THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 500

Session of 2019

INTRODUCED BY BAKER, BARTOLOTTA, KILLION, STREET, COLLETT, A. WILLIAMS, LEACH, HAYWOOD, SCHWANK AND COSTA, MARCH 25, 2019

REFERRED TO JUDICIARY, MARCH 25, 2019

AN ACT

1 2 3 4 5 6 7 8	Amending the act of November 22, 1978 (P.L.1166, No.274), entitled "An act establishing the Pennsylvania Commission on Crime and Delinquency, providing for its powers and duties establishing several advisory committees within the commission and providing for their powers and duties," providing for County Adult Probation and Parole Advisory Committee, for justice reinvestment grants, phase 2 and for continuing county probation and parole grants; making an appropriation; and making a related repeal.
10	The General Assembly of the Commonwealth of Pennsylvania
11	hereby enacts as follows:
12	Section 1. The act of November 22, 1978 (P.L.1166, No.274),
13	referred to as the Pennsylvania Commission on Crime and
14	Delinquency Law, is amended by adding sections to read:
15	Section 6.1. County Adult Probation and Parole Advisory
16	Committee.
17	(a) Establishment The County Adult Probation and Parole
18	Advisory Committee is established within the commission.
19	(b) Composition The committee shall consist of the
20	<pre>following members:</pre>
21	(1) The chairman of the Pennsylvania Board of Probation

and Parole or a designee, who shall serve as an ex officio
and nonvoting member.
(2) The Chair of the Juvenile Court Judges' Commission
or a designee, who shall serve as an ex officio and nonvoting
member.
(3) The Executive Director of the Pennsylvania
Commission on Sentencing, or a designee, who shall serve as
an ex officio and nonvoting member.
(4) The President of the County Commissioners
Association of Pennsylvania or a designee.
(5) The Executive Director of the County Chief Adult
Probation and Parole Officers Association of Pennsylvania or
a designee.
(6) The Victim Advocate.
(7) The Court Administrator of Pennsylvania or a
designee.
(8) A district attorney and a chief defender appointed
by the Chief Justice of Pennsylvania.
(9) A county chief probation and parole officer
appointed by the Chief Justice of Pennsylvania.
(10) A county commissioner or a home rule equivalent
appointed by the Governor.
(11) Seven judges of the courts of common pleas who
serve in the criminal court area and are representative of
the geographic and demographic diversity of this
Commonwealth, appointed by the Chief Justice of Pennsylvania.
(c) Initial appointments to committee
(1) As designated by the Chief Justice of Pennsylvania
at the time of appointment and until successors are

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appointed, the following shall apply to appointees initially

- appointed under subsection (b) (8), (9) and (11):
- 2 <u>(i) Four appointees shall serve an initial term of</u>
- 3 <u>two years.</u>
- 4 (ii) Three appointees shall serve an initial term of
- 5 <u>three years.</u>
- 6 (iii) Three appointees shall serve an initial term
- 7 <u>of four years.</u>
- 8 (2) An appointment to fill a vacancy created by a member
- 9 <u>appointed in accordance with paragraph (1) shall be for the</u>
- 10 remainder of the unexpired term.
- 11 (3) Members appointed under subsection (b) (1), (2), (3),
- 12 (4), (5), (6), (7) and (10) shall serve by virtue of the
- 13 <u>member's office, and the member's term shall be concurrent</u>
- 14 <u>with the member's service in the office.</u>
- 15 <u>(d) Terms of office.--Upon the expiration of a term of a</u>
- 16 member appointed under subsection (c)(1), a member may be
- 17 appointed for no more than one additional consecutive term of
- 18 four years.
- 19 (e) Conditions of appointment.--The committee and the
- 20 committee's members are subject to the same limitations and
- 21 conditions imposed upon the commission under section 2(d), (e),
- 22 (h), (i), (m) and (n).
- 23 (f) Ouorum.--A majority of the voting members shall
- 24 constitute a quorum and a vote of the majority of the voting
- 25 members present shall be sufficient for all actions.
- 26 (q) Committee chair. -- The chairperson of the commission
- 27 <u>shall appoint a committee chair from among the judges on the</u>
- 28 committee, who shall serve at the pleasure of the chairperson. A
- 29 vice committee chair shall be designated by the committee chair
- 30 and shall preside at meetings in the chair's absence. The

1	committee shall meet at the call of the committee chair, but not
2	less than four times per year.
3	(h) Powers and duties The County Adult Probation and
4	Parole Advisory Committee, with the review and approval of the
5	<pre>commission, shall:</pre>
6	(1) Review and comment on grant applications for county
7	intermediate punishment programs or discretionary grants.
8	(2) Develop a funding plan for county adult probation
9	and parole departments that includes county intermediate
10	punishment programs, discretionary grants and a funding
11	formula. Counties supervising larger numbers of individuals
12	with significant risk and need scores shall receive greater
13	consideration in grant awards. The committee shall consider
14	the following in developing the funding formula:
15	(i) The number of people in the county that were
16	sentenced to probation supervision in the prior year.
17	(ii) The number of people in the county that were
18	under judicial supervision in pretrial status in the
19	community in the prior year.
20	(iii) The number of people in the county that were
21	placed under county probation supervision following
22	county incarceration in the prior year.
23	(iv) The offense gravity score and prior record
24	score of persons in the county under the supervision of
25	county probation in the prior year.
26	(v) The risk and need score of persons in the county
27	under the supervision of county probation, as determined
28	through the use of a validated and commission-approved

