115TH CONGRESS 1ST SESSION

H. R. 1912

To ensure that claims for benefits under the Black Lung Benefits Act are processed in a fair and timely manner, to better protect miners from pneumoconiosis (commonly known as "black lung disease"), and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 5, 2017

Mr. Cartwright (for himself, Mr. Scott of Virginia, and Ms. Wilson of Florida) introduced the following bill; which was referred to the Committee on Education and the Workforce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To ensure that claims for benefits under the Black Lung Benefits Act are processed in a fair and timely manner, to better protect miners from pneumoconiosis (commonly known as "black lung disease"), and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Black Lung Benefits
- 5 Improvement Act of 2017".

1 SEC. 2. TABLE OF CONTENTS.

2 The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Findings.

TITLE I—BLACK LUNG BENEFITS

PART A—IMPROVING THE PROCESS FOR FILING AND ADJUDICATING CLAIMS FOR BENEFITS

- Sec. 101. Mandatory disclosure of medical information and reports.
- Sec. 102. Attorneys' fees and medical expenses payment program.
- Sec. 103. Clarifying eligibility for black lung benefits.
- Sec. 104. Restoring adequate benefit adjustments for miners suffering from black lung disease and for their dependent family members.
- Sec. 105. Treatment of evidence in equipoise.
- Sec. 106. Providing assistance with claims for miners and their dependent family members.
- Sec. 107. False statements or misrepresentations, attorney disqualification, and discovery sanctions.
- Sec. 108. Development of medical evidence by the Secretary.
- Sec. 109. Establishment of pilot program to provide impartial classifications of chest radiographs.
- Sec. 110. Medical evidence training program.
- Sec. 111. Technical and conforming amendments.
- Sec. 112. Readjudicating cases involving certain chest radiographs.
- Sec. 113. Disclosure of employment and earnings information for Black Lung benefits claims.

PART B—REPORTS TO IMPROVE THE ADMINISTRATION OF BENEFITS UNDER THE BLACK LUNG BENEFITS ACT

- Sec. 121. Strategy to reduce delays in adjudication.
- Sec. 122. GAO report on black lung program.

TITLE II—STANDARD FOR RESPIRABLE DUST CONCENTRATION

Sec. 201. Standard for respirable dust concentration.

TITLE III—ESTABLISHING THE OFFICE OF WORKERS' COMPENSATION PROGRAMS

Sec. 301. Office of Workers' Compensation Programs.

TITLE IV—SEVERABILITY

Sec. 401. Severability.

3 SEC. 3. FINDINGS.

4 Congress finds the following:

(1) The Black Lung Benefits Act (30 U.S.C. 901 et seq.) was enacted to provide health care and modest benefits to coal miners who develop pneumoconiosis (referred to in this section as "black lung disease") resulting from exposure to coal dust during their employment. Yet the determination of a claimant's eligibility for these benefits often requires complex, adversarial litigation. Resource disparities between coal companies and such claimants are widespread within the statutory and regulatory framework of such Act. Comprehensive reforms are necessary to ensure that coal miners are not at a disadvantage when filing claims for benefits.

(2) The Government Accountability Office has found that many claimants under the Black Lung Benefits Act are not equipped with the medical and legal resources necessary to develop evidence to meet the requirements for benefits. Miners often lack complete and reliable medical evidence, consequently increasing the risk that the individuals who review claims for benefits will be presented with insufficient medical evidence. Similarly, without better options for legal representation, significant numbers of such claimants proceed with their claims through a complex and potentially long administrative process

without resources that Department of Labor officials and black lung disease experts note are important for developing evidence and supporting their claims. Only 33 percent of claimants are represented by an attorney during the initial claims determination. Absent efforts to remedy administrative problems and address structural weaknesses in the process for obtaining benefits, claimants with meritorious claims will not receive benefits.

(3) Full exchange and disclosure between the parties of relevant medical information is essential for fair adjudication of claims under the Black Lung Benefits Act, regardless of whether the parties intend to submit such information into evidence. Records of adjudications reveal that some mine operators' legal representatives have withheld relevant evidence from claimants, administrative law judges, and, in some cases, even their own medical experts. In several cases, the disclosure of such evidence would have substantiated a miner's claim for benefits. Withholding medical information can endanger miners by depriving them of important information about their own health and the potential need to seek medical treatment.

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- (4) Given the remedial nature of the Black Lung Benefits Act, when an adjudicator determines that evidence is evenly balanced, it is appropriate for any resulting doubt to be resolved in favor of the claimant. The Supreme Court vacated this long-standing legal principle, not on substantive grounds, but because its application conflicted with the requirements of another statute. Such principle needs to be reinstated in the Black Lung Benefits Act because it provides fairness and improves the administration of benefits.
- (5) Physicians who read lung x-rays as part of pulmonary assessments used in proceedings for claims under the Black Lung Benefits Act are required to demonstrate competency in classifying chest radiographs by becoming certified as B Readers by the National Institute for Occupational Safety (referred to in Health this section "NIOSH"). However, investigations have uncovered that there are NIOSH-certified B Readers who have systematically misclassified chest radiographs while employed by coal operators or their law firms for the purpose of opposing claims under such Act. In response, the Department of Labor has directed claims examiners "not to credit negative chest x-ray read-

- ings for pneumoconiosis" by one widely used physician employed at a prominent medical center unless the conclusions of such physician "have been rehabilitated". Where chest radiographs are needed to establish entitlement to benefits, claimants should have access to accurate interpretations so as to ensure the fair adjudication of such claims.
 - (6) As of the date of enactment of this Act, more than one year has passed since survivors were denied benefits on claims under the Black Lung Benefits Act that involved the consideration of chest radiograph interpretations rendered by a certain physician whose interpretations have since been determined by the Department of Labor to be generally not worthy of credit. Such survivors should be permitted to file a new claim for benefits under such Act. However, a survivor is effectively barred from filing a new claim one year after a decision regarding such benefits is final, constituting an injustice that merits a remedy.
 - (7) Between the calendar years 2004 and 2014, a reduction in the number of administrative law judges in the Department of Labor, coupled with a large increase in the number of cases filed under the Black Lung Benefits Act, cuts to nondefense discre-

tration, and the 16-day shutdown of the Federal Government during the calendar year 2013, has created extensive delays in adjudicating claims under such Act and numerous other labor and employment laws. Due to the imbalance between resources and caseloads, a typical claim under such Act remains unresolved for an average of nearly 2 years prior to a decision by an administrative law judge. These delays directly and severely impact the lives of workers throughout the United States, placing an undue financial and emotional burden on the affected individuals and their families.

(8) Contrary to the intent of Congress, benefits payments under the Black Lung Benefits Act do not automatically increase with the rising cost of living. Benefit payments are tied to the monthly pay rate for Federal employees in grade GS-2, step 1. In several of the fiscal years prior to the enactment of this Act, there was a pay freeze for Federal employees, which had the effect of eliminating cost-of-living adjustments for miners, surviving spouses, and dependents under the Black Lung Benefits Act during such years.

- 1 (9) A competent assessment of medical infor2 mation and testimony, which often involves multiple
 3 physicians disputing a diagnosis, is necessary in de4 termining whether to award benefits under the
 5 Black Lung Benefits Act. To ensure that a deter6 mination regarding a claim for benefits under such
 7 Act is fair and accurate, regular training is needed
 8 regarding—
 - (A) developments in pulmonary medicine relating to black lung disease;
 - (B) medical evidence necessary to sustain claims for such benefits; and
 - (C) the proper weight to be given to conflicting evidence.
 - (10) Black lung disease has been the underlying or contributing cause of death of more than 76,000 miners since 1968. After decades of decline, the incidence of coal miners with black lung disease is on the rise. According to NIOSH, miners are developing advanced cases of the disease at younger ages. In response, the Department of Labor has taken important steps to combat the disease, including promulgating a rule that reduces the allowed concentration of coal dust and eliminates weaknesses in the current dust sampling system. Retrospective studies

- should be continued to determine whether revisions to the standards are necessary to eliminate the disease.
- 4 (11) To eliminate an avoidable delay in evalu-5 ating claims under such Act, the Department of La-6 bor's Inspector General has recommended legislation 7 that would authorize the Department of Labor to 8 have electronic access to miners' earning records 9 held by the Social Security Administration.

