2010 -- H 8110

LC02553

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2010

AN ACT

RELATING TO EDUCATION

Introduced By: Representative Edwin R. Pacheco

Date Introduced: May 11, 2010

Referred To: House Finance

It is enacted by the General Assembly as follows:

- SECTION 1. Section 16-1-5 of the General Laws in Chapter 16-1 entitled "State
- 2 Department of Elementary and Secondary Education" is hereby amended to read as follows:
- 3 <u>16-1-5. Duties of commissioner of elementary and secondary education. --</u> It shall be
- 4 the duty of the commissioner of elementary and secondary education:
- 5 (1) To carry out the policies and program formulated by the board of regents for elementary and secondary education.
- 7 (2) To evaluate credentials of applicants for certificates, to verify that the certification of
- 8 teachers is in accordance with law and established standards, and to issue certificates at the
- 9 direction of the board.
- 10 (3) To certify the approval of accredited schools.
- 11 (4) To recommend to the board an outline of the subjects and courses of study and the
- 12 instructional standards for elementary and secondary schools.
- 13 (5) To approve the distribution of state school funds in accordance with law and the
- 14 regulations of the board.
- 15 (6) To verify that school sites and school building plans are in accordance with law and
- 16 regulations.
- 17 (7) To exercise supervision over school libraries and library services.
- 18 (8) To certify that school bus routes and schedules and all contracts for pupil
- 19 transportation conform with provisions of law and the rules and regulations of the board.

- (9) To require the observance of all laws relating to schools and education.
- 2 (10) To interpret school law and to decide such controversies as may be appealed to the commissioner from decisions of local school committees.
- 4 (11) To prepare and recommend standard forms for the use of local schools.

- (12) (i) To prepare, with the assistance of the department of administration, manuals of uniform budgetary and standard financial records and procedures for local school officers. The board of regents shall adopt uniform local school budgeting procedures no later than July 1, 1989, and those procedures should include, at a minimum, the following:
 - (A) Provision for uniform classification of revenues and expenditures;
 - (B) Requirements of detailed expenditure estimates and a table of organization including the proposed staffing of each school;
- (C) Estimates of receipts and expenditures for the last two (2) completed fiscal years, the current and ensuing fiscal years; and
- (ii) To carry out the purpose of this subsection a sum of ten thousand dollars (\$10,000) not otherwise appropriated shall be included in the appropriation made to support the department of elementary and secondary education.
- (13) To receive general supervision from the board of regents for elementary and secondary education and to appoint the several officers and employees of the department subject to the provisions of the State Merit System Act, chapters 3 and 4 of title 36.
- (14) To establish health education, alcohol and substance abuse programs for students in grades kindergarten (K) through twelve (12), in accordance with section 35-4-18. The program will consist of the following: A mandated state health education, alcohol and substance abuse, curriculum for grades kindergarten (K) through twelve (12), a mandated assessment program in the areas of health, fitness, alcohol and substance abuse, and an in-service training program which will be developed specifically for the implementation of the mandated curriculum.
- (15) (i) To appoint a three (3) member committee for the purpose of choosing a "teacher of the year" among teachers in public school grades kindergarten (K) through twelve (12). The "teacher of the year" shall receive an award of one thousand dollars (\$1,000).
- (ii) It is the intent of the general assembly that the funds necessary to carry out the provisions of this subdivision shall be provided within the annual appropriations act.
- (16) To create a high-quality summer learning demonstration project whose guidelines are consistent with the findings of the joint legislative taskforce on summer learning, oversee a competitive award process that relies on a request of Request For Proposals (RFP) from local education agencies and at least one community based organization, and develop a mechanism for

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| evaluating each successfully | v runaea | program in the ov | eran demonstratio | n project as a | ı wnoie. |

SECTION 2. Section 16-8-9 of the General Laws in Chapter 16-8 entitled "Federal Aid" is hereby amended to read as follows:

