112TH CONGRESS 1ST SESSION

H. R. 1859

To ensure the availability of reasonably priced conventional mortgages to borrowers in all economic cycles by encouraging private sector capital to support the secondary mortgage market, limiting the role of the Federal government and the exposure of taxpayers, and other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 12, 2011

Mr. Campbell (for himself and Mr. Peters) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To ensure the availability of reasonably priced conventional mortgages to borrowers in all economic cycles by encouraging private sector capital to support the secondary mortgage market, limiting the role of the Federal government and the exposure of taxpayers, and other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Housing Finance Re-
 - 5 form Act of 2011".
 - 6 SEC. 2. STATEMENT OF PURPOSES.
 - 7 The purposes of this Act are to—

1	(1) ensure the availability of reasonably priced
2	conventional residential mortgages to qualified bor-
3	rowers in all economic cycles;
4	(2) provide incentives for private sector capital
5	to support the secondary market for residential
6	mortgages;
7	(3) limit the role of the Federal Government in
8	the secondary market for residential mortgages and
9	the exposure of taxpayers to the operations of the
10	secondary markets for residential mortgages; and
11	(4) provide for the orderly wind down of the
12	Federal National Mortgage Association and the Fed-
13	eral Home Loan Mortgage Corporation.
14	SEC. 3. ESTABLISHMENT, OPERATION, SUPERVISION, AND
15	REGULATION OF HOUSING FINANCE GUAR-
16	ANTY ASSOCIATIONS.
17	The Federal Housing Enterprises Financial Safety
18	and Soundness Act of 1992 (12 U.S.C. 4501 et seq.) is
19	amended by inserting the following new subtitle D, and
20	designating the existing subtitles D and E as subtitles E
21	and F, respectively, and renumbering the sections of those
22	subtitles accordingly:

1	"Subtitle D—Establishment, Oper-
2	ation, Supervision, and Regula-
3	tion of Housing Finance Guar-
4	antee Associations
5	"SEC. 1381. DEFINITIONS.
6	"For purposes of this subtitle, the following defini-
7	tions shall apply:
8	"(1) Association.—The term 'association'
9	means a housing finance guarantee association char-
10	tered by the Director pursuant to section 1382.
11	"(2) Association-affiliated party.—The
12	term 'association-affiliated party' means—
13	"(A) any director, officer, employee, or
14	controlling stockholder of, or agent for, an asso-
15	ciation;
16	"(B) any shareholder, affiliate, consultant,
17	or joint venture partner of an association, and
18	any other person, as determined by the Director
19	(by regulation or on a case-by-case basis) that
20	participates in the conduct of the affairs of an
21	association;
22	"(C) any independent contractor for an as-
23	sociation (including any attorney, appraiser, or
24	accountant), if—

1	"(i) the independent contractor know-
2	ingly or recklessly participates in—
3	"(I) any violation of any law or
4	regulation;
5	"(II) any breach of fiduciary
6	duty; or
7	"(III) any unsafe or unsound
8	practice; and
9	"(ii) such violation, breach, or prac-
10	tice caused, or is likely to cause, more than
11	a minimal financial loss to, or a significant
12	adverse effect on, the association.
13	"(3) Conventional Mortgage.—The term
14	'conventional mortgage' means a mortgage loan as
15	defined in section 1390(e)(2).
16	"(4) Federal Housing finance agency se-
17	CURITY.—The term 'Federal Housing Finance Agen-
18	cy security' means a security issued by an associa-
19	tion through the Office of Securitization that con-
20	forms to the terms and conditions of section 1387.
21	"(5) Limited-Life Association.—The term
22	'limited-life association' means, with respect to an
23	association in default or in danger of default, an en-
24	tity organized by the Agency under section 1367(i)
25	with respect to such association.

1	"(6) Office of Securitization.—The term
2	'Office of Securitization' means the Office estab-
3	lished by section 1386.
4	"(7) Organizer.—The term 'organizer' means
5	the person or group of persons seeking to organize
6	an association.
7	"(8) Person.—The term 'person' means any
8	natural person or business entity.
9	"SEC. 1382. ESTABLISHMENT OF HOUSING FINANCE GUAR-
10	ANTY ASSOCIATIONS.
11	"(a) Director's Authority.—The Director is au-
12	thorized, under such regulations as the Director may pre-
13	scribe, to provide for the organization, incorporation, ex-
14	amination, operation, and regulation of housing finance
15	guaranty associations, and to issue charters for such enti-
16	ties.
17	"(b) Formation of Associations; Articles of
18	ASSOCIATION.—Subject to the terms of this Act and regu-
19	lations issued by the Director, an organizer may file an
20	application with the Director to establish an association.
21	The association may be chartered as a corporation, mutual
22	association, partnership, limited liability corporation, co-
23	operative, or any other organizational form that the orga-
24	nizer may deem appropriate. The Director may not require
25	the organizer to adopt any particular organizational form.

1	"(c) Contents of the Application.—An applica-
2	tion for establishment of an association shall include—
3	"(1) the proposed articles of association;
4	"(2) a statement of the general object and pur-
5	poses of the association;
6	"(3) the proposed capitalization and business
7	plan for the association;
8	"(4) information on the financial resources of
9	the organizers;
10	"(5) a statement of the relevant housing fi-
11	nance experience of the organizers;
12	"(6) identification of the proposed senior man-
13	agers of the association and the relevant experience
14	of such individuals; and
15	"(7) any other information the Director deter-
16	mines may be necessary to evaluate the background,
17	experience, and integrity of the organizers and the
18	proposed senior managers, or information otherwise
19	necessary to determine the likely success of the pro-
20	posed association.
21	"(d) Issuance of Charters and Chartering
22	Criteria.—
23	"(1) In general.—The Director may issue a
24	charter for an association to commence business if
25	the Director determines that the proposed associa-

1	tion would be consistent with the purposes of this
2	Act and the Housing Finance Reform Act of 2011,
3	and that the association would have the managerial
4	and financial resources to succeed.
5	"(2) Chartering Criteria.—In making the
6	determination under paragraph (1), the Director
7	shall consider the competence, experience, and integ-
8	rity of the organizer and proposed senior managers
9	of the association, and the financial resources and
10	future prospects of the proposed association. The
11	Director may not issue a charter if the organizer
12	fails to—
13	"(A) comply with all applicable formation
14	requirements;
15	"(B) provide all information requested by
16	the Director;
17	"(C) demonstrate the competence, experi-
18	ence, and integrity necessary to operate the as-
19	sociation in a safe or sound manner;
20	"(D) demonstrate sufficient financial re-
21	sources necessary to operate the association in
22	a safe or sound manner; or
23	"(E) provide the Director with assurances
24	that the association will make available to the
25	Director, on an on-going basis, such informa-

tion on the operations or activities of the association, or any affiliate of the association, that the Director deems necessary to ensure the safe and sound operation of the association and to enforce compliance with this Act.

