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## 2011 -- S 0021

## STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2011

#### AN ACT

#### RELATING TO TOWNS & CITIES -- RHODE ISLAND COMPREHENSIVE PLANNING AND LAND USE ACT

Introduced By: Senators Tassoni, DeVall, Doyle, and Miller Date Introduced: January 11, 2011

Referred To: Senate Housing & Municipal Government

It is enacted by the General Assembly as follows:

1	SECTION 1. Sections 45-22.2-2, 45-22.2-3, 45-22.2-4, 45-22.2-5, 45-22.2-6, 45-22.2-8,
2	45-22.2-9, 45-22.2-10, 45-22.2-11, 45-22.2-12, and 45-22.2-13 of the General Laws in Chapter
3	45-22.2 entitled "Rhode Island Comprehensive Planning and Land Use Regulation Act" are
4	hereby amended to read as follows:
5	45-22.2-2. Adoption of comprehensive plans; supersession of prior plans; relation to
6	other statutes Status of comprehensive plans; relation to other statutes (a) All lawfully
7	adopted comprehensive plans shall remain in full force and effect but shall be brought into
8	conformance with this chapter according to the schedule set forth in § 45-22.2 5(a)(3) prior to
9	June 1, 2016. Each city and town shall review its comprehensive plan and make established
10	amendments or revisions that are necessary to bring it into conformance with this chapter.
11	(b) All cities and towns which have not adopted a comprehensive plan shall do so
12	pursuant to the schedule established in § 45-22.2-5(a)(3).
13	(c) Section 45-22-6 and all special acts relating to comprehensive plans are repealed
14	effective July 1, 1990. All provisions of comprehensive plans adopted under the authority of the
15	provisions of § 45-22-6 or any special act repealed by this chapter become null and void upon the
16	adoption of a comprehensive plan by a municipality and upon approval of the plan by the
17	director, unless amended to conform to the provisions of this chapter.

(d) All comprehensive plans adopted under the authority of § 45-22-6 or any special

enabling act that is in effect on June 11, 1988 shall remain in full force and effect until the date
 specified in the schedule in § 45-22.2-5(a)(3), unless amended or repealed before the specified
 date.

4 (e) Where time periods specified for an action conflict with the provisions of a home rule
5 or legislative charter adopted prior to June 11, 1988, the provisions of this chapter take
6 precedence.

7 (f)(b) Nothing contained in this chapter is construed to supersede or diminish any
8 regulatory or planning authority granted or delegated to a state agency by state or federal statute.

<u>45-22.2-3. Legislative findings and intent – Statement of goals. –</u> (a) Findings. The
 general assembly recognizes these findings, each with equal priority and numbered for reference
 only, as representing the need to substantially revise present enabling legislation and, for effective
 planning, therefore, declares that:

13 (1) The absence of accurate technical information and comprehensive Comprehensive 14 planning by municipal government as is necessary to form a rational basis for the long-term 15 physical development of a municipality and to avoid creates conflicting requirements and reactive 16 land use regulations and decisions.

(2) Municipal government is responsible for land use, but lacks the and requires accurate
technical information and financial resources to plan for orderly growth and development, and the
protection and management of our land and natural resources.

- 20 (3) Land, water, and air are finite natural resources. Comprehensive planning must is
   21 needed to provide for protection, development, use, and management of our land and natural
   22 resources.
- (4) Comprehensive planning and its implementation will are needed to promote the
  appropriate use of land. The lack of comprehensive planning and its implementation has led could
  lead to the misuse, underuse, and overuse of our land and natural resources.
- (5) The Comprehensive planning is needed to provide for the coordination of growth and
   the intensity of development with provisions for services and facilities is a proper objective of
   comprehensive planning.
- (6) Comprehensive planning is needed to provide a basis for municipal and state
  initiatives to insure ensure all citizens have access to a range of housing choices, including the
  availability of affordable housing for all income levels and age groups.

32 (7) <u>Municipal comprehensive Comprehensive</u> planning <u>must is needed to</u> recognize and
 33 address <u>potentially conflicting</u> land uses <u>as well as shared resources</u> in contiguous municipalities
 34 and encourage cooperative planning efforts by municipalities.

(8) Comprehensive planning will is needed to provide a basis for improved coordination
 so that local plans reflect issues of local, regional, and statewide concern. Comprehensive
 planning will insure that municipal government has Municipalities must have a role in the
 formulation of state goals and policies.

5 (9) Improved coordination is necessary between state and municipal governments to 6 promote uniform standards and review procedures as well as consistency in land use regulations.

7

(b) Intent. The general assembly declares it is the intent of this chapter to:

8 (1) Establish, in each municipality, a program of comprehensive planning that is 9 implemented according to the standards and schedule contained in this chapter; comprehensive 10 plans shall be maintained and amended as necessary in order to achieve the goals established 11 within this section.

(2) Provide financial assistance for the formulation and implementation of thecomprehensive plan.

(3) Provide financial assistance to establish <u>and maintain</u> a uniform data and technical
information base to be used by state and municipal governments and their agencies.

(4) Establish standards and a uniform procedure for the review and approval of municipal
comprehensive plans and state guide plans and their consistency with overall state goals,
objectives, standards, applicable performance measures, and policies.

(5) Establish <u>and maintain</u> a procedure <u>in comprehensive for coordinating</u> planning at
 state and municipal levels which will accommodate future requirements.

(c) Goals. The general assembly hereby establishes a series of goals to provide overall
direction and consistency for state and municipal agencies in the comprehensive planning process
established by this chapter. The goals have equal priority and are numbered for reference only.

(1) To promote orderly growth and development that recognizes the natural characteristics of the land, its suitability for use, and the availability of existing and proposed public and/or private services and facilities, and is consistent with available resources and the need to protect public health, including drinking water supply, drinking water safety, and environmental quality.

(2) To promote an economic climate which increases quality job opportunities andoverall economic well-being of each municipality and the state.

31 (3) To promote the production and rehabilitation of year-round <u>housing and to preserve</u> 32 government subsidized housing for persons and families of low and moderate income in a manner 33 <u>that: considers local, regional, and statewide needs;</u> achieves a balance of housing choices for all 34 income levels and age groups; which recognizes the affordability of housing as the responsibility of each municipality and the state; takes into account growth management and the need to phase
and pace development in areas of rapid growth; and which facilitates economic growth in the
state.

4 (4) To promote the protection of the natural, historic, and cultural resources of each 5 municipality and the state.

6 (5) To promote the preservation of the open space and recreational resources of each7 municipality and the state.

8 (6) To provide for the use of performance-based standards for development and to 9 encourage the use of innovative development regulations and techniques that promote the 10 development of land suitable for development while protecting our natural, cultural, historical, 11 and recreational resources, and achieving a balanced pattern of land uses.

(7) To promote consistency of state actions and programs with municipal comprehensive
plans, and provide for review procedures to ensure that state goals and policies are reflected in
municipal comprehensive plans and state guide plans.

(8) To ensure that adequate and uniform data are available to municipal and stategovernment as the basis for comprehensive planning and land use regulation.

17 (9) To ensure that municipal land use regulations and decisions are consistent with the 18 comprehensive plan of the municipality, and to <u>insure ensure</u> state land use regulations and 19 decisions are consistent with state guide plans.

20 (10) To encourage the involvement of all citizens in the formulation, review, and 21 adoption, or amendment of the comprehensive plan.

(11) To preserve existing government subsidized housing for persons and families of low
 and moderate income and to increase the overall supply of year round housing, including housing

24 for low and moderate income persons and families.

25 <u>45-22.2-4. Definitions. –</u> As used in this chapter the following words have the meanings
 26 stated herein:

27 (1) "Affordable housing plan" means a component of a housing element, prepared by a
 28 town subject to planning expectations established by chapter 53 of this title, or a component of a

29 housing element, prepared for the purpose of conformity with the requirements of § 42 128 8.1

30 (2)(1) "Agricultural land" means land suitable for agriculture by reason of suitability of
 31 soil or other natural characteristics or past use for agricultural purposes. Agricultural land
 32 includes that defined as prime farm land or additional farm land of statewide importance for
 33 Rhode Island by the soil conservation service of the United States department of agriculture.

34 (3) "Board" means the state comprehensive plan appeals board as established by chapter

1 22.3 of this title.

