## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 500

Session of 2019

INTRODUCED BY BAKER, BARTOLOTTA, KILLION, STREET, COLLETT, A. WILLIAMS, LEACH, HAYWOOD, SCHWANK, COSTA, MENSCH, PHILLIPS-HILL, STEFANO, TARTAGLIONE, YUDICHAK, J. WARD, BROWNE AND MUTH, MARCH 25, 2019

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, DECEMBER 16, 2019

## AN ACT

1	Amending the act of November 22, 1978 (P.L.1166, No.274),
2	entitled "An act establishing the Pennsylvania Commission on
3	Crime and Delinquency, providing for its powers and duties
4 5	establishing several advisory committees within the commission and providing for their powers and duties,"
6	providing for County Adult Probation and Parole Advisory
7	Committee, FOR COUNTY PROBATION OFFICERS' FIREARM EDUCATION <
8	AND TRAINING, for justice reinvestment grants, phase 2, for
9	continuing county probation and parole grants and for county
10	intermediate punishment funding; making an appropriation; and <
11	making a related repeal.
12	The General Assembly of the Commonwealth of Pennsylvania
13	hereby enacts as follows:
14	Section 1. The act of November 22, 1978 (P.L.1166, No.274),
15	referred to as the Pennsylvania Commission on Crime and
16	Delinquency Law, is amended by adding sections to read:
17	Section 6.1. County Adult Probation and Parole Advisory
18	Committee.
19	(a) EstablishmentThe County Adult Probation and Parole
20	Advisory Committee is established within the commission.

Τ	(b) Composition The committee shall consist of the
2	<pre>following members:</pre>
3	(1) The chairman of the Pennsylvania Board of Probation
4	and Parole or a designee, who shall serve as an ex officio
5	and nonvoting member.
6	(2) The Chair of the Juvenile Court Judges' Commission
7	or a designee, who shall serve as an ex officio and nonvoting
8	member.
9	(3) The Executive Director of the Pennsylvania
10	Commission on Sentencing, or a designee, who shall serve as
11	an ex officio and nonvoting member.
12	(4) The President of the County Commissioners
13	Association of Pennsylvania or a designee.
14	(5) The Executive Director of the County Chief Adult
15	Probation and Parole Officers Association of Pennsylvania or
16	<u>a designee.</u>
17	(6) The Victim Advocate.
18	(7) The Court Administrator of Pennsylvania or a
19	designee.
20	(8) The President of the Pennsylvania District
21	Attorneys' Association or a designee.
22	(8.1) The President of the Pennsylvania Association of
23	Criminal Defense Lawyers or a designee.
24	(9) A county chief probation and parole officer
25	appointed by the Chief Justice of Pennsylvania.
26	(9.1) A COUNTY CHIEF PUBLIC DEFENDER APPOINTED BY THE <-
27	CHIEF JUSTICE OF PENNSYLVANIA.
28	(10) A county commissioner or a home rule equivalent
29	appointed by the Governor.
30	(11) Seven judges of the courts of common pleas who

- 1 <u>serve in the criminal court area and are representative of</u>
- 2 <u>the geographic and demographic diversity of this</u>
- 3 Commonwealth, appointed by the Chief Justice of Pennsylvania.
- 4 (c) Initial appointments to committee. --
- 5 (1) As designated by the Chief Justice of Pennsylvania
- at the time of appointment and until successors are
- 7 appointed, the following shall apply to appointees initially
- 8 appointed under subsection (b) (9), (9.1) and (11):
- 9 <u>(i) Three appointees shall serve an initial term of</u>
- two years.
- 11 (ii) Three appointees shall serve an initial term of
- 12 <u>three years.</u>
- 13 <u>(iii) Two THREE appointees shall serve an initial</u> <-
- term of four years.
- 15 (2) An appointment to fill a vacancy created by a member
- 16 <u>appointed in accordance with paragraph (1) shall be for the</u>
- 17 remainder of the unexpired term.
- 18 (3) Members appointed under subsection (b) (1), (2), (3),
- 19 (4), (5), (6), (7), (8), (8.1) and (10) shall serve by virtue
- of the member's office, and the member's term shall be
- 21 concurrent with the member's service in the office.
- 22 (d) Terms of office. -- Except as provided in subsection (c)
- 23 (1), the term of office of a member appointed under subsection
- 24 (b) (9) or (11) shall be four years. No member shall be appointed
- 25 for more than two consecutive terms.
- 26 (e) Conditions of appointment. -- The committee and the
- 27 committee's members are subject to the same limitations and
- 28 conditions imposed upon the commission under section 2(e), (h),
- 29 (i), (m) and (n).
- 30 (f) Quorum. -- A majority of the voting members shall

