## 2010 -- H 8083

LC02500

2

5

14

18

## STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### **JANUARY SESSION, A.D. 2010**

\_\_\_\_

### AN ACT

# RELATING TO PUBLIC UTILITIES AND CARRIERS -- CONTRACTING STANDARD FOR RENEWABLE ENERGY

Introduced By: Representatives JP O'Neill, Walsh, and Jackson

Date Introduced: May 05, 2010

Referred To: House Environment and Natural Resources

It is enacted by the General Assembly as follows:

SECTION 1. Section 39-26.1-7 of the General Laws in Chapter 39-26.1 entitled "Long-

Term Contracting Standard for Renewable Energy" is hereby amended to read as follows:

3 39-26.1-7. Town of New Shoreham Project. -- (a) The general assembly finds it is in

4 the public interest for the state to facilitate the construction of a small-scale offshore wind

demonstration project off the coast of Block Island, including an undersea transmission cable that

6 interconnects Block Island to the mainland in order to: position the state to take advantage of the

7 economic development benefits of the emerging offshore wind industry; promote the

8 development of renewable energy sources that increase the nation's energy independence from

9 foreign sources of fossil fuels; reduce the adverse environmental and health impacts of traditional

10 fossil fuel energy sources; and provide the Town of New Shoreham with an electrical connection

11 to the mainland. To effectuate these goals, and notwithstanding any other provisions of the

12 general or public laws to the contrary, the Town of New Shoreham project, its associated power

purchase agreement, transmission arrangements, and all related costs are authorized pursuant to

the process and standards contained in this section. The Narragansett electric company is hereby

authorized to enter into a power purchase agreement with the state's preferred developer of

offshore wind for the purchase of energy, capacity, and any other environmental and market

17 attributes, on terms that are consistent with the power purchase agreement that was filed with the

commission on December 9, 2009 in docket 4111, provided that the pricing terms of such

agreement are amended as more fully described in subsection 39-26.1-7(b), in addition to other amendments that are made to take into account the provisions of this section as amended since the filing of the agreement in docket 4111. On or before August 15, 2009, the electric distribution company shall solicit proposals for one newly developed renewable energy resources project of ten (10) megawatts or less that includes a proposal to enhance the electric reliability and vironmental quality of the Town of New Shoreham. The electric distribution company shall select a project for negotiating a contract that shall be conditioned upon approval by the commission. Negotiations shall proceed in good faith to achieve a commercially reasonable contract. Should the distribution company and the selected party agree to a contract, the contract shall be filed with the commission no later than October 15, 2009 for commission approval. The commission shall review the contract and issue an order approving or disapproving the contract on or before January 31, 2010. If the parties are unable to reach agreement on a contract prior to October 15, 2009, an unsigned copy shall be filed by the electric distribution company prior to that same date, and the commission shall have the discretion to order the parties to arbitrate the dispute on an expedited basis. Notwithstanding anything in this section to the contrary, and notwithstanding any solicitation made pursuant to this section, the distribution company and the selected party may agree to a contract for a The demonstration project subject to the power purchase agreement shall that includes include up to (but not exceeding) eight (8) wind turbines with aggregate nameplate capacity of no more than thirty (30) megawatts, subject to and conditioned upon the approval of the commission, even if the actual capacity factor of the project results in the project technically exceeding ten (10) megawatts. The power purchase agreement shall be reviewed by the administrator of the division of public utilities and carriers, the executive director of the Rhode Island economic development corporation, the director of the office of energy resources and the director of the department of administration. Verified copies of the executed agreement shall be provided to each agency by the Narragansett electric company, and published on the website of the division of public utilities and carriers for public inspection. Members of the public shall have fifteen (15) days to submit written comments to each of the four (4) agencies for the respective agency consideration; however, no evidentiary hearings shall be required. Within thirty (30) days of receipt of the agreement each of the four (4) agencies shall issue a certification or decline certification in writing. Such certifications or declinations shall be final and conclusive as a matter of law and not subject to appeal. The respective certification determinations shall be made to the division of public utilities and carriers as follows: (1) The administrator of the division of public utilities and carriers shall certify the agreement if the administrator determines that the agreement has been amended consistent with

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

1 the provisions of this section, including a provision that complies with subsection 39-26.1-7(b)

2 <u>below;</u>

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

(2) The executive director of the Rhode Island economic development corporation shall
 certify the agreement if the executive director determines that the project encourages and
 facilitates the creation of jobs in Rhode Island in the renewable energy sector as a demonstration
 project;

(3) The director of the office of energy resources shall certify the agreement if the director determines that the agreement fulfills the declared policy of this chapter and this section.

