

118TH CONGRESS
1ST SESSION

H. R. 2866

To amend the Homeland Security Act of 2002 to establish Critical Technology Security Centers in the Department of Homeland Security to evaluate and test the security of critical technology, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 25, 2023

Mr. TORRES of New York introduced the following bill; which was referred to the Committee on Homeland Security

A BILL

To amend the Homeland Security Act of 2002 to establish Critical Technology Security Centers in the Department of Homeland Security to evaluate and test the security of critical technology, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Critical Technology
5 Security Centers Act of 2023”.

6 **SEC. 2. CRITICAL TECHNOLOGY SECURITY CENTERS.**

7 (a) CRITICAL TECHNOLOGY SECURITY CENTERS.—

8 Title III of the Homeland Security Act of 2002 (6 U.S.C.

1 181 et seq.) is amended by adding at the end the following
2 new section:

3 **“SEC. 324. CRITICAL TECHNOLOGY SECURITY CENTERS.**

4 “(a) ESTABLISHMENT.—Not later than 180 days
5 after the date of the enactment of this section, the Sec-
6 retary, acting through the Under Secretary for Science
7 and Technology, and in coordination with the Director,
8 shall award grants, contracts, or cooperative agreements
9 to covered entities for the establishment of not fewer than
10 two cybersecurity-focused Critical Technology Security
11 Centers (in this section referred to as ‘Centers’) to evalu-
12 ate and test the security of critical technology.

13 “(b) EVALUATION AND TESTING.—In carrying out
14 the evaluation and testing of the security of critical tech-
15 nology pursuant to subsection (a), the Centers shall ad-
16 dress the following technologies:

17 “(1) The security of information and commu-
18 nications technology that underpins national critical
19 functions related to communications.

20 “(2) The security of networked industrial equip-
21 ment, such as connected programmable data logic
22 controllers and supervisory control and data acquisi-
23 tion servers.

24 “(3) The security of open source software that
25 underpins national critical functions.

1 “(4) The security of critical software used by
2 the Federal Government.

3 “(c) ADDITION OR TERMINATION OF CENTERS.—

4 “(1) IN GENERAL.—The Under Secretary for
5 Science and Technology may, in coordination with
6 the Director, award or terminate grants, contracts,
7 or cooperative agreements to covered entities for the
8 establishment of additional or termination of exist-
9 ing Centers to evaluate and test the security of crit-
10 ical technologies.

11 “(2) LIMITATION.—The authority provided
12 under paragraph (1) may be exercised except if such
13 exercise would result in the operation at any time of
14 fewer than two Centers.

15 “(d) SELECTION OF CRITICAL TECHNOLOGIES.—

16 “(1) IN GENERAL.—Before awarding a grant,
17 contract, or cooperative agreement to a covered enti-
18 ty to establish a Center, the Under Secretary for
19 Science and Technology shall coordinate with the
20 Director, who shall provide the Under Secretary a
21 list of critical technologies or guidance on such tech-
22 nologies that would be within the remit of any such
23 Center.

24 “(2) EXPANSION AND MODIFICATION.—The
25 Under Secretary for Science and Technology, in co-

1 ordination with the Director, is authorized to expand
2 or modify at any time the list of critical technologies
3 or guidance on technologies referred to in paragraph
4 (1) that is within the remit of a proposed or estab-
5 lished Center.

6 “(e) RESPONSIBILITIES.—In carrying out the evalua-
7 tion and testing of the security of critical technology pur-
8 suant to subsection (a), the Centers shall each have the
9 following responsibilities:

10 “(1) Conducting rigorous security testing to
11 identify vulnerabilities in such technologies.

12 “(2) Utilizing the coordinated vulnerability dis-
13 closure processes established under subsection (g) to
14 report to the developers of such technologies and, as
15 appropriate, to the Director, information relating to
16 vulnerabilities discovered and any information nec-
17 essary to reproduce such vulnerabilities.

18 “(3) Developing new capabilities for improving
19 the security of such technologies, including vulner-
20 ability discovery, management, mitigation, and reme-
21 diation.

22 “(4) Assessing the security of software,
23 firmware, and hardware that underpin national crit-
24 ical functions.

1 “(5) Supporting existing communities of inter-
2 est, including through grant making, in mitigating
3 and remediating vulnerabilities discovered within
4 such technologies.

5 “(6) Sharing findings to inform and support
6 the future work of the Cybersecurity and Infrastruc-
7 ture Security Agency.