1	constitute	а	quorum	and	a	vote	of	the	ma	jority	of	the	voting	
			<del>-</del>						_					

- 2 <u>members present shall be sufficient for all actions.</u>
- 3 (g) Committee chair. -- The chairperson of the commission
- 4 shall appoint a committee chair from among the judges on the
- 5 committee, who shall serve at the pleasure of the chairperson. A
- 6 vice committee chair shall be designated by the committee chair
- 7 and shall preside at meetings in the chair's absence. The
- 8 committee shall meet at the call of the committee chair, but not
- 9 <u>less than four times per year.</u>
- 10 (h) Powers and duties. -- The County Adult Probation and
- 11 Parole Advisory Committee, with the review and approval of the
- 12 commission, shall:
- 13 (1) Review and comment on grant applications for county
- intermediate punishment programs or discretionary grants.
- 15 (2) Develop a funding plan for county adult probation
- 16 <u>and parole departments that includes county intermediate</u>
- 17 punishment programs, discretionary grants and a funding
- formula. Counties supervising larger numbers of individuals
- 19 with significant risk and need scores shall receive greater
- 20 consideration in grant awards. The committee shall consider
- 21 the following in developing the funding formula:
- 22 (i) The number of people in the county that were
- 23 <u>sentenced to probation supervision in the prior year.</u>
- 24 (ii) The number of people in the county that were
- 25 <u>under judicial supervision in pretrial status in the</u>
- 26 community in the prior year.
- 27 <u>(iii) The number of people in the county that were</u>
- 28 <u>placed under county probation supervision following STATE <--</u>
- OR county incarceration in the prior year.
- 30 (IV) THE NUMBER OF PEOPLE IN THE COUNTY THAT WERE

Τ	DISCHARGED FROM PROBATION SUPERVISION IN THE PRIOR YEAR.
2	(iv) (V) The offense gravity score and prior record <
3	score of persons in the county under the supervision of
4	county probation in the prior year.
5	(V) (VI) The risk and need score of persons in the
6	county under the supervision of county probation, as
7	determined through the use of a validated and commission-
8	approved instrument.
9	(vi)(VII) The county's FULL submission of data to <
10	the Pennsylvania Commission on Sentencing, and the
11	commission's certification of the county's compliance
12	with guidelines and the county's current intermediate
13	<pre>punishment plan for imposing restrictive conditions</pre>
14	(VIII) CERTIFICATION BY THE PENNSYLVANIA COMMISSION
15	ON SENTENCING OF THE COUNTY'S COMPLIANCE WITH GUIDELINES
16	AND THE COUNTY'S CURRENT INTERMEDIATE PUNISHMENT PLAN FOR
17	IMPOSING RESTRICTIVE CONDITIONS.
18	(3) Advise on all matters pertaining to the
19	administration of the county adult probation and parole
20	system.
21	(4) Analyze data to identify trends and to determine the
22	effectiveness of programs and practices to ensure the
23	reasonable and efficient administration of the county adult
24	probation and parole system.
25	(5) Make recommendations and adopt standards for
26	probation and parole personnel, including standards for
27	services, caseload standards, risk assessment, responses to
28	violations, COLLECTION OF RESTITUTION and other evidence-
29	based programs and practices.
30	(6) Assist the commission in the implementation of 42