10 TITLE I—BLACK LUNG BENEFITS

- 11 PART A—IMPROVING THE PROCESS FOR FILING
- 12 AND ADJUDICATING CLAIMS FOR BENEFITS
- 13 SEC. 101. MANDATORY DISCLOSURE OF MEDICAL INFOR-
- 14 MATION AND REPORTS.
- 15 Part A of the Black Lung Benefits Act (30 U.S.C.
- 16 901 et seq.) is amended by adding at the end the fol-
- 17 lowing:
- 18 "SEC. 403. MANDATORY MEDICAL INFORMATION DISCLO-
- 19 SURE.
- 20 "(a) Report.—In any claim for benefits under this
- 21 title, an operator that requires a miner to submit to a
- 22 medical examination regarding the miner's respiratory or
- 23 pulmonary condition shall, not later than 21 days after
- 24 the miner has been examined, deliver to the claimant a

- 1 complete copy of the examining physician's report. The ex-
- 2 amining physician's report shall—
- 3 "(1) be in writing; and
- 4 "(2) set out in detail the findings of such physi-
- 5 cian, including any diagnoses and conclusions, the
- 6 results of any diagnostic imaging tests, and any
- 7 other tests performed on the miner.
- 8 "(b) Disclosure.—In any claim for benefits under
- 9 this title, each party shall provide all other parties in the
- 10 proceeding with a copy of all medical information devel-
- 11 oped regarding the miner's physical condition relating to
- 12 such claim, even if the party does not intend to submit
- 13 the information as evidence. Such medical information
- 14 shall include the opinion of any examining physician, and
- 15 any examining or nonexamining physician's interpreta-
- 16 tions of radiographs or pathology.
- 17 "(c) Regulations.—The Secretary shall promulgate
- 18 regulations regarding the disclosure of medical informa-
- 19 tion under this section, and such regulations may establish
- 20 sanctions for noncompliance with this section.".
- 21 SEC. 102. ATTORNEYS' FEES AND MEDICAL EXPENSES PAY-
- 22 **MENT PROGRAM.**
- Part A of the Black Lung Benefits Act (30 U.S.C.
- 24 901 et seq.), as amended by section 101, is further amend-
- 25 ed by adding at the end the following:

1 "SEC. 404. ATTORNEYS' FEES AND MEDICAL EXPENSES PAY-

2	MENT PROGRAM.
3	"(a) Program Established.—
4	"(1) In general.—Not later than 180 days
5	after the date of enactment of the Black Lung Bene-
6	fits Improvement Act of 2017, the Secretary shall
7	establish a payment program to pay attorneys' fees
8	and other reasonable and unreimbursed medical ex-
9	penses incurred in establishing the claimant's case,
10	using amounts from the fund, to the attorneys of
11	claimants in qualifying claims.
12	"(2) QUALIFYING CLAIM.—A qualifying claim
13	for purposes of this section is a contested claim for
14	benefits under this title for which a final order has
15	not been entered within one year of the filing of the
16	claim.
17	"(3) Use of payments from the fund.—
18	Notwithstanding any other provision of law,
19	amounts in the fund shall be available for payments
20	authorized by the Secretary under this section.
21	"(b) Payments Authorized.—
22	"(1) Attorneys' fees.—If a claimant for ben-
23	efits under this title obtains a proposed decision and
24	order from a district director with an award of bene-
25	fits for a qualifying claim, or an award for a quali-
26	fying claim before an administrative law judge, the

district director may approve attorneys' fees for work done before such director in an amount not to exceed \$1,500 and an administrative law judge may approve attorneys' fees for work done before such judge in an amount not to exceed \$3,000. The Secretary shall, through the program under this section, pay such amounts approved.

- "(2) Medical expenses.—If a claimant for benefits under this title obtains a proposed decision and order from a district director with an award of benefits for a qualifying claim, or an award for a qualifying claim before an administrative law judge, such district director and administrative law judge may each approve an award to the claimant's attorney of reasonable and unreimbursed medical expenses incurred in establishing the claimant's case in an amount not to exceed \$1,500. The Secretary shall, through the program under this section, pay such amounts approved.
- "(3) MAXIMUM.—The program established under this section shall not pay more than a total of \$4,500 in attorneys' fees nor more than \$3,000 in medical expenses for any single qualifying claim.
- 24 "(c) Reimbursement of Funds.—In any case in 25 which a qualifying claim results in a final order awarding

- 1 compensation, the liable operator shall reimburse the fund
- 2 for any fees or expenses paid under this section, subject
- 3 to enforcement by the Secretary under section 424 and
- 4 in the same manner as compensation orders are enforced
- 5 under section 21(d) of the Longshore and Harbor Work-
- 6 ers' Compensation Act (33 U.S.C. 921(d)).
- 7 "(d) Additional Program Rules.—Nothing in
- 8 this section shall limit or otherwise affect an operator's
- 9 liability for any attorneys' fees, medical expenses, or other
- 10 allowable and unreimbursed expenses awarded by the dis-
- 11 trict director or an administrative law judge that were not
- 12 paid by the program under this section. Nothing in this
- 13 section shall limit or otherwise affect the Secretary's au-
- 14 thority to use amounts in the fund to pay approved attor-
- 15 neys' fees in claims for benefits under this title for which
- 16 a final order awarding compensation has been entered and
- 17 the operator is unable to pay.
- 18 "(e) No Recoupment of Attorneys' Fees.—Any
- 19 payment for attorneys' fees or medical expenses made by
- 20 the Secretary under this section shall not be recouped
- 21 from the claimant or the claimant's attorney.".

SEC. 103. CLARIFYING ELIGIBILITY FOR BLACK LUNG BEN-

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3 Section 411(c) of the Black Lung Benefits Act (30

4 U.S.C. 921(c)) is amended by striking paragraphs (3) and

5 (4) and inserting the following:

"(3) If x-ray, biopsy, autopsy, or other medically accepted and relevant test or procedure establishes that a miner is suffering or has suffered from a chronic dust disease of the lung, diagnosed as complicated pneumoconiosis or progressive massive fibrosis (pneumoconiosis that has formed an opacity, mass, or lesion whose greatest diameter exceeds 1 centimeter), then there shall be an irrebuttable presumption that such miner is totally disabled due to pneumoconiosis, that the miner's death was due to pneumoconiosis, or that at the time of death the miner was totally disabled by pneumoconiosis, as the case may be. A chest radiograph, which yields one or more large opacities (whose greatest diameter exceeds 1 centimeter), and would be classified in category A, B, or C in the International Classification of Radiographs of Pneumoconioses by the International Labor Organization, shall be sufficient to invoke the presumption, in the absence of more probative evidence sufficient to establish that the etiology of a large opacity is not pneumoconiosis.

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"(4) If a miner was employed for 15 years or more in one or more coal mines, and if there is a chest radiograph submitted in connection with the claim under this title of such miner or such miner's surviving spouse, child, parent, brother, sister, or dependent and it is interpreted as negative with respect to the requirements of paragraph (3), and if other evidence demonstrates the existence of a totally disabling respiratory or pulmonary impairment, then there shall be a rebuttable presumption that such miner is totally disabled due to pneumoconiosis, that the miner's death was due to pneumoconiosis, or that at the time of death the miner was totally disabled by pneumoconiosis. In the case of a living miner, a spouse's affidavit may not be used by itself to establish the presumption under this paragraph. The presumption under this paragraph may be rebutted only by establishing that such miner does not, or did not, have pneumoconiosis, or that no part of such miner's respiratory or pulmonary impairment or death was caused by pneumoconiosis.".

1	SEC. 104. RESTORING ADEQUATE BENEFIT ADJUSTMENTS
2	FOR MINERS SUFFERING FROM BLACK LUNG
3	DISEASE AND FOR THEIR DEPENDENT FAM-
4	ILY MEMBERS.
5	Section 412(a) of the Black Lung Benefits Act (30
6	U.S.C. 922(a)) is amended by striking paragraph (1) and
7	inserting the following:
8	"(1) In the case of total disability of a miner
9	due to pneumoconiosis, the disabled miner shall be
10	paid benefits during the disability—
11	"(A) for any calendar year preceding Jan-
12	uary 1, 2015, at a rate equal to $37\frac{1}{2}$ percent
13	of the monthly pay rate for Federal employees
14	in grade GS-2, step 1;
15	"(B) for the calendar year beginning on
16	January 1, 2015, at a rate of \$7,980 per year,
17	payable in 12 equal monthly payments; and
18	"(C) for each calendar year thereafter, at
19	a rate equal to the amount under subparagraph
20	(B) increased by an amount equal to any in-
21	crease in the annual rate of the Consumer Price
22	Index for Urban Wage Earners and Clerical
23	Workers, as published by the Bureau of Labor
24	Statistics.".

1 SEC. 105. TREATMENT OF EVIDENCE IN EQUIPOISE.

- 2 Section 422 of the Black Lung Benefits Act (30
- 3 U.S.C. 932) is amended by adding at the end the fol-
- 4 lowing:
- 5 "(m) In determining the validity of a claim under this
- 6 title, an adjudicator who finds that the evidence is evenly
- 7 balanced on an issue shall resolve any resulting doubt in
- 8 the claimant's favor and find that the claimant has met
- 9 the burden of persuasion on such issue.".
- 10 SEC. 106. PROVIDING ASSISTANCE WITH CLAIMS FOR MIN-
- 11 ERS AND THEIR DEPENDENT FAMILY MEM-
- 12 BERS.
- 13 Section 427(a) of the Black Lung Benefits Act (30
- 14 U.S.C. 937(a)) is amended by striking "the analysis, ex-
- 15 amination, and treatment" and all that follows through
- 16 "coal miners." and inserting "the analysis, examination,
- 17 and treatment of respiratory and pulmonary impairments
- 18 in active and inactive coal miners and for assistance on
- 19 behalf of miners, spouses, dependents, and other family
- 20 members with claims arising under this title.".
- 21 SEC. 107. FALSE STATEMENTS OR MISREPRESENTATIONS,
- 22 ATTORNEY DISQUALIFICATION, AND DIS-
- 23 COVERY SANCTIONS.
- Section 431 of the Black Lung Benefits Act (30
- 25 U.S.C. 941) is amended to read as follows:

