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available to all students;

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2023

AN ACT

RELATING TO EDUCATION -- RHODE ISLAND HOPE SCHOLARSHIP PILOT PROGRAM ACT

Introduced By: Senators Pearson, Gallo, DiPalma, Zurier, Murray, Mack, and Valverde

Date Introduced: February 01, 2023

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

1	SECTION 1. Title 16 of the General Laws entitled "EDUCATION" is hereby amended by
2	adding thereto the following chapter:
3	CHAPTER 112
4	RHODE ISLAND HOPE SCHOLARSHIP PILOT PROGRAM ACT
5	16-112-1. Short title.
6	This chapter shall be known and may be cited as the "Rhode Island Hope Scholarship Pilot
7	Program Act".
8	16-112-2. Legislative findings and purpose.
9	(a) The general assembly finds and declares that:
10	(1) Education is critical for the state's young people to achieve their aspirations and develop
11	their talents;
12	(2) The state's economic success depends on a highly educated and skilled workforce;
13	(3) The state's future prosperity depends upon its ability to make educational opportunities
14	beyond high school available for all students;
15	(4) The coronavirus has inflicted undue hardships on students and their families, creating
16	barriers to a four (4) year college degree;
17	(5) A merit-based tuition reduction program will help make a four (4) year college degree

1	(6) Knode Island college offers students a feasible opportunity to obtain a four (4) year
2	degree, but remains an underutilized resource in the state; and
3	(7) The State of Rhode Island's motto is "Hope".
4	(b) In order to address the findings set forth in subsection (a) of this section, the purpose
5	of this chapter is to increase the number of students enrolling in and completing four (4) year
6	degrees and certificates on time from Rhode Island college, and to promote more graduates in high-
7	need fields such as nursing, pre-k through grade twelve (12) education, and the trades, which are
8	fields for which Rhode Island college provides a strong and affordable education.
9	(c) The purpose of the pilot program is also to determine whether a scholarship program
10	for Rhode Island college that is modeled on the promise scholarship program established in chapter
11	107 of title 16 would be successful in attaining the goals set forth in this section.
12	16-112-3. Establishment of scholarship program.
13	Beginning with the high school graduating class of 2023, there is hereby established the
14	Rhode Island hope scholarship pilot program. The general assembly shall annually appropriate the
15	funds necessary to implement the purposes of this chapter for the periods of the pilot program.
16	Additional funds beyond the scholarships may be appropriated to support and advance the Rhode
17	Island hope scholarship pilot program. In addition to appropriation by the general assembly,
18	charitable donations may be accepted into the scholarship program.
19	16-112-4. Definitions.
20	When used in this chapter, the following terms shall have the following meanings:
21	(1) "Certificate" means any certificate program with labor market value as defined by the
22	postsecondary commissioner.
23	(2) "College-level credit" means credit awarded by a college or university for completion
24	of its own courses or other academic work.
25	(3) "FAFSA" means the Free Application for Federal Student Aid form.
26	(4) "General education coursework" means the educational foundation of knowledge,
27	skills, and attitudes that prepare students for success in their majors and their personal and
28	professional lives after graduation. It includes, but is not limited to, the required coursework of all
29	degrees developed by each eligible postsecondary institution that is approved by the council on
30	postsecondary education that is intended to ensure that all graduates of a state institution have a
31	balanced core of competencies and knowledge. This does not necessarily include coursework
32	specifically required for one's major.
33	(5) "Mandatory fees and tuition" means the costs that every student is required to pay in
34	order to enroll in classes, and does not include room and board, textbooks, program fees that may

