

118TH CONGRESS
1ST SESSION

H. R. 1012

To amend the Public Health Service Act to clarify liability protections regarding emergency use of automated external defibrillators.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 14, 2023

Mr. C. SCOTT FRANKLIN of Florida (for himself, Mr. CONNOLLY, Mr. FEENSTRA, Mr. MOORE of Alabama, Mr. BEYER, Mr. BILIRAKIS, Mr. DUNN of Florida, Mr. SOTO, Mrs. CAMMACK, Mr. ARRINGTON, Mr. CALVERT, and Mr. SANTOS) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Public Health Service Act to clarify liability protections regarding emergency use of automated external defibrillators.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Cardiac Arrest Sur-
5 vival Act of 2023”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1 (1) Establishing a nationally uniform baseline
2 of protection from civil liability for persons who use
3 automated external defibrillators (in this section re-
4 ferred to as “AEDs”) in perceived medical emer-
5 gencies, who own or hold other property interests in
6 AEDs used in perceived medical emergencies, or who
7 own, occupy, or manage premises in which an AED
8 is used or from which an AED is taken for use in
9 a perceived medical emergency will encourage the
10 deployment of additional AEDs, which will ulti-
11 mately save lives that would otherwise have been lost
12 to cardiac arrest.

13 (2) The current patchwork of State “Good Sa-
14 maritan” laws provides incomplete, inconsistent,
15 and, in some instances, inadequate protection for en-
16 tities considering the acquisition or deployment of
17 AEDs. In these circumstances, concerns about po-
18 tential liability resulting from the good-faith acquisi-
19 tion and deployment of this life-saving technology
20 are inhibiting its deployment.

21 (3) Such concerns are especially acute for enti-
22 ties with operations or facilities in multiple States,
23 yet such entities are also among those in which the
24 widespread deployment of AEDs would be most ben-
25 efiticial.

1 (4) A nationally uniform baseline of protection
2 from civil liability is needed for persons who use
3 AEDs in perceived medical emergencies, who own or
4 hold other property interests in AEDs used in per-
5 ceived medical emergencies, or who own, occupy, or
6 manage premises in which an AED is used or from
7 which an AED is taken for use in a perceived med-
8 ical emergency.

9 **SEC. 3. LIABILITY REGARDING EMERGENCY USE OF AUTO-**
10 **MATED EXTERNAL DEFIBRILLATORS.**

11 Section 248 of the Public Health Service Act (42
12 U.S.C. 238q) is amended to read as follows:

13 **“SEC. 248. LIABILITY REGARDING EMERGENCY USE OF**
14 **AUTOMATED EXTERNAL DEFIBRILLATORS.**

15 “(a) GOOD SAMARITAN PROTECTIONS.—Except as
16 provided in subsection (e), in the case of a person who—

17 “(1) uses or attempts to use an automated ex-
18 ternal defibrillator device on a victim of a perceived
19 medical emergency, and

20 “(2) is not the owner-acquirer (as defined in
21 subsection (c)(2)) of the device,

22 such person is immune from civil liability for any harm
23 resulting from the use or attempted use of such device
24 by such person.

1 “(b) PREMISES OWNER/LESSEE/MANAGER PROTEC-
2 TIONS.—Except as provided in subsection (e), in the case
3 of a person who—

4 “(1) owns, occupies under a lease or similar ar-
5 rangement, or manages—

6 “(A) the premises at which an automated
7 external defibrillator device is used or at-
8 tempted to be used on a victim of a perceived
9 medical emergency, or

10 “(B) the premises from which an auto-
11 mated external defibrillator device used or at-
12 tempted to be used on a victim of a perceived
13 medical emergency is taken for such use, and

14 “(2) is not the owner-acquirer of such device,
15 such person is immune from civil liability for any harm
16 resulting from such use or attempted use of such device.

17 “(c) DEVICE OWNER-ACQUIRER PROTECTIONS.—

18 “(1) IN GENERAL.—Except as provided in sub-
19 section (e), an owner-acquirer of an AED is immune
20 from civil liability for any harm resulting from the
21 use or attempted use of such device, unless the harm
22 was proximately caused by the failure of the owner-
23 acquirer to properly maintain the device according to
24 the guidelines of the device manufacturer.

1 “(2) OWNER-ACQUIRER DEFINED.—For pur-
2 poses of this section, the term ‘owner-acquirer’
3 means any person who owns or has otherwise ac-
4 quired a possessory property interest in an AED
5 that is used or attempted to be used on a victim of
6 a perceived medical emergency.

7 “(d) APPLICABILITY OF IMMUNITY IN CERTAIN CIR-
8 CUMSTANCES.—The immunity provided by subsections
9 (a), (b), and (c) of this section shall apply regardless of
10 whether—

11 “(1) the AED that is used or attempted to be
12 used is marked with or accompanied by cautionary
13 signage;

14 “(2) the AED that is used or attempted to be
15 used is registered with any government;

16 “(3) the person who used or attempted to use
17 the AED saw, read, understood, complied with, or
18 attempted to comply with any cautionary signage
19 present;

20 “(4) the person who used or attempted to use
21 the AED had received any training relating to the
22 use of (a) AEDs in general or (b) the particular
23 AED used or attempted to be used; or

24 “(5) the person who used or attempted to use
25 the AED was assisted or supervised by any other

1 person, including but not limited to a licensed physi-
2 cian.