1	"SEC. 431. FALSE STATEMENTS OR MISREPRESENTATIONS,
2	ATTORNEY DISQUALIFICATION, AND DIS-
3	COVERY SANCTIONS.
4	"(a) In General.—No person, including any claim-
5	ant, physician, operator, duly authorized agent of such op-
6	erator, or employee of an insurance carrier, shall—
7	"(1) knowingly and willfully make a false state-
8	ment or misrepresentation for the purpose of obtain-
9	ing, increasing, reducing, denying, or terminating
10	benefits under this title; or
11	"(2) knowingly and willfully threaten, coerce,
12	intimidate, deceive, or mislead a party, representa-
13	tive, witness, potential witness, judge, or anyone par-
14	ticipating in a proceeding regarding any matter re-
15	lated to a proceeding under this title.
16	"(b) Fine; Imprisonment.—Any person who en-
17	gages in the conduct described in subsection (a) shall,
18	upon conviction, be subject to a fine in accordance with
19	title 18, United States Code, imprisoned for not more than
20	5 years, or both.
21	"(c) Prompt Investigation.—The United States
22	Attorney for the district in which the conduct described
23	in subsection (a) is alleged to have occurred shall make
24	every reasonable effort to promptly investigate each com-
25	plaint of a violation of such subsection.
26	"(d) Disqualification.—

"(1) IN GENERAL.—An attorney or expert witness who engages in the conduct described in subsection (a) shall, in addition to the fine or imprisonment provided under subsection (b), be permanently
disqualified from representing any party, or appearing in any proceeding, under this title.

- "(2) Attorney disqualification.—In addition to the disqualification described in paragraph (1), the Secretary may disqualify an attorney from representing any party in any administrative proceeding under this title for either a limited term or permanently, if the attorney—
- "(A) engages in any action or behavior that is prejudicial to the fair and orderly conduct of such proceeding; or
 - "(B) is suspended or disbarred by any court of the United States, any State, or any territory, commonwealth, or possession of the United States with jurisdiction over the proceeding.
- "(e) DISCOVERY SANCTIONS.—An administrative law judge may sanction a party who fails to comply with an order to compel discovery or disclosure, or to supplement earlier responses, in a proceeding under this title. These sanctions may include, as appropriate—

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1	"(1) drawing an adverse inference against the
2	noncomplying party on the facts relevant to the dis-
3	covery or disclosure order;
4	"(2) limiting the noncomplying party's claims,
5	defenses, or right to introduce evidence; and
6	"(3) rendering a default decision against the
7	noncomplying party.
8	"(f) Regulations.—The Secretary shall promulgate
9	regulations that—
10	"(1) provide procedures for the disqualifications
11	and sanctions under this section and are appropriate
12	for all parties; and
13	"(2) distinguish between parties that are rep-
14	resented by an attorney and parties that are not
15	represented by an attorney.".
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16	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE
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	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE
17	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY.
17 18	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY. Part C of the Black Lung Benefits Act (30 U.S.C.
17 18 19	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY. Part C of the Black Lung Benefits Act (30 U.S.C. 931 et seq.) is amended by adding at the end the fol-
17 18 19 20	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY. Part C of the Black Lung Benefits Act (30 U.S.C. 931 et seq.) is amended by adding at the end the following:
17 18 19 20 21	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY. Part C of the Black Lung Benefits Act (30 U.S.C. 931 et seq.) is amended by adding at the end the following: "SEC. 435. DEVELOPMENT OF MEDICAL EVIDENCE BY THE
17 18 19 20 21 22	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY. Part C of the Black Lung Benefits Act (30 U.S.C. 931 et seq.) is amended by adding at the end the following: "SEC. 435. DEVELOPMENT OF MEDICAL EVIDENCE BY THE SECRETARY.

stantiate the claim through a complete pulmonary evalua-2 tion of the miner that shall include— 3 "(1) an initial report, conducted by a qualified 4 physician on the list provided under subsection (d), 5 and in accordance with subsection (d)(5) and sec-6 tions 402(f)(1)(D) and 413(b); and 7 "(2) if the conditions under subsection (b) are 8 met, any supplemental medical evidence described in 9 subsection (c). 10 "(b) DIAGNOSING COMPLICATED PNEUMO-CONIOSIS.—In diagnosing whether there is complicated 11 12 pneumoconiosis as a part of a medical examination conducted under subsection (a), the Secretary shall authorize 13 a high-quality, low-dose or standard computerized tomog-14 raphy scan where any or a combination of the following is found: 16 17 Any certified B reader of a chest 18 radiograph associated with an exam conducted under 19 section 413(b) finds advanced pneumoconiosis (ILO 20 category 2/1 or greater). "(2) Any certified B reader of a chest 21 22 radiograph associated with an exam conducted under 23 section 413(b) finds a coalescence of small opacities. 24 "(3) Any certified B reader of a chest

radiograph associated with an exam conducted under

1	section 413(b) has a reasonable belief that there
2	may be a large opacity in the upper lungs that has
3	been obscured by bony structures.
4	"(c) Conditions for Supplemental Medical
5	EVIDENCE.—The Secretary shall develop supplemental
6	medical evidence, in accordance with subsection (d)—
7	"(1) for any claim in which the Secretary rec-
8	ommends an award of benefits based on the results
9	of the initial report under subsection (a)(1) and a
10	party opposing such award submits evidence that
11	could be considered contrary to the findings of the
12	Secretary; and
13	"(2) for any compensation case under this title
14	heard by an administrative law judge, in which—
15	"(A) the Secretary has awarded benefits to
16	the claimant;
17	"(B) the party opposing such award has
18	submitted evidence not previously reviewed that
19	could be considered contrary to the award
20	under subparagraph (A); and
21	"(C) the claimant or, if the claimant is
22	represented by an attorney, the claimant's at-
23	torney consents to the Secretary developing
24	supplemental medical evidence.

1	"(d) Process for Supplemental Medical Evi-
2	DENCE.—
3	"(1) In general.—Except as provided under
4	paragraph (2), to develop supplemental medical evi-
5	dence under conditions described in subsection (c),
6	the Secretary shall request the physician who con-
7	ducted the initial report under subsection $(a)(1)$
8	to—
9	"(A) review any medical evidence sub-
10	mitted after such report or the most recent sup-
11	plemental report, as appropriate; and
12	"(B) update his or her opinion in a supple-
13	mental report.
14	"(2) Alternative Physician.—If such physi-
15	cian is no longer available or is unwilling to provide
16	supplemental medical evidence under paragraph (1),
17	the Secretary shall select another qualified physician
18	to provide such evidence.
19	"(e) Qualified Physicians for Complete Pul-
20	MONARY EVALUATION AND PROTECTIONS FOR SUIT-
21	ABILITY AND POTENTIAL CONFLICTS OF INTEREST.—
22	"(1) QUALIFIED PHYSICIANS LIST.—The Sec-
23	retary shall create and maintain a list of qualified
24	physicians to be selected by a claimant to perform

1	the complete pulmonary evaluation described in sub-
2	section (a).
3	"(2) Public availability.—The Secretary
4	shall make the list under this subsection available to
5	the public.
6	"(3) Annual Evaluation.—Each year, the
7	Secretary shall update such list by reviewing the
8	suitability of the listed qualified physicians and as-
9	sessing any potential conflicts of interest.
10	"(4) Criteria for suitability.—In deter-
11	mining whether a physician is suitable to be on the
12	list under this subsection, the Secretary shall consult
13	the National Practitioner Data Bank of the Depart-
14	ment of Health and Human Services and assess re-
15	ports of adverse licensure, certifications, hospital
16	privilege, and professional society actions involving
17	the physician. In no case shall such list include any
18	physician—
19	"(A) who is not licensed to practice medi-
20	cine in any State or any territory, common-
21	wealth, or possession of the United States;
22	"(B) whose license is revoked by a medical
23	licensing board of any State, territory, common-

wealth, or possession of the United States; or

1	"(C) whose license is suspended by a med-
2	ical licensing board of any State, territory, com-
3	monwealth, or possession of the United States.
4	"(5) Conflicts of interest.—The Secretary
5	shall develop and implement policies and procedures
6	to ensure that any actual or potential conflict of in-
7	terest of qualified physicians on the list under this
8	subsection, including both individual and organiza-
9	tional conflicts of interest, are disclosed to the De-
10	partment, and to provide such disclosure to claim-
11	ants. Such policies and procedures shall provide
12	that, unless the claimant knowingly and with the
13	benefit of full disclosure waives the following limita-
14	tions, a physician shall not be used to perform a
15	complete pulmonary medical evaluation under sub-
16	section (a) that is reimbursed pursuant to subsection
17	(g), if—
18	"(A) such physician is employed by, under
19	contract to, or otherwise providing services to a
20	private party opposing the claim, a law firm or
21	lawyer representing such opposing party, or an
22	interested insurer or other interested third
23	party; or
24	"(B) such physician has been retained by
25	a private party opposing the claim, a law firm

