114TH CONGRESS 1ST SESSION

H. R. 1734

AN ACT

To amend subtitle D of the Solid Waste Disposal Act to encourage recovery and beneficial use of coal combustion residuals and establish requirements for the proper management and disposal of coal combustion residuals that are protective of human health and the environment.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Improving Coal Combustion Residuals Regulation Act of
- 6 2015".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title and table of contents.
 - Sec. 2. Management and disposal of coal combustion residuals.
 - Sec. 3. 2000 regulatory determination.
 - Sec. 4. Technical assistance.
 - Sec. 5. Federal Power Act.
- 9 SEC. 2. MANAGEMENT AND DISPOSAL OF COAL COMBUS-
- 10 TION RESIDUALS.
- 11 (a) IN GENERAL.—Subtitle D of the Solid Waste Dis-
- 12 posal Act (42 U.S.C. 6941 et seq.) is amended by adding
- 13 at the end the following:
- 14 "SEC. 4011. MANAGEMENT AND DISPOSAL OF COAL COM-
- 15 BUSTION RESIDUALS.
- 16 "(a) State Permit Programs for Coal Combus-
- 17 TION RESIDUALS.—Each State may adopt, implement,
- 18 and enforce a coal combustion residuals permit program
- 19 in accordance with this section.
- 20 "(b) STATE ACTIONS.—
- 21 "(1) NOTIFICATION.—Not later than 6 months
- 22 after the date of enactment of this section (except
- as provided by the deadline identified under sub-

section (d)(3)(B)), the Governor of each State shall notify the Administrator, in writing, whether such State will adopt and implement a coal combustion residuals permit program.

"(2) Certification.—

"(A) IN GENERAL.—Not later than 24 months after the date of enactment of this section (except as provided in subparagraph (B) and subsection (f)(1)(A)), in the case of a State that has notified the Administrator that it will implement a coal combustion residuals permit program, the head of the lead State implementing agency shall submit to the Administrator a certification that such coal combustion residuals permit program meets the requirements described in subsection (c).

"(B) Extension.—

"(i) REQUIREMENTS.—The Administrator may extend the deadline for submission of a certification for a State under subparagraph (A) for a period of 12 months if the State submits to the Administrator a request for such an extension that—

1	"(I) describes the efforts of the
2	State to meet such deadline;
3	"(II) demonstrates that the legis-
4	lative or rulemaking procedures of
5	such State render the State unable
6	meet such deadline; and
7	"(III) provides the Administrator
8	with a detailed schedule for comple-
9	tion and submission of the certifi-
10	cation.
11	"(ii) Determination.—If the Ad-
12	ministrator does not approve or deny a re-
13	quest submitted under clause (i) by the
14	date that is 30 days after such submission,
15	the request shall be deemed approved.
16	"(C) Contents.—A certification sub-
17	mitted under this paragraph shall include—
18	"(i) a letter identifying the lead State
19	implementing agency, signed by the head
20	of such agency;
21	"(ii) identification of any other State
22	agencies involved with the implementation
23	of the coal combustion residuals permit
24	program;

1 "(iii) an explanation of how the	State
2 coal combustion residuals permit pro	gram
meets the requirements of this section	n, in-
4 cluding—	
5 "(I) a description of	the
6 State's—	
7 "(aa) process to inspe	ct or
8 otherwise determine compl	iance
9 with such permit program;	
10 "(bb) process to enforce	e the
11 requirements of such permit	pro-
12 gram;	
13 "(cc) public particip	ation
process for the promulga	ation,
amendment, or repeal of re	egula-
tions for, and the issuance	e of
permits under, such permit	pro-
18 gram; and	
19 "(dd) statutes, regular	tions,
or policies pertaining to p	oublic
21 access to information, incl	ading
information on groundwater	mon-
23 itoring data, structural sta	bility
24 assessments, emergency a	ection
25 plans, fugitive dust control p	olans,

1	notifications of closure (including
2	any certification of closure by a
3	qualified professional engineer),
4	and corrective action remedies;
5	and
6	"(II) identification of any
7	changes to the definitions under sec-
8	tion 257.53 of title 40, Code of Fed-
9	eral Regulations, for purposes of the
10	State coal combustion residuals per-
11	mit program, including a reasonable
12	basis for such changes, as required
13	under subsection (l)(4);
14	"(iv) a statement that the State has
15	in effect, at the time of certification, stat-
16	utes or regulations necessary to implement
17	a coal combustion residuals permit pro-
18	gram that meets the requirements de-
19	scribed in subsection (c);
20	"(v) copies of State statutes and regu-
21	lations described in clause (iv);
22	"(vi) a plan for a response by the
23	State to a release at a structure or inactive
24	surface impoundment that has the poten-
25	tial for impact beyond the site on which

1	the structure or inactive surface impound-
2	ment is located; and
3	"(vii) a plan for coordination among
4	States in the event of a release that
5	crosses State lines.
6	"(D) UPDATES.—A State may update the
7	certification as needed to reflect changes to the
8	coal combustion residuals permit program.
9	"(3) Maintenance of 4005(e) or 3006 pro-
10	GRAM.—In order to adopt or implement a coal com-
11	bustion residuals permit program under this section
12	(including pursuant to subsection (f)), the lead State
13	implementing agency shall maintain an approved
14	permit program or other system of prior approval
15	and conditions under section 4005(c) or an author-
16	ized program under section 3006.
17	"(c) Requirements for a Coal Combustion Re-
18	SIDUALS PERMIT PROGRAM.—A coal combustion residuals
19	permit program shall consist of the following:
20	"(1) General requirements.—
21	"(A) Permits.—The implementing agency
22	shall require that owners or operators of struc-
23	tures apply for and obtain permits incor-
24	porating the applicable requirements of the coal
25	combustion residuals permit program.

