

2016 -- S 2144

=====  
LC003867  
=====

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2016

—————  
A N A C T

RELATING TO HUMAN SERVICES - THE RHODE ISLAND WORKS PROGRAM

Introduced By: Senators Ciccone, Archambault, Lombardi, E O'Neill, and Raptakis

Date Introduced: January 21, 2016

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

1           SECTION 1. Sections 40-5.2-10 and 40-5.2-21 of the General Laws in Chapter 40-5.2  
2 entitled "The Rhode Island Works Program" are hereby amended to read as follows:

3           **40-5.2-10. Necessary requirements and conditions.** -- The following requirements and  
4 conditions shall be necessary to establish eligibility for the program.

5           (a) Citizenship, alienage and residency requirements.

6           (1) A person shall be considered a resident of the State of Rhode Island if residing in the  
7 state for ninety (90) consecutive days.

8           (2) Effective October 1, 2008 a person shall be a United States citizen, or shall meet the  
9 alienage requirements established in § 402(b) of the Personal Responsibility and Work  
10 Opportunity Reconciliation Act of 1996, PRWORA, Public Laws No. 104-193 and as that section  
11 may hereafter be amended; a person who is not a United States citizen and does not meet the  
12 alienage requirements established in PRWORA, as amended, is not eligible for cash assistance in  
13 accordance with this chapter.

14           (b) The family/assistance unit must meet any other requirements established by the  
15 department of human services by rules and regulations adopted pursuant to the Administrative  
16 Procedures Act, as necessary to promote the purpose and goals of this chapter.

17           (c) Receipt of cash assistance is conditional upon compliance with all program  
18 requirements.

19           (d) All individuals domiciled in this state shall be exempt from the application of

1 subdivision 115(d)(1)(A) of Public Law 104-193, the Personal Responsibility and Work  
2 Opportunity Reconciliation Act of 1996, PRWORA, which makes any individual ineligible for  
3 certain state and federal assistance if that individual has been convicted under federal or state law  
4 of any offense which is classified as a felony by the law of the jurisdiction and which has as an  
5 element the possession, use, or distribution of a controlled substance as defined in § 102(6) of the  
6 Controlled Substances Act (21 U.S.C. 802(6)).

7 (e) Individual employment plan as a condition of eligibility.

8 (1) Following receipt of an application, the department of human services shall assess  
9 the financial conditions of the family, including the non-parent caretaker relative who is applying  
10 for cash assistance for himself or herself as well as for the minor child(ren), in the context of an  
11 eligibility determination. If a parent or non parent caretaker relative is unemployed or under-  
12 employed, the department shall conduct an initial assessment, taking into account: (A) the  
13 physical capacity, skills, education, work experience, health, safety, family responsibilities and  
14 place of residence of the individual; and (B) the child care and supportive services required by the  
15 applicant to avail himself or herself of employment opportunities and/or work readiness  
16 programs.

17 (2) On the basis of such assessment, the department of human services and the  
18 department of labor and training, as appropriate, in consultation with the applicant, shall develop  
19 an individual employment plan for the family which requires the individual to participate in the  
20 intensive employment services. Intensive employment services shall be defined as the work  
21 requirement activities in subsections 40-5.2-12(g) and (i).

22 (3) The director, or his/her designee, may assign a case manager to an  
23 applicant/participant, as appropriate.

24 (4) The department of labor and training and the department of human services in  
25 conjunction with the participant shall develop a revised individual employment plan which shall  
26 identify employment objectives, taking into consideration factors above, and shall include a  
27 strategy for immediate employment and for preparing for, finding, and retaining employment  
28 consistent, to the extent practicable, with the individual's career objectives.

29 (5) The individual employment plan must include the provision for the participant to  
30 engage in work requirements as outlined in § 40-5.2-12 of this chapter.

31 (6) (A) The participant shall attend and participate immediately in intensive assessment  
32 and employment services as the first step in the individual employment plan, unless temporarily  
33 exempt from this requirement in accordance with this chapter. Intensive assessment and  
34 employment services shall be defined as the work requirement activities in subsections 40-5.2-

1 12(g) and (i).

2 (B) Parents under age twenty (20) without a high school diploma or General Equivalency  
3 Diploma (GED) shall be referred to special teen parent programs which will provide intensive  
4 services designed to assist teen parent to complete high school education or GED, and to continue  
5 approved work plan activities in accord with Works program requirements.

6 (7) The applicant shall become a participant in accordance with this chapter at the time  
7 the individual employment plan is signed and entered into.