1	or lawyer representing such opposing party, or
2	an interested insurer or other interested third
3	party in the previous 24 months.
4	"(f) Record.—Upon receipt of any initial report of
5	supplemental report under this section, the Secretary shall
6	enter the report in the record and provide a copy of such
7	report to all parties to the proceeding.
8	"(g) Expenses.—All expenses related to obtaining
9	the medical evidence under this section shall be paid for
10	by the fund. If a claimant receives a final award of bene
11	fits, the operator liable for payment of benefits, if any
12	shall reimburse the fund for such expenses, which shall
13	include interest.".
14	SEC. 109. ESTABLISHMENT OF PILOT PROGRAM TO PRO
15	VIDE IMPARTIAL CLASSIFICATIONS OF
16	CHEST RADIOGRAPHS.
17	(a) Establishment.—Part C of the Black Lung
18	Benefits Act (30 U.S.C. 931 et seq.), as amended by sec
19	tion 108, is further amended by adding at the end the
20	following:
) 1	"CEC 494 ECTADI ICIIMENTE OF DII OT DDOCDAM TO DDO

- 21 "SEC. 436. ESTABLISHMENT OF PILOT PROGRAM TO PRO-
- VIDE IMPARTIAL CLASSIFICATIONS OF
- 23 CHEST RADIOGRAPHS.
- 24 "(a) Definitions.—In this section:

1	"(1) B READER.—The term 'B Reader' means
2	an individual who—
3	"(A) has a valid license to practice medi-
4	cine in not less than one State, territory, com-
5	monwealth, or possession of the United States;
6	and
7	"(B) has demonstrated a proficiency,
8	through an examination administered by the
9	National Institute for Occupational Safety and
10	Health, in classifying chest radiographs for
11	findings consistent with pneumoconiosis using
12	the International Classification of Radiographs
13	of Pneumoconioses by the International Labor
14	Organization (ILO).
15	"(2) B READER PANEL.—The term 'B Reader
16	Panel' means a panel of not less than 3 B Readers
17	selected by the Director exclusively from the B
18	Reader Panel Pool.
19	"(3) DIRECTOR.—The term 'Director' means
20	the Director of the National Institute for Occupa-
21	tional Safety and Health.
22	"(4) ILO CLASSIFICATION.—The term 'ILO
23	classification' means the standardized categorization
24	of chest radiographs for findings consistent with
25	pneumoconiosis using the International Classifica-

1	tion of Radiographs of Pneumoconioses by the Inter-
2	national Labor Organization.
3	"(5) B READER PANEL POOL.—The term 'B
4	Reader Panel Pool' means the group of physicians
5	included in the pool described in subsection (c).
6	"(b) B Reader Panel Program.—
7	"(1) Establishment of pilot program.—
8	"(A) In general.—The Director shall es-
9	tablish, in the National Institute for Occupa-
10	tional Safety and Health, a pilot program to be
11	known as the 'B Reader Panel Program'. The
12	B Reader Panel Program shall establish B
13	Reader Panels that—
14	"(i) are operated in a manner to as-
15	sure accurate ILO classifications, which
16	may be used for claims for benefits de-
17	scribed in subparagraph (C);
18	"(ii) only classify chest radiographs
19	and
20	"(iii) classify all appearances de-
21	scribed in the International Classification
22	of Radiographs of Pneumoconiosis or illus-
23	trated by the ILO Standard Radiographs.
24	"(B) DURATION.—The B Reader Panel
25	Program established under this section shall be

1	conducted for a duration of one year, beginning
2	after the issuance of necessary protocols and in-
3	terim final rules under subsection (h).
4	"(C) Applicability.—A chest radiograph
5	classification may only be requested under this
6	section for a claim for benefits under this title
7	where the presence or absence of complicated
8	pneumoconiosis or progressive massive fibrosis
9	(large opacities greater than or equal to cat
10	egory A of the ILO classification) is in fact at
11	issue.
12	"(2) Program personnel matters.—
13	"(A) IN GENERAL.—The Director may hire
14	such personnel as are necessary to establish
15	manage, and evaluate the B Reader Panel Pro-
16	gram, including a B Reader Program Director
17	described in subparagraph (B).
18	"(B) B READER PROGRAM DIRECTOR.—
19	The B Reader Program Director shall be a phy-
20	sician who is a B Reader and has documented
21	expertise in ILO classifications.
22	"(C) Staff.—
23	"(i) In general.—In procuring the
24	services of B Readers for this section, the

1	Director may hire Federal personnel, con-
2	tract for services, or both.
3	"(ii) Compensation.—The Director
4	shall establish compensation rates for B
5	Readers who are hired under contract.
6	"(3) Ethics policy.—
7	"(A) Code of Ethics.—
8	"(i) In general.—In order to maxi-
9	mize the quality, objectivity, and con-
10	fidence in ILO classifications under this
11	section, the Director shall establish a bind-
12	ing code of ethics to which all B Readers
13	in the B Reader Panel Pool shall agree to
14	in writing and adhere.
15	"(ii) Contents.—The code of ethics
16	shall include—
17	"(I) definitions and stipulations
18	of procedures dealing with actual and
19	apparent conflicts of interest and the
20	appearance of bias or lack of suffi-
21	cient impartiality;
22	"(II) a requirement that each
23	such B Reader submits a conflict of
24	interest disclosure statement to the

1	Director and annually updates such
2	statement; and
3	"(III) requirements for the con-
4	tent of the conflict of interest disclo-
5	sure statements required under sub-
6	clause (II).
7	"(B) B READER ETHICS OFFICER.—The
8	Director shall designate an employee of the Na-
9	tional Institute for Occupational Safety and
10	Health as the B Reader Ethics Officer whose
11	responsibilities shall include—
12	"(i) reviewing all conflict of interest
13	disclosures of B Readers on the B Reader
14	Panel Pool;
15	"(ii) investigating the validity of such
16	disclosures;
17	"(iii) maintaining a list of such B
18	Readers who fail to disclose a conflict of
19	interest;
20	"(iv) addressing complaints about in-
21	complete or inaccurate conflict of interest
22	disclosures;
23	"(v) assessing whether any such B
24	Reader has been improperly assigned to a
25	panel due to a conflict of interest; and

1	"(vi) assuring full transparency of
2	conflict of interest disclosures to the pub-
3	lic.
4	"(4) QUALITY ASSURANCE PROGRAM.—
5	"(A) Protocols.—
6	"(i) Establishment.—The Director
7	shall establish a quality assurance program
8	consisting of protocols to ensure that the
9	results produced by B Reader Panels meet
10	or exceed standards of performance re-
11	quired for accuracy and consistency.
12	"(ii) Protocols.—The protocols
13	under this subparagraph shall include pro-
14	tocols—
15	"(I) for each B Reader to pre-
16	pare an individual ILO classification
17	report for each chest radiograph; and
18	"(II) for the preparation of a
19	final ILO classification report for the
20	chest radiograph.
21	"(iii) Additional reviewers.—If
22	individual ILO classifications reported by
23	each B Reader of a B Reader Panel di-
24	verge from each other by more than an ac-
25	ceptable variance, as determined by proto-

cols established under subsection (h), the Director shall assign additional B Readers to the applicable B Reader Panel or convene an additional B Reader Panel, as the Director determines necessary, to assure that the ILO classification report of the initial B Reader Panel is accurate and scientifically valid.

"(iv) USE OF KNOWN POSITIVE AND NEGATIVE X-RAYS AS A QUALITY CONTROL TOOL.—The quality assurance program under this paragraph shall use pre-read radiographs, for which ILO classifications have been previously established as external standards, with sufficient frequency in order to assure that B Readers on B Reader Panels read radiographs that are borderline positive or negative for complicated pneumoconiosis or progressive massive fibrosis (large opacities greater than or equal to category A of the ILO classification) with accuracy and consistency.

"(v) BLIND READINGS.—In reading a radiograph to make an ILO classification,

1	a B Reader shall be blinded from the ori-
2	gin of the radiograph.
3	"(B) Continuous improvement.—The
4	Director shall establish a process for providing
5	feedback to B Readers in the B Reader Pool
6	with respect to their performance in providing
7	ILO classifications and provide suggestions for
8	improvement.
9	"(c) Creation and Maintenance of B Reader
10	PANEL POOL.—
11	"(1) Establishment.—The Director shall es-
12	tablish a B Reader Panel Pool to be used for the B
13	Reader Panel Program under this section. The Di-
14	rector shall solicit and select physicians who are B
15	Readers for inclusion in the B Reader Panel Pool.
16	"(2) Selection and retention for B read-
17	ERS ON B READER PANEL POOL.—
18	"(A) IN GENERAL.—The Director shall es-
19	tablish and disclose criteria by which B Readers
20	are selected and retained within the B Reader
21	Panel Pool, including minimum standards of
22	performance described in subparagraph (B).
23	"(B) Minimum standards of Perform-
24	ANCE.—The minimum standards of perform-
25	ance for inclusion in the B Reader Panel Pool