8 “(f) RISK-BASED EVALUATIONS.—Unless otherwise
9 directed pursuant to guidance issued by the Under Sec-
10 retary for Science and Technology or Director under sub-
11 section (d), to the greatest extent practicable activities
12 carried out pursuant to the responsibilities specified in
13 subsection (e) shall leverage risk-based evaluations to
14 focus on activities that have the greatest effect on the se-
15 curity of the critical technologies within each Center’s
16 remit, such as the following:

17 “(1) Developing capabilities that can detect or
18 eliminate entire classes of vulnerabilities.

19 “(2) Testing for vulnerabilities in the most
20 widely used critical technologies, or vulnerabilities
21 that affect many such critical technologies.

22 “(g) COORDINATED VULNERABILITY DISCLOSURE
23 PROCESSES.—Each Center shall establish, in coordination
24 with the Director, coordinated vulnerability disclosure
25 processes regarding the disclosure of vulnerabilities that—

1 “(1) are adhered to when a vulnerability is dis-
2 covered or disclosed by each such Center, consistent
3 with international standards and coordinated vulner-
4 ability disclosure best practices; and

5 “(2) are published on the website of each such
6 Center.

7 “(h) APPLICATION.—To be eligible for an award of
8 a grant, contract, or cooperative agreement as a Center,
9 a covered entity shall submit to the Secretary an applica-
10 tion at such time, in such manner, and including such in-
11 formation as the Secretary may require.

12 “(i) PUBLIC REPORTING OF VULNERABILITIES.—
13 The Under Secretary for Science and Technology shall en-
14 sure that vulnerabilities discovered by a Center are re-
15 ported to the National Vulnerability Database of the Na-
16 tional Institute of Standards and Technology, as appro-
17 priate and using the coordinated vulnerability disclosure
18 processes established under subsection (g).

19 “(j) ADDITIONAL GUIDANCE.—The Under Secretary
20 for Science and Technology, in coordination with the Di-
21 rector, shall develop, and periodically update, guidance, in-
22 cluding eligibility and any additional requirements, relat-
23 ing to how Centers may award grants to communities of
24 interest pursuant to subsection (e)(5) to mitigate and re-

1 mediate vulnerabilities and take other actions under such
2 subsection and subsection (k).

3 “(k) OPEN SOURCE SOFTWARE SECURITY
4 GRANTS.—

5 “(1) IN GENERAL.—Any Center addressing
6 open source software security may, in consultation
7 with the Under Secretary for Science and Tech-
8 nology and Director, award grants to individual open
9 source software developers and maintainers, non-
10 profit organizations, and other non-Federal entities
11 as determined appropriate by any such Center, to
12 fund improvements in the security of the open
13 source software ecosystem.

14 “(2) IMPROVEMENTS.—A grant awarded under
15 paragraph (1) may include improvements such as
16 the following:

17 “(A) Security audits.

18 “(B) Funding for developers to patch
19 vulnerabilities.

20 “(C) Addressing code, infrastructure, and
21 structural weaknesses, including rewrites of
22 open source software components in memory-
23 safe programming languages.

24 “(D) Research and tools to assess and im-
25 prove the overall security of the open source

1 software ecosystem, such as improved software
2 fault isolation techniques.

3 “(E) Training and other tools to aid open
4 source software developers in the secure devel-
5 opment of open source software, including se-
6 cure coding practices and secure systems archi-
7 tecture.

8 “(3) PRIORITY.—In awarding grants under
9 paragraph (1), a Center shall prioritize, to the great-
10 est extent practicable, the following:

11 “(A) Where applicable, open source soft-
12 ware components identified in guidance from
13 the Director, or if no such guidance is so pro-
14 vided, utilizing the risk-based evaluation de-
15 scribed in subsection (f).

16 “(B) Activities that most promote the
17 long-term security of the open source software
18 ecosystem.

19 “(1) BIENNIAL REPORTS TO UNDER SECRETARY.—
20 Not later than one year after the date of the enactment
21 of this section and every two years thereafter, each Center
22 shall submit to the Under Secretary for Science and Tech-
23 nology, Director, and the appropriate congressional com-
24 mittees a report that includes the following:

1 “(1) A summary of the work performed by such
2 Center.

3 “(2) Information relating to the allocation of
4 Federal funds at such Center.

5 “(3) A list of critical technologies studied by
6 such Center.