1	exist in some majors, course fees that may exist for some specific courses, meal plans, or travel.
2	(6) "On track to graduate on time" means the standards determined by Rhode Island college
3	in establishing the expectation of a student to graduate with a bachelor's degree within four (4)
4	years of enrollment, or the prescribed completion time for a student completing a certificate
5	(recognizing that some students, including students who require developmental education, are
6	double majors, or are enrolled in certain professional programs may require an extended time period
7	for degree completion).
8	(7) "Recipient student" means a student attending Rhode Island college who qualifies to
9	receive the Rhode Island hope scholarship pursuant to § 16-112-6.
10	(8) "Pilot program" and "scholarship program" means the Rhode Island hope scholarship
11	pilot program that is established pursuant to § 16-112-3.
12	(9) "State" means the State of Rhode Island.
13	16-112-5. Administration of scholarship program.
14	(a) The financial aid office at Rhode Island college, in conjunction with the admissions
15	office or their respective equivalent offices at Rhode Island college, shall administer the scholarship
16	program for state residents seeking bachelor's degrees and/or certificates who meet the eligibility
17	requirements in this chapter.
18	(b) An award of the scholarship program shall cover the cost of up to two (2) years of
19	tuition and mandatory fees, for the junior and senior years of the student, or in the case of an adult
20	student, who has attained at least sixty (60) credit hours, then the award may cover tuition and
21	mandatory fees over a duration of not more than two (2) years. In all instances, these awards shall
22	be reduced by the amount of federal and all other financial aid monies available to the recipient
23	student. None of any grants received by students from the department of children, youth and
24	families' higher education opportunity incentive grant as established by chapter 72.8 of title 42 or
25	the college crusade scholarship act as established in chapter 70 of title 16 shall be considered federal
26	or financial aid for the purposes of this chapter.
27	(c) The scholarship program is limited to one award per student as required by § 16-112-
28	6(a)(7); provided that, the award may cover the two (2) years which constitute the junior and senior
29	years of the student, or the two (2) years for an adult student, and may be dispersed in separate
30	installments.
31	16-112-6. Eligibility for merit based tuition reduction scholarship at Rhode Island
32	college.
33	(a) Beginning with the students who enrolled at Rhode Island college in the fall of 2023, a
34	student:

1	(1) Must qualify for in-state tuition and fees pursuant to the residency policy adopted by
2	the council on postsecondary education, as amended, supplemented, restated, or otherwise modified
3	from time to time ("residency policy");
4	(2) Must be a currently enrolled full-time student who has declared a major and earned a
5	minimum of sixty (60) total credit hours towards an eligible program of study, as determined by
6	Rhode Island college;
7	(3) Must complete the FAFSA and any required FAFSA verification by the deadline
8	prescribed by Rhode Island college for each year in which the student seeks to receive funding
9	under the scholarship program; provided that, persons who are legally unable to complete the
10	FAFSA must complete a comparable form created by Rhode Island college, by the deadline
11	prescribed by Rhode Island college, for each year in which the student seeks to receive funding
12	under the scholarship program;
13	(4) Must enroll or have enrolled full-time as a freshman as a first-time student and continue
14	to be enrolled on a full-time basis at Rhode Island college, by the dates indicated within this chapter;
15	(5) Must maintain an average annual cumulative grade point average (GPA) of 2.5 or
16	greater, as determined by Rhode Island college, prior to obtaining the scholarship and also as a
17	condition of being able to continue to be a scholarship recipient;
18	(6) Must remain on track to graduate on time as determined by Rhode Island college and
19	must complete both the student's freshman and sophomore years at Rhode Island college, or in the
20	case of an adult student, have completed sixty (60) credit hours of tuition and mandatory fees at
21	Rhode Island college over a duration of no more than four (4) years;
22	(7) Must not have already received an award under this program or under chapter 107 of
23	title 16; and
24	(8) Must commit to live, work, or continue their education in Rhode Island after graduation.
25	(b) Rhode Island college, in conjunction with the office of the postsecondary
26	commissioner, shall develop a policy that will secure the commitment set forth in subsection (a) of
27	this section from recipient students.
28	(c) Notwithstanding the eligibility requirements under subsection (a) of this section
29	("specified conditions"):
30	(1) In the case of a recipient student who has an approved medical or personal leave of
31	absence or is unable to satisfy one or more specified conditions because of the student's medical or
32	personal circumstances, the student may continue to receive an award under the scholarship
33	program upon resuming the student's education so long as the student continues to meet all other
34	applicable eligibility requirements:

