115TH CONGRESS 1ST SESSION H.R. 238

AN ACT

- To reauthorize the Commodity Futures Trading Commission, to better protect futures customers, to provide end-users with market certainty, to make basic reforms to ensure transparency and accountability at the Commission, to help farmers, ranchers, and end-users manage risks, to help keep consumer costs low, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Commodity End-User
- 3 Relief Act".

4 SEC. 2. TABLE OF CONTENTS.

5 The table of contents of this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.

TITLE I—CUSTOMER PROTECTIONS

- Sec. 101. Enhanced protections for futures customers.
- Sec. 102. Electronic confirmation of customer funds.
- Sec. 103. Notice and certifications providing additional customer protections.
- Sec. 104. Futures commission merchant compliance.
- Sec. 105. Certainty for futures customers and market participants.

TITLE II—COMMODITY FUTURES TRADING COMMISSION REFORMS

- Sec. 201. Extension of operations.
- Sec. 202. Consideration by the Commodity Futures Trading Commission of the costs and benefits of its regulations and orders.
- Sec. 203. Division directors.
- Sec. 204. Office of the Chief Economist.
- Sec. 205. Procedures governing actions taken by Commission staff.
- Sec. 206. Strategic technology plan.
- Sec. 207. Internal risk controls.
- Sec. 208. Subpoena duration and renewal.
- Sec. 209. Applicability of notice and comment requirements of the Administrative Procedure Act to guidance voted on by the Commission.
- Sec. 210. Judicial review of Commission rules.
- Sec. 211. GAO study on use of Commission resources.
- Sec. 212. Disclosure of required data of other registered entities.
- Sec. 213. Elimination of certain leasing authority of the Commission.
- Sec. 214. Reform of the Customer Protection Fund.

TITLE III—END-USER RELIEF

- Sec. 301. Transactions with utility special entities.
- Sec. 302. Utility special entity defined.
- Sec. 303. Utility operations-related swap.
- Sec. 304. End-users not treated as financial entities.
- Sec. 305. Reporting of illiquid swaps so as to not disadvantage certain non-financial end-users.
- Sec. 306. Relief for grain elevator operators, farmers, agricultural counterparties, and commercial market participants.
- Sec. 307. Relief for end-users who use physical contracts with volumetric optionality.
- Sec. 308. Commission vote required before automatic change of swap dealer de minimis level.
- Sec. 309. Capital requirements for non-bank swap dealers.

- Sec. 310. Harmonization with the Jumpstart Our Business Startups Act.
- Sec. 311. Bona fide hedge defined to protect end-user risk management needs.
- Sec. 312. Cross-border regulation of derivatives transactions.
- Sec. 313. Exemption of qualified charitable organizations from designation and regulation as commodity pool operators.
- Sec. 314. Small bank holding company clearing exemption.
- Sec. 315. Core principle certainty.
- Sec. 316. Treatment of Federal Home Loan Bank products.
- Sec. 317. Treatment of certain funds.
- Sec. 318. Procedure for obtaining certain intellectual property.
- Sec. 319. Determination of predominant engagement.
- Sec. 320. Treatment of transactions between affiliates.
- Sec. 321. Requirements related to position limits.

TITLE IV—TECHNICAL CORRECTIONS

- Sec. 401. Correction of references.
- Sec. 402. Elimination of obsolete references to dealer options.
- Sec. 403. Updated trade data publication requirement.
- Sec. 404. Flexibility for registered entities.
- Sec. 405. Elimination of obsolete references to electronic trading facilities.
- Sec. 406. Elimination of obsolete reference to alternative swap execution facilities.
- Sec. 407. Elimination of redundant references to types of registered entities.
- Sec. 408. Clarification of Commission authority over swaps trading.
- Sec. 409. Elimination of obsolete reference to the Commodity Exchange Commission.
- Sec. 410. Elimination of obsolete references to derivative transaction execution facilities.
- Sec. 411. Elimination of obsolete references to exempt boards of trade.
- Sec. 412. Elimination of report due in 1986.
- Sec. 413. Compliance report flexibility.
- Sec. 414. Miscellaneous corrections.
- Sec. 415. Delay in full implementation of the final rule on ownership and control reporting.

TITLE I—CUSTOMER PROTECTIONS

3 SEC. 101. ENHANCED PROTECTIONS FOR FUTURES CUS-

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TOMERS.

5 Section 17 of the Commodity Exchange Act (7 U.S.C.

6 21) is amended by adding at the end the following:

- 7 "(t) A registered futures association shall—
- 8 "(1) require each member of the association
- 9 that is a futures commission merchant to maintain

written policies and procedures regarding the main tenance of—

"(A) the residual interest of the member, 3 4 as described in section 1.23 of title 17, Code of 5 Federal Regulations, in any customer seg-6 regated funds account of the member, as identi-7 fied in section 1.20 of such title, and in any for-8 eign futures and foreign options customer se-9 cured amount funds account of the member, as 10 identified in section 30.7 of such title; and

"(B) the residual interest of the member,
as described in section 22.2(e)(4) of such title,
in any cleared swaps customer collateral account of the member, as identified in section
22.2 of such title; and

"(2) establish rules to govern the withdrawal, 16 17 transfer or disbursement by any member of the asso-18 ciation, that is a futures commission merchant, of 19 the member's residual interest in customer seg-20 regated funds as provided in such section 1.20, in 21 foreign futures and foreign options customer secured 22 amount funds, identified as provided in such section 23 30.7, and from a cleared swaps customer collateral, 24 identified as provided in such section 22.2.".

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1SEC. 102. ELECTRONIC CONFIRMATION OF CUSTOMER2FUNDS.

3 Section 17 of the Commodity Exchange Act (7 U.S.C.
4 21), as amended by section 101 of this Act, is amended
5 by adding at the end the following:

6 "(u) A registered futures association shall require
7 any member of the association that is a futures commis8 sion merchant to—

9 "(1) use an electronic system or systems to re-10 port financial and operational information to the as-11 sociation or another party designated by the reg-12 istered futures association, including information re-13 lated to customer segregated funds, foreign futures 14 and foreign options customer secured amount funds 15 accounts, and cleared swaps customer collateral, in 16 accordance with such terms, conditions, documenta-17 tion standards, and regular time intervals as are es-18 tablished by the registered futures association;

19 "(2) instruct each depository, including any 20 bank, trust company, derivatives clearing organiza-21 tion, or futures commission merchant, holding cus-22 tomer segregated funds under section 1.20 of title 23 17, Code of Federal Regulations, foreign futures and 24 foreign options customer secured amount funds 25 under section 30.7 of such title, or cleared swap cus-26 tomer funds under section 22.2 of such title, to re-

1	port balances in the futures commission merchant's
	-
2	section 1.20 customer segregated funds, section 30.7
3	foreign futures and foreign options customer secured
4	amount funds, and section 22.2 cleared swap cus-
5	tomer funds, to the registered futures association or
6	another party designated by the registered futures
7	association, in the form, manner, and interval pre-
8	scribed by the registered futures association; and
9	((3) hold section 1.20 customer segregated
10	funds, section 30.7 foreign futures and foreign op-
11	tions customer secured amount funds and section
12	22.2 cleared swaps customer funds in a depository
13	that reports the balances in these accounts of the fu-
14	tures commission merchant held at the depository to
15	the registered futures association or another party
15 16	the registered futures association or another party designated by the registered futures association in
16	designated by the registered futures association in
16 17	designated by the registered futures association in the form, manner, and interval prescribed by the
16 17 18	designated by the registered futures association in the form, manner, and interval prescribed by the registered futures association.".
16 17 18 19	designated by the registered futures association in the form, manner, and interval prescribed by the registered futures association.".SEC. 103. NOTICE AND CERTIFICATIONS PROVIDING ADDI-
 16 17 18 19 20 21 	 designated by the registered futures association in the form, manner, and interval prescribed by the registered futures association.". SEC. 103. NOTICE AND CERTIFICATIONS PROVIDING ADDI- TIONAL CUSTOMER PROTECTIONS.

24 "(v) A futures commission merchant that has ad-25 justed net capital in an amount less than the amount re-

quired by regulations established by the Commission or
 a self-regulatory organization of which the futures com mission merchant is a member shall immediately notify
 the Commission and the self-regulatory organization of
 this occurrence.

6 "(w) A futures commission merchant that does not 7 hold a sufficient amount of funds in segregated accounts 8 for futures customers under section 1.20 of title 17, Code 9 of Federal Regulations, in foreign futures and foreign op-10 tions secured amount accounts for foreign futures and foreign options secured amount customers under section 30.7 11 of such title, or in segregated accounts for cleared swap 12 customers under section 22.2 of such title, as required by 13 regulations established by the Commission or a self-regu-14 15 latory organization of which the futures commission merchant is a member, shall immediately notify the Commis-16 sion and the self-regulatory organization of this occur-17 18 rence.

19 "(x) Within such time period established by the Com-20 mission after the end of each fiscal year, a futures com-21 mission merchant shall file with the Commission a report 22 from the chief compliance officer of the futures commis-23 sion merchant containing an assessment of the internal 24 compliance programs of the futures commission mer-25 chant.".

1	SEC. 104. FUTURES COMMISSION MERCHANT COMPLIANCE.
2	(a) IN GENERAL.—Section 4d(a) of the Commodity
3	Exchange Act (7 U.S.C. 6d(a)) is amended—
4	(1) by redesignating paragraphs (1) and (2) as
5	subparagraphs (A) and (B);
6	(2) by inserting "(1)" before "It shall be unlaw-
7	ful"; and
8	(3) by adding at the end the following new
9	paragraph:
10	"(2) Any rules or regulations requiring a fu-
11	tures commission merchant to maintain a residual
12	interest in accounts held for the benefit of customers
13	in amounts at least sufficient to exceed the sum of
14	all uncollected margin deficits of such customers
15	shall provide that a futures commission merchant
16	shall meet its residual interest requirement as of the
17	end of each business day calculated as of the close
18	of business on the previous business day.".
19	(b) Conforming Amendment.—Section 4d(h) of
20	such Act (7 U.S.C. 6d(h)) is amended by striking "Not-
21	with standing subsection $(a)(2)$ " and inserting "Notwith-
22	standing subsection (a)(1)(B)".
23	SEC. 105. CERTAINTY FOR FUTURES CUSTOMERS AND MAR-
24	KET PARTICIPANTS.

25 Section 20(a) of the Commodity Exchange Act (7
26 U.S.C. 24(a)) is amended—

(1) by striking "and" at the end of paragraph
 (4);

3 (2) by striking the period at the end of para4 graph (5) and inserting "; and"; and

(3) by adding at the end the following:

5

6 "(6) that cash, securities, or other property of 7 the estate of a commodity broker, including the 8 trading or operating accounts of the commodity 9 broker and commodities held in inventory by the 10 commodity broker, shall be included in customer 11 property, subject to any otherwise unavoidable secu-12 rity interest, or otherwise unavoidable contractual 13 offset or netting rights of creditors (including rights 14 set forth in a rule or bylaw of a derivatives clearing 15 organization or a clearing agency) in respect of such 16 property, but only to the extent that the property 17 that is otherwise customer property is insufficient to 18 satisfy the net equity claims of public customers (as 19 such term may be defined by the Commission by 20 rule or regulation) of the commodity broker.".

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TITLE II—COMMODITY FUTURES TRADING COMMISSION RE FORMS

4 SEC. 201. EXTENSION OF OPERATIONS.

5 Section 12(d) of the Commodity Exchange Act (7
6 U.S.C. 16(d)) is amended to read as follows:

7 "(d) AUTHORIZATION OF APPROPRIATIONS.—There
8 is authorized to be appropriated \$250,000,000 for each
9 of fiscal years 2017 through 2021 to carry out this Act.".

10SEC. 202. CONSIDERATION BY THE COMMODITY FUTURES11TRADING COMMISSION OF THE COSTS AND12BENEFITS OF ITS REGULATIONS AND OR-13DERS.

