

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2023

A N A C T

RELATING TO ANIMALS AND ANIMAL HUSBANDRY -- CRUELTY TO ANIMALS

Introduced By: Senators Ruggerio, Murray, Tikoian, and Euer

Date Introduced: March 22, 2023

Referred To: Senate Judiciary

It is enacted by the General Assembly as follows:

1 SECTION 1. Sections 4-1-1 and 4-1-3 of the General Laws in Chapter 4-1 entitled "Cruelty
2 to Animals" are hereby amended to read as follows:

3 **4-1-1. Definitions — Responsibility for agents and employees.**

4 (a) In this chapter and in §§ 4-4-9, 4-4-10, and 23-19-8:

5 (1) "Animal" and "animals" means every living creature except a human being.

6 (2) "Cosmetic" means any:

7 (i) Articles intended to be rubbed, poured, sprinkled, or sprayed on, introduced into, or
8 otherwise applied to the human body or any part thereof for cleansing, beautifying, promoting
9 attractiveness, or altering the appearance; and

10 (ii) Articles intended for use as a component of any such articles, except that such term
11 shall not include soap.

12 (3) "Cosmetic ingredient" means any single chemical entity or mixture used as a
13 component in the manufacture of a cosmetic product, as defined as of the date of enactment of this
14 act in 21 C.F.R. 700.3(e).

15 (4) "Cosmetic animal testing" means the internal or external application or exposure of any
16 cosmetic product, or any cosmetic ingredient or non-functional constituent, to the skin, eyes, or
17 other body part (organ or extremity) of a live non-human vertebrate for the purpose of evaluating
18 the safety or efficacy of a cosmetic product or a cosmetic ingredient or non-functional constituent
19 for the use in a cosmetic product.

1 (5) "Cosmetic product" means a finished cosmetic the manufacture of which has been
2 completed.

3 ~~(5)~~(6) Except for livestock as defined in § 4-26-3(6), “adequate living conditions” shall
4 mean a sanitary environment that is dry and free of accumulated feces and free of debris and
5 garbage that may clutter the environment, pose a danger, or entangle the animal. The environment
6 in which the animal is kept must be consistent with federal regulatory requirements, where
7 applicable, or generally recognized professional standards, where applicable, or otherwise be of
8 sufficient size so as not to inhibit comfortable rest, normal posture, or range of movement, and
9 suitable to maintain the animal in a good state of health. “Adequate living conditions” for livestock
10 as defined in § 4-26-3(6) shall mean best management practices established, no later than July 1,
11 2014, by the Rhode Island livestock welfare and care standards advisory council.

12 ~~(6)~~(7) Except for livestock as defined in § 4-26-3, “hazardous accumulation of animals”
13 means the accumulation of a large number of animals, to a point where the owner, possessor, or
14 person having the charge of custody of the aforementioned animals fails to or is unable to provide
15 “adequate living conditions” as defined herein, resulting in harm or danger to the health and
16 wellbeing of the animals.

17 (b) The knowledge and acts of agents of and persons employed by corporations in regard
18 to animals transported, owned or employed by or in the custody of that corporation are held to be
19 the acts and knowledge of that corporation.

20 ~~(7)~~(8) “Guardian” shall mean a person(s) having the same rights and responsibilities of an
21 owner, and both terms shall be used interchangeably. A guardian shall also mean a person who
22 possesses, has title to or an interest in, harbors, or has control, custody, or possession of an animal
23 and who is responsible for an animal’s safety and well-being.

24 ~~(8)~~(9) “Licensed graduate veterinarian” or “veterinarian” means a person licensed to
25 engage in the practice of veterinary medicine, surgery, and dentistry in this state who is a graduate
26 of an accredited veterinary medical, surgical, and dental school or college of a standard recognized
27 by the Rhode Island Veterinary Medical Association.

28 (10) "Manufacturer" means any person whose name appears on the label of a cosmetic
29 product pursuant to the requirements of 21 C.F.R. 701.12.

30 (11) "Non-functional constituent" means any incidental ingredient as defined, as of the date
31 of enactment of this act, in 21 C.F.R. 701.3(i).

32 ~~(9)~~(12) “Owner,” “person,” and “whoever” means corporations as well as individuals.

33 (13) "Supplier" means any entity that supplies, directly or through a third-party, any
34 ingredient used in the formulation of a cosmetic product.

1 **4-1-3. Unnecessary cruelty.**

2 (a) Every owner, possessor, or person having the charge or custody of any animal, who
3 cruelly drives or works that animal when unfit for labor, or cruelly abandons that animal, or who
4 carries that animal or who fails to provide that animal with adequate living conditions as defined
5 in § 4-1-1, or who engages in the hazardous accumulation of animals as defined in § 4-1-1, or
6 causes that animal, to be carried, in or upon any vehicle or otherwise, in a cruel or inhuman manner;
7 or willfully, intentionally, maliciously, recklessly, and/or knowingly authorizes or permits that
8 animal to be subjected to unnecessary torture, suffering, or cruelty of any kind; or who places, or
9 causes to have placed, on any animal any substance that may produce irritation or pain or that is
10 declared a hazardous substance by the U.S. Food and Drug Administration or by the state
11 department of health, shall be punished for each offense in the manner provided in § 4-1-2. If the
12 offense described in this section results in the death of the animal, the person shall be punished in
13 the manner provided in § 4-1-5. If any owner, possessor, or person having the charge or custody of
14 any animal is found guilty of or pleads nolo contendere to a violation of this section and said
15 violation involves the hazardous accumulation of animals, the court shall, in imposing a penalty
16 under this section, take into account whether the defendant's conduct could be considered to be the
17 result of a mental health disorder as defined in § 27-38.2-2.

