LC004077

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### STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### **JANUARY SESSION, A.D. 2020**

# AN ACT

# RELATING TO INSURANCE -- ACCIDENT AND SICKNESS INSURANCE POLICIES -- STEP THERAPY PROTOCOLS

Introduced By: Senators Gallo, Conley, Lombardo, and Goodwin

<u>Date Introduced:</u> February 04, 2020

Referred To: Senate Health & Human Services

It is enacted by the General Assembly as follows:

SECTION 1. Chapter 27-18 of the General Laws entitled "Accident and Sickness 1 2 Insurance Policies" is hereby amended by adding thereto the following section: 3 27-18-85. Step therapy protocol. (a) As used in this section the following words shall, unless the context clearly requires 4 5 otherwise, have the following meanings: 6 (1) "Clinical practice guidelines" means a systematically developed statement to assist 7 practitioner and patient decisions about appropriate health care for specific clinical circumstances. 8 (2) "Clinical review criteria" means the written screening procedures, decision abstracts, 9 clinical protocols and practice guidelines used by an insurer, health plan, or utilization review 10 organization to determine the medical necessity and appropriateness of health care services. 11 (3) "Step therapy exception" means a process that provides that a step therapy protocol 12 should be overridden in favor of immediate coverage of the health care provider's selected 13 prescription drug. 14 (4) "Step therapy protocol" means a protocol or program that establishes the specific 15 sequence in which prescription drugs for a specified medical condition that are medically 16 appropriate for a particular patient and are covered as a pharmacy or medical benefit, including self-administered and physician-administered drugs, are covered by an insurer or health plan. 17

(5) "Utilization review organization" means an entity that conducts utilization review,

1	other than a health carrier performing utilization review for its own health benefit plans.
2	(b) Any policy, contract, agreement, plan or certificate of insurance issued, delivered or
3	renewed within the state that provides coverage for prescription drugs and uses step therapy
4	protocols shall have the following requirements and restrictions:
5	(1) Clinical review criteria used to establish step therapy protocols shall be based on
6	clinical practice guidelines:
7	(i) Independently developed by a multidisciplinary panel with expertise in the medical
8	condition, or conditions, for which coverage decisions said criteria will be applied; and
9	(ii) That recommend drugs be taken in the specific sequence required by the step therapy
10	protocol.
11	(c) When coverage of medications for the treatment of any medical condition are
12	restricted for use by an insurer, health plan, or utilization review organization via a step therapy
13	protocol, the patient and prescribing practitioner shall have access to a clear and convenient
14	process to request a step therapy exception. An insurer, health plan, or utilization review
15	organization shall use its existing medical exceptions process to satisfy this requirement. The
16	process shall be disclosed to the patient and health care providers, including documenting and
17	making easily accessible on the insurer's, health plan's or utilization review organization's
18	website.
19	(d) A step therapy override exception shall be expeditiously granted if:
20	(1) The required drug is contraindicated or will likely cause an adverse reaction, or
21	physical or mental harm to the patient;
22	(2) The required prescription drug is expected to be ineffective based on the known
23	clinical characteristics of the patient and the known characteristics of the prescription drug
24	regimen;
25	(3) The enrollee has tried the step therapy-required drug while under their current health
26	plan, or another drug in the same pharmacologic class or with the same mechanism of action and
27	such drugs were discontinued due to lack of efficacy or effectiveness, diminished effect, or an
28	adverse event;
29	(4) The patient is stable on a drug recommended by their health care provider for the
30	medical condition under consideration while on a current or previous health insurance or health
31	benefit plan and no generic substitution is available. This subsection shall not be construed to
32	allow the use of a pharmaceutical sample to meet the requirements for a step therapy override
33	exception.
34	(e) Upon the granting of a step therapy override exception request, the insurer, health

