THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 678

Session of 2021

INTRODUCED BY YUDICHAK, MENSCH, BOSCOLA AND J. WARD, MAY 17, 2021

REFERRED TO LABOR AND INDUSTRY, MAY 17, 2021

AN ACT

- 1 Providing for verification of construction contractors and for
- 2 procedures for verification; establishing the Construction
- Contractor Verification Account; making an appropriation; and
- 4 imposing penalties.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Contractor
- 9 Verification Act.
- 10 Section 2. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Account." The Construction Contractor Verification Account
- 15 established under section 5(b).
- 16 "Bureau." The Bureau of Consumer Protection in the Office of
- 17 Attorney General.
- 18 "Construction contractor." As follows:
- 19 (1) A person who, in any capacity for compensation,

- other than as an employee of another person, engages in the
- 2 erection, reconstruction, demolition, alteration,
- 3 modification, custom fabrication, building, assembling, site
- 4 preparation and repair or maintenance work on real property
- 5 or premises under a contract, including work for a public
- 6 body or work paid for from public funds. The term includes
- 7 any of the following:
- 8 (i) A person who performs any work in connection 9 with a construction project, including the erection of
- 10 scaffolding.

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- 11 (ii) A subcontractor of any tier.
- 12 (iii) A staffing agency that supplies workers under contract.
- 14 (iv) A construction or project manager.
 - (2) The term does not include any of the following:
 - (i) A supplier or seller of goods, materials or equipment who does not arrange or perform work or labor in connection with the products.
 - (ii) An installer of finished goods, materials or equipment that is not fabricated into or a fixed part of the structure.
 - (iii) An individual who performs or solicits work on a property that the individual owns or leases or an individual who performs work as a bone fide employee of the property owner or occupant.
 - (iv) An architect, engineer, geologist, land surveyor, real estate agent or real estate appraiser who holds a professional license or certification from an oversight board or commission within the Department of State of the Commonwealth and does not perform work as a

- 1 construction contractor.
- 2 "Person." An individual, firm, sole proprietorship,
- 3 partnership, corporation, association or other entity.
- 4 Section 3. Verification of construction contractors.
- 5 (a) Prohibition. -- A person may not hold oneself out or
- 6 engage in any act as a construction contractor without
- 7 satisfying the verification requirements under this act.
- 8 (b) Home improvement contractors. -- Nothing in this act shall
- 9 be construed to affect the requirements specified under the act
- 10 of October 17, 2008 (P.L.1645, No.132), known as the Home
- 11 Improvement Consumer Protection Act. A construction contractor
- 12 who only engages in the business of home improvement as defined
- 13 in section 2 of the Home Improvement Consumer Protection Act,
- 14 and who has registered in accordance with the Home Improvement
- 15 Consumer Protection Act, shall be deemed to satisfy the
- 16 verification requirements under this act.
- 17 (c) Proof of verification. -- A construction contractor shall
- 18 include the construction contractor's verification number issued
- 19 by the bureau in all advertisements distributed within this
- 20 Commonwealth and on all contracts, estimates and related
- 21 documents created after the effective date of this section.
- 22 (d) Verification system. -- The bureau shall develop and
- 23 maintain a list of completed verifications under this act on the
- 24 bureau's publicly accessible Internet website, which shall
- 25 include each construction contractor's legal business name, any
- 26 assumed business name, business address, verification number and
- 27 verification expiration date.
- 28 Section 4. Procedures for verification.
- 29 (a) Application.--
- 30 (1) A construction contractor shall apply, in writing or

- 1 electronically, for verification to the bureau in a manner 2 and on a form prescribed by the bureau. The application shall 3 include all the following information: For any individual, sole proprietor, primary 4 owner or officer of a business entity, all of the 5 following information: 6 7 The applicant's full legal name and title at 8 the applicant's business. 9 The applicant's business address and 10 telephone number. 11 The applicant's Social Security number and (C) 12 date of birth. 13 The percentage of the applicant's business 14 owned by the applicant. 15 (E) All prior business names and addresses of 16 the applicant. The legal business name, an assumed business 17 18 name, designated business address, physical address, telephone number and email address of the applicant. 19 20 For an out-of-State business entity, the name 21 and address of the applicant's resident agent or office within this Commonwealth and any identification number 22 23 issued to the applicant by the applicant's state or 24 political subdivision where the applicant has a principal 25 place of business through other registration, licensing 26 or verification systems, if applicable. (iv) The applicant's Federal employer identification 27
- 29 (v) For any individual, sole proprietor, primary 30 owner or officer of a business entity, the name of all

number, if applicable.

