## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 800

Session of 2015

INTRODUCED BY YUDICHAK, WILLIAMS, WILEY, FONTANA, WARD, STEFANO, TEPLITZ, RAFFERTY, COSTA, BREWSTER, BOSCOLA, ARGALL, VANCE, MENSCH, LEACH, YAW, FARNESE, KITCHEN, BARTOLOTTA, SCHWANK, TARTAGLIONE, SCARNATI, WOZNIAK, HUGHES, WHITE, BAKER, DINNIMAN, BROWNE, GREENLEAF, HAYWOOD AND VULAKOVICH, MAY 28, 2015

REFERRED TO STATE GOVERNMENT, MAY 28, 2015

## AN ACT

- Reaffirming the establishment and operation of The Pennsylvania State University as an instrumentality of the Commonwealth to serve as a State-related university in the higher education 3 system of the Commonwealth; providing for the composition of 4 the board of trustees, for terms of trustees, for powers and duties of the board of trustees, for preference to 7 Pennsylvania residents in tuition and for public support and capital improvements; authorizing appropriations in amounts 8 to be fixed annually by the General Assembly; providing for 9 the auditing of accounts of expenditures from appropriations; 10 authorizing the issuance of bonds exempt from taxation within 11 the Commonwealth; and requiring an annual report. 12
- 13 The General Assembly of the Commonwealth of Pennsylvania
- 14 hereby enacts as follows:
- 15 Section 1. Short title.
- 16 This act shall be known and may be cited as The Pennsylvania
- 17 State University Commonwealth Act.
- 18 Section 2. Legislative findings and declaration of policy.
- 19 It is hereby determined and declared as a matter of
- 20 legislative finding:
- 21 (1) The General Assembly created the Farmers' High

- 1 School of Pennsylvania as a corporation with perpetual
- existence under the act of February 22, 1855 (P.L.46, No.50),
- 3 entitled, "An act to incorporate the Farmers' High School of
- 4 Pennsylvania."
- 5 (2) The institution's name was changed to the
- 6 Agricultural College of Pennsylvania in 1862, to the
- 7 Pennsylvania State College in 1874 and to The Pennsylvania
- 8 State University in 1953.
- 9 (3) The General Assembly, in 1905, enacted legislation
- statutorily establishing the membership of the university's
- 11 board of trustees. Subsequent thereto, in 1939, the General
- 12 Assembly again enacted legislation addressing the composition
- of the university's board of trustees.
- 14 (4) The Pennsylvania State University owns and maintains
- land, buildings and other facilities which are used, together
- with land and buildings owned by the Commonwealth for higher
- 17 education, which land, buildings and other facilities are
- 18 under the entire control and management of the board of
- 19 trustees.
- 20 (5) For over 159 years, the Commonwealth has recognized
- 21 The Pennsylvania State University as an instrumentality of
- the Commonwealth and an integral part of the system of higher
- 23 education in Pennsylvania.
- 24 (6) The Commonwealth's commitment to its partnership
- with The Pennsylvania State University as an instrumentality
- of the Commonwealth to provide quality higher education
- opportunities for Pennsylvania residents and nonresidents has
- been reaffirmed by the Commonwealth's designation of The
- 29 Pennsylvania State University as a State-related university.
- 30 (7) The Commonwealth's commitment to its partnership

- with The Pennsylvania State University as an instrumentality
- of the Commonwealth to provide quality higher education
- 3 opportunities for Pennsylvania residents and nonresidents is
- 4 reaffirmed annually through appropriations to the university
- from the Commonwealth's General Fund.
- 6 (8) It is desirable and in the public interest to
- 7 perpetuate and extend the relationship between the
- 8 Commonwealth and The Pennsylvania State University for the
- 9 purpose of improving and strengthening higher education by
- 10 reaffirming and continuing The Pennsylvania State
- 11 University's designation as a State-related university and
- the benefits associated with that designation.
- 13 (9) It is declared to be the purpose of this act to
- 14 continue to extend Commonwealth opportunities for higher
- education by reaffirming The Pennsylvania State University's
- legal status as an instrumentality of the Commonwealth to
- 17 serve as a State-related institution in the Commonwealth
- 18 system of higher education.
- 19 Section 3. Board of trustees.
- 20 (a) Composition.--Beginning July 1, 2016, the Board of
- 21 Trustees of The Pennsylvania State University shall consist of
- 22 36 voting members. The Governor, the Secretary of Education and
- 23 the Secretary of Agriculture shall serve as nonvoting ex officio
- 24 members of the board. Except as provided in subsection (b) (2),
- 25 elective and appointive members shall serve for four-year terms.
- 26 (b) Commonwealth trustees.--
- 27 (1) Fourteen of the trustees shall be designated
- 28 Commonwealth trustees and appointed as follows:
- 29 (i) Six shall be appointed by the Governor, with the
- 30 advice and consent of a majority of all of the members of

1 the Senate.