14 Section 15(a) of the Commodity Exchange Act (7
15 U.S.C. 19(a)) is amended—

16 (1) by striking paragraphs (1) and (2) and in-17 serting the following:

18 "(1) IN GENERAL.—Before promulgating a reg-19 ulation under this Act or issuing an order (except as 20 provided in paragraph (3)), the Commission, 21 through the Office of the Chief Economist, shall as-22 sess and publish in the regulation or order the costs 23 and benefits, both qualitative and quantitative, of 24 the proposed regulation or order, and the proposed

1	regulation or order shall state its statutory justifica-
2	tion.
3	"(2) Considerations.—In making a reasoned
4	determination of the costs and the benefits, the
5	Commission shall evaluate—
6	"(A) considerations of protection of market
7	participants and the public;
8	"(B) considerations of the efficiency, com-
9	petitiveness, and financial integrity of futures
10	and swaps markets;
11	"(C) considerations of the impact on mar-
12	ket liquidity in the futures and swaps markets;
13	"(D) considerations of price discovery;
14	"(E) considerations of sound risk manage-
15	ment practices;
16	"(F) available alternatives to direct regula-
17	tion;
18	"(G) the degree and nature of the risks
19	posed by various activities within the scope of
20	its jurisdiction;
21	"(H) the costs of complying with the pro-
22	posed regulation or order by all regulated enti-
23	ties, including a methodology for quantifying
24	the costs (recognizing that some costs are dif-
25	ficult to quantify);

1	"(I) whether the proposed regulation or
2	order is inconsistent, incompatible, or duplica-
3	tive of other Federal regulations or orders;
4	"(J) the cost to the Commission of imple-
5	menting the proposed regulation or order by the
6	Commission staff, including a methodology for
7	quantifying the costs;
8	"(K) whether, in choosing among alter-
9	native regulatory approaches, those approaches
10	maximize net benefits (including potential eco-
11	nomic and other benefits, distributive impacts,
12	and equity); and
13	"(L) other public interest considerations.";
14	and
15	(2) by adding at the end the following:
16	"(4) JUDICIAL REVIEW.—Notwithstanding sec-
17	tion 24(d), a court shall affirm a Commission as-
18	sessment of costs and benefits under this subsection,
19	unless the court finds the assessment to be an abuse
20	of discretion.".
21	SEC. 203. DIVISION DIRECTORS.
22	Section $2(a)(6)(C)$ of the Commodity Exchange Act
23	(7 U.S.C. 2(a)(6)(C)) is amended by inserting ", and the
24	heads of the units shall serve at the pleasure of the Com-
25	mission" before the period.

1	SEC. 204. OFFICE OF THE CHIEF ECONOMIST.
2	(a) IN GENERAL.—Section 2(a) of the Commodity
3	Exchange Act (7 U.S.C. 2(a)) is amended by adding at
4	the end the following:
5	"(16) Office of the chief economist.—
6	"(A) ESTABLISHMENT.—There is estab-
7	lished in the Commission the Office of the Chief
8	Economist.
9	"(B) HEAD.—The Office of the Chief
10	Economist shall be headed by the Chief Econo-
11	mist, who shall be appointed by the Commission
12	and serve at the pleasure of the Commission.
13	"(C) FUNCTIONS.—The Chief Economist
14	shall report directly to the Commission and per-
15	form such functions and duties as the Commis-
16	sion may prescribe.
17	"(D) Professional staff.—The Com-
18	mission shall appoint such other economists as
19	may be necessary to assist the Chief Economist
20	in performing such economic analysis, regu-
21	latory cost-benefit analysis, or research any
22	member of the Commission may request.".
23	(b) Conforming Amendment.—Section 2(a)(6)(A)
24	of such Act (7 U.S.C. $2(a)(6)(A)$) is amended by striking
25	"(4) and (5) of this subsection" and inserting "(4), (5),
26	and (16)".

(c) SENSE OF THE CONGRESS.—It is the sense of the
 Congress that the Commodity Futures Trading Commis sion should take all appropriate actions to encourage ap plications for positions in the Office of the Chief Econo mist from members of minority groups, women, disabled
 persons, and veterans.

7 SEC. 205. PROCEDURES GOVERNING ACTIONS TAKEN BY 8 COMMISSION STAFF.

9 Section 2(a)(12) of the Commodity Exchange Act (7
10 U.S.C. 2(a)(12)) is amended—

(1) by striking "(12) The" and inserting thefollowing:

13 "(12) RULES AND REGULATIONS.—

14 "(A) IN GENERAL.—Subject to the other15 provisions of this paragraph, the"; and

16 (2) by adding after and below the end the fol-17 lowing new subparagraph:

18 "(B) NOTICE TO COMMISSIONERS.—The 19 Commission shall develop and publish internal 20 procedures governing the issuance by any divi-21 sion or office of the Commission of any re-22 sponse to a formal, written request or petition 23 from any member of the public for an exemp-24 tive, a no-action, or an interpretive letter and 25 such procedures shall provide that the commis-

sioners be provided with the final version of the
matter to be issued with sufficient notice to re-
view the matter prior to its issuance.".
SEC. 206. STRATEGIC TECHNOLOGY PLAN.
Section 2(a) of the Commodity Exchange Act (7
U.S.C. 2(a)), as amended by section 204(a) of this Act,
is amended by adding at the end the following:
"(17) Strategic technology plan.—
"(A) IN GENERAL.—Every 5 years, the
Commission shall develop and submit to the
Committee on Agriculture of the House of Rep-
resentatives and the Committee on Agriculture,
Nutrition, and Forestry of the Senate a detailed
plan focused on the acquisition and use of tech-
nology by the Commission.
"(B) CONTENTS.—The plan shall—
"(i) include for each related division
or office a detailed technology strategy fo-
cused on market surveillance and risk de-
tection, market data collection, aggrega-
tion, interpretation, standardization, har-
monization, normalization, validation,
streamlining or other data analytic proc-
esses, and internal management and pro-
tection of data collected by the Commis-

1	sion, including a detailed accounting of
2	how the funds provided for technology will
3	be used and the priorities that will apply in
4	the use of the funds;
5	"(ii) set forth annual goals to be ac-
6	complished and annual budgets needed to
7	accomplish the goals; and
8	"(iii) include a summary of any plan
9	of action and milestones to address any
10	known information security vulnerability,
11	as identified pursuant to a widely accepted
12	industry or Government standard, includ-
13	ing
14	"(I) specific information about
15	the industry or Government standard
16	used to identify the known informa-
17	tion security vulnerability;
18	"(II) a detailed time line with
19	specific deadlines for addressing the
20	known information security vulner-
21	ability; and
22	"(III) an update of any such
23	time line and the rationale for any de-
24	viation from the time line.".

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1 SEC. 207. INTERNAL RISK CONTROLS.

2 Section 2(a)(12) of the Commodity Exchange Act (7
3 U.S.C. 2(a)(12)), as amended by section 205 of this Act,
4 is amended by adding at the end the following:

"(C) INTERNAL RISK CONTROLS.—The 5 6 Commission, in consultation with the Chief 7 Economist, shall develop comprehensive internal 8 risk control mechanisms to safeguard and gov-9 ern the storage of all market data by the Com-10 mission, all market data sharing agreements of 11 the Commission, and all academic research per-12 formed at the Commission using market data.". 13 SEC. 208. SUBPOENA DURATION AND RENEWAL. 14 Section 6(c)(5) of the Commodity Exchange Act (7) U.S.C. 9(5)) is amended— 15 (1) by striking "(5) SUBPOENA.—For" and in-16 serting the following: 17 18 "(5) SUBPOENA.— 19 "(A) IN GENERAL.—For"; and 20 (2) by adding after and below the end the fol-21 lowing:

22 "(B) OMNIBUS ORDERS OF INVESTIGA23 TION.—
24 "(i) DURATION AND RENEWAL.—An

25 omnibus order of investigation shall not be

1	for an indefinite duration and may be re-
2	newed only by Commission action.
3	"(ii) DEFINITION.—In clause (i), the
4	term 'omnibus order of investigation'
5	means an order of the Commission author-
6	izing one of more members of the Commis-
7	sion or its staff to issue subpoenas under
8	subparagraph (A) to multiple persons in
9	relation to a particular subject matter
10	area.".
11	SEC. 209. APPLICABILITY OF NOTICE AND COMMENT RE-
12	QUIREMENTS OF THE ADMINISTRATIVE PRO-
13	CEDURE ACT TO GUIDANCE VOTED ON BY
13 14	CEDURE ACT TO GUIDANCE VOTED ON BY THE COMMISSION.
14	THE COMMISSION.
14 15	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7
14 15 16	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207
14 15 16 17	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207 of this Act, is amended by adding at the end the following:
14 15 16 17 18	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207 of this Act, is amended by adding at the end the following: "(D) APPLICABILITY OF NOTICE AND COM-
14 15 16 17 18 19	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207 of this Act, is amended by adding at the end the following: "(D) APPLICABILITY OF NOTICE AND COM- MENT RULES TO GUIDANCE VOTED ON BY THE
14 15 16 17 18 19 20	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207 of this Act, is amended by adding at the end the following: "(D) APPLICABILITY OF NOTICE AND COM- MENT RULES TO GUIDANCE VOTED ON BY THE COMMISSION.—The notice and comment re-
14 15 16 17 18 19 20 21	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207 of this Act, is amended by adding at the end the following: "(D) APPLICABILITY OF NOTICE AND COM- MENT RULES TO GUIDANCE VOTED ON BY THE COMMISSION.—The notice and comment re- quirements of section 553 of title 5, United
 14 15 16 17 18 19 20 21 22 	THE COMMISSION. Section 2(a)(12) of the Commodity Exchange Act (7 U.S.C. 2(a)(12)), as amended by sections 205 and 207 of this Act, is amended by adding at the end the following: "(D) APPLICABILITY OF NOTICE AND COM- MENT RULES TO GUIDANCE VOTED ON BY THE COMMISSION.—The notice and comment re- quirements of section 553 of title 5, United States Code, shall also apply with respect to

dure, or practice, that has the effect of imple menting, interpreting or prescribing law or pol icy and that is voted on by the Commission.".

4 SEC. 210. JUDICIAL REVIEW OF COMMISSION RULES.

5 The Commodity Exchange Act (7 U.S.C. 1 et seq.)6 is amended by adding at the end the following:

7 "SEC. 24. JUDICIAL REVIEW OF COMMISSION RULES.

8 "(a) A person adversely affected by a rule of the 9 Commission promulgated under this Act may obtain re-10 view of the rule in the United States Court of Appeals for the District of Columbia Circuit or the United States 11 12 Court of Appeals for the circuit where the party resides 13 or has the principal place of business, by filing in the court, within 60 days after publication in the Federal Reg-14 15 ister of the entry of the rule, a written petition requesting that the rule be set aside. 16

"(b) A copy of the petition shall be transmitted forthwith by the clerk of the court to an officer designated by
the Commission for that purpose. Thereupon the Commission shall file in the court the record on which the rule
complained of is entered, as provided in section 2112 of
title 28, United States Code, and the Federal Rules of
Appellate Procedure.

24 "(c) On the filing of the petition, the court has juris-25 diction, which becomes exclusive on the filing of the

record, to affirm and enforce or to set aside the rule in
 whole or in part.

3 "(d) The court shall affirm and enforce the rule un-4 less the Commission's action in promulgating the rule is 5 found to be arbitrary, capricious, an abuse of discretion, 6 or otherwise not in accordance with law; contrary to con-7 stitutional right, power, privilege, or immunity; in excess 8 of statutory jurisdiction, authority, or limitations, or short 9 of statutory right; or without observance of procedure re-10 quired by law.".