1	Pa.C.S. Ch. 98 (relating to county intermediate punishment).	
2	(7) Within one year of the effective date of this	
3	section, absorb the funding, powers and duties of the County	
4	Probation Officers' Firearm Education and Training Commission	
5	established under 61 Pa.C.S. Ch. 63 (relating to county	
6	probation officers' firearm education and training), appoint	
7	a subcommittee with expertise comparable to that of the	
8	current membership of the County Probation Officers' Firearm	
9	Education and Training Commission and assume responsibility	
10	and oversight for the firearm education and training of	
11	county adult and juvenile probation and parole officers.	
12	(8) (7) Report annually to the Governor and General	
13	Assembly on the distribution and use of funding under	
14	paragraphs (1) and (2).	
15	(i) Staff Staff support shall be made available to the	
16	committee by the executive director of the commission in order	
17	to adequately perform the duties provided for under this	
18	section.	
19	(j) Authority not diminished This section may not be	
20	interpreted to diminish the authority of a president judge in a	
21	supervising county's probation and parole department.	
22	SECTION 6.2. COUNTY PROBATION OFFICERS' FIREARM EDUCATION AND	
23	TRAINING.	
24	(A) COMMISSION COMPOSITION THE COMMITTEE SHALL SERVE AS	
25	THE COUNTY PROBATION OFFICERS' FIREARM EDUCATION AND TRAINING	
26	COMMISSION UNDER 61 PA.C.S. CH. 63 (RELATING TO COUNTY PROBATION	
27	OFFICERS' FIREARM EDUCATION AND TRAINING), INCLUDING ASSUMING	
28	ALL OF ITS FUNDING, POWERS, DUTIES AND RESPONSIBILITIES.	
29	(B) ADVISORY SUBCOMMITTEE THE COMMITTEE SHALL APPOINT A	
30	SUBCOMMITTEE WITH EXPERTISE COMPARABLE TO THAT OF THE FORMER	

- 1 MEMBERSHIP OF THE COUNTY PROBATION OFFICERS' FIREARM EDUCATION
- 2 AND TRAINING COMMISSION.
- 3 Section 9.1. Justice reinvestment grants, phase 2.
- 4 (a) Justice Reinvestment Fund. -- The Justice Reinvestment
- 5 Fund will be utilized to support programs and activities to
- 6 improve the delivery of criminal justice services within this
- 7 Commonwealth.
- 8 (b) Savings assessment.--For fiscal years 2020-2021, 2021- <--
- 9 <u>2022, 2022-2023 and, 2023-2024 AND 2024-2025, the Office of the</u> <--
- 10 Budget shall develop a formula to calculate the amount of <--
- 11 savings to the Department of Corrections in the prior fiscal
- 12 year. The calculation shall include all of CONSIST OF SAVINGS <--
- 13 FROM the following:
- 14 <u>(1) implementation of short sentence parole under 61</u>
- Pa.C.S. § 6137.5 (relating to short sentence parole);
- 16 (2) increased use of the State drug treatment program
- 17 under 61 Pa.C.S. Ch. 41 (relating to State intermediate
- 18 punishment); or
- 19 (3) use of sanctions for technical parole violations
- 20 under 61 Pa.C.S. § 6138(c)(8) 6138(C)(1.2) (relating to
- 21 violation of terms of parole).
- 22 (c) Deposit. -- The following amounts shall be deposited into
- 23 the Justice Reinvestment Fund:
- (1) In fiscal year <del>2020 2021</del> 2021-2022, an amount not to <--

<--

- 25 exceed 100% of the amount determined CALCULATED to be savings <--
- in the prior fiscal year.
- 27 (2) In fiscal year 2021-2022, YEARS 2022-2023, 2023-2024\_<--
- AND 2024-2025, an amount IN EACH YEAR not to exceed 50% of
- 29 the amount determined CALCULATED to be savings in the prior <-
- 30 fiscal year.

