THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 720

Session of 2013

INTRODUCED BY BAKER, YAW, RAFFERTY, ERICKSON, YUDICHAK, TARTAGLIONE, SCHWANK, GREENLEAF, FONTANA, GORDNER, SOLOBAY, WASHINGTON, COSTA, BROWNE AND BREWSTER, MARCH 20, 2013

AS REPORTED FROM COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPARDNESS, HOUSE OF REPRESENTATIVES, AS AMENDED, OCTOBER 6, 2014

AN ACT

Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, IN THE GOVERNOR AND DISASTER <--EMERGENCIES, FURTHER PROVIDING FOR GENERAL AUTHORITY OF GOVERNOR; providing for disaster emergency assistance; and establishing the Public Disaster Assistance Grant Program. 6 The General Assembly of the Commonwealth of Pennsylvania 7 hereby enacts as follows: 8 Section 1. Title 35 of the Pennsylvania Consolidated Statutes is amended by adding a chapter to read: 10 SECTION 1. SECTION 7301(F) OF TITLE 35 OF THE PENNSYLVANIA 11 CONSOLIDATED STATUTES IS AMENDED BY ADDING A PARAGRAPH TO READ: § 7301. GENERAL AUTHORITY OF GOVERNOR. * * * 13 14 ADDITIONAL POWERS. -- IN ADDITION TO ANY OTHER POWERS CONFERRED UPON THE GOVERNOR BY LAW, THE GOVERNOR MAY: 16 17 (9) CONFER THE POWER OF ARREST ON THE LAW ENFORCEMENT

- 1 PERSONNEL SERVING AS PART OF THE EMERGENCY FORCES OF A PARTY
- 2 <u>STATE DURING OPERATIONS IN THIS COMMONWEALTH PURSUANT TO A</u>
- 3 <u>DECLARATION OF A DISASTER EMERGENCY UNDER SUBSECTION (C). LAW</u>
- 4 <u>ENFORCEMENT PERSONNEL SHALL BE UNDER THE OPERATIONAL CONTROL</u>
- 5 OF THE COMMISSIONER OF PENNSYLVANIA STATE POLICE AND SHALL
- 6 COMPLY WITH THE TERMS AND CONDITIONS OF THE EMERGENCY
- 7 MANAGEMENT ASSISTANCE COMPACT UNDER CHAPTER 76 (RELATING TO
- 8 EMERGENCY MANAGEMENT ASSISTANCE COMPACT). ARREST POWERS
- 9 GRANTED UNDER THIS PARAGRAPH SHALL EXPIRE WHEN THE
- 10 DECLARATION OF A DISASTER EMERGENCY IS TERMINATED BY
- 11 EXECUTIVE ORDER, PROCLAMATION OR OPERATION OF LAW, IF THE
- 12 ARREST POWERS HAVE NOT PREVIOUSLY BEEN TERMINATED.
- 13 SECTION 2. TITLE 35 IS AMENDED BY ADDING A CHAPTER TO READ:
- 14 <u>CHAPTER 79</u>
- 15 <u>DISASTER EMERGENCY</u>
- 16 ASSISTANCE
- 17 Subchapter
- 18 A. Preliminary Provisions
- 19 B. Public Disaster Assistance Grant Program
- 20 <u>C. Miscellaneous Provisions</u>
- 21 SUBCHAPTER A
- 22 PRELIMINARY PROVISIONS
- 23 Sec.
- 24 7901. Short title of chapter.
- 25 7902. Legislative purpose.
- 26 7903. Definitions.
- 27 <u>7904. Construction.</u>
- 28 § 7901. Short title of chapter.
- This chapter shall be known and may be cited as the Disaster
- 30 Emergency Assistance Act.

- 1 § 7902. Legislative purpose.
- 2 It is the purpose of this chapter to create a program to
- 3 provide assistance to political subdivisions and municipal
- 4 <u>authorities directly affected by natural and man-made disasters.</u>
- 5 Assistance will be limited to grants for projects that do not
- 6 qualify for Federal assistance to help repair damages to public
- 7 facilities. Grants will be made available by the agency in a
- 8 <u>disaster emergency area only when a Presidential disaster</u>
- 9 declaration is not covering the area.
- 10 § 7903. Definitions.
- 11 The following words and phrases when used in this chapter
- 12 shall have the meanings given to them in this section unless the
- 13 <u>context clearly indicates otherwise:</u>
- 14 <u>"Adjusted loss." The difference between:</u>
- 15 (1) eligible loss; and
- 16 (2) covered loss.
- 17 "Agency." The Pennsylvania Emergency Management Agency.
- 18 "Covered loss." An amount received by or due the recipient
- 19 from private insurance and Federal grants and loans, including
- 20 applicable State matching funds, related to an eligible loss.
- 21 The term does not include an insurance deductible paid by the
- 22 recipient.
- "Disaster emergency area." An area included under a
- 24 declaration of disaster emergency issued by the Governor under
- 25 <u>section 7301 (relating to general authority of Governor).</u>
- 26 "Eliqible loss." Damage to a public facility caused by a
- 27 <u>natural or man-made disaster in a disaster emergency area.</u>
- 28 <u>"Man-made disaster."</u> Any industrial, nuclear or
- 29 transportation accident, explosion, conflagration, power
- 30 failure, natural resource shortage or other condition, except

