THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 981

Session of 2019

INTRODUCED BY KEARNEY, HUTCHINSON, MARTIN, J. WARD AND SCHWANK, DECEMBER 12, 2019

REFERRED TO LOCAL GOVERNMENT, DECEMBER 12, 2019

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AN ACT

Amending Title 8 (Boroughs and Incorporated Towns) of the Pennsylvania Consolidated Statutes, in associations and 2 organizations, further providing for associations and 3 organizations for mayors; in elections of officers, further providing for eligibility; in powers, duties and rights of 5 appointed officers and employees, further providing for appointments and incompatible offices and for police serving 6 7 under cooperative agreement or contract; in corporate powers, 8 further providing for specific powers; in taxation and finance, further providing for investment of funds; providing 9 10 for solid waste collection and disposition; and, in 11 ordinances, further providing for ordinances and resolutions 12 and for publication. 13 14 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 15 16 Section 1. Sections 704(a) and (b), 801(a), 1104(c), 1122(a) and 1202(8) of Title 8 of the Pennsylvania Consolidated Statutes 17 are amended to read: 18 19 § 704. Associations and organizations for mayors. 20 Authorization. -- A mayor may join [a] any mayors' 21 association[, and council] in Pennsylvania. Council shall pay

reasonable dues [of up to] not to exceed \$100 [for each mayor

belonging to the mayors' association]. The mayor may attend the

- 1 annual meeting of the mayors' association, which shall be held
- 2 in this Commonwealth in accordance with the procedure adopted by
- 3 the mayors' association.
- 4 (b) Expenses. -- A mayor [may] shall receive the following
- 5 expenses for attending the annual meeting under subsection (a):
- 6 (1) The registration fee.
- 7 (2) Lodging, meals and mileage for use of a personal
- 8 vehicle or reimbursement of actual transportation expenses
- 9 going to and returning from the meeting.
- 10 (3) Any actual expenses that the council may have agreed
- 11 to pay.
- 12 * * *
- 13 § 801. Eligibility.
- 14 (a) Residency. -- The following shall apply:
- (1) [Except as provided under subsection (c), only] Only
- registered electors of the borough shall be eligible to
- 17 elective borough offices.
- 18 (2) [Before] <u>Except as provided under subsection (c) and</u>
- 19 <u>53 Pa.C.S. § 1142 (relating to residency during military</u>
- 20 <u>service</u>), <u>before</u> being sworn into office, each elected
- 21 borough officer shall present a signed affidavit to the
- 22 borough secretary that states that the officer resides in the
- borough, or within the ward in the case of a ward office,
- from which elected and has resided in the borough
- continuously for at least one year immediately prior to the
- officer's election.
- 27 * * *
- 28 § 1104. Appointments and incompatible offices.
- 29 * * *
- 30 (c) Multiple offices.--If there is no incompatibility in

- 1 fact [and subject to subsection (a) as to compensation],
- 2 appointees of council may hold two or more appointive borough
- 3 offices, but no mayor or member of council may serve as borough
- 4 manager, secretary or treasurer.
- 5 * * *
- 6 § 1122. Police serving under cooperative agreement or contract.
- 7 (a) General rule. -- If a borough enters into a cooperative
- 8 agreement or contract with any municipal corporation, regional
- 9 police force or other governmental entity created by two or more
- 10 municipal corporations under 53 Pa.C.S. Ch. 23 Subch. A
- 11 (relating to intergovernmental cooperation) for the furnishing
- 12 or receiving of police protection as authorized by section
- 13 [1202(35)] $\underline{1202(24)}$ (relating to specific powers), the police
- 14 force of the municipal corporation, regional police force or
- 15 other governmental entity furnishing the police protection shall
- 16 be appointed and accepted as the police force of the borough
- 17 receiving the police service by resolution of the council.
- 18 * * *
- 19 § 1202. Specific powers.
- The powers of the borough shall be vested in the council. In
- 21 the exercise of any specific powers involving the enactment of
- 22 an ordinance or the making of any regulation, restriction or
- 23 prohibition, the borough may provide for enforcement and
- 24 penalties for violations. The specific powers of the borough
- 25 shall include the following:
- 26 * * *
- 27 (8) [To provide for garbage and other refuse material as
- follows:
- (i) To prohibit, individually or jointly with other
- municipal corporations pursuant to an agreement,

accumulations of garbage or other refuse material upon public and private property and to make regulations for the care, removal and collection of garbage or other refuse material, including:

- (A) To provide for the collection and imposition of reasonable fees and charges for the collection of garbage and other refuse material.
- (B) To erect, operate and maintain refuse disposal or incineration facilities or sanitary landfills, either within or without the limits of the borough, or provide other means for the collection, destruction or removal of garbage and other refuse material and provide for the payment of the cost or expense of the activity, either in whole or in part, out of the funds of the borough.
- erecting, operating and maintaining refuse disposal or incineration facilities or sanitary landfills if, prior to any acquisition of property pursuant to this paragraph, the borough, individually or jointly, as the case may be, obtains the approval of the court of common pleas for the location of the facilities or landfill after a hearing and subject to notice as the court shall require. If no objections are heard at the hearing, the court shall approve the location. If any objection is made, the court shall proceed to hear the matter and determine whether the location is a detriment to neighboring properties. The finding of the court shall be conclusive but in no way shall adjudicate any question relating to damages for

1 injury to property. (D) To take and appropriate real estate for 2 purposes of refuse disposals or incineration 3 facilities or sanitary landfills in accordance with 4 Chapter 15 (relating to eminent domain, assessment of 5 damages and damages for injury to property) if a 6 7 purchase price cannot first be agreed upon. No real estate located outside the limits of the borough or 8 9 outside the limits of the joint municipal corporations in the case of a joint effort shall be 10 11 taken and appropriated if the real estate currently 12 contains or is being used for a refuse disposal or incineration facility or a sanitary landfill. 13 14 (ii) Regulations enacted under this paragraph shall be consistent with the act of July 7, 1980 (P.L.380, 15 No.97), known as the Solid Waste Management Act, the act 16 of July 28, 1988 (P.L.556, No.101), known as the 17 18 Municipal Waste Planning, Recycling and Waste Reduction 19 Act, and subject to any other necessary Federal or State 20 approval.] (Reserved). * * * 21 22 Section 2. Section 1316(c) of Title 8 is amended by adding a 23 paragraph to read: 24 § 1316. Investment of funds. 25 * * * 26 (c) Authorized types of investments. -- Authorized types of investments for borough funds are: 27

* * * 28

29 (9) An investment authorized by the act of July 25, 1973 (P.L.217, No.53), entitled "An act authorizing cities of the 30

- 1 first class and second class to invest all funds received and
- 2 <u>deposited with the city treasurer in certain commercial paper</u>
- 3 under certain terms and conditions; and providing for
- 4 <u>investment of public corporation or municipal authority</u>
- 5 funds."
- 6 * * *
- 7 Section 3. Title 8 is amended by adding a chapter to read:
- 8 <u>CHAPTER 25B</u>
- 9 SOLID WASTE COLLECTION AND DISPOSITION
- 10 <u>Sec.</u>
- 11 <u>25B01. Definitions.</u>
- 12 <u>25B02</u>. <u>Accumulation of municipal waste</u>.
- 13 <u>25B03. Collection and removal.</u>
- 14 <u>25B04.</u> <u>Disposal.</u>
- 15 <u>25B05</u>. Acquisition of real property and facilities.
- 16 <u>25B06</u>. Rates and charges.
- 17 25B07. Appropriations.
- 18 25B08. Exclusion from other laws.
- 19 § 25B01. Definitions.
- The following words and phrases when used in this chapter
- 21 shall have the meanings given to them in this section unless the
- 22 context clearly indicates otherwise:
- 23 "Municipal authority." A body politic and corporate created
- 24 under 53 Pa.C.S. Ch. 56 (relating to municipal authorities).
- 25 "Municipal waste." As defined in the act of July 28, 1988
- 26 (P.L.556, No.101), known as the Municipal Waste Planning,
- 27 Recycling and Waste Reduction Act.
- 28 § 25B02. Accumulation of municipal waste.
- 29 Council, in the manner authorized by the act of July 7, 1980
- 30 (P.L.380, No.97), known as the Solid Waste Management Act, and

- 1 the act of July 28, 1988 (P.L.556, No.101), known as the
- 2 <u>Municipal Waste Planning, Recycling and Waste Reduction Act, may</u>
- 3 prohibit accumulations of municipal waste upon public and
- 4 private property, including the imposition and collection of
- 5 reasonable fees and charges for the collection, removal and
- 6 <u>disposal of municipal waste.</u>
- 7 § 25B03. Collection and removal.
- 8 (a) General rule. -- Council may collect and remove, by
- 9 contract or otherwise, municipal waste and recyclables and
- 10 prescribe penalties for the enforcement of the collection and
- 11 <u>removal.</u>
- 12 (b) Contract length. -- A contract with refuse haulers may be
- 13 made for an initial period not to exceed five years with
- 14 optional renewal periods of up to five years.
- 15 <u>(c) Limitation.--The limitation under subsection (b) shall</u>
- 16 not apply to a contract with a political subdivision or
- 17 municipal authority.
- 18 <u>§ 25B04</u>. Disposal.
- 19 (a) General rule. -- Council may dispose of, by contract or
- 20 otherwise, municipal waste.
- 21 (b) Contract length. -- A contract with the owner of a private
- 22 facility for the disposal or incineration of municipal waste may
- 23 be made for a period not to exceed 20 years.
- 24 (c) Exemption. -- The limitation under subsection (b) shall
- 25 not apply to a contract with a political subdivision or
- 26 municipal authority.
- 27 § 25B05. Acquisition of real property and facilities.
- The following shall apply:
- 29 (1) Council may acquire any real property and erect,
- 30 <u>maintain</u>, <u>improve</u>, <u>operate</u> and <u>lease</u>, <u>either</u> as <u>lessor</u> or