1	plan, utilization review organization, or other entity shall authorize coverage for the drug
2	prescribed by the enrollee's treating health care provider, provided such drug is a covered drug
3	under such terms of policy or contract.
4	(f) The insurer, health plan, or utilization review organization shall grant or deny a step
5	therapy exception request or an appeal within seventy-two (72) hours of receipt. In cases where
6	exigent circumstances exist an insurer, health plan, or utilization review organization shall grant
7	or deny a step therapy exception request or an appeal within twenty-four (24) hours of receipt.
8	Should a grant or denial by an insurer, health plan, or utilization review organization not be
9	received within the time allotted, the exception or appeal shall be deemed granted.
10	(g) Any step therapy exception as defined by this subsection shall be eligible for appeal
11	by an insured.
12	(h) This section shall not be construed to prevent:
13	(1) An insurer, health plan, or utilization review organization from requiring an enrollee
14	to try an AB-rated generic equivalent prior to providing reimbursement for the equivalent
15	branded drug;
16	(2) A health care provider from prescribing a drug they determine is medically
17	appropriate.
18	(i) The health insurance commissioner may promulgate such rules and regulations,
19	including rules and regulations under chapter 18.9 of title 27, the benefit determination and
20	utilization review act, as are necessary and proper to effectuate the purpose and for the efficient
21	administration and enforcement of this section entitled "step therapy protocol", as well as to
22	effectuate the coordination of the efficient administration and enforcement of this section with the
23	<u>act.</u>
24	SECTION 2. Chapter 27-19 of the General Laws entitled "Nonprofit Hospital Service
25	Corporations" is hereby amended by adding thereto the following section:
26	27-19-77. Step therapy protocol.
27	(a) As used in this section the following words shall, unless the context clearly requires
28	otherwise, have the following meanings:
29	(1) "Clinical practice guidelines" means a systematically developed statement to assist
30	practitioner and patient decisions about appropriate health care for specific clinical circumstances.
31	(2) "Clinical review criteria" means the written screening procedures, decision abstracts,
32	clinical protocols and practice guidelines used by an insurer, health plan, or utilization review
33	organization to determine the medical necessity and appropriateness of health care services.
34	(3) "Step therapy exception" means a process that provides that a step therapy protocol

1	should be overridden in lavor of minediate coverage of the health care provider's selected
2	prescription drug.
3	(4) "Step therapy protocol" means a protocol or program that establishes the specific
4	sequence in which prescription drugs for a specified medical condition that are medically
5	appropriate for a particular patient and are covered as a pharmacy or medical benefit, including
6	self-administered and physician-administered drugs, are covered by an insurer or health plan.
7	(5) "Utilization review organization" means an entity that conducts utilization review,
8	other than a health carrier performing utilization review for its own health benefit plans.
9	(b) Any policy, contract, agreement, plan or certificate of insurance issued, delivered or
10	renewed within the state that provides coverage for prescription drugs and uses step therapy
11	protocols shall have the following requirements and restrictions:
12	(1) Clinical review criteria used to establish step therapy protocols shall be based on
13	clinical practice guidelines:
14	(i) Independently developed by a multidisciplinary panel with expertise in the medical
15	condition, or conditions, for which coverage decisions said criteria will be applied; and
16	(ii) That recommend drugs be taken in the specific sequence required by the step therapy
17	protocol.
18	(c) When coverage of medications for the treatment of any medical condition are
19	restricted for use by an insurer, health plan, or utilization review organization via a step therapy
20	protocol, the patient and prescribing practitioner shall have access to a clear and convenient
21	process to request a step therapy exception. An insurer, health plan, or utilization review
22	organization shall use its existing medical exceptions process to satisfy this requirement. The
23	process shall be disclosed to the patient and health care providers, including documenting and
24	making easily accessible on the insurer's, health plan's or utilization review organization's
25	website.
26	(d) A step therapy override exception shall be expeditiously granted if:
27	(1) The required drug is contraindicated or will likely cause an adverse reaction, or
28	physical or mental harm to the patient;
29	(2) The required prescription drug is expected to be ineffective based on the known
30	clinical characteristics of the patient and the known characteristics of the prescription drug
31	regimen;
32	(3) The enrollee has tried the step therapy-required drug while under their current health
33	plan, or another drug in the same pharmacologic class or with the same mechanism of action and
34	such drugs were discontinued due to lack of efficacy or effectiveness, diminished effect, or an