1	shall include requiring the B Reader to make
2	radiograph classifications consistent with ILO
3	classification criteria that are consistently with-
4	in acceptable norms, as established by the Di-
5	rector.
6	"(C) Considerations for selection.—
7	In selecting a B Reader to be included in the
8	B Reader Panel Pool, the Director shall—
9	"(i) assess, to the maximum extent
10	practicable, the prior performance of the B
11	Reader in making ILO classifications;
12	"(ii) consult the National Practitioner
13	Data Bank of the Department of Health
14	and Human Services for information on
15	physician suitability; and
16	"(iii) assess reports of adverse licen-
17	sure, certifications, hospital privilege, and
18	professional society actions involving the B
19	Reader.
20	"(D) Monitoring.—The Director shall
21	monitor ILO classifications conducted under
22	this section to determine if any B Reader in-
23	cluded in the B Reader Panel Pool dem-
24	onstrates a pattern of providing ILO classifica-
25	tions that are erroneous or not consistently

1	within the acceptable norms, as established by
2	the Director.
3	"(3) Process for removal.—
4	"(A) IN GENERAL.—The Director shall be
5	authorized to suspend or remove any B Reader
6	from the B Reader Panel Pool for—
7	"(i) consistently failing to meet the
8	minimum standards of performance under
9	paragraph (2)(B);
10	"(ii) breaching the code of ethics
11	under subsection (b)(3)(A); or
12	"(iii) other disqualifying conduct, as
13	established by rule or policy.
14	"(B) REVIEW.—The Director shall provide
15	a process for a B Reader who is aggrieved by
16	a decision of the Director under subparagraph
17	(A) to seek review by the Secretary of Health
18	and Human Services. The review by such Sec-
19	retary shall not stay the suspension of the B
20	Reader during the pendency of the review.
21	"(4) DISCLOSURE.—The Director shall make
22	publicly accessible—
23	"(A) the names and qualifications of the B
24	Readers included in the B Reader Panel Pool:

1	"(B) the names of B Readers who have
2	been suspended or removed from the B Reader
3	Panel Pool and the reasons for such suspension
4	or removal;
5	"(C) the conflict of interest disclosure
6	statements required under subsection
7	(b)(3)(A)(ii)(II); and
8	"(D) any pertinent information which the
9	Director determines necessary to assure trans-
10	parency and program integrity.
11	"(d) ELIGIBILITY TO REQUEST ILO CLASSIFICA-
12	TIONS.—Each of the following individuals may request an
13	ILO classification under this section:
14	"(1) Claimants or operators, or their authorized
15	representatives, in a claim for benefits that meets
16	the requirements of subsection (b)(1)(C).
17	"(2) Individuals defined as adjudication officers
18	by regulations of the Secretary.
19	"(e) Timing of Reports.—Following the receipt of
20	a written request for the classification of a chest
21	radiograph, the Director shall provide a report conducted
22	by a B Reader Panel—
23	"(1) for digital chest radiographic images, with-
24	in 45 days: and

1	"(2) for film-based chest radiographs, within 90
2	days.
3	"(f) Testimony.—
4	"(1) AVAILABILITY OF DIRECTOR OR DES-
5	IGNEE.—The Director, or a designee of the Director
6	shall be available to respond to interrogatories or ap-
7	pear and testify about a B Reader Panel's conclu-
8	sions or the process by which B Reader Panels clas-
9	sify radiographs in a case under subsection
10	(b)(1)(C), upon the request of a party to such case
11	"(2) Interrogatories and subpoenas for b
12	READERS.—To the extent that additional informa-
13	tion is reasonably necessary for the full development
14	of evidence pertaining to a B Reader Panel Report
15	in a case under subsection (b)(1)(C), a B Reader of
16	a B Reader Panel—
17	"(A) may be required to respond to inter-
18	rogatories with respect to the ILO classification
19	provided by the B Reader in the case, only is
20	so ordered by an administrative law judge; and
21	"(B) may not be required to appear and
22	testify under subpoena, unless the party making
23	such request demonstrates to an administrative
24	law judge that—

1	"(i)(I) the B Reader Panel Report is
2	incomplete or lacks information that is rea-
3	sonably necessary for such full develop-
4	ment; and
5	"(II) if responses to interrogatories
6	were ordered, the responses are unclear or
7	incomplete; or
8	"(ii) there is an extraordinary cir-
9	cumstance in which additional information
10	that is reasonably necessary for such full
11	development is otherwise unavailable from
12	the Director and can only be provided by
13	such B Reader.
14	"(g) Administrative Costs.—
15	"(1) Establishment.—Funds necessary to es-
16	tablish and operate the B Reader Panel Program
17	under this section shall be paid as an administrative
18	cost from the fund. The Director shall consult with
19	the Secretary on allocations of funds in establishing
20	such program.
21	"(2) Costs of reports for B reader pan-
22	ELS.—
23	"(A) Fees.—
24	"(i) In general.—The Director shall
25	establish a fee for a B Reader Panel Re-

port in accordance with clause (ii). Such
fee shall be payable by the party requesting such report. No fee shall be charged if
the request for such ILO classification is
made by an individual defined as an adjudication officer by regulations of the Secretary.

"(ii) LIMITATION.—The amount of a fee under clause (i) shall not exceed the direct cost of hiring the B Readers of the B Reader Panel that made the ILO classification.

"(B) Legal costs.—

"(i) IN GENERAL.—The National Institute for Occupational Safety and Health shall use amounts in the fund to pay for all costs related to the appearance and responses to interrogatories of the Director or a designee of the Director, or a B Reader of a B Reader Panel, in a proceeding under this section.

"(ii) Representation of the National Institute for occupational Safety and Health.—The General Counsel of the Department of Health and

Human Services shall, in consultation with
the Solicitor of Labor, represent the National Institute for Occupational Safety
and Health in any proceeding under this
section, which costs shall be payable from
the fund.

- 7 "(h) Protocols and Interim Final Rules.—Not 8 later than 180 days after the date of enactment of the 9 Black Lung Benefits Improvement Act of 2017, the Sec-10 retary of Health and Human Services shall issue protocols 11 and promulgate interim final rules, as necessary, to com-12 mence the implementation of this section.
- 13 "(i) Report to Congress.—
- 14 "(1) In General.—Not later than 30 days 15 after the completion of the pilot program under this 16 section, the Director shall, in consultation with the 17 Secretary of Labor, prepare and submit a report to 18 the Committee on Health, Education, Labor, and 19 Pensions of the Senate and the Committee on Edu-20 cation and the Workforce of the House of Rep-21 resentatives that includes the information in para-22 graph (2).
 - "(2) Contents.—The report under this subsection shall include—

23

1	"(A) the number of B Reader Panels es-
2	tablished under this section;
3	"(B) the number of B Readers partici-
4	pating in the pilot program under this section;
5	"(C) the effectiveness of the quality assur-
6	ance program under subsection (b)(4);
7	"(D) the accuracy of the ILO classifica-
8	tions conducted by B Readers under this sec-
9	tion;
10	"(E) challenges in the administration and
11	implementation of such pilot program;
12	"(F) the costs and revenues of such pilot
13	program;
14	"(G) the impact of the pilot program on
15	the claims-adjudication process;
16	"(H) a recommendation on whether the
17	pilot program under this section should extend
18	beyond the one-year duration under subsection
19	(b)(1)(B); and
20	"(I) recommendations for any necessary
21	modifications to such pilot program, if the Di-
22	rector recommends such an extension.".
23	(b) Conforming Amendment Related to De-
24	POSIT OF FEES.—Section 9501(b) of the Internal Rev-

- 1 enue Code of 1986 (26 U.S.C. 9501(b)) is amended by
- 2 adding at the end the following new paragraph:
- 3 "(3) Certain fees.—Amounts collected as
- 4 fees authorized under section 436(g)(2)(A) of the
- 5 Black Lung Benefits Act.".

6 SEC. 110. MEDICAL EVIDENCE TRAINING PROGRAM.

- 7 Part C of the Black Lung Benefits Act (30 U.S.C.
- 8 931 et seq.), as amended by sections 108 and 109, is fur-
- 9 ther amended by adding at the end the following:

10 "SEC. 437. MEDICAL EVIDENCE TRAINING PROGRAM.

- 11 "(a) IN GENERAL.—Not later than 60 days after the
- 12 date of enactment of the Black Lung Benefits Improve-
- 13 ment Act of 2017, the Secretary, in coordination with the
- 14 National Institute for Occupational Safety and Health,
- 15 shall establish and implement a training program, to pro-
- 16 vide education on issues relating to medical evidence rel-
- 17 evant to claims for benefits under this title, to each of
- 18 the following individuals who engage in work under this
- 19 title:
- 20 "(1) District directors.
- 21 "(2) Claims examiners working under such di-
- rectors.
- 23 "(3) Administrative law judges and attorney
- advisors supporting such judges.