"(3) EXPLANATION FOR DENIAL.—Within 30 days of denying any application for the issuance of a charter under this section, the Director shall provide the organizer with a written explanation of the basis for the denial.

"(e) Special Purpose Associations.—

- "(1) In General.—The Director may issue a special purpose charter to the organizer of an association if the operations of the proposed association would be limited to serving a particular mortgage market, such as multifamily housing, or a particular category of mortgage lenders, such as community banks. All provisions of this Act that apply to associations shall apply to special purpose associations, including the criteria for obtaining a charter.
- "(2) Nondiscrimination.—The operation of a special purpose association shall not be considered discriminatory for purposes of section 1385(a)(9).
- 24 "(f) Investments by Banking Organizations.—
- 25 A national bank, State bank, trust company, Federal or

State credit union, or other banking organization, including a bank holding company and a savings and loan holding company, may acquire an interest in an association, 4 and hold or dispose of such interest, subject to the provi-5 sions of this Act, and subject to the approval by the appropriate Federal banking agency for such institution. 6 7 "SEC. 1383. GENERAL POWERS OF ASSOCIATIONS. "An association may— 8 "(1) adopt and use a corporate seal; 9 "(2) adopt, amend, and repeal by-laws; 10 "(3) sue or be sued; 11 "(4) make contracts and guarantees, incur li-12 13 abilities, borrow money, issue notes, bonds, and 14 other obligations; "(5) purchase, receive, hold, and use real and 15 16 personal property and other assets necessary for the 17 conduct of its operations; 18 "(6) lend money; 19 "(7) invest, and reinvest funds, subject to the 20 limitations of sections 1384 and 1385; "(8) elect or appoint directors, officers, employ-21 22 ees, and agents; and "(9) issue securities, membership certificates, 23 and other forms of ownership interests. 24

1	"SEC. 1384. HOUSING FINANCE RELATED POWERS OF ASSO-
2	CIATIONS.
3	"In addition to its general powers under section
4	1383, an association may—
5	"(1) purchase, hold, sell, and otherwise deal in
6	conventional mortgages only for the purpose of—
7	"(A) creating a secondary market for such
8	mortgages, including new conventional mort-
9	gage products;
10	"(B) facilitating the securitization of con-
11	ventional mortgages; and
12	"(C) supporting multifamily housing;
13	"(2) issue, through the Office of Securitization,
14	Federal Housing Finance Agency securities;
15	"(3) establish a trust or similar entity that
16	shall not be subject to the claims made by creditors
17	of the association in order to provide for the sale of
18	beneficial interests in pools of mortgage loans or the
19	right to receive interest and principal from such
20	pools;
21	"(4) guarantee the timely payment of principal
22	and interest on Federal Housing Finance Agency se-
23	curities and charge a fee for such guarantee;
24	"(5) ensure that Federal Housing Finance
25	Agency securities are properly serviced, which shall
26	include the right to remove a mortgage servicer in

1	the event the association determines that such
2	servicer fails to perform contractual servicing obliga-
3	tions or other legal requirements imposed on mort-
4	gage servicers; and
5	"(6) hedge credit, interest rate and other risks
6	associated with the purchase and sale of conven-
7	tional mortgages.
8	"SEC. 1385. PROHIBITED ACTIVITIES.
9	"(a) In General.—An association may not—
10	"(1) originate a mortgage;
11	"(2) service a mortgage;
12	"(3) guarantee timely payment of principal or
13	interest on any mortgage-related security other than
14	a Federal Housing Finance Agency security;
15	"(4) invest in securities other than Federal
16	Housing Finance Agency securities, securities issued
17	by the Federal Government or any agency of the
18	Federal Government, and any other securities
19	deemed appropriate by the Director;
20	"(5) speculate on credit, interest rate, and
21	other risks;
22	"(6) underwrite, offer, sell, or solicit any form
23	of insurance;
24	"(7) purchase any mortgage from an institution
25	that holds a voting interest in the association:

1	"(8) purchase a conventional mortgage secured
2	by a property comprised of one-to-four family dwell-
3	ing units if the outstanding principal balance of the
4	mortgage at the time of purchase exceeds 80 percent
5	of the value of the property securing the mortgage,
6	unless—
7	"(A) the seller retains a participation of
8	not less than 10 percent in the mortgage;
9	"(B) for such period and under such cir-
10	cumstances as the Director may require, the
11	seller agrees to repurchase or replace the mort-
12	gage upon demand of the association in the
13	event that the mortgage is in default; or
14	"(C) that portion of the unpaid principal
15	balance of the mortgage which is in excess of
16	such 80 percent is guaranteed or insured by a
17	qualified insurer, as determined by the Direc-
18	tor.
19	"(9) discriminate against, or provide a pref-
20	erence to, any mortgage originator on the basis of
21	the charter or license of such originator, the asset
22	size of the originator, or the existence any ownership
23	interest in the association by the originator; or
24	"(10) engage in any activity that is not author-
25	ized by this Act.