- 16-8-9. Administration of program. The department of elementary and secondary education may enter into any agreements, with any agency of the federal government, with any school board, or with any other agency or person, prescribe any regulations, employ any personnel, and take any action, that it may deem necessary to provide for the establishment, maintenance, operation, and expansion of any school lunch program, and to direct the disbursement of federal and state funds in accordance with existing provisions of the federal and state laws. The department of elementary and secondary education may give technical advice and assistance to any school board in connection with the establishment and operation of any school lunch program and may assist in training personnel engaged in the operation of these programs. The department of elementary and secondary education may accept any gift for use in connection with any school lunch program. The department of education may encourage school districts to provide lunch to students who attend high-quality summer programs.
- <u>16-8-10.1. Mandatory school breakfast programs. --</u> (a) All public schools shall make a breakfast program available to students attending the school. The breakfast meal shall meet any rules and regulations that are adopted by the commissioner.
- (b) The state of Rhode Island shall provide school districts a per breakfast subsidy for each breakfast served to students. The general assembly shall annually appropriate some sum and distribute it based on each district's proportion of the number of breakfasts served in the prior school year relative to the statewide total in the same year. This subsidy shall augment the nonprofit school food service account and be used for expenses incurred in providing nutritious breakfast meals to students.
- (c) The department of education may encourage school districts to provide breakfast to students who attend high-quality summer programs.
- SECTION 3. Sections 16-60-4 and 16-60-6 of the General Laws in Chapter 16-60
 entitled "Board of Regents for Elementary and Secondary Education" are hereby amended to read
 as follows:
 - <u>16-60-4. Board of regents for elementary and secondary education -- Powers and duties. --</u> The board of regents for elementary and secondary education shall have in addition to those enumerated in section 16-60-1, the following powers and duties:
 - (1) To approve a systematic program of information gathering, processing, and analysis addressed to every aspect of elementary and secondary education in this state especially as that

information relates to current and future educational needs so that current needs may be met with reasonable promptness and plans formulated to meet future needs as they arise in the most efficient and economical manner possible.

- (2) To approve a master plan defining broad goals and objectives for elementary and secondary education in the state. These goals and objectives shall be expressed in terms of what men and women should know and be able to do as a result of their educational experience. The regents shall continually evaluate the efforts and results of education in the light of these objectives.
- (3) To formulate broad policy to implement the goals and objectives established and adopted by the board of regents; to adopt standards and require enforcement and to exercise general supervision over all elementary and secondary public and nonpublic education in the state as provided in subdivision (8) of this section. The board of regents shall not engage in the operation or administration of any subordinate committee, local school district, school, school service, or school program, except its own department of elementary and secondary education, and except as specifically authorized by an act of the general assembly. The adoption and submittal of the budget and the allocation of appropriations, the acquisition, holding, disposition, and general management of property shall not be construed to come within the purview of the preceding prohibition. The regents shall communicate with and seek the advice of the commissioner of elementary and secondary education and all those concerned with and affected by its determinations as a regular procedure in arriving at its conclusions and in setting its policy.
- (4) To allocate and coordinate the various educational functions among the educational agencies of the state and local school districts and to promote cooperation among them so that maximum efficiency and economy shall be achieved.
- (5) (i) To prepare with the assistance of the commissioner of elementary and secondary education and to present annually to the state budget officer, in accordance with section 35-3-4, a total educational budget for the elementary and secondary sector which shall include, but not be limited to, the budgets of the department of elementary and secondary education, subordinate boards and agencies, and state aid to local school districts.
- (ii) In the preparation of the budget, the regents shall determine priorities of expenditures for elementary and secondary education purposes of state revenues and other public resources made available for the support of public elementary and secondary education among the various education agencies of the state. Nothing contained in this section shall authorize any individual or group of individuals to reallocate resources in a manner other than that prescribed in the budget as appropriations by the general assembly.

(6) To maintain a department of elementary and secondary education, to provide for its staffing and organization and to appoint a commissioner of elementary and secondary education pursuant to section 16-60-6 who shall serve at its pleasure. The commissioner of elementary and secondary education and the department of elementary and secondary education shall have any duties and responsibilities as defined in sections 16-60-6 and 16-60-7.