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- 2 (ii) Four shall be appointed by the President pro 3 tempore of the Senate in consultation with the Minority Leader of the Senate. 4
  - Four shall be appointed by the Speaker of the House of Representatives in consultation with the Minority Leader of the House of Representatives.
- 8 The Governor shall submit nominees for appointment 9 to the Senate no later than January 1, 2016. Appointing authorities under paragraph (1)(ii) and (iii) shall make 10 11 their initial appointments no later than May 1, 2016. For 12 appointments made under paragraph (1)(i), one appointment 13 shall be for a term of four years, one appointment shall be 14 for a term of three years, two appointments shall be for a 15 term of two years and two appointments shall be for a term of 16 one year. For appointments made under paragraph (1)(ii) and 17 (iii), one appointment shall be made by each of the 18 appointing authorities for a term of four years, one for a 19 term of three years, one for a term of two years and one for 20 a term of one year commencing July 1, 2016. Annually 21 thereafter, one appointment shall be made by each of the 22 appointing authorities for a term of four years and until a 23 successor is appointed and qualified.
  - (c) At-large trustees.--
- Except as provided in paragraph (2), 10 of the 26 trustees shall be designated at-large trustees and shall be 27 elected to the board in accordance with section 4. One of the at-large trustees shall be a member of the faculty of the university, and at least one of the at-large trustees shall be a student enrolled in good standing at the university

- 1 elected by the student body. Qualifications for at-large
- 2 trustees, including the faculty and the student
- 3 representatives, shall be established by the board.
- 4 (2) For the period July 1, 2016, through June 30, 2017,
- 5 the at-large trustees shall consist of the following:
- 6 (i) Four members representing the Commonwealth's
  7 agriculture industry elected in accordance with the
  8 university charter.
- 9 (ii) Four members representing business and industry
  10 endeavors elected or appointed in accordance with the
  11 university charter.
  - (iii) One member representing the student body of the university elected or appointed in accordance with the university charter.
- (iv) One member representing the faculty of the university elected or appointed in accordance with the university charter.
- 18 (d) Alumni trustees.--Twelve of the trustees shall be
  19 designated alumni trustees and shall be elected by the alumni of
  20 the university in accordance with the university charter. The
  21 following shall apply:
- 22 (1) Except as otherwise provided in paragraph (2), and
  23 notwithstanding section 1 of the act of March 24, 1905
  24 (P.L.50, No.35), entitled "An act to reorganize the Board of
  25 Trustees of The Pennsylvania State College," beginning with
  26 an election for alumni board members in calendar year 2016,
  27 and in each election thereafter, alumni elected under that
  28 act shall be elected for a term of four years.
- 29 (2) Any election for alumni members held in calendar 30 year 2016 shall, in addition to any election of alumni

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- 1 members serving under paragraph (1), include the election of
- 2 three new alumni trustees as added to the board under this
- 3 act. One new alumni member shall be elected for a term of
- 4 three years, one elected for a term of two years and one
- 5 elected for a term of one year commencing July 1, 2016.
- 6 Annually thereafter, each alumni trustee added to the board
- 7 under this act shall serve a term of four years.
- 8 (e) Vacancies.--
- 9 (1) An appointment to fill a vacancy in the office of a
- member appointed under subsection (b) shall be made within 30
- 11 days of the vacancy and shall be for the remainder of the
- 12 unexpired term.
- 13 (2) A vacancy created in any office of a member serving
- on the board under subsection (c) or (d) shall be filled for
- 15 the remainder of the unexpired term and in the same manner as
- the original position in accordance with the university
- 17 charter.
- 18 (f) Prohibited membership. -- The Lieutenant Governor,
- 19 Attorney General, Auditor General, State Treasurer and the
- 20 president of the university shall be prohibited from serving on
- 21 the board during their terms of office.
- 22 Section 4. Selection of at-large trustees.
- 23 (a) Qualifications of at-large trustees. -- Beginning July 1,
- 24 2016, the following shall apply to at-large trustee board
- 25 members to be elected to the board under this section:
- 26 (1) One at-large trustee shall be a member of the
- 27 faculty of the university.
- 28 (2) At least one at-large trustee shall be a student
- 29 enrolled in good standing at the university and elected by
- 30 the student body.