(4) The director of the department of administration shall certify the agreement if the director determines that the contractual terms of the agreement are reasonable and in the best interest of the state in accordance with the provisions of this chapter and section.

Within five (5) days of receipt of the certifications by the division, the division shall file the agreement with the commission. Upon such filing, the agreement shall be deemed accepted and fully enforceable and the act of having entered into this agreement and its terms and pricing shall be deemed prudent for purposes of any future regulatory proceedings before the commission or any other state agency having jurisdiction and recovery of the costs incurred in making payments under the terms of the agreement shall not be subject to challenge in any future regulatory proceedings. Upon receipt of the certifications, the division shall review such certifications and confirm that each is in conformance with this section. If one or more of the certifications is not received by the division within the thirty (30) day period established by this section, the division shall, within fifteen (15) days, consider the reasons, if any, provided by the agency not providing such certification and the division shall, within such fifteen (15) day period, make a final determination on the question originally assigned to the non-certifying agency. If the division determines that notwithstanding the lack of certification from the non-certifying agency such certification should be issued, the division shall make such certification, which certification shall have the same effect as if it had been made by the agency which first considered such question. If, in the case of a lack of certification from an agency, the division determines that such certifications should not be issued, then the division shall not file the agreement with the commission and the agreement shall have no effect. Upon approval of the contract, the The provisions of section 39-26.1-4 and the provisions of paragraphs (a), (b), (c), (d), and (f) of section 39-26.1-5 shall apply, and all costs incurred in the negotiation, administration, enforcement, transmission engineering, and implementation of the project and agreement shall be recovered annually by the electric distribution company in electric distribution rates. To the extent that there are benefits for customers of the Block Island Power Company or its successor,

the commission shall determine an allocation of cost responsibility between customers of the electric distribution company and customers of Block Island Power Company or its successor after the cost estimates are filed with the commission, but the commission need not determine the final cost allocation at the time the commission considers and/or approves the contract between the electric distribution company and the project developer. The allocation of costs shall assure that individual customers in the Town of New Shoreham pay higher charges related to the project on their individual bills than any charges for the same project that may be included in individual bills of customers of the electric distribution company. The commission shall provide for an appropriate rate design and billing method between the electric distribution company and Block Island Power Company at the appropriate time. The pricing under the agreement shall not have any precedential effect for purposes of determining whether other long-term contracts entered into pursuant tot his chapter are commercially reasonable. (b) The power purchase agreement subject to subsection 39-26.1-7(a) shall be amended to provide for a decrease in the pricing if savings can be achieved in the actual cost of the project, with all realized savings allocated to the benefit of ratepayers. The power purchase agreement shall also be amended to provide that the initial fixed price contained in the signed power purchase agreement submitted in docket 4111 shall be the maximum initial price, and any realized savings shall reduce such price. After making any such reduction to the initial price based on realized savings, the price for each year of the power purchase agreement shall be fixed by the terms of the power purchase agreement. The power purchase agreement shall require that the costs of the project shall be certified by the developer and an independent third-party acceptable to the division of public utilities and carriers shall, within thirty (30) days, verify the accuracy of such costs at the completion of the construction of the project. The cost of verification, up to twenty-five thousand dollars (\$25,000), shall be paid for by the developer. Upon receipt of such third party verification, the division shall notify the Narragansett electric company of the final costs, the initial price shall be the maximum price contained in the signed power purchase agreement submitted in docket 4111.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

