### 112TH CONGRESS 1ST SESSION H.R. 284

To authorize funds to prevent housing discrimination through the use of nationwide testing, to increase funds for the Fair Housing Initiatives Program, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

#### JANUARY 12, 2011

Mr. AL GREEN of Texas (for himself, Mr. BISHOP of Georgia, Mr. HONDA, Ms. MOORE, Ms. LEE of California, Mr. GRIJALVA, Mr. HASTINGS of Florida, Mr. FRANK of Massachusetts, Ms. WOOLSEY, Mr. CLEAVER, Mr. RUSH, Mr. DICKS, Mr. HINOJOSA, and Ms. CLARKE of New York) introduced the following bill; which was referred to the Committee on Financial Services

## A BILL

- To authorize funds to prevent housing discrimination through the use of nationwide testing, to increase funds for the Fair Housing Initiatives Program, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Veterans, Women,
5 Families with Children, and Persons With Disabilities
6 Housing Fairness Act of 2011".

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#### 1 SEC. 2. TESTING FOR DISCRIMINATION.

2 (a) IN GENERAL.—The Secretary of Housing and
3 Urban Development shall conduct a nationwide program
4 of testing to—

5 (1) detect and document differences in the 6 treatment of persons seeking to rent or purchase 7 housing or obtain or refinance a home mortgage 8 loan, and measure patterns of adverse treatment be-9 cause of the race, color, religion, sex, familial status, 10 disability status, or national origin of a renter, home 11 buyer, or borrower; and

(2) measure the prevalence of such discriminatory practices across the housing and mortgage lending markets as a whole.

(b) ADMINISTRATION.—The Secretary of Housing
and Urban Development shall enter into agreements with
qualified fair housing enforcement organizations, as such
organizations are defined under subsection (h) of section
561 of the Housing and Community Development Act of
1987 (42 U.S.C. 3616a(h)), for the purpose of conducting
the testing required under subsection (a).

22 (c) PROGRAM REQUIREMENTS.—The Secretary 23 shall—

24 (1) submit to the Congress an evaluation by the
25 Secretary of the effectiveness of the program under
26 this section; and

1	(2) issue regulations that require each applica-
2	tion for the program under this section to contain—
3	(A) a description of the assisted activities
4	proposed to be undertaken by the applicant;
5	(B) a description of the experience of the
6	applicant in formulating or carrying out pro-
7	grams to carry out the activities described in
8	subsection (a); and
9	(C) a description of proposed procedures to
10	be used by the applicant for evaluating the re-
11	sults of the activities proposed to be carried out
12	under the program.
13	(d) REPORT.—The Secretary of Housing and Urban
14	Development shall report to Congress—
15	(1) on a biennial basis, the aggregate outcomes
16	of testing required under subsection (a) along with
17	any recommendations or proposals for legislative or
18	administrative action to address any issues raised by
19	such testing; and
20	(2) on an annual basis, a detailed summary of
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21	the messages received by the Office of Fair Housing
21	the messages received by the Office of Fair Housing and Equal Opportunity of the Department through

The Secretary may submit the reports required under
 paragraph (1) of this subsection as part of the reports
 prepared in accordance with paragraphs (2) and (6) of
 section 808(e) of the Fair Housing Act (42 U.S.C.
 3608(e)) and section 561(j) of the Housing and Commu nity Development Act of 1987 (42 U.S.C. 3616a(j)).

7 (e) USE OF RESULTS.—The results of any testing re-8 quired under subsection (a) may be used as the basis for 9 the Secretary, or any Federal agency authorized to bring 10 such an enforcement action, or any State or local government or agency, public or private nonprofit organization 11 12 or institution, or other public or private entity that the 13 Secretary has entered into a contract or cooperative agreement with under section 561 of the Housing and Commu-14 15 nity Development Act of 1987 (42 U.S.C. 3616a) to commence, undertake, or pursue any investigation or enforce-16 17 ment action to remedy any discriminatory housing practice (as such term is defined in section 802 of the Fair Hous-18 ing Act (42 U.S.C. 3602)) uncovered as a result of such 19 20 testing.