11 SEC. 211. GAO STUDY ON USE OF COMMISSION RESOURCES.

(a) STUDY.—The Comptroller General of the United
States shall conduct a study of the resources of the Commodity Futures Trading Commission that—

(1) assesses whether the resources of the Commission are sufficient to enable the Commission to
effectively carry out the duties of the Commission;

18 (2) examines the expenditures of the Commis19 sion on hardware, software, and analytical processes
20 designed to protect customers in the areas of—

21 (A) market surveillance and risk detection;22 and

23 (B) market data collection, aggregation,
24 interpretation, standardization, harmonization,
25 and streamlining;

1	(3) analyzes the additional workload undertaken
2	by the Commission, and ascertains where self-regu-
3	latory organizations could be more effectively uti-
4	lized; and
5	(4) examines existing and emerging post-trade
6	risk reduction services in the swaps market, the no-
7	tional amount of risk reduction transactions pro-
8	vided by the services, and the effects the services
9	have on financial stability, including—
10	(A) market surveillance and risk detection;
11	(B) market data collection, aggregation,
12	interpretation, standardization, harmonization,
13	and streamlining; and
14	(C) oversight and compliance work by mar-
15	ket participants and regulators.
16	(b) REPORT.—Not later than 180 days after the date
17	of the enactment of this Act, the Comptroller General of
18	the United States shall submit to the Committee on Agri-
19	culture of the House of Representatives and the Com-
20	mittee on Agriculture, Nutrition, and Forestry of the Sen-
21	ate a report that contains the results of the study required
22	by subsection (a).

1	SEC. 212. DISCLOSURE OF REQUIRED DATA OF OTHER REG-
2	ISTERED ENTITIES.
3	Section 8 of the Commodity Exchange Act (7 U.S.C.
4	12) is amended by adding at the end the following:
5	"(j) Disclosure of Required Data of Other
6	Registered Entities.—
7	((1) Except as provided in this subsection, the
8	Commission may not be compelled to disclose any
9	proprietary information provided to the Commission,
10	except that nothing in this subsection—
11	"(A) authorizes the Commission to with-
12	hold information from Congress; or
13	"(B) prevents the Commission from—
14	"(i) complying with a request for in-
15	formation from any other Federal depart-
16	ment or agency, any State or political sub-
17	division thereof, or any foreign government
18	or any department, agency, or political
19	subdivision thereof requesting the report or
20	information for purposes within the scope
21	of its jurisdiction, upon an agreement of
22	confidentiality to protect the information
23	in a manner consistent with this paragraph
24	and subsection (e); or
25	"(ii) making a disclosure made pursu-

ant to a court order in connection with an

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1 administrative judicial \mathbf{or} proceeding 2 brought under this Act, in any receivership proceeding involving a receiver appointed 3 4 in a judicial proceeding brought under this Act, or in any bankruptcy proceeding in 5 6 which the Commission has intervened or in 7 which the Commission has the right to ap-8 pear and be heard under title 11 of the 9 United States Code.

10 "(2) Any proprietary information of a com-11 modity trading advisor or commodity pool operator 12 ascertained by the Commission in connection with 13 Form CPO-PQR, Form CTA-PR, and any suc-14 cessor forms thereto, shall be subject to the same 15 limitations on public disclosure, as any facts 16 ascertained during an investigation, as provided by 17 subsection (a); provided, however, that the Commis-18 sion shall not be precluded from publishing aggre-19 gate information compiled from such forms, to the 20 extent such aggregate information does not identify 21 any individual person or firm, or such person's pro-22 prietary information.

23 "(3) For purposes of section 552 of title 5,
24 United States Code, this subsection, and the infor25 mation contemplated herein, shall be considered a

statute described in subsection (b)(3)(B) of such
 section 552.

3 "(4) For purposes of the definition of propri-4 etary information in paragraph (5), the records and 5 reports of any client account or commodity pool to which a commodity trading advisor or commodity 6 7 pool operator registered under this title provides 8 services that are filed with the Commission on Form 9 CPO-PQR, CTA-PR, and any successor forms 10 thereto, shall be deemed to be the records and re-11 ports of the commodity trading advisor or com-12 modity pool operator, respectively.

"(5) For purposes of this section, proprietary
information of a commodity trading advisor or commodity pool operator includes sensitive, non-public
information regarding—

17 "(A) the commodity trading advisor, com18 modity pool operator or the trading strategies
19 of the commodity trading advisor or commodity
20 pool operator;

21 "(B) analytical or research methodologies
22 of a commodity trading advisor or commodity
23 pool operator;

24 "(C) trading data of a commodity trading25 advisor or commodity pool operator; and

1	"(D) computer hardware or software con-
2	taining intellectual property of a commodity
3	trading advisor or commodity pool operator;".
4	SEC. 213. ELIMINATION OF CERTAIN LEASING AUTHORITY
5	OF THE COMMISSION.
6	Section $12(b)(3)$ of the Commodity Exchange Act (7
7	U.S.C. 16(b)(3)) is amended—
8	(1) by striking "including, but not limited to,"
9	and inserting "excluding"; and
10	(2) by adding at the end the following new sen-
11	tence: "In the case of an existing lease contract en-
12	tered into under this paragraph, the Commission
13	may not extend the lease term, but may agree to any
14	other contract modification that does not result in
15	any additional cost to the Federal Government.".
16	SEC. 214. REFORM OF THE CUSTOMER PROTECTION FUND.
17	Section $23(g)$ of the Commodity Exchange Act (7
18	U.S.C. 26(g)) is amended—
19	(1) in paragraph (2) —
20	(A) in the matter preceding subparagraph
21	(A), by striking "or fiscal year limitation";
22	(B) in subparagraph (A), by striking ";
23	and" and inserting ", without fiscal year limita-
24	tion;"; and

1 (C) in subparagraph (B), by striking 2 "thereunder." and inserting ", the total amount 3 of which shall not exceed \$5,000,000 per fiscal 4 year."; (2) in paragraph (3)(A), by striking "unless the 5 6 balance of the Fund at the time the monetary judgment is collected exceeds \$100,000,000" and insert-7 ing ", but only to the extent that the resulting bal-8 9 ance of the Fund does not exceed \$50,000,000"; and 10 (3) by redesignating paragraph (5) as para-11 graph (6) and inserting after paragraph (4) the fol-12 lowing: "(5) 13 REVERSION ТО TREASURY.—Notwith-14 standing the preceding provisions of this subsection, 15 to the extent the balance of the Fund exceeds \$50,000,000, the excess amount shall be deposited 16 17 in the Treasury of the United States as miscella-18 neous receipts.". TITLE III—END-USER RELIEF 19 20 SEC. 301. TRANSACTIONS WITH UTILITY SPECIAL ENTITIES. 21 Section 1a(49) of the Commodity Exchange Act (7) 22 U.S.C. 1a(49)) is amended by adding at the end the fol-23 lowing: 24 "(E) CERTAIN TRANSACTIONS WITH A 25 UTILITY SPECIAL ENTITY.—

1	"(i) Transactions in utility operations-
2	related swaps shall be reported pursuant to
3	section 4r.
4	"(ii) In making a determination to ex-
5	empt pursuant to subparagraph (D), the
6	Commission shall treat a utility operations-
7	related swap entered into with a utility
8	special entity, as defined in section
9	4s(h)(2)(D), as if it were entered into with
10	an entity that is not a special entity, as de-
11	fined in section $4s(h)(2)(C)$.".
12	SEC. 302. UTILITY SPECIAL ENTITY DEFINED.
13	Section $4s(h)(2)$ of the Commodity Exchange Act (7
14	U.S.C. $6s(h)(2)$) is amended by adding at the end the fol-
15	lowing:
16	"(D) UTILITY SPECIAL ENTITY.—For pur-
17	poses of this Act, the term 'utility special enti-
18	ty' means a special entity, or any instrumen-
19	tality, department, or corporation of or estab-
20	lished by a State or political subdivision of a
21	State, that—
22	"(i) owns or operates, or anticipates
23	owning or operating, an electric or natural
24	gas facility or an electric or natural gas
25	operation;

1	"(ii) supplies, or anticipates sup-
2	plying, natural gas and or electric energy
3	to another utility special entity;
4	"(iii) has, or anticipates having, pub-
5	lic service obligations under Federal, State,
6	or local law or regulation to deliver electric
7	energy or natural gas service to customers;
8	or
9	"(iv) is a Federal power marketing
10	agency, as defined in section 3 of the Fed-
11	eral Power Act.".
12	SEC. 303. UTILITY OPERATIONS-RELATED SWAP.
13	(a) Swap Further Defined.—Section
14	1a(47)(A)(iii) of the Commodity Exchange Act (7 U.S.C.
15	1a(47)(A)(iii)) is amended—
16	(1) by striking "and" at the end of subclause
17	(XXI);
18	(2) by adding "and" at the end of subclause
19	(XXII); and
20	(3) by adding at the end the following:
21	"(XXIII) a utility operations-re-
22	lated swap;".
23	(b) UTILITY OPERATIONS-RELATED SWAP DE-
24	FINED.—Section 1a of such Act (7 U.S.C. 1a) is amended
25	by adding at the end the following:

28

1	"(52) UTILITY OPERATIONS-RELATED SWAP.—
2	The term 'utility operations-related swap' means a
3	swap that—
4	"(A) is entered into by a utility to hedge
5	or mitigate a commercial risk;
6	"(B) is not a contract, agreement, or
7	transaction based on, derived on, or ref-
8	erencing-
9	"(i) an interest rate, credit, equity, or
10	currency asset class;
11	"(ii) except as used for fuel for elec-
12	tric energy generation, a metal, agricul-
13	tural commodity, or crude oil or gasoline
14	commodity of any grade; or
15	"(iii) any other commodity or category
16	of commodities identified for this purpose
17	in a rule or order adopted by the Commis-
18	sion in consultation with the appropriate
19	Federal and State regulatory commissions;
20	and
21	"(C) is associated with—
22	"(i) the generation, production, pur-
23	chase, or sale of natural gas or electric en-
24	ergy, the supply of natural gas or electric
25	energy to a utility, or the delivery of nat-

1	ural gas or electric energy service to utility
2	customers;
3	"(ii) fuel supply for the facilities or
4	operations of a utility;
5	"(iii) compliance with an electric sys-
6	tem reliability obligation;
7	"(iv) compliance with an energy, en-
8	ergy efficiency, conservation, or renewable
9	energy or environmental statute, regula-
10	tion, or government order applicable to a
11	utility; or
12	"(v) any other electric energy or nat-
13	ural gas swap to which a utility is a
14	party.".
15	SEC. 304. END-USERS NOT TREATED AS FINANCIAL ENTI-
16	TIES.
17	(a) IN GENERAL.—Section $2(h)(7)(C)(iii)$ of the
18	Commodity Exchange Act (7 U.S.C. $2(h)(7)(C)(iii))$ is
19	amended to read as follows:
20	"(iii) LIMITATION.—Such definition
21	shall not include an entity—
22	"(I) whose primary business is
23	providing financing, and who uses de-
24	rivatives for the purpose of hedging
25	underlying commercial risks related to

1	interest rate and foreign currency ex-
2	posures, 90 percent or more of which
3	arise from financing that facilitates
4	the purchase or lease of products, 90
5	percent or more of which are manu-
6	factured by the parent company or
7	another subsidiary of the parent com-
8	pany; or
9	"(II) who is not supervised by a
10	prudential regulator, and is not de-
11	scribed in any of subclauses (I)
12	through (VII) of clause (i), and—
13	"(aa) is a commercial mar-
14	ket participant; or
15	"(bb) enters into swaps,
16	contracts for future delivery, and
16 17	contracts for future delivery, and other derivatives on behalf of, or
17	other derivatives on behalf of, or
17 18	other derivatives on behalf of, or to hedge or mitigate the commer-
17 18 19	other derivatives on behalf of, or to hedge or mitigate the commer- cial risk of, whether directly or in
17 18 19 20	other derivatives on behalf of, or to hedge or mitigate the commer- cial risk of, whether directly or in the aggregate, affiliates that are
 17 18 19 20 21 	other derivatives on behalf of, or to hedge or mitigate the commer- cial risk of, whether directly or in the aggregate, affiliates that are not so supervised or described.".
 17 18 19 20 21 22 	other derivatives on behalf of, or to hedge or mitigate the commer- cial risk of, whether directly or in the aggregate, affiliates that are not so supervised or described.". (b) COMMERCIAL MARKET PARTICIPANT DE-

