### 2013 -- H 5601

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## STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

#### **JANUARY SESSION, A.D. 2013**

## AN ACT

#### RELATING TO INSURANCE

Introduced By: Representatives Marshall, Gallison, and Edwards

<u>Date Introduced:</u> February 27, 2013

Referred To: House Corporations

It is enacted by the General Assembly as follows:

SECTION 1. Title 27 of the General Laws entitled "INSURANCE" is hereby amended 1 2 by adding thereto the following chapter: 3 **CHAPTER 77** 4 RISK MANAGEMENT AND OWN RISK AND SOLVENCY ASSESSMENT ACT 5 27-77-1. Purpose and Scope. -- The purpose of this chapter is to provide the requirements for maintaining a risk management framework, and completing an own risk and 6 7 solvency assessment (ORSA) and provide guidance and instructions for filing an ORSA Summary 8 Report with the insurance commissioner of this state. 9 The requirements of this chapter shall apply to all insurers domiciled in this state 10 unless exempt pursuant to section 27-77-6. 11 The general assembly finds and declares that the ORSA Summary Report will contain 12 confidential and sensitive information related to an insurer or insurance group's identification of 13 risks material and relevant to the insurer or insurance group filing the report. This information 14 will include proprietary and trade secret information that has the potential for harm and 15 competitive disadvantage to the insurer or insurance group if the information is made public. It is the intent of this general assembly that the ORSA Summary Report shall be a confidential 16 17 document filed with the commissioner, that the ORSA Summary Report will be shared only as 18 stated herein and to assist the commissioner in the performance of his or her duties, and that in no

event shall the ORSA Summary Report be subject to public disclosure.

1	27-77-2. Definitions (a) Commissioner means the director of the department of
2	business regulation or his or her designee.
3	(b) "Insurance group" For the purpose of conducting an ORSA, the term "insurance
4	group" means those insurers and affiliates included within an insurance holding company system
5	as defined in chapter 27-35.
6	(c) "Insurer" The term "insurer" shall not include agencies, authorities or
7	instrumentalities of the United States, its possessions and territories, the commonwealth of
8	Puerto Rico, the District of Columbia, or a state or political subdivision of a state.
9	(d) "NAIC" means the National Association of Insurance Commissioners.
10	(e) "Own Risk and Solvency Assessment" or "ORSA" An "Own Risk and Solvency
11	Assessment" or "ORSA" means a confidential internal assessment, appropriate to the nature,
12	scale and complexity of an insurer or insurance group, conducted by that insurer or insurance
13	group of the material and relevant risks associated with the insurer or insurance group's
14	current business plan, and the sufficiency of capital resources to support those risks.
15	(f) "ORSA Guidance Manual" means the current version of the "Own Risk and
16	Solvency Assessment Guidance Manual" developed and adopted by the NAIC and as amended
17	from time to time. A change in the ORSA guidance manual shall be effective on January 1
18	following the calendar year in which the changes have been adopted by the NAIC.
19	(g) "ORSA Summary Report" means a confidential high-level summary of an insurer or
20	insurance group's ORSA.
21	27-77-3. Risk Management Framework An insurer shall maintain a risk
22	management framework to assist the insurer with identifying, assessing, monitoring, managing
23	and reporting on its material and relevant risks. This requirement may be satisfied if the
24	insurance group of which the insurer is a member maintains a risk management framework
25	applicable to the operations of the insurer.
26	27-77-4. ORSA Requirement Subject to section 27-77-6, an insurer, or the
27	insurance group of which the insurer is a member, shall regularly conduct an ORSA
28	consistent with a process comparable to the ORSA guidance manual. The ORSA shall be
29	conducted no less than annually but also at any time when there are significant changes to the
30	risk profile of the insurer or the insurance group of which the insurer is a member.
31	27-77-5. ORSA Summary Report (a) Upon the commissioner's request, and no more
32	than once each year, an insurer shall submit to the commissioner an ORSA summary report or
33	any combination of reports that together contain the information described in the ORSA
34	guidance manual, applicable to the insurer and/or the insurance group of which it is a member.