1	"(B) Public availability of informa-
2	TION.—Except for information with respect to
3	which disclosure is prohibited under section
4	1905 of title 18, United States Code, the imple-
5	menting agency shall ensure that—
6	"(i) documents for permit determina-
7	tions are made publicly available for review
8	and comment under the public participa-
9	tion process of the coal combustion residu-
10	als permit program;
11	"(ii) final determinations on permit
12	applications are made publicly available;
13	"(iii) information on groundwater
14	monitoring data, structural stability as-
15	sessments, emergency action plans, fugitive
16	dust control plans, notifications of closure
17	(including any certification of closure by a
18	qualified professional engineer), and cor-
19	rective action remedies required pursuant
20	to paragraph (2), collected in a manner de-
21	termined appropriate by the implementing
22	agency, is publicly available, including on
23	an Internet website; and
24	"(iv) information regarding the exer-
25	cise by the implementing agency of any

1	discretionary authority granted under this
2	section and not provided for in the rule de-
3	scribed in subsection (l)(1) is made pub-
4	licly available.
5	"(C) AGENCY AUTHORITY.—
6	"(i) In general.—The implementing
7	agency shall—
8	"(I) obtain information necessary
9	to determine whether the owner or op-
10	erator of a structure is in compliance
11	with the requirements of the coal com-
12	bustion residuals permit program;
13	"(II) conduct or require moni-
14	toring or testing to ensure that struc-
15	tures are in compliance with the re-
16	quirements of the coal combustion re-
17	siduals permit program; and
18	"(III) enter any site or premise
19	at which a structure or inactive coal
20	combustion residuals surface im-
21	poundment is located for the purpose
22	of inspecting such structure or surface
23	impoundment and reviewing relevant
24	records.

1	"(ii) Monitoring and testing.—If
2	monitoring or testing is conducted under
3	clause (i)(II) by or for the implementing
4	agency, the implementing agency shall, if
5	requested, provide to the owner or oper-
6	ator—
7	"(I) a written description of the
8	monitoring or testing completed;
9	"(II) at the time of sampling, a
10	portion of each sample equal in vol-
11	ume or weight to the portion retained
12	by or for the implementing agency;
13	and
14	"(III) a copy of the results of
15	any analysis of samples collected by or
16	for the implementing agency.
17	"(2) Criteria.—The implementing agency
18	shall apply the following criteria with respect to
19	structures:
20	"(A) Design requirements.—For new
21	structures, including lateral expansions of exist-
22	ing structures, the criteria regarding design re-
23	quirements described in sections 257.70 and
24	257.72 of title 40, Code of Federal Regulations,
25	as applicable.

1	"(B) Groundwater monitoring and
2	CORRECTIVE ACTION.—
3	"(i) In general.—Except as pro-
4	vided in clause (ii), for all structures, the
5	criteria regarding groundwater monitoring
6	and corrective action requirements de-
7	scribed in sections 257.90 through 257.98
8	of title 40, Code of Federal Regulations,
9	including—
10	"(I) for the purposes of detection
11	monitoring, the constituents described
12	in appendix III to part 257 of title
13	40, Code of Federal Regulations; and
14	(Π) for the purposes of assess-
15	ment monitoring, establishing a
16	groundwater protection standard, and
17	assessment of corrective measures, the
18	constituents described in appendix IV
19	to part 257 of title 40, Code of Fed-
20	eral Regulations.
21	"(ii) Exceptions and additional
22	AUTHORITY.—
23	"(I) ALTERNATIVE POINT OF
24	COMPLIANCE.—Notwithstanding sec-
25	tion 257.91(a)(2) of title 40, Code of

1 Federal Regulations, the imple-2 menting agency may establish the rel-3 evant point of compliance for the 4 down-gradient monitoring system as provided in section 258.51(a)(2) of 6 title 40, Code of Federal Regulations. "(II) 7 ALTERNATIVE GROUND-8 WATER PROTECTION STANDARDS.— 9 Notwithstanding section 257.95(h) of 10 title 40, Code of Federal Regulations, 11 the implementing agency may estab-12 lish an alternative groundwater pro-13 tection standard as provided in section 14 258.55(i) of title 40, Code of Federal 15 Regulations. 16 "(III) ABILITY TO DETERMINE 17 THAT CORRECTIVE ACTION IS NOT 18 NECESSARY OR TECHNICALLY FEA-19 SIBLE.—Notwithstanding section 20 257.97 of title 40, Code of Federal 21 Regulations, the implementing agency 22 may determine that remediation of a 23 release from a structure is not nec-24 essary provided in section as

1	258.57(e) of title 40, Code of Federal
2	Regulations.
3	"(IV) GENERAL AUTHORITY RE-
4	LATING TO GROUNDWATER MONI-
5	TORING AND CORRECTIVE ACTION.—
6	Notwithstanding sections 257.90
7	through 257.98 of title 40, Code of
8	Federal Regulations, the imple-
9	menting agency may authorize alter-
10	native groundwater monitoring and
11	corrective action requirements pro-
12	vided that such requirements are no
13	less stringent than the alternative re-
14	quirements authorized to be estab-
15	lished under subpart E of part 258 of
16	title 40, Code of Federal Regulations.
17	"(V) Opportunity for correc-
18	TIVE ACTION FOR UNLINED SURFACE
19	IMPOUNDMENTS.—Notwithstanding
20	section 257.101(a)(1) of title 40, Code
21	of Federal Regulations, the imple-
22	menting agency may allow the owner
23	or operator of an existing structure
24	that is an unlined surface impound-
25	ment—

1	"(aa) to continue to operate,
2	pursuant to sections 257.96
3	through 257.98 of title 40, Code
4	of Federal Regulations, until the
5	date that is 102 months after the
6	date of enactment of this section;
7	and
8	"(bb) to continue to operate
9	after such date as long as such
10	unlined surface impoundment
11	meets the groundwater protection
12	standard established pursuant to
13	this subparagraph and any other
14	applicable requirement estab-
15	lished pursuant to this section.
16	"(C) CLOSURE.—For all structures, the
17	criteria for closure described in sections
18	257.101, 257.102, and 257.103 of title 40,
19	Code of Federal Regulations, except—
20	"(i) the criteria described in section
21	257.101(a)(1) of title 40, Code of Federal
22	Regulations, shall apply to an existing
23	structure that is an unlined surface im-
24	poundment only if—