1	(2) In the case of a recipient student who is a member of the national guard or a member
2	of a reserve unit of a branch of the United States military and is unable to satisfy one or more
3	specified conditions because the student is or will be in basic or special military training, or is or
4	will be participating in a deployment of the student's guard or reserve unit, the student may continue
5	to receive an award under the scholarship program upon completion of the student's basic or special
6	military training or deployment; and
7	(3) Students enrolled in Rhode Island college as of July 1, 2021, who have attained junior
8	status at Rhode Island college as of July 1, 2023, or who enrolled in Rhode Island college as of July
9	1, 2022, and who have attained junior status at Rhode Island college as of July 1, 2024, and who
0	are otherwise in compliance with this chapter, shall be eligible for a hope scholarship under this
1	<u>chapter.</u>
12	(d) The decision of whether or not a student has attained junior or senior status by the
13	appropriate date shall be determined by the appropriate body of Rhode Island college, subject to
14	the rules, regulations, and procedures established pursuant to §16-112-8.
15	16-112-7. Reporting and disbursement.
16	(a) On or before November 10, 2023, and on or before November 10 thereafter for every
17	year through and including calendar year 2028, Rhode Island college shall submit a report to the
18	director of the office of management and budget, the state budget officer, the house fiscal advisor,
19	the senate fiscal advisor, the commissioner of postsecondary education, and the chair of the council
20	on postsecondary education, a report detailing the following:
21	(1) The number of students eligible to participate in the scholarship program;
22	(2) The amount of federal and institutional financial aid anticipated to be received by
23	recipient students;
24	(3) The aggregate tuition and mandatory fee costs attributable to recipient students; and
25	(4) The resulting total cost of the scholarship program to the state.
26	(5) The report shall contain such data for both the current fiscal year and the most up-to-
27	date forecast for the following fiscal year. Data reported shall be subdivided by student-year cohort
28	and shall be accompanied by a written explanation detailing the estimating methodology utilized
29	and any impact(s) the forecasted data may present to institutional capacity, operational costs, and
30	the tuition/fee revenue base of the institution.
31	(b) On or before July 1, 2024, and on before July 1 thereafter for every year until through
32	and including calendar year 2028, Rhode Island college, in conjunction with the office of the
33	postsecondary commissioner, shall submit a report evaluating the program to the governor, speaker
34	of the house, and the president of the senate. This evaluation shall include the following:

1	(1) The number of students who started in each cohort;
2	(2) The number of students in each cohort who have attained a degree or certification in an
3	on-time manner;
4	(3) The number of students in each cohort who have not attained a degree or certification
5	in an on-time manner and an analysis of why that has happened;
6	(4) The number of students in each cohort who began the program but have been unable to
7	continue or complete the program and an analysis of why that has happened;
8	(5) The costs of the program and the costs of continuing the program;
9	(6) Suggestions for ways to increase the success of the program;
10	(7) Recommendations as to modifying, continuing, expanding, curtailing, or discontinuing
11	the program; and
12	(8) Any such other recommendations or information as Rhode Island college and the
13	commissioner of postsecondary education deem appropriate to include in the evaluation.
14	(c) The office of management and budget, in consultation with the office of the
15	postsecondary commissioner, shall oversee the apportionment and disbursement of all funds
16	appropriated for the purpose of the scholarship program.
17	16-112-8. Rules, regulations, and procedures.
18	The council on postsecondary education is hereby authorized to promulgate rules and
19	regulations to effectuate the purposes of this chapter, including, but not limited to, the residency
20	policy, and Rhode Island college shall establish appeal procedures for the award, denial, or
21	revocation of funding under the scholarship program. The rules and regulations shall be
22	promulgated in accordance with § 16-59-4.
23	16-112-9. Applicability to current students.
24	Currently enrolled students at Rhode Island college who have attained junior status as of
25	July 1, 2023, or July 1, 2024, and who otherwise meet the requirements of this chapter, shall be
26	eligible for a hope scholarship under this chapter.
27	16-112-10. Funding of and sunset of pilot program.
28	The Rhode Island hope scholarship pilot program shall be funded from July 1, 2023,
29	through and including July 1, 2028. There shall be no further funding of the pilot program without
30	further action of the general assembly. Any final reports due pursuant to this chapter shall be filed
31	pursuant to the dates set forth herein.
32	SECTION 2. Section 16-59-9 of the General Laws in Chapter 16-59 entitled "Council on
33	Postsecondary Education [See Title 16 Chapter 97 — The Rhode Island Board of Education Act]"
34	is hereby amended to read as follows:

16-59-9. Educational budget and appropriations.