2 (4)(2) "Capacity" or "land capacity" means the suitability of the land, as defined by 3 geology, soil conditions, topography, and water resources, to support its development for uses 4 such as residential, commercial, industrial, open space, or recreation. Land capacity may be 5 modified by provision of facilities and services. 6 (5)(3) "Capital improvements program" means a proposed schedule of all future projects 7 listed in order of construction priority together with cost estimates and the anticipated means of 8 financing each project. 9 (4) "Chief" means the highest-ranking administrative officer of the division of planning 10 as established by subsection 42-11-10(g). 11 (6)(5) "Coastal features" means those coastal features defined in chapter 23 of title 46 any coastal beach, barrier island or spit, coastal wetland, coastal headland, bluff or cliff, rocky shore, 12 13 manmade shoreline or dune as outlined and defined by the coastal resources management 14 program, and as may be amended. 15 (7)(6) "Comprehensive plan" or "comprehensive land use plan" means a document 16 containing the components described in this chapter, including the implementation program 17 which is consistent with the goals and guidelines established by this chapter. (8) "Council" means the state planning council as established by chapter 11 of title 42. 18 19 (9)(7) "Days" means calendar days. 20 (10) "Director" means the director of administration. 21 (11)(8) "Division of planning" means the office of state planning as established as a 22 division of the department of administration by  $\frac{1}{2}$  subsection 42-11-10(b)(g). 23 (12) "Federally insured or assisted housing" means: (i) Low income housing units insured or assisted under §§ 221(d)(3) and 236 of the 24 25 National Housing Act, 12 U.S.C. § 1701 et seq.; (ii) Low income housing units produced with assistance under § 8 of the United States 26 27 Housing Act of 1937, 42 U.S.C. § 1401 et seq.; and 28 (iii) Rural low income housing financed under § 515 of the Housing Act of 1949, 12 29 U.S.C. § 1715z. 30 (13)(9) "Floodplains" or "flood hazard area" means an area that has is subject to a flood 31 from a storm having a one percent (1%) or greater chance of inundation being equaled or 32 exceeded in any given year, as delineated by on a community's flood hazard map as approved by 33 the federal emergency management agency pursuant to the National Flood Insurance Act of 1968, 34 as amended (P.L. 90-448), 42 U.S.C. 4011 et seq.

1 (14)(10) "Forecast" means a description of the conditions, quantities, or values 2 anticipated to occur at a designated future time. 3 (15)(11) "Goals" means those goals stated in § section 45-22.2-3. 4 (16) "Historic district" means one or more historic sites and intervening or surrounding property significantly affecting or affected by the quality and character of the historic site or sites, 5 6 and has been registered, or is deemed eligible to be included, on the state register of historical 7 places pursuant to § 42-45-5. 8 (17)(12) "Historic or cultural site resource" means any real property, man made structure, 9 natural object, place, landmark, landscape, archaeological site or configuration or any portion or 10 group of the preceding which has been registered listed on the federal or state register of historic 11 places, or that is deemed eligible to be included, considered by the Rhode Island Historical 12 Preservation & Heritage Commission to meet the eligibility criteria for listing on the state register of historic places pursuant to § section 42-45-5. 13 14 (18)(13) "Improvement" means any man made constructed, immovable item which 15 becomes part of, placed upon, or is affixed to, real estate. 16 (19)(14) "Land" means real property including improvements and fixtures on, above, or 17 below the surface. 18  $\frac{(20)}{(15)}$  "Land use regulation" means a rule or statute of general application adopted by 19 the municipal legislative body which controls, directs, or delineates allowable uses of land and 20 the standards for these uses. 21 (21)(16) "Local government" means any governmental agency authorized by this chapter 22 to exercise the power granted by this chapter. (22) "Low and moderate income housing" means housing as defined in chapter 53 of this 23 title as low and moderate income housing, or as necessary in the context of implementing the 24 25 purposes of the federal Low Income Preservation and Resident Home Ownership Act of 1999 [12 26 U.S.C. § 4113], housing as defined in the federal Low Income Preservation and Resident Home

27 Ownership Act of 1990 [12 U.S.C. § 4101 et seq.] and as may be amended for both the purposes

28 of this chapter and any reference to low and moderate income housing in relation to a

29 Comprehensive Plan prepared and adopted pursuant to this chapter.

30 (17) "Maintain" means to evaluate regularly and revise as needed or required in order to
 31 ensure that a comprehensive plan remains consistent with the goals and guidelines established by
 32 this chapter.

33 (23)(18) "Munic ipal legislative body" means the town meeting in a town; the town
 34 council in a town or the city council in a city; or that part of a municipal government that

1 exercises legislative powers under a statute or charter.

2 (24)(19) "Municipal reviewing authority" means the municipal planning board, or
3 commission, or if none, the municipal officers.

4 (25)(20) "Open space" means any parcel or area of land or water set aside, dedicated, 5 designated, or reserved for public or private use or enjoyment or for the use and enjoyment of 6 owners and occupants of land adjoining or neighboring the open space; provided that the area 7 may be improved with only those buildings, structures, streets, and off-street parking, and other 8 improvements that are designed to be incidental to the natural openness of the land.

9 (26)(21) "Planning board" or "commission" means the body established by a municipality 10 <u>under chapter 45-22</u> or combination of municipalities which has the responsibility to prepare a 11 comprehensive plan and make recommendations concerning that plan to the municipal legislative 12 body.

13 (27) "Program" means the statewide planning program established by chapter 11 of title
14 42.

(28)(22) "State guide plan" means goals, policies, and plans or plan elements for the
 physical, economic, and social development of the state, adopted by the state planning council in
 accordance with § section 42-11-10.

18 (29)(23) "State or regional agency" means, for the purposes of this chapter, any state 19 agency, department, public authority, public corporation, organization, commission, or other 20 governing body with regulatory or other authority affecting the goals established either in this 21 chapter or the state guide plan. Pursuant to § section 45-22.2-2(f), the definition of state and 22 regional agency shall not be construed to supersede or diminish any regulatory or planning 23 authority granted.

(24) "State agency program or project" State agency program means any non-regulatory,
 coordinated group of activities implemented for the purpose of achieving a specific goal or
 objective. State agency project means a specific initiative or development on an identifiable
 parcel(s) of land.

28 (30) "Strategic plan for housing production and rehabilitation" means the state guide plan
29 element promulgated and adopted as set forth in § 42–128–8.1.

30 (31)(25) "Voluntary association of local governments" means two (2) or more 31 municipalities who that have joined together pursuant to a written agreement and pursuant to the 32 authority granted under this chapter for the purpose of drafting a comprehensive land use plan 33 and implementation program.

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(32)(26) "Wetland, coastal" "Wetland" means a salt marsh bordering on the tidal waters

1 of this state and contiguous uplands extending no more than fifty (50) yards inland therefrom a 2 marsh, swamp, bog, pond, river, river or stream flood plain or bank; an area subject to flooding or 3 storm flowage; an emergent or submergent plant community in any body of fresh water; or an 4 area within fifty feet (50') of the edge of a bog, marsh, swamp, or pond, as defined in section 2-1-5 20; or any salt marsh bordering on the tidal waters of this state, whether or not the tidal waters 6 reach the littoral areas through natural or artificial watercourses, and those uplands directly 7 associated and contiguous thereto which are necessary to preserve the integrity of that marsh, and 8 as further defined by the RI coastal resources management program, as may be amended. 9 (33) "Wetland, freshwater" means a marsh, swamp, bog, pond, river, river or stream flood 10 plain or bank; area subject to flooding or storm flowage; emergent or submergent plant 11 community in any body of fresh water; or area within fifty feet (50') of the edge of a bog, marsh, 12 swamp, or pond, as defined in § 2-1-20. 13 (34)(27) "Zoning" means the reservation of certain specified areas within a community 14 or city for building and structures, or use of land, for certain purposes with other limitations as 15 height, lot coverage, and other stipulated requirements. 16 45-22.2-5. Formulation of comprehensive plan by cities and towns Formulation of comprehensive plans by cities and towns. - (a) There is established a program of local 17 18 comprehensive planning to address the findings and intent and accomplish the goals of this

chapter. Rhode Island's cities and towns, through the exercise of their power and responsibility
pursuant to the general laws, applicable articles of the Rhode Island Constitution, and subject to
the express limitations and requirements of this chapter, shall:

(2) Adopt, update, and Prepare, adopt, amend, and maintain comprehensive plans,
 including implementation programs, that relate development to land capacity, protect our natural
 resources, promote a balance of housing choices, encourage economic development, preserve and
 protect our open space, recreational, historic and cultural resources, provide for orderly provision
 of facilities and services and are consistent with the goals, findings, intent, and other provisions of
 this chapter; .

28 (3) Conform its zoning ordinance and map with its comprehensive plan within eighteen
29 (18) months of plan adoption and approval as provided for in § 45-22.2-9;

30 (4) Do all things necessary to carry out the purposes of this chapter.

31 (b) Each municipality shall prepare and adopt a comprehensive plan which is consistent 32 with the goals, findings, intent, and other provisions of this chapter, or amend its existing 33 comprehensive plan to conform with the requirements of this chapter ensure that its zoning 34 ordinance and map are consistent with its comprehensive plan.