1	"(I) the unlined surface im-
2	poundment is not allowed to continue
3	operation pursuant to subparagraph
4	(B)(ii)(VI)(aa); or
5	"(II) in the case of an unlined
6	surface impoundment that is allowed
7	to continue operation pursuant to sub-
8	paragraph (B)(ii)(VI)(aa), the date
9	described in such subparagraph has
10	passed and the unlined surface im-
11	poundment does not meet the require-
12	ments described in subparagraph
13	(B)(ii)(VI)(bb);
14	"(ii) the criteria described in section
15	257.101(b)(1) of title 40, Code of Federal
16	Regulations, shall not apply to existing
17	structures, except as provided in subpara-
18	graphs (E)(i)(II) and (E)(ii); and
19	"(iii) if an implementing agency has
20	set a deadline under clause (i) or (ii) of
21	subparagraph (L), the criteria described in
22	section 257.101(b)(2) of title 40, Code of
23	Federal Regulations, shall apply to struc-
24	tures that are surface impoundments only
25	after such deadline.

1	"(D) Post-closure.—For all structures,
2	the criteria for post-closure care described in
3	section 257.104 of title 40, Code of Federal
4	Regulations.
5	"(E) Location restrictions.—
6	"(i) In general.—The criteria for
7	location restrictions described in—
8	"(I) for new structures, including
9	lateral expansions of existing struc-
10	tures, sections 257.60 through 257.64
11	and 257.3–1 of title 40, Code of Fed-
12	eral Regulations; and
13	"(II) for existing structures, sec-
14	tions 257.64 and 257.3–1 of title 40,
15	Code of Federal Regulations.
16	"(ii) Additional authority.—The
17	implementing agency may apply the cri-
18	teria described in sections 257.60 through
19	257.63 of title 40, Code of Federal Regula-
20	tions, to existing structures that are sur-
21	face impoundments.
22	"(F) AIR CRITERIA.—For all structures,
23	the criteria for air quality described in section
24	257.80 of title 40, Code of Federal Regulations.

1	"(G) FINANCIAL ASSURANCE.—For all
2	structures, the criteria for financial assurance
3	described in subpart G of part 258 of title 40,
4	Code of Federal Regulations.
5	"(H) Surface water.—For all struc-
6	tures, the criteria for surface water described in
7	section 257.3–3 of title 40, Code of Federal
8	Regulations.
9	"(I) Recordkeeping.—For all structures,
10	the criteria for recordkeeping described in sec-
11	tion 257.105 of title 40, Code of Federal Regu-
12	lations.
13	"(J) Run-on and run-off controls.—
14	For all structures that are landfills, sand or
15	gravel pits, or quarries, the criteria for run-on
16	and run-off control described in section 257.81
17	of title 40, Code of Federal Regulations.
18	"(K) Hydrologic and hydraulic ca-
19	PACITY REQUIREMENTS.—For all structures
20	that are surface impoundments, the criteria for
21	inflow design flood control systems described in
22	section 257.82 of title 40, Code of Federal Reg-
23	ulations.
24	"(L) STRUCTURAL INTEGRITY.—For struc-
25	tures that are surface impoundments, the cri-

1	teria for structural integrity described in sec-
2	tions 257.73 and 257.74 of title 40, Code of
3	Federal Regulations, except that, notwith-
4	standing section 257.73(f)(4) of title 40, Code
5	of Federal Regulations, the implementing agen-
6	cy may provide for—
7	"(i) up to 30 days for an owner or op-
8	erator to complete a safety factor assess-
9	ment when an owner or operator has failed
10	to meet an applicable periodic assessment
11	deadline provided in section 257.73(f) of
12	title 40, Code of Federal Regulations; and
13	"(ii) up to 12 months for an owner or
14	operator to meet the safety factor assess-
15	ment criteria provided in section
16	257.73(e)(1) of title 40, Code of Federal
17	Regulations, if the implementing agency
18	determines, through the initial safety fac-
19	tor assessment, that the structure does not
20	meet such safety factor assessment criteria
21	and that the structure does not pose an
22	immediate threat of release.
23	"(M) Inspections.—For all structures,
24	the criteria described in sections 257.83 and
25	257.84 of title 40, Code of Federal Regulations.

1	"(3) Permit program implementation for
2	EXISTING STRUCTURES.—
3	"(A) NOTIFICATION.—Not later than the
4	date on which a State submits a certification
5	under subsection (b)(2), not later than 18
6	months after the Administrator receives notice
7	under subsection (e)(1)(A), or not later than 24
8	months after the date of enactment of this sec-
9	tion with respect to a coal combustion residuals
10	permit program that is being implemented by
11	the Administrator under subsection (e)(3), as
12	applicable, the implementing agency shall notify
13	owners or operators of existing structures of—
14	"(i) the obligation to apply for and
15	obtain a permit under subparagraph (C);
16	and
17	"(ii) the requirements referred to in
18	subparagraph (B)(ii).
19	"(B) Compliance with certain re-
20	QUIREMENTS.—
21	"(i) Initial deadline for certain
22	REQUIREMENTS.—Not later than 8 months
23	after the date of enactment of this section,
24	the implementing agency shall require own-

1	ers or operators of existing structures to
2	comply with—
3	"(I) the requirements under
4	paragraphs $(2)(F)$, $(2)(H)$, $(2)(I)$, and
5	(2)(M); and
6	"(II) the requirement for a per-
7	manent identification marker under
8	the criteria described in paragraph
9	(2)(L).
10	"(ii) Subsequent deadline for
11	CERTAIN OTHER REQUIREMENTS.—Not
12	later than 12 months after the date on
13	which a State submits a certification under
14	subsection (b)(2), not later than 30
15	months after the Administrator receives
16	notice under subsection $(e)(1)(A)$, or not
17	later than 36 months after the date of en-
18	actment of this section with respect to a
19	coal combustion residuals permit program
20	that is being implemented by the Adminis-
21	trator under subsection (e)(3), as applica-
22	ble, the implementing agency shall require
23	owners or operators of existing structures
24	to comply with—

