

114TH CONGRESS  
1ST SESSION

# H. R. 1866

To establish a grant program in the Bureau of Consumer Financial Protection to fund the establishment of centers of excellence to support research, development and planning, implementation, and evaluation of effective programs in financial literacy education for young people and families ages 8 through 24 years old, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 16, 2015

Mr. CARSON of Indiana (for himself, Mrs. BEATTY, Ms. BORDALLO, Ms. CHU of California, Mr. CLAY, Mr. CONYERS, Ms. EDWARDS, Mr. GUTIÉRREZ, Mr. HASTINGS, Mr. HINOJOSA, Mr. HONDA, Mr. JOHNSON of Georgia, Ms. KAPTUR, Mrs. LAWRENCE, Ms. LEE, Mr. TED LIEU of California, Mr. MEEKS, Ms. MOORE, Ms. NORTON, Mr. RANGEL, Mr. RICHMOND, and Mr. SCHIFF) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish a grant program in the Bureau of Consumer Financial Protection to fund the establishment of centers of excellence to support research, development and planning, implementation, and evaluation of effective programs in financial literacy education for young people and families ages 8 through 24 years old, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Young Americans Fi-  
5 nancial Literacy Act”.

6 **SEC. 2. FINDINGS.**

7        The Congress finds as follows:

8            (1) Since 2007, there has been a nearly 20-per-  
9 cent drop in the number of 18-year-olds with bank  
10 accounts, and in 2012, nearly one in three Ameri-  
11 cans don’t pay their bills on time.

12            (2) Ninety percent of Americans believe all high  
13 school students should be required to take a class in  
14 financial education.

15            (3) Eighty percent of parents believe schools  
16 are teaching money management and budgeting,  
17 while over 70 percent of teachers are not teaching  
18 financial literacy.

19            (4) According to a 2010 survey, only a few  
20 States have adopted varying degrees of financial lit-  
21 eracy curriculum, and only four States require high  
22 school students to take a semester long course.

23            (5) Two in five U.S. adults gave themselves a  
24 C, D or F on their knowledge of personal finance.  
25 In 2011, 76 percent admitted they could benefit

1 from additional advice and answers to everyday fi-  
2 nancial questions from a professional.

3 (6) Two in five adults indicated that they are  
4 now saving less than they were one year ago.

5 (7) Most adults feel that their financial literacy  
6 skills are inadequate, yet they do not rely on anyone  
7 else to handle their finances; they feel it is impor-  
8 tant to know more but have received no financial  
9 education.

10 (8) It is necessary to respond immediately to  
11 the pressing needs of individuals faced with the loss  
12 of their financial stability, however increased atten-  
13 tion must also be paid to financial literacy education  
14 reform and long-term solutions to prevent future  
15 personal financial disasters.

16 (9) There is an urgent need to respond to the  
17 economic recovery with research-based financial lit-  
18 eracy education programs to reach individuals at all  
19 ages and socioeconomic levels, particularly those fac-  
20 ing unique and challenging financial situations, such  
21 as high school graduates entering the workforce,  
22 soon-to-be and recent college graduates, young fami-  
23 lies, and the unique needs of military personnel and  
24 their families.

1           (10) More than 70 percent of parents say they  
2           have spoken with their teens about credit and using  
3           credit cards wisely, while less than 44 percent of the  
4           teenaged children of those respondents say their par-  
5           ents have talked to them about credit cards.

6           (11) Seventy-six percent of parents surveyed  
7           said their high school student does not have a budg-  
8           et.

9           (12) Seventy-five percent of 16 to 18-year-olds  
10          say learning more about budgeting and money man-  
11          agement is one of their top priorities. Researchers  
12          document a “snowball effect” that such early efforts  
13          exponentially increase the likelihood that students  
14          will pursue more financial education as time goes on.

15          (13) High school and college students who are  
16          exposed to cumulative financial education show an  
17          increase in financial knowledge, which in turn drives  
18          increasingly responsible behavior as they become  
19          young adults.

20          (14) Sixty percent of parents identify their  
21          teens as “quick spenders”, and most acknowledge  
22          they could do a better job of teaching and preparing  
23          kids for the financial challenges of adulthood, includ-  
24          ing budgeting, saving, and investing.

1           (15) Ninety-three percent of teens surveyed in  
2           a 2012 report say they are not involved in paying  
3           household bills or managing the household budget.  
4           Forty-six percent admit to not knowing how to cre-  
5           ate a budget.

6           (16) The majority (52 percent) of young adults  
7           between the ages of 23–28 consider “making better  
8           choices about managing money” the single most im-  
9           portant issue for individual Americans to act on  
10          today.

11          (17) According to the Government Account-  
12          ability Office, giving Americans the information they  
13          need to make effective financial decisions can be key  
14          to their well-being and to the country’s economic  
15          health. The recent financial crisis, when many bor-  
16          rowers failed to fully understand the risks associated  
17          with certain financial products, underscored the need  
18          to improve individuals’ financial literacy and em-  
19          power all Americans to make informed financial de-  
20          cisions. This is especially true for young people as  
21          they are earning their first paychecks, securing stu-  
22          dent aid, and establishing their financial independ-  
23          ence. Therefore, focusing economic education and fi-  
24          nancial literacy efforts and best practices for young

1 people between the ages of 8–24 is of utmost impor-  
2 tance.

