THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 558

Session of 2023

INTRODUCED BY PHILLIPS-HILL AND J. WARD, MARCH 28, 2023

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, MARCH 28, 2023

AN ACT

Amending Title 66 (Public Utilities) of the Pennsylvania Consolidated Statutes, in natural gas competition, further 2 providing for standards for restructuring of natural gas 3 utility industry, for consumer protections and customer service and for requirements for natural gas suppliers; and, 5 in restructuring of electric utility industry, further 6 providing for standards for restructuring of electric industry, for duties of electric distribution companies and 7 8 for requirements for electric generation suppliers. 10 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 11 12 Section 1. Section 2203 of Title 66 of the Pennsylvania 13 Consolidated Statutes is amended by adding a paragraph to read: 14 § 2203. Standards for restructuring of natural gas utility 15 industry. 16 The following interdependent standards shall govern the 17 commission's actions in adopting rules, orders or policies and 18 in reviewing, assessing and approving each natural gas 19 distribution company's restructuring filings and overseeing the 20 transition process and regulation of the restructured natural 21 gas utility industry:

1 * * *

2	(3.1) The commission shall require, by order or
3	regulation to be issued within 210 days of the effective date
4	of this paragraph, that each natural gas distribution company
5	account for all costs associated with providing supplier of
6	<pre>last resort service that are currently included in</pre>
7	distribution rates and ensure that the appropriate level of
8	the costs are assigned or allocated to and recovered in
9	supplier of last resort rates. The specific costs to be
10	unbundled shall include, but not be limited to: commodity
11	costs, capacity costs, hedging costs whether financial or
12	physical, procurement costs, billing system and billing
13	costs, customer service and account management costs, working
14	capital, overheads, including executive salaries and
15	benefits, office building, rent and information technology
16	costs, legal and financial costs and labor costs. To the
17	extent any of these costs are indirect costs to pay for
18	services that support both distribution customers and
19	supplier of last resort customers, the commission shall
20	require an appropriate proportion of those indirect costs be
21	allocated to supplier of last resort. For the purpose of this
22	paragraph, the provision of supplier of last resort service
23	shall be treated as an affiliate of the natural gas
24	distribution company. The intent of this requirement is to
25	ensure that the actual costs of providing distribution and
26	supplier of last resort service are accurately reflected in
27	the rates charged for those services. The commission shall
28	adopt rate mechanisms to ensure that the natural gas
29	distribution companies recover fully their allowed
30	distribution costs. The unbundling and reallocation shall be

- 1 <u>accomplished in the utility's next rate case. If a natural</u>
- 2 gas distribution company does not file a rate case within
- 3 three years following the effective date of this paragraph,
- 4 <u>the commission may order the filing of information to</u>
- 5 <u>effectuate unbundling and, after the filing, may commence a</u>
- 6 proceeding where the unbundling is accomplished. After the
- 7 <u>initial allocation, changes shall be permitted only in a</u>
- 8 general rate case. If the commission finds it necessary to do
- 9 so, the commission may establish a mandatory schedule for the
- filing information and the unbundling proceedings required by
- 11 <u>this paragraph.</u>
- 12 * * *
- 13 Section 2. Section 2206(b) of Title 66 is amended to read:
- 14 § 2206. Consumer protections and customer service.
- 15 * * *
- 16 (b) Change of suppliers.--
- 17 <u>(1)</u> The commission shall, by order or regulation,
- 18 establish procedures to ensure that a natural gas
- distribution company does not change a retail gas customer's
- 20 natural gas supplier without direct oral confirmation from
- 21 the customer of record or written evidence of the customer's
- 22 consent to a change of supplier.
- 23 (2) The commission shall promulgate regulations to
- 24 <u>ensure that a natural gas distribution company processes a</u>
- 25 change in natural gas supplier by using either the customer
- 26 account number or other personally identifiable information.
- 27 When promulgating the regulations, the commission shall
- 28 <u>consider whether a customer has multiple accounts. A customer</u>
- 29 who consents to a change of natural gas supplier shall not be
- required to provide a natural gas distribution company

- 1 account number or other identification number if the customer
- 2 provides a valid government-issued identification or
- 3 alternative form of identification as determined by the
- 4 commission.
- 5 * * *
- 6 Section 3. Section 2208 of Title 66 is amended by adding a
- 7 subsection to read:
- 8 § 2208. Requirements for natural gas suppliers.
- 9 * * *
- 10 (i) Training and education program requirements for natural
- 11 gas suppliers.--
- 12 <u>(1) The commission shall develop a training and</u>
- educational program for any entity or individual that is
- 14 <u>licensed by the commission under this section as a natural</u>
- 15 gas supplier.
- 16 (2) The commission shall develop the program in
- 17 consultation with interested stakeholders, including natural
- 18 <u>gas suppliers.</u>
- 19 (3) The program shall require that a designated
- 20 <u>representative of each licensed natural gas supplier</u>
- 21 demonstrate a thorough understanding of the commission's
- 22 <u>regulations regarding sales, consumer protection and any</u>
- 23 other matter the commission deems appropriate through an
- 24 <u>online training program.</u>
- 25 (4) At the conclusion of the training, the commission
- 26 shall conduct an online examination and, on a satisfactory
- 27 score, certify that the designated representative of the
- 28 <u>licensed natural gas supplier has successfully completed the</u>
- 29 <u>training.</u>
- 30 (5) The commission shall determine the schedule and