1	"(I) the requirements under
2 pa	aragraphs $(2)(B)$, $(2)(G)$, $(2)(J)$,
3 (2	2)(K), and $(2)(L)$; and
4	"(II) the requirement for a writ-
5 te	n closure plan under the criteria de-
6 se	eribed in paragraph (2)(C).
7 "(C) P	PERMITS.—
8 "((i) PERMIT DEADLINE.—Not later
9 than 4	8 months after the date on which a
10 State	submits a certification under sub-
11 section	(b)(2), not later than 66 months
12 after	the Administrator receives notice
13 under	subsection $(e)(1)(A)$, or not later
14 than 7	72 months after the date of enact-
15 ment o	of this section with respect to a coal
16 combu	stion residuals permit program that
is bein	g implemented by the Administrator
18 under	subsection (e)(3), as applicable, the
19 implem	nenting agency shall issue, with re-
20 spect t	to an existing structure, a final per-
21 mit in	corporating the applicable require-
22 ments	of the coal combustion residuals per-
23 mit pr	ogram, or a final denial of an appli-
24 cation	submitted requesting such a permit.

1 "(ii) APPLICATION DEADLINE.—The
2 implementing agency shall identify, in col3 laboration with the owner or operator of an
4 existing structure, a reasonable deadline by
5 which the owner or operator shall submit a
6 permit application under clause (i).
7 "(D) INTERIM OPERATION.—
8 "(i) PRIOR TO DEADLINES.—Unless

"(i) PRIOR TO DEADLINES.—Unless the implementing agency determines that the structure should close in accordance with the criteria described in paragraph (2)(C), with respect to any period of time on or after the date of enactment of this section but prior to the applicable deadline in subparagraph (B), the owner or operator of an existing structure may continue to operate such structure until such applicable deadline under any applicable regulations in effect during such period.

"(ii) PRIOR TO PERMIT.—Unless the implementing agency determines that the structure should close in accordance with the criteria described in paragraph (2)(C), if the owner or operator of an existing structure meets the requirements referred

1	to in subparagraph (B) by the applicable
2	deadline in such subparagraph, the owner
3	or operator may operate the structure until
4	such time as the implementing agency
5	issues, under subparagraph (C), a final
6	permit incorporating the requirements of
7	the coal combustion residuals permit pro-
8	gram, or a final denial of an application
9	submitted requesting such a permit.
10	"(4) Requirements for inactive coal com-
11	BUSTION RESIDUALS SURFACE IMPOUNDMENTS.—
12	"(A) Notice.—Not later than 2 months
13	after the date of enactment of this section, each
14	owner or operator of an inactive coal combus-
15	tion residuals surface impoundment shall sub-
16	mit to the Administrator and the State in which
17	such inactive coal combustion residuals surface
18	impoundment is located a notice stating wheth-
19	er such inactive coal combustion residuals sur-
20	face impoundment will—
21	"(i) not later than 3 years after the
22	date of enactment of this section, complete
23	closure in accordance with section 257.100
24	of title 40, Code of Federal Regulations; or

1	"(ii) comply with the requirements of
2	the coal combustion residuals permit pro-
3	gram applicable to existing structures that
4	are surface impoundments (except as pro-
5	vided in subparagraph (D)(ii)).
6	"(B) Extension.—In the case of an inac-
7	tive coal combustion residuals surface impound-
8	ment for which the owner or operator submits
9	a notice described in subparagraph (A)(i), the
10	implementing agency may extend the closure
11	deadline provided in such subparagraph by a
12	period of not more than 2 years if the owner or
13	operator of such inactive coal combustion re-
14	siduals surface impoundment—
15	"(i) demonstrates to the satisfaction
16	of the implementing agency that it is not
17	feasible to complete closure of the inactive
18	coal combustion residuals surface impound-
19	ment in accordance with section 257.100
20	of title 40, Code of Federal Regulations, by
21	the deadline provided in subparagraph
22	(A)(i)—
23	"(I) because of complications
24	stemming from the climate or weath-
25	er, such as unusual amounts of pre-

1	cipitation or a significantly shortened
2	construction season;
3	"(II) because additional time is
4	required to remove the liquid from the
5	inactive coal combustion residuals sur-
6	face impoundment due to the volume
7	of coal combustion residuals contained
8	in the surface impoundment or the
9	characteristics of the coal combustion
10	residuals in such surface impound-
11	ment;
12	"(III) because the geology and
13	terrain surrounding the inactive coal
14	combustion residuals surface im-
15	poundment will affect the amount of
16	material needed to close the inactive
17	coal combustion residuals surface im-
18	poundment; or
19	"(IV) because additional time is
20	required to coordinate with and obtain
21	necessary approvals and permits; and
22	"(ii) demonstrates to the satisfaction
23	of the implementing agency that the inac-
24	tive coal combustion residuals surface im-

1	poundment does not pose an immediate
2	threat of release.
3	"(C) FINANCIAL ASSURANCE.—The imple-
4	menting agency shall require the owner or oper-
5	ator of an inactive surface impoundment that
6	has closed pursuant to this paragraph to per-
7	form post-closure care in accordance with the
8	criteria described in section 257.104(b)(1) or
9	title 40, Code of Federal Regulations, and to
10	provide financial assurance for such post-clo-
11	sure care in accordance with the criteria de-
12	scribed in section 258.72 of title 40, Code or
13	Federal Regulations.
14	"(D) TREATMENT AS STRUCTURE.—
15	"(i) In general.—An inactive coa
16	combustion residuals surface impoundment
17	shall be treated as an existing structure
18	that is a surface impoundment for the pur-
19	poses of this section, including with respect
20	to the requirements of paragraphs (1) and
21	(2), if—
22	"(I) the owner or operator does
23	not submit a notice in accordance
24	with subparagraph (A); or