1	Act, is amended by redesignating paragraphs (7)
2	through (52) as paragraphs (8) through (53) , re-
3	spectively, and by inserting after paragraph (6) the
4	following:
5	"(7) Commercial Market Participant.—The
6	term 'commercial market participant' means any
7	producer, processor, merchant, or commercial user
8	of an exempt or agricultural commodity, or the prod-
9	ucts or byproducts of such a commodity.".
10	(2) Conforming Amendments.—
11	(A) Section 1a of such Act (7 U.S.C. 1a)
12	is amended—
13	(i) in subparagraph (A) of paragraph
14	(18) (as so redesignated by paragraph (1)
15	of this subsection), in the matter preceding
16	clause (i), by striking "(18)(A)" and in-
17	serting "(19)(A)"; and
18	(ii) in subparagraph (A)(vii) of para-
19	graph (19) (as so redesignated by para-
20	graph (1) of this subsection), in the matter
21	following subclause (III), by striking
22	"(17)(A)" and inserting "(18)(A)".
23	(B) Section $4(c)(1)(A)(i)(I)$ of such Act (7
24	U.S.C. $6(c)(1)(A)(i)(I))$ is amended by striking
25	"(7), paragraph $(18)(A)(vii)(III)$, paragraphs

1	(23), (24), (31), (32), (38), (39), (41), (42),
2	(46), (47), (48), and (49)" and inserting "(8),
3	paragraph $(19)(A)(vii)(III)$, paragraphs (24) ,
4	(25), (32), (33), (39), (40), (42), (43), (47),
5	(48), (49), and (50)".
6	(C) Section $4q(a)(1)$ of such Act (7 U.S.C.
7	6o-1(a)(1)) is amended by striking " $1a(9)$ " and
8	inserting " $1a(10)$ ".
9	(D) Section $4s(f)(1)(D)$ of such Act (7)
10	U.S.C. $6s(f)(1)(D)$ is amended by striking
11	"1a(47)(A)(v)" and inserting "1a(48)(A)(v)".
12	(E) Section $4s(h)(5)(A)(i)$ of such Act (7
13	U.S.C. $6s(h)(5)(A)(i))$ is amended by striking
14	"1a(18)" and inserting "1a(19)".
15	(F) Section $4t(b)(1)(C)$ of such Act (7
16	U.S.C. $6t(b)(1)(C)$) is amended by striking
17	"1a(47)(A)(v)" and inserting "1a(48)(A)(v)".
18	(G) Section $5(d)(23)$ of such Act (7 U.S.C.
19	7(d)(23)) is amended by striking
20	"1a(47)(A)(v)" and inserting "1a(48)(A)(v)".
21	(H) Section $5(e)(1)$ of such Act (7 U.S.C.
22	7(e)(1)) is amended by striking " $1a(9)$ " and in-
23	serting ''1a(10)''.

1	(I) Section $5b(k)(3)(A)$ of such Act (7
2	U.S.C. 7a-1(k)(3)(A)) is amended by striking
3	"1a(47)(A)(v)" and inserting "1a(48)(A)(v)".
4	(J) Section $5h(f)(10)(A)(iii)$ of such Act (7
5	U.S.C. 7b–3(f)(10)(A)(iii)) is amended by strik-
6	ing "1a(47)(A)(v)" and inserting
7	''1a(48)(A)(v)''.
8	(K) Section $21(f)(4)(C)$ of such Act (7
9	U.S.C. $24a(f)(4)(C)$) is amended by striking
10	"1a(48)" and inserting "1a(49)".
11	(L) Section 3a(68)(A)(i) of the Securities
12	Exchange Act of 1934 (15 U.S.C.
13	78c(a)(68)(A)(i)) is amended by striking
14	"(47)(B)(x)" and inserting "(48)(B)(x)".
15	(M) Section $3C(g)(3)(A)(v)$ of the Securi-
16	ties Exchange Act of 1934 (15 U.S.C. 78c-
17	3(g)(3)(A)(v)) is amended by striking "1a(10)"
18	and inserting " $1a(11)$ ".
19	(N) Section $6(g)(5)(B)(i)$ of the Securities
20	Exchange Act of 1934 (15 U.S.C.
21	78f(g)(5)(B)(i)) is amended—
22	(i) in subleause (I), by striking
23	"1a(18)(B)(ii)" and inserting
24	"1a(19)(B)(ii)"; and

1	(ii) in subclause (II), by striking
2	"1a(18)" and inserting "1a(19)".
3	(O) Section 15F(h)(5)(A)(i) of the Securi-
4	ties Exchange Act of 1934 (15 U.S.C. 780-
5	10(h)(5)(A)(i)) is amended by striking
6	"1a(18)" and inserting "1a(19)".
7	SEC. 305. REPORTING OF ILLIQUID SWAPS SO AS TO NOT
8	DISADVANTAGE CERTAIN NON-FINANCIAL
9	END-USERS.
10	Section $2(a)(13)$ of the Commodity Exchange Act (7
11	U.S.C. 2(a)(13)) is amended—
12	(1) in subparagraph (C), by striking "The
13	Commission" and inserting "Except as provided in
14	subparagraph (D), the Commission"; and
15	(2) by redesignating subparagraphs (D)
16	through (G) as subparagraphs (E) through (H), re-
17	spectively, and inserting after subparagraph (C) the
18	following:
19	"(D) REQUIREMENTS FOR SWAP TRANS-
20	ACTIONS IN ILLIQUID MARKETS.—Notwith-
21	standing subparagraph (C):
22	"(i) The Commission shall provide by
23	rule for the public reporting of swap trans-
24	actions, including price and volume data,

1 entered into by a non-financial entity that 2 is hedging or mitigating commercial risk in accordance with subsection (h)(7)(A). 3 4 "(ii) The Commission shall ensure 5 that the swap transaction information re-6 ferred to in clause (i) of this subparagraph 7 is available to the public no sooner than 30 8 days after the swap transaction has been 9 executed or at such later date as the Com-10 mission determines appropriate to protect 11 the identity of participants and positions in 12 illiquid markets and to prevent the elimi-13 nation or reduction of market liquidity. 14 "(iii) In this subparagraph, the term 15 'illiquid markets' means any market in

which the volume and frequency of trading
in swaps is at such a level as to allow identification of individual market participants.".

20 SEC. 306. RELIEF FOR GRAIN ELEVATOR OPERATORS,
21 FARMERS, AGRICULTURAL COUNTERPAR22 TIES, AND COMMERCIAL MARKET PARTICI23 PANTS.

24 The Commodity Exchange Act (7 U.S.C. 1 et seq.)25 is amended by inserting after section 4t the following:

1 "SEC. 4u. RECORDKEEPING REQUIREMENTS APPLICABLE2TO NON-REGISTERED MEMBERS OF CERTAIN3REGISTERED ENTITIES.

4 "Except as provided in section 4(a)(3), a member of 5 a designated contract market or a swap execution facility that is not registered with the Commission and not re-6 7 quired to be registered with the Commission in any capac-8 ity shall satisfy the recordkeeping requirements of this Act 9 and any recordkeeping rule, order, or regulation under this Act by maintaining a written record of each trans-10 11 action in a contract for future delivery, option on a future, swap, swaption, trade option, or related cash or forward 12 transaction. The written record shall be sufficient if it in-13 cludes the final agreement between the parties and the 14 material economic terms of the transaction.". 15

16SEC. 307. RELIEF FOR END-USERS WHO USE PHYSICAL17CONTRACTSWITH18OPTIONALITY.

19 Section 1a(48)(B)(ii) of the Commodity Exchange
20 Act (7 U.S.C. 1a(47)(B)(ii)), as so redesignated by section
21 304(b)(1) of this Act, is amended to read as follows:

"(ii) any purchase or sale of a nonfinancial commodity or security for deferred shipment or delivery, so long as the
transaction is intended to be physically settled, including any stand-alone or embed-

1	ded option for which exercise results in a
2	physical delivery obligation;".
3	SEC. 308. COMMISSION VOTE REQUIRED BEFORE AUTO-
4	MATIC CHANGE OF SWAP DEALER DE MINI-
5	MIS LEVEL.
6	Section $1a(50)(D)$ of the Commodity Exchange Act
7	(7 U.S.C. 1a(49)(D)), as so redesignated by section
8	304(b)(1) of this Act, is amended—
9	(1) by striking all that precedes "shall exempt"
10	and inserting the following:
11	"(D) EXCEPTION.—
12	"(i) IN GENERAL.—The Commission";
13	and
14	(2) by adding after and below the end the fol-
15	lowing new clause:
16	"(ii) DE MINIMIS QUANTITY.—The de
17	minimis quantity of swap dealing described
18	in clause (i) shall be set at a quantity of
19	\$8,000,000,000, and may be amended or
20	changed only through a new affirmative
21	action of the Commission undertaken by
22	rule or regulation.".

1	SEC. 309. CAPITAL REQUIREMENTS FOR NON-BANK SWAP
2	DEALERS.
3	(a) Commodity Exchange Act.—Section 4s(e) of
4	the Commodity Exchange Act (7 U.S.C. 6s(e)) is amend-
5	ed—
6	(1) in paragraph $(2)(B)$, by striking "shall"
7	and inserting the following: "and the Securities and
8	Exchange Commission, in consultation with the pru-
9	dential regulators, shall jointly"; and
10	(2) in paragraph $(3)(D)$ —
11	(A) in clause (ii), by striking "shall, to the
12	maximum extent practicable," and inserting
13	"shall"; and
14	(B) by adding at the end the following:
15	"(iii) FINANCIAL MODELS.—To the
16	extent that swap dealers and major swap
17	participants that are banks are permitted
18	to use financial models approved by the
19	prudential regulators or the Securities and
20	Exchange Commission to calculate min-
21	imum capital requirements and minimum
22	initial and variation margin requirements,
23	including the use of non-cash collateral,
24	the Commission shall, in consultation with
25	the prudential regulators and the Securi-
26	ties and Exchange Commission, permit the

	10
1	use of comparable financial models by
2	swap dealers and major swap participants
3	that are not banks.".
4	(b) Securities Exchange Act of 1934.—Section
5	15F(e) of the Securities Exchange Act of 1934 (15 U.S.C.
6	780–10(e)) is amended—
7	(1) in paragraph $(2)(B)$, by striking "shall"
8	and inserting the following: "and the Commodity
9	Futures Trading Commission, in consultation with
10	the prudential regulators, shall jointly"; and
11	(2) in paragraph $(3)(D)$ —
12	(A) in clause (ii), by striking "shall, to the
13	maximum extent practicable," and inserting
14	"shall"; and
15	(B) by adding at the end the following:
16	"(iii) FINANCIAL MODELS.—To the
17	extent that security-based swap dealers
18	and major security-based swap participants
19	that are banks are permitted to use finan-
20	cial models approved by the prudential reg-
21	ulators or the Commodity Futures Trading
22	Commission to calculate minimum capital
23	requirements and minimum initial and var-
24	iation margin requirements, including the
25	use of non-cash collateral, the Commission

1	shall, in consultation with the Commodity
2	Futures Trading Commission, permit the
3	use of comparable financial models by se-
4	curity-based swap dealers and major secu-
5	rity-based swap participants that are not
6	banks.".

