THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 525

Session of 2021

INTRODUCED BY GORDNER, MENSCH, ARGALL, HUGHES, VOGEL, YUDICHAK, SCAVELLO, BAKER, STEFANO, J. WARD AND SANTARSIERO, JUNE 17, 2021

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, JUNE 17, 2021

AN ACT

- Amending Title 27 (Environmental Resources) of the Pennsylvania Consolidated Statutes, in environmental stewardship and watershed protection, further providing for legislative findings, for fund and for agencies.

 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. This act shall be known and may be cited as the
- 8 Growing Greener III Act.
- 9 Section 2. Sections 6102, 6104(b) and (d) and 6105 of Title
- 10 27 of the Pennsylvania Consolidated Statutes are amended to
- 11 read:
- 12 § 6102. Legislative findings.
- 13 The General Assembly hereby determines, declares and finds as
- 14 follows:
- 15 [(1) Ninety-six percent of the water-quality-impaired
- watersheds in this Commonwealth are polluted because of
- 17 nonpoint sources of pollution such as past mining activities,
- urban and agricultural runoff, atmospheric deposition, on-lot

sewage systems and earthmoving.

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- 2 (2) The Commonwealth continues to have unmet needs in 3 the area of water and sewer infrastructure. New and improved 4 water sources, treatment and distribution systems are 5 necessary for public drinking water supplies.
 - (3) The Commonwealth owns approximately 2.4 million acres of State park and State forest lands and many of these lands suffer from past environmental problems, including unreclaimed mines, acid mine drainage and abandoned oil and gas wells.
 - (4) Open space, greenways, recreational trails, river corridors, fish and wildlife habitats, parks and recreation areas and scenic environments protect the environment, conserve natural resources and add value to communities.
 - (5) State programs and State funding should provide maximum flexibility for elected county and municipal governmental officials to identify, prioritize and address local environmental concerns, including odor abatement problems at sewage treatment plants.]
 - (1) As stated in section 27 of Article I of the Constitution of Pennsylvania:

The people have a right to clean air, pure water, and to
the preservation of the natural, scenic, historic and
esthetic values of the environment. Pennsylvania's public
natural resources are the common property of all the
people, including generations yet to come. As trustee of
these resources, the Commonwealth shall conserve and
maintain them for the benefit of all the people.

(2) The Commonwealth has an obligation to provide greater investments to conserve land and water resources,

<u>res</u>	tore damaged waterways and land, and create prosperous and
sus	tainable communities.
	(3) Clean water is vital:
	(i) to the continued economic growth of this
	<pre>Commonwealth;</pre>
	(ii) to support tourism, agriculture, industry,
	power generation and recreation;
	(iii) for drinking water supplies; and
	(iv) to protect public health and aquatic life.
	(4) This Commonwealth continues to have water and sewer
inf:	rastructure needs. New and improved water sources,
trea	atment and distribution systems are necessary for public
dri	nking water supplies.
	(5) As noted in the Commonwealth's award-winning 2014-
201	Pennsylvania Statewide Comprehensive Outdoor Recreation
Plaı	n, our 5,600 local parks and recreation areas are the most
fre	quently visited recreational asset in this Commonwealth,
<u>but</u>	most need additional funding to address aging
inf	rastructure, deferred maintenance and limited capacity to
car	ry out programs and services.
	(6) The Commonwealth owns approximately 2.5 million
acre	es of State park and State forest lands. Our State park
sys	tem has estimated that many of these parks have
env:	ironmental projects and infrastructure and deferred
maiı	ntenance needs, such as dams, roads, bridges, water and
was	tewater treatment facilities, buildings and boat launches.
	(7) Conservation of public and private forest lands is a
cos	t-effective method for protecting water quality. Forest
<u>lan</u>	ds function as a reserve of clean water for this
<u>Comr</u>	monwealth, including municipalities that rely on public