7 “(4) A description of each vulnerability that has
8 been publicly disclosed pursuant to subsection (g),
9 including information relating to the corresponding
10 software weakness.

11 “(5) An assessment of the criticality of each
12 such vulnerability.

13 “(6) An overview of the methodologies used by
14 such Center, such as tactics, techniques, and proce-
15 dures.

16 “(7) A description of such Center’s development
17 of capabilities for vulnerability discovery, manage-
18 ment, and mitigation.

19 “(8) A summary of such Center’s support to ex-
20 isting communities of interest, including an account-
21 ing of dispersed grant funds.

22 “(9) For such Center, if applicable, a summary
23 of any grants awarded during the period covered by
24 the report that includes the following:

1 “(A) An identification of the entity to
2 which each such grant was awarded.

3 “(B) The amount of each such grant.

4 “(C) The purpose of each such grant.

5 “(D) The expected impact of each such
6 grant.

7 “(10) The coordinated vulnerability disclosure
8 processes established by such Center.

9 “(m) REPORTS TO CONGRESS.—Upon receiving the
10 reports required under subsection (l), the Under Secretary
11 for Science and Technology shall submit to the appro-
12 priate congressional committees a summary of such re-
13 ports, and, where applicable, an explanation for any devi-
14 ations in the list of critical technologies studied by a Cen-
15 ter from the list of critical technologies or guidance relat-
16 ing to such technologies provided by the Director pursuant
17 to subsection (d).

18 “(n) CONSULTATION WITH RELEVANT AGENCIES.—
19 In carrying out this section, the Under Secretary shall
20 consult with the heads of other Federal agencies con-
21 ducting cybersecurity research, including the following:

22 “(1) The National Institute of Standards and
23 Technology.

24 “(2) The National Science Foundation.

1 “(3) Relevant agencies of the Department of
2 Energy.

3 “(4) Relevant agencies of the Department of
4 Defense.

5 “(o) AUTHORIZATION OF APPROPRIATIONS.—There
6 are authorized to be appropriated to carry out this section
7 the following:

8 “(1) \$42,000,000 for fiscal year 2024.

9 “(2) \$44,000,000 for fiscal year 2025.

10 “(3) \$46,000,000 for fiscal year 2026.

11 “(4) \$49,000,000 for fiscal year 2027.

12 “(5) \$52,000,000 for fiscal year 2028.

13 “(p) DEFINITIONS.—In this section:

14 “(1) APPROPRIATE CONGRESSIONAL COMMIT-
15 TEES.—The term ‘appropriate congressional com-
16 mittees’ means—

17 “(A) the Committee on Homeland Security
18 of the House of Representatives; and

19 “(B) the Committee on Homeland Security
20 and Governmental Affairs of the Senate.

21 “(2) COVERED ENTITY.—The term ‘covered en-
22 tity’ means a university or federally-funded research
23 and development center, including a national labora-
24 tory, or a consortia thereof.

1 “(3) CRITICAL TECHNOLOGY.—The term ‘crit-
2 ical technology’ means technology that underpins
3 one or more national critical functions.

4 “(4) CRITICAL SOFTWARE.—The term ‘critical
5 software’ has the meaning given such term by the
6 National Institute of Standards and Technology pur-
7 suant to Executive Order 14028 or any successor
8 provision.

9 “(5) OPEN SOURCE SOFTWARE.—The term
10 ‘open source software’ means software for which the
11 human-readable source code is made available to the
12 public for use, study, re-use, modification, enhance-
13 ment, and redistribution.

14 “(6) DIRECTOR.—The term ‘Director’ means
15 the Director of the Cybersecurity and Infrastructure
16 Security Agency.”.

17 (b) IDENTIFICATION OF CERTAIN TECHNOLOGY.—
18 Paragraph (1) of section 2202(e) of the Homeland Secu-
19 rity Act of 2002 (6 U.S.C. 652(e)) is amended by adding
20 at the end the following new subparagraph:

21 “(S) To identify the critical technologies
22 (as such term is defined in section 324) or de-
23 velop guidance relating to such technologies
24 within the remits of the Critical Technology Se-
25 curity Centers as described in such section.”.

1 (c) CLERICAL AMENDMENT.—The table of contents
2 in section 1(b) of the Homeland Security Act of 2002 is
3 amended by inserting after the item relating to section
4 323 the following new item:

“Sec. 324. Critical Technology Security Centers.”.