7 SEC. 310. HARMONIZATION WITH THE JUMPSTART OUR 8 BUSINESS STARTUPS ACT.

9 Within 90 days after the date of the enactment of
10 this Act, the Commodity Futures Trading Commission
11 shall—

(1) revise section 4.7(b) of title 17, Code of
Federal Regulations, in the matter preceding paragraph (1), to read as follows:

15 "(b) Relief available to commodity pool operators. Upon filing the notice required by paragraph (d) of this 16 17 section, and subject to compliance with the conditions 18 specified in paragraph (d) of this section, any registered 19 commodity pool operator who sells participations in a pool 20 solely to qualified eligible persons in an offering which 21 qualifies for exemption from the registration requirements 22 of the Securities Act pursuant to section 4(2) of that Act or pursuant to Regulation S, 17 CFR 230.901 et seq., 23 24 and any bank registered as a commodity pool operator in 25 connection with a pool that is a collective trust fund whose

1	securities are exempt from registration under the Securi-
2	ties Act pursuant to section $3(a)(2)$ of that Act and are
3	sold solely to qualified eligible persons, may claim any or
4	all of the following relief with respect to such pool:"; and
5	(2) revise section $4.13(a)(3)(i)$ of such title to
6	read as follows:
7	"(i) Interests in the pool are exempt
8	from registration under the Securities Act
9	of 1933, and such interests are offered and
10	sold pursuant to section 4 of the Securities
11	Act of 1933 and the regulations there-
12	under;".
13	SEC. 311. BONA FIDE HEDGE DEFINED TO PROTECT END-
13 14	SEC. 311. BONA FIDE HEDGE DEFINED TO PROTECT END- USER RISK MANAGEMENT NEEDS.
14	USER RISK MANAGEMENT NEEDS.
14 15	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7
14 15 16	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7 U.S.C. 6a(c)) is amended—
14 15 16 17	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7 U.S.C. 6a(c)) is amended— (1) in paragraph (1)—
14 15 16 17 18	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7 U.S.C. 6a(c)) is amended— (1) in paragraph (1)— (A) by striking "may" and inserting
14 15 16 17 18 19	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7 U.S.C. 6a(c)) is amended— (1) in paragraph (1)— (A) by striking "may" and inserting "shall"; and
 14 15 16 17 18 19 20 	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7 U.S.C. 6a(c)) is amended— (1) in paragraph (1)— (A) by striking "may" and inserting "shall"; and (B) by striking "future for which" and in-
 14 15 16 17 18 19 20 21 	USER RISK MANAGEMENT NEEDS. Section 4a(c) of the Commodity Exchange Act (7 U.S.C. 6a(c)) is amended— (1) in paragraph (1)— (A) by striking "may" and inserting "shall"; and (B) by striking "future for which" and in- serting "future, to be determined by the Com-

1	(A) in the matter preceding subparagraph
2	(A), by striking "subsection $(a)(2)$ " and all that
3	follows through "position as" and inserting
4	"paragraph (1) for swaps, contracts of sale for
5	future delivery, or options on the contracts or
6	commodities, a bona fide hedging transaction or
7	position is"; and
8	(B) in subparagraph (A)(ii), by striking
9	"of risks" and inserting "or management of
10	current or anticipated risks"; and
11	(3) by adding at the end the following:
12	"(3) The Commission may further define, by
13	rule or regulation, what constitutes a bona fide
14	hedging transaction, provided that the rule or regu-
15	lation is consistent with the requirements of sub-
16	paragraphs (A) and (B) of paragraph (2).".
17	SEC. 312. CROSS-BORDER REGULATION OF DERIVATIVES
18	TRANSACTIONS.
19	(a) RULEMAKING REQUIRED.—Within 1 year after
20	the date of the enactment of this Act, the Commodity Fu-
21	tures Trading Commission shall issue a rule that address-
22	es—
23	(1) the nature of the connections to the United
24	States that require a non-United States person to
25	register as a swap dealer or a major swap partici-

1	pant under the Commodity Exchange Act and the
2	regulations issued under such Act;
3	(2) which of the United States swaps require-
4	ments apply to the swap activities of non-United
5	States persons and United States persons and their
6	branches, agencies, subsidiaries, and affiliates out-
7	side of the United States, and the extent to which
8	the requirements apply; and
9	(3) the circumstances under which a United
10	States person or non-United States person in com-
11	pliance with the swaps regulatory requirements of a
12	foreign jurisdiction shall be exempt from United
13	States swaps requirements.
14	(b) CONTENT OF THE RULE.—
15	(1) CRITERIA.—In the rule, the Commission
16	shall establish criteria for determining that one or
17	more categories of the swaps regulatory require-
18	ments of a foreign jurisdiction are comparable to
19	and as comprehensive as United States swaps re-
20	quirements. The criteria shall include—
21	(A) the scope and objectives of the swaps
22	regulatory requirements of the foreign jurisdic-
23	tion;
24	(B) the effectiveness of the supervisory
25	compliance program administered;

(C) the enforcement authority exercised by
the foreign jurisdiction; and
(D) such other factors as the Commission,
by rule, determines to be necessary or appro-
priate in the public interest.
(2) Comparability.—In the rule, the Commis-
sion shall—
(A) provide that any non-United States
person or any transaction between two non-
United States persons shall be exempt from
United States swaps requirements if the person
or transaction is in compliance with the swaps
regulatory requirements of a foreign jurisdiction
which the Commission has determined to be
comparable to and as comprehensive as United
States swaps requirements; and
(B) set forth the circumstances in which a
United States person or a transaction between
a United States person and a non-United
States person shall be exempt from United
States swaps requirements if the person or
transaction is in compliance with the swaps reg-
ulatory requirements of a foreign jurisdiction
which the Commission has determined to be

1 comparable to and as comprehensive as United 2 States swaps requirements. 3 (3) OUTCOMES-BASED COMPARISON.—In devel-4 oping and applying the criteria, the Commission 5 shall emphasize the results and outcomes of, rather 6 than the design and construction of, foreign swaps 7 regulatory requirements. 8 (4) RISK-BASED RULEMAKING.—In the rule, the 9 Commission shall not take into account, for the pur-10 poses of determining the applicability of United 11 States swaps requirements, the location of personnel 12 that arrange, negotiate, or execute swaps. 13 (5) No part of any rulemaking under this sec-14 tion shall limit the Commission's antifraud or 15 antimanipulation authority. 16 (c) APPLICATION OF THE RULE.— 17 (1)Assessments \mathbf{OF} FOREIGN JURISDIC-18 TIONS.—Beginning on the date on which a final rule 19 is issued under this section, the Commission shall 20 begin to assess the swaps regulatory requirements of 21 foreign jurisdictions, in the order the Commission 22 determines appropriate, in accordance with the cri-23 teria established pursuant to subsection (b)(1). Fol-24 lowing each assessment, the Commission shall deter-25 mine, by rule or by order, whether the swaps regu-

1	latory requirements of the foreign jurisdiction are
2	comparable to and as comprehensive as United
3	States swaps requirements.
4	(2) SUBSTITUTED COMPLIANCE FOR
5	UNASSESSED MAJOR MARKETS.—Beginning 18
6	months after the date of enactment of this Act—
7	(A) the swaps regulatory requirements of
8	each of the 8 foreign jurisdictions with the larg-
9	est swaps markets, as calculated by notional
10	value during the 12-month period ending with
11	such date of enactment, except those with re-
12	spect to which a determination has been made
13	under paragraph (1), shall be considered to be
14	comparable to and as comprehensive as United
15	States swaps requirements; and
16	(B) a non-United States person or a trans-
17	action between two non-United States persons
18	shall be exempt from United States swaps re-
19	quirements if the person or transaction is in
20	compliance with the swaps regulatory require-
21	ments of any of such unexcepted foreign juris-
22	dictions.
23	(3) SUSPENSION OF SUBSTITUTED COMPLI-
24	ANCE.—If the Commission determines, by rule or by
25	order, that—

1 (A) the swaps regulatory requirements of a 2 foreign jurisdiction are not comparable to and 3 as comprehensive as United States swaps re-4 quirements, using the categories and criteria es-5 tablished under subsection (b)(1); 6 (B) the foreign jurisdiction does not ex-7 empt from its swaps regulatory requirements 8 United States persons who are in compliance 9 with United States swaps requirements; or 10 (C) the foreign jurisdiction is not providing 11 equivalent recognition of, or substituted compli-12 ance for, registered entities (as defined in sec-13 tion 1a(41) of the Commodity Exchange Act) 14 domiciled in the United States, 15 the Commission may suspend, in whole or in part, 16 a determination made under paragraph (1) or a con-17 sideration granted under paragraph (2). 18 (d) PETITION FOR REVIEW OF FOREIGN JURISDIC-TION PRACTICES.—A registered entity, commercial mar-19 20 ket participant (as defined in section 1a(7) of the Com-21 modity Exchange Act), or Commission registrant (within 22 the meaning of such Act) who petitions the Commission 23 to make or change a determination under subsection 24 (c)(1) or (c)(3) of this section shall be entitled to expedited

consideration of the petition. A petition shall include any

evidence or other supporting materials to justify why the 1 petitioner believes the Commission should make or change 2 3 the determination. Petitions under this section shall be 4 considered by the Commission any time following the en-5 actment of this Act. Within 180 days after receipt of a petition for a rulemaking under this section, the Commis-6 7 sion shall take final action on the petition. Within 90 days 8 after receipt of a petition to issue an order or change an 9 order issued under this section, the Commission shall take 10 final action on the petition.

11 (e) REPORT TO CONGRESS.—If the Commission makes a determination described in this section through 12 13 an order, the Commission shall articulate the basis for the determination in a written report published in the Federal 14 15 Register and transmitted to the Committee on Agriculture of the House of Representatives and Committee on Agri-16 17 culture, Nutrition, and Forestry of the Senate within 15 days of the determination. The determination shall not be 18 19 effective until 15 days after the committees receive the re-20 port.

(f) DEFINITIONS.—As used in this Act and for purposes of the rules issued pursuant to this Act, the following definitions apply:

24 (1) UNITED STATES PERSON.—The term
25 "United States person"—

1	(A) means—
2	(i) any natural person resident in the
3	United States;
4	(ii) any partnership, corporation,
5	trust, or other legal person organized or
6	incorporated under the laws of the United
7	States or having its principal place of busi-
8	ness in the United States;
9	(iii) any account (whether discre-
10	tionary or non-discretionary) of a United
11	States person; and
12	(iv) any other person as the Commis-
13	sion may further define to more effectively
14	carry out the purposes of this section; and
15	(B) does not include the International
16	Monetary Fund, the International Bank for Re-
17	construction and Development, the Inter-Amer-
18	ican Development Bank, the Asian Development
19	Bank, the African Development Bank, the
20	United Nations, their agencies or pension plans,
21	or any other similar international organizations
22	or their agencies or pension plans.
23	(2) United states swaps requirements.—
24	The term "United States swaps requirements"
25	means the provisions relating to swaps contained in

the Commodity Exchange Act (7 U.S.C. 1a et seq.)
 that were added by title VII of the Dodd-Frank Wall
 Street Reform and Consumer Protection Act (15
 U.S.C. 8301 et seq.) and any rules or regulations
 prescribed by the Commodity Futures Trading Commission pursuant to such provisions.

7 (3) FOREIGN JURISDICTION.—The term "for8 eign jurisdiction" means any national or supra9 national political entity with common rules gov10 erning swaps transactions.

11 (4) SWAPS REGULATORY REQUIREMENTS.—The term "swaps regulatory requirements" means any 12 13 provisions of law, and any rules or regulations pur-14 suant to the provisions, governing swaps trans-15 actions or the counterparties to swaps transactions. 16 (g) CONFORMING AMENDMENT.—Section 4(c)(1)(A) of the Commodity Exchange Act (7 U.S.C. 6(c)(1)(A)) is 17 amended by inserting "or except as necessary to effectuate 18 19 the purposes of the Commodity End-User Relief Act," 20 after "to grant exemptions,".