1 (c) Each municipality shall submit its proposed comprehensive plan and existing land use regulation to the director chief, as provided for in sections 45-22.2-9 and 45-22.2-12 and the 2 3 rules promulgated by the state planning council: 4 (1) Its locally adopted comprehensive plan; 5 (2) Any amendment to its comprehensive plan; (3) An informational report on the status of its implementation programs; and 6 7 (4) Its zoning ordinance text and generalized zoning map or maps. 8 (d) Each municipality shall submit any amended comprehensive plan to the director. 9 45-22.2-6. Required elements of comprehensive plan Required content of a 10 comprehensive plan. - (a) The comprehensive plan is a statement (in text, maps, illustrations, or 11 other media of communication) that is designed to provide a basis for rational decision making 12 regarding the long term physical development of the municipality. The definition of goals and 13 policies relative to the distribution of future land uses, both public and private, forms the basis for 14 land use decisions to guide the overall physical, economic, and social development of the 15 municipality. The comprehensive plan must be internally consistent in its policies, forecasts, and 16 standards, and include the following elements: 17 (b) The comprehensive plan must utilize a minimum twenty (20) year planning timeframe 18 in considering forecasts, goals, and policies. 19 (c) The comprehensive plan must be internally consistent in its policies, forecasts, and 20 standards, and shall include the content described within this section. The content described in 21 subdivisions (1) through (10) may be organized and presented as deemed suitable and appropriate 22 by the municipality. The content described in subdivisions (11) and (12) must be included as individual sections of the plan. 23 24 (1) Goals and policies statement. Identifies The plan must identify the goals and policies 25 of the municipality for its future growth and development and for the conservation of its natural 26 and cultural resources. The statement enumerates how the plan is consistent with the overall goals 27 and policies of this chapter, the state guide plan, and related elements. The goals and policies of 28 the plan shall be consistent with the goals and intent of this chapter and embody the goals and 29 policies of the state guide plan. 30 (2) Land use plan element. Designates the proposed general distribution and general 31 location and interrelationship of land use for residential, commercial, industry, open space, 32 recreation facilities, and other categories of public and private uses of land. The land use element is based upon the other elements contained in this section, and it relates the proposed standards of 33 34 population density and building intensity to the capacity of the land and available or planned

facilities and services. A land use plan map, illustrating the future strategy and land use policy of the municipality, as defined by the comprehensive plan, is required. The land use plan must contain an analysis of the inconsistency of existing zoning districts, if any, with the land use plan. The land use plan should specify the process by which the zoning ordinance and zoning map shall be amended to conform to the comprehensive plan.

(3) Housing element. Consists of identification and analysis of existing and forecasted 6 7 housing needs and objectives including programs for the preservation, including, but not limited 8 to, the preservation of federally insured or assisted housing, improvement, and development of 9 housing for all citizens. The housing element enumerates local policies and implementation 10 techniques to promote the production and rehabilitation of housing that achieves a balance of 11 housing choices, recognizing local, regional, and statewide needs for all income levels and for all 12 age groups, including, but not limited to, the affordability of housing and the preservation of federally insured or assisted housing. The element identifies specific programs and policies for 13 14 inclusion in the implementation program necessary to accomplish this purpose and takes into 15 account growth management and the need to phase and pace development in areas of rapidgrowth. The housing element includes an affordable housing plan that identifies housing needs in 16 17 the community, including, but not limited to, the needs for low and moderate income housing, 18 establishes goals and policies to address those needs, consistent with available resources and the 19 need to protect public health, including drinking water supplies and safety and environmental 20 quality. The affordable housing plan includes an implementation program of actions to be taken 21 to effectuate the policies and goals of the affordable housing plan.

22 (4) Economic development element. Includes the identification of economic development 23 policies and strategies, either existing or proposed by the municipality, in coordination with the 24 land use plan element. These policies should reflect local, regional, and statewide concerns for 25 the expansion and stabilization of the economic base and the promotion of quality employment 26 opportunities and job growth. The polic ies and implementation techniques must be identified for 27 inclusion in the implementation program element.

(5) Natural and cultural resources element. Provides an inventory of the significant natural resource areas as water, soils, prime agricultural lands, natural vegetation systems, wildlife, watersheds, wetlands, aquifers, coastal features, flood plains, and other natural resources, and the policies for the protection and management of these areas. The element includes policies for the protection of the historic and cultural resources of the municipality and the state. The policies and implementation techniques must be identified for inclusion in the implementation program element. (6) Services and facilities element. Provides an inventory of existing and forecasted needs
 for facilities and services used by the public as, but not limited to, educational facilities, public
 safety, water, sanitary sewers, libraries, and community facilities. The policies and
 implementation techniques must be identified for inclusion in the implementation program
 element.

6 (7) Open space and recreation element. Includes an inventory of recreational resources,
7 open space areas, and recorded access to these resources and areas. The element must also
8 contain an analysis of forecasted needs and policies for the management and protection of these
9 resources and areas. The policies and implementation techniques must be identified for inclusion
10 in the implementation program element.

(8) Circulation element. Consists of the inventory and analysis of existing and proposed
 major circulation systems, street patterns, and any other modes of transportation in coordination
 with the land use element. The policies and implementation techniques must be identified for
 inclusion in the implementation program element. (9) Implementation program.

15 (i) A statement which defines and schedules for a period of five (5) years or more the 16 specific public actions to be undertaken in order to achieve the goals and objectives of each 17 element of the comprehensive plan. Scheduled expansion or replacement of public facilities, and 18 the anticipated costs and revenue sources proposed to meet those costs reflected in a 19 municipality's capital improvement program, must be included in the implementation program.

20 (ii) The implementation program identifies the public actions necessary to implement the
 21 objectives and standards of each element of the comprehensive plan that require the adoption or
 22 amendment of codes and ordinances by the governing body of the municipality.

(iii) The implementation program identifies other public authorities or agencies owning
 water supply facilities or providing water supply services to the municipality, and coordinates the
 goals and objectives of the comprehensive plan with the actions of public authorities or agencies
 with regard to the protection of watersheds as provided in § 46–15.3 1, et seq.

27 (iv) The implementation program must detail the timing and schedule of municipal
 28 actions required to amend the zoning ordinance and map to conform to the comprehensive plan.

- 29 (2) Maps. The plan must contain maps illustrating the following as appropriate to the
- 30 municipality:
- 31 (i) Existing conditions:
- 32 (A) Land use, including residential housing densities;
- 33 <u>(B) Zoning;</u>
- 34 (C) Key infrastructure such as, but not limited to, roads, public water, and sewer;

1	(D) Service areas for public water and sewer;
2	(E) Historical and cultural resource areas and sites;
3	(F) Open space and conservation areas (public and private); and
4	(G) Natural resources such as, but not limited to, surface water, wetlands, floodplains,
5	soils, and agricultural land;
6	(ii) Future land use illustrating the desired patterns of development, density, and
7	conservation as defined by the comprehensive plan; and
8	(iii) Identification of discrepancies between future land uses and existing zoning.
9	(3) Natural resource identification and conservation. The plan must be based on an
10	inventory of significant natural resource areas such as, but not limited to, water, soils, prime
11	agricultural lands, forests, wildlife, wetlands, aquifers, coastal features, and floodplains. The plan
12	must include goals, policies, and implementation techniques for the protection and management
13	of these areas.
14	(4) Open space and outdoor recreation identification and protection. The plan must be
15	based on an inventory of outdoor recreational resources, open space areas, and recorded access to
16	these resources and areas. The plan must contain an analysis of forecasted needs, policies for the
17	management and protection of these resources and areas, and identification of areas for potential
18	expansion. The plan must include goals, policies, and implementation techniques for the
19	protection and management of existing resources and acquisition of additional resources if
20	appropriate.
21	(5) Historical and cultural resources identification and protection. The plan must be based
22	on an inventory of significant historical and cultural resources such as historical buildings, sites,
23	landmarks, and scenic views. The plan must include goals, policies, and implementation
24	techniques for the protection of these resources.
25	(6) Housing. The plan must include the identification of existing housing patterns, an
26	analysis of existing and forecasted housing needs, and identification of areas suitable for future
27	housing development or rehabilitation. The plan shall include an affordable housing program that
28	meets the requirements of section 42-128-8.1, the "Comprehensive Housing Production and
29	Rehabilitation Act of 2004" and chapter 45-53, the "Rhode Island Low and Moderate Income
30	Housing Act". The plan must include goals and policies that further the goal of subdivision 45-
31	22.2-3(c)(3) and implementation techniques that identify specific programs to promote the
32	preservation, production, and rehabilitation of housing.
33	(7) Economic development. The plan must include the identification of existing types and
34	patterns of economic activities including, but not limited to, business, commercial, industrial,