- 1 water supplies drawn from water resources on public and
- 2 private forested properties. Forest lands act as groundwater
- 3 recharge areas, protect surface water quality, reduce soil
- 4 <u>erosion, enhance fish and wildlife habitats and provide</u>
- 5 opportunities for fishing, boating, hunting and trapping.
- 6 (8) Abandoned mines remain across 189,000 acres in 43
- 7 <u>counties and cause issues in the streams into which they</u>
- 8 <u>discharge</u>.
- 9 (9) More than 2,000 working farms remain on county
- 10 <u>waiting lists to be preserved for continued agricultural use.</u>
- 11 (10) Open space, greenways, recreational trails, river
- 12 <u>corridors, fish and wildlife habitats, parks and recreation</u>
- 13 <u>areas and scenic environments protect the environment,</u>
- 14 conserve natural resources and add quality-of-life value that
- attracts jobs, is essential to Pennsylvania outdoor
- 16 <u>recreation and tourism industries and improves public health.</u>
- 17 (11) State programs and State funding should provide
- 18 opportunity and flexibility for elected county and municipal
- 19 government officials and authorized organizations to
- identify, prioritize and address local environmental
- concerns.
- 22 § 6104. Fund.
- 23 * * *
- 24 (b) Sources.--
- 25 (1) Money appropriated by the General Assembly, interest
- 26 earned by the fund, penalties, money received from the
- 27 Federal Government or other sources and money received from
- the fee established under section 6112(b) (relating to
- 29 extension of fees) shall be deposited in the fund. Moneys
- 30 appropriated by the General Assembly to the fund shall be

- 1 transferred on a quarterly basis in increments of at least
- 2 20%.
- 3 (2) For fiscal years 1999-2000 through 2003-2004, the
- fund may receive money, upon approval of the Governor, from
- 5 the Recycling Fund and the Hazardous Sites Cleanup Fund. The
- 6 combined total of appropriations from these two funds for the
- 7 program shall not exceed \$30,000,000 annually.
- 8 (3) It is the intent of the General Assembly that
- 9 \$100,000,000 per fiscal year be appropriated from the General
- 10 Fund for fiscal years 2000-2001 through 2003-2004 to the
- fund. The Governor's annual budget submission for fiscal
- 12 years 2000-2001 through 2003-2004 shall include the sum of
- \$100,000,000 per fiscal year for allocation in accordance
- 14 with this section.
- 15 <u>(4) For fiscal year 2021-2022, the fund shall be</u>
- appropriated \$500,000,000 from money received by the
- 17 Commonwealth from the Federal Government under the American
- 18 Rescue Plan Act of 2021 (Public Law 117-2, 135 Stat. 4).
- 19 * * *
- 20 (d) Allocation. -- The money appropriated in subsection (c)
- 21 shall be allocated annually as follows:
- 22 (1) For fiscal year 1999-2000, 28.4% to the Department
- of Conservation and Natural Resources, 43.7% to the
- Department of Environmental Protection and 27.9% to the
- 25 authority.
- 26 (2) For fiscal years 2000-2001 through 2003-2004, 24.1%
- 27 to the Department of Conservation and Natural Resources,
- 28 37.4% to the Department of Environmental Protection, 14.8% to
- 29 the Department of Agriculture and 23.7% to the authority.
- 30 (3) For fiscal year 2004-2005, moneys in the fund shall

1	be allocated in accordance with paragraph (1).
2	(4) For fiscal year 2005-2006, up to \$20,000,000 of the
3	moneys in the fund shall be deposited into the Hazardous
4	Sites Cleanup Fund and the remaining moneys shall be
5	allocated in accordance with paragraph (2).
6	(5) For fiscal year 2006-2007, up to \$30,000,000 of the
7	moneys in the fund shall be deposited into the Hazardous
8	Sites Cleanup Fund and the remaining moneys shall be
9	allocated in accordance with paragraph (2).
10	(6) For fiscal [year 2007-2008 and each year
11	thereafter, years 2017-2018 through 2020-2021, moneys in the
12	fund shall be allocated in accordance with paragraph (2).
13	(7) For fiscal year 2021-2022 and each year thereafter,
14	moneys in the fund shall be allocated as follows:
15	(i) Forty-five percent to the Department of
16	Conservation and Natural Resources, which shall use the
17	allocation as follows:
18	(A) Twenty percent for grants for projects of
19	which the recipient is a county or other
20	municipality, council of governments, conservation
21	district or authorized organization.
22	(B) Five percent for land trust projects.
23	(c) Twenty percent for projects and programs
24	located within the watershed of the Susquehanna River
25	and its tributaries.
26	(ii) Forty percent to the Department of
27	Environmental Protection, which shall use at least 40% of
28	its funds for projects and programs within the watershed
29	of the Susquehanna River and its tributaries.
30	(iii) Fifteen percent to the Department of