- 1 (3) In fiscal <del>years 2022 2023 and 2023 2024</del> YEAR 2025-<--2 2026, an amount in each year not to exceed 50% 90% of the <--3 amount determined CALCULATED to be savings in the prior <--4 fiscal year. (d) Distributions.--For fiscal years <del>2020-2021,</del> 2021-2022, 5 2022-2023 and, 2023-2024 AND 2024-2025, the sum of \$250,000 6 <-shall be distributed to the commission for the purpose of crime 7 victim compensation and the sum of \$400,000 shall be distributed 8 9 to the Pennsylvania Commission on Sentencing to implement risk 10 assessment and justice reinvestment sentencing features. The remaining deposits in subsection (c) shall be distributed to the <--11 12 commission for formula funding to county probation and parole 13 departments, as advised by the County Adult Probation and Parole Advisory Committee under section 6.1. UNDER SECTION 10.1. 14 15 (e) Restriction. -- Grants awarded under this section shall be 16 annual grants and shall be used to supplement and not supplant existing funding, including funding provided by county 17 18 governments. 19 (f) Expiration.--This section shall expire July 15, <del>2024</del> 2026. 20 <--Section 10.1. Continuing county probation and parole grants. 21 22 (a) General rule. -- A county that provides adult probation 23 staff shall receive grant funding from the Commonwealth through 24 the commission for costs incurred by the county but only to the extent that the staff and program meet the qualifications and 25 26 standards established by the commission. 27 (b) Appropriation. --(1) For fiscal years <del>2020-2021,</del> 2021-2022, 2022-2023
- 28
- 29 and, 2023-2024, 2024-2025 AND 2025-2026, the sum of
- \$16,222,000 PLUS THE AMOUNT DEPOSITED UNDER SECTION 9.1(C) AS <--30

Т	SAVINGS IN THE FRIOR FISCAL TEAR SHAIT be appropriated to the
2	commission for the purpose of formula funding to county
3	probation and parole departments, as advised by the County
4	Adult Probation and Parole Advisory Committee under section
5	<u>6.1.</u>
6	(2) For fiscal year 2024 2025, the sum of \$16,222,000 <
7	plus 90% of the amount determined to be savings in the prior
8	fiscal year shall be appropriated to the commission for the
9	purpose of formula funding to county probation and parole
10	departments, as advised by the County Adult Probation and
11	Parole Advisory Committee under section 6.1.
12	(3) (2) Beginning in fiscal year 2025 2026 2026-2027 and <
13	annually thereafter, the Commonwealth shall adjust the PRIOR <
14	YEAR'S appropriation to reflect the annual percentage change
15	in the Consumer Price Index for All Urban Consumers,
16	published by the United States Department of Commerce, Bureau
17	of Labor Statistics, occurring in the one-year period ending
18	on January 1 immediately preceding July 1.
19	(4) (3) If insufficient funds are appropriated, each <
20	county shall receive a prorated reduction in funding.
21	Section 10.2. County intermediate punishment funding.
22	The State appropriation for county intermediate punishment
23	shall continue to be utilized to support programs under 42
24	Pa.C.S. Ch. 98 (relating to county intermediate punishment).
25	Section 2. Repeals are as follows:
26	(1) The General Assembly declares that the repeal under
27	paragraph (2) is necessary to effectuate the addition of
28	section 6.1 of the act.
29	(2) 61 Pa.C.S. Ch. 63 is repealed.
30	Section 3. Transfers shall be effectuated as follows:

1	(1) The functions, personnel, allocations,
2	appropriations, equipment, supplies, records, contracts,
3	rights and obligations of the County Probation Officers'
4	Firearm Education and Training Commission are transferred to
5	the County Adult Probation and Parole Advisory Committee. The
6	transfer under this paragraph has the same effect as if the
7	subjects of transfer had originally been those of the County
8	Adult Probation and Parole Advisory Committee.
9	(2) Personnel transferred under paragraph (1) shall
10	retain the same employment status held prior to transfer.
11	This paragraph includes:
12	(i) Civil service classification.
13	(ii) Seniority.
14	<del>(iii) Benefits.</del>
15	<del>(iv) Perquisites.</del>
16	(3) Activities initiated under 61 Pa.C.S. Ch. 63 shall
17	continue and remain in full force and effect and may be
18	completed under section 6.1 of the act.
19	(4) Orders, regulations, rules and decisions which were
20	made under 61 Pa.C.S. Ch. 63 and which are in effect on the
21	effective date of section 2(2) of this act shall remain in
22	full force and effect until revoked, vacated or modified
23	under section 6.1 of the act.
24	(5) Contracts, obligations and collective bargaining
25	agreements entered into under 61 Pa.C.S. Ch. 63 are not
26	affected nor impaired by repeals under this act.
27	Section 4. A reference in a statute or regulation to the
28	County Probation Officers' Firearm Education and Training
29	Commission shall be deemed a reference to the County Adult
30	Probation and Parole Advisory Committee.

1 Section  $\frac{5}{2}$ . This act shall take effect in 60 days. <--