2 expansion or revitalization. The plan must include goals, policies, and implementation techniques 3 reflecting local, regional, and statewide concerns for the expansion and stabilization of the 4 economic base and the promotion of quality employment opportunities and job growth. (8) Services and facilities. The plan must be based on an inventory of existing physical 5 6 infrastructure such as, but not limited to, educational facilities, public safety facilities, libraries, 7 indoor recreation facilities, and community centers. The plan must describe services provided to 8 the community such as, but not limited to, water supply and the management of wastewater, 9 storm water, and solid waste. The plan must consider energy production and consumption. The 10 plan must analyze the needs for future types and levels of services and facilities, including, in 11 accordance with section 46-15.3-5.1, water supply system management planning, which includes 12 demand management goals as well as plans for water conservation and efficient use of water 13 concerning any water supplier providing service in the municipality, and contain goals, policies, 14 and implementation techniques for meeting future demands. 15 (9) Circulation/Transportation. The plan must be based on an inventory and analysis of 16 existing and proposed major circulation systems, including transit and bikeways; street patterns; and any other modes of transportation, including pedestrian, in coordination with the land use 17 18 element. Goals, policies, and implementation techniques for the provision of fast, safe, efficient, 19 and convenient transportation that promotes conservation and environmental stewardship must be 20 identified. 21 (10) Natural hazards. The plan must include an identification of areas that could be 22 vulnerable to the effects of sea-level rise, flooding, storm damage, drought, or other natural hazards. Goals, policies, and implementation techniques must be identified that would help to 23 24 avoid or minimize the effects that natural hazards pose to lives, infrastructure, and property. 25 (11) Land use. In conjunction with the future land use map as required in subdivision 45-26 22.2(c)(2), the plan must contain a land use component that designates the proposed general 27 distribution and general location and interrelationships of land uses including, but not limited to, 28 residential, commercial, industrial, open space, agriculture, recreation facilities, and other 29 categories of public and private uses of land. The land use component shall be based upon the 30 required plan content as stated in this section. It shall relate the proposed standards of population 31 density and building intensity to the capacity of the land and available or planned facilities and

agricultural, and tourism. The plan must also identify areas suitable for future economic

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32 services. The land use component must contain an analysis of the inconsistency of existing

33 zoning districts, if any, with planned future land use. The land use component shall specify the

34 process and schedule by which the zoning ordinance and zoning map shall be amended to

- <u>conform to the comprehensive plan and shall be included as part of the implementation program.</u>
   (12) Implementation program.
- 3 (i) A statement which defines and schedules the specific public actions to be undertaken
- 4 in order to achieve the goals and objectives of each component of the comprehensive plan.
- 5 Scheduled expansion or replacement of public facilities, and the anticipated costs and revenue
- 6 sources proposed to meet those costs reflected in a municipality's capital improvement program,
- 7 <u>must be included in the implementation program.</u>
- 8 (ii) The implementation program identifies the public actions necessary to implement the
   9 objectives and standards of each component of the comprehensive plan that require the adoption
   10 or amendment of codes and ordinances by the governing body of the municipality.
- (iii) The implementation program identifies other public authorities or agencies owning
   water supply facilities or providing water supply services to the municipality, and coordinates the
   goals and objectives of the comprehensive plan with the actions of public authorities or agencies
   with regard to the protection of watersheds as provided in section 46-15.3-1, et seq.
- (iv) The implementation program must detail the timing and schedule of municipal
   actions required to amend the zoning ordinance and map to conform to the comprehensive plan.
- 17 <u>45-22.2-8.</u> <u>Adoption of comprehensive plans</u> Preparation, adoption, and 18 <u>amendments of comprehensive plans.</u> – (a) The preparation and adoption of a comprehensive 19 plan shall be conducted according to the following provisions in addition to any other provision 20 that may be required by law:
- 21 (1) A single municipality shall establish and designate its planning board or commission 22 as the agency having the sole responsibility for performing all those acts necessary to prepare a 23 comprehensive plan for the municipality. Planning boards established under chapter 22 of this 24 title shall continue to be governed by those provisions In addition to the duties established by 25 chapter 45-22, local planning board or commission, to the extent that those provisions do not 26 conflict with the requirements of this chapter, a planning board or commission has the sole 27 responsibility for performing all those acts necessary to prepare a comprehensive plan for a 28 municipality.
- (2) Municipalities which choose to conduct joint planning and regulatory programs
   pursuant to this section shall designate and establish a local planning committee which has
   responsibility for the comprehensive planning program.
- 32 (3) The conduct of the comprehensive planning program for all municipalities planning
   33 board, commission, or the local planning committee shall include:
- 34
- (i) Conduct of public hearings and any other methods to solicit and strongly encourage

1 citizen input into the comprehensive planning process; and

2	(ii) Preparation of the comprehensive plan, including the implementation program
3	component, and recommendations to the municipal legislative body regarding the adoption of the
4	plan or amendment Preparation of the comprehensive plan, including the implementation
5	program component.
6	(ii) Citizen participation through the dissemination of information to the public and
7	solicitation of both written and oral comments during the preparation of the plan.
8	(iii) Conducting a minimum of one public hearing.
9	(iv) Submission of recommendations to the municipal legislative body regarding the
10	adoption of the plan or amendment.
11	(4) The municipality may enter into a formal written agreement with the chief to conduct
12	a review of a draft plan or amendment in order to provide comments prior to the public hearing
13	by the planning board, commission, or committee.
14	(b) In order to encourage citizen participation in the comprehensive planning process,
15	planning boards, commissions, or committees are directed to adopt comprehensive plans only
16	after soliciting and considering public input. Public hearings by the planning board, commission,
17	or committee, and the municipal legislative body are required to be held prior to the adoption of
18	the comprehensive plan. Adoption of the comprehensive plan by a municipal legislative body is
19	in the same manner provided for the adoption of ordinances in the manner provided for in the
20	legislative or home rule charter of the municipality except that the plan need not be published in
21	its entirety in a newspaper of general circulation. Any local comprehensive plan adopted as
22	prescribed in this section before the effective date is deemed to have been adopted in accordance
23	with this section.
24	(b) The adoption or amendment of a comprehensive plan shall be conducted according to
25	the following provisions in addition to any other provision that may be required by law:
26	(1) Prior to the adoption or amendment of a comprehensive plan, the city or town council
27	shall first conduct a minimum of one public hearing.
28	(c) A comprehensive plan is adopted, for the purpose of conforming municipal land
29	use decisions and for the purpose of being transmitted to the director chief for state review, when
30	it has been enacted incorporated by reference into the municipal code of ordinances by the
31	legislative body of the municipality pursuant to the manner provided for the adoption of
32	ordinances in the municipality's legislative or home rule charter. All ordinances dealing with the
33	adoption of or amendment to a municipal comprehensive plan shall contain language stating that
34	the comprehensive plan ordinance or amendment shall not become effective for the purposes of

guiding state agency actions until it is approved by the state State of Rhode Island pursuant to the methods stated in this chapter, or pursuant to any rules and regulations adopted pursuant to this chapter. The comprehensive plan of a municipality shall not take effect for purposes of guiding state agency actions until approved by the director, comprehensive plan appeals board, chief or the Rhode Island supreme superior court.

6 (3) A municipality may not amend its comprehensive plan more than four (4) times in
7 any one calendar year. Amendments that are required to address the findings of the chief, changes
8 to the state guide plan, or changes to this act shall not be included under this provision.

9 (d)(c) The intent of this section is to provide for the dissemination and discussion of 10 proposals and alternatives to the proposed comprehensive plan by means of <u>either individual or</u> 11 joint legislative and planning commission hearings which disseminate information to the public 12 and which seek both written and oral comments from the public. <u>Public hearing requirements for</u> 13 <u>either joint hearings or for individual hearings of the planning board or commission and for the</u> 14 municipal legislative body shall include the following:

15 (1) Prior to the adoption of, or amendment to, a comprehensive plan, notice shall be given 16 of the public hearing by publication of notice in a newspaper of general circulation within the city 17 or town at least once each week for three (3) successive weeks prior to the date of the hearing, 18 which may include the week in which the hearing is to be held, at which hearing opportunity shall 19 be given to all persons interested to be heard. Written notice, which may be a copy of the 20 newspaper notice, shall be mailed to the statewide planning program of the department of 21 administration. The newspaper notice shall be published as a display advertisement, using a type 22 size at least as large as the normal type size used by the newspaper in its news articles, and shall: 23 (i) Specify the place of the hearing and the date and time of its commencement; 24 (ii) Indicate that adoption of, or amendment to, the comprehensive plan is under 25 consideration; 26 (iii) Contain a statement of the proposed amendments to the comprehensive plan that may 27 be printed once in its entirety, or summarize and describe the matter under consideration; the plan 28 need not be published in its entirety; 29 (iv) Advise those interested where and when a copy of the matter under consideration 30 may be obtained or examined and copied; and 31 (v) State that the plan or amendment may be altered or amended prior to the close of the 32 public hearing without further advertising, as a result of further study or because of the views 33 expressed at the public hearing. Any alteration or amendment must be presented for comment in 34 the course of the hearing.

1 <u>45-22.2-9. State review of local comprehensive plans.</u> – (a) There is established a 2 program of comprehensive planning review to promote the preparation and implementation of 3 local comprehensive plans, and to provide technical and financial assistance to accomplish this 4 purpose. The program also ensures that all local comprehensive plans and state guide plans are 5 consistent with the state goals, findings, and intent as established by this chapter <u>and the state</u> 6 guide plan.

(b) The director chief is designated as the reviewing agent, and the director is responsible
for carrying out the provisions of this chapter and ensuring that the findings, intent, and goals of
this chapter are achieved. The director chief shall publish guidelines for the preparation of
comprehensive plan elements content required by § section 45-22.2-6.

11 (c) The director chief shall review any comprehensive plan or amendments adopted under 12 the provisions of this chapter, submitted to the director, for consistency with the goals and intent 13 established in the chapter and in the state guide plan, and in accordance with the following 14 schedule:

(1) Comprehensive plans or amendments shall be submitted to the director chief within
thirty (30) days of adoption by the municipal legislative body, pursuant to § subdivision 45-22.28(e)(b)(2).