- 1 enemy action, resulting from man-made causes, including oil
- 2 spills and other environmental contamination, which threatens or
- 3 causes substantial damage to property, individuals, loss of life
- 4 <u>or other hardships.</u>
- 5 "Natural disaster." Any hurricane, tornado, storm, flood,
- 6 <u>high water, wind-driven water, tidal wave, earthquake,</u>
- 7 <u>landslide</u>, <u>mudslide</u>, <u>snowstorm</u>, <u>drought</u>, <u>fire</u>, <u>explosion or</u>
- 8 other catastrophe not resulting from a man-made cause which
- 9 threatens or causes substantial damage to property or
- 10 individuals, possible loss of life or other hardships.
- 11 "Program." The Public Disaster Assistance Grant Program
- 12 established under Subchapter B (relating to Public Disaster
- 13 Assistance Grant Program).
- 14 "Public facility." Any facility which is owned, operated or
- 15 maintained by a political subdivision or municipal authority of
- 16 this Commonwealth. The term shall include:
- 17 (1) buildings and equipment;
- 18 (2) bridges, roads, highways and public ways;
- 19 (3) parks and recreational facilities;
- 20 (4) power generation and distribution facilities,
- 21 including natural gas systems, wind turbines, generators,
- 22 substations and power lines;
- 23 (5) sanitary sewer systems and wastewater treatment
- 24 facilities;
- 25 (6) drainage and flood control facilities;
- 26 <u>(7) water treatment, water storage and water</u>
- 27 distribution facilities; and
- 28 (8) any other improvement or infrastructure.
- 29 <u>§ 7904. Construction.</u>
- 30 Grants shall be made to political subdivisions or municipal

- 1 <u>authorities in a disaster emergency area for which no</u>
- 2 Presidential disaster declaration has been issued.
- 3 SUBCHAPTER B
- 4 PUBLIC DISASTER ASSISTANCE GRANT PROGRAM
- 5 Sec.
- 6 7921. Establishment.
- 7 7922. Eligibility.
- 8 7923. Application for and issuance of grant.
- 9 <u>7924. Grant funds.</u>
- 10 7925. Use of grant funds.
- 11 7926. Limitations.
- 12 § 7921. Establishment.
- 13 <u>The Public Disaster Assistance Grant Program is established</u>
- 14 <u>within the agency to provide grants to political subdivisions</u>
- 15 and municipal authorities for assistance with repair of
- 16 <u>disaster-related damage in a disaster emergency area when the</u>
- 17 damages to public facilities are beyond the financial
- 18 capabilities of the political subdivision or authority.
- 19 § 7922. Eligibility.
- To be eliqible for a grant under this subchapter, a political
- 21 <u>subdivision or municipal authority must suffer eligible loss</u>
- 22 which is not covered by insurance.
- 23 § 7923. Application for and issuance of grant.
- 24 (a) Application. -- The procedure for applying for a grant
- 25 <u>under this subchapter shall be as follows:</u>
- 26 (1) A political subdivision or municipal authority must
- 27 <u>apply for a grant on a form furnished by the agency, setting</u>
- forth the facts establishing eligibility and certifying that
- 29 <u>if approved all funds received will be used for purposes</u>
- 30 approved by the agency. An application under this paragraph

- is subject to 18 Pa.C.S. § 4904 (relating to unsworn
- 2 <u>falsification to authorities</u>). The application must be
- 3 <u>submitted within 60 days following the declaration of a</u>
- 4 <u>disaster emergency.</u>
- 5 (2) The agency shall investigate the application to
- 6 determine eligibility.
- 7 (3) Within 30 days of receipt of the application, the
- 8 <u>agency shall make an eligibility determination. An</u>
- 9 <u>eligibility determination under this paragraph is a final</u>
- order of the agency subject to review under 2 Pa.C.S. Ch. 7
- 11 <u>Subch. A (relating to judicial review of Commonwealth agency</u>
- 12 <u>action</u>).
- 13 (b) Issuance. -- For each political subdivision or municipal
- 14 <u>authority determined to be eligible under subsection (a)(3), the</u>
- 15 agency shall verify the adjusted loss. The maximum grant allowed
- 16 under the program is 50% of the adjusted loss.
- 17 § 7924. Grant funds.
- 18 Grants under this subchapter shall be made from funds
- 19 appropriated by the General Assembly for the program and from
- 20 other Federal or State funds the agency may receive for the
- 21 program. The agency may use up to 3% of available program funds
- 22 for the administration of the program.
- 23 § 7925. Use of grant funds.
- 24 Grant funds issued under the program may be used to assist in
- 25 the repair or replacement of public facilities due to disaster-
- 26 related damages. Funds may also be used for disaster-related
- 27 <u>debris removal or to demolish a public facility if the facility</u>
- 28 was made unsafe by the disaster.
- 29 § 7926. Limitations.
- No grant under this subchapter shall be for an amount in

1	excess of 25% of available program funds. If the amount of
2	approved grant applications exceeds available program funds,
3	grants shall be awarded on a pro rata basis.
4	SUBCHAPTER C
5	MISCELLANEOUS PROVISIONS
6	Sec.
7	7931. Powers and duties of agency.
8	§ 7931. Powers and duties of agency.
9	The agency shall have the following duties and
10	responsibilities:
11	(1) Administer this chapter.
12	(2) Promulgate any regulations necessary to implement
13	and administer this chapter which include:
14	(i) Development of additional procedures or
15	requirements for the submission of grant applications.
16	(ii) Development of procedures to verify adjusted
17	loss.
18	(iii) Development of criteria for the determination
19	of the amount of assistance to be given to a political
20	subdivision or municipal authority.
21	(iv) Development of a methodology to prioritize
22	projects based on the potential impact to the health and
23	safety of the citizens of the affected community.
24	Section $\frac{2}{3}$ 3. This act shall take effect immediately.