"(4) Members of the Benefits Review Board es-1 2 tablished under section 21(b) of the Longshore and 3 Harbor Workers' Compensation Act (33 U.S.C. 4 921(b)). 5 "(b) Training Program Topics.—The training program under this section shall provide an overview of 7 topics that include— "(1) new developments in pulmonary medicine 8 9 relating to pneumoconiosis; "(2) medical evidence, and other relevant evi-10 11 dence, sufficient to support a claim for benefits 12 under this title; and 13 "(3) weighing conflicting medical evidence and 14 testimony concerning eligibility for such benefits. "(c) TIMING OF TRAINING.— 15 "(1) Individuals hired or appointed prior 16 17 TO THE BLACK LUNG BENEFITS IMPROVEMENT ACT 18 OF 2017.—Any district director, claims examiner, ad-19 ministrative law judge, attorney advisor supporting 20 such judge, or member of the Benefits Review Board 21 described in subsection (a)(4), who was hired or ap-22 pointed prior to the date of enactment of the Black 23 Lung Benefits Improvement Act of 2017 shall com-24 plete the training program under this section not

later than 60 days after the establishment of such

1	program under subsection (a) and not less than an-
2	nually thereafter.
3	"(2) Individuals hired or appointed after
4	THE BLACK LUNG BENEFITS IMPROVEMENT ACT OF
5	2017.—Any district director, claims examiner, admin-
6	istrative law judge, attorney advisor supporting such
7	judge, or member of the Benefits Review Board de-
8	scribed in subsection (a)(4), who is not described in
9	paragraph (1) shall complete the training program
10	under this section prior to engaging in any work
11	under this title and not less than annually there-
12	after.".
13	SEC. 111. TECHNICAL AND CONFORMING AMENDMENTS.
14	The Black Lung Benefits Act (30 U.S.C. 901 et seq.)
15	is amended—
16	(1) in section 401(a) (30 U.S.C. 901(a)), by in-
17	serting "or who were found to be totally disabled by
18	such disease" after "such disease";
19	(2) in section 402—
20	(A) in subsection (a), by striking para-
21	graph (2) and inserting the following:
22	"(2) a spouse who is a member of the same
23	household as the miner, or is receiving regular con-
24	tributions from the miner for support, or whose
25	spouse is a miner who has been ordered by a court

- 1 to contribute to support, or who meets the require-2 ments of paragraph (1) or (2) of section 216(b) of 3 the Social Security Act or paragraph (1) or (2) of section 216(f) of such Act. An individual is the 'spouse' of a miner when such individual is legally 6 married to the miner under the laws of the State where the marriage was celebrated. The term 7 8 'spouse' also includes a 'divorced wife' or 'divorced 9 husband', as such terms are defined in paragraph 10 (1) or (4) of section 216(d) of such Act, who is re-11 ceiving at least one-half of his or her support, as de-12 termined in accordance with regulations prescribed 13 by the Secretary, from the miner, or is receiving 14 substantial contributions from the miner (pursuant 15 to a written agreement), or there is in effect a court 16 order for substantial contributions to the spouse's 17 support from such miner.";
- 18 (B) by striking subsection (e) and insert-19 ing the following:
- "(e) The term 'surviving spouse' includes the spouse 21 living with or dependent for support on the miner at the 22 time of the miner's death, or living apart for reasonable 23 cause or because of the miner's desertion, or who meets 24 the requirements of subparagraph (A), (B), (C), (D), or 25 (E) of section 216(c)(1) of the Social Security Act, sub-

1	paragraph (A), (B), (C), (D), or (E) of section 216(g)(1)
2	of such Act, or section 216(k) of such Act, who is not
3	married. An individual is the 'surviving spouse' of a miner
4	when legally married at the time of the miner's death
5	under the laws of the State where the marriage was cele-
6	brated. Such term also includes a 'surviving divorced wife'
7	or 'surviving divorced husband', as such terms are defined
8	in paragraph (2) or (5) of section 216(d) of such Act who
9	for the month preceding the month in which the miner
10	died, was receiving at least one-half of his or her support,
11	as determined in accordance with regulations prescribed
12	by the Secretary, from the miner, or was receiving sub-
13	stantial contributions from the miner (pursuant to a writ-
14	ten agreement) or there was in effect a court order for
15	substantial contributions to the spouse's support from the
16	miner at the time of the miner's death.";
17	(C) in subsection (g)—
18	(i) in paragraph (2)(B)(ii), by striking
19	"he ceased" and inserting "the individual
20	ceased"; and
21	(ii) in the matter following paragraph
22	(2)(C), by striking "widow" each place it
23	appears and inserting "surviving spouse":

1	(D) in subsection (h), by striking "Internal
2	Revenue Code of 1954" and inserting "Internal
3	Revenue Code of 1986"; and
4	(E) in subsection (i), by striking "Internal
5	Revenue Code of 1954" and inserting "Internal
6	Revenue Code of 1986";
7	(3) in section 411 (30 U.S.C. 921)—
8	(A) by striking subsection (a) and insert-
9	ing the following:
10	"(a) The Secretary shall, in accordance with the pro-
11	visions of this title, and the regulations promulgated by
12	the Secretary under this title, make payments of benefits
13	in respect of—
14	"(1) total disability of any miner due to pneu-
15	moconiosis;
16	"(2) the death of any miner whose death was
17	due to pneumoconiosis;
18	"(3) total disability of any miner at the time of
19	the miner's death with respect to a claim filed under
20	part C prior to January 1, 1982;
21	"(4) survivors' benefits for any claim filed after
22	January 1, 2005, that is pending on or after March
23	23, 2010, where the miner is found entitled to re-
24	ceive benefits at the time of the miner's death as a
25	result of the miner's claim filed under part C; and

1	"(5) survivors' benefits where the miner is
2	found entitled to receive benefits at the time of the
3	miner's death resulting from the miner's claim filed
4	under part C before January 1, 1982."; and
5	(B) in subsection (c)—
6	(i) in paragraph (1), by striking "his
7	pneumoconiosis" and inserting "the min-
8	er's pneumoconiosis"; and
9	(ii) in paragraph (2), by striking "his
10	death" and inserting "the miner's death";
11	(4) in section 412 (30 U.S.C. 922)—
12	(A) in subsection (a)—
13	(i) by striking paragraph (2) and in-
14	serting the following:
15	"(2) In the case of a surviving spouse—
16	"(A) of a miner whose death is due to pneumo-
17	coniosis;
18	"(B) in a claim filed after January 1, 2005,
19	and that is pending on or after March 23, 2010, of
20	a miner who is found entitled to receive benefits at
21	the time of the miner's death as a result of the min-
22	er's claim filed under part C;
23	"(C) of a miner who is found entitled to receive
24	benefits at the time of the miner's death as a result

1	of the miner's claim filed under part C before Janu-
2	ary 1, 1982; or
3	"(D) in a claim filed under part C before Janu-
4	ary 1, 1982, of a miner who was totally disabled by
5	pneumoconiosis at the time of the miner's death,
6	benefits shall be paid to the miner's surviving spouse at
7	the rate the deceased miner would receive such benefits
8	if he were totally disabled.";
9	(ii) in paragraph (3)—
10	(I) by striking "(3) In the case"
11	and all that follows through "section
12	411(c)" and inserting the following:
13	"(3)(A) In the case of the child or
14	children of a miner described in sub-
15	paragraph (B)";
16	(II) by striking "he" each place
17	it appears and inserting "the child";
18	(III) by striking "widow" each
19	place it appears and inserting "sur-
20	viving spouse"; and
21	(IV) by adding at the end the fol-
22	lowing:
23	"(B) Subparagraph (A) shall apply in the case of any
24	child or children—

1	"(i) of a miner whose death is due to pneumo-
2	coniosis;
3	"(ii) in a claim filed after January 1, 2005,
4	that is pending on or after March 23, 2010, of a
5	miner who is found entitled to receive benefits at the
6	time of the miner's death as a result of the miner's
7	claim filed under part C;
8	"(iii) of a miner who is found entitled to receive
9	benefits at the time of the miner's death as a result
10	of the miner's claim filed under part C before Janu-
11	ary 1, 1982;
12	"(iv) in a claim filed under part C before Janu-
13	ary 1, 1982, of a miner who was totally disabled by
14	pneumoconiosis at the time of the miner's death;
15	"(v) of a surviving spouse who is found entitled
16	to receive benefits under this part at the time of the
17	surviving spouse's death; or
18	"(vi) entitled to the payment of benefits under
19	paragraph (5) of section 411(c).";
20	(iii) in paragraph (5)—
21	(I) by striking the first sentence
22	and inserting the following: "In the
23	case of the dependent parent or par-
24	ents of a miner who is not survived at
25	the time of death by a surviving

spouse or a child and (i) whose death is due to pneumoconiosis, (ii) in a claim filed after January 1, 2005, that is pending on or after March 23, 2010, who is found entitled to receive benefits at the time of his the miner's death as a result of the miner's claim filed under part C, (iii) who is found entitled to receive benefits at the time of his death as a result of the miner's claim filed under part C before January 1, 1982, or (iv) in a claim filed under part C before January 1, 1982, who was totally disabled by pneumoconiosis at the time of the miner's death; in the case of the dependent surviving brother(s) or sister(s) of such a miner who is not survived at the time of the miner's death by a surviving spouse, child, or parent; in the case of the dependent parent or parents of a miner (who is not survived at the time of the miner's death by a surviving spouse or child) who are entitled to the payment of benefits