1	"(b) Rule of Construction.—Subsection (a)(8)
2	shall not be construed to prevent an association from set-
3	ting standards related to the financial condition of origina-
4	tors from which it may acquire a conventional mortgage
5	or prevent an association from setting guarantee fees
6	based upon the volume of mortgages an originator sells
7	to the association.
8	"SEC. 1386. OFFICE OF SECURITIZATION.
9	"(a) In General.—The Director shall establish an
10	Office of Securitization within the Agency to facilitate the
11	securitization of conventional mortgages.
12	"(b) Functions of Office of
13	Securitization shall—
14	"(1) subject to section 1387, create and label
15	Federal Housing Finance Agency securities;
16	"(2) take such actions as may be necessary to
17	issue the catastrophic federal guarantee described in
18	section 1388 with respect to Federal Housing Fi-
19	nance Agency securities;
20	"(3) impose and collect the fee for the cata-
21	strophic federal guarantee;
22	"(4) administer and service Federal Housing
23	Finance Agency securities, including acting as trust-

ee for any trust established by an association for

- 1 purposes of facilitating the securitization of conven-
- 2 tional mortgages; and
- 3 "(5) engage in such other activities the Director
- 4 determines to be incidental to the securitization of
- 5 conventional mortgages.
- 6 "(c) Management of the Office of
- 7 Securitization shall be managed by the Deputy Director
- 8 of the Agency for Housing Finance Guarantee Associa-
- 9 tion, who shall be designated by the Director in accord-
- 10 ance with section 1391 and shall be subject to the direc-
- 11 tion and control of the Director.
- 12 "(d) No Economic Interest.—In the performance
- 13 of its functions, the Office of Securitization shall not as-
- 14 sume any economic interest in the securities issued by an
- 15 association.
- 16 "(e) Contracting Authority.—The Director may
- 17 contract with the Government National Mortgage Associa-
- 18 tion to perform any or all of the functions of the Office
- 19 of Securitization specified in subsection (b).
- 20 "SEC. 1387. FEDERAL HOUSING FINANCE AGENCY SECURI-
- 21 TIES.
- 22 "(a) IN GENERAL.—The Director shall establish, by
- 23 regulation, one or more standard forms for Federal Hous-
- 24 ing Finance Agency securities issued by associations.

1	"(b) Common Label; Standard Terms and Con-
2	DITIONS.—The forms required by subsection (a) shall—
3	"(1) identify the securities as Federal Housing
4	Finance Agency securities;
5	"(2) set forth the terms and conditions for the
6	payment of interest and principal on such securities;
7	"(3) state that such securities are guaranteed
8	by the full faith and credit of the United States,
9	subject to the limitations of section 1388(b);
10	"(4) address the servicing of Federal Housing
11	Finance Agency securities; and
12	"(5) include such other standardized terms and
13	conditions that the Director deems appropriate to
14	enhance the liquidity of the securities, and shall in-
15	clude a representation and warranty certifying that
16	a policy of a title insurance be in place to transfer
17	title-related risks to State licensed title insurance
18	companies for all conventional mortgages
19	collateralizing a Federal Housing Finance Agency
20	security.
21	"(c) Limitation.—The forms established by the Di-
22	rector pursuant to subsection (a) shall not prevent Federal
23	Housing Finance Agency securities to vary based upon—
24	"(1) the maturity of the securities;
25	"(2) the yield of the securities;

1	"(3) the type of conventional mortgages that
2	serve as collateral for the securities; or
3	"(4) such other terms and conditions that the
4	Director deems appropriate.
5	"(d) Temporary Regulation of Guarantee
6	Fees.—
7	"(1) GAO STUDY.—Not later than the expira-
8	tion of the 12-month period beginning upon the date
9	of the enactment of the Housing Finance Reform
10	Act of 2011, the Comptroller General of the United
11	States shall conduct a study to determine the mar-
12	ket value of the catastrophic guarantee under sec-
13	tion 1388 and submit to the Director a report set-
14	ting forth the findings of such study.
15	"(2) Amount.—Taking into consideration the
16	findings of the study pursuant to paragraph (1), the
17	Director shall establish a pricing structure for guar-
18	antee fees by associations that provides for a reason-
19	able rate of return to associations.
20	"(3) Quarterly adjustment.—After initially
21	establishing the pricing structure pursuant to para-
22	graph (2), the Director shall, on a calendar quar-
23	terly basis, review such prices and adjust the pricing

structure as appropriate.

1	"(4) Emergency adjustment.—The Director
2	may, at any time, adjust the prices and pricing
3	structure under this subsection if the Director deter-
4	mines that market conditions or other factors re-
5	quire such adjustment.
6	"(5) Termination of pricing structure.—
7	The Director shall monitor competition between as-
8	sociations to determine the first time at which both
9	are the following conditions exist:
10	"(A) There is sufficient competition be-
11	tween the associations.
12	"(B) The associations, individually and col-
13	lectively, are stable and sufficient to serve the
14	market.
15	Upon such a determination, the Director shall pro-
16	vide for the termination of the applicability and ad-
17	justment of pricing structure under this subsection
18	upon a date certain and shall terminate the pricing
19	structure on such date. On and after such date, each
20	association shall establish guarantee fees to be
21	charged by the association.
22	"(e) Disclosure Requirement.—
23	"(1) In General.—Federal Housing Finance
24	Agency securities shall not be registered securities

under the terms of the Securities Act of 1933 (15

- 1 U.S.C. 77a et seq.) and shall be exempt securities
- 2 for purposes of the Securities Exchange Act of 1934
- 3 (15 U.S.C. 78a et seq.).
- "(2) 4 DISCLOSURE REGULATION.—Notwith-5 standing paragraph (1), the Director shall, by regu-6 lation, ensure transparency of Federal Housing Fi-7 nance Agency securities by requiring each associa-8 tion to publicly disclose information about the com-9 position of each pool of mortgages backing the secu-10 rity, including the average loan-to-value ratio, the 11 average debt-to-income ratio, the average payment 12 history of the mortgagors, the number and value of 13 mortgages from each State, the distribution of mort-

16 "SEC. 1388. CATASTROPHIC FEDERAL GUARANTEE.

