

Calendar No. 237

112TH CONGRESS  
1ST SESSION**H. R. 2189**

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 21, 2011

Received; read twice and referred to the Committee on the Judiciary

NOVEMBER 17, 2011

Reported by Mr. LEAHY, without amendment

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**AN ACT**

To encourage States to report to the Attorney General certain information regarding the deaths of individuals in the custody of law enforcement agencies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Death in Custody Re-  
5 porting Act of 2011”.

1 **SEC. 2. STATE INFORMATION REGARDING INDIVIDUALS**  
2 **WHO DIE IN THE CUSTODY OF LAW ENFORCE-**  
3 **MENT.**

4 (a) **IN GENERAL.**—For each fiscal year after the ex-  
5 piration of the period specified in subsection (c)(1) in  
6 which a State receives funds for a program referred to  
7 in subsection (c)(2), the State shall report to the Attorney  
8 General, on a quarterly basis and pursuant to guidelines  
9 established by the Attorney General, information regard-  
10 ing the death of any person who is detained, under arrest,  
11 or is in the process of being arrested, is en route to be  
12 incarcerated, or is incarcerated at a municipal or county  
13 jail, State prison, State-run boot camp prison, boot camp  
14 prison that is contracted out by the State, any State or  
15 local contract facility, or other local or State correctional  
16 facility (including any juvenile facility).

17 (b) **INFORMATION REQUIRED.**—The report required  
18 by this section shall contain information that, at a min-  
19 imum, includes—

20 (1) the name, gender, race, ethnicity, and age  
21 of the deceased;

22 (2) the date, time, and location of death;

23 (3) the law enforcement agency that detained,  
24 arrested, or was in the process of arresting the de-  
25 ceased; and

1           (4) a brief description of the circumstances sur-  
2 rounding the death.

3           (c) COMPLIANCE AND INELIGIBILITY.—

4           (1) COMPLIANCE DATE.—Each State shall have  
5 not more than 120 days from the date of enactment  
6 of this Act to comply with subsection (a), except  
7 that—

8                   (A) the Attorney General may grant an ad-  
9 ditional 120 days to a State that is making  
10 good faith efforts to comply with such sub-  
11 section; and

12                   (B) the Attorney General shall waive the  
13 requirements of subsection (a) if compliance  
14 with such subsection by a State would be un-  
15 constitutional under the constitution of such  
16 State.

17           (2) INELIGIBILITY FOR FUNDS.—For any fiscal  
18 year after the expiration of the period specified in  
19 paragraph (1), a State that fails to comply with sub-  
20 section (a), shall, at the discretion of the Attorney  
21 General, be subject to not more than a 10 percent  
22 reduction of the funds that would otherwise be allo-  
23 cated for that fiscal year to the State under subpart  
24 1 of part E of title I of the Omnibus Crime Control  
25 and Safe Streets Act of 1968 (42 U.S.C. 3750 et

1 seq.), whether characterized as the Edward Byrne  
2 Memorial State and Local Law Enforcement Assist-  
3 ance Programs, the Local Government Law Enforce-  
4 ment Block Grants Program, the Edward Byrne Me-  
5 morial Justice Assistance Grant Program, or other-  
6 wise.

7 (d) REALLOCATION.—Amounts not allocated under a  
8 program referred to in subsection (c)(2) to a State for fail-  
9 ure to fully comply with subsection (a) shall be reallocated  
10 under that program to States that have not failed to com-  
11 ply with such subsection.

12 (e) DEFINITIONS.—In this section the terms “boot  
13 camp prison” and “State” have the meaning given those  
14 terms, respectively, in section 901(a) of the Omnibus  
15 Crime Control and Safe Streets Act of 1968 (42 U.S.C.  
16 3791(a)).

17 (f) STUDY AND REPORT OF INFORMATION RELATING  
18 TO DEATHS IN CUSTODY.—

19 (1) STUDY REQUIRED.—The Attorney General  
20 shall carry out a study of the information reported  
21 under subsection (b) and section 3(a) to—

22 (A) determine means by which such infor-  
23 mation can be used to reduce the number of  
24 such deaths; and

1 (B) examine the relationship, if any, be-  
2 tween the number of such deaths and the ac-  
3 tions of management of such jails, prisons, and  
4 other specified facilities relating to such deaths.

5 (2) REPORT.—Not later than 2 years after the  
6 date of the enactment of this Act, the Attorney Gen-  
7 eral shall prepare and submit to Congress a report  
8 that contains the findings of the study required by  
9 paragraph (1).

10 **SEC. 3. FEDERAL LAW ENFORCEMENT DEATH IN CUSTODY**  
11 **REPORTING REQUIREMENT.**

12 (a) IN GENERAL.—For each fiscal year (beginning  
13 after the date that is 120 days after the date of the enact-  
14 ment of this Act), the head of each Federal law enforce-  
15 ment agency shall submit to the Attorney General a report  
16 (in such form and manner specified by the Attorney Gen-  
17 eral) that contains information regarding the death of any  
18 person who is—

19 (1) detained, under arrest, or is in the process  
20 of being arrested by any officer of such Federal law  
21 enforcement agency (or by any State or local law en-  
22 forcement officer while participating in and for pur-  
23 poses of a Federal law enforcement operation, task  
24 force, or any other Federal law enforcement capacity

1 carried out by such Federal law enforcement agen-  
2 cy); or

3 (2) en route to be incarcerated or detained, or  
4 is incarcerated or detained at—

5 (A) any facility (including any immigration  
6 or juvenile facility) pursuant to a contract with  
7 such Federal law enforcement agency;

8 (B) any State or local government facility  
9 used by such Federal law enforcement agency;  
10 or

11 (C) any Federal correctional facility or  
12 Federal pre-trial detention facility located with-  
13 in the United States.

14 (b) INFORMATION REQUIRED.—Each report required  
15 by this section shall include, at a minimum, the informa-  
16 tion required by section 2(b).

17 (c) STUDY AND REPORT.—Information reported  
18 under subsection (a) shall be analyzed and included in the  
19 study and report required by section 2(f).



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