8 (8) Applicants and participants of the Rhode Island Work Program shall agree to comply  
9 with the terms of the individual employment plan, and shall cooperate fully with the steps  
10 established in the individual employment plan, including the work requirements.

11 (9) The department of human services has the authority under the chapter to require  
12 attendance by the applicant/participant, either at the department of human services or at the  
13 department of labor and training, at appointments deemed necessary for the purpose of having the  
14 applicant enter into and become eligible for assistance through the Rhode Island Work Program.  
15 Said appointments include, but are not limited to, the initial interview, orientation and  
16 assessment; job readiness and job search. Attendance is required as a condition of eligibility for  
17 cash assistance in accordance with rules and regulations established by the department.

18 (10) As a condition of eligibility for assistance pursuant to this chapter, the  
19 applicant/participant shall be obligated to keep appointments, attend orientation meetings at the  
20 department of human services and/or the Rhode Island department of labor and training,  
21 participate in any initial assessments or appraisals and comply with all the terms of the individual  
22 employment plan in accordance with department of human service rules and regulations.

23 (11) A participant, including a parent or non-parent caretaker relative included in the  
24 cash assistance payment, shall not voluntarily quit a job or refuse a job unless there is good cause  
25 as defined in this chapter or the department's rules and regulations.

26 (12) A participant who voluntarily quits or refuses a job without good cause, as defined  
27 in subsection 40-5.2-12(l), while receiving cash assistance in accordance with this chapter, shall  
28 be sanctioned in accordance with rules and regulations promulgated by the department.

29 (f) Resources.

30 (1) The Family or assistance unit's countable resources shall be less than the allowable  
31 resource limit established by the department in accordance with this chapter.

32 (2) No family or assistance unit shall be eligible for assistance payments if the combined  
33 value of its available resources (reduced by any obligations or debts with respect to such  
34 resources) exceeds one thousand dollars (\$1,000).

1 (3) For purposes of this subsection, the following shall not be counted as resources of the  
2 family/assistance unit in the determination of eligibility for the works program:

3 (A) The home owned and occupied by a child, parent, relative or other individual;

4 (B) Real property owned by a husband and wife as tenants by the entirety, if the property  
5 is not the home of the family and if the spouse of the applicant refuses to sell his or her interest in  
6 the property;

7 (C) Real property which the family is making a good faith effort to dispose of, however,  
8 any cash assistance payable to the family for any such period shall be conditioned upon such  
9 disposal of the real property within six (6) months of the date of application and any payments of  
10 assistance for that period shall (at the time of disposal) be considered overpayments to the extent  
11 that they would not have occurred at the beginning of the period for which the payments were  
12 made. All overpayments are debts subject to recovery in accordance with the provisions of the  
13 chapter;

14 (D) Income producing property other than real estate including, but not limited to,  
15 equipment such as farm tools, carpenter's tools and vehicles used in the production of goods or  
16 Services which the department determines are necessary for the family to earn a living;

17 (E) One vehicle for each adult household member, but not to exceed two (2) vehicles per  
18 household, and in addition, a vehicle used primarily for income producing purposes such as, but  
19 not limited to, a taxi, truck or fishing boat; a vehicle used as a family's home; a vehicle which  
20 annually produces income consistent with its fair market value, even if only used on a seasonal  
21 basis; a vehicle necessary to transport a family member with a disability where the vehicle is  
22 specially equipped to meet the specific needs of the person with a disability or if the vehicle is a  
23 special type of vehicle that makes it possible to transport the person with a disability;

24 (F) Household furnishings and appliances, clothing, personal effects and keepsakes of  
25 limited value;

26 (G) Burial plots (one for each child, relative, and other individual in the assistance unit),  
27 and funeral arrangements;

28 (H) For the month of receipt and the following month, any refund of federal income  
29 taxes made to the family by reason of § 32 of the Internal Revenue Code of 1986, 26 U.S.C. § 32  
30 (relating to earned income tax credit), and any payment made to the family by an employer under  
31 § 3507 of the Internal Revenue Code of 1986, 26 U.S.C. § 3507 (relating to advance payment of  
32 such earned income credit);

33 (I) The resources of any family member receiving supplementary security income  
34 assistance under the Social Security Act, 42 U.S.C. § 301 et seq.

1 (g) Income.

2 (1) Except as otherwise provided for herein, in determining eligibility for and the amount  
3 of cash assistance to which a family is entitled under this chapter, the income of a family includes  
4 all of the money, goods, and services received or actually available to any member of the family.