17 "(a) AUTHORIZATION.—Subject to the limitations in

originated in broker or non-broker channels.

gage coupon rates, and whether the mortgages were

- 18 subsection (b), and such other terms and conditions that
- 19 the Director deems appropriate, the Director shall guar-
- 20 antee the timely payment of the principal and interest of
- 21 Federal Housing Finance Agency securities, and the full
- 22 faith and credit of the United States is hereby pledged
- 23 to the payment of all amounts which may be required to
- 24 be paid as a result of such guarantee.

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1	"(b) Limitations.—A guarantee under this section
2	shall apply only if—
3	"(1) the association that issued the securities
4	has been placed into conservatorship or receivership
5	by the Director; and
6	"(2) the Reserve Fund established by section
7	1389 lacks sufficient funds to make the required
8	principal and interest payments.
9	"(c) Fee.—
10	"(1) Establishment.—The Director shall es-
11	tablish, on an annual basis, a fee to be paid by asso-
12	ciations for a guarantee issued under this section in
13	connection with Federal Housing Finance Agency
14	securities issued by such associations.
15	"(2) Administration.—The Director shall im-
16	pose and collect such fee through the Office of
17	Securitization.
18	"(3) Amount.—The Director shall establish
19	the fee at a level to ensure that amounts in the Re-
20	serve Fund are sufficient to cover potential claims
21	on such Fund, taking into consideration—
22	"(A) general economic conditions;
23	"(B) trends in housing prices; and
24	"(C) such other factors that the Director
25	deems appropriate.

1	"(d) Special Assessment To Repay Cost of
2	FEDERAL GUARANTEE.—
3	"(1) In general.—If the Director is required
4	to make payments pursuant to the catastrophic Fed-
5	eral guarantee authorized under subsection (a) in
6	excess of the amounts in the Reserve Fund, the Di-
7	rector shall impose a special assessment on associa-
8	tions to recoup all costs associated with the guar-
9	antee.
10	"(2) Criteria.—The Director, by regulation,
11	shall establish criteria for the imposition of a special
12	assessment. Such criteria shall—
13	"(A) apportion the assessment equally
14	among all associations; and
15	"(B) to the extent feasible and prudent,
16	permit associations to pay the assessment over
17	a period of time so that the assessment does
18	not cause an association to be undercapitalized
19	or otherwise materially impair the operations of
20	an association.
21	"(e) No Federal Support for Other Securi-
22	TIES OR OBLIGATIONS OF ASSOCIATIONS.—This Act may
23	not be construed to authorize or provide any guarantee
24	of any security or obligation of an association by the
25	United States or any agency or instrumentality of the

- 1 United States, other than Federal Housing Finance Agen-
- 2 cy securities issued by an association.
- 3 "SEC. 1389. RESERVE FUND.
- 4 "(a) Establishment; Credits.—The Director shall
- 5 establish a Reserve Fund, which shall be credited with all
- 6 fees imposed and collected pursuant to section 1388(c).
- 7 "(b) Organization.—The Reserve Fund shall be
- 8 maintained with a Federal Reserve Bank or with a deposi-
- 9 tory institution designated as a depository or fiscal agent
- 10 of the United States.
- 11 "(c) USE.—Amounts in the Reserve Fund shall be
- 12 used by the Director, through the Office of Securitization,
- 13 to make principal and interest payments to the owners of
- 14 Federal Housing Finance Agency securities issued by an
- 15 association that has been placed into conservatorship or
- 16 receivership—
- 17 "(1) for payment under guarantees issued
- under subsection (a) of section 1388 only under the
- terms provided in subsection (b) of such section; and
- 20 "(2) to the extent such amounts are not other-
- 21 wise needed, for investment in obligations of the
- 22 United States or in obligations guaranteed as to
- principal and interest by the United States.
- 24 "(d) Treasury Advance.—

1 "(1) IN GENERAL.—If amounts in the Reserve
2 Fund are insufficient to satisfy the liabilities of the
3 Fund, the Secretary of the Treasury shall advance
4 to the Fund such amounts as may be necessary to
5 meet the obligations of the Fund, as determined by
6 the Director and the Secretary, and the Director
7 shall agree to repay such advance on such terms and
8 conditions as required by the Secretary.

"(2) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated to the Secretary, without fiscal year limitation, such sums as may be necessary to carry out this subsection.

13 "SEC. 1390. SUPERVISION OF ASSOCIATIONS.

- 14 "(a) General Supervisory Authority of Director.—
- "(1) IN GENERAL.—The Director shall have supervisory authority over associations, and may issue such regulations, orders, and interpretations as the Director determines necessary to ensure that an association operates in a safe and sound manner.
 - "(2) USE OF EXISTING AUTHORITY.—Except as provided in this section, an association, an association-affiliated party, and a limited-life association shall be subject to the same supervisory and enforcement powers of the Director to the same extent as

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1	if an association was a regulated entity, the associa-
2	tion-affiliated party was an entity-affiliated party,
3	and the limited-life association was a limited-life en-
4	tity, including—
5	"(A) the enforcement powers under sec-
6	tions 1371 through 1379 (12 U.S.C. 4631–9);
7	"(B) authority to reclassify a capital clas-
8	sification (as established pursuant to subsection
9	(h)(2) of this section) as provided in section
10	1364(c) (12 U.S.C. 4614(c));
11	"(C) authority to restrict capital distribu-
12	tions in accordance with section 1364(e) (12
13	U.S.C. 4614(e));
14	"(D) authority to take prompt corrective
15	supervisory actions in response to capital classi-
16	fications as provided for in sections 1365 and
17	1366 (12 U.S.C. 4615, 4616); and
18	"(E) authority to appoint the Agency as
19	the conservator or a receiver in accordance with
20	section 1367 (12 U.S.C. 4617).
21	"(b) Examinations.—The Director shall conduct a
22	full-scope examination of an association not less frequently
23	than once every 12 months, and shall have real-time access
24	to all data and information related to the activities and
25	operations of an association.