3 “(e) INAPPLICABILITY OF IMMUNITY IN CERTAIN
4 CIRCUMSTANCES.—Notwithstanding anything to the con-
5 trary in subsection (d) of this section, immunity under
6 subsection (a), (b), or (c)(1) does not apply to a person
7 if—

8 “(1) such person’s willful or criminal mis-
9 conduct, gross negligence, reckless misconduct, or a
10 conscious, flagrant indifference to the rights or safe-
11 ty of the victim proximately caused the harm in-
12 volved;

13 “(2) such person is a licensed or certified health
14 professional who used the automated external
15 defibrillator device while acting within the scope of
16 the license or certification of the professional and
17 within the scope of the employment or agency of the
18 professional;

19 “(3) such person is a hospital, clinic, or other
20 entity whose purpose is providing health care di-
21 rectly to patients, and the harm was caused by an
22 employee or agent of the entity who used the device
23 while acting within the scope of the employment or
24 agency of the employee or agent; or

1 “(4) such person is an owner-acquirer of the
2 device who leased the device to a health care entity
3 (or who otherwise provided the device to such entity
4 for compensation without selling the device to the
5 entity), and the harm was caused by an employee or
6 agent of the entity who used the device while acting
7 within the scope of the employment or agency of the
8 employee or agent.

9 “(f) RULES OF CONSTRUCTION.—

10 “(1) IN GENERAL.—The following apply with
11 respect to this section:

12 “(A) This section does not establish any
13 cause of action, or require that an automated
14 external defibrillator device be placed at any
15 building or other location.

16 “(B) With respect to the class of persons
17 for which this section provides immunity from
18 civil liability, this section preempts the law of
19 any State to the extent that the otherwise-appli-
20 cable State law would allow for civil liability in
21 any circumstance where this section would pro-
22 vide immunity from civil liability.

23 “(C) This section does not waive any pro-
24 tection from liability for Federal officers or em-
25 ployees under—

1 “(i) section 233 of this title; or

2 “(ii) sections 1346(b), 2672, and
3 2679 of title 28, United States Code, or
4 under alternative benefits provided by the
5 United States where the availability of
6 such benefits precludes a remedy under
7 section 1346(b) of such title 28.

8 “(2) CIVIL ACTIONS UNDER FEDERAL LAW.—

9 “(A) IN GENERAL.—The applicability of
10 subsections (a), (b), (c), (d), and (e) includes
11 applicability to any action for civil liability de-
12 scribed in subsection (a), (b), or (c) that arises
13 under Federal law.

14 “(B) FEDERAL AREAS ADOPTING STATE
15 LAW.—If a geographic area is under Federal
16 jurisdiction and is located within a State but
17 out of the jurisdiction of the State, and if, pur-
18 suant to Federal law, the law of the State ap-
19 plies in such area regarding matters for which
20 there is no applicable Federal law, then an ac-
21 tion for civil liability described in subsection
22 (a), (b), or (c) that in such area arises under
23 the law of the State is subject to subsections
24 (a) through (f) in lieu of any related State law

1 that would apply in such area in the absence of
2 this subparagraph.

3 “(g) FEDERAL JURISDICTION.—

4 “(1) In any civil action arising under State law,
5 the courts of the State involved have jurisdiction to
6 apply the provisions of this section.

7 “(2) The actual, asserted, or potential applica-
8 tion of any provision of this section in any civil ac-
9 tion or as to any civil claim shall not establish the
10 original jurisdiction of the Federal courts over such
11 action or claim under section 1331 of title 28,
12 United States Code.

13 “(h) DEFINITIONS.—

14 “(1) PERCEIVED MEDICAL EMERGENCY.—For
15 purposes of this section, the term ‘perceived medical
16 emergency’ means circumstances in which the behav-
17 ior of an individual leads a reasonable person to be-
18 lieve that the individual is experiencing a life-threat-
19 ening medical condition that requires an immediate
20 medical response regarding the heart or other
21 cardiopulmonary functioning of the individual.

22 “(2) OTHER DEFINITIONS.—For purposes of
23 this section:

1 “(A) The term ‘automated external
2 defibrillator device’ or ‘AED’ means a
3 defibrillator device that—

4 “(i) is commercially distributed in ac-
5 cordance with the Federal Food, Drug,
6 and Cosmetic Act;

7 “(ii) is capable of recognizing the
8 presence or absence of ventricular fibrilla-
9 tion, and is capable of determining without
10 intervention by the user of the device
11 whether defibrillation should be performed;

12 “(iii) upon determining that
13 defibrillation should be performed, is able
14 to deliver an electrical shock to an indi-
15 vidual; and

16 “(iv) in the case of a defibrillator de-
17 vice that may be operated in either an
18 automated or a manual mode, is set to op-
19 erate in the automated mode.

20 “(B) The term ‘cautionary signage’ means,
21 with respect to an AED, any verbal or non-
22 verbal markings or language purporting to limit
23 use of the AED by members of the general pub-
24 lic or to permit use of the AED only by persons
25 with specific skills, qualifications, or training.

1 “(C)(i) The term ‘harm’ includes physical,
2 nonphysical, economic, and noneconomic losses.

3 “(ii) The term ‘economic loss’ means any
4 pecuniary loss resulting from harm (including
5 the loss of earnings or other benefits related to
6 employment, medical expense loss, replacement
7 services loss, loss due to death, burial costs, and
8 loss of business or employment opportunities)
9 to the extent recovery for such loss is allowed
10 under applicable State law.

11 “(iii) The term ‘noneconomic losses’ means
12 losses for physical and emotional pain, suf-
13 fering, inconvenience, physical impairment,
14 mental anguish, disfigurement, loss of enjoy-
15 ment of life, loss of society and companionship,
16 loss of consortium (other than loss of domestic
17 service), hedonic damages, injury to reputation
18 and all other nonpecuniary losses of any kind or
19 nature.”.

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