5 (2) In determining the eligibility for and the amount of cash assistance to which a  
6 family/assistance unit is entitled under this chapter, income in any month shall not include the  
7 first one hundred seventy dollars (\$170) of gross earnings plus fifty percent (50%) of the gross  
8 earnings of the family in excess of one hundred seventy dollars (\$170) earned during the month.

9 (3) The income of a family shall not include:

10 (A) The first fifty dollars (\$50.00) in child support received in any month from each non-  
11 custodial parent of a child plus any arrearages in child support (to the extent of the first fifty  
12 dollars (\$50.00) per month multiplied by the number of months in which the support has been in  
13 arrears) which are paid in any month by a non-custodial parent of a child;

14 (B) Earned income of any child;

15 (C) Income received by a family member who is receiving supplemental security income  
16 (SSI) assistance under Title XVI of the Social Security Act, 42 U.S.C. § 1381 et seq.;

17 (D) The value of assistance provided by state or federal government or private agencies  
18 to meet nutritional needs, including: value of USDA donated foods; value of supplemental food  
19 assistance received under the Child Nutrition Act of 1966, as amended and the special food  
20 service program for children under Title VII, nutrition program for the elderly, of the Older  
21 Americans Act of 1965 as amended, and the value of food stamps;

22 (E) Value of certain assistance provided to undergraduate students, including any grant  
23 or loan for an undergraduate student for educational purposes made or insured under any loan  
24 program administered by the U.S. Commissioner of Education (or the Rhode Island board of  
25 governors for higher education or the Rhode Island higher educational assistance authority);

26 (F) Foster Care Payments;

27 (G) Home energy assistance funded by state or federal government or by a nonprofit  
28 organization;

29 (H) Payments for supportive services or reimbursement of out-of-pocket expenses made  
30 to foster grandparents, senior health aides or senior companions and to persons serving in SCORE  
31 and ACE and any other program under Title II and Title III of the Domestic Volunteer Service  
32 Act of 1973, 42 U.S.C. § 5000 et seq.;

33 (I) Payments to volunteers under AmeriCorps VISTA as defined in the department's  
34 rules and regulations;

1 (J) Certain payments to native Americans; payments distributed per capita to, or held in  
2 trust for, members of any Indian Tribe under P.L. 92-254, 25 U.S.C. § 1261 et seq., P.L. 93-134,  
3 25 U.S.C. § 1401 et seq., or P.L. 94-540; receipts distributed to members of certain Indian tribes  
4 which are referred to in § 5 of P.L. 94-114, 25 U.S.C. § 459d, that became effective October 17,  
5 1975;

6 (K) Refund from the federal and state earned income tax credit;

7 (L) The value of any state, local, or federal government rent or housing subsidy,  
8 provided that this exclusion shall not limit the reduction in benefits provided for in the payment  
9 standard section of this chapter.

10 (4) The receipt of a lump sum of income shall affect participants for cash assistance in  
11 accordance with rules and regulations promulgated by the department.

12 (h) Time limit on the receipt of cash assistance.

13 (1) No cash assistance shall be provided, pursuant to this chapter, to a family or  
14 assistance unit which includes an adult member who has received cash assistance, either for  
15 him/herself or on behalf of his/her children, for a total of twenty-four (24) months, (whether or  
16 not consecutive) within any sixty (60) continuous months after July 1, 2008 to include any time  
17 receiving any type of cash assistance in any other state or territory of the United States of  
18 America as defined herein. Provided further, in no circumstances other than provided for in  
19 section (3) below with respect to certain minor children, shall cash assistance be provided  
20 pursuant to this chapter to a family or assistance unit which includes an adult member who has  
21 received cash assistance for a total of a lifetime limit of forty-eight (48) months.

22 (2) Cash benefits received by a minor dependent child shall not be counted toward their  
23 lifetime time limit for receiving benefits under this chapter should that minor child apply for cash  
24 benefits as an adult.

25 (3) Certain minor children not subject to time limit. This section regarding the lifetime  
26 time limit for the receipt of cash assistance, shall not apply only in the instances of a minor  
27 child(ren) living with a parent who receives SSI benefits and a minor child(ren) living with a  
28 responsible adult non-parent caretaker relative who is not in the case assistance payment.

29 (4) Receipt of family cash assistance in any other state or territory of the United States of  
30 America shall be determined by the department of human services and shall include family cash  
31 assistance funded in whole or in part by Temporary Assistance for Needy Families (TANF) funds  
32 [Title IV-A of the Federal Social Security Act 42 U.S.C. § 601 et seq.]and/or family cash  
33 assistance provided under a program similar to the Rhode Island Families Work and Opportunity  
34 Program or the federal TANF program.