(2) Within fifteen (15) days of the receipt of a comprehensive plan the director shall give
public notice of the initiation of review, and chief shall solicit comments from the public, regional
and state agencies, and all municipalities contiguous to the municipality submitting the plan,
update, or amendment, and from interested parties. The comment period shall extend for thirty
(30) days after the public notice and shall be posted on the division of planning website.

23 (3) Review of the plan, update, or amendment, and comments by the director chief shall
24 be completed and forwarded to the municipality as follows:

(i) Within one hundred twenty (120) days of the end of the comment period for new
plans, amended plans, or other amendments if any three (3) or more of the plan elements required
by § 45-22.2 6 are revised in any way, as compared to any plan or amendment previously
submitted under this chapter or amendments that have not been submitted under the provisions of
subdivision 45-22.2-8(a)(4); or
(ii) Within thirty (30) days of the end of the comment period for <u>new plans or</u> amended

plans previously submitted for review under subdivision 45-22.2-8(a)(4) or other amendments that
 revise not more than two (2) of the plan elements required by § 45-22.2-6, as compared to any
 plan or amendment previously submitted under this chapter.

34

(iii) The director and the division of planning are chief is authorized to discuss and

negotiate, with the municipality, concerning any aspect of a plan or amendment being reviewed
under subdivision (3)(i) or (3)(ii) of this subsection.

3 (iv) The director chief and the municipality submitting a plan, amended plan, or other
4 amendment may mutually agree, in writing, to reduce or extend the review period established by
5 this section.

6 (4) Municipalities shall correct any deficiencies reported by the director chief within sixty
7 (60) days of the receipt of the director's chief's review and comments provided that the director
8 chief and the municipality submitting a plan, amended plan, or other amendment may mutually
9 agree, in writing, to reduce or extend this period.

10 (5) The director chief shall review all corrections and related material submitted by the 11 municipality and render a final decision on the plan, update, or amendment or parts of the plan 12 within thirty (30) days of the end of the period for correction. In the event of disapproval, the 13 director. In the event of disapproval, the chief shall notify the municipality by registered mail and 14 shall issue findings specifically describing the deficiencies in the plan or amendment as it relates 15 to the goals and other provisions of this chapter.

(6) The review process stated in subdivisions (1) through (5) of this subsection shall be
 carried out within a maximum time period of two hundred fifty five (255) days under subdivision
 (3)(i), one hundred sixty five (165) days under subdivision (3)(ii), or the appropriate maximum
 period determined under subdivision (3)(iv) or (4).

20 (7)(6) The municipality may appeal the decision of the director chief to the 21 comprehensive plan appeals board a hearing officer as provided for under section 45-22.2-9.1. 22 The appeal must be made filed within fifteen (15) thirty (30) days of receipt of the decision by the 23 director chief. The comprehensive plan appeals board shall hold a hearing on the appeal, make 24 findings of fact, and affirm, modify, or reverse the director's decision. The board shall render its 25 decision within sixty (60) days of receipt of the appeal. The municipality or director may appeal 26 the decision of the board to the supreme court. The appeal must be made within thirty (30) days 27 of the board's decision.

(8) Upon approval by the director, the municipality is eligible for all benefits and
incentives conditioned on adoption of an approved comprehensive plan pursuant to this chapter,
and the municipality is allowed to submit the approved comprehensive plan or element to any
state agency which requires the submission of a plan as part of its requirements, and the plan or
element shall satisfy that requirement

33 (d) Comprehensive plans, updates, and amendments shall be reviewed by the director
 34 <u>chief</u> to <u>insure ensure</u> that the following requirements are complied with:

18

1 (1) The goals of this chapter have been met.

2	(2) All required elements content as stated in § section 45-22.2-6 are is complete;
3	provided, however, that the state review and approval of affordable housing plans submitted to
4	conform with the provisions of chapter 53 of this title shall not be contingent on requirements for
5	adopting and/or updating overall comprehensive plans or the elements thereof.
6	(3) All plans are consistent with the state guide plan, and embody the goals and policies
7	of, the state and its departments and agencies as contained in the state guide plan and the laws of
8	the state.
9	(4) All plans comply with rules and regulations adopted by the state planning council as
10	provided for by $\frac{1}{2}$ subsection 45-22.2-10(b)(c).
11	(e) The director chief shall also review comprehensive plans and amendments and related
12	documents to insure that the following procedures have been complied with:
13	(1) The planning board or commission is designated to conduct comprehensive planning.
14	(2) If comprehensive planning is conducted jointly by two (2) or more municipalities, that
15	an agreement containing all required information has been executed by all parties and filed with
16	the division of planning.
17	(3) Each plan encompasses the entire land and water area within the jurisdiction of the
18	municipality or municipalities concerned.
19	(4) Adequate, uniform, and valid data have been used in preparing each plan.
20	(5) Each plan has been coordinated with contiguous municipalities.
21	(6) The public has been involved in preparation of the plan, and hearings have been
22	conducted by both the planning board or commission and the legislative body.
23	(7) The plan has been officially adopted in accordance with this chapter and other
24	applicable procedures.
25	(8) The plan has been submitted for review in accordance with statutory deadlines.
26	(9) Amendments are made no more frequently than permitted by subdivision 45-22.2-8
27	(b)(3) §45-22.2-12(c)); provided, however, that the initial adoption of amendments by a
28	municipality in order to comply with the requirements of an updated or new state guide plan
29	element as provided for in § 45-22.2 10(f) shall not be included in determining the frequency of
30	amendments by a municipality.
31	(f) State approval of a plan and any amendment thereto shall expire upon the tenth (10 <sup>th</sup> )
32	anniversary of the chief's or superior court's approval and shall not be extended.
33	(g) After an amendment to this chapter or to the state guide plan, all municipalities shall,

34 within one year, amend their comprehensive plan to conform with the amended chapter or the

1 amended state guide plan. Failure to do so may result in the rescission, in whole or in part, of

- 2 <u>state approval.</u> The chief shall notify the municipality in writing of a rescission.
- 3 (h) Disapproval of an amendment to a state approved plan shall apply to the amendment
  4 only and not affect the validity of a previously existing plan approval.
- (i) Upon approval by the chief or superior court, the municipality is eligible for all
  benefits and incentives conditioned on an approved comprehensive plan pursuant to this chapter,
  and the municipality is allowed to submit the approved comprehensive plan or relevant section
  thereof to any state agency which requires the submission of a plan as part of its requirements,
- 9 and the plan or relevant section thereof shall satisfy that requirement.
- 45-22.2-9.1. Appeals. (a) A decision of the chief involving the disapproval of a
   comprehensive plan or amendment thereto, or rescission in whole or in part, of a plan approval
   may be appealed by the municipality under the provisions of chapter 42-35, the Administrative
   Procedures Act, to a hearing officer designated by the director of the department of
   administration.
- (b) The decision of the hearing officer shall be in writing and shall include findings of fact and conclusions of law as required in section 42-35-12. The chief may, in his or her discretion, adopt, modify, or reject such findings of fact and/or conclusions of law provided; however, that any such modification or rejection of the proposed findings of fact or conclusions of law shall be in writing and shall state the reason therefor. The hearing officer shall not revise the comprehensive plan or amendment thereto, but may suggest alternative language as part of his or her decision.
- (c) A municipality, having exhausted all administrative remedies available within the
   agency, and who is aggrieved by a final administrative decision is entitled to judicial review
   under the provisions of section 42-35-15, the Administrative Procedures Act.
- 25 45-22.2-10. Coordination of state agencies. – (a) Each state agency with regulatory or 26 other authority affecting the goals established in this chapter or the state guide plan, shall submit 27 to the director, prior to January 1, 1989, a written report which addresses how each agency has 28 incorporated the findings, intent, and goals of this chapter into its planned activities. This report 29 shall be revised as necessary, but in no case less than once every two (2) years. After January 1, 30 1989, agencies State agencies shall develop their respective programs and conduct their 31 respective activities in a manner consistent with the findings, intent, and goals established under 32 this chapter.
- 33 (b) The director chief shall develop standards to assist municipalities in the incorporation
   34 of the state goals and policies into comprehensive plans, and to guide the director chief's review

of comprehensive plans and state agency activities. The state planning council shall adopt, no
 later than January 1, 1989, all rules and regulations necessary to implement the standards

3 established by this chapter.

4 (c) The state planning council shall adopt and maintain all rules and regulations necessary
5 to implement the standards established by this chapter.

6 (c)(d) (1) By July 1, 1989, the director The chief shall develop and make readily 7 available to all municipalities statewide data and technical information for use in the preparation 8 of comprehensive plans. Data specific to each municipality shall be provided by that 9 municipality. The director chief shall make maximum use of existing information available from 10 other agencies.

11 (2)(e) The director chief may contract with any person, firm, or corporation to develop 12 the necessary planning information and coordinate with other state agencies as necessary to 13 provide support and technical assistance for local planning efforts.