18 (b) The substances proscribed by subsection (a) do not include any drug having curative
19 and therapeutic effect for disease in animals and that is prepared and intended for veterinary use.

20 (c) University, college, or hospital research facilities licensed and/or inspected by the U.S.
21 Department of Agriculture or the U.S. Public Health Service of the Department of Health and
22 Human Services shall be exempt from the provisions of subsection (a) provided that they are in
23 good standing with the federal agency responsible for licensing or assurance of the facility.

24 (d)(1) No manufacturer shall sell or offer for sale in the state any cosmetic that was
25 developed or manufactured using cosmetic animal testing, if the testing was conducted or
26 contracted by the manufacturer or any supplier of the manufacturer on or after January 1, 2024.

27 (2) The prohibitions of subsection (d)(1) of this section do not apply to cosmetics
28 developed or manufactured using cosmetic animal testing if:

29 (i) The testing is requested, conducted, or required by a federal or state regulatory authority;

30 (A) There is no non-animal alternative method or strategy recognized by any federal
31 agency or the organization for economic cooperation and development for the relevant safety
32 endpoints for the cosmetic ingredient or non-functional constituent;

33 (B) The cosmetic ingredient or non-functional constituent poses a risk of causing a specific
34 human health problem that is substantiated and the need to conduct cosmetic animal testing is

1 justified and supported by a detailed research protocol proposed as the basis for the evaluation of
2 the cosmetic ingredient or non-functional constituent;

3 (C) The cosmetic ingredient or non-functional constituent is in wide use and, in the case of
4 a cosmetic ingredient, cannot be replaced by another ingredient capable of performing a similar
5 function;

6 (ii) The testing is conducted outside the United States and in order to comply with a
7 requirement of a foreign regulatory authority; provided that, no evidence derived from the testing
8 is relied upon to substantiate the safety of the cosmetic in Rhode Island;

9 (iii) The testing is conducted on a product or ingredient subject to the requirements of
10 subchapter V of the federal Food, Drug, and Cosmetic Act, 21 U.S.C. § 351 et seq.; or

11 (iv) The testing is conducted for a cosmetic ingredient intended to be used in a product that
12 is not a cosmetic product and conducted pursuant to a requirement of a federal, state, or foreign
13 regulatory authority as long as no evidence derived from animal testing conducted after the
14 effective date of this subsection is relied upon to substantiate the safety of a cosmetic sold in the
15 state by a manufacturer, unless all of the following apply:

16 (A) There is no non-animal alternative method or strategy recognized by any federal or
17 state agency or the Organization for Economic Cooperation and Development for the relevant
18 safety endpoints for such ingredient;

19 (B) There is documented evidence of the non-cosmetic intent of the test; and

20 (C) There is history of use of the ingredient outside of cosmetics at least one year prior to
21 the manufacturer's reliance on such data.

22 (3) The provisions of subsection (d) of this section shall not apply to:

23 (i) A cosmetic product if the cosmetic in its final form was tested on animals before January
24 1, 2024, even if the cosmetic is manufactured on or after that date; provided that, no new animal
25 testing in violation of subsection (d) of this section occurs after January 1, 2024 by or on behalf of
26 the manufacturer;

27 (ii) An ingredient in a cosmetic, if the cosmetic ingredient was tested on animals before
28 January 1, 2024, even if the ingredient is manufactured on or after that date; provided that, no new
29 animal testing in violation of subsection (d) of this section occurs after January 1, 2024, by or on
30 behalf of the manufacturer; or

31 (iii) A manufacturer reviewing, assessing, or retaining evidence from a cosmetic animal
32 test.

33 (4) No municipality may establish or continue any prohibition on or relating to cosmetic
34 animal testing that is not identical to the provisions set forth in this section.

1 (5) Any person or manufacturer that violates subsection (d)(1) of this section shall be
2 subject to a civil penalty of up to one thousand dollars (\$1,000) for each offense. If the violation is
3 of a continuing nature, each day during which it continues constitutes an additional, separate, and
4 distinct offense.

5 SECTION 2. Chapter 4-1 of the General Laws entitled "Cruelty to Animals" is hereby
6 amended by adding thereto the following section:

7 **4-1-3.3. Rules and regulations -- Complaints.**

8 (a) The Rhode Island department of environmental management ("DEM") shall promulgate
9 rules and regulations to implement the provisions of § 4-1-3.

10 (b) DEM shall only investigate those manufacturers selling cosmetics subjected to cosmetic
11 animal testing in violation of the provisions of § 4-1-3 upon receipt of a written complaint. The
12 form of complaint shall be established by DEM at the time the rules and regulations are
13 promulgated.

14 (c) If upon investigation, DEM determines there has been a violation of the provisions of
15 § 4-1-3 as to cosmetic animal testing, DEM shall refer the matter to the attorney general; provided,
16 DEM shall contact the manufacturer of the suspect product and ask for proof that the manufacturer
17 does not use animal testing on the product before making a referral to the attorney general pursuant
18 to this section.

19 SECTION 3. This act shall take effect upon passage.

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EXPLANATION
BY THE LEGISLATIVE COUNCIL
OF
A N A C T
RELATING TO ANIMALS AND ANIMAL HUSBANDRY -- CRUELTY TO ANIMALS

1 This act would prohibit a manufacturer to sell or offer for sale in the state any cosmetic
2 that was developed or manufactured using cosmetic animal testing, if the testing was conducted or
3 contracted by the manufacturer on or after January 1, 2024. A fine of one thousand dollars (\$1,000)
4 would be imposed for violations of this act.

5 This act would take effect upon passage.

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