21 SEC. 313. EXEMPTION OF QUALIFIED CHARITABLE ORGANI22 ZATIONS FROM DESIGNATION AND REGULA23 TION AS COMMODITY POOL OPERATORS.
24 (a) EXCLUSION FROM DEFINITION OF COMMODITY

POOL.—Section 1a(11) of the Commodity Exchange Act

1	(7 U.S.C. $1a(10)$), as so redesignated by section $304(b)(1)$
2	of this Act, is amended by adding at the end the following:
3	"(C) EXCLUSION.—The term 'commodity
4	pool' shall not include any investment trust,
5	syndicate, or similar form of enterprise ex-
6	cluded from the definition of 'investment com-
7	pany' pursuant to section $3(c)(10)$ or $3(c)(14)$
8	of the Investment Company Act of 1940.".
9	(b) INAPPLICABILITY OF PROHIBITION ON USE OF
10	Instrumentalities of Interstate Commerce by Un-
11	REGISTERED COMMODITY TRADING ADVISOR.—Section
12	4m of such Act (7 U.S.C. 6m) is amended—
13	(1) in paragraph (1), in the second sentence, by
14	inserting ": Provided further, That the provisions of
15	this section shall not apply to any commodity trad-
16	ing advisor that is: (A) a charitable organization, as
17	defined in section $3(c)(10)(D)$ of the Investment
18	Company Act of 1940, or a trustee, director, officer,
19	employee, or volunteer of such a charitable organiza-
20	tion acting within the scope of the employment or
21	duties of the person with the organization, whose
22	trading advice is provided only to, or with respect to,
23	one or more of the following: (i) any such charitable
24	organization; or (ii) an investment trust, syndicate
25	or similar form of enterprise excluded from the defi-

1 nition of 'investment company' pursuant to section 2 3(c)(10) of the Investment Company Act of 1940; or 3 (B) any plan, company, or account described in sec-4 tion 3(c)(14) of the Investment Company Act of 5 1940, any person or entity who establishes or main-6 tains such a plan, company, or account, or any 7 trustee, director, officer, employee, or volunteer for 8 any of the foregoing plans, persons, or entities act-9 ing within the scope of the employment or duties of 10 the person with the organization, whose trading ad-11 vice is provided only to, or with respect to, any in-12 vestment trust, syndicate, or similar form of enter-13 prise excluded from the definition of 'investment 14 company' pursuant to section 3(c)(14) of the Invest-15 ment Company Act of 1940" before the period; and 16 (2) by adding at the end the following:

17 "(4) DISCLOSURE CONCERNING EXCLUDED CHARI-TABLE ORGANIZATIONS.—The operator of or advisor to 18 19 any investment trust, syndicate, or similar form of enterprise excluded from the definition of 'commodity pool' by 20 21 reason of section 1a(11)(C) of this Act pursuant to section 22 3(c)(10) of the Investment Company Act of 1940 shall 23 provide disclosure in accordance with section 7(e) of the 24 Investment Company Act of 1940.".

3 Section 2(h)(7)(C) of the Commodity Exchange Act
4 (7 U.S.C. 2(h)(7)(C)) is amended by adding at the end
5 the following:

6 "(iv) HOLDING COMPANIES.—A deter-7 mination made by the Commission under 8 clause (ii) shall, with respect to small 9 banks and savings associations, also apply 10 to their respective bank holding company 11 (as defined in section 2 of the Bank Hold-12 ing Company Act of 1956), or savings and 13 loan holding company (as defined in sec-14 tion 10 of the Home Owners' Loan Act of 15 1933)), if the total consolidated assets of 16 the holding company are no greater than 17 the asset threshold set by the Commission 18 in determining small bank and savings as-19 sociation eligibility under clause (ii).".

20 SEC. 315. CORE PRINCIPLE CERTAINTY.

21 Section 5h(f) of the Commodity Exchange Act (7
22 U.S.C. 7b-3(f)) is amended—

(1) in paragraph (1)(B), by inserting "except as
described in this subsection" after "Commission by
rule or regulation";

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(2) in paragraph (2), by amending subparagraph (D) to read as follows:

"(D) have reasonable discretion in estab-3 4 lishing and enforcing its rules related to trade 5 practice surveillance, market surveillance, real-6 time marketing monitoring, and audit trail 7 given that a swap execution facility may offer a trading system or platform to execute or 8 9 trade swaps through any means of interstate 10 commerce. A swap execution facility shall be re-11 sponsible for monitoring trading in swaps only 12 on its own facility.";

(3) in paragraph (4)(B), by adding at the end
the following: "A swap execution facility shall be responsible for monitoring trading in swaps only on its
own facility.";

(4) in paragraph (6)(B)—

(A) by striking "shall—" and all that follows through "compliance with the" and insert
"shall monitor the trading activity on its facility
for compliance with any"; and

(B) by adding at the end the following: "A
swap execution facility shall be responsible for
monitoring positions only on its own facility.";

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1	(5) in paragraph (8), by striking "to liquidate"
2	and all that follows and inserting "to suspend or
3	curtail trading in a swap on its own facility.";
4	(6) in paragraph $(13)(B)$, by striking "1-year
5	period, as calculated on a rolling basis" and insert-
6	ing "90-day period, as calculated on a rolling basis,
7	or conduct an orderly wind-down of its operations,
8	whichever is greater'; and
9	(7) in paragraph (15) —
10	(A) in subparagraph (A), by adding at the
11	end the following: "The individual may also
12	perform other responsibilities for the swap exe-
13	cution facility.";
14	(B) in subparagraph (B)—
15	(i) in clause (i), by inserting ", a com-
16	mittee of the board," after "directly to the
17	board";
18	(ii) by striking clauses (iii) through
19	(v) and inserting the following:
20	"(iii) establish and administer policies
21	and procedures that are reasonably de-
22	signed to resolve any conflicts of interest
23	that may arise;
24	"(iv) establish and administer policies
25	and procedures that reasonably ensure

1	compliance with this Act and the rules and
2	regulations issued under this Act, includ-
3	ing rules prescribed by the Commission
4	pursuant to this section; and"; and
5	(iii) by redesignating clause (vi) as
6	clause (v);
7	(C) in subparagraph (C), by striking
8	"(B)(vi)" and inserting "(B)(v)"; and
9	(D) in subparagraph (D)—
10	(i) in clause (i)—
11	(I) by striking "In accordance
12	with rules prescribed by the Commis-
13	sion, the" and inserting "The"; and
14	(II) by striking "and sign"; and
15	(ii) in clause (ii)—
16	(I) in the matter preceding sub-
17	clause (I), by inserting "or senior offi-
18	cer" after "officer";
19	(II) by amending subclause (I) to
20	read as follows:
21	"(I) submit each report described
22	in clause (i) to the Commission; and";
23	and
24	(III) in subclause (II), by insert-
25	ing "materially" before "accurate".

1	SEC. 316. TREATMENT OF FEDERAL HOME LOAN BANK
2	PRODUCTS.
3	(a) Section 1a(2) of the Commodity Exchange Act
4	(7 U.S.C. 1a(2)) is amended—
5	(1) in subparagraph (B), by striking "and";
6	(2) in subparagraph (C), by striking the period
7	and inserting "; and"; and
8	(3) by adding at the end the following:
9	"(D) is the Federal Housing Finance
10	Agency for any Federal Home Loan Bank (as
11	defined in section 2 of the Federal Home Loan
12	Bank Act).".
13	(b) Section 402(a) of the Legal Certainty for Bank
14	Products Act of 2000 (7 U.S.C. 27(a)) is amended—
15	(1) by striking "or" at the end of paragraph
16	(6);
17	(2) by striking the period at the end of para-
18	graph (7) and inserting "; or"; and
19	(3) by adding at the end the following:
20	"(8) any Federal Home Loan Bank (as defined
21	in section 2 of the Federal Home Loan Bank Act).".
22	SEC. 317. TREATMENT OF CERTAIN FUNDS.
23	(a) Amendment to the Definition of Com-
24	MODITY POOL OPERATOR.—Section 1a(12) of the Com-
25	modity Exchange Act (7 U.S.C. 1a(11)), as so redesig-

nated by section 304(b)(1) of this Act, is amended by add ing at the end the following:

3 "(C)(i) The term 'commodity pool oper-4 ator' does not include a person who serves as 5 an investment adviser to an investment com-6 pany registered pursuant to section 8 of the In-7 vestment Company Act of 1940 or a subsidiary 8 of such a company, if the investment company 9 or subsidiary invests, reinvests, owns, holds, or 10 trades in commodity interests limited to only fi-11 nancial commodity interests.

12 "(ii) For purposes of this subparagraph 13 only, the term 'financial commodity interest' 14 means a futures contract, an option on a fu-15 tures contract, or a swap, involving a com-16 modity that is not an exempt commodity or an 17 agricultural commodity, including any index of 18 financial commodity interests, whether cash set-19 tled or involving physical delivery.

20 "(iii) For purposes of this subparagraph
21 only, the term 'commodity' does not include a
22 security issued by a real estate investment
23 trust, business development company, or issuer
24 of asset-backed securities, including any index
25 of such securities.".

1 (b) AMENDMENT TO THE DEFINITION OF COM-MODITY TRADING ADVISOR.—Section 1a(13) of such Act 2 3 (7 U.S.C. 1a(12)), as so redesignated by section 304(b)(1)4 of this Act, is amended by adding at the end the following: 5 "(E) The term 'commodity trading advisor' 6 does not include a person who serves as an in-7 vestment adviser to an investment company reg-8 istered pursuant to section 8 of the Investment 9 Company Act of 1940 or a subsidiary of such 10 a company, if the commodity trading advice re-11 lates only to a financial commodity interest, as 12 defined in paragraph (12)(C)(ii) of this section. 13 For purposes of this subparagraph only, the 14 term 'commodity' does not include a security 15 issued by a real estate investment trust, business development company, or issuer of asset-16 17 backed securities, including any index of such 18 securities.".

19sec. 318. PROCEDURE FOR OBTAINING CERTAIN INTEL-20LECTUAL PROPERTY.

21 The Commodity Exchange Act (7 U.S.C. 1 et seq.)22 is amended by inserting after section 4t the following:

1 "SEC. 4u. PROCEDURE FOR OBTAINING CERTAIN INTEL-2 LECTUAL PROPERTY. 3 "The Commission is not authorized to compel persons to produce or furnish algorithmic trading source code or 4 5 similar intellectual property to the Commission, unless the Commission first issues a subpoena.". 6 7 SEC. 319. DETERMINATION OF PREDOMINANT ENGAGE-8 MENT. 9 Section 2(h)(7)(C) of the Commodity Exchange Act (7 U.S.C. 2(h)(7)(C)), as amended by section 314 of this 10 Act, is amended by adding at the end the following: 11 12 "(v) In determining whether a person 13 is predominantly engaged in a business or 14 activity for purposes of clause (i)(VIII), 15 there shall be excluded revenues and assets 16 that are, or result from, any transaction 17 that is entered into solely for purposes of 18 hedging or mitigating commercial risk (as 19 defined by the Commission for purposes of 20 subparagraph (A)(ii)).". 21 SEC. 320. TREATMENT OF TRANSACTIONS BETWEEN AF-

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FILIATES.

23 Section 1a(48) of the Commodity Exchange Act (7
24 U.S.C. 1a(47)), as so redesignated by section 304(b)(1)
25 of this Act, is amended by adding at the end the following:

1	"(G) TREATMENT OF TRANSACTIONS BE-
2	TWEEN AFFILIATES.—
3	"(i) EXEMPTION FROM SWAP
4	RULES.—An agreement, contract, or trans-
5	action described in subparagraphs (A)
6	through (F) shall not be regulated as a
7	swap under this Act if all of the following
8	apply with respect to the agreement, con-
9	tract, or transaction:
10	"(I) AFFILIATION.—One
11	counterparty, directly or indirectly,
12	holds a majority ownership interest in
13	the other counterparty, or a third
14	party, directly or indirectly, holds a
15	majority ownership interest in both
16	counterparties.
17	"(II) FINANCIAL STATEMENTS.—
18	The affiliated counterparty that holds
19	the majority interest in the other
20	counterparty or the third party that,
21	directly or indirectly, holds the major-
22	ity interests in both affiliated counter-
23	parties, reports its financial state-
24	ments on a consolidated basis under

generally accepted accounting prin-

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1	ciples or International Financial Re-
2	porting Standards, or other similar
3	standards, and the financial state-
4	ments include the financial results of
5	the majority-owned affiliated
6	counterparty or counterparties.
7	"(ii) Reporting requirement.—If
8	at least one counterparty to an agreement,
9	contract, or transaction that meets the re-
10	quirements of clause (i) is a swap dealer or
11	major swap participant, that counterparty
12	shall report the agreement, contract, or
13	transaction pursuant to section 4r, within
14	such time period as the Commission may
15	by rule or regulation prescribe—
16	"(I) to a swap data repository; or
17	"(II) if there is no swap data re-
18	pository that would accept the agree-
19	ment, contract or transaction, to the
20	Commission .
21	"(iii) RISK MANAGEMENT REQUIRE-
22	MENT.—If at least one counterparty to an
23	agreement, contract, or transaction that
24	meets the requirements of clause (i) is a
25	swap dealer or major swap participant, the

1	agreement, contract, or transaction shall
2	be subject to a centralized risk manage-
3	ment program pursuant to section $4s(j)$
4	that is reasonably designed to monitor and
5	to manage the risks associated with the
6	agreement, contract, or transaction.
7	"(iv) VARIATION MARGIN REQUIRE-
8	MENT.—Affiliated counterparties to an
9	agreement, contract, or transaction that
10	meets the requirements of clause (i) shall
11	exchange variation margin to the extent
12	prescribed under any rule promulgated by
13	the Commission or any prudential regu-
14	lator pursuant to section $4s(e)$.
15	"(v) ANTI-EVASION REQUIREMENT.—
16	An agreement, contract, or transaction
17	that meets the requirements of clause (i)
18	shall not be structured to evade the Dodd-
19	Frank Wall Street Reform and Consumer
20	Protection Act in violation of any rule pro-
21	mulgated by the Commission pursuant to
22	section 721(c) of such Act.".
23	SEC. 321. REQUIREMENTS RELATED TO POSITION LIMITS.
24	(a) IN GENERAL.—Section 4a(a) of the Commodity
25	Exchange Act (7 U.S.C. 6a(a)) is amended—

1 (1) by striking paragraphs (2), (3), (5), and 2 (6); and

3 (2) by redesignating paragraphs (4) and (7) as
4 paragraphs (2) and (3), respectively.