(d)(f) It is be the duty of the director to notify all <u>The chief shall notify appropriate</u> state
agencies of the approval of the <u>a</u> comprehensive plan; or <u>amendment to a comprehensive plan</u>
amendments to it, of a municipality.

17 (e)(g) Once a municipality's comprehensive plan is approved, programs and projects of 18 state agencies, excluding the state guide plan as provided for by § section 42-11-10, shall 19 conform to that plan. In the event that a state agency wishes to undertake a program, project, or to 20 develop a facility which is not in conformance with the comprehensive plan, the state planning 21 council shall hold a public hearing on the proposal at which the state agency must demonstrate:

(1) That the program, project, or facility conforms to the stated goals, findings, and intent
of this chapter: ; and

24 (2) That the program, project, or facility is needed to promote or protect the health,
25 safety, and welfare of the people of Rhode Island-; and

26 (3) That the program, project, or facility is in conformance with the relevant sections of
27 the state guide plan; and

(4) That the program implementation, project, or size, scope, and design of the facility
 has been planned to will vary as little as possible from the comprehensive plan of the
 municipality.

31 (f) After an amendment to this chapter or to the state guide plan, all municipalities shall
 32 amend their comprehensive plan to conform with the amended chapter or the amended state guide
 33 plan. The amendments shall be made within one year of the amendment to this chapter or to the
 34 state guide plan

21

1 <u>45-22.2-11. State technical and financial assistance.</u> (a) There is established a 2 program of technical and financial assistance for municipalities to encourage and facilitate the 3 adoption and implementation of comprehensive planning throughout the state. The program is 4 administered by the director chief.

(b) The director chief shall develop and administer a grants program to provide financial
assistance to municipalities for the preparation of comprehensive plans pursuant to this chapter.

(c) Grants may be expended for any purpose directly related to the preparation of a
municipal comprehensive plan including, without limitation, the conduct of surveys, inventories,
and other data-gathering activities, the hiring of planning and other technical staff, the retention
of planning consultants, contracts for planning, and related services, and other related purposes,
in order to provide sufficient economies of scale and to build planning capacity at the municipal
level.

(d) The director chief shall establish a program of technical assistance to the various municipalities, utilizing its own staff and resources to assist municipalities in the development of a comprehensive plan. It is also a function of the director chief to establish a statewide data base for the use of the municipalities. The director chief also validates data established by the municipalities in the formulation of their comprehensive plans.

(e) Financial assistance provided to each municipality, not exceeding one hundred
twenty five thousand dollars (\$125,000), for the preparation of the comprehensive plan under this
chapter, is apportioned among the municipalities by the director as follows:

(1) Fifty percent (50%) of the total funding appropriated is apportioned equally among
 the thirty nine (39) municipalities without regard to population size or total land area;

(2) Twenty percent (20%) of the total funding appropriated is apportioned among the
 municipalities on the basis of their respective total land areas (including inland water bodies) as
 determined by the director; and

- (3) Thirty percent (30%) of the total funding appropriated is apportioned among the
   municipalities on the basis of their respective total populations (as established by the director
   based upon the most recent decennial federal revenue census data available).
- (e) All departments and agencies of the state, to the extent practicable, shall provide
   technical assistance to municipalities in the development of a comprehensive plan at the request
   of a municipality.
- <u>45-22.2-12. Updates and amendments Maintaining and re-adopting the plan.</u> (a)
   <u>Each municipality shall submit any amended comprehensive plans, revised pursuant to the</u>
   <u>chapter, including proposed amendments to the implementation program component of a plan, to</u>

1 the director for review and approval in the same manner as provided for review of new 2 comprehensive plans. The director may provide an expedited review procedure for those 3 submissions which represent amendments to comprehensive plans approved by it after January 1, 4 1990. A municipality must maintain a single version of the comprehensive plan including all amendments, appendices, and supplements. One or more complete copies of the comprehensive 5 6 plan including, all amendments, shall be made available for review by the public. Availability 7 shall include print, digital formats, and placement on the internet. 8 (b) A municipality may shall periodically review and amend its plan in a timely manner 9 to account for growth. At a minimum, a municipality shall update its comprehensive plan at least 10 once every five (5) years changing conditions. At a minimum, a municipality shall fully update 11 and re-adopt its entire comprehensive plan, including supplemental plans, such as, but not limited 12 to, special area plans, that may be incorporated by reference, at least once every ten (10) years 13 from the date of municipal adoption. A minimum twenty (20) year planning timeframe in 14 considering forecasts, goals, and policies must be utilized for an update. 15 (c) A municipality may not amend its comprehensive plan more than four (4) times in 16 any one calendar year. A newly adopted plan shall supersede all previous versions. 17 (d) A municipality shall file an informational report on the status of the comprehensive 18 plan implementation program with the chief not more than five (5) years from the date of 19 municipal approval. 20 45-22.2-13. Compliance and implementation. - (a) In the event a municipality fails to 21 submit a comprehensive plan in accordance with the provisions of this chapter, or the director 22 disapproves a comprehensive plan and that decision is affirmed by the board, the director shall then prepare, and the state comprehensive plan appeals board adopt, for the municipality in-23 question, a comprehensive plan which satisfies the requirements of this chapter. 24 25 (b)(a) The comprehensive plan appeals board shall adopt a plan within one hundred 26 eighty (180) days of the decision of the board unless the municipality appeals the decision of the 27 board within thirty (30) days to the supreme court. The municipality is responsible for the 28 administration and enforcement of the plan. 29 (c)(b) For those municipalities with comprehensive plans approved pursuant to this 30 chapter all All municipal land use decisions shall be in conformance with the approved locally 31 adopted municipal comprehensive plan. 32 (d)(c) For communities with municipally adopted comprehensive plans which have not received state approval pursuant to this chapter, these municipalities shall conform their land use 33

34 decisions to the locally adopted comprehensive plan until the time state approval is granted. Each

1 municipality shall amend its zoning ordinance and map to conform to the comprehensive plan in 2 accordance with the implementation program as required by subdivision 45-22.2-6(11) and 3 paragraph 45-22.2-6(12)(iv). The zoning ordinance and map in effect at the time of plan adoption 4 shall remain in force until amended. 5 (e)(d) Limitations on land use approvals may be imposed according to the following 6 provisions in addition to any other provision that may be required by law. 7 (1) Nothing in the chapter shall be deemed to preclude municipalities from imposing 8 limitations on the number of building permits or other land use approvals to be issued at any time, 9 provided such limitations are consistent with the municipality's comprehensive plan in 10 accordance with this chapter and are based on a reasonable, rational assessment of the 11 municipality's sustainable capacity for growth. 12 (2) In the event of a dire emergency not reasonably foreseeable as part of the 13 comprehensive planning process, a municipality may impose a limitation on the number of 14 building permits or other land use approvals to be issued at any time, provided that such 15 limitation is reasonably necessary to alleviate the emergency and is limited to the time reasonably 16 necessary to alleviate the emergency. 17 (e) A one-time moratorium, for the purpose of providing interim protection for a planned 18 future land use or uses, may be imposed during the twelve (12) months subsequent to the 19 adoption of the local comprehensive plan provided that a change to the zoning ordinance and map 20 has been identified and scheduled for implementation within twelve (12) months of plan 21 adoption. The moratorium shall be enacted as an ordinance and may regulate, restrict, or prohibit 22 any use, development, or subdivisions under the following provisions: 23 (1) The moratorium is restricted to those areas identified on the map or maps as required 24 by paragraph 45-22.2-6(c)(2)(iii). 25 (2) A notice of the moratorium must be provided by first class mail to property owners 26 affected by said moratorium at least fourteen (14) days in advance of the public hearing. 27 (3) The ordinance shall specify: 28 (i) The purpose of the moratorium; 29 (ii) The date it shall take effect and the date it shall end; 30 (iii) The area covered by the moratorium, and; 31 (iv) The regulations, restrictions, or prohibitions established by the moratorium. 32 (4) The moratorium may be extended up to an additional ninety (90) days if necessary to 33 complete a zoning ordinance and map change provided that: (i) The public hearing as required by section 45-24-53 has commenced; and (ii) The chief approves the extension based on a 34

demonstration of good cause. Said extension shall not be deemed as non-conformance to the 1 2 implementation schedule. 3 (f) A moratorium enacted under the provisions of subsection (e) shall not apply to state 4 agencies until such time that the municipal comprehensive plan receives approval from the chief 5 or superior court. 6 (g) In the event a municipality fails to amend its zoning ordinance and map to conform to 7 the comprehensive plan within the implementation schedule, or in the case of subdivision (f)(4)by the expiration of the moratorium period, a municipality must amend either their 8 9 implementation schedule or, if the future land use is no longer desirable or feasible, amend the 10 future land use map. 11 (1) Failure to comply with this provision within one hundred twenty (120) days of the 12 date of the implementation schedule or the expiration of the moratorium period shall result in the 13 denial or rescission, in whole or in part, of state approval of the comprehensive plan and of all 14 benefits and incentives conditioned on state approval. 15 (2) An implementation schedule amended under this provision shall not be eligible for an 16 additional moratorium as provided for in subsection (e). 17 SECTION 2. Chapter 45-22.3 of the General Laws entitled "State Comprehensive Plan 18 Appeals Board" is hereby repealed. 19 45-22.3-1. Title. - Chapter 22.3 of this title shall be known as the "State Comprehensive 20 Plan Appeals Board". 21 45-22.3-2. State comprehensive plan appeals board. – (a) There is created a state 22 comprehensive plan appeals board to hear and decide appeals by any municipality of a decision 23 of the division to approve or disapprove a comprehensive plan or any amendment to a 24 comprehensive plan. 25 (b) Within ninety (90) days after the end of each fiscal year, the board shall approve and 26 submit an annual report to the governor, the speaker of the house of representatives, the president 27 of the senate, and the secretary of state, of its activities during that fiscal year. The report shall 28 provide an operating statement summarizing meetings or hearings held, meeting minutes if 29 requested, subjects addressed, decisions rendered, rules or regulations promulgated, studies-30 conducted, policies and plans developed, approved, or modified, and programs administered or 31 initiated; a consolidated financial statement of all funds received and expended including the 32 source of the funds, a listing of any staff supported by these funds, and a summary of any clerical, 33 administrative or technical support received; a summary of performance during the previous

