	the Department of the Interior which fund
11	prior legal obligations of the Government or
12	which are established pursuant to Acts of Con-
13	gress regarding Federal management of tribal
14	real property or other fiduciary responsibilities,
15	including but not limited to Tribal Special
16	Fund (14–5265–0–2–452), Tribal Trust Fund
17	(14-8030-0-7-452), White Earth Settlement
18	(14–2204–0–1–452), and Indian Water Rights
19	and Habitat Acquisition (14–5505–0–2–303).
20	"United Mine Workers of America 1992
21	Benefit Plan (95–8260–0–7–551).
22	"United Mine Workers of America 1993
23	Benefit Plan (95–8535–0–7–551).
24	"United Mine Workers of America Com-
25	bined Benefit Fund (95–8295–0–7–551).

1	"United States Enrichment Corporation
2	Fund (95–4054–0–3–271).
3	"Universal Service Fund (27–5183–0–2–
4	376).
5	"Vaccine Injury Compensation (75–0320–
6	0-1-551).
7	"Vaccine Injury Compensation Program
8	Trust Fund (20–8175–0–7–551).
9	"(B) The following Federal retirement and dis-
10	ability accounts and activities shall be exempt from
11	reduction under any order issued under this part:
12	"Black Lung Disability Trust Fund (20-
13	8144-0-7-601).
14	"Central Intelligence Agency Retirement
15	and Disability System Fund (56–3400–0–1–
16	054).
17	"Civil Service Retirement and Disability
18	Fund (24–8135–0–7–602).
19	"Comptrollers general retirement system
20	(05-0107-0-1-801).
21	"Contributions to U.S. Park Police annu-
22	ity benefits, Other Permanent Appropriations
23	(14-9924-0-2-303).
24	"Court of Appeals for Veterans Claims Re-
25	tirement Fund (95–8290–0–7–705).

1	"Department of Defense Medicare-Eligible
2	Retiree Health Care Fund (97–5472–0–2–551).
3	"District of Columbia Federal Pension
4	Fund (20–5511–0–2–601).
5	"District of Columbia Judicial Retirement
6	and Survivors Annuity Fund (20–8212–0–7–
7	602).
8	"Energy Employees Occupational Illness
9	Compensation Fund (16–1523–0–1–053).
10	"Foreign National Employees Separation
11	Pay (97–8165–0–7–051).
12	"Foreign Service National Defined Con-
13	tributions Retirement Fund (19–5497–0–2–
14	602).
15	"Foreign Service National Separation Li-
16	ability Trust Fund (19–8340–0–7–602).
17	"Foreign Service Retirement and Dis-
18	ability Fund(19–8186–0–7–602).
19	"Government Payment for Annuitants,
20	Employees Health Benefits (24–0206–0–1–
21	551).
22	"Government Payment for Annuitants,
23	Employee Life Insurance (24–0500–0–1–602).
24	"Judicial Officers' Retirement Fund (10-
25	8122-0-7-602).

1	"Judicial Survivors' Annuities Fund (10-
2	8110-0-7-602).
3	"Military Retirement Fund (97–8097–0–
4	7-602).
5	"National Railroad Retirement Investment
6	Trust (60–8118–0–7–601).
7	"National Oceanic and Atmospheric Ad-
8	ministration retirement (13–1450–0–1–306).
9	"Pensions for former Presidents (47–
10	0105-0-1-802).
11	"Postal Service Retiree Health Benefits
12	Fund (24–5391–0–2–551).
13	"Public Safety Officer Benefits (15–0403–
14	0-1-754).
15	"Rail Industry Pension Fund (60–8011–
16	0-7-601).
17	"Retired Pay, Coast Guard (70–0602–0–
18	1-403).
19	"Retirement Pay and Medical Benefits for
20	Commissioned Officers, Public Health Service
21	(75-0379-0-1-551).
22	"Special Benefits for Disabled Coal Miners
23	(16-0169-0-1-601).
24	"Special Benefits, Federal Employees"
25	Compensation Act (16–1521–0–1–600).

1	"Special Workers Compensation Expenses
2	(16 - 9971 - 0 - 7 - 601).
3	"Tax Court Judges Survivors Annuity
4	Fund (23–8115–0–7–602).
5	"United States Court of Federal Claims
6	Judges' Retirement Fund (10-8124-0-7-602).
7	"United States Secret Service, DC Annuity
8	(70-0400-0-1-751).
9	"Voluntary Separation Incentive Fund
10	(97 - 8335 - 0 - 7 - 051).
11	"(2) Prior legal obligations of the Government
12	in the following budget accounts and activities shall
13	be exempt from any order issued under this part:
14	"Biomass Energy Development (20–0114–
15	0-1-271).
16	"Check Forgery Insurance Fund (20-
17	4109-0-3-803).
18	"Credit liquidating accounts.
19	"Credit reestimates.
20	"Employees Life Insurance Fund (24–
21	8424-0-8-602).
22	"Federal Aviation Insurance Revolving
23	Fund (69–4120–0–3–402).
24	"Federal Crop Insurance Corporation
25	Fund (12-4085-0-3-351).