1 (5) (A) The department of human service shall mail a notice to each assistance unit when  
2 the assistance unit has six (6) months of cash assistance remaining and each month thereafter  
3 until the time limit has expired. The notice must be developed by the department of human  
4 services and must contain information about the lifetime time limit, the number of months the  
5 participant has remaining, the hardship extension policy, the availability of a post-employment-  
6 and-closure bonus, and any other information pertinent to a family or an assistance unit nearing  
7 either the twenty-four (24) month or forty-eight (48) month lifetime time limit.

8 (B) For applicants who have less than six (6) months remaining in either the twenty-four  
9 (24) month or forty-eight (48) month lifetime time limit because the family or assistance unit  
10 previously received cash assistance in Rhode Island or in another state, the department shall  
11 notify the applicant of the number of months remaining when the application is approved and  
12 begin the process required in paragraph (A) above.

13 (6) If a cash assistance recipient family closed pursuant to Rhode Island's Temporary  
14 Assistance for Needy Families Program, (federal TANF described in Title IV A of the Federal  
15 Social Security Act, 42 U.S.C. 601 et seq.) formerly entitled the Rhode Island Family  
16 Independence Program, more specifically under subdivision 40-5.1-9(2)(c), due to sanction  
17 because of failure to comply with the cash assistance program requirements; and that recipients  
18 family received forty-eight (48) months of cash benefits in accordance with the Family  
19 Independence Program, than that recipient family is not able to receive further cash assistance for  
20 his/her family, under this chapter, except under hardship exceptions.

21 (7) The months of state or federally funded cash assistance received by a recipient family  
22 since May 1, 1997 under Rhode Island's Temporary Assistance for Needy Families Program,  
23 (federal TANF described in Title IV A of the Federal Social Security Act, 42 U.S.C. § 601 et  
24 seq.) formerly entitled the Rhode Island Family Independence Program, shall be countable toward  
25 the time limited cash assistance described in this chapter.

26 (i) Time limit on the receipt of cash assistance.

27 (1) (A) No cash assistance shall be provided, pursuant to this chapter, to a family  
28 assistance unit in which an adult member has received cash assistance for a total of sixty (60)  
29 months (whether or not consecutive) to include any time receiving any type of cash assistance in  
30 any other state or territory of the United States as defined herein effective August 1, 2008.  
31 Provided further, that no cash assistance shall be provided to a family in which an adult member  
32 has received assistance for twenty-four (24) consecutive months unless the adult member has a  
33 rehabilitation employment plan as provided in subsection 40-5.2-12(g)(5).

34 (B) Effective August 1, 2008 no cash assistance shall be provided pursuant to this

1 chapter to a family in which a child has received cash assistance for a total of sixty (60) months  
2 (whether or not consecutive) if the parent is ineligible for assistance under this chapter pursuant  
3 to subdivision 40-5.2(a) (2) to include any time received any type of cash assistance in any other  
4 state or territory of the United States as defined herein.

5 (j) Hardship Exceptions.

6 (1) The department may extend an assistance unit's or family's cash assistance beyond  
7 the time limit, by reason of hardship; provided, however, that the number of such families to be  
8 exempted by the department with respect to their time limit under this subsection shall not exceed  
9 twenty percent (20%) of the average monthly number of families to which assistance is provided  
10 for under this chapter in a fiscal year; provided, however, that to the extent now or hereafter  
11 permitted by federal law, any waiver granted under § 40-5.2-35, for domestic violence, shall not  
12 be counted in determining the twenty percent (20%) maximum under this section.

13 (2) Parents who receive extensions to the time limit due to hardship must have and  
14 comply with employment plans designed to remove or ameliorate the conditions that warranted  
15 the extension.

16 (k) Parents under eighteen (18) years of age.

17 (1) A family consisting of a parent who is under the age of eighteen (18), and who has  
18 never been married, and who has a child; or a family which consists of a woman under the age of  
19 eighteen (18) who is at least six (6) months pregnant, shall be eligible for cash assistance only if  
20 such family resides in the home of an adult parent, legal guardian or other adult relative. Such  
21 assistance shall be provided to the adult parent, legal guardian, or other adult relative on behalf of  
22 the individual and child unless otherwise authorized by the department.