- 1 (3) Qualifications for at-large trustees, including any
- 2 faculty trustee and the student trustee, shall be established
- 3 by the board.
- 4 (b) Selection committee; composition. -- Beginning July 1,
- 5 2016, the board shall establish a nine member selection
- 6 committee to review and recommend to the full board the
- 7 individuals to be appointed to the board under section 3(c). The
- 8 committee shall be comprised of:
- 9 (1) The chairman of the board.
- 10 (2) Two members of the board selected by the chairman of
- 11 the board.
- 12 (3) One Commonwealth trustee appointed by the Governor
- and selected by all Commonwealth trustees appointed by the
- Governor under section 3(b)(1)(i).
- 15 (4) One Commonwealth trustee appointed by the President
- pro tempore of the Senate and selected by all Commonwealth
- trustees appointed by the President pro tempore of the Senate
- 18 under section 3(b)(1)(ii).
- 19 (5) One Commonwealth trustee appointed by the Speaker of
- the House of Representatives and selected by all Commonwealth
- 21 trustees appointed by the Speaker of the House of
- 22 Representatives under section 3(b)(1)(iii).
- 23 (6) Three alumni trustees elected to the board under
- 24 section 3(d) and selected by all members of the board elected
- by members elected under section 3(d).
- 26 (c) Recommendations.--Recommendations to the full board
- 27 under subsection (b) shall be by majority vote of the selection
- 28 committee and shall be made no later than January 1, 2017, and
- 29 January 1 of each year thereafter.
- 30 (d) Appointments to board. -- Appointments to the board based

- 1 on recommendations from the selection committee under this
- 2 section shall be by majority vote of the board.
- 3 (e) Terms.--The board shall make its initial selections of
- 4 at-large trustees no later than May 1, 2017. Two selections
- 5 shall be for a term of four years, two selections shall be made
- 6 for a term of three years, two selections shall be made for a
- 7 term of two years and two selections shall be made for a term of
- 8 one year commencing July 1, 2017. The student at-large and the
- 9 faculty trustee shall be appointed for a two-year term
- 10 commencing July 1, 2017. Annually thereafter, selections of at-
- 11 large trustees shall be made no later than May 1 of each year
- 12 for a term commencing July 1 of that year and, other than the
- 13 student at-large and the faculty trustee, shall be for a term of
- 14 four years. A student at-large and the faculty trustee shall
- 15 serve a term of two years.
- 16 Section 5. Powers and duties of board of trustees.
- 17 The entire management, control and conduct of the
- 18 instructional, administrative and financial affairs of the
- 19 university is vested in the board of trustees. The board may
- 20 exercise all the powers and franchises of the university and
- 21 make bylaws for its own government, as well as for the
- 22 university.
- 23 Section 6. Public support and tuition.
- 24 The university shall maintain such tuition and fee schedules
- 25 for Pennsylvania resident and nonresident full-time students as
- 26 are provided annually in the act of the General Assembly which
- 27 makes appropriations to The Pennsylvania State University,
- 28 provided:
- 29 (1) The amounts appropriated by the act are sufficient
- 30 for the maintenance of the schedules by the university.

- 1 (2) For any given year, in the event the amounts
- 2 appropriated are not sufficient for the maintenance of the
- 3 tuition and fee schedules, the university shall have the
- 4 right to alter the schedules to the extent necessary to
- 5 provide required income equal to the amount not provided by
- 6 the appropriation act.
- 7 Section 7. Capital improvements.
- 8 The benefits of all Commonwealth or Commonwealth authority
- 9 programs for capital development and improvement shall be
- 10 available to the university under terms and conditions
- 11 comparable to those applicable to other State-related
- 12 universities and the State System of Higher Education. In
- 13 accordance with legislative appropriations made as provided by
- 14 law, the Commonwealth may, by agreement with the board of
- 15 trustees, acquire lands, erect and equip buildings and provide
- 16 facilities for the use of the university.
- 17 Section 8. Appropriations.
- 18 (a) Procedure.--
- 19 (1) The sums appropriated by the Commonwealth shall be
- 20 paid to the board of trustees only upon presentation by the
- 21 board of trustees of certified payrolls and vouchers showing
- 22 expenditures in accordance with the appropriations. The
- 23 Auditor General shall draw a warrant upon the State Treasurer
- for payment of approved expenditures.
- 25 (2) All expenditures made by the board of trustees in
- respect to such appropriations shall be subject to audit by
- 27 the Auditor General.
- 28 (b) Commonwealth Appropriation Account. --
- 29 (1) For the purpose of assuring the proper
- 30 accountability on the part of The Pennsylvania State