1	"Federal Emergency Management Agency,
2	National Flood Insurance Fund (58–4236–0–
3	3-453).
4	"Federal Home Loan Mortgage Corpora-
5	tion (Freddie Mac).
6	"Federal National Mortgage Corporation
7	(Fannie Mae).
8	"Geothermal resources development fund
9	(89-0206-0-1-271).
10	"Low-Rent Public Housing—Loans and
11	Other Expenses (86–4098–0–3–604).
12	"Maritime Administration, War Risk In-
13	surance Revolving Fund (69–4302–0–3–403).
14	"Natural Resource Damage Assessment
15	Fund (14–1618–0–1–302).
16	"Overseas Private Investment Corporation,
17	Noncredit Account (71–4184–0–3–151).
18	"Pension Benefit Guaranty Corporation
19	Fund (16–4204–0–3–601).
20	"San Joaquin Restoration Fund (14-
21	5537-0-2-301).
22	"Servicemembers' Group Life Insurance
23	Fund (36–4009–0–3–701).
24	"Terrorism Insurance Program (20–0123–
25	0-1-376).

- "(h) Low-income Programs.—The following pro-1 grams shall be exempt from reduction under any order issued under this part: 3 "Academic Competitiveness/Smart Grant Pro-4 5 gram (91–0205–0–1–502). 6 "Child Care Entitlement to States (75–1550– 7 0-1-609). 8 "Child Enrollment Contingency Fund (75-9 5551-0-2-551). 10 "Child Nutrition Programs (with the exception 11 of special milk programs) (12–3539–0–1–605). 12 "Children's Health Insurance Fund (75–0515– 13 0-1-551). "Commodity Supplemental Food Program (12-14 15 3507-0-1-605). "Contingency Fund (75–1522–0–1–609). 16 17 "Family Support Programs (75–1501–0–1– 18 609).
- 19 "Federal Pell Grants under section 401 Title
- 20 IV of the Higher Education Act.
- 21 "Grants to States for Medicaid (75–0512–0–1–
- 22 551).
- 23 "Payments for Foster Care and Permanency
- 24 (75–1545–0–1–609).

- 1 "Supplemental Nutrition Assistance Program
- 2 (12-3505-0-1-605).
- 3 "Supplemental Security Income Program (28–
- 4 0406-0-1-609).
- 5 "Temporary Assistance for Needy Families
- 6 (75-1552-0-1-609).".
- 7 (d) Economic Recovery Programs.—Section 255
- 8 of BBEDCA is amended by adding the following after
- 9 subsection (h):
- 10 "(i) Economic Recovery Programs.—The fol-
- 11 lowing programs shall be exempt from reduction under
- 12 any order issued under this part:
- "All programs enacted in, or increases in pro-
- grams provided by, the American Recovery and Re-
- investment Act of 2009.
- 16 "Exchange Stabilization Fund-Money Market
- 17 Mutual Fund Guaranty Facility (20–4274–0–3–
- 18 376).
- 19 "Financial Stabilization Reserve (20–0131–4–
- 20 1–376).
- 21 "GSE Mortgage-Backed Securities Purchase
- 22 Program Account (20–0126–0–1–371).
- 23 "GSE Preferred Stock Purchase Agreements
- 24 (20–0125–0–1–371).

1	"Office of Financial Stability (20–0128–0–1–
2	376).
3	"Special Inspector General for the Troubled
4	Asset Relief Program (20–0133–0–1–376).
5	"Troubled Asset Relief Program Account (20–
6	0132-0-1-376).
7	"Troubled Asset Relief Program Equity Pur-
8	chase Program $(20-0134-0-1-376)$.
9	"Troubled Asset Relief Program, Home Afford-
10	able Modification Program (20–0136–0–1–604).".
	Passed the House of Representatives July 22, 2009.
	Attest:

Clerk.

111 TH CONGRESS H. R. 2920

AN ACT

To reinstitute and update the Pay-As-You-Go requirement of budget neutrality on new tax and mandatory spending legislation, enforced by the threat of annual, automatic sequestration.