1	"(II) the owner or operator sub-
2	mits a notice described in subpara-
3	graph (A)(ii).
4	"(ii) Inactive coal combustion re-
5	SIDUALS SURFACE IMPOUNDMENTS THAT
6	FAIL TO CLOSE.—An inactive coal combus-
7	tion residuals surface impoundment for
8	which the owner or operator submits a no-
9	tice described in subparagraph (A)(i) that
10	does not close by the deadline provided
11	under subparagraph (A)(i) or subpara-
12	graph (B), as applicable—
13	"(I) shall be treated as an exist-
14	ing structure for purposes of this sec-
15	tion beginning on the date that is the
16	day after such applicable deadline, in-
17	cluding by—
18	"(aa) being required to com-
19	ply with the requirements of
20	paragraph (1), as applicable; and
21	"(bb) being required to com-
22	ply, beginning on such date, with
23	each requirement of paragraph
24	(2); but

1	"(II) shall not be required to
2	comply with paragraph (3).
3	"(d) Federal Review of State Permit Pro-
4	GRAMS.—
5	"(1) In General.—The Administrator shall
6	provide to a State written notice and an opportunity
7	to remedy deficiencies in accordance with paragraph
8	(3) if at any time the State—
9	"(A) does not satisfy the notification re-
10	quirement under subsection (b)(1);
11	"(B) has not submitted a certification as
12	required under subsection (b)(2);
13	"(C) does not satisfy the maintenance re-
14	quirement under subsection (b)(3);
15	"(D) is not implementing a coal combus-
16	tion residuals permit program, with respect to
17	which the State has submitted a certification
18	under subsection (b)(2), that meets the require-
19	ments described in subsection (c);
20	"(E) is not implementing a coal combus-
21	tion residuals permit program, with respect to
22	which the State has submitted a certification
23	under subsection (b)(2)—
24	"(i) that is consistent with such cer-
25	tification; and

1	"(ii) for which the State continues to
2	have in effect statutes or regulations nec-
3	essary to implement such program; or
4	"(F) does not make available to the Ad-
5	ministrator, within 90 days of a written re-
6	quest, specific information necessary for the
7	Administrator to ascertain whether the State
8	has satisfied the requirements described in sub-
9	paragraphs (A) through (E).
10	"(2) Request.—If a request described in para-
11	graph (1)(F) is proposed pursuant to a petition to
12	the Administrator, the Administrator shall make the
13	request only if the Administrator does not possess
14	the information necessary to ascertain whether the
15	State has satisfied the requirements described in
16	subparagraphs (A) through (E) of paragraph (1).
17	"(3) Contents of Notice; deadline for re-
18	SPONSE.—A notice provided under paragraph (1)
19	shall—
20	"(A) include findings of the Administrator
21	detailing any applicable deficiencies described in
22	subparagraphs (A) through (F) of paragraph
23	(1); and
24	"(B) identify, in collaboration with the
25	State, a reasonable deadline by which the State

1	shall remedy such applicable deficiencies, which
2	shall be—
3	"(i) in the case of a deficiency de-
4	scribed in subparagraphs (A) through (E)
5	of paragraph (1), not earlier than 180
6	days after the date on which the State re-
7	ceives the notice; and
8	"(ii) in the case of a deficiency de-
9	scribed in paragraph (1)(F), not later than
10	90 days after the date on which the State
11	receives the notice.
12	"(4) Considerations for determining de-
13	FICIENCY OF STATE PERMIT PROGRAM.—In making
14	a determination whether a State has failed to satisfy
15	the requirements described in subparagraphs (A)
16	through (E) of paragraph (1), or a determination
17	under subsection (e)(1)(B), the Administrator shall
18	consider, as appropriate—
19	"(A) whether the State's statutes or regu-
20	lations to implement a coal combustion residu-
21	als permit program are not sufficient to meet
22	the requirements described in subsection (c) be-
23	cause of—

1	"(i) failure of the State to promulgate
2	or enact new statutes or regulations when
3	necessary; or
4	"(ii) action by a State legislature or
5	court striking down or limiting such State
6	statutes or regulations;
7	"(B) whether the operation of the State
8	coal combustion residuals permit program fails
9	to comply with the requirements of subsection
10	(c) because of—
11	"(i) failure of the State to issue per-
12	mits as required in subsection (c)(1)(A);
13	"(ii) repeated issuance by the State of
14	permits that do not meet the requirements
15	of subsection (c);
16	"(iii) failure of the State to comply
17	with the public participation requirements
18	of this section; or
19	"(iv) failure of the State to implement
20	corrective action requirements required
21	under subsection $(c)(2)(B)$; and
22	"(C) whether the enforcement of a State
23	coal combustion residuals permit program fails
24	to comply with the requirements of this section
25	because of—

1	"(i) failure to act on violations of per-
2	mits, as identified by the State; or
3	"(ii) repeated failure by the State to
4	inspect or otherwise determine compliance
5	pursuant to the process identified under
6	subsection $(b)(2)(C)(iii)(I)$.
7	"(e) Implementation by Administrator.—
8	"(1) FEDERAL BACKSTOP AUTHORITY.—The
9	Administrator shall implement a coal combustion re-
10	siduals permit program for a State if—
11	"(A) the Governor of the State notifies the
12	Administrator under subsection (b)(1) that the
13	State will not adopt and implement a permit
14	program;
15	"(B) the State has received a notice under
16	subsection (d) and the Administrator deter-
17	mines, after providing a 30-day period for no-
18	tice and public comment, that the State has
19	failed, by the deadline identified in the notice
20	under subsection (d)(3)(B), to remedy the defi-
21	ciencies detailed in the notice pursuant to sub-
22	section $(d)(3)(A)$; or
23	"(C) the State informs the Administrator,
24	in writing, that such State will no longer imple-
25	ment such a permit program.