23 (2) This subsection shall not apply if the minor parent or pregnant minor has no parent,  
24 legal guardian or other adult relative who is living and/or whose whereabouts are unknown; or the  
25 department determines that the physical or emotional health or safety of the minor parent, or his  
26 or her child, or the pregnant minor, would be jeopardized if he or she was required to live in the  
27 same residence as his or her parent, legal guardian or other adult relative (refusal of a parent,  
28 legal guardian or other adult relative to allow the minor parent or his or her child, or a pregnant  
29 minor, to live in his or her home shall constitute a presumption that the health or safety would be  
30 so jeopardized); or the minor parent or pregnant minor has lived apart from his or her own parent  
31 or legal guardian for a period of at least one year before either the birth of any child to a minor  
32 parent or the onset of the pregnant minor's pregnancy; or there is good cause, under departmental  
33 regulations, for waiving the subsection; and the individual resides in supervised supportive living  
34 arrangement to the extent available.



1 (3) For purposes of this section "supervised supportive living arrangement" means an  
2 arrangement which requires minor parents to enroll and make satisfactory progress in a program  
3 leading to a high school diploma or a general education development certificate, and requires  
4 minor parents to participate in the adolescent parenting program designated by the department, to  
5 the extent the program is available; and provides rules and regulations which ensure regular adult  
6 supervision.

7 (l) Assignment and Cooperation. - As a condition of eligibility for cash and medical  
8 assistance under this chapter, each adult member, parent or caretaker relative of the  
9 family/assistance unit must:

10 (1) Assign to the state any rights to support for children within the family from any  
11 person which the family member has at the time the assignment is executed or may have while  
12 receiving assistance under this chapter;

13 (2) Consent to and cooperate with the state in establishing the paternity and in  
14 establishing and/or enforcing child support and medical support orders for all children in the  
15 family or assistance unit in accordance with Title 15 of the general laws, as amended, unless the  
16 parent or caretaker relative is found to have good cause for refusing to comply with the  
17 requirements of this subsection.

18 (3) Absent good cause, as defined by the department of human services through the rule  
19 making process, for refusing to comply with the requirements of (1) and (2) above, cash  
20 assistance to the family shall be reduced by twenty-five percent (25%) until the adult member of  
21 the family who has refused to comply with the requirements of this subsection consents to and  
22 cooperates with the state in accordance with the requirements of this subsection.

23 (4) As a condition of eligibility for cash and medical assistance under this chapter, each  
24 adult member, parent or caretaker relative of the family/assistance unit must consent to and  
25 cooperate with the state in identifying and providing information to assist the state in pursuing  
26 any third-party who may be liable to pay for care and services under Title XIX of the Social  
27 Security Act, 42 U.S.C. § 1396 et seq.

28 (m) Duration of benefits. All benefits and hardship extensions provided pursuant to this  
29 chapter, except for those in §§40-5.2-10(h), 40-5.2-10(i), and 40-5.2-10(j), shall be provided for a  
30 period not to exceed five (5) years.

31 **40-5.2-21. Eligibility for medical benefits.** -- (a) Every member of any family/assistance  
32 unit eligible for cash assistance under this chapter shall be eligible for medical assistance through  
33 the RIte Care or RIte Share programs, as determined by the department, subject to the provisions  
34 of subsection 40-8-1(d) and provided, further, that eligibility for such medical assistance, must

1 qualify for federal financial participation pursuant to the provisions of Title XIX of the federal  
2 social security act, 42 U.S.C. § 1396 et seq.

3 (b) If a family becomes ineligible for cash assistance payments under this chapter as a  
4 result of excess earnings from employment, the family/assistance unit shall continue to be eligible  
5 for medical assistance through the RItE Care or RItE Share program for a period of twelve (12)  
6 months or until employer paid family health care coverage begins, subject to the provisions of  
7 subsection 40-8-1(d), whichever occurs first; and provided, further, that eligibility for such  
8 medical assistance, must qualify for federal financial participation pursuant to the provisions of  
9 title XIX of the federal social security Act, 42 U.S.C. § 1396 et seq.

10 [\(c\) Medical benefits provided pursuant to this chapter shall be provided for a period not](#)  
11 [to exceed five \(5\) years.](#)

12 SECTION 2. This act shall take effect upon passage.

=====  
LC003867  
=====

EXPLANATION  
BY THE LEGISLATIVE COUNCIL  
OF

A N A C T

RELATING TO HUMAN SERVICES - THE RHODE ISLAND WORKS PROGRAM

\*\*\*

1           This act would require ninety (90) consecutive days of residency in Rhode Island before  
2 becoming eligible for benefits under the Rhode Island Works program, and limits certain cash  
3 assistance and medical benefits to a maximum of five (5) years subject to hardship exceptions.

4           This act would take effect upon passage.

=====  
LC003867  
=====