1	Agriculture, which shall use the allocation as follows:
2	(A) At least 30% for grants to authorized
3	organizations to preserve farmland.
4	(B) At least 50% for projects and programs
5	located within the watershed of the Susquehanna River
6	and its tributaries.
7	* * *
8	§ 6105. Agencies.
9	(a) The Department of Conservation and Natural Resources
10	(1) The Department of Conservation and Natural Resources
11	shall utilize money it receives from the fund for the
12	following purposes:
13	(i) To rehabilitate, repair and develop State park
14	and State forest lands and facilities and the acquisition
15	of [interior] lands [within] for State parks and State
16	forests.
17	(ii) To provide grants to a county or other
18	municipality, council of governments, conservation
19	districts and authorized organizations for the purpose of
20	planning, education, acquisition, development,
21	rehabilitation and repair of greenways, recreational
22	trails, including connections between trails, open space,
23	natural areas, river corridors and access to riverfronts,
24	watersheds, community [and heritage] parks and recreation
25	facilities; community conservation and beautification
26	<pre>projects; forest conservation[;], including conservation</pre>
27	of forested riparian buffers; heritage areas and other
28	conservation and recreation purposes. Grants under this
29	paragraph may not be used by an authorized organization
30	for land acquisition unless the authorized organization

- obtains the approval of all counties in which the land is situated. Grant moneys may also be used for the acquisition of farmland for the purposes set forth in this paragraph.
 - (iii) To provide grants to a county or other municipality and authorized organizations for the purpose of research, planning, inventories and technical assistance intended to protect and conserve the biological diversity of this Commonwealth.
 - (2) The Department of Conservation and Natural Resources may require matching funds as a condition of the award of a grant under this subsection.
 - (b) The Department of Environmental Protection. --
 - (1) The Department of Environmental Protection shall utilize money it receives from the fund for the following purposes:
 - (i) To implement acid mine drainage abatement and cleanup efforts and abandoned mine land cleanup efforts and plug abandoned and orphan oil and gas wells.
 - (ii) To provide funding for technical assistance and financial incentives to facilitate remining.
 - (iii) To provide grants to a county or other municipality, council of governments, county conservation districts, watershed organizations and other authorized organizations for acid mine drainage abatement and cleanup, mine and mine land cleanup efforts and well plugging.
- (iv) To provide grants and technical assistance to a county or other municipality, council of governments, county conservation districts, watershed organizations

1 and other authorized organizations to plan and implement local watershed-based conservation efforts. 2 3 To improve water-quality-impaired watersheds, including those polluted by past mining activities, 4 agricultural and urban runoff, atmospheric deposition, 5 on-lot sewage systems and earthmoving activities. 6 7 (vii) For watershed protection. 8 (viii) For the reduction of nonpoint source pollution and protection of local drinking water supplies 9 10 through grants to watershed organizations and other authorized organizations, the creation of forested and 11 12 other vegetative stream buffers and watershed restoration 13 efforts, including reducing runoff from agriculture, 14 construction, waste disposal and abandoned mine and mine land sites. 15 16 (ix) For grants to characterize, remediate or eliminate environmental hazards at abandoned industrial 17 18 properties or brownfields and to promote economic 19 development by facilitating the return of these 20 properties to productive use. 21 (x) For nonstructural floodplain management and 22 mitigation measures to minimize flood damage, reclaim and 23 restore the quality of floodplains, remove obstacles and 24 improve the natural functions of stream channels. 25 (xi) For grants to municipalities and municipal 26 authorities to design and build projects and implement best management practices, with an emphasis on green 27 infrastructure, in order to implement Municipal Separate 28 29 Storm Sewer System (MS4) plans or that count toward the

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reductions identified in the Pennsylvania Integrated

1	Water Quality Monitoring and Assessment Report, implement	_
2	Total Maximum Daily Load Plans or the Chesapeake Bay	
3	Total Maximum Daily Load requirements.	