1	"(2) Review.—A State may obtain a review of
2	a determination by the Administrator under this
3	subsection as if the determination was a final regu-
4	lation for purposes of section 7006.
5	"(3) OTHER STRUCTURES.—For structures and
6	inactive coal combustion residuals surface impound-
7	ments located on property within the exterior bound-
8	aries of a State that the State does not have author-
9	ity or jurisdiction to regulate, the Administrator
10	shall implement a coal combustion residuals permit
11	program only for those structures and inactive coal
12	combustion residuals surface impoundments.
13	"(4) REQUIREMENTS.—If the Administrator
14	implements a coal combustion residuals permit pro-
15	gram under paragraph (1) or (3), the permit pro-
16	gram shall consist of the requirements described in
17	subsection (c).
18	"(5) Enforcement.—
19	"(A) In General.—If the Administrator
20	implements a coal combustion residuals permit
21	program for a State under paragraph (1)—
22	"(i) the authorities referred to in sec-
23	tion 4005(c)(2)(A) shall apply with respect
24	to coal combustion residuals, structures,

and inactive coal combustion residuals sur-

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1	face impoundments for which the Adminis-
2	trator is implementing the coal combustion
3	residuals permit program; and
4	"(ii) the Administrator may use those
5	authorities to inspect, gather information,
6	and enforce the requirements of this sec-
7	tion in the State.
8	"(B) OTHER STRUCTURES.—If the Admin-
9	istrator implements a coal combustion residuals
10	permit program under paragraph (3)—
11	"(i) the authorities referred to in sec-
12	tion 4005(c)(2)(A) shall apply with respect
13	to coal combustion residuals, structures,
14	and inactive coal combustion residuals sur-
15	face impoundments for which the Adminis-
16	trator is implementing the coal combustion
17	residuals permit program; and
18	"(ii) the Administrator may use those
19	authorities to inspect, gather information,
20	and enforce the requirements of this sec-
21	tion for the structures and inactive coal
22	combustion residuals surface impound-
23	ments for which the Administrator is im-
24	plementing the coal combustion residuals
25	permit program.

1	"(6) Public Participation Process.—If the
2	Administrator implements a coal combustion residu-
3	als permit program under this subsection, the Ad-
4	ministrator shall provide a 30-day period for the
5	public participation process required under sub-
6	section $(e)(1)(B)(i)$.
7	"(f) State Control After Implementation by
8	Administrator.—
9	"(1) STATE CONTROL.—
10	"(A) New adoption, or resumption of,
11	AND IMPLEMENTATION BY STATE.—For a State
12	for which the Administrator is implementing a
13	coal combustion residuals permit program
14	under subsection $(e)(1)(A)$ or subsection
15	(e)(1)(C), the State may adopt and implement
16	such a permit program by—
17	"(i) notifying the Administrator that
18	the State will adopt and implement such a
19	permit program;
20	"(ii) not later than 6 months after the
21	date of such notification, submitting to the
22	Administrator a certification under sub-
23	section $(b)(2)$; and
24	"(iii) receiving from the Adminis-
25	trator—

1	"(I) a determination, after the
2	Administrator provides for a 30-day
3	period for notice and public comment,
4	that the State coal combustion residu-
5	als permit program meets the require-
6	ments described in subsection (c); and
7	"(II) a timeline for transition to
8	the State coal combustion residuals
9	permit program.
10	"(B) Remedying deficient permit pro-
11	GRAM.—For a State for which the Adminis-
12	trator is implementing a coal combustion re-
13	siduals permit program under subsection
14	(e)(1)(B), the State may adopt and implement
15	such a permit program by—
16	"(i) remedying only the deficiencies
17	detailed in the notice pursuant to sub-
18	section (d)(3)(A); and
19	"(ii) receiving from the Adminis-
20	trator—
21	"(I) a determination, after the
22	Administrator provides for a 30-day
23	period for notice and public comment,
24	that the deficiencies detailed in such
25	notice have been remedied; and

1	"(II) a timeline for transition to
2	the State coal combustion residuals
3	permit program.
4	"(2) Review of Determination.—
5	"(A) DETERMINATION REQUIRED.—The
6	Administrator shall make a determination
7	under paragraph (1) not later than 90 days
8	after the date on which the State submits a cer-
9	tification under paragraph (1)(A)(ii), or notifies
10	the Administrator that the deficiencies have
11	been remedied pursuant to paragraph (1)(B)(i),
12	as applicable.
13	"(B) Review.—A State may obtain a re-
14	view of a determination by the Administrator
15	under paragraph (1) as if such determination
16	was a final regulation for purposes of section
17	7006.
18	"(g) Implementation During Transition.—
19	"(1) Effect on actions and orders.—Pro-
20	gram requirements of, and actions taken or orders
21	issued pursuant to, a coal combustion residuals per-
22	mit program shall remain in effect if—
23	"(A) a State takes control of its coal com-
24	bustion residuals permit program from the Ad-
25	ministrator under subsection (f)(1); or

1	"(B) the Administrator takes control of a
2	coal combustion residuals permit program from
3	a State under subsection (e).
4	"(2) Change in requirements.—Paragraph
5	(1) shall apply to such program requirements, ac-
6	tions, and orders until such time as—
7	"(A) the implementing agency that took
8	control of the coal combustion residuals permit
9	program changes the requirements of the coal
10	combustion residuals permit program with re-
11	spect to the basis for the action or order; or
12	"(B) with respect to an ongoing corrective
13	action, the State or the Administrator, which-
14	ever took the action or issued the order, cer-
15	tifies the completion of the corrective action
16	that is the subject of the action or order.
17	"(3) Single Permit Program.—Except as
18	otherwise provided in this subsection—
19	"(A) if a State adopts and implements a
20	coal combustion residuals permit program
21	under subsection (f), the Administrator shall
22	cease to implement the coal combustion residu-
23	als permit program implemented under sub-
24	section (e) for such State: and