5 (b) BONA FIDE HEDGING TRANSACTION DEFINI6 TION.—Section 4a(c)(2)(A)(i) of such Act (7 U.S.C.
7 6a(c)(2)(A)(i)) is amended by inserting "normally" before
8 "represents".

9 (c) EFFECTIVE DATE.—The amendments made by
10 this section shall take effect on the date of the enactment
11 of this section.

12 TITLE IV—TECHNICAL 13 CORRECTIONS

14 SEC. 401. CORRECTION OF REFERENCES.

(a) Section 2(h)(8)(A)(ii) of the Commodity Exchange Act (7 U.S.C. 2(h)(8)(A)(ii)) is amended by striking "5h(f) of this Act" and inserting "5h(g)".

18 (b) Section 5c(c)(5)(C)(i) of such Act (7 U.S.C. 7a–
19 2(c)(5)(C)(i)) is amended by striking "1a(2)(i))" and in20 serting "1a(19)(i))".

21 (c) Section 23(f) of such Act (7 U.S.C. 26(f)) is
22 amended by striking "section 7064" and inserting "sec23 tion 706".

2	DEALER OPTIONS.
3	(a) IN GENERAL.—Section 4c of the Commodity Ex-
4	change Act (7 U.S.C. 6c) is amended by striking sub-
5	sections (d) and (e) and redesignating subsections (f) and
6	(g) as subsections (d) and (e), respectively.
7	(b) Conforming Amendments.—
8	(1) Section $2(d)$ of such Act (7 U.S.C. $2(d)$) is
9	amended by striking "(g) of" and inserting "(e) of".
10	(2) Section $4f(a)(4)(A)(i)$ of such Act (7 U.S.C.
11	6f(a)(4)(A)(i)) is amended by striking ", (d), (e),
12	and (g)" and inserting "and (e)".
13	(3) Section $4k(5)(A)$ of such Act (7 U.S.C.
14	6k(5)(A)) is amended by striking ", (d), (e), and
15	(g)" and inserting "and (e)".
16	(4) Section $5f(b)(1)(A)$ of such Act (7 U.S.C.
17	7b-1(b)(1)(A)) is amended by striking ", (e), and
18	(g)" and inserting "and (e)".
19	(5) Section $9(a)(2)$ of such Act (7 U.S.C.
20	13(a)(2)) is amended by striking "through (e)" and
21	inserting "and (c)".
22	SEC. 403. UPDATED TRADE DATA PUBLICATION REQUIRE-
23	MENT.
24	Section $4g(e)$ of the Commodity Exchange Act (7
25	U.S.C. 6g(e)) is amended by striking "exchange" and in-
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1SEC. 402. ELIMINATION OF OBSOLETE REFERENCES TO2DEALER OPTIONS.

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serting "each designated contract market and swap execu tion facility".

3 SEC. 404. FLEXIBILITY FOR REGISTERED ENTITIES.

4 Section 5c(b) of the Commodity Exchange Act (7
5 U.S.C. 7a-2(b)) is amended by striking "contract market,
6 derivatives transaction execution facility, or electronic
7 trading facility" each place it appears and inserting "reg8 istered entity".

9 SEC. 405. ELIMINATION OF OBSOLETE REFERENCES TO 10 ELECTRONIC TRADING FACILITIES.

(a) Section 1a(19)(A)(x) of the Commodity Exchange
Act (7 U.S.C. 1a(18)(A)(x)), as so redesignated by section
304(b)(1) of this Act, is amended by striking "(other than
an electronic trading facility with respect to a significant
price discovery contract)".

(b) Section 1a(40) of such Act (7 U.S.C. 1a(41)), as
so redesignated by section 304(b)(1) of this Act, is amended—

19 (1) by adding "and" at the end of subpara-20 graph (D); and

(2) by striking all that follows "section 21" andinserting a period.

23 (c) Section 4a(e) of such Act (7 U.S.C. 6a(e)) is
24 amended—

25 (1) in the first sentence—

1	(A) by striking "or by any electronic trad-
2	ing facility";
3	(B) by striking "or on an electronic trad-
4	ing facility"; and
5	(C) by striking "or electronic trading facil-
6	ity" each place it appears; and
7	(2) in the second sentence, by striking "or elec-
8	tronic trading facility with respect to a significant
9	price discovery contract".
10	(d) Section $4g(a)$ of such Act (7 U.S.C. $6g(a)$) is
11	amended by striking "any significant price discovery con-
12	tract traded or executed on an electronic trading facility
13	or''.
14	(e) Section 4i of such Act (7 U.S.C. 6i) is amended—
15	(1) by striking ", or any significant price dis-
16	covery contract traded or executed on an electronic
17	trading facility or any agreement, contract, or trans-
18	action that is treated by a derivatives clearing orga-
19	nization, whether registered or not registered, as
20	fungible with a significant price discovery contract";
21	and
22	(2) by striking "or electronic trading facility".
23	(f) Section 6(b) of such Act (7 U.S.C. 8(b)) is amend-
24	ed by striking "or electronic trading facility" each place
25	it appears.

1 (g) Section 12(e)(2) of such Act (7 U.S.C. 16(e)(2)) is amended by striking "in the case of—" and all that 2 follows and inserting "in the case of an agreement, con-3 4 tract, or transaction that is excluded from this Act under 5 section 2(c) or 2(f) of this Act or title IV of the Commodity Futures Modernization Act of 2000, or exempted 6 7 under section 4(c) of this Act (regardless of whether any 8 such agreement, contract, or transaction is otherwise sub-9 ject to this Act).".

10SEC. 406. ELIMINATION OF OBSOLETE REFERENCE TO AL-11TERNATIVE SWAP EXECUTION FACILITIES.

Section 5h(h) of the Commodity Exchange Act (7
U.S.C. 7b–3(h)) is amended by striking "alternative" before "swap".

15 SEC. 407. ELIMINATION OF REDUNDANT REFERENCES TO 16 TYPES OF REGISTERED ENTITIES.

Section 6b of the Commodity Exchange Act (7 U.S.C.
18 13a) is amended in the first sentence by striking "as set
19 forth in sections 5 through 5c".

20 sec. 408. CLARIFICATION OF COMMISSION AUTHORITY21OVER SWAPS TRADING.

22 Section 8a of the Commodity Exchange Act (7 U.S.C.

- 23 12a) is amended—
- 24 (1) in paragraph (7)—

1	(A) by inserting "the protection of swaps
2	traders and to assure fair dealing in swaps,
3	for" after "appropriate for";
4	(B) in subparagraph (A), by inserting
5	"swaps or" after "conditions in"; and
6	(C) in subparagraph (B), by inserting "or
7	swaps" after "future delivery"; and
8	(2) in paragraph (9) —
9	(A) by inserting "swap or" after "or liq-
10	uidation of any"; and
11	(B) by inserting "swap or" after "margin
12	levels on any".
13	SEC. 409. ELIMINATION OF OBSOLETE REFERENCE TO THE
13 14	SEC. 409. ELIMINATION OF OBSOLETE REFERENCE TO THE COMMODITY EXCHANGE COMMISSION.
14	COMMODITY EXCHANGE COMMISSION.
14 15	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7
14 15 16	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7 U.S.C. 13c(c)) is amended by striking "or the Commis-
14 15 16 17	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7 U.S.C. 13c(c)) is amended by striking "or the Commis- sion".
14 15 16 17 18	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7 U.S.C. 13c(c)) is amended by striking "or the Commis- sion". SEC. 410. ELIMINATION OF OBSOLETE REFERENCES TO DE-
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14 15 16 17 18 19 20	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7 U.S.C. 13c(c)) is amended by striking "or the Commis- sion". SEC. 410. ELIMINATION OF OBSOLETE REFERENCES TO DE- RIVATIVE TRANSACTION EXECUTION FACILI- TIES.
14 15 16 17 18 19 20 21	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7 U.S.C. 13c(c)) is amended by striking "or the Commis- sion". SEC. 410. ELIMINATION OF OBSOLETE REFERENCES TO DE- RIVATIVE TRANSACTION EXECUTION FACILI- TIES. (a) Section 1a(13)(B)(vi) of the Commodity Ex-
 14 15 16 17 18 19 20 21 22 	COMMODITY EXCHANGE COMMISSION. Section 13(c) of the Commodity Exchange Act (7 U.S.C. 13c(c)) is amended by striking "or the Commis- sion". SEC. 410. ELIMINATION OF OBSOLETE REFERENCES TO DE- RIVATIVE TRANSACTION EXECUTION FACILI- TIES. (a) Section 1a(13)(B)(vi) of the Commodity Ex- change Act (7 U.S.C. 1a(12)(B)(vi)), as so redesignated

(b) Section 1a(35) of such Act (7 U.S.C. 1a(34)), as
 so redesignated by section 304(b)(1) of this Act, is amend ed by striking "or derivatives transaction execution facil ity" each place it appears.

5 (c) Section 1a(36)(B)(iii)(I) of such Act (7 U.S.C.
6 1a(35)(B)(iii)(I)), as so redesignated by section 304(b)(1)
7 of this Act, is amended by striking "or registered deriva8 tives transaction execution facility".

9 (d) Section 2(a)(1)(C)(ii) of such Act (7 U.S.C.
10 2(a)(1)(C)(ii)) is amended—

(1) by striking ", or register a derivatives
transaction execution facility that trades or executes,";

(2) by striking ", and no derivatives transaction
execution facility shall trade or execute such contracts of sale (or options on such contracts) for future delivery"; and

18 (3) by striking "or the derivatives transaction19 execution facility,".

20 (e) Section 2(a)(1)(C)(v)(I) of such Act (7 U.S.C.
21 2(a)(1)(C)(v)(I)) is amended by striking ", or any deriva22 tives transaction execution facility on which such contract
23 or option is traded,".

(f) Section 2(a)(1)(C)(v)(II) of such Act (7 U.S.C.
 2(a)(1)(C)(v)(II)) is amended by striking "or derivatives
 transaction execution facility" each place it appears.

4 (g) Section 2(a)(1)(C)(v)(V) of such Act (7 U.S.C.
5 2(a)(1)(C)(v)(V)) is amended by striking "or registered
6 derivatives transaction execution facility".

7 (h) Section 2(a)(1)(D)(i) of such Act (7 U.S.C.
8 2(a)(1)(D)(i)) is amended in the matter preceding sub9 clause (I)—

10 (1) by striking "in, or register a derivatives11 transaction execution facility"; and

12 (2) by striking ", or registered as a derivatives13 transaction execution facility for,".

(i) Section 2(a)(1)(D)(i)(IV) of such Act (7 U.S.C.
2(a)(1)(D)(i)(IV)) is amended by striking "registered derivatives transaction execution facility," each place it appears.