- (7) To establish other educational agencies or subcommittees necessary or desirable for the conduct of any or all aspects of elementary and secondary education and to determine all powers, functions, and composition of any agencies or subcommittees and to dissolve them when their purpose shall have been fulfilled; provided that nothing contained in this subdivision shall be construed to grant the regents the power to establish subcommittees or agencies performing the duties and functions of local school committees except as provided in section 16-1-10.
- (8) To exercise the authority previously vested in the board of regents for education with relation to secondary nonpublic educational institutions within the state under the terms of chapter 40 of this title and other laws affecting nonpublic education in the state, and to cause the department of elementary and secondary education to administer the provisions of that section.
- (9) To exercise all the functions, powers and duties which previously were vested in the board of regents for education, under the provisions of former section 16-49-4(9), including but not limited to the following specific functions:
- (i) To approve the basic subjects and courses of study to be taught and instructional standards required to be maintained in the public elementary and secondary schools of the state.
- (ii) To adopt standards and qualifications for the certification of teachers and to provide for the issuance of certificates, and to establish fees for the certification of teachers. The fees collected for the certification of teachers along with various education licensing and testing fees shall be deposited by the board of regents as general revenues. The funds appropriated by the general assembly shall be utilized by the department of elementary and secondary education to establish and support programs which enhance the quality and diversity of the teaching profession. The commissioner of elementary and secondary education shall regularly make recommendations to the board about specific programs and projects to be supported by those funds. The commissioner shall oversee the funds, assess the effectiveness of its programs and projects, and make recommendations about the general use and operation of the funds to the board.
- (iii) To be responsible for the distribution of state school funds.
- 33 (iv) To determine the necessity of school construction and to approve standards for 34 design and construction of school buildings throughout the state.

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- (vi) To make recommendations relative to transportation of pupils to school, school bus
 routes, time schedules, and other matters relating to pupil transportation.
- 4 (vii) To enforce the provisions of all laws relating to elementary and secondary 6 education.
- 6 (viii) To decide and determine appeals from decisions of the commissioner.
- 7 (ix) To prescribe forms for the use of local school committees and local officers when 8 reporting to the department of elementary and secondary education.
 - (x) To adopt and require standard accounting procedures for local school districts, except as provided for in subdivision (3) of section 16-24-2.
 - (xi) To adopt and require standard uniform operating and capital budgeting procedures for local school districts.
- 13 (xii) To make recommendations that strengthen the linkages between schools and summer learning programs.
- 15 (10) To establish rules for the approval and accrediting of elementary and secondary schools.
 - (11) To recommend to the general assembly changes in the size and number of the school districts within the state; and to make any further and other recommendations to the general assembly as the board of regents may determine to be necessary or desirable, including, but not limited to, proposals for incentives for the coordination of services and facilities of certain school districts and the feasibility of granting taxing authority to local school committees upon their request, and the impact upon the quality of education within that particular community by granting the request. In carrying out this duty, the board of regents shall periodically issue reports in school district organizations for selected regions and school districts.
 - (12) To exercise all other powers with relation to the field of elementary and secondary education within this state not specifically granted to any other department, board, or agency, and not incompatible with law, which the board of regents for elementary and secondary education may deem advisable.
 - (13) To exercise the authority previously vested in the board of regents for education with relation to adult education as defined in section 16-58-2 and to establish definitive goals for and operate a comprehensive delivery system for adult education programs and services, including the counseling and testing of persons interested in obtaining high school equivalency diplomas, the issuance of diplomas, and the maintenance of a permanent record of applications, tests, and equivalency diplomas.

(14) To promote maximum efficiency and economy in the delivery of elementary and secondary educational services in the state.

- 3 (15) To approve a training program for school committee members to enhance their 4 individual skills and their effectiveness as a corporate body. The training program should include, 5 but not be limited to, the following roles and responsibilities of school committees: strategic 6 planning, human and community relations, and school finance and budgeting.
 - (16) Within ninety (90) days after the end of each fiscal year, the board shall submit an annual report to the governor, the speaker of the house of representatives, and the president of the senate of its activities during that fiscal year. The report shall provide: an operating statement summarizing meetings or hearings held, subjects addressed, decisions rendered, rules or regulations promulgated, studies conducted, policies and plans developed, approved, or modified, and programs administered or initiated; a consolidated financial statement of all funds received and expended including the source of the funds, a listing of any staff supported by these funds, and a summary of any clerical, administrative or technical support received; a summary of performance during the previous fiscal year including accomplishments, shortcomings and remedies; a synopsis of hearings, complaints, suspensions, or other legal matters related to the authority of the board; a briefing on anticipated activities in the upcoming fiscal year; and findings and recommendations for improvements. The director of the department of administration shall be responsible for the enforcement of the provisions of this subsection.
 - (17) To prepare with the assistance of the commissioner a multi-year plan of priority educational goals and objectives. This plan should recommend policy objectives, implementation strategies, and a timetable for major policy initiatives.
 - (18) Each year the governor shall by writing notify the board of regents for elementary and secondary education concerning broad economic, cultural, and social needs that the education system needs to consider which the board shall address in developing educational plans and programs.
 - (19) Appoint a standing committee that will develop a schedule to systematically review all board policies over a three (3) year period.
 - (20) To prepare with the assistance of the commissioner a statement of regulatory policy.