1 "(B) if the Administrator implements a 2 coal combustion residuals permit program for a 3 State under subsection (e)(1), the State shall 4 cease to implement its coal combustion residu-5 als permit program. 6 "(h) Effect on Determination Under 4005(c) 7 OR 3006.—The Administrator shall not consider the im-8 plementation of a coal combustion residuals permit program by the Administrator under subsection (e) in making 10 a determination of approval for a permit program or other 11 system of prior approval and conditions under section 12 4005(c) or of authorization for a program under section 13 3006. "(i) AUTHORITY.— 14 15 "(1) State authority.—Nothing in this sec-16 tion shall preclude or deny any right of any State to 17 adopt or enforce any regulation or requirement re-18 specting coal combustion residuals that is more 19 stringent or broader in scope than a regulation or 20 requirement under this section. 21 "(2) AUTHORITY OF THE ADMINISTRATOR.— 22 "(A) IN GENERAL.—Except as provided in 23 subsections (d), (e), and (g) of this section and 24 section 6005, the Administrator shall, with re-

spect to the regulation of coal combustion re-

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- siduals under this Act, defer to the States pursuant to this section.

 "(B) IMMINENT HAZARD.—Nothing in this
 - "(B) Imminent hazard.—Nothing in this section shall be construed as affecting the authority of the Administrator under section 7003 with respect to coal combustion residuals.
 - "(C) Enforcement assistance only upon request.—Upon request from the head of a lead State implementing agency, the Administrator may provide to such State agency only the enforcement assistance requested.
 - "(D) CONCURRENT ENFORCEMENT.—Except as provided in subparagraph (C) of this paragraph and subsection (g), the Administrator shall not have concurrent enforcement authority when a State is implementing a coal combustion residuals permit program, including during any period of interim operation described in subsection (c)(3)(D).
 - "(3) CITIZEN SUITS.—Nothing in this section shall be construed to affect the authority of a person to commence a civil action in accordance with section 7002.
- 24 "(j) MINE RECLAMATION ACTIVITIES.—A coal com-25 bustion residuals permit program implemented by the Ad-

1	ministrator under subsection (e) shall not apply to the uti-				
2	lization, placement, and storage of coal combustion residu-				
3	als at surface or underground coal mining and reclamation				
4	operations.				
5	"(k) USE OF COAL COMBUSTION RESIDUALS.—Use				
6	of coal combustion residuals in any of the following ways				
7	shall not be considered to be receipt of coal combustion				
8	residuals for the purposes of this section:				
9	"(1) Use as—				
10	"(A) engineered structural fill constructed				
11	in accordance with—				
12	"(i) ASTM E2277 entitled 'Standard				
13	Guide for Design and Construction of Coal				
14	Ash Structural Fills', including any				
15	amendment or revision to that guidance;				
16	"(ii) any other published national				
17	standard determined appropriate by the				
18	implementing agency; or				
19	"(iii) a State standard or program re-				
20	lating to—				
21	"(I) fill operations for coal com-				
22	bustion residuals; or				
23	"(II) the management of coal				
24	combustion residuals for beneficial				
25	use; or				

1	"(B) engineered structural fill for—
2	"(i) a building site or foundation;
3	"(ii) a base or embankment for a
4	bridge, roadway, runway, or railroad; or
5	"(iii) a dike, levee, berm, or dam that
6	is not part of a structure.
7	"(2) Storage in a manner that is consistent
8	with the management of raw materials, if the coal
9	combustion residuals being stored are intended to be
10	used in a product or as a raw material.
11	"(3) Beneficial use—
12	"(A) that provides a functional benefit;
13	"(B) that is a substitute for the use of a
14	virgin material;
15	"(C) that meets relevant product specifica-
16	tions and regulatory or design standards; and
17	"(D) if such use involves placement on the
18	land of coal combustion residuals in non-road-
19	way applications, in an amount equal to or
20	greater than the amount described in the defini-
21	tion of beneficial use in section 257.53 of title
22	40, Code of Federal Regulations, for which the
23	person using the coal combustion residuals
24	demonstrates, and keeps records showing, that
25	such use does not result in environmental re-

1	leases to groundwater, surface water, soil, or air
2	that—
3	"(i) are greater than those from a
4	material or product that would be used in-
5	stead of the coal combustion residuals; or
6	"(ii) exceed relevant regulatory and
7	health-based benchmarks for human and
8	ecological receptors.
9	"(l) Effect of Rule.—
10	"(1) In general.—With respect to the final
11	rule entitled 'Hazardous and Solid Waste Manage-
12	ment System; Disposal of Coal Combustion Residu-
13	als from Electric Utilities' and published in the Fed-
14	eral Register on April 17, 2015 (80 Fed. Reg.
15	21302)—
16	"(A) such rule shall be implemented only
17	through a coal combustion residuals permit pro-
18	gram under this section; and
19	"(B) to the extent that any provision or re-
20	quirement of such rule conflicts, or is incon-
21	sistent, with a provision or requirement of this
22	section, the provision or requirement of this
23	section shall control.
24	"(2) Effective date.—For purposes of this
25	section, any reference in part 257 of title 40, Code

1	of Federal Regulations, to the effective date con-
2	tained in section 257.51 of such part shall be consid-
3	ered to be a reference to the date of enactment of
4	this section, except that, in the case of any deadline
5	established by such a reference that is in conflict
6	with a deadline established by this section, the dead-
7	line established by this section shall control.
8	"(3) Applicability of other regula-
9	TIONS.—The application of section 257.52 of title
10	40, Code of Federal Regulations, is not affected by
11	this section.
12	"(4) Definitions.—The definitions under sec-
13	tion 257.53 of title 40, Code of Federal Regulations,
14	shall apply with respect to any criteria described in
15	subsection (c) the requirements of which are incor-
16	porated into a coal combustion residuals permit pro-
17	gram under this section, except—
18	"(A) as provided in paragraph (1); and
19	"(B) a lead State implementing agency
20	may make changes to such definitions if the
21	lead State implementing agency—
22	"(i) identifies the changes in the ex-
23	planation included with the certification
24	submitted under subsection (b)(2)(C)(iii);
25	and

