LC000282

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2015

AN ACT

RELATING TO ELECTIONS -- INITIATIVE AND REFERENDUM

Introduced By: Senators Cote, Ottiano, Picard, and Kettle

Date Introduced: January 13, 2015

Referred To: Senate Special Legislation and Veterans Affairs

It is enacted by the General Assembly as follows:

1 SECTION 1. Title 17 of the General Laws entitled "ELECTIONS" is hereby amended by 2 adding thereto the following chapter: 3 CHAPTER 5.1 **INITIATIVE AND REFERENDUM** 4 5 17-5.1-1. Presentation of petition. -- (a) Any natural person or persons who propose to begin an initiative and referendum process shall obtain an application petition form and summary 6 7 of the initiative and referendum process from the secretary of state. The person or persons who file for said application petition shall be deemed the proponent of the initiative measure. 8 9 (b) To begin the initiative and referendum process, at least fifty (50) qualified voters must 10 sign the application petition obtained from the secretary of state containing the initiative measure in its entirety, and the proponent shall submit same to the secretary of state for certification. 11 12 (c) An initiative measure embracing more than one subject may not be submitted to the 13 electors or have any effect. Separate initiatives must be filed for different subjects. A measure 14 shall be deemed to embrace more than one subject if its parts are not both reasonably germane to 15 each other and functionally related. 17-5.1-2. Certification of application petition. -- (a) Within ten (10) days of receipt of 16 17 the application petition, the secretary of state shall certify: (1) Whether or not a sufficient number 18 of qualified voters have signed the application petition; (2) Whether the application petition 19 complies with the requirements of Art. VI, § 2(b) of the state's constitution; and (3) Whether the

1	application petition complies with § 17-5.1-1.
2	(b) Upon certification, the secretary of state shall, within fifteen (15) business days of
3	receiving the proposed initiative, prepare a draft ballot text for the initiative in conformity with §
4	17-5.1-3 and a concise and impartial statement summarizing the measure and its major effect.
5	17-5.1-3. Ballot text and summary (a) The ballot text of any statutory initiative shall
6	consist of: (1) A caption which reasonably identifies the subject of the measure; and (2) A
7	question which plainly phrases the chief purpose of the measure so that an affirmative response
8	corresponds to an affirmative vote on the measure. Such ballot text shall be as brief and concise
9	as possible totaling no more than one hundred and twenty-five (125) words.
10	(b) The ballot text of an initiative to amend the state's constitution shall consist of: (1) A
11	caption which reasonably identifies the subject of the measure; and (2) The text of the proposed
12	constitutional language in its entirety.
13	(c) Immediately upon the preparation of the ballot text and summary of an initiative
14	petition, the secretary of state shall transmit forthwith copies of the text of the measure and
15	summary to the proponent. If the proponent or a majority of the proponents if there be more than
16	one proponent approves the ballot text and summary, the secretary of state shall immediately
17	transmit the same to the clerk of the house of representatives and of the senate. The appropriate
18	committee in the house of representatives and in the senate may hold public hearings on the
19	subject of the measure; provided, that nothing in this section shall be construed as authority for
20	the general assembly to alter the measure or prevent it from appearing on the ballot.
21	(d) If the proponent or a majority of the proponents if there be more than one proponent
22	objects to the ballot text and/or summary prepared by the secretary of state, the proponent shall so
23	notify the secretary of state within five (5) business days of receipt. The secretary of state shall
24	thereupon attempt to accommodate the concerns of the proponent or a majority of the proponents
25	if there be more than one proponent, and the proponent or a majority of the proponents if there be
26	more than one proponent shall determine whether the ballot text and summary shall be
27	transmitted to the general assembly.
28	(e) The secretary of state shall, within ten (10) business days of the proponent's receipt
29	and approval of the draft ballot text and summary statement, assign a petition reference number
30	and shall prepare and make available to the proponent the circulation petition for voter signatures
31	pursuant to § 17-5.1-4. The secretary of state shall place at the top of each petition in addition to
32	the ballot text the following notice in bold type: "The purpose and intent of this initiative shall be
33	maintained. However, this proponent may later amend the initiative measure set forth in this
34	petition before it appears on the ballot if the amendments are consistent with this initiative's