21 (f) DEFINITIONS.—As used in this section:

(1) DISABILITY STATUS.—The term "disability
status" has the same meaning given the term
"handicap" in section 802 of the Civil Rights Act of
1968 (42 U.S.C. 3602).

(2) FAMILIAL STATUS.—The term "familial sta tus" has the same meaning given that term in sec tion 802 of the Civil Rights Act of 1968 (42 U.S.C.
 3602).

5 (g) RELATIONSHIP TO OTHER LAWS.—Nothing in
6 this section may be construed to amend, alter, or affect
7 any provision of criminal law or the Truth in Lending Act
8 (15 U.S.C. 1601 et seq.).

9 (h) REGULATIONS.—Not later than the expiration of 10 the 180-day period beginning on the date of the enactment of this Act, the Secretary of Housing and Urban Develop-11 12 ment shall issue regulations that establish minimum 13 standards for the training of testers of organizations conducting testing required under subsection (a). Such regu-14 15 lations shall serve as the basis of an evaluation of such testers, which shall be developed by the Secretary, and 16 17 such regulations shall be issued after notice and an opportunity for public comment in accordance with the proce-18 19 dure under section 553 of title 5, United States Code, ap-20 plicable to substantive rules (notwithstanding subsections 21 (a)(2), (b)(B), and (d)(3) of such section).

(i) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to carry out the provisions of this section \$15,000,000 for each of fiscal years
2011 through 2015.

1	SEC. 3. INCREASE IN FUNDING FOR THE FAIR HOUSING INI-
2	TIATIVES PROGRAM.
3	(a) IN GENERAL.—Section 561 of the Housing and
4	Community Development Act of 1987 (42 U.S.C. 3616a)
5	is amended—
6	(1) in subsection (b)—
7	(A) in paragraph (1), by inserting "quali-
8	fied" before "private nonprofit fair housing en-
9	forcement organizations,"; and
10	(B) in paragraph (2), by inserting "quali-
11	fied" before "private nonprofit fair housing en-
12	forcement organizations,";
13	(2) by striking subsection (g) and inserting the
14	following:
15	"(g) Authorization of Appropriations.—
16	"(1) IN GENERAL.—There are authorized to be
17	appropriated to carry out the provisions of this sec-
18	tion $$42,500,000$ for each of fiscal years 2011
19	through 2015, of which—
20	"(A) not less than 75 percent of such
21	amounts shall be for private enforcement initia-
22	tives authorized under subsection (b);
23	"(B) not more than 10 percent of such
24	amounts shall be for education and outreach
25	programs under subsection (d); and

1	"(C) any remaining amounts shall be used
2	for program activities authorized under this sec-
3	tion.
4	"(2) AVAILABILITY.—Any amount appropriated
5	under this section shall remain available until ex-
6	pended to carry out the provisions of this section.";
7	(3) in subsection (h), in the matter following
8	subparagraph (C), by inserting "and meets the cri-
9	teria described in subparagraphs (A) and (C)" after
10	"subparagraph (B)"; and
11	(4) in subsection (d)—
12	(A) in paragraph (1)—
13	(i) in subparagraph (C), by striking
14	"and" at the end;
15	(ii) in subparagraph (D), by striking
16	the period and inserting "; and"; and
17	(iii) by adding after subparagraph (D)
18	the following new subparagraph:
19	"(E) websites and other media outlets.";
20	(B) in paragraph (2), by striking "or other
21	public or private entities" and inserting "or
22	other public or private nonprofit entities"; and
23	(C) in paragraph (3), by striking "or other
24	public or private entities" and inserting "or
25	other public or private nonprofit entities".