1	"(ii) provides in such explanation a
2	reasonable basis for the changes.
3	"(5) Other Criteria.—The criteria described
4	in sections 257.106 and 257.107 of title 40, Code of
5	Federal Regulations, may be incorporated into a coal
6	combustion residuals permit program at the discre-
7	tion of the implementing agency.
8	"(m) Definitions.—In this section:
9	"(1) COAL COMBUSTION RESIDUALS.—The
10	term 'coal combustion residuals' means the following
11	wastes generated by electric utilities and inde-
12	pendent power producers:
13	"(A) The solid wastes listed in section
14	3001(b)(3)(A)(i) that are generated primarily
15	from the combustion of coal, including recover-
16	able materials from such wastes.
17	"(B) Coal combustion wastes that are co-
18	managed with wastes produced in conjunction
19	with the combustion of coal, provided that such
20	wastes are not segregated and disposed of sepa-
21	rately from the coal combustion wastes and
22	comprise a relatively small proportion of the
23	total wastes being disposed in the structure.

1	"(C) Fluidized bed combustion wastes that
2	are generated primarily from the combustion of
3	coal.
4	"(D) Wastes from the co-burning of coal
5	with non-hazardous secondary materials, pro-
6	vided that coal makes up at least 50 percent of
7	the total fuel burned.
8	"(E) Wastes from the co-burning of coal
9	with materials described in subparagraph (A)
10	that are recovered from monofills.
l 1	"(2) Coal combustion residuals permit
12	PROGRAM.—The term 'coal combustion residuals
13	permit program' means all of the authorities, activi-
14	ties, and procedures that comprise a system of prior
15	approval and conditions implemented under this sec-
16	tion to regulate the management and disposal of coal
17	combustion residuals.
18	"(3) Electric utility; independent power
19	PRODUCER.—The terms 'electric utility' and 'inde-
20	pendent power producer' include only electric utili-
21	ties and independent power producers that produce
22	electricity on or after the date of enactment of this
23	section.
24	"(4) Existing structure.—The term 'exist-

ing structure' means a structure the construction of

25

1	which commenced before the date of enactment of
2	this section.
3	"(5) Implementing agency.—The term 'im-
4	plementing agency' means the agency responsible for
5	implementing a coal combustion residuals permit
6	program, which shall either be the lead State imple-
7	menting agency identified under subsection
8	(b)(2)(C)(i) or the Administrator pursuant to sub-
9	section (e).
10	"(6) Inactive coal combustion residuals
11	SURFACE IMPOUNDMENT.—The term 'inactive coal
12	combustion residuals surface impoundment' means a
13	surface impoundment, located at an electric utility
14	or independent power producer, that, as of the date
15	of enactment of this section—
16	"(A) does not receive coal combustion re-
17	siduals;
18	"(B) contains coal combustion residuals;
19	and
20	"(C) contains liquid.
21	"(7) Structure.—
22	"(A) In general.—Except as provided in
23	subparagraph (B), the term 'structure' means a
24	landfill, surface impoundment, sand or gravel
25	pit, or quarry that receives coal combustion re-

1	siduals on or after the date of enactment of this
2	section.
3	"(B) Exceptions.—
4	"(i) Municipal solid waste land-
5	FILLS.—The term 'structure' does not in-
6	clude a municipal solid waste landfill.
7	"(ii) DE MINIMIS RECEIPT.—The
8	term 'structure' does not include any land-
9	fill or surface impoundment that receives
10	only de minimis quantities of coal combus-
11	tion residuals if the presence of coal com-
12	bustion residuals is incidental to the mate-
13	rial managed in the landfill or surface im-
14	poundment.
15	"(8) Unlined surface impoundment.—The
16	term 'unlined surface impoundment' means a sur-
17	face impoundment that does not have a liner system
18	described in section 257.71 of title 40, Code of Fed-
19	eral Regulations.".
20	(b) Conforming Amendment.—The table of con-
21	tents contained in section 1001 of the Solid Waste Dis-
22	posal Act is amended by inserting after the item relating
23	to section 4010 the following:

"Sec. 4011. Management and disposal of coal combustion residuals.".

1 SEC. 3. 2000 REGULATORY DETERMINATION.

- 2 Nothing in this Act, or the amendments made by this
- 3 Act, shall be construed to alter in any manner the Envi-
- 4 ronmental Protection Agency's regulatory determination
- 5 entitled "Notice of Regulatory Determination on Wastes
- 6 From the Combustion of Fossil Fuels", published at 65
- 7 Fed. Reg. 32214 (May 22, 2000), that the fossil fuel com-
- 8 bustion wastes addressed in that determination do not
- 9 warrant regulation under subtitle C of the Solid Waste
- 10 Disposal Act (42 U.S.C. 6921 et seq.).

11 SEC. 4. TECHNICAL ASSISTANCE.

- 12 Nothing in this Act, or the amendments made by this
- 13 Act, shall be construed to affect the authority of a State
- 14 to request, or the Administrator of the Environmental
- 15 Protection Agency to provide, technical assistance under
- 16 the Solid Waste Disposal Act (42 U.S.C. 6901 et seq.).

17 SEC. 5. FEDERAL POWER ACT.

- Nothing in this Act, or the amendments made by this
- 19 Act, shall be construed to affect the obligations of an
- 20 owner or operator of a structure (as such term is defined
- 21 in section 4011 of the Solid Waste Disposal Act, as added

- 1 by this Act) under section 215(b)(1) of the Federal Power
- $2\ \ \, \mathrm{Act}\; (16\;\mathrm{U.S.C.}\;824o(b)(1)).$

Passed the House of Representatives July 22, 2015. Attest:

Clerk.

114TH CONGRESS H. R. 1734

AN ACT

To amend subtitle D of the Solid Waste Disposal Act to encourage recovery and beneficial use of coal combustion residuals and establish requirements for the proper management and disposal of coal combustion residuals that are protective of human health and the environment.