1	Notwithstanding any request from the commissioner, if the insurer is a member of an insurance
2	group, the insurer shall submit the report(s) required by this subsection if the commissioner is
3	the lead state commissioner of the insurance group as determined by the procedures within the
4	financial analysis handbook adopted by the NAIC.
5	(b) The report(s) shall include a signature of the insurer or insurance group's chief risk
6	officer or other executive having responsibility for the oversight of the insurer's enterprise risk
7	management process attesting to the best of his/her belief and knowledge that the insurer applies
8	the enterprise risk management process described in the ORSA summary report and that a copy of
9	the report has been provided to the insurer's board of directors or the appropriate committee
10	thereof.
11	(c) An insurer may comply with subsection (a) by providing the most recent and
12	substantially similar report(s) provided by the insurer or another member of an insurance group
13	of which the insurer is a member to the commissioner of another state or to a supervisor or
14	regulator of a foreign jurisdiction, if that report provides information that is comparable to the
15	information described in the ORSA guidance manual. Any such report in a language other than
16	english must be accompanied by a translation of that report into the english language.
17	27-77-6. Exemption (a) An insurer shall be exempt from the requirements of this
18	<u>chapter, if:</u>
19	(1) The insurer has annual direct written and unaffiliated assumed premium, including
20	international direct and assumed premium but excluding premiums reinsured with the Federal
21	Crop Insurance Corporation and Federal Flood Program, less than five hundred million dollars
22	(\$500,000,000); and,
23	(2) The insurance group of which the insurer is a member has annual direct written and
24	unaffiliated assumed premium, including international direct and assumed premium, but
25	excluding premiums reinsured with the Federal Crop Insurance Corporation and Federal Flood
26	Program, less than one billion dollars (\$1,000,000,000).
27	(b) If an insurer qualifies for exemption pursuant to subdivision 27-77-6(a)(1), but
28	the insurance group of which the insurer is a member does not qualify for exemption pursuant to
29	subdivision 27-77-6(a)(2), then the ORSA summary report that may be required pursuant to
30	section 27-77-5 shall include every insurer within the insurance group. This requirement may be
31	satisfied by the submission of more than one ORSA summary report for any combination of
32	insurers provided any combination of reports includes every insurer within the insurance group.
33	(c) If an insurer does not qualify for exemption pursuant to subdivision 27-77-
34	6(a)(1), but the insurance group of which it is a member qualifies for exemption pursuant to

2	pursuant to section 27-77-5 shall be the report applicable to that insurer.
3	(d) An insurer that does not qualify for exemption pursuant to subsection (a) may
4	apply to the commissioner for a waiver from the requirements of this chapter based upon unique
5	circumstances. In deciding whether to grant the insurer's request for waiver, the commissioner
6	may consider the type and volume of business written, ownership and organizational structure,
7	and any other factor the commissioner considers relevant to the insurer or insurance group of
8	which the insurer is a member. If the insurer is part of an insurance group with insurers
9	domiciled in more than one state, the commissioner shall coordinate with the lead state
10	commissioner and with the other domiciliary commissioners in considering whether to grant the
11	insurer's request for a waiver.
12	(e) Notwithstanding the exemptions stated in this section:
13	(1) The commissioner may require that an insurer maintain a risk management
14	framework, conduct an ORSA and file an ORSA summary report based on unique circumstances
15	including, but not limited to, the type and volume of business written, ownership and
16	organizational structure, federal agency requests, and international supervisor requests; and
17	(2) The commissioner may require that an insurer maintain a risk management
18	framework, conduct an ORSA and file an ORSA summary report if the insurer has risk-based
19	capital for company action level event as defined and governed by chapter 27-4.6, meets one or
20	more of the standards of an insurer deemed to be in hazardous financial condition as defined in
21	chapter 27-14.2, or otherwise exhibits qualities of a troubled insurer as determined by the
22	commissioner.
23	(f) If an insurer that qualifies for an exemption pursuant to subsection (a)
24	subsequently no longer qualifies for that exemption due to changes in premium as reflected in
25	the insurer's most recent annual statement or in the most recent annual statements of the insurers
26	within the insurance group of which the insurer is a member, the insurer shall have one year
27	following the year the threshold is exceeded to comply with the requirements of this chapter.
28	27-77-7. Contents of ORSA Summary Report (a) The ORSA summary report shall
29	be prepared consistent with the ORSA guidance manual, subject to the requirements of
30	subsection (b) of this section. Documentation and supporting information shall be maintained
31	and made available upon examination or upon request of the commissioner.
32	(b) The review of the ORSA summary report, and any additional requests for
33	information, shall be made using similar procedures currently used in the analysis and
34	examination of multi- state or global insurers and insurance groups.

subdivision 27-77-6(a)(2), then the only ORSA summary report that may be required