(xii) For funding to participating county

conservation districts to assist the owners of farms and
other properties in protecting local water quality and
improving the soil, water and air through the
installation and maintenance of best maintenance
practices.

(xiii) For grant purposes enumerated in section

902(a) of the act of October 18, 1988 (P.L.756, No.108),

known as the Hazardous Sites Cleanup Act, not to exceed

more than 10% of the funds distributed under section

6104(d)(7)(ii).

- (2) County conservation districts may further distribute grants received under this section to watershed organizations and other authorized organizations to assist in the implementation of this chapter.
- (3) The Department of Environmental Protection may require matching funds as a condition of the award of a grant under this subsection.
- (4) For the period commencing with the effective date of this chapter and ending June 30, 2004, the Department of Environmental Protection may utilize up to 10% of the money allocated annually to it under section 6104(d) (relating to fund) to provide grants for safe drinking water projects and wastewater treatment projects. Grants under this paragraph shall be made for the same purposes and shall be subject to the same limitations as grants authorized in <u>former</u> section 6110 (relating to environmental infrastructure grants to

- 1 <u>water and wastewater treatment facilities</u>).
- 2 (c) Department of Agriculture. -- Funds allocated to the
- 3 Department of Agriculture under this chapter shall be [deposited
- 4 in the] <u>used for the following purposes:</u>
- 5 (1) For counties to preserve farmland through the
- 6 Agricultural Conservation Easement Purchase Fund [and are]
- 7 subject to the provisions of the act of June 30, 1981
- 8 (P.L.128, No.43), known as the Agricultural Area Security
- 9 Law.
- 10 (2) For grants to authorized organizations to preserve
- 11 <u>farmland through the acquisition of conservation easements</u>
- 12 <u>conforming with section 170(h) of the Internal Revenue Code</u>
- of 1986 (Public Law 99-514 26 U.S.C. § 170(h)).
- 14 (3) For projects and programs under section 6104(d)(7)
- 15 (iii) (B).
- 16 (d) The authority. -- The authority shall utilize money it
- 17 receives from the fund to provide financial assistance in the
- 18 form of grants and matching grants for storm water, water and
- 19 sewer infrastructure projects, including construction or
- 20 rehabilitation of collection and conveyance systems. The
- 21 authority shall develop criteria to be used to award grants
- 22 under this subsection. The criteria and proposed changes thereto
- 23 shall be submitted to the Environmental Resources and Energy
- 24 Committee of the Senate and the Environmental Resources and
- 25 Energy Committee of the House of Representatives for review and
- 26 comment. The committees shall have 60 days to submit comments to
- 27 the authority. Criteria shall be reviewed by the authority and
- 28 the committees at least once every three years.
- 29 (e) Administrative expense limitation. -- The departments,
- 30 commissions and the authority may not expend more than 2.5% of

- 1 the moneys received from the fund on administrative expenses.
- 2 The Department of Environmental Protection may not expend more
- 3 than an aggregate of 2.5% of the moneys received from the fund
- 4 and the moneys directed to the Hazardous Sites Cleanup Fund
- 5 pursuant to section 6104(d)(4) and (5) on administrative
- 6 expenses. Grant recipients that receive moneys from the fund for
- 7 the purposes set forth in this section may not expend more than
- 8 5% of the moneys received from the fund on administrative
- 9 expenses.
- 10 (f) Expenditure limitation. -- No moneys made available
- 11 through the fund shall be used for any purpose which, directly
- 12 or indirectly, precludes access to or use of any forested land
- 13 for the practice of sustainable forestry and commercial
- 14 production of timber or other forest products. This subsection
- 15 shall not apply to funds used [by the Department of Conservation
- 16 and Natural Resources, counties or municipalities] for the
- 17 purchase or improvement of park land to be used for public
- 18 recreation.
- 19 (g) Regulations.--The departments, the commissions and the
- 20 authority may promulgate regulations necessary to carry out the
- 21 purposes of this chapter.
- 22 Section 3. This act shall take effect in 60 days.