I	under paragraph (5) of section
2	411(c); or in the case of the depend-
3	ent surviving brother(s) or sister(s) of
4	a miner (who is not survived at the
5	time of the miner's death by a sur-
6	viving spouse, child, or parent) who
7	are entitled to the payment of benefits
8	under paragraph (5) of section
9	411(c), benefits shall be paid under
10	this part to such parent(s), or to such
11	brother(s), or sister(s), at the rate
12	specified in paragraph (3) (as if such
13	parent(s) or such brother(s) or sis-
14	ter(s), were the children of such
15	miner)."; and
16	(II) in the fourth sentence—
17	(aa) by striking "brother
18	only if he" and inserting "broth-
19	er or sister only if the brother or
20	sister"; and
21	(bb) by striking "before he
22	ceased" and inserting "before the
23	brother or sister ceased"; and

1	(iv) in paragraph (6), by striking
2	"prescribed by him" and inserting "pre-
3	scribed by such Secretary';
4	(B) in subsection (b)—
5	(i) by striking "his" each place it ap-
6	pears and inserting "such miner's"; and
7	(ii) by striking "widow" each place it
8	appears and inserting "surviving spouse";
9	and
10	(C) in subsection (c), by striking "Internal
11	Revenue Code of 1954" and inserting "Internal
12	Revenue Code of 1986";
13	(5) in section 413 (30 U.S.C. 923)—
14	(A) in subsection (b)—
15	(i) in the second sentence, by striking
16	"his wife's affidavits" and inserting "affi-
17	davits of the miner's spouse";
18	(ii) in the ninth sentence, by striking
19	"widow" and inserting "surviving spouse";
20	and
21	(iii) by striking the last sentence; and
22	(B) in subsection (c), by striking "his
23	claim" and inserting "the claim";
24	(6) in section 414 (30 U.S.C. 924)—
25	(A) in subsection (a)—

1	(i) in paragraph (1), by striking
2	"widow, within six months after the death
3	of her husband" and inserting "surviving
4	spouse, within six months after the death
5	of the miner"; and
6	(ii) in paragraph (2)(C), by striking
7	"his" and inserting "the child's"; and
8	(B) in subsection (e)—
9	(i) by striking "widow" and inserting
10	"surviving spouse"; and
11	(ii) by striking "his death" and insert-
12	ing "the miner's death";
13	(7) in section 415(a) (30 U.S.C. 925(a))—
14	(A) in paragraph (1), by striking "Internal
15	Revenue Code of 1954" and inserting "Internal
16	Revenue Code of 1986"; and
17	(B) in paragraph (2)—
18	(i) by striking "he" and inserting
19	"such Secretary"; and
20	(ii) by striking "him" and inserting
21	"such Secretary";
22	(8) in section 421 (30 U.S.C. 931)—
23	(A) in subsection (a), by striking "widows"
24	and inserting "spouses"; and
25	(B) in subsection (b)(2)—

1	(i) in the matter preceding subpara-
2	graph (A), by striking "he" and inserting
3	"such Secretary"; and
4	(ii) in subparagraph (F), by striking
5	"promulgated by him" and inserting "pro-
6	mulgated by such Secretary";
7	(9) in section 422 (30 U.S.C. 932)—
8	(A) in subsection (a)—
9	(i) by striking "Internal Revenue
10	Code of 1954" and inserting "Internal
11	Revenue Code of 1986"; and
12	(ii) by striking "he" and inserting
13	"such Secretary";
14	(B) in subsection (i)(4), by striking "Inter-
15	nal Revenue Code of 1954" and inserting "In-
16	ternal Revenue Code of 1986"; and
17	(C) in subsection (j), by striking "Internal
18	Revenue Code of 1954" each place it appears
19	and inserting "Internal Revenue Code of
20	1986";
21	(10) in section 423(a) (30 U.S.C. 933(a)), by
22	striking "he" and inserting "such operator";
23	(11) in section 424(b) (30 U.S.C. 934(b))—

1	(A) in the matter following subparagraph
2	(B) of paragraph (1), by striking "him" and in-
3	serting "such operator";
4	(B) in paragraph (3), by striking "Internal
5	Revenue Code of 1954" each place it appears
6	and inserting "Internal Revenue Code of
7	1986"; and
8	(C) in paragraph (5), by striking "Internal
9	Revenue Code of 1954" and inserting "Internal
10	Revenue Code of 1986";
11	(12) in section 428 (30 U.S.C. 938)—
12	(A) in subsection (a), by striking "him"
13	and inserting "such operator"; and
14	(B) in subsection (b)—
15	(i) in the first sentence, by striking
16	"he" and inserting "the miner";
17	(ii) in the third sentence, by striking
18	"he" and inserting "the Secretary";
19	(iii) in the ninth sentence—
20	(I) by striking "he" each place it
21	appears and inserting "the Sec-
22	retary"; and
23	(II) by striking "his" and insert-
24	ing "the miner's": and

1	(iv) in the tenth sentence, by striking
2	"he" each place it appears and inserting
3	"the Secretary"; and
4	(13) in section 430 (30 U.S.C. 940)—
5	(A) by striking "1977 and" and inserting
6	"1977,"; and
7	(B) by striking "1981" and inserting
8	"1981, and the Black Lung Benefits Improve-
9	ment Act of 2017, and any amendments made
10	after the date of enactment of such Act,".
11	SEC. 112. READJUDICATING CASES INVOLVING CERTAIN
12	CHEST RADIOGRAPHS.
13	(a) DEFINITIONS.—In this section:
14	(1) COVERED CHEST RADIOGRAPH.—The term
15	"covered chest radiograph" means a chest
16	radiograph that was interpreted as negative for sim-
17	ple pneumoconiosis, complicated pneumoconiosis, or
18	progressive massive fibrosis by a physician with re-
19	spect to whom the Secretary has directed, in writing
20	and after an evaluation by the Secretary, that such
	•
21	physician's negative interpretations of chest
21 22	·
	physician's negative interpretations of chest
22	physician's negative interpretations of chest radiographs not be credited, except where subse-

1	(2) COVERED INDIVIDUAL.—The term "covered
2	individual" means an individual whose record for a
3	claim for benefits under the Black Lung Benefits
4	Act includes a covered chest radiograph.
5	(3) COVERED SURVIVOR.—The term "covered
6	survivor' means an individual who—
7	(A) is a survivor of a covered individual
8	whose claim under the Black Lung Benefits Act
9	was still pending at the time of the covered in-
10	dividual's death; and
11	(B) who continued to seek an award with
12	respect to the covered individual's claim after
13	the covered individual's death.
14	(b) Claims.—A covered individual or a covered sur-
15	vivor whose claim for benefits under the Black Lung Bene-
16	fits Act (30 U.S.C. 901 et seq.) was denied prior to the
17	enactment of this Act may file a new claim for benefits
18	under this Act not later than one year after the date of
19	enactment of this Act.
20	(c) Adjudication on the Merits.—
21	(1) IN GENERAL.—Any new claim filed under
22	subsection (b) shall be adjudicated on the merits and
23	shall not include consideration of a covered chest
24	radiograph.

1 (2) COVERED SURVIVOR.—Any new claim filed 2 under subsection (b) by a covered survivor shall be 3 adjudicated as either a miner's or a survivor's claim 4 depending upon the type of claim pending at the 5 time of the covered individual's death.

(d) Time of Payment.—

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- (1) MINER'S CLAIM.—If a claim, filed under subsection (b) and adjudicated under subsection (c) as a miner's claim, results in an award of benefits, benefits shall be payable beginning with the month of the filing of the denied claim that had included in its record a covered chest radiograph.
- (2) Survivor's claim.—If a claim, filed under subsection (b) and adjudicated under subsection (c) as a survivor's claim, results in an award of benefits, benefits shall be payable beginning with the month of the miner's death.
- 18 (e) Contributing Impact.—The Secretary shall 19 have the discretion to deny a new claim under subsection 20 (b) in circumstances where the party opposing such claim 21 establishes through clear and convincing evidence that a 22 covered chest radiograph did not contribute to the decision 23 to deny benefits in all prior claims filed by the covered 24 individual or the covered survivor.

1	(f) Limitation on Filing of New Claims.—A new
2	claim for benefits may be filed under subsection (b) only
3	if the original claim was finally denied by a district direc-
4	tor, an administrative law judge, or the Benefits Review
5	Board established under section 21(b) of the Longshore
6	and Harbor Workers' Compensation Act (33 U.S.C.
7	921(b)).
8	SEC. 113. DISCLOSURE OF EMPLOYMENT AND EARNINGS
9	INFORMATION FOR BLACK LUNG BENEFITS
10	CLAIMS.
11	(a) Tax Return Information.—Section 6103(l) of
12	the Internal Revenue Code of 1986 is amended by adding
13	at the end the following new paragraph:
14	"(23) Disclosure of Return Information
15	TO DEPARTMENT OF LABOR TO CARRY OUT BLACK
16	LUNG BENEFITS ACT.—
17	"(A) IN GENERAL.—The Commissioner of
18	Social Security shall, on written request with
19	respect to any individual, disclose to officers or
20	employees of the Department of Labor return
21	information from returns with respect to net
22	earnings from self-employment (as defined in
23	section 1402) and wages (as defined in section
24	3121(a) or 3401(a)) for employment for each
25	employer of such individual.