1	"(c) Capital Standards.—
2	"(1) Establishment.—The Director shall es-
3	tablish, by regulation, risk-based and leverage cap-
4	ital standards for associations.
5	"(2) Criteria.—In setting the capital stand-
6	ards required by paragraph (1), the Director shall
7	take into consideration—
8	"(A) the risk associated with conventional
9	mortgages;
10	"(B) underwriting standards that apply to
11	conventional mortgages; and
12	"(C) such other factors as the Director
13	deems appropriate.
14	"(d) Management and Operational Stand-
15	ARDS.—The Director shall establish, by regulation, stand-
16	ards for the management and operations of associations,
17	including standards related to—
18	"(1) adequacy of internal controls and informa-
19	tion systems taking into account the nature and
20	scale of business operations;
21	"(2) independence and adequacy of internal
22	audit systems;
23	"(3) management of interest rate risk exposure;
24	"(4) management of market risk, including
25	standards that provide for systems that accurately

1	measure, monitor, and control market risks and, as
2	warranted, that establish limitations on market risk;
3	"(5) adequacy and maintenance of liquidity and
4	reserves;
5	"(6) management of asset growth;
6	"(7) investments and acquisitions of assets con-
7	sistent with this Act;
8	"(8) overall risk management processes, includ-
9	ing adequacy of oversight by senior management and
10	the board of directors and of processes and policies
11	to identify, measure, monitor, and control material
12	risks, including reputational risks, and for adequate,
13	well-tested business resumption plans for all major
14	systems with remote site facilities to protect against
15	disruptive events;
16	"(9) management of credit and counterparty
17	risk, including systems to identify concentrations of
18	credit risk and prudential limits to restrict exposure
19	of the association to a single counterparty or groups
20	of related counterparties;
21	"(10) maintenance of adequate records, in ac-
22	cordance with consistent accounting policies and
23	practices that enable the Director to evaluate the fi-
24	nancial condition of the association; and

1	"(11) such other operational and management
2	standards as the Director determines to be appro-
3	priate.
4	"(e) Underwriting Standards for Conven-
5	TIONAL MORTGAGES.—
6	"(1) REGULATION REQUIRED.—The Director
7	shall establish, by regulation, underwriting stand-
8	ards for conventional mortgage purchased by an as-
9	sociation. Such standards shall be the same as the
10	standards established by the Bureau for Consumer
11	Financial Protection of the Federal Reserve System
12	for qualified mortgages pursuant to section 129C(b)
13	of the Truth in Lending Act (15 U.S.C. 1639c(b);
14	as added by section 1412 of the Dodd-Frank Wall
15	Street Reform and Consumer Protection Act (124
16	Stat. 2145)).
17	"(2) Definition.—For purposes of this sub-
18	section, the term 'conventional mortgage' means a
19	loan that—
20	"(A) is secured by a mortgage, lien, or
21	other security interest on a—
22	"(i) a one-to-four family residence
23	that is the principal residence of the mort-
24	gagor,

1	"(ii) a property comprising five or
2	more family dwelling units;
3	"(iii) a manufactured home that is the
4	principal residence of the mortgagor; or
5	"(iv) the stock or membership interest
6	or certificate issued to a tenant-stockholder
7	or resident-member of a cooperative hous-
8	ing corporation, as defined in section 216
9	of the Internal Revenue Code of 1986, and
10	in the proprietary lease, occupancy agree-
11	ment, or right of tenancy in the dwelling
12	union of the tenant-stockholder or resi-
13	dent-member in such cooperative housing
14	corporation;
15	"(B) is a subordinate mortgage or lien
16	on—
17	"(i) a one-to-four family residence
18	that is the principal residence of the mort-
19	gage; or
20	"(ii) a property that comprises five or
21	more family dwelling units:
22	"(C) is not insured or guaranteed under—
23	"(i) the National Housing Act (12
24	U.S.C. 1701 et seq.);

1	"(ii) title V of the Housing Act of
2	1949 (42 U.S.C. 1471 et seq.);
3	"(iii) chapter 37 of title 38, United
4	States Code; or
5	"(D) meets the underwriting standards set
6	by the Director pursuant to paragraph (1).
7	"(f) Limitation on Maximum Original Principal
8	Amount.—The Director shall prohibit any association
9	from purchasing any conventional mortgage for which the
10	maximum original principal obligation exceeds the greater
11	of—
12	"(1) 150 percent of the average home price in
13	the United States for a residence having the same
14	number of dwelling units as the residence subject to
15	the mortgage; or
16	"(2) 150 percent of the median price, for the
17	area in which the residence subject the mortgage is
18	located for a residence having the same number of
19	dwelling units as the residence subject to the mort-
20	gage.
21	"(g) Reporting Requirements.—
22	"(1) IN GENERAL.—An association shall submit
23	to the Director such reports, containing such infor-
24	mation and in such form and at such times, as the

1	Director deems necessary to assess the condition,
2	operations and activities of the association.
3	"(2) Information regarding areas and
4	MARKETS SERVED.—
5	"(A) Submission of information.—The
6	Director shall require each association to sub-
7	mit data annually to the Director that the Di-
8	rector determines is sufficient to indicate the
9	geographic areas and market segments being
10	served by the association.
11	"(B) Public availability.—Upon re-
12	ceipt of information submitted pursuant to sub-
13	paragraph (A), the Director shall make such in-
14	formation available to the public in a form and
15	manner determined appropriate by the Director.
16	"(h) Prompt Corrective Actions.—
17	"(1) Establishment and Criteria.—The Di-
18	rector, by regulation, shall—
19	"(A) establish the capital classifications
20	specified under paragraph (2) for associations;
21	"(B) establish criteria for each such cap-
22	ital classification based upon the amount and
23	types of capital held by an association; and
24	"(C) classify each association according to
25	such capital classifications.