 This policy should set forth the goals and objectives of state regulations which are expressed in terms of what educational inputs and outputs the board expects regulations to address.
 - (21) (i) To prepare with the assistance of the commissioner of elementary and secondary education and to present annually to the general assembly by January 1 a report on school discipline in Rhode Island schools. This report shall include:

- 1 (A) Expulsions by district, including duration and the reason for each action.
- 2 (B) Suspensions by district, including duration and the reason for each action.
- 3 (C) Placements to alternative programs for disciplinary reasons.
- 4 (D) Assaults of teachers, students, and school staff by students.
- 5 (E) Incidents involving possession of weapons on school property. For the purpose of 6 this section, a weapon shall be considered any of those weapons described in sections 11-47-2 7 and 11-47-42.
- 8 (F) Incidents of the sale of controlled substances by students.
- 9 (G) Incidents of the possession with the intent to sell controlled substances by students.
 - (H) Additional demographic information including, but not limited to, the ethnic and racial classifications, age, and gender, as prescribed by the commissioner, of each of the students involved in the incidents, events or actions described in subparagraphs (A) through (G) of this subdivision.
- 14 (I) A description of the education program provided to each student suspended for over 15 ten (10) consecutive school days in a school year.
 - (ii) All school superintendents shall supply the necessary information on forms established by the commissioner of elementary and secondary education to the board of regents to assist in the preparation of the board of regents' report on school discipline.
 - (22) To prepare and promulgate a uniform statewide school reporting system which would provide information including, but not limited to, the following:
- 21 (i) Student and teacher attendance rates;
- 22 (ii) Standardized test scores;

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- 23 (iii) Demographic profiles;
- 24 (iv) Results of polls of students, parents, and teachers;
- 25 (v) Descriptions of goals, initiatives, and achievements;
- 26 (vi) Best teaching practices;
- 27 (vii) Alternative student assessments;
- 28 (viii) Special programs;
- 29 (ix) Number of student suspensions and teacher grievances and the amount of parental 30 involvement.
- 31 (23) The board shall conduct a training course for newly appointed and qualified 32 members within six (6) months of their qualification. The course shall be developed by the 33 chairperson of the board, approved by the board, and conducted by the chairperson of the board. 34 The board may approve the use of any board or staff members or other individuals to assist with

training. The training course shall include instruction in the following areas: the provisions of chapters 42-46, 36-14, and 38-2; and the board's own rules. The director of the department of administration shall, within ninety (90) days of the effective date of this act, prepare and disseminate training materials relating to the provisions of chapters 42-46, 36-14, and 38-2.

16-60-6. Commissioner of elementary and secondary education. — The regents shall appoint a commissioner of elementary and secondary education who shall serve at the pleasure of the regents, provided that the commissioner's initial engagement by the regents shall be for a period of not more than three (3) years. For the purpose of appointing, retaining, or dismissing a commissioner, the governor shall serve as an additional voting member of the board of regents, and provided that in the case of a tie, the president of the senate shall cast the deciding vote. The position of commissioner shall be in the unclassified service of the state and he or she shall serve as the chief executive officer of the board of regents and as the chief administrative officer of the department of elementary and secondary education. The commissioner of elementary and secondary education shall have the duties that are defined in this section and in this title and any other additional duties that may be determined by the regents, and shall perform any other duties that may be vested in the commissioner by law. In addition to the general supervision of the department of elementary and secondary education and the appointment of the several officers and employees of the department, it shall be the duty of the commissioner of elementary and secondary education:

- (1) To develop and implement a systematic program of information gathering, processing, and analysis addressed to every aspect of elementary and secondary education in the state, especially as that information relates to current and future educational needs.
- (2) To prepare a master plan for elementary and secondary education in the state; to coordinate the goals and objectives of the public elementary and secondary education sector with the activities of the nonpublic elementary and secondary education sector where feasible.
- (3) To communicate with and seek the advice of those concerned with and affected by the board of regents' determinations.
- (4) To implement broad policy as it pertains to the goals and objectives established by the regents; to enforce standards and to exercise general supervision over public elementary and secondary education in the state and over all elementary and secondary nonpublic education in the state as provided in subdivision (8) of this section; to assist in the preparation of the budget for elementary and secondary education and to be responsible upon direction of the regents for the allocation of appropriations, the acquisition, holding, disposition, and general management of property.

| (5) To be responsible for the coordination of the various elementary and secondary |
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| educational functions among the educational agencies of the state including local school districts |
| and to encourage and to assist in the cooperation among them so that maximum efficiency and |
| economy may be achieved. |

- (6) To assist the regents in the preparation and presentation annually to the state budget officer, in accordance with section 35-3-4, of a total state elementary and secondary educational budget which shall include, but not be limited to, the budget of the department of elementary and secondary education, subcommittees and agencies, and state aid to local school districts.
- (7) To supervise the operation of the department of elementary and secondary education, to have the duties as defined in section 16-1-5 and in this title or in law wherever outlined, and other additional duties and responsibilities that may be assigned by the regents.
- (8) To perform the duties vested in the board of regents with relation to nonpublic elementary and secondary educational institutions within the state under the terms of chapter 40 of this title, and other laws that affect nonpublic elementary and secondary education in the state.
 - (9) To supervise the following specific functions:

- (i) To recommend the basic subjects and courses of study to be taught and instructional standards to be maintained in the public elementary and secondary schools in the state.
- (ii) To recommend standards and qualifications of teachers and to issue certificates upon approval of standards and qualifications by the regents.
- 20 (iii) To distribute state school funds in accordance with law and regulations of the board 21 of regents.
 - (iv) To certify as to the necessity of school construction and that standards and design are in accordance with law and regulations of the regents and to approve a design for school construction throughout the state.
 - (v) To certify that school library standards and services are in accordance with law and regulations of the board of regents.
 - (vi) To recommend to the board of regents matters relating to the transportation of pupils to school.
 - (vii) To require the observance of all laws relating to elementary and secondary schools and education.
- 31 (viii) To interpret school law and to decide any controversies that may be appealed to 32 him or her from decisions of local school committees.
 - (ix) To prepare and recommend standard forms for the use of local schools when reporting to the department of elementary and secondary education.

- (x) To prepare standard accounting and auditing procedures for local school districts, except for the purposes of subdivision (3) of section 16-24-2 which shall be done in conjunction with the auditor general.
 - (xi) To prepare uniform budgeting procedures for local school districts.

- (xii) To determine when special purpose grants made to local school districts shall be eligible for reimbursement through the school operations aid formula in accordance with chapter 7 of this title, and to designate the purpose(s) for which the local school district may use the school operations aid reimbursement, including reimbursement on local matching funds used to support the special purpose grant. The commissioner shall promulgate and adopt rules and regulations to carry out the intent of this subsection.
- (xiii) To create a high-quality summer learning demonstration project whose guidelines are consistent with the findings of the joint legislative taskforce on summer learning, oversee a competitive award process that relies on a Request For Proposals (RFP) from local education agencies and at least one community based organization, and develop a mechanism for evaluating each successfully funded program and the overall demonstration project as a whole.
- (10) To approve and accredit elementary and secondary schools in accordance with the policy and regulations of the board of regents.
- (11) To be responsible for the administration of policies, rules, and regulations of the board of regents with relation to the entire field of elementary and secondary education within the state not specifically granted to any other department, board, or agency and not incompatible with law.
- (12) To receive from law enforcement agencies a list periodically of the names of Rhode Island missing children and to disseminate these lists to local school districts.
- SECTION 4. Section 16-73-2 of the General Laws in Chapter 16-73 entitled "Education Social Services" is hereby amended to read as follows:
 - 16-73-2. Creation of plan. -- The commissioner of elementary and secondary education, under the direction of the board of regents for elementary and secondary education, and in cooperation with directors of the departments of health, administration, children, youth, and families, mental health, retardation, and hospitals, and the office of higher education (after this referred to as the children's cabinet) shall develop a strategic plan for creating "child opportunity zones" as a means to deliver comprehensive and coordinated social services at or near public school sites, and pursuant to this, undertake activities including but not limited to the award of demonstration, planning, and training grants. Where feasible and appropriate, such plans may include programs that are designed to strengthen school links with high-quality summer learning