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other persons with an ownership interest in the applicant
who are not identified under subparagraph (i) and the
percentage of the interest owned by each person. This
subparagraph shall not apply to shareholders with less
than a 5% ownership interest in a publicly traded
corporation.

- (vi) A description of the nature of the business of the applicant.
- (vii) Documentation of compliance with the act of June 2, 1915 (P.L.736, No.338), known as the Workers' Compensation Act, and the act of December 5, 1936 (2nd Sp.Sess., 1937 P.L.2897, No.1), known as the Unemployment Compensation Law.
 - (viii) Documentation of enrollment in the E-Verify program as required to be used for new hires under the act of October 7, 2019 (P.L.454, No.75), known as the Construction Industry Employee Verification Act.
 - (ix) Proof of financial responsibility, which may include liability insurance or bonding, or self-insurance.
 - (x) The fee specified under section 5(a).
 - (xi) A signed statement by the applicant that the information in the application is true and accurate and any individual signing the application is an authorized agent of the applicant.
- 26 (b) Expiration and renewal.—The verification shall be
 27 completed on a fixed, biennial basis on a date determined by the
 28 bureau. The bureau shall accept an application for a
 29 verification renewal before the expiration of an active
 30 verification in a time frame specified by the bureau.

- 1 (c) Nominal business operations. -- The bureau may elect to
- 2 waive a verification renewal for a construction contractor whose
- 3 total gross annual receipts for work as a construction
- 4 contractor are less than \$12,400 per year for both years
- 5 immediately before the renewal date specified by the bureau
- 6 under subsection (b).
- 7 (d) Certification of compliance. -- After a construction
- 8 contractor completes an application for verification or
- 9 verification renewal under this section and pays the fee
- 10 specified under section 5(a), the bureau shall issue a
- 11 certificate of compliance to the construction contractor that
- 12 includes a verification number.
- 13 (e) Reporting changes. -- A construction contractor shall
- 14 update its verification within 30 days of any change in personal
- 15 or business information required to be provided to the bureau
- 16 under this section.
- 17 Section 5. Fees and account.
- 18 (a) Fees. -- An applicant for verification or verification
- 19 renewal under section 4 shall pay an application fee of not more
- 20 than \$500 to the bureau. Fees shall be deposited into the
- 21 account established in subsection (b).
- 22 (b) Construction Contractor Verification Account. --
- 23 (1) The Construction Contractor Verification Account is
- 24 established as a restricted revenue, interest-bearing account
- in the General Fund.
- 26 (2) The bureau shall deposit fees and penalties
- 27 collected under sections 5(a) and 8 into the account.
- 28 (3) Funds in the account and interest earned on the
- 29 funds are appropriated on a continuing basis to the Office of
- 30 Attorney General for administering and enforcing the

- 1 provisions of this act and the act of October 7, 2019
- 2 (P.L.454, No.75), known as the Construction Industry Employee
- 3 Verification Act.
- 4 Section 6. Prohibited acts.
- 5 On and after the effective date of this section, a person who
- 6 holds oneself out or engages in any act as a construction
- 7 contractor may not:
- 8 (1) fail to complete the verification as a construction
- 9 contractor as required under this act;
- 10 (2) fail to display or identify its verification number
- 11 as required by section 3(c);
- 12 (3) knowingly contract with or perform work as a
- 13 construction contractor for another person without first
- 14 completing the verification required under this act or after
- 15 the construction contractor's verification has expired or has
- 16 been suspended; or
- 17 (4) knowingly contract with or pay another person for
- work as a construction contractor if the person has not
- 19 completed the verification required under this act or the
- 20 person's verification has expired or has been suspended.
- 21 Section 7. Enforcement.
- 22 The bureau may enforce this act and investigate alleged
- 23 violations of this act. In enforcing this act and investigating
- 24 alleged violations of this act, the bureau may take any of the
- 25 following actions:
- 26 (1) Enter and inspect the place of business or a
- 27 worksite of a construction contractor at any reasonable time
- for the purposes of examining and inspecting records of the
- 29 construction contractor that relate to compliance with this
- 30 act.