- 1 lessee, facilities for incineration, landfill or other
- 2 methods of disposal, either inside or outside the limits of
- 3 the borough, including equipment, either separately or
- 4 jointly, with a political subdivision or municipal authority
- 5 <u>in order to provide for the collection, removal, disposal and</u>
- 6 destruction of municipal waste, for the collection and
- 7 <u>storage of recyclable materials or for the composting of leaf</u>
- 8 <u>and yard waste.</u>
- 9 (2) Council may provide for the payment of the cost,
- either in whole or part, out of the funds of the borough.
- 11 (3) Council may acquire land for landfill purposes,
- 12 <u>either amicably or by exercising the power of eminent domain,</u>
- and may maintain lands and places for the dumping of
- 14 <u>municipal waste.</u>
- 15 (4) If council acquires land outside the limits of the
- borough by exercising the power of eminent domain, the taking
- 17 shall be subject to the limitations in 26 Pa.C.S. § 206
- 18 (relating to extraterritorial takings).
- 19 § 25B06. Rates and charges.
- 20 (a) Council authorization. -- Council may establish, alter,
- 21 charge and collect rates and other charges for the:
- 22 (1) collection, removal and disposal of municipal waste
- and recyclable materials; and
- 24 (2) cost of including the payment of any indebtedness
- 25 incurred for the construction, purchase, improvement, repair,
- 26 maintenance and operation of any facilities for collection,
- 27 removal and disposal; and
- 28 (3) amount due under a contract with a political
- 29 subdivision or municipal authority furnishing the services or
- 30 facilities.

- 1 (b) Method of collection. -- The rates and other charges shall
- 2 be collected pursuant to the act of May 16, 1923 (P.L.207,
- 3 No.153), referred to as the Municipal Claim and Tax Lien Law, by
- 4 <u>a civil action</u>, or any other collection method authorized by
- 5 law.
- 6 <u>§ 25B07</u>. Appropriations.
- 7 Council may make appropriations to a political subdivision or
- 8 municipal authority for the construction, purchase, improvement,
- 9 repair, maintenance and operation of a facility for the
- 10 collection, removal, disposal or marketing of municipal waste,
- 11 recyclable materials or composted leaf and yard waste.
- 12 § 25B08. Exclusion from other laws.
- A borough shall not be subject to requirements otherwise
- 14 imposed by law for the sale of personal property owned by the
- 15 borough when selling recyclable materials or materials
- 16 separated, collected, recovered or created by recycling, as
- 17 provided in the act of April 9, 1992 (P.L.70, No.21), entitled
- 18 "An act excluding the sale of recyclable material from political
- 19 subdivision personal property sale restrictions relating to
- 20 advertising and bidding."
- 21 Section 4. Sections 3301.1(b)(2) and 3301.2(a) of Title 8
- 22 are amended to read:
- 23 § 3301.1. Ordinances and resolutions.
- 24 * * *
- 25 (b) Legislative acts.--Every legislative act of council must
- 26 be by ordinance. Legislative acts shall include, but not be
- 27 limited to:
- 28 * * *
- [(2) General appropriation ordinances.]
- 30 * * *

- 1 § 3301.2. Publication.
- 2 (a) Requirements. -- Except as provided under this part or
- 3 other law, council shall publish every proposed ordinance once
- 4 in one newspaper of general circulation [for at least] no less
- 5 than seven days and [not] no more than 60 days [prior to
- 6 enactment] prior to the day when council shall vote on the
- 7 proposed ordinance. Publication of any proposed ordinance shall
- 8 include all of the following:
- 9 (1) The full text or the title of the ordinance and a
- 10 brief summary prepared by the borough solicitor setting forth
- 11 all the provisions in reasonable detail.
- 12 (2) A reference to the borough office or other place
- where borough records are kept where copies of the proposed
- ordinance may be examined.
- 15 * * *
- 16 Section 5. This act shall take effect in 60 days.