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- 2 SECTION 5. Section 16-22-23 of the General Laws in Chapter 16-22 entitled
- 3 "Curriculum" is hereby amended to read as follows:
- 4 <u>16-22-23. Mathematics, English/Language Arts, and Science. --</u> (a) The board of
- 5 regents for elementary and secondary education shall select and/or develop a statewide
- 6 curriculum (i) in Mathematics and English/Language Arts for students in grades kindergarten (k)
- 7 through twelve (12) by August 31, 2006 and (ii) in Science for students in grades kindergarten (k)
- 8 through twelve (12) by August 31, 2008.
- 9 (b) The curriculum selected and/or developed by the board of regents shall:
 - (1) Be aligned with state standards and assessments utilized by the state department of elementary and secondary education;
 - (2) Contain sufficient detail to guide teachers in planning lessons aligned with state standards and assessments.
 - (3) Include materials, resources, and suggestions that would link students' studies during the academic year with activities that take place in high-quality summer learning programs.
 - (c) By November 1, 2006, the commissioner of elementary and secondary education shall prepare an outline for development and implementation of the science curriculum utilizing appropriate groups and then shall convene a science curriculum advisory committee for the purpose of developing recommended curriculum to the board of regents for elementary and secondary education. The science advisory committee shall include teachers, representatives of teacher unions, administrators, curriculum directors, school committee members, and experts designated by the commissioner.
 - SECTION 6. Section 16-88-3 of the General Laws in Chapter 16-88 entitled "Rhode Island After School and Summer Learning Program Act" is hereby amended to read as follows:
 - **16-88-3.** Planning phase for a demonstration afterschool and summer learning program. -- (a) The Rhode Island department of elementary and secondary education shall be gin planning an initial, demonstration after school and summer learning program that meets high quality standards, is age/grade appropriate, runs programming during the hours of 3:00 p.m. through 6:00 p.m. during the week, promotes the healthy development of youth, connects to the school day, builds on the existing after school and summer learning infrastructure in the state (including child care, 21st century community learning centers program, child opportunity zones, community-based organizations and public schools), incorporates experiential learning, social/emotional development and project-based activities and serves all children and youth from kindergarten to 12th grade with an emphasis on children and youth who attend high poverty, low

1 performing schools. This planning phase will develop specific goals to expand the demonstration

after school and summer learning program over time and will also identify opportunities to

strengthen learning opportunities for children and youth.

(b) During this planning phase, the Rhode Island department of elementary and

secondary education will: (1) Quantify the resources needed to achieve and maintain high quality

standards based on existing quality standards in after school and summer learning programs; (2)

Identify incentives and supports to develop a qualified workforce, including opportunities for

professional development, planning time and staff development.

(c) The Rhode Island department of elementary and secondary education will begin to

develop plans to collect and analyze data regarding the impact of the demonstration after school

and summer learning program on participating children's school achievement, behavior during

school hours and social/emotional development.

(d) Out of any money in the general fund not otherwise appropriated, the sum of five

hundred thousand dollars (\$500,000) is hereby appropriated for the purpose of implementing the

recommendations contained in the final draft report to the legislature of the Rhode Island

department of education regarding after school and summer learning programs to be expended in

the operation of a demonstration project or projects.

SECTION 7. This act shall take effect upon passage.

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EXPLANATION

BY THE LEGISLATIVE COUNCIL

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RELATING TO EDUCATION

| 1 | This act would enable the department of education to implement its final report on the |
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| 2 | creation of a demonstration program for after school and summer learning for Rhode Island |
| 3 | school children. This act would provide funding for the operation of that demonstration program. |
| 4 | This act would take effect upon passage. |
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