1	"(2) Capital Classifications.—The capital
2	classifications specified under this paragraph are—
3	"(A) adequately capitalized;
4	"(B) undercapitalized;
5	"(C) significantly undercapitalized; and
6	"(D) critically undercapitalized.
7	"(i) Conservatorship and Receivership.—
8	"(1) Additional grounds for appoint-
9	MENT.—In addition to the grounds for the appoint-
10	ment of conservator or receiver under section
11	1367(a)(3) (12 U.S.C. 4617(a)(3)), the Director
12	shall appoint the Agency as the conservator or re-
13	ceiver of an association if the association fails to
14	make a timely payment of principal or interest on a
15	Federal Housing Finance Agency security issued by
16	the association.
17	"(2) Limited-life association.—If the Agen-
18	cy is appointed as receiver for an association, the
19	Agency, as receiver, may organize a limited life asso-
20	ciation to assume the assets and purchase the liabil-
21	ities of the association subject to the same provisions
22	applicable under section 1367(i) to a limited-life reg-
23	ulated entity appointed for a regulated entity, and
24	such limited-life association shall, by operation of
25	law and immediately upon its organization, succeed

- 1 to the charter of the association and operate in ac-
- 2 cordance with such charter, this Act, and any other
- 3 provision of law to which the association is subject.
- 4 "SEC. 1391. AGENCY OPERATIONS.
- 5 "(a) Applications Processing Division.—The
- 6 Director shall establish a division within the Agency to
- 7 accept and process applications for the formation of asso-
- 8 ciations, and shall employ accountants, financial analysts,
- 9 lawyers, and such other personnel as the Director deter-
- 10 mines necessary to evaluate the qualifications of the orga-
- 11 nizer or organizers and the financial prospects of a pro-
- 12 posed association.
- 13 "(b) AUDITING DIVISION.—The Director shall estab-
- 14 lish a division within the Agency to conduct regular audits
- 15 of the processes and systems used by associations. Such
- 16 audits shall include a review of loan files and systems for
- 17 tracking loan documents.
- 18 "(c) Deputy Director for Housing Finance
- 19 Guarantee Associations.—
- 20 "(1) IN GENERAL.—The Agency shall have a
- 21 Deputy Director for Housing Finance Guarantee As-
- sociations, who shall be designated by the Director
- from among individuals with demonstrated under-
- standing of housing markets and housing finance.

1 "(2) Functions.—The Deputy Director for 2 Housing Finance Guarantee Associations shall have such functions, powers, and duties with respect to 3 4 the formation, regulation, and supervision of associa-5 operations of the Office and the 6 Securitization as the Director shall prescribe. "(3) Limitations.—The Deputy Director for 7 8 Housing Finance Guarantee Associations may not— 9 "(A) have any direct or indirect financial interest in any association or regulated entity; 10 11 "(B) hold any office, position, or employ-12 ment in any association or regulated entity; or 13 "(C) have served as an executive officer or 14 director of any association or regulated entity 15 at any time during the 3-year period preceding 16 the date of the designation of such individual by 17 the Director. 18 "(d) Annual Assessment of Agency Oper-19 ATIONS.—In addition to the general authority of the Fed-20 eral Housing Finance Oversight Board provided under 21 section 1313A (12 U.S.C. 4513a), the Board, annually, 22 shall— 23 "(1) conduct an assessment of the operations

and resources of the Agency to determine whether

the Director and the Agency have the powers, sys-

24

- tems, personnel, and other resources necessary to
- 2 charter, supervise, and regulate associations;
- 3 "(2) make recommendations to the Director
- 4 based upon the assessment required in paragraph
- 5 (1); and
- 6 "(3) report the results of the assessment under
- 7 this subsection and any recommendations pursuant
- 8 to such assessment to the Congress.
- 9 "(e) Assessments and Other Fees.—The Direc-
- 10 tor shall establish, by regulation, such assessments and
- 11 fees the Director deems necessary to cover the Agency's
- 12 direct and indirect costs for chartering, supervising, and
- 13 regulating associations under this subtitle, including all
- 14 costs associated with the establishment and operation of
- 15 the Office of Securitization.
- 16 "SEC. 1392. APPLICABLE LAW.
- 17 "(a) In General.—All authorized activities of an as-
- 18 sociation shall be governed by Federal law and subject to
- 19 exclusive regulation and supervision by the Agency. No
- 20 State may prevent or restrict an association from engag-
- 21 ing directly or indirectly in any activity authorized under
- 22 or pursuant to this subtitle.
- 23 "(b) Limitation.—Subsection (a) may not be con-
- 24 strued to prevent the application of nondiscriminatory

- 1 State laws that apply to all businesses operating in a
- 2 State, including criminal, tax, and zoning laws.
- 3 "SEC. 1393. JUDICIAL REVIEW.
- 4 "(a) IN GENERAL.—An association affected by an ac-
- 5 tion of the Director may seek review of such action in an
- 6 appropriate Federal court.
- 7 "(b) Private Rights of Action.—Nothing in this
- 8 Act may be construed to create a private right of action
- 9 on behalf of any person against an association, or any offi-
- 10 cer or director of an association.
- 11 "SEC. 1394. BUDGET NEUTRALITY.
- 12 "The Director shall exercise the authority provided
- 13 in this subtitle over the formation, regulation, and super-
- 14 vision of associations and the operations of the Office of
- 15 Securitization so as to ensure that associations and the
- 16 Office of Securitization operate in a manner that does not
- 17 increase the budget deficit, or debt, of the Federal Govern-
- 18 ment.".
- 19 SEC. 4. TRANSITION.
- 20 (a) Transition Plan.—Not later than six months
- 21 after the date of the enactment of this Act, the Director
- 22 of the Federal Housing Finance Agency shall submit to
- 23 the Congress a plan that provides for—
- 24 (1) the winding down of the enterprises; and

1	(2) the formation, supervision, and regulation
2	of associations as provided in subtitle D of the Fed-
3	eral Housing Enterprises Financial Safety and
4	Soundness Act of 1992, as added by the amendment
5	made by section 3 of this Act.
6	(b) Contents of Plan.—The plan required by sub-
7	section (a) shall provide for—
8	(1) measures to ensure the continued operation
9	of the enterprises during the transition period, in-
10	cluding the retention of qualified personnel;
11	(2) the transfer of qualified personnel and sys-
12	tems from the enterprises to associations;
13	(3) the implementation of the transitional ac-
14	tions required by subsections (b) through (m) of this
15	section; and
16	(4) such other matters as the Director deems
17	appropriate.
18	(c) Repeal of Affordable Housing Goals.—
19	(1) Repeal.—The Federal Housing Enter-
20	prises Financial Safety and Soundness Act of 1992
21	is amended by striking sections 1331 through 1336
22	(12 U.S.C. 4561–6).
23	(2) Conforming amendments.—Federal
24	Housing Enterprises Financial Safety and Sound-
25	ness Act of 1992 is amended—