- 1 University for the expenditure of the amounts appropriated by
- 2 the Commonwealth, The Pennsylvania State University shall
- 3 establish a Commonwealth Appropriation Account into which
- 4 only the amounts appropriated by the Commonwealth shall be
- 5 credited when received. The Pennsylvania State University
- 6 shall apply the money in the Commonwealth Appropriation
- 7 Account only for such purposes as are permitted in the act
- 8 appropriating the same and shall at all times maintain proper
- 9 records showing the application of such money.
- 10 (2) Not later than 60 days after the close of the fiscal
- 11 year to which the specific appropriation relates, The
- 12 Pennsylvania State University shall file with the General
- 13 Assembly and with the Auditor General, a statement stating
- 14 the amounts and purposes of all expenditures made from both
- the Commonwealth Appropriation Account and other university
- 16 accounts during that fiscal year.
- 17 (3) The statement of expenditures shall be reviewed by
- 18 the Auditor General who shall have the right, in respect to
- 19 the Commonwealth Appropriation Account, to audit and disallow
- 20 expenditures made for purposes not permitted by the
- 21 appropriation act and to cause such sums to be recovered and
- 22 paid by The Pennsylvania State University to the State
- 23 Treasurer.
- 24 (4) In respect to expenditures made by the university
- from accounts other than the Commonwealth Appropriation
- 26 Account, the Auditor General shall have the right to review
- only and shall file annually with the General Assembly such
- information concerning said expenditures as the General
- 29 Assembly or any of its committees may require.
- 30 Section 9. Issuance of bonds.

- 1 (a) General rule. -- The board of trustees may provide for the
- 2 issuance of bonds in the name of the university for any proper
- 3 purpose in the same manner as provided by law prior to the
- 4 effective date of this section.
- 5 (b) Liability of Commonwealth.--The university shall have no
- 6 power at any time or in any manner to pledge the credit or the
- 7 taxing power of the Commonwealth or any political subdivision
- 8 nor shall any of its obligations be deemed to be obligations of
- 9 the Commonwealth or of any of its political subdivisions, nor
- 10 shall the Commonwealth or any political subdivision be liable
- 11 for the payment of principal of or interest on such obligations.
- 12 (c) Tax exempt. -- Bonds issued by the university and loans
- 13 secured by mortgages, their transfer and the income therefrom,
- 14 including any profits made on the sale thereof, shall at all
- 15 times be free from taxation within this Commonwealth.
- 16 Section 10. Reports.
- 17 The president of the university shall each year, not later
- 18 than the first day of October, make a report of all the
- 19 activities of the university, instructional, administrative and
- 20 financial, for the preceding scholastic and fiscal year, to the
- 21 board of trustees, who shall transmit the report to the Governor
- 22 and to the members of the General Assembly.
- 23 Section 11. Status of board members.
- 24 (a) Commonwealth officials.--
- 25 (1) The Secretary of Conservation and Natural Resources
- and the president of the university shall automatically be
- 27 removed from the board on the effective date of this section.
- 28 (2) The Governor, the Secretary of Education and the
- 29 Secretary of Agriculture shall become nonvoting ex officio
- 30 members of the board upon the effective date of this section.

1 (b) Other members.--

- (1) The term of the member of the board representing the Penn State Alumni Association elected by the board under the Resolution of the Board of Trustees dated November 14, 2014, shall expire on the effective date of this section.
  - (2) The terms of each of the three at-large members elected by the board under the Resolution of the Board of Trustees dated November 14, 2014, shall expire on the effective date of this section.
  - (3) The term of the member of the board representing the faculty of the Pennsylvania State University elected by the board under the Resolution of the Board of Trustees dated November 14, 2014, shall expire June 30, 2016.
- (4) Notwithstanding any other provision of law or any provision of the university charter, constitution or bylaws to the contrary, beginning July 1, 2016, through June 30, 2017, the number of board members representing business and industry endeavors and agricultural societies and organizations shall be reduced from six to four, respectively. To implement this reduction, the following shall apply to elections or appointments of individuals representing business and industry endeavors and agricultural societies and organizations to the board in 2016:
  - (i) Two members shall be elected by delegates representing county agriculture societies and organizations in accordance with the university bylaws for a one-year term beginning July 1, 2016, and ending June 30, 2017.
- 29 (ii) Two members shall be elected representing
  30 business and industry endeavors in accordance with the

- 1 university bylaws for a one-year term beginning July 1,
- 2 2016, and ending June 30, 2017.
- 3 (5) Board members representing the interest of alumni
- 4 under the act of March 24, 1905 (P.L.50, No.35), entitled "An
- 5 act to reorganize the Board of Trustees of The Pennsylvania
- 6 State College, " shall continue to hold office as members of
- 7 the board for the term for which they were elected.
- 8 (6) Notwithstanding any other provision of law or any
- 9 provision of the university charter, constitution or bylaws
- 10 to the contrary, terms of board members representing business
- and industry endeavors, agricultural societies and
- organizations, the student body of the university and the
- 13 faculty of the university on the effective date of this
- section shall expire June 30, 2017.
- 15 Section 12. Amendment of bylaws.
- 16 Within 90 days after the effective date of this section, the
- 17 university's bylaws shall be amended to reflect the provisions
- 18 of this act.
- 19 Section 13. Repeals.
- 20 All acts or parts of acts are repealed to the extent they are
- 21 inconsistent with this act.
- 22 Section 14. Effective date.
- 23 This act shall take effect immediately.