2	(4) The patient is stable on a drug recommended by their health care provider for the
3	medical condition under consideration while on a current or previous health insurance or health
4	benefit plan and no generic substitution is available. This subsection shall not be construed to
5	allow the use of a pharmaceutical sample to meet the requirements for a step therapy override
6	exception.
7	(e) Upon the granting of a step therapy override exception request, the insurer, health
8	plan, utilization review organization, or other entity shall authorize coverage for the drug
9	prescribed by the enrollee's treating health care provider, provided such drug is a covered drug
10	under such terms of policy or contract.
11	(f) The insurer, health plan, or utilization review organization shall grant or deny a step
12	therapy exception request or an appeal within seventy-two (72) hours of receipt. In cases where
13	exigent circumstances exist an insurer, health plan, or utilization review organization shall grant
14	or deny a step therapy exception request or an appeal within twenty-four (24) hours of receipt.
15	Should a grant or denial by an insurer, health plan, or utilization review organization not be
16	received within the time allotted, the exception or appeal shall be deemed granted.
17	(g) Any step therapy exception as defined by this subsection shall be eligible for appeal
18	by an insured.
19	(h) This section shall not be construed to prevent:
20	(1) An insurer, health plan, or utilization review organization from requiring an enrolled
21	to try an AB-rated generic equivalent prior to providing reimbursement for the equivalent
22	branded drug;
23	(2) A health care provider from prescribing a drug they determine is medically
24	appropriate.
25	(i) The health insurance commissioner may promulgate such rules and regulations.
26	including rules and regulations under chapter 18.9 of title 27, the benefit determination and
27	utilization review act, as are necessary and proper to effectuate the purpose and for the efficient
28	administration and enforcement of this section entitled "step therapy protocol", as well as to
29	effectuate the coordination of the efficient administration and enforcement of this section with the
30	<u>act.</u>
31	SECTION 3. Chapter 27-20 of the General Laws entitled "Nonprofit Medical Service
32	Corporations" is hereby amended by adding thereto the following section:
33	27-20-73. Step therapy protocol.
34	(a) As used in this section the following words shall, unless the context clearly requires

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adverse event;

2	(1) "Clinical practice guidelines" means a systematically developed statement to assist
3	practitioner and patient decisions about appropriate health care for specific clinical circumstances.
4	(2) "Clinical review criteria" means the written screening procedures, decision abstracts,
5	clinical protocols and practice guidelines used by an insurer, health plan, or utilization review
6	organization to determine the medical necessity and appropriateness of health care services.
7	(3) "Step therapy exception" means a process that provides that a step therapy protocol
8	should be overridden in favor of immediate coverage of the health care provider's selected
9	prescription drug.
0	(4) "Step therapy protocol" means a protocol or program that establishes the specific
1	sequence in which prescription drugs for a specified medical condition that are medically
2	appropriate for a particular patient and are covered as a pharmacy or medical benefit, including
3	self-administered and physician-administered drugs, are covered by an insurer or health plan.
4	(5) "Utilization review organization" means an entity that conducts utilization review,
.5	other than a health carrier performing utilization review for its own health benefit plans.
6	(b) Any policy, contract, agreement, plan or certificate of insurance issued, delivered or
7	renewed within the state that provides coverage for prescription drugs and uses step therapy
8	protocols shall have the following requirements and restrictions:
9	(1) Clinical review criteria used to establish step therapy protocols shall be based on
20	clinical practice guidelines:
21	(i) Independently developed by a multidisciplinary panel with expertise in the medical
22	condition, or conditions, for which coverage decisions said criteria will be applied; and
23	(ii) That recommend drugs be taken in the specific sequence required by the step therapy
24	<u>protocol.</u>
25	(c) When coverage of medications for the treatment of any medical condition are
26	restricted for use by an insurer, health plan, or utilization review organization via a step therapy
27	protocol, the patient and prescribing practitioner shall have access to a clear and convenient
28	process to request a step therapy exception. An insurer, health plan, or utilization review
29	organization shall use its existing medical exceptions process to satisfy this requirement. The
80	process shall be disclosed to the patient and health care providers, including documenting and
31	making easily accessible on the insurer's, health plan's or utilization review organization's
32	website.
33	(d) A step therapy override exception shall be expeditiously granted if:
34	(1) The required drug is contraindicated or will likely cause an adverse reaction, or