1	(A) in section 1303(28) (12 U.S.C.
2	4502(28)), by striking "and, for the purposes"
3	and all that follows through "designated dis-
4	aster areas";
5	(B) in section $1324(b)(1)(A)$ (12 U.S.C.
6	4544(b)(1)(A))—
7	(i) by striking clauses (i), (ii), and
8	(iv);
9	(ii) in clause (iii), by inserting "and"
10	after the semicolon at the end; and
11	(iii) by redesignating clauses (iii) and
12	(v) as clauses (i) and (ii), respectively;
13	(C) in section 1338(c)(10) (12 U.S.C.
14	4568(e)(10)), by striking subparagraph (E);
15	(D) in section 1339(h) (12 U.S.C. 4569),
16	by striking paragraph (7);
17	(E) in section 1341 (12 U.S.C. 4581)—
18	(i) in subsection (a)—
19	(I) in paragraph (1), by inserting
20	"or" after the semicolon at the end;
21	(II) in paragraph (2), by striking
22	the semicolon at the end and inserting
23	a period; and
24	(III) by striking paragraphs (3)
25	and (4); and

1	(ii) in subsection (b)(2)—
2	(I) in subparagraph (A), by in-
3	serting "or" after the semicolon at the
4	end;
5	(II) by striking subparagraphs
6	(B) and (C); and
7	(III) by redesignating subpara-
8	graph (D) as subparagraph (B);
9	(F) in section 1345(a) (12 U.S.C.
10	4585(a))—
11	(i) in paragraph (1), by inserting "or"
12	after the semicolon at the end;
13	(ii) in paragraph (2), by striking the
14	semicolon at the end and inserting a pe-
15	riod; and
16	(iii) by striking paragraphs (3) and
17	(4); and
18	(G) in section $1371(a)(2)$ (12 U.S.C.
19	4631(a)(2))—
20	(i) by striking "with any housing goal
21	established under subpart B of part 2 of
22	subtitle A of this title,"; and
23	(ii) by striking "section 1336 or".
24	(d) Requirement for Enterprises To Pay
25	STATE AND LOCAL TAXES.—

1	(1) Fannie Mae.—Effective on the date of the
2	enactment of this Act, paragraph (2) of section
3	309(c) of the Federal National Mortgage Association
4	Charter Act (12 U.S.C. 1723a(c)(2)) is amended—
5	(A) by striking "shall be exempt from"
6	and inserting "shall be subject to"; and
7	(B) by striking "except that any" and in-
8	serting "and any".
9	(2) Freddie Mac.—Effective on the date of
10	the enactment of this Act, section 303(e) of the Fed-
11	eral Home Loan Mortgage Corporation Act (12
12	U.S.C. 1452(e)) is amended—
13	(A) by striking "shall be exempt from"
14	and inserting "shall be subject to"; and
15	(B) by striking "except that any" and in-
16	serting "and any".
17	(e) Designation of Deputy Director for Hous-
18	ING FINANCE GUARANTEE ASSOCIATIONS.—Not later
19	than six months after the date of the enactment of this
20	Act, the Director shall designate the Deputy Director for
21	Housing Finance Guarantee Associations authorized by
22	section 1391(c) of the Federal Housing Enterprises Fi-
23	nancial Safety and Soundness Act of 1992, as added by
24	the amendment made by section 3 of this Act.

1	(f) Establishment of Office of Securitization
2	AND CREATION OF STANDARDIZED MORTGAGE SECU-
3	RITY.—Not later than 12 months after the date of the
4	enactment of this Act, the Director shall—
5	(1) provide for the establishment of the Office
6	of Securitization, as authorized by section 1386 of
7	the Federal Housing Enterprises Financial Safety
8	and Soundness Act of 1992, as added by the amend-
9	ment made by section 3 of this Act;
10	(2) create the standardized mortgage security
11	forms required by section 1387 of the Federal Hous-
12	ing Enterprises Financial Safety and Soundness Act
13	of 1992, as added by the amendment made by sec-
14	tion 3 of this Act; and
15	(3) require, in a manner that does not disrupt
16	or impair trading in existing mortgage securities
17	issued by the enterprises, that the enterprises use
18	the standardized mortgage security forms when
19	issuing new mortgage securities.
20	(g) Reduction in Mortgage Asset Portfolios
21	OF ENTERPRISES.—
22	(1) IN GENERAL.—Not later than 12 months
23	after the date of enactment of this Act, the Director
24	shall publish, in final form, a regulation that re-

quires each enterprise to reduce its total mortgage

- 1 assets to not more than \$250,000,000,000, within 5 2 years of the date of the enactment of this Act.
- 3 (2) Definition.—For purposes of this paragraph, the term "total mortgage assets" means, with 4 5 respect to an enterprise, mortgages, mortgage loans, 6 mortgage-related securities, participation certificates, 7 mortgage-backed commercial paper, obligations of 8 real estate investment conduits and similar assets, in 9 each case to the extent that such assets would ap-10 pear on the balance sheet of the enterprise in ac-11 cordance with generally accepted accounting prin-12 ciples in effect in the United States as of September 13 7, 2008.
- 14 (h) Increase in Guarantee Fees Charged by 15 Enterprises.—
- (1) IN GENERAL.—Not later than 12 months 16 17 after the date of the enactment of this Act, the Di-18 rector shall, taking into consideration the study 19 under section 1387(d)(1) of the Federal Housing 20 Enterprises Financial Safety and Soundness Act of 21 1992, as added by the amendment made by section 22 3 of this Act, issue in final form a regulation that 23 directs the enterprises to increase, over a three-year 24 period, guarantee fees to more accurately reflect the 25 risk assumed by the guarantee.