1	purpose and intent." Petitioners may, at their own expense, have petition papers duplicated.
2	17-5.1-4. Petition papers and signatures (a) The name and address of each signatory
3	must be printed legibly preceding the signature on each line of the circulation petition. Any
4	individual who signs a circulation petition with any name other than his/her own shall be guilty of
5	a felony and may be punished by imprisonment for a term up to two (2) years and/or may be
6	fined up to two thousand dollars (\$2,000). Any individual who knowingly signs a circulation
7	petition more than once shall be guilty of a misdemeanor and may be punished by imprisonment
8	for a term of up to one year, and/or may be fined not more than five hundred dollars (\$500).
9	(b) Each circulation petition shall be limited to signatures from one municipality.
10	(c) Circulation petitions shall be circulated only by persons who are at least eighteen (18)
11	years of age at the time the petition is circulated. All circulators who are not to be paid for
12	circulating petitions concerning ballot issues shall display an identification badge issued by the
13	petitioners, meeting design standards set by the secretary of state that includes the words
14	"VOLUNTEER CIRCULATOR" in bold-faced type which shall be clearly legible. All circulators
15	who are to be paid for circulating petitions concerning ballot issues shall display an identification
16	badge issued by the petitioners, meeting design standards set by the secretary of state that
17	includes the words "PAID CIRCULATOR" in bold-faced type which shall be clearly legible, and
18	the name and telephone number of the individual and/or firm employing or making payments to
19	the circulator. Provided, however, that any compensation to a paid circulator based on a per
20	signature basis shall be prohibited. Each circulator shall carry and offer for review by each
21	prospective initiative petition signer the complete text of the initiative and a copy of all such
22	campaign finance reports relating to the initiative as may be required by law. Any individual who
23	violates these stipulations shall be guilty of a misdemeanor and may be punished as provided for
24	in subsection (a) herein.
25	17-5.1-5. Campaign finance laws applicable (a) Rhode Island campaign finance
26	laws pertaining to contributions, expenditures and reporting requirements shall apply to any
27	campaign in support of or in opposition to any initiative. In addition to any other reporting
28	requirements required by law, reports of contributions and expenditures shall be required of the
29	proponents of any initiative, commencing with the first Monday after the original circulation
30	petition papers have been provided to the proponents, and at fourteen (14) day intervals
31	thereafter, until certification by the secretary of state that the requisite number of signatures have
32	been obtained to place the measure on the general election ballot.
33	(b) Exclusive of payment made to or received by paid circulators, any individual or group
34	who gives or receives payment or anything of value for a signature shall be guilty of a

2	<u>17-5.1-6. Certification of circulation petition</u> Within four hundred twenty-five (425)
3	days from the date the secretary of state has assigned a petition reference number and issued the
4	first initiative petition forms, the secretary of state shall certify whether or not a sufficient number
5	of qualified voters have signed the circulation petition and, if so, that the initiative has qualified
6	for the ballot.
7	17-5.1-7. Presentation to general assembly (a) Any circulation petition certified on
8	or before March 1 in any calendar year shall be delivered immediately by the secretary of state to
9	the clerk of the house of representatives and of the senate.
10	(b) Any circulation petition certified after March 1 in any calendar year shall be retained
11	by the secretary of state until the second legislative day of the next following January session of
12	the general assembly, at which time the said petition shall be delivered by the secretary of state to
13	the clerk of the house of representatives and of the senate.
14	(c) Immediately upon receipt of an initiative petition, the presiding officer in the house of
15	representatives and the senate, respectively, shall refer the petition to a standing committee of the
16	body, which committee shall conduct a public hearing on the merits of the petition and, by a
17	recorded vote of its members, recommend to approve or disapprove the initiative, within fifty
18	(50) days of its referral.
19	(d) Within sixty (60) days of delivery of the initiative petition to the general assembly by
20	the secretary of state, the proponent or a majority of the proponents if there be more than one
21	proponent may amend the initiative, provided that the amendments further the purposes and intent
22	of the initiative, by submitting such amendments in writing to the secretary of state for review.
23	(e) The secretary of state shall determine, within ten (10) business days of receipt of the
24	amended petition, whether such amendments further the purposes and intent of the initiative and
25	notify the proponent and the general assembly in writing.
26	(f) The proponent or a majority of the proponents if there be more than one proponent
27	shall have ten (10) business days to cure any deficiencies and to deliver the amended initiative to
28	the appropriate committee in the house of representatives and the senate.
29	(g) No later than one hundred (100) days after the secretary of state has delivered the
30	certified initiative to the general assembly, each of the legislative committees to which the
31	initiative has been referred shall, by a recorded vote of its members, recommend to approve or
32	disapprove the amended initiative.
33	(h) No later than one hundred and twenty (120) days after the secretary of state has
34	delivered the certified initiative to the general assembly, the house of representatives and the

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misdemeanor.