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otherwise, have the following meanings:

1	physical or mental harm to the patient:
2	(2) The required prescription drug is expected to be ineffective based on the known
3	clinical characteristics of the patient and the known characteristics of the prescription drug
4	regimen;
5	(3) The enrollee has tried the step therapy-required drug while under their current health
6	plan, or another drug in the same pharmacologic class or with the same mechanism of action and
7	such drugs were discontinued due to lack of efficacy or effectiveness, diminished effect, or an
8	adverse event;
9	(4) The patient is stable on a drug recommended by their health care provider for the
10	medical condition under consideration while on a current or previous health insurance or health
11	benefit plan and no generic substitution is available. This subsection shall not be construed to
12	allow the use of a pharmaceutical sample to meet the requirements for a step therapy override
13	exception.
14	(e) Upon the granting of a step therapy override exception request, the insurer, health
15	plan, utilization review organization, or other entity shall authorize coverage for the drug
16	prescribed by the enrollee's treating health care provider, provided such drug is a covered drug
17	under such terms of policy or contract.
18	(f) The insurer, health plan, or utilization review organization shall grant or deny a step
19	therapy exception request or an appeal within seventy-two (72) hours of receipt. In cases where
20	exigent circumstances exist an insurer, health plan, or utilization review organization shall grant
21	or deny a step therapy exception request or an appeal within twenty-four (24) hours of receipt.
22	Should a grant or denial by an insurer, health plan, or utilization review organization not be
23	received within the time allotted, the exception or appeal shall be deemed granted.
24	(g) Any step therapy exception as defined by this subsection shall be eligible for appeal
25	by an insured.
26	(h) This section shall not be construed to prevent:
27	(1) An insurer, health plan, or utilization review organization from requiring an enrollee
28	to try an AB-rated generic equivalent prior to providing reimbursement for the equivalent
29	branded drug;
30	(2) A health care provider from prescribing a drug they determine is medically
31	appropriate.
32	(i) The health insurance commissioner may promulgate such rules and regulations,
2	
33	including rules and regulations under chapter 18.9 of title 27, the benefit determination and

1	administration and enforcement of this section entitled "step therapy protocol", as well as to
2	effectuate the coordination of the efficient administration and enforcement of this section with the
3	act.
4	SECTION 4. Chapter 27-41 of the General Laws entitled "Health Maintenance
5	Organizations" is hereby amended by adding thereto the following section:
6	27-41-90. Step therapy protocol.
7	(a) As used in this section the following words shall, unless the context clearly requires
8	otherwise, have the following meanings:
9	(1) "Clinical practice guidelines" means a systematically developed statement to assist
10	practitioner and patient decisions about appropriate health care for specific clinical circumstances.
11	(2) "Clinical review criteria" means the written screening procedures, decision abstracts,
12	clinical protocols and practice guidelines used by an insurer, health plan, or utilization review
13	organization to determine the medical necessity and appropriateness of health care services.
14	(3) "Step therapy exception" means a process that provides that a step therapy protocol
15	should be overridden in favor of immediate coverage of the health care provider's selected
16	prescription drug.
17	(4) "Step therapy protocol" means a protocol or program that establishes the specific
18	sequence in which prescription drugs for a specified medical condition that are medically
19	appropriate for a particular patient and are covered as a pharmacy or medical benefit, including
20	self-administered and physician-administered drugs, are covered by an insurer or health plan.
21	(5) "Utilization review organization" means an entity that conducts utilization review,
22	other than a health carrier performing utilization review for its own health benefit plans.
23	(b) Any policy, contract, agreement, plan or certificate of insurance issued, delivered or
24	renewed within the state that provides coverage for prescription drugs and uses step therapy
25	protocols shall have the following requirements and restrictions:
26	(1) Clinical review criteria used to establish step therapy protocols shall be based on
27	clinical practice guidelines:
28	(i) Independently developed by a multidisciplinary panel with expertise in the medical
29	condition, or conditions, for which coverage decisions said criteria will be applied; and
30	(ii) That recommend drugs be taken in the specific sequence required by the step therapy
31	protocol.
32	(c) When coverage of medications for the treatment of any medical condition are
33	restricted for use by an insurer, health plan, or utilization review organization via a step therapy
34	protocol, the patient and prescribing practitioner shall have access to a clear and convenient