- 1 (2) Subpoena witnesses, administer oaths, examine
- 2 witnesses and take testimony or compel the production of
- documents for the purpose of ascertaining a construction
- 4 contractor's compliance with this act.
- 5 (3) Petition the Commonwealth Court to enforce any
- 6 subpoena or order issued by the bureau under this act.
- 7 Section 8. Penalties.
- 8 (a) Imposition.--
- 9 (1) A person who violates section 6(1) or (2) shall be
- 10 subject to the following:
- 11 (i) For a first violation, the bureau shall issue a
- warning letter to the person detailing the omission and
- provide 30 days to correct the violation.
- 14 (ii) For a second or subsequent violation, the
- bureau shall bring an action in a court of competent
- jurisdiction to assess a fine of up to \$2,000 per day
- 17 when the person is in violation of section 6(1) or (2).
- 18 (2) The bureau shall bring an action in a court of
- competent jurisdiction to assess a fine of up to \$10,000 per
- violation for a person who violates section 6(3) or (4).
- 21 (b) Suspensions of verifications.--If a construction
- 22 contractor's verification is suspended by court order, including
- 23 an order under the act of October 7, 2019 (P.L.454, No.75),
- 24 known as the Construction Industry Employee Verification Act,
- 25 the suspension shall take effect by operation of law on the date
- 26 that the court's order is entered, unless the suspension is
- 27 stayed by subsequent court order, pending appeal. The Office of
- 28 Attorney General shall provide notice of a court order affecting
- 29 the validity of a contractor's verification to the bureau and
- 30 the bureau shall update the verification system consistent with

- 1 the court order no later than 30 days from the date of receipt
- 2 of the notice.
- 3 (c) Other relief.--In addition to the penalties specified
- 4 under this section, the bureau may seek other relief, including
- 5 injunctive relief, restitution and costs under the act of
- 6 December 17, 1968 (P.L.1224, No.387), known as the Unfair Trade
- 7 Practices and Consumer Protection Law, and any violation of this
- 8 act shall be considered a violation of the Unfair Trade
- 9 Practices and Consumer Protection Law.
- 10 Section 9. Protection from retaliation.
- 11 (a) Retaliation prohibited. -- A construction contractor
- 12 may not discharge, threaten or otherwise retaliate or
- 13 discriminate against an employee regarding compensation or other
- 14 terms or conditions of employment because the employee
- 15 participates in an investigation, hearing or inquiry by the
- 16 bureau or reports an alleged violation of this act to the
- 17 bureau.
- 18 (b) Actions. -- An employee who suffers retaliation or
- 19 discrimination under subsection (a) may bring an action in a
- 20 court of common pleas in accordance with the Pennsylvania Rules
- 21 of Civil Procedure. The action must be brought within three
- 22 years from the date the employee knew of the retaliation or
- 23 discrimination.
- 24 (c) Relief.--If an employee prevails in an action commenced
- 25 under subsection (b), the employee shall be entitled to the
- 26 following relief:
- 27 (1) Reinstatement of the employee, if applicable.
- 28 (2) Restitution equal to three times the amount of the
- 29 employee's wages and fringe benefits calculated from the date
- 30 of the retaliation or discrimination.

- 1 (3) Reasonable attorney fees and costs of the action.
- 2 (4) Any other legal and equitable relief as the court
- 3 deems appropriate.
- 4 Section 10. Construction.
- 5 Nothing in this act shall be construed to alleviate,
- 6 substitute or otherwise impact licensing or certification
- 7 standards or requirements for individuals or businesses that may
- 8 be required under any other Federal or State law or regulation
- 9 or local ordinance.
- 10 Section 11. Effective date.
- 11 The act shall take effect in 180 days.