- (a) The general assembly shall annually appropriate any sums it deems necessary for support and maintenance of higher education in the state and the state controller is authorized and directed to draw his or her orders upon the general treasurer for the payment of the appropriations or so much of the sums that are necessary for the purposes appropriated, upon the receipt by him or her of proper vouchers as the council on postsecondary education may by rule provide. The council shall receive, review, and adjust the budget for the office of postsecondary commissioner and present the budget as part of the budget for higher education under the requirements of § 35-3-4.
- (b) The office of postsecondary commissioner and the institutions of public higher education shall establish working capital accounts.
- (c) Any tuition or fee increase schedules in effect for the institutions of public higher education shall be received by the council on postsecondary education for allocation for the fiscal year for which state appropriations are made to the council by the general assembly; provided that no further increases may be made by the board of education or the council on postsecondary education for the year for which appropriations are made. Except that these provisions shall not apply to the revenues of housing, dining, and other auxiliary facilities at the university of Rhode Island, Rhode Island college, and the community colleges including student fees as described in P.L. 1962, ch. 257 pledged to secure indebtedness issued at any time pursuant to P.L. 1962, ch. 257 as amended.
- (d) All housing, dining, and other auxiliary facilities at all public institutions of higher learning shall be self-supporting and no funds shall be appropriated by the general assembly to pay operating expenses, including principal and interest on debt services, and overhead expenses for the facilities, with the exception of the mandatory fees covered by the Rhode Island promise scholarship program as established by § 16-107-3 and the Rhode Island hope scholarship established by § 16-112-3. Any debt-service costs on general obligation bonds presented to the voters in November 2000 and November 2004 or appropriated funds from the Rhode Island capital plan for the housing auxiliaries at the university of Rhode Island and Rhode Island college shall not be subject to this self-supporting requirement in order to provide funds for the building construction and rehabilitation program. The institutions of public higher education will establish policies and procedures that enhance the opportunity for auxiliary facilities to be self-supporting, including that all faculty provide timely and accurate copies of booklists for required textbooks to the public higher educational institution's bookstore.
 - (e) The additional costs to achieve self-supporting status shall be by the implementation of

a fee schedule of all	housing,	dining,	and other	auxiliary	facilities,	including	but not	limited	to,
operating expenses, j	orincipal,	and inte	rest on del	ot services	s, and over	head expe	enses.		

- (f) The board of education is authorized to establish two (2) restricted-receipt accounts for the higher education and industry centers established throughout the state: one to collect lease payments from occupying companies, and fees from room and service rentals, to support the operation and maintenance of the facilities; and one to collect donations to support construction, operations and maintenance. All such revenues shall be deposited to the restricted-receipt accounts.
- (g) Notwithstanding subsections (a) and (d) of this section or any provisions of this title, to the extent necessary to comply with the provisions of any outstanding bonds issued by the Rhode Island health and educational building corporation or outstanding lease certificates of participation, in either case, issued for the benefit of the university of Rhode Island, the community college of Rhode Island, and/or Rhode Island college, to the extent necessary to comply with the provisions of any such bonds or certificates of participation, the general assembly shall annually appropriate any such sums it deems necessary from educational and general revenues (including, but not limited to, tuition) and auxiliary enterprise revenues derived from the university of Rhode Island, the community college of Rhode Island and Rhode Island college, to be allocated by the council on postsecondary education or by the board of trustees of the university of Rhode Island, as appropriate, in accordance with the terms of the contracts with such bondholders or certificate
- (h) The board of education is authorized to establish a restricted-receipt account for income generated by the Rhode Island nursing education center through the rental of classrooms, laboratories, or other facilities located on the Providence campus of the nursing education center. All such revenues shall be deposited to the restricted receipt account.
- (i) The board of education is authorized to establish a restricted-receipt account for the receipt and expenditure of monies received from IGT Global Solutions Corporation for the purpose of financing scholarships relating to studying science, technology, engineering, or mathematics at an accredited educational institution. This account shall be housed within the budget of the office of the postsecondary commissioner and exempt from the indirect cost recovery provisions of § 35-4-27.
- 30 SECTION 3. This act shall take effect on July 1, 2023, and sunset and expire on January 1, 2029.

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EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

AN ACT

RELATING TO EDUCATION -- RHODE ISLAND HOPE SCHOLARSHIP PILOT PROGRAM ACT

1	This act would establish the Rhode Island hope scholarship pilot program act. The purpose
2	would be to increase the number of students enrolling in and obtaining degrees in a timely fashion
3	from Rhode Island college, and to promote more graduates in high-need fields and the trades. The
4	hope scholarship would provide the cost of two (2) years of tuition and mandatory fees for eligible
5	students during their junior and senior years. The act would include detailed eligibility requirements
6	for students, and reporting and disbursement requirements for Rhode Island college. In addition the
7	act would permit charitable donations to the scholarship program as well as an annual appropriation
8	by the general assembly.
9	This act would take effect on July 1, 2023, and sunset and expire on January 1, 2029.
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