1	process to request a step therapy exception. An insurer, health plan, or utilization review
2	organization shall use its existing medical exceptions process to satisfy this requirement. The
3	process shall be disclosed to the patient and health care providers, including documenting and
4	making easily accessible on the insurer's, health plan's or utilization review organization's
5	website.
6	(d) A step therapy override exception shall be expeditiously granted if:
7	(1) The required drug is contraindicated or will likely cause an adverse reaction, or
8	physical or mental harm to the patient;
9	(2) The required prescription drug is expected to be ineffective based on the known
10	clinical characteristics of the patient and the known characteristics of the prescription drug
11	regimen;
12	(3) The enrollee has tried the step therapy-required drug while under their current health
13	plan, or another drug in the same pharmacologic class or with the same mechanism of action and
14	such drugs were discontinued due to lack of efficacy or effectiveness, diminished effect, or an
15	adverse event;
16	(4) The patient is stable on a drug recommended by their health care provider for the
17	medical condition under consideration while on a current or previous health insurance or health
18	benefit plan and no generic substitution is available. This subsection shall not be construed to
19	allow the use of a pharmaceutical sample to meet the requirements for a step therapy override
20	exception.
21	(e) Upon the granting of a step therapy override exception request, the insurer, health
22	plan, utilization review organization, or other entity shall authorize coverage for the drug
23	prescribed by the enrollee's treating health care provider, provided such drug is a covered drug
24	under such terms of policy or contract.
25	(f) The insurer, health plan, or utilization review organization shall grant or deny a step
26	therapy exception request or an appeal within seventy-two (72) hours of receipt. In cases where
27	exigent circumstances exist an insurer, health plan, or utilization review organization shall grant
28	or deny a step therapy exception request or an appeal within twenty-four (24) hours of receipt.
29	Should a grant or denial by an insurer, health plan, or utilization review organization not be
30	received within the time allotted, the exception or appeal shall be deemed granted.
31	(g) Any step therapy exception as defined by this subsection shall be eligible for appeal
32	by an insured.
33	(h) This section shall not be construed to prevent:
34	(1) An insurer, health plan, or utilization review organization from requiring an enrollee

1	to try an AB-rated generic equivalent prior to providing reimbursement for the equivalent
2	branded drug;
3	(2) A health care provider from prescribing a drug they determine is medically
4	appropriate.
5	(i) The health insurance commissioner may promulgate such rules and regulations,
6	including rules and regulations under chapter 18.9 of title 27, the benefit determination and
7	utilization review act, as are necessary and proper to effectuate the purpose and for the efficient
8	administration and enforcement of this section entitled "step therapy protocol", as well as to
9	effectuate the coordination of the efficient administration and enforcement of this section with the
10	act.
11	SECTION 5. This act shall take effect upon passage and shall apply only to health
12	insurance and health benefit plans delivered, issued for delivery, or renewed on or after January 1,
13	2021.
	LC004077

### **EXPLANATION**

### BY THE LEGISLATIVE COUNCIL

OF

## AN ACT

### RELATING TO INSURANCE -- ACCIDENT AND SICKNESS INSURANCE POLICIES --STEP THERAPY PROTOCOLS

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1	This act would require health insurers, nonprofit hospital service corporations, nonprofit
2	medical service corporations and health maintenance organizations that issue policies that provide
3	coverage for prescription drugs and use step therapy protocols, to base step therapy protocols on
4	appropriate clinical practice guidelines or published peer review data developed by independent
5	experts with knowledge of the condition or conditions under consideration; that patients be
6	exempt from step therapy protocols when inappropriate; and that patients have access to a fair,
7	transparent and independent process for requesting an exception to a step therapy protocol when
8	the patient's physician deems appropriate.
9	This act would take effect upon passage and shall apply only to health insurance and
10	health benefit plans delivered, issued for delivery, or renewed on or after January 1, 2021.

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