34 fiscal year including accomplishments, shortcomings and remedies; a synopsis of hearings,

1 complaints, suspensions, or other legal matters related to the authority of the board; a summary of any training courses held pursuant to subsection 45-22.3-3(e); a briefing on anticipated activities 2 3 in the upcoming fiscal year; and findings and recommendations for improvements. The report 4 shall be posted electronically on the general assembly and the secretary of state's websites as prescribed in § 42-20-8.2 of the Rhode Island general laws. The director of the department of 5 6 administration shall be responsible for the enforcement of this provision. 7 45-22.3-3. Membership. – (a) The board shall consist of nine (9) members appointed by 8 the governor with the advice and consent of the senate, as follows: 9 (1) Three (3) members shall be municipal elected and/or appointed officials of 10 municipalities considered to be in the top one-third (1/3) population bracket as determined by the most recent decennial federal census available; three (3) members shall be municipal elected 11 12 and/or appointed officials of municipalities considered to be in the middle one third (1/3) population bracket; and three (3) member shall be municipal elected and/or appointed officials of 13 14 municipalities considered to be in the lower one-third (1/3) population bracket; 15 (2) No state elected or appointed official and no state employee shall be eligible for 16 appointment to the board; 17 (3) No more than one municipal elected or appointed official from the same city or town 18 may serve on the board at the same time; and (4) All members selected shall have a reasonable knowledge of land use, planning, 19 20 zoning, local government, land conservation, and/or land development. 21 (b) Those members of the board as of the effective date of this act [April 6, 2006] who 22 were appointed to the board by the governor shall continue to serve for the duration of their 23 current terms. (c) Those members of the board as of the effective date of this act [April 6, 2006] who 24 25 were appointed to the board by members of the general assembly shall cease to be members of 26 the commission on the effective date of this act [April 6, 2006], and the governor shall thereupon 27 nominate six (6) new members, two (2) of whom shall serve an initial term of one year, two (2) of 28 whom shall serve an initial term of two (2) years, and two (2) of whom shall serve an initial term 29 of three (3) years. 30 (d) The board shall elect a chair from among its members. 31 (e) Newly appointed and qualified members of the board shall, within six (6) months of their qualification or designation, attend a training course that shall be developed with board 32 approval and conducted by the chair of the board and which shall include instruction in the 33

34 following areas: the provisions of chapters 45-22.3, 42-46, 36-14 and 38-2 and the board's own

1 rules and regulations. The director of the department of administration shall, within ninety (90) 2 days of the effective date of this section [April 6, 2006], prepare and disseminate training 3 materials relating to the provisions of chapters 42-46, 36-14 and 38-2. 4 45-22.3-4. Term. - (a) Except as expressly otherwise provided in subsection 45 22.3-3(e) of this chapter, members of the board shall serve for staggered three (3) year terms. 5 6 (b) A majority of the members of the board constitutes a quorum for the conduct of all 7 business by the board. (c) Members of the commission shall be removable by the governor pursuant to § 36-1-7 8 9 of the general laws and for cause only, and removal solely for partisan or personal reasons-10 unrelated to capacity or fitness for the office shall be unlawful. 11 45-22.3-5. Appeal. (a) A decision of the director involving the approval or disapproval 12 of a comprehensive plan or any amendment may be appealed to the state comprehensive plan 13 appeals board. 14 (b) An appeal may be made by any municipality aggrieved by a decision of the board. 15 (c) No appeal may be taken unless a notice of appeal is transmitted to the board within the time prescribed by chapter 22.2 of this title. 16 17 (d) The appellant shall furnish a copy of the notice of appeal to all appropriate parties. 18 (e) The board shall establish rules designating the contents of appeal and all other matters 19 relating to the procedure for appeal. 45-22.3-6. Decisions of the board. (a) The board has the power to approve, 20 21 disapprove, or modify the decision of the director. In issuing a decision, the board has all the 22 power that the director had in issuing the initial decision, including the power to attach conditions and restrictions. 23 (b) All decisions of the board shall contain a statement of the reason for the decision. 24 25 (c) Parties to the proceeding shall be given written notice of the board's decision, and the 26 board shall enter proof of performance of its duty in the record of the case. 27 45-22.3-7. Procedure for rules and order. - Rules of order of the board other than 28 rules concerning its internal organization and affairs, shall be adopted or issued in accordance 29 with the state of Rhode Island's Administrative Procedures Act. 30 45-22.3-8. Severability. - If any provision of this chapter or of any rule, regulation, or 31 determination made under it, or the application to any person, agency, or circumstances, is held 32 invalid by a court of competent jurisdiction, the remainder of the chapter, rule, regulation, or determination and the application of the provisions to other persons, agencies, or circumstances 33 34 shall not be affected by the invalidity. The invalidity of any section or sections or parts of any 1 section or sections of this chapter shall not affect the validity of the remainder of the chapter.

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SECTION 3. Sections 45-24-34 and 45-24-50 of the General Laws in Chapter 45-24 entitled "Zoning Ordinances" are hereby amended to read as follows:

4 45-24-34. General provisions – Purpose and consistency with comprehensive plan. – 5 (a) A zoning ordinance adopted pursuant to this chapter shall provide a statement of its purposes. 6 Those purposes shall be consistent with § section 45-24-30. A zoning ordinance adopted or 7 amended pursuant to this chapter shall include a statement that the zoning ordinance is consistent 8 with the comprehensive plan of the city or town adopted pursuant to chapter 22.2 of this title, or 9 as otherwise provided below and shall provide that in the instance of uncertainty in the 10 construction or application of any section of the ordinance, the ordinance shall be construed in a 11 manner that will further the implementation of, and not be contrary to, the goals and policies and 12 applicable elements of the comprehensive plan.

(b) The city or town shall bring the zoning ordinance or amendment into conformance with its comprehensive plan as approved by the director of administration, the state comprehensive plan appeal board, chief of the division of planning of the department of administration or the supreme superior court not more than eighteen (18) months after approval is given in accordance with its implementation schedule. A zoning ordinance shall address and specify requirements for the coordination between contiguous communities, the state, and other agencies, as required by chapter 22.2 of this title.

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#### 45-24-50. Adoption – Power of council to adopt – Consistency with comprehensive

21 plan. – (a) For the purpose of promoting the public health, safety, morals, and general welfare, a 22 city or town council has the power, in accordance with the provisions of this chapter, to adopt, 23 amend, or repeal, and to provide for the administration, interpretation, and enforcement of, a 24 zoning ordinance. The provisions of a zoning ordinance are stated in text and map(s), and may 25 incorporate charts or other material.

26 (b) A zoning ordinance, and all amendments to it, must be consistent with the city or 27 town's comprehensive plan, as described in chapter 22.2 of this title, and provide for the 28 implementation of the city or town comprehensive plan.

(c) A zoning ordinance adopted or amended during the pendency of the approval of a
municipality's comprehensive plan must be consistent with that plan, until the zoning ordinance is
brought into full compliance with the Comprehensive Planning Act, § subdivision 45-22.25(a)(4).

33 (d) The city or town must bring the zoning ordinance or amendment into conformance
 34 with its comprehensive plan as approved by the director of administration, the state

1 comprehensive plan appeal board, chief of the division of planning of the department of 2 administration or the superior court not more than eighteen (18) months after approval is 3 given in accordance with its implementation schedule.

4 SECTION 4. Section 42-11-10 of the General Laws in Chapter 42-11 entitled "Statewide 5 Planning Program" is hereby amended to read as follows:

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42-11-10. Statewide planning program. – (a) Findings. The general assembly finds 7 that the people of this state have a fundamental interest in the orderly development of the state; 8 the state has a positive interest and demonstrated need for establishment of a comprehensive 9 strategic state planning process and the preparation, maintenance, and implementation of plans 10 for the physical, economic, and social development of the state; the continued growth and 11 development of the state presents problems that cannot be met by the cities and towns 12 individually and that require effective planning by the state; and state and local plans and 13 programs must be properly coordinated with the planning requirements and programs of the 14 federal government.