1	"(B) RESTRICTION ON DISCLOSURE.—The
2	Commissioner of Social Security shall disclose
3	return information under subparagraph (A)
4	only for purposes of, and the extent necessary
5	in, carrying out the proper administration of
6	the Black Lung Benefits Act (30 U.S.C. 901 et
7	seq.).".
8	(b) Social Security Earnings Information.—
9	Notwithstanding section 552a of title 5, United States
10	Code, or any other provision of Federal or State law, the
11	Commissioner of Social Security shall make available to
12	the officers and employees of the Department of Labor,
13	upon written request, the Social Security earnings infor-
14	mation of living or deceased individuals who are the sub-
15	ject of a claim under the Black Lung Benefits Act (30
16	U.S.C. 901 et seq.), which the Secretary of Labor may
17	require to carry out such Act. Such information shall be
18	made available in electronic form.
19	PART B—REPORTS TO IMPROVE THE ADMINIS-
20	TRATION OF BENEFITS UNDER THE BLACK
21	LUNG BENEFITS ACT
22	SEC. 121. STRATEGY TO REDUCE DELAYS IN ADJUDICA-
23	TION.
24	(a) In General.—Not later than 90 days after the
25	date of enactment of this Act, the Secretary of Labor shall

- 1 submit to the Committee on Health, Education, Labor,
- 2 and Pensions and the Committee on Appropriations of the
- 3 Senate and the Committee on Education and the Work-
- 4 force and the Committee on Appropriations of the House
- 5 of Representatives a comprehensive strategy to reduce the
- 6 backlog of cases pending on such date of enactment before
- 7 the Office of Administrative Law Judges of the Depart-
- 8 ment of Labor.
- 9 (b) Contents of Strategy.—The strategy under
- 10 this section shall provide information relating to—
- 11 (1) the current and targeted pendency for each
- category of cases before the Office of Administrative
- Law Judges of the Department of Labor;
- 14 (2) the number of administrative law judges,
- 15 attorney advisors supporting such judges, support
- staff, and other resources necessary to achieve and
- maintain the targeted pendency for each category of
- 18 such cases;
- 19 (3) the necessary resources to improve effi-
- ciency and effectiveness, such as equipment for video
- conferences, training, use of reemployed annuitants,
- and administrative reforms;
- 23 (4) the impact of sequestration, furloughs, and
- the Federal Government shutdown, which occurred
- from October 1 to October 16, 2013, on increasing

- administrative burdens and the backlog of cases
- 2 pending before such office; and
- 3 (5) with respect to claims filed under the Black
- 4 Lung Benefits Act (30 U.S.C. 901 et seq.), the nec-
- 5 essary resources needed to reduce the average pend-
- 6 ency of cases to less than 12 months from the date
- 7 of receipt of the case to the date of disposition of
- 8 such case.
- 9 (c) Consultation.—In preparing such strategy, the
- 10 Secretary of Labor shall consult with organizations that
- 11 have ongoing interactions with the Office of Administra-
- 12 tive Law Judges of the Department of Labor, including
- 13 organizations that represent parties in cases under the
- 14 Black Lung Benefits Act, the Longshore and Harbor
- 15 Workers' Compensation Act (33 U.S.C. 901 et seq.), and
- 16 Federal statutes regarding whistleblowers, wages and
- 17 hours for employees, and immigration.
- 18 SEC. 122. GAO REPORT ON BLACK LUNG PROGRAM.
- 19 (a) IN GENERAL.—Not later than one year after the
- 20 date of enactment of this Act, the Comptroller General
- 21 of the United States shall submit to the Committee on
- 22 Health, Education, Labor, and Pensions of the Senate and
- 23 the Committee on Education and the Workforce of the
- 24 House of Representatives a report on any barriers to
- 25 health care faced by coal miners with pneumoconiosis.

1	(b) Contents.—The report required under sub-
2	section (a) shall include—
3	(1) an assessment of possible barriers to health
4	care under the Black Lung Benefits Act (30 U.S.C.
5	901 et seq.) and the degree to which any barriers
6	impact the ability of miners with legitimate medical
7	needs, particularly such miners in rural areas, to ac-
8	cess treatment for pneumoconiosis;
9	(2) recommendations necessary to address
10	issues, if any, relating to patient access to care
11	under such Act; and
12	(3) an evaluation of whether the benefit pay-
13	ments authorized under such Act, as amended by
14	this Act, are sufficient to meet the expenses of dis-
15	abled miners, surviving spouses, dependents, and
16	other family members entitled to receive benefits
17	under the Black Lung Benefits Act.
18	TITLE II—STANDARD FOR RES-
19	PIRABLE DUST CONCENTRA-
20	TION
21	SEC. 201. STANDARD FOR RESPIRABLE DUST CONCENTRA-
22	TION.
23	Section 202 of the Federal Mine Safety and Health
24	Act of 1977 (30 U.S.C. 842) is amended by adding at
25	the end the following:

1	"(1) Reports.—
2	"(1) Retrospective study.—
3	"(A) In General.—Beginning on August
4	1, 2021, the Secretary shall conduct a retro-
5	spective study to assess the effectiveness of the
6	Mine Safety and Health Administration's final
7	rule entitled 'Lowering Miners' Exposure to
8	Respirable Coal Mine Dust, Including Contin-
9	uous Personal Dust Monitors' (published May
10	1, 2014; 79 Fed. Reg. 24813), the data regard-
11	ing the use of continuous personal dust mon-
12	itors, and the rising number of cases of pro-
13	gressive massive fibrosis (PMF) to determine
14	whether to—
15	"(i) lower the applicable standard for
16	respirable dust concentration to protect the
17	health of miners;
18	"(ii) lower the 100 $\mu g/m^3$ standard
19	for quartz (crystalline silica) in respirable
20	dust to better protect miners' health;
21	"(iii) increase the frequency for taking
22	samples of respirable dust concentration,
23	using continuous personal dust monitors;
24	"(iv) modify the engineering controls
25	and work practices used by mine operators

1	to comply with the applicable standard for
2	respirable dust concentration; and
3	"(v) convert samples taken for shifts
4	that are greater than 8 hours to an 8-hour
5	equivalent concentration to more accu-
6	rately assess the conditions of miners
7	working on longer shifts.
8	"(B) Completion deadline.—By Au-
9	gust 1, 2022, the Secretary shall complete the
10	study required by subparagraph (A) and report
11	the findings of such study to the Committee on
12	Health, Education, Labor, and Pensions of the
13	Senate and the Committee on Education and
14	the Workforce of the House of Representatives.
15	"(2) Subsequent studies.—By August 1,
16	2025, and every 3 years thereafter, the Secretary
17	shall conduct a new study as described in paragraph
18	(1)(A) and report, by not later than one year after
19	the commencement of the study, the findings of such
20	study to the Committee on Health, Education,
21	Labor, and Pensions of the Senate and the Com-
22	mittee on Education and the Workforce of the
23	House of Representatives.
24	"(3) Revised standards.—If any report of
25	the Secretary under this subsection concludes that

- 1 the applicable standard for respirable dust con-2 centration should be lowered to protect the health of 3 miners, or that the incidence of pneumoconiosis among coal miners in the United States, as reported by the National Institute for Occupational Safety 6 and Health, has not been reduced from such incidence prior to the implementation of the most recent 7 8 applicable standard for respirable dust concentra-9 tion, the Secretary shall, consistent with the require-10 ments of this section and section 101, accordingly 11 revise such standard and any applicable sampling or 12 testing procedures not later than 24 months after 13 the publication of such report of the Secretary under
- 15 TITLE III—ESTABLISHING THE

16 **OFFICE OF WORKERS' COM-**

17 **PENSATION PROGRAMS**

- 18 SEC. 301. OFFICE OF WORKERS' COMPENSATION PRO-
- 19 GRAMS.

this subsection.".

- 20 (a) Establishment.—There shall be established, in
- 21 the Department of Labor, an Office of Workers' Com-
- 22 pensation Programs (referred to in this section as the "Of-
- 23 fice").

14

24 (b) Director.—

1 (1) IN GENERAL.—The Office shall be directed 2 by a Director for the Office of Workers' Compensa-3 tion (referred to in this title as the "Director") who 4 shall be appointed by the President, by and with the

advice and consent of the Senate.

- 6 (2) DUTIES.—The Director shall carry out all
 7 duties carried out by the Director for the Office of
 8 Workers' Compensation as of the day before the
 9 date of enactment of this Act.
- 10 (c) FUNCTIONS.—The functions of the Office on and
 11 after the date of enactment of this Act shall include the
 12 functions of the Office on the day before the date of enact13 ment of this Act, including all of its personnel, assets, au14 thorities, and liabilities.
- 15 (d) References to Bureau of Employees' Com-PENSATION.—Reference in any other Federal law, Execu-16 17 tive order, reorganization plan, rule, regulation, or delegation of authority, or any document of or relating to the 18 Bureau of Employees' Compensation with regard to func-19 tions carried out by the Office of Workers' Compensation 20 21 Programs, shall be deemed to refer to the Office of Work-22 ers' Compensation Programs.

1 TITLE IV—SEVERABILITY

- 2 SEC. 401. SEVERABILITY.
- 3 If any provision of this Act, or an amendment made
- 4 by this Act, or the application of such provision to any
- 5 person or circumstance, is held to be invalid, the remain-
- 6 der of this Act, or an amendment made by this Act, or
- 7 the application of such provision to other persons or cir-
- 8 cumstances, shall not be affected.

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