2	(i) If, within the one hundred and twenty (120) day period following delivery by the
3	secretary of state of a statutory initiative that has qualified for the ballot, a majority of the
4	members in each house approves the initiative, or approves an amended version of the initiative
5	which is endorsed by the proponent or a majority of the proponents if there be more than one
6	proponent, the measure shall be presented to the governor and, if the governor signs it into law or
7	allows it to become law without his or her signature, thereupon it shall become operative.
8	(j) If a statutory initiative is not so approved by the general assembly and the governor.
9	the secretary of state shall then submit the measure at the next general election following the
0	expiration of the one hundred and twenty (120) day period following delivery of the certified
1	initiative by the secretary of state to the general assembly. Each legislator's name, party
2	affiliation, electoral district, residence, and vote cast on the initiative, as well as the vote of each
.3	house by total membership and by party affiliation, shall appear in the voter information
4	handbook in addition to the complete text of the measure.
.5	(k) Upon the expiration of the one hundred and twenty (120) day period following
.6	delivery by the secretary of state to the general assembly of an initiative to amend the
.7	constitution, the secretary of state shall then submit the measure, or an amended version of the
.8	measure which is endorsed by the proponent, or by a majority of the proponents if there be more
9	than one proponent, at the next general election.
20	17-5.1-8. Expenditure of public money (a) If the enacted initiative petition would
21	involve expenditure of public money by the state, reduction of state revenues or raising of funds
22	by the state by imposing any tax or incurring any indebtedness, the secretary of state, the general
23	treasurer and the director of administration, in consultation with the senate and house fiscal
24	advisors, shall estimate the amount of direct expenditure, direct reductions in expenditure, direct
25	reduction in state revenues, direct tax revenue or indebtedness and interest which will be required
26	to meet the provisions of the initiative. The estimate shall state the recurring annual amount
27	involved or, if the initiative does not involve a recurring annual amount, the total amount.
28	(b) The officials named shall also estimate the aggregate amount of direct expenditure.
29	direct reduction of expenditure, direct reduction on revenues, direct tax revenue or indebtedness
80	and interest which will be required by all cities and towns to meet the provisions of the initiative.
81	(c) The estimates shall be printed in the voter information handbook and on the ballot
32	unless the measure involves only state agency expenses not exceeding two hundred thousand
33	dollars (\$200,000) per year.
84	The estimates shall be expressed both in absolute dollar terms and as a percentage of the

senate shall take a recorded vote of its members on the provisions of the initiative.

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1	total current state budget. If practicable in the judgment of the general treasurer, the estimates
2	shall be projected to reflect costs in future fiscal years.
3	(d) If the officials named determine that the measure, if it is enacted, will have no
4	financial effect except as described in the previous paragraph, the words "no financial effect"
5	shall be printed in the voter information handbook and on the ballot.
6	(e) Final authority and responsibility for providing the financial estimates provided
7	within this section shall rest with the general treasurer.
8	(f) The voter information handbook distributed in connection with any ballot that
9	contains more than one initiative proposal involving the expenditure of public money by the state,
10	the reduction of state revenues, or the raising of funds by the state imposing any tax or incurring
11	any indebtedness shall include an estimate of the combined cost impact which would occur if all
12	such initiative proposals were to be approved.
13	17-5.1-9. Severability If any provision of this chapter or the application thereof to
14	any person or circumstance is held invalid, such invalidity shall not affect other provisions or
15	applications of the chapter, which can be given effect without the invalid provision or application,
16	and to this end the provisions of this chapter are declared to be severable.
17	SECTION 2. Chapter 9-1 of the General Laws entitled "Causes of Action" is hereby
18	amended by adding thereto the following section:
19	9-1-54. Actions involving voter initiative petitioners and procedures (a) The
20	superior court shall have original jurisdiction over actions arising under chapter 5.1 of title 17 of
21	the general laws.
22	(b) The running of any time period established by any section of chapter 5.1 of title 17
23	shall be tolled during the pendency of such action.
24	SECTION 3. Severability. If any provision of this act or the application thereof to any
25	person or circumstances shall be held invalid, such invalidity shall not affect other provisions or
26	applications of the act, which can be given effect without the invalid provision or application, and
27	to this end the provisions of the act are declared to be severable.
28	SECTION 4. This act shall take effect upon ratification of a constitutional amendment
29	entitled "JOINT RESOLUTION TO APPROVE AND PUBLISH, AND SUBMIT TO THE
30	ELECTORS A PROPOSITION OF AMENDMENT TO THE CONSTITUTION OF THE
31	STATE (INITIATIVE AND REFERENDUM)."

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EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

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RELATING TO ELECTIONS -- INITIATIVE AND REFERENDUM

1	This act would provide a detailed process by which a proponent of a voter initiative and
2	referendum proposal would present the proposal to the secretary of state, the general assembly
3	and the governor.
4	This act would take effect upon ratification of a constitutional amendment entitled
5	"JOINT RESOLUTION TO APPROVE AND PUBLISH, AND SUBMIT TO THE ELECTORS
6	A PROPOSITION OF AMENDMENT TO THE CONSTITUTION OF THE STATE
7	(INITIATIVE AND REFERENDUM)."
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