18 (j) Section 2(a)(1)(D)(ii)(I) of such Act (7 U.S.C.
19 2(a)(1)(D)(ii)(I)) is amended to read as follows:

"(I) the transaction is conducted on or subject
to the rules of a board of trade that has been designated by the Commission as a contract market in
such security futures product; or".

	• •
1	(k) Section $2(a)(1)(D)(ii)(II)$ of such Act (7 U.S.C.
2	2(a)(1)(D)(ii)(II)) is amended by striking "or registered
3	derivatives transaction execution facility".
4	(l) Section $2(a)(1)(D)(ii)(III)$ of such Act (7 U.S.C.
5	2(a)(1)(D)(ii)(III)) is amended by striking "or registered
6	derivatives transaction execution facility member".
7	(m) Section $2(a)(9)(B)(ii)$ of such Act (7 U.S.C.
8	2(a)(9)(B)(ii)) is amended—
9	(1) by striking "or registration" each place it
10	appears;
11	(2) by striking "or derivatives transaction exe-
12	cution facility" each place it appears;
13	(3) by striking "or register";
14	(4) by striking ", registering,"; and
15	(5) by striking "registration,".
16	(n) Section $2(c)(2)$ of such Act (7 U.S.C. $2(c)(2)$) is
17	amended by striking "or a derivatives transaction execu-
18	tion facility".
19	(o) Section $4(a)(1)$ of such Act (7 U.S.C. $6(a)(1)$)
20	is amended by striking "or derivatives transaction execu-
21	tion facility" each place it appears.
22	(p) Section $4(c)(1)$ of such Act (7 U.S.C. $6(c)(1)$) is
23	amended—
24	(1) by striking "or registered" after "des-
25	ignated"; and

(2) by striking "or derivatives transaction exe-1 2 cution facility". 3 (q) Section 4a(a)(1) of such Act (7 U.S.C. 6a(a)(1)) 4 is amended— (1) by striking "or derivatives transaction exe-5 6 cution facilities"; and (2) by striking "or derivatives transaction exe-7 8 cution facility". 9 (r) Section 4a(e) of such Act (7 U.S.C. 6a(e)) is 10 amended-(1) by striking ", derivatives transaction execu-11 tion facility," each place it appears; and 12 13 (2) by striking "or derivatives transaction exe-14 cution facility". 15 (s) Section 4c(e) of such Act (7 U.S.C. 6c(g)), as so redesignated by section 402(a) of this Act, is amended by 16 striking "or derivatives transaction execution facility" 17 18 each place it appears. 19 (t) Section 4d of such Act (7 U.S.C. 6d) is amended by striking "or derivatives transaction execution facility" 20 21 each place it appears. 22 (u) Section 4e of such Act (7 U.S.C. 6e) is amended

23 by striking "or derivatives transaction execution facility".

(v) Section 4f(b) of such Act (7 U.S.C. 6f(b)) is
 amended by striking "or derivatives transaction execution
 facility" each place it appears.

4 (w) Section 4i of such Act (7 U.S.C. 6i) is amended
5 by striking "or derivatives transaction execution facility".

6 (x) Section 4j(a) of such Act (7 U.S.C. 6j(a)) is
7 amended by striking "and registered derivatives trans8 action execution facility".

9 (y) Section 4p(a) of such Act (7 U.S.C. 6p(a)) is
10 amended by striking ", or derivatives transaction execu11 tion facilities".

(z) Section 4p(b) of such Act (7 U.S.C. 6p(b)) is
amended by striking "derivatives transaction execution facility,".

(aa) Section 5c(f) of such Act (7 U.S.C. 7a-2(f)) is
amended by striking "and registered derivatives transaction execution facility".

(bb) Section 5c(f)(1) of such Act (7 U.S.C. 7a–
2(f)(1)) is amended by striking "or registered derivatives
transaction execution facility".

21 (cc) Section 6 of such Act (7 U.S.C. 8) is amended—

22 (1) by striking "or registered";

(2) by striking "or derivatives transaction execution facility" each place it appears; and

(3) by striking "or registration" each place it 1 2 appears. 3 (dd) Section 6a(a) of such Act (7 U.S.C. 10a(a)) is amended-4 (1) by striking "or registered"; 5 (2) by striking "or a derivatives transaction 6 7 execution facility"; and (3) by inserting "shall" before "exclude" the 8 9 first place it appears. 10 (ee) Section 6a(b) of such Act (7 U.S.C. 10a(b)) is 11 amended-(1) by striking "or registered"; and 12 (2) by striking "or a derivatives transaction 13 14 execution facility". 15 (ff) Section 6d(1) of such Act (7 U.S.C. 13a-2(1)) is amended by striking "derivatives transaction execution 16 17 facility,". 18 SEC. 411. ELIMINATION OF OBSOLETE REFERENCES TO EX-19 EMPT BOARDS OF TRADE. 20 (a) Section 1a(19)(A)(x) of the Commodity Exchange 21 Act (7 U.S.C. 1a(18)(A)(x)), as so redesignated by section 304(b)(1) of this Act, is amended by striking "or an ex-22 23 empt board of trade".

(b) Section 12(e)(1)(B)(i) of such Act (7 U.S.C.
 16(e)(1)(B)(i)) is amended by striking "or exempt board
 of trade".

4 SEC. 412. ELIMINATION OF REPORT DUE IN 1986.

5 Section 26 of the Futures Trading Act of 1978 (7
6 U.S.C. 16a) is amended by striking subsection (b) and re7 designating subsection (c) as subsection (b).

8 SEC. 413. COMPLIANCE REPORT FLEXIBILITY.

9 Section 4s(k)(3)(B) of the Commodity Exchange Act
10 (7 U.S.C. 6s(k)(3)(B)) is amended to read as follows:

11 "(B) REQUIREMENTS.—A compliance re12 port under subparagraph (A) shall—

13 "(i) include a certification that, under
14 penalty of law, the compliance report is
15 materially accurate and complete; and

16 "(ii) be furnished at such time as the
17 Commission determines by rule, regulation,
18 or order, to be appropriate.".

19 SEC. 414. MISCELLANEOUS CORRECTIONS.

(a) Section 1a(13)(A)(i)(II) of the Commodity Exchange Act (7 U.S.C. 1a(12)(A)(i)(II)), as so redesignated
by section 304(b)(1) of this Act, is amended by adding
at the end a semicolon.

(b) Section 2(a)(1)(C)(ii)(III) of such Act (7 U.S.C.
 2(a)(1)(C)(ii)(III)) is amended by moving the provision 2
 ems to the right.

4 (c) Section 2(a)(1)(C)(iii) of such Act (7 U.S.C.
5 2(a)(1)(C)(iii)) is amended by moving the provision 2 ems
6 to the right.

7 (d) Section 2(a)(1)(C)(iv) of such Act (7 U.S.C.
8 2(a)(1)(C)(iv)) is amended by striking "under or" and in9 serting "under".

10 (e) Section 2(a)(1)(C)(v) of such Act (7 U.S.C.
11 2(a)(1)(C)(v)) is amended by moving the provision 2 ems
12 to the right.

(f) Section 2(a)(1)(C)(v)(VI) of such Act (7 U.S.C.
2(a)(1)(C)(v)(VI)) is amended by striking "III" and inserting "(III)".

16 (g) Section 2(c)(1) of such Act (7 U.S.C. 2(c)(1)) is
17 amended by striking the second comma.

18 (h) Section 4(c)(3)(H) of such Act (7 U.S.C.
19 6(c)(3)(H)) is amended by striking "state" and inserting
20 "State".

21 (i) Section 4c(c) of such Act (7 U.S.C. 6c(c)) is
22 amended to read as follows:

23 "(c) The Commission shall issue regulations to con-24 tinue to permit the trading of options on contract markets

under such terms and conditions that the Commission
 from time to time may prescribe.".

3 (j) Section 4d(b) of such Act (7 U.S.C. 6d(b)) is
4 amended by striking "paragraph (2) of this section" and
5 inserting "subsection (a)(2)".

6 (k) Section 4f(c)(3)(A) of such Act (7 U.S.C.
7 6f(c)(3)(A)) is amended by striking the first comma.

8 (1) Section 4f(c)(4)(A) of such Act (7 U.S.C.
9 6f(c)(4)(A)) is amended by striking "in developing" and
10 inserting "In developing".

11 (m) Section 4f(c)(4)(B) of such Act (7 U.S.C.
12 6f(c)(4)(B)) is amended by striking "1817(a)" and insert13 ing "1817(a))".

(n) Section 5 of such Act (7 U.S.C. 7) is amended
15 by redesignating subsections (c) through (e) as sub16 sections (b) through (d), respectively.

17 (o) Section 5b of such Act (7 U.S.C. 7a–1) is amend-18 ed by redesignating subsection (k) as subsection (j).

(p) Section 5f(b)(1) of such Act (7 U.S.C. 7b1(b)(1)) is amended by striking "section 5f" and inserting
"this section".

(q) Section 6(a) of such Act (7 U.S.C. 8(a)) isamended by striking "the the" and inserting "the".

(r) Section 8a of such Act (7 U.S.C. 12a) is amended
 in each of paragraphs (2)(E) and (3)(B) by striking "In vestors" and inserting "Investor".

4 (s) Section 9(a)(2) of such Act (7 U.S.C. 13(a)(2))
5 is amended by striking "subsection 4c" and inserting "sec6 tion 4c".

7 (t) Section 12(b)(4) of such Act (7 U.S.C. 16(b)(4))
8 is amended by moving the provision 2 ems to the left.

9 (u) Section 14(a)(2) of such Act (7 U.S.C. 18(a)(2))
10 is amended by moving the provision 2 ems to the left.

(v) Section 17(b)(9)(D) of such Act (7 U.S.C.
21(b)(9)(D)) is amended by striking the semicolon and inserting a period.

(w) Section 17(b)(10)(C)(ii) of such Act (7 U.S.C.
21(b)(10)(C)(ii)) is amended by striking "and" at the end.
(x) Section 17(b)(11) of such Act (7 U.S.C.
21(b)(11)) is amended by striking the period and inserting
a semicolon.

19 (y) Section 17(b)(12) of such Act (7 U.S.C.
20 21(b)(12)) is amended—

21 (1) by striking "(A)"; and

(2) by striking the period and inserting ";and".

(z) Section 17(b)(13) of such Act (7 U.S.C.
25 21(b)(13)) is amended by striking "A" and inserting "a".

(aa) Section 17 of such Act (7 U.S.C. 21), as amend ed by sections 101 through 103 of this Act, is amended
 by redesignating subsection (q), as added by section
 233(5) of Public Law 97-444, and subsections (s) through
 (w) as subsections (r) through (x), respectively.

6 (bb) Section 22(b)(3) of such Act (7 U.S.C. 25(b)(3))
7 is amended by striking "of registered" and inserting "of
8 a registered".

9 (cc) Section 22(b)(4) of such Act (7 U.S.C. 25(b)(4))
10 is amended by inserting a comma after "entity".

11 SEC. 415. DELAY IN FULL IMPLEMENTATION OF THE FINAL 12 RULE ON OWNERSHIP AND CONTROL RE 13 PORTING.

14 The Commodity Futures Trading Commission may 15 not enforce non-compliance with the final rule titled 16 "Ownership and Control Reports, Forms 102/28, 40/408, 17 and 71" (78 FR 69178; November 18, 2013) until the 18 Commission votes to approve a final rule that has been 19 amended to—

20 (1) provide that the reportable trading volume21 level shall be at least 300 contracts;

(2) provide that the reporting entity shall not
be required to provide natural person controller
data; and

(3) provide that the reporting entity is not obli gated to supply data that violates foreign privacy
 laws.

Passed the House of Representatives January 12, 2017.

Attest:

Clerk.

115TH CONGRESS H. R. 238

AN ACT

To reauthorize the Commodity Futures Trading Commission, to better protect futures customers, to provide end-users with market certainty, to make basic reforms to ensure transparency and accountability at the Commission, to help farmers, ranchers, and end-users manage risks, to help keep consumer costs low, and for other purposes.