15 (b) Establishment of statewide planning program. (1) A statewide planning program is 16 hereby established to prepare, adopt, and amend strategic plans for the physical, economic, and 17 social development of the state and to recommend these to the governor, the general assembly, 18 and all others concerned.

19 (2) All strategic planning, as defined in subsection (c) of this section, undertaken by the 20 executive branch for those departments and other agencies enumerated in subsection (g) of this 21 section, shall be conducted by or under the supervision of the statewide planning program. The 22 statewide planning program shall consist of a state planning council, and the office of strategic 23 planning and the office of systems planning of the division of planning, which shall be a division 24 within the department of administration.

25 (c) Strategic planning. Strategic planning includes the following activities:

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(1) Establishing or identifying general goals.

27 (2) Refining or detailing these goals and identifying relationships between them.

28 (3) Formulating, testing, and selecting policies and standards that will achieve desired 29 objectives.

30 (4) Preparing long-range or system plans or comprehensive programs that carry out the 31 policies and set time schedules, performance measures, and targets.

32 (5) Preparing functional short-range plans or programs that are consistent with established or desired goals, objectives, and policies, and with long-range or system plans or 33 34 comprehensive programs where applicable, and that establish measurable intermediate steps 1 toward their accomplishment of the goals, objectives, policies, and/or long-range system plans.

2 (6) Monitoring the planning of specific projects and designing of specific programs of 3 short duration by the operating departments, other agencies of the executive branch, and political 4 subdivisions of the state to insure that these are consistent with and carry out the intent of 5 applicable strategic plans.

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(7) Reviewing the execution of strategic plans and the results obtained and making 7 revisions necessary to achieve established goals.

8 (d) State guide plan. Components of strategic plans prepared and adopted in accordance 9 with this section may be designated as elements of the state guide plan. The state guide plan shall 10 be comprised of functional elements or plans dealing with land use; physical development and 11 environmental concerns; economic development; housing production; energy supply, including 12 the development of renewable energy resources in Rhode Island, and energy access, use, and 13 conservation; human services; and other factors necessary to accomplish the objective of this 14 section. The state guide plan shall be a means for centralizing, integrating, and monitoring long-15 range goals, policies, plans, and implementation activities related thereto. State agencies concerned with specific subject areas, local governments, and the public shall participate in the 16 17 state guide planning process, which shall be closely coordinated with the budgeting process.

18 (e) Membership of state planning council. The state planning council shall consist of:

19 (1) The director of the department of administration as chairperson;

20 (2) The director, policy office, in the office of the governor, as vice-chairperson;

- 21 (3) The governor, or his or her designee;
- 22 (4) The budget officer;
- 23 (5) The chairperson of the housing resources commission;
- 24 (6) The chief of statewide planning, as secretary;

25 (7) The president of the League of Cities and Towns or his or her designee and one 26 official of local government, who shall be appointed by the governor from a list of not less than

- 27 three (3) submitted by the Rhode Island League Cities and Towns; and
- 28 (8) The executive director of the League of Cities and Towns;
- 29 (9) One representative of a nonprofit community development or housing organization;
- 30 (10) Four (4) public members, appointed by the governor;
- 31 (11) Two (2) representatives of a private, nonprofit environmental advocacy organization,
- 32 both to be appointed by the governor; and
- (12) The director of planning and development for the city of Providence. 33
- 34 (f) Powers and duties of state planning council. The state planning council shall have the

1 following powers and duties:

2 (1) To adopt strategic plans as defined in this section and the long-range state guide plan, 3 and to modify and amend any of these, following the procedures for notification and public 4 hearing set forth in § 42-35-3, and to recommend and encourage implementation of these goals to 5 the general assembly, state and federal agencies, and other public and private bodies; approval of 6 strategic plans by the governor; and to ensure that strategic plans and the long-range state guide 7 plan are consistent with the findings, intent, and goals set forth in § 45-22.2-3, the "Rhode Island Comprehensive Planning and Land Use Regulation Act;" 8 9 (2) To coordinate the planning and development activities of all state agencies, in 10 accordance with strategic plans prepared and adopted as provided for by this section; 11 (3) To review and comment on the proposed annual work program of the statewide 12 planning program; 13 (4) To adopt rules and standards and issue orders concerning any matters within its 14 jurisdiction as established by this section and amendments to it; 15 (5) To establish advisory committees and appoint members thereto representing diverse 16 interests and viewpoints as required in the state planning process and in the preparation or 17 implementation of strategic plans. The state planning council shall appoint a permanent 18 committee comprised of: 19 (i) Public members from different geographic areas of the state representing diverse 20 interests, and 21 (ii) Officials of state, local and federal government, which shall review all proposed 22 elements of the state guide plan, or amendment or repeal of any element of the plan, and shall 23 advise the state planning council thereon before the council acts on any such proposal. This 24 committee shall also advise the state planning council on any other matter referred to it by the 25 council; and 26 (6) To establish and appoint members to an executive committee consisting of major 27 participants of a Rhode Island geographic information system with oversight responsibility for its 28 activities. 29 (7) To adopt, on or before July 1, 2007, and to amend and maintain as an element of the 30 state guide plan or as an amendment to an existing element of the state guide plan, standards and 31 guidelines for the location of eligible renewable energy resources and renewable energy facilities 32 in Rhode Island with due consideration for the location of such resources and facilities in

34 institutions, and property of the state and its agencies and corporations, provided such areas are of

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commercial and industrial areas, agricultural areas, areas occupied by public and private

1 sufficient size, and in other areas of the state as appropriate.

(g) Division of planning. (1) The division of planning shall be the principal staff agency of the state planning council for preparing and/or coordinating strategic plans for the comprehensive management of the state's human, economic, and physical resources. The division of planning shall recommend to the state planning council specific guidelines, standards, and programs to be adopted to implement strategic planning and the state guide plan and shall undertake any other duties established by this section and amendments thereto.

8 (2) The division of planning shall maintain records (which shall consist of files of 9 complete copies) of all plans, recommendations, rules, and modifications or amendments thereto 10 adopted or issued by the state planning council under this section. The records shall be open to 11 the public.

12 (3) The division of planning shall manage and administer the Rhode Island geographic 13 information system of land-related resources, and shall coordinate these efforts with other state 14 departments and agencies, including the University of Rhode Island, which shall provide 15 technical support and assistance in the development and maintenance of the system and its 16 associated data base.

17 (4) The division of planning shall coordinate and oversee the provision of technical 18 assistance to political subdivisions of the state in preparing and implementing plans to accomplish 19 the purposes, goals, objectives, policies, and/or standards of applicable elements of the state guide 20 plan and shall make available to cities and towns data and guidelines that may be used in 21 preparing comprehensive plans and elements thereof and in evaluating comprehensive plans and 22 elements thereby.

23 (h) Transfer determinations. (1) The director of administration, with the approval of the governor, shall make the conclusive determination of the number of positions, personnel, physical 24 25 space, property, records, and appropriation balances, allocations and other funds of the 26 department of mental health, retardation, and hospitals, department of health, department of 27 human services, department of corrections, department of labor and training, department of 28 environmental management, department of business regulation, department of transportation, 29 department of state library services, Rhode Island Economic Development Corporation, 30 department of elderly affairs, department of children, youth, and families, historical preservation 31 commission, water resources board, and the defense civil preparedness/emergency management 32 agency of the executive department to be transferred to the department of administration in connection with the functions transferred there into by the provisions of this article. 33

34 (2) In order to ensure continuity of the strategic planning process of the department

- 1 specified heretofore, the actual transfer of functions or any part thereof to the department of
- 2 administration may be postponed after July 1, 1985 until such time as, by executive order of the
- 3 governor, the transfer herein provided can be put into force and effect but no later than December
- 4 <del>31, 1985.</del>
- 5 SECTION 5. This act shall take effect upon passage.

LC00047

### EXPLANATION

### BY THE LEGISLATIVE COUNCIL

#### OF

## AN ACT

## RELATING TO TOWNS & CITIES -- RHODE ISLAND COMPREHENSIVE PLANNING AND LAND USE ACT

#### \*\*\*

1	This act would amend the existing laws on statewide planning and land use by:
2	(a) Requiring participation by municipalities in the formulation of state goals and policies
3	in land use regulation.
4	(b) Requiring maintenance and coordination of date.
5	(c) Requiring a comprehensive plan, which must include goals and policies and detailed
6	maps which would identify:
7	(1) Natural resources and conservation;
8	(2) Open space and outdoor recreation;
9	(3) Historic and cultural resources;
10	(4) Existing housing patterns;
11	(5) Types and patterns of economic activities with an eye toward economic growth;
12	(6) Services and facilities (infrastructure);
13	(7) Proposed and existing street patterns, mass transit and bikeways;
14	(8) Potential natural hazards; and
15	(9) Future land use.
16	(d) Detailing the procedure which must be followed in the approval and adoption of a
17	comprehensive plan and how appeals from a decision must be taken.
18	(e) Providing for a one-time moratorium period.
19	This act would take effect upon passage.
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# LC00047