- 1 <u>frequency by which a designated representative of a licensed</u>
- 2 <u>natural gas supplier must complete the training and</u>
- 3 <u>certification. The commission may not issue a license to a</u>
- 4 <u>new natural gas supplier until a designated representative of</u>
- 5 the new natural gas supplier completes the training and
- 6 certification.
- 7 (6) The commission may adopt regulations that include
- 8 <u>appropriate penalties or sanctions for failure to comply with</u>
- 9 this subsection.
- 10 (7) The commission shall use the assessments collected
- in accordance with this part for the initial development of
- the training and educational program. The commission may
- establish reasonable fees, as authorized under paragraph (h),
- to fund the training and educational program.
- 15 Section 4. Section 2804 of Title 66 is amended by adding a
- 16 paragraph to read:
- 17 § 2804. Standards for restructuring of electric industry.
- 18 The following interdependent standards shall govern the
- 19 commission's assessment and approval of each public utility's
- 20 restructuring plan, oversight of the transition process and
- 21 regulation of the restructured electric utility industry:
- 2.2 * * *
- 23 (3.1) The commission shall require, by order or
- 24 regulation to be issued within 210 days of the effective date
- of this paragraph, that each electric distribution company
- 26 account for all costs associated with providing supplier of
- 27 last resort service that are currently included in
- distribution rates and ensure that the appropriate level of
- the costs are assigned or allocated to and recovered in
- 30 supplier of last resort rates. The specific costs to be

- 1 <u>unbundled shall include, but not be limited to: commodity</u>
- 2 costs, capacity costs, hedging costs whether financial or
- 3 physical, procurement costs, billing system and billing
- 4 <u>costs, customer service and account management costs, working</u>
- 5 <u>capital</u>, <u>overheads</u>, <u>including executive salaries and</u>
- 6 benefits, office building, rent and information technology
- 7 costs, legal and financial costs and labor costs. To the
- 8 <u>extent any of these costs are indirect costs to pay for</u>
- 9 <u>services that support both distribution customers and</u>
- 10 supplier of last resort customers, the commission shall
- 11 require an appropriate proportion of those indirect costs be
- 12 <u>allocated to supplier of last resort. For the purpose of this</u>
- 13 paragraph, the provision of supplier of last resort service
- 14 shall be treated as an affiliate of the electric distribution
- company. The intent of this requirement is to ensure that the
- 16 actual costs of providing distribution and supplier of last
- 17 resort service are accurately reflected in the rates charged
- for those services. The commission shall adopt rate
- 19 mechanisms to ensure that the electric distribution companies
- 20 recover fully their allowed distribution costs. The
- 21 unbundling and reallocation shall be accomplished in the
- 22 utility's next rate case. If an electric distribution company
- does not file a rate case within three years following the
- 24 effective date of this paragraph, the commission may order
- 25 the filing of information to effectuate unbundling and, after
- the filing, may commence a proceeding where the unbundling is
- accomplished. After the initial allocation, changes shall be
- 28 permitted only in a general rate case. If the commission
- 29 finds it necessary to do so, the commission may establish a
- 30 mandatory schedule for the filing information and the

- 1 <u>unbundling proceedings required by this paragraph.</u>
- 2 * * *
- 3 Section 5. Sections 2807 and 2809 of Title 66 are amended by
- 4 adding subsections to read:
- 5 § 2807. Duties of electric distribution companies.
- 6 * * *
- 7 (f.1) Processing changes in suppliers. -- The commission shall
- 8 promulgate regulations to ensure that an electric distribution
- 9 <u>company processes a change in electric generation supplier by</u>
- 10 <u>using either the customer account number or other personally</u>
- 11 identifiable information. When promulgating the regulations, the
- 12 <u>commission shall consider whether a customer has multiple</u>
- 13 <u>accounts. A customer who consents to a change of electric</u>
- 14 generation supplier shall not be required to provide an electric
- 15 <u>distribution company account number or other identification</u>
- 16 <u>number if the customer provides a valid government-issued or</u>
- 17 alternative form of identification as determined by the
- 18 commission.
- 19 * * *
- 20 § 2809. Requirements for electric generation suppliers.
- 21 * * *
- 22 (h) Training and education program requirements for electric
- 23 generation suppliers.--
- 24 (1) The commission shall develop a training and
- 25 educational program for any entity or individual that is
- licensed by the commission under this section as an electric
- 27 generation supplier.
- 28 (2) The commission shall develop the program in
- 29 consultation with interested stakeholders, including electric
- 30 <u>generation suppliers.</u>

1	(3) The program shall require that a designated
2	representative of each licensed electric generation supplier
3	demonstrate a thorough understanding of the commission's
4	regulations regarding sales, consumer protection and any
5	other matter the commission deems appropriate through an
6	online training program.
7	(4) At the conclusion of the training, the commission
8	shall conduct an online examination and, on a satisfactory
9	score, certify that the designated representative of the
10	licensed electric generation supplier has successfully
11	completed the training.
12	(5) The commission shall determine the schedule and
13	frequency by which a designated representative of a licensed
14	electric generation supplier must complete the training and
15	certification. The commission may not issue a license to a
16	new electric generation supplier until a designated
17	representative of the new electric generation supplier
18	completes the training and certification.
19	(6) The commission may adopt regulations that include
20	appropriate penalties or sanctions for failure to comply with
21	this subsection.
22	(7) The commission shall use the assessments collected
23	in accordance with this part for the initial development of
24	the training and educational program. The commission may
25	establish reasonable fees, as authorized under paragraph (g),
26	to fund the training and educational program.

27

Section 6. This act shall take effect in 60 days.