3 **SEC. 3. AUTHORIZATION FOR FUNDING THE ESTABLISH-**  
4 **MENT OF CENTERS OF EXCELLENCE IN FI-**  
5 **NANCIAL LITERACY EDUCATION.**

6 (a) IN GENERAL.—The Director of the Bureau of  
7 Consumer Financial Protection, in consultation with the  
8 Financial Literacy and Education Commission established  
9 under the Financial Literacy and Education Improvement  
10 Act, may make competitive grants to and enter into agree-  
11 ments with eligible institutions to establish centers of ex-  
12 cellence to support research, development and planning,  
13 implementation, and evaluation of effective programs in  
14 financial literacy education for young people and families  
15 ages 8 through 24 years old.

16 (b) AUTHORIZED ACTIVITIES.—Activities authorized  
17 to be funded by grants made under subsection (a) shall  
18 include the following:

19 (1) Developing and implementing comprehen-  
20 sive research based financial literacy education pro-  
21 grams for young people—

22 (A) based on a set of core competencies  
23 and concepts established by the Director, in-  
24 cluding goal setting, planning, budgeting, man-  
25 aging money or transactions, tools and struc-

1           tures, behaviors, consequences, both long- and  
2           short-term savings, managing debt and earn-  
3           ings; and

4                   (B) which can be incorporated into edu-  
5           cational settings through existing academic con-  
6           tent areas, including materials that appro-  
7           priately serve various segments of at-risk popu-  
8           lations, particularly minority and disadvantaged  
9           individuals.

10           (2) Designing instructional materials using evi-  
11          dence-based content for young families and con-  
12          ducting related outreach activities to address unique  
13          life situations and financial pitfalls, including bank-  
14          ruptcy, foreclosure, credit card misuse, and preda-  
15          tory lending.

16           (3) Developing and supporting the delivery of  
17          professional development programs in financial lit-  
18          eracy education to assure competence and account-  
19          ability in the delivery system.

20           (4) Improving access to, and dissemination of,  
21          financial literacy information for young people and  
22          families.

23           (5) Reducing student loan default rates by de-  
24          veloping programs to help individuals better under-

1 stand how to manage educational debt through sus-  
2 tained educational programs for college students.

3 (6) Conducting ongoing research and evaluation  
4 of financial literacy education programs to assure  
5 learning of defined skills and knowledge, and reten-  
6 tion of learning.

7 (7) Developing research-based assessment and  
8 accountability of the appropriate applications of  
9 learning over short and long terms to measure effec-  
10 tiveness of authorized activities.

11 (c) PRIORITY FOR CERTAIN APPLICATIONS.—The  
12 Director shall give a priority to applications that—

13 (1) provide clear definitions of “financial lit-  
14 eracy” and “financially literate” to clarify edu-  
15 cational outcomes;

16 (2) establish parameters for identifying the  
17 types of programs that most effectively reach young  
18 people and families in unique life situations and fi-  
19 nancial pitfalls, including bankruptcy, foreclosure,  
20 credit card misuse, and predatory lending;

21 (3) include content that is appropriate to age  
22 and socioeconomic levels;

23 (4) develop programs based on educational  
24 standards, definitions, and research;



1           (5) include individual goals of financial inde-  
2           pendence and stability; and

3           (6) establish professional development and de-  
4           livery systems using evidence-based practices.

5           (d) APPLICATION AND EVALUATION STANDARDS AND  
6 PROCEDURES; DISTRIBUTION CRITERIA.—The Director  
7 shall establish application and evaluation standards and  
8 procedures, distribution criteria, and such other forms,  
9 standards, definitions, and procedures as the Director de-  
10 termines to be appropriate.

11          (e) LIMITATION ON GRANT AMOUNTS.—

12           (1) IN GENERAL.—The aggregate amount of  
13 grants made under this section during any fiscal  
14 year may not exceed \$55,000,000.

15           (2) TERMINATION.—No grants may be made  
16 under this section after the end of fiscal year 2018.

17          (f) DEFINITIONS.—For purposes of this Act the fol-  
18 lowing definitions shall apply:

19           (1) DIRECTOR.—The term “Director” means  
20 the Director of the Bureau of Consumer Financial  
21 Protection.

22           (2) ELIGIBLE INSTITUTION.—The term “eligi-  
23 ble institution” means a partnership of two or more  
24 of the following:

25           (A) Institution of higher education.

1 (B) Local educational agency.

2 (C) A nonprofit agency, organization, or  
3 association.

4 (D) A financial institution.

5 (3) INSTITUTION OF HIGHER EDUCATION.—The  
6 term “institution of higher education” has the  
7 meaning given such term in section 101 of the High-  
8 er Education Act of 1965 (20 U.S.C. 1001(a)).

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