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1 (b) REGULATIONS.—Not later than the expiration of 2 the 180-day period beginning on the date of the enactment 3 of this Act, the Secretary of Housing and Urban Develop-4 ment shall issue regulations that establish minimum 5 standards for the training of testers of organizations funded with any amounts made available to carry out this sec-6 7 tion for any of fiscal years 2011 through 2015. Such regu-8 lations shall serve as the basis of an evaluation of such 9 testers, which shall be developed by the Secretary, and 10 shall be issued after notice and an opportunity for public comment in accordance with the procedure under section 11 12 553 of title 5, United States Code, applicable to sub-13 stantive rules (notwithstanding subsections (a)(2), (b)(B), and (d)(3) of such section). 14

#### 15 SEC. 4. SENSE OF CONGRESS.

16 It is the sense of Congress that the Secretary of17 Housing and Urban Development should—

18 (1) fully comply with the requirements of sec-19 tion 561(d) of the Housing and Community Develop-20 ment Act of 1987 (42 U.S.C. 3616a(d)) to establish, 21 design, and maintain a national education and out-22 reach program to provide a centralized, coordinated 23 effort for the development and dissemination of the 24 fair housing rights of individuals who seek to rent, 25 purchase, sell, or facilitate the sale of a home;

(2) expend for such education and outreach programs all amounts appropriated for such pro-

3 grams;

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4 (3) promulgate regulations regarding the fair
5 housing obligations of each recipient of Federal
6 housing and community development funds to af7 firmatively further fair housing, as that term is de8 fined under title VIII of the Civil Rights Act of
9 1968 (42 U.S.C. 3601 et seq.); and

10 (4) fully comply with the requirements of sec11 tion 810(a) of the Fair Housing Act (42 U.S.C.
12 3610(a)).

# 13 SEC. 5. GRANTS TO PRIVATE ENTITIES TO STUDY HOUSING 14 DISCRIMINATION.

(a) GRANT PROGRAM.—The Secretary of Housing
and Urban Development shall carry out a competitive
matching grant program to assist public and private nonprofit organizations in—

19 (1) conducting comprehensive studies that ex-20 amine—

21 (A) the causes of housing discrimination22 and segregation;

23 (B) the effects of housing discrimination
24 and segregation on education, poverty, and eco25 nomic development; or

1 (C) the incidences, causes, and effects of 2 housing discrimination and segregation on vet-3 erans and military personnel; and 4 (2) implementing pilot projects that test solu-5 tions that will help prevent or alleviate housing dis-6 crimination and segregation. 7 (b) ELIGIBILITY.—To be eligible to receive a grant 8 under this section, a public or private nonprofit organization shall— 9 10 (1) submit an application to the Secretary of 11 Housing and Urban Development, containing such 12 information as the Secretary shall require; 13 (2) agree to provide matching non-Federal 14 funds for 50 percent of the total amount of the 15 grant, which matching funds may include items do-16 nated on an in-kind contribution basis; and 17 (3) meet the requirements of a qualified fair 18 housing enforcement organization, as such term is 19 defined in section 561(h) of the Housing and Com-20 munity Development Act of 1987 (42 U.S.C. 21 3616a(h)), or subcontract with a qualified fair hous-22 ing enforcement organization as a primary subcon-23 tractor. 24 (c) REPORT.—The Secretary of Housing and Urban Development shall submit a report to the Congress on a

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biennial basis that provides a detailed summary of the re-1 sults of the comprehensive studies and pilot projects car-2 3 ried out under subsection (a), together with any rec-4 ommendations or proposals for legislative or administra-5 tive actions to address any issues raised by such studies. 6 The Secretary may submit the reports required under this 7 subsection as part of the reports prepared in accordance 8 with paragraphs (2) and (6) of section 808(e) of the Fair 9 Housing Act (42 U.S.C. 10 3608(e)) and section 561(j)10 of the Housing and Community Development Act of 1987 (42 U.S.C. 3616a(j)). 11

(d) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to carry out the provisions of this section \$5,000,000 for each of fiscal years
2011 through 2015.

#### 16 SEC. 6. LIMITATION ON USE OF FUNDS.

17 None of the funds made available under this Act, or the amendments made by this Act, may be used for any 18 19 political activities, political advocacy, or lobbying (as such 20 terms are defined by Circular A–122 of the Office of Man-21 agement and Budget, entitled "Cost Principles for Non-22 Profit Organizations"), or for expenses for travel to en-23 gage in political activities or preparation of or provision 24 of advice on tax returns.

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