1 (2) Definition.—For purposes of this sub-2 section, the term "guarantee fee" means a fee charged by an enterprise in connection with any 3 4 guarantee, issued by the enterprise, of the timely 5 payment of principal and interest on securities, 6 notes, and other obligations based on or backed by 7 mortgages on residential real property. Such term 8 includes— 9 (A) the guarantee fee charged by the Fed-10 eral National Mortgage Association with respect 11 to mortgage-backed securities; and 12 (B) the management and guarantee fee 13 charged by the Federal Home Loan Mortgage 14 Corporation with respect to participation certifi-15 cates. 16 (i) Conforming Loan Limits.—Effective upon the date of the enactment of this Act, section 146 of the Con-18 tinuing Appropriations Act, 2011 (Public Law 111–242; 124 Stat. 2615) is amended by adding at the end the fol-19 lowing new subsection: 20 "(c) 21 EXTENSION Until END OF Conservatorships.—Notwithstanding any provision of 23 subsection (a) or (b), such subsections shall apply with respect to mortgages originated during the period that be-

gins at the conclusion of fiscal year 2011 and ends upon

- 1 the termination of the conservatorship of the Federal Na-
- 2 tional Mortgage Association or the Federal Home Loan
- 3 Mortgage Corporation, as applicable, pursuant to section
- 4 4(l) of the Housing Finance Reform Act of 2011.".
- 5 (j) Finalization of Regulations Governing As-
- 6 SOCIATIONS, FORMATION THE APPLICATIONS AND AUDIT-
- 7 ING DIVISIONS.—Not later than 12 months after the date
- 8 of the enactment of this Act, the Director shall—
- 9 (1) issue, in final form regulations governing
- the chartering, operations, and supervision of asso-
- ciations, including required capital and other pru-
- dential standards; and
- 13 (2) establish the applications and auditing divi-
- sions required by section 1391 of the Federal Hous-
- ing Enterprises Financial Safety and Soundness Act
- of 1992, as added by the amendment made by sec-
- tion 3 of this Act.
- 18 (k) Notification to Congress and Acceptance
- 19 OF CHARTER APPLICATIONS.—Following the completion
- 20 of the actions required under subsection (j), the Director
- 21 shall—
- (1) notify the Congress that the Agency has
- taken all appropriate actions to begin the process of
- chartering, supervising and regulating associations,
- 25 and

1	(2) may commence accepting, and acting upon,
2	applications for the chartering of associations.
3	(l) Mandatory Receivership.—The Director shall
4	place the enterprises into receivership no later than one
5	year after five or more associations, two of which are not
6	special purpose associations, have been chartered.
7	(m) Federal Support for Existing Obligations
8	OF FANNIE MAE AND FREDDIE MAC.—The full faith and
9	credit of the United States is hereby pledged to the pay-
10	ment of all debt obligations of the enterprises and all
11	mortgage-backed securities issued by the enterprises, until
12	such obligations and securities mature or are redeemed.
13	(n) Definitions.—For purposes of this section, the
14	following definitions shall apply:
15	(1) AGENCY.—The term "Agency" means the
16	Federal Housing Finance Agency.
17	(2) Association; conventional mortgage;
18	OFFICE OF SECURITIZATION; REGULATED ENTITY.—
19	The terms "association", "conventional mortgage",
20	"Office of Securitization", and "regulated entity"
21	have the meanings given such terms in section 1381
22	of the Federal Housing Enterprises Financial Safety
23	and Soundness Act of 1992.
24	(3) DIRECTOR.—The term "Director" means
25	the Director of the Agency.

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(4) Enterprise.—The term "enterprise" has
 1
 2
        the meaning given such term in section 1303 of the
 3
        Federal Housing Enterprises Financial Safety and
 4
        Soundness Act of 1992 (12 U.S.C. 4502).
             (5) Transition Period.—The term "transi-
 5
 6
        tion period" means the period that begins upon the
 7
        date of the enactment of this Act and ends upon ap-
 8
        pointment of receivers for both enterprises pursuant
 9
        to subsection (m).
10
   SEC. 5. TECHNICAL AND CONFORMING AMENDMENTS.
11
        Federal Housing Enterprises Financial Safety and
12
    Soundness Act of 1992 is amended—
13
             (1) in section 1303(28) (12 U.S.C. 4502(28)),
14
        by striking "and, for the purposes" and all that fol-
15
        lows through "designated disaster areas";
16
             (2)
                  in
                     section
                               1324(b)(1)(A) (12)
                                                     U.S.C.
17
        4544(b)(1)(A)—
18
                  (A) by striking clauses (i), (ii), and (iv);
19
                  (B) in clause (iii), by inserting "and" after
20
             the semicolon at the end; and
21
                  (C) by redesignating clauses (iii) and (v)
22
             as clauses (i) and (ii), respectively;
23
             (3)
                   in
                       section
                                 1338(c)(10)
                                               (12)
                                                      U.S.C.
24
        4568(c)(10)), by striking subparagraph (E);
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1	(4) in section 1339(h) (12 U.S.C. 4569), by
2	striking paragraph (7);
3	(5) in section 1341 (12 U.S.C. 4581)—
4	(A) in subsection (a)—
5	(i) in paragraph (1), by inserting "or"
6	after the semicolon at the end;
7	(ii) in paragraph (2), by striking the
8	semicolon at the end and inserting a pe-
9	riod; and
10	(iii) by striking paragraphs (3) and
11	(4); and
12	(B) in subsection (b)(2)—
13	(i) in subparagraph (A), by inserting
14	"or" after the semicolon at the end;
15	(ii) by striking subparagraphs (B) and
16	(C); and
17	(iii) by redesignating subparagraph
18	(D) as subparagraph (B);
19	(6) in section 1345(a) (12 U.S.C. 4585(a))—
20	(A) in paragraph (1), by inserting "or"
21	after the semicolon at the end;
22	(B) in paragraph (2), by striking the semi-
23	colon at the end and inserting a period; and
24	(C) by striking paragraphs (3) and (4);
25	and

1	(7) in section $1371(a)(2)$ (12 U.S.C.
2	4631(a)(2))—
3	(A) by striking "with any housing goal es-
4	tablished under subpart B of part 2 of subtitle
5	A of this title,"; and
6	(B) by striking "section 1336 or".
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