1	27-77-8. Confidentiality (a) Documents, materials or other information, including
2	the ORSA summary report, in the possession of or control of the department of business
3	regulation that are obtained by, created by or disclosed to the commissioner or any other person
4	under this chapter, is recognized by this state as being proprietary and to contain trade secrets.
5	All such documents, materials or other information shall be confidential by law and privileged,
6	shall not be subject to chapter 38-2 (Access to Public Records), shall not be subject to
7	subpoena, and shall not be subject to discovery or admissible in evidence in any private civil
8	action. However, the commissioner is authorized to use the documents, materials or other
9	information in the furtherance of any regulatory or legal action brought as a part of the
10	commissioner's official duties. The commissioner shall not otherwise make the documents,
11	materials or other information public without the prior written consent of the insurer.
12	(b) Neither the commissioner nor any person who received documents, materials or other
13	ORSA-related information, through examination or otherwise, while acting under the authority
14	of the commissioner or with whom such documents, materials or other information are shared
15	pursuant to this chapter shall be permitted or required to testify in any private civil action
16	concerning any confidential documents, materials, or information subject to subsection (a).
17	(c) In order to assist in the performance of the commissioner's regulatory duties, the
18	commissioner:
19	(1) May, upon request, share documents, materials or other ORSA-related information,
20	including the confidential and privileged documents, materials or information subject to
21	subsection (a), including proprietary and trade secret documents and materials with other state,
22	federal and international financial regulatory agencies, including members of any supervisory
23	college as defined in chapter 27-35, with the NAIC and with any third-party consultants
24	designated by the commissioner, provided that the recipient agrees in writing to maintain the
25	confidentiality and privileged status of the ORSA-related documents, materials or other
26	information and has verified in writing the legal authority to maintain confidentiality; and
27	(2) May receive documents, materials or other ORSA-related information, including
28	otherwise confidential and privileged documents, materials or information, including proprietary
29	and trade-secret information or documents, from regulatory officials of other foreign or
30	domestic jurisdictions, including members of any supervisory college as defined in chapter 27-
31	35, and from the NAIC, and shall maintain as confidential or privileged any documents,
32	materials or information received with notice or the understanding that it is confidential or
33	privileged under the laws of the jurisdiction that is the source of the document, material or
34	information.

1	(3) Shah effer tho a written agreement with the WAIC of a third-party consultant
2	governing sharing and use of information provided pursuant to this chapter, consistent with this
3	subsection that shall:
4	(i) Specify procedures and protocols regarding the confidentiality and security of
5	information shared with the NAIC or a third-party consultant pursuant to this chapter,
6	including procedures and protocols for sharing by the NAIC with other state regulators from
7	states in which the insurance group has domiciled insurers. The agreement shall provide that the
8	recipient agrees in writing to maintain the confidentiality and privileged status of the ORSA-
9	related documents, materials or other information and has verified in writing the legal authority
10	to maintain confidentiality:
11	(ii) Specify that ownership of information shared with the NAIC or a third-party
12	consultant pursuant to this chapter remains with the commissioner and the NAIC's or a third-
13	party consultant's use of the information is subject to the direction of the commissioner;
14	(iii) Prohibit the NAIC or third-party consultant from storing the information shared
15	pursuant to this chapter in a permanent database after the underlying analysis is completed;
16	(iv) Require prompt notice to be given to an insurer whose confidential information in
17	the possession of the NAIC or a third-party consultant pursuant to this chapter is subject to a
18	request or subpoena to the NAIC or a third-party consultant for disclosure or production;
19	(v) Require the NAIC or a third-party consultant to consent to intervention by an insurer
20	in any judicial or administrative action in which the NAIC or a third-party consultant may be
21	required to disclose confidential information about the insurer shared with the NAIC or a third-
22	party consultant pursuant to this chapter; and
23	(vi) In the case of an agreement involving a third-party consultant, provide for the
24	insurer's written consent.
25	(d) The sharing of information and documents by the commissioner pursuant to this
26	chapter shall not constitute a delegation of regulatory authority or rulemaking, and the
27	commissioner is solely responsible for the administration, execution and enforcement of the
28	provisions of this chapter.
29	(e) No waiver of any applicable privilege or claim of confidentiality in the documents,
30	proprietary and trade-secret materials or other ORSA-related information shall occur as a result
31	of disclosure of such ORSA-related information or documents to the commissioner under this
32	section or as a result of sharing as authorized in this chapter.
33	(f) Documents, materials or other information in the possession or control of the
34	NAIC or third-party consultants pursuant to this chapter shall be confidential by law and

1	privileged, shall not be subject to chapter 38-2, shall not be subject to subpoena, and shall not be
2	subject to discovery or admissible in evidence in any private civil action.
3	27-77-9. Sanctions Any insurer failing, without just cause, to timely file the ORSA
4	summary report as required in this chapter shall be required, after notice and hearing, to pay a
5	penalty of one thousand dollars (\$1,000) for each day's delay, to be recovered by the
6	commissioner and the penalty so recovered shall be paid into the general fund. The maximum
7	penalty under this section is three hundred sixty-five thousand dollars (\$365,000). The
8	commissioner may reduce the penalty if the insurer demonstrates to the commissioner that the
9	imposition of the penalty would constitute a financial hardship to the insurer.
10	27-77-10. Severability Clause If any provision of this chapter, or the application

27-77-10. Severability Clause. - If any provision of this chapter, or the application thereof to any person or circumstance, is held invalid, such determination shall not affect the provisions or applications of this chapter which can be given effect without the invalid provision or application, and to that end the provisions of this chapter are severable.

SECTION 2. This act shall take effect on January 1, 2015.

LC01261

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# EXPLANATION

## BY THE LEGISLATIVE COUNCIL

OF

# AN ACT

# RELATING TO INSURANCE

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1	This act would enact the National Association of Insurance Commissioners Risk
2	Management and Own Risk and Solvency Assessment Model Act, and would, among other
3	things, require insurers to file reports, no more than once a year, to assist in evaluation of the
4	solvency of the insurer.
5	This act would take effect on January 1, 2015.
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