(b)(c) The solicitation shall require that each proposal include provisions for project shall include a transmission cable between the Town of New Shoreham and the mainland of the state. The electric distribution company, at its option, may elect propose to own, operate, or otherwise participate in such transmission cable project, subject to commission approval. The electric distribution company, however, has the option to decline to own, operate, or otherwise participate in the transmission cable project, even if the commission approves such arrangements. The electric distribution company may elect to purchase the transmission cable and related facilities

from the developer or an affiliate of the developer, pursuant to the terms of a transmission facilities purchase agreement negotiated between the electric distribution company and the developer or its affiliate, an unexecuted copy of which shall be provided to the division of public utilities and carriers for the division's consent to execution. The division shall have twenty (20) days to review the agreement. As long as the division believes that that the terms and pricing of the agreement are reasonable, taking into account the intention of the legislature to advance the project as a policy-making matter, the division shall provide its written consent to the execution of the transmission facilities purchase agreement. Once written consent is provided, the electric distribution company and its transmission affiliate are authorized to make a filing with the federal energy regulatory commission to put into effect transmission rates to recover all of the costs associated with the purchase of the transmission cable and related facilities and the annual operation and maintenance. The revenue requirement for the annual cable costs shall be calculated in the same manner that the revenue requirement is calculated for other transmission facilities in Rhode Island for local network service under the jurisdiction of the federal energy regulatory commission. The division shall be authorized to represent the State of Rhode Island in those proceedings before the federal energy regulatory commission, including the authority to enter into any settlement agreements on behalf of the state to implement the intention of this section. The division shall support transmission rates and conditions that allow for all the costs related to the transmission cable and related facilities to be charged in transmission rates in a manner that socializes the costs throughout Rhode Island. Should the electric distribution company own, operate, and maintain the cable, the annual costs incurred by the electric distribution company directly or through transmission charges shall be recovered annually through a fully reconciling rate adjustment from customers of the electric distribution company and/or from the Block Island Power Company or its successor, subject to any federal approvals that may be required by law; provided, however, the parties shall use all reasonable efforts toobtain socialization of the costs of the cable in New England transmission rates administered by the ISO New England, to the extent permitted. The allocation of all of the costs related to the transmission cable through transmission rates or otherwise shall be structured so that the estimated impact on the typical residential customer bill for such transmission costs for customers in the Town of New Shoreham shall be higher than the estimated impact on the typical residential customer bill for customers on the mainland of the electric distribution company. To the extent that any state tariffs or rates must be put into effect in order to implement the intention of this section, the public utilities commission shall accept filings of the same and approve them. costs shall be determined by the commission and assure that individual customers in the Town of New

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

1	Shoreham pay higher charges related to the cable on their individual bills than any charges for the
2	same project that may be included in individual bills of customers of the electric distribution
3	<del>company.</del>
4	(e)(d) Any charges incurred by the Block Island Power Company or its successor
5	pursuant to this section or other costs incurred by the Block Island Power Company in
6	implementing this section, including the cost of participation in regulatory proceedings in the
7	state or at the federal energy regulatory commission shall be recovered annually in rates through a
8	fully reconciling rate adjustment, subject to approval by the commission. If the electric
9	distribution company owns, operates, or otherwise participates in the transmission cable project,
10	pursuant to subsection 39-26.1-7(b) the provisions of section 39-26.1-4 shall not apply to the
11	cable cost portion of the Town of New Shoreham Project.
12	(d)(e) Any contract entered into pursuant to this section shall count as part of the
13	minimum long-term contract capacity.
14	(f) The electric distribution company shall be authorized upon appropriate notice and
15	filing with the commission, to allocate all products purchased under any power purchase
16	agreements entered into pursuant to chapter 39-26.1 to its standard offer service customers at the
17	market price and to allocate any difference, whether positive or negative, between the costs of the
18	power purchase agreement and the market price of the products purchased under the power
19	purchase agreement to all of its electric distribution customers.
20	(g) If the electric distribution company elects not to own the transmission cable, the
21	developer may elect to do so directly, through an affiliate, or a third-party and the power purchase
22	agreement pricing shall be adjusted to allow the developer, an affiliate or a third-party, to recover
23	the costs (including financing costs) of the transmission facilities, subject to complying with the
24	terms as set forth in the power purchase agreement between the developer and the electric
25	distribution company.

LC02500

26

SECTION 2. This act shall take effect upon passage.

### **EXPLANATION**

## BY THE LEGISLATIVE COUNCIL

OF

# AN ACT

# RELATING TO PUBLIC UTILITIES AND CARRIERS -- CONTRACTING STANDARD FOR RENEWABLE ENERGY

\*\*\*

This act would authorize the Narragansett electric company to enter into an agreement with the state's preferred developer of offshore wind for the purchase of energy, capacity and other environmental and market attributes as long as the provisions of the general laws pertaining to the Town of New Shoreham project are complied with.

This act would take effect upon passage.

LC02500