<u>instrument.</u>

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(vi) The county's submission of data to the

L	<u>Pennsylvania Commission on Sentencing, and the </u>
2	commission's certification of the county's compliance
3	with guidelines and the county's current intermediate
4	punishment plan for imposing restrictive conditions.
5	(3) Advise on all matters pertaining to the
6	administration of the county adult probation and parole
7	system.
}	(4) Analyze data to identify trends and to determine the
	effectiveness of programs and practices to ensure the
	reasonable and efficient administration of the county adult
	probation and parole system.
	(5) Make recommendations and adopt standards for
	probation and parole personnel, including standards for
	services, caseload standards, risk assessment, responses to
	violations and other evidence-based programs and practices.
	(6) Assist the commission in the implementation of 42
	Pa.C.S. Ch. 98 (relating to county intermediate punishment).
	(7) Within one year of the effective date of this
	section, absorb the funding, powers and duties of the County
	Probation Officers' Firearm Education and Training Commission
	established under 61 Pa.C.S. Ch. 63 (relating to county
	probation officers' firearm education and training), appoint
	a subcommittee with expertise comparable to that of the
	current membership of the County Probation Officers' Firearm
	Education and Training Commission and assume responsibility
	and oversight for the firearm education and training of
	county adult and juvenile probation and parole officers.
	(8) Report annually to the Governor and General Assembly
	on the distribution and use of funding under paragraphs (1)
	and (2).

- 1 (i) Staff.--Staff support shall be made available to the
- 2 committee by the executive director of the commission in order
- 3 to adequately perform the duties provided for under this
- 4 section.
- 5 (j) Authority not diminished. -- This section may not be
- 6 <u>interpreted to diminish the authority of a president judge in a</u>
- 7 <u>supervising county's probation and parole department.</u>
- 8 <u>Section 9.1. Justice reinvestment grants, phase 2.</u>
- 9 <u>(a) Justice Reinvestment Fund.--The Justice Reinvestment</u>
- 10 Fund will be utilized to support programs and activities to
- 11 <u>improve the delivery of criminal justice services within this</u>
- 12 <u>Commonwealth.</u>
- (b) Savings assessment. -- For fiscal years 2020-2021, 2021-
- 14 <u>2022, 2022-2023 and 2023-2024, the Office of the Budget shall</u>
- 15 develop a formula to calculate the amount of savings to the
- 16 Department of Corrections in the prior fiscal year. The
- 17 calculation shall include all of the following:
- 18 (1) implementation of short sentence parole under 61
- 19 Pa.C.S. § 6137.5 (relating to short sentence parole);
- 20 (2) increased use of the State drug treatment program
- 21 <u>under 61 Pa.C.S. Ch. 41 (relating to State intermediate</u>
- 22 punishment); or
- 23 (3) use of sanctions for technical parole violations
- 24 under 61 Pa.C.S. § 6138(c)(8) (relating to violation of terms
- of parole).
- 26 (c) Deposit. -- The following amounts shall be deposited into
- 27 <u>the Justice Reinvestment Fund:</u>
- 28 (1) In fiscal year 2020-2021, an amount not to exceed
- 29 100% of the amount determined to be savings in the prior
- 30 fiscal year.

- 1 (2) In fiscal year 2021-2022, an amount not to exceed
- 2 50% of the amount determined to be savings in the prior
- 3 fiscal year.
- 4 (3) In fiscal years 2022-2023 and 2023-2024, an amount
- 5 <u>in each year not to exceed 50% of the amount determined to be</u>
- 6 <u>savings in the prior fiscal year.</u>
- 7 <u>(d) Distributions.--For fiscal years 2019-2020, 2020-2021,</u>
- 8 <u>2021-2022, 2022-2023 and 2023-2024, the sum of \$250,000 shall be</u>
- 9 <u>distributed to the commission for the purpose of crime victim</u>
- 10 compensation and the sum of \$250,000 shall be distributed to the
- 11 Pennsylvania Commission on Sentencing to implement risk
- 12 <u>assessment and justice reinvestment sentencing features. The</u>
- 13 remaining deposits in subsection (c) shall be distributed to the
- 14 commission for formula funding to county probation and parole
- 15 departments, as advised by the County Adult Probation and Parole
- 16 Advisory Committee under section 6.1.
- 17 (e) Restriction. -- Grants awarded under this section shall be
- 18 annual grants and shall be used to supplement and not supplant
- 19 existing funding, including funding provided by county
- 20 governments.
- 21 (f) Expiration.--This section shall expire July 15, 2024.
- 22 Section 10.1. Continuing county probation and parole grants.
- 23 (a) General rule. -- A county that provides adult probation
- 24 staff shall receive grant funding from the Commonwealth through
- 25 the commission for costs incurred by the county but only to the
- 26 extent that the staff and program meet the qualifications and
- 27 standards established by the commission.
- 28 (b) Appropriation.--
- 29 (1) For fiscal years 2018-2019, 2019-2020, 2020-2021,
- 30 2021-2022, 2022-2023 and 2023-2024, the sum of \$16,222,000

- shall be appropriated to the commission for the purpose of
- 2 <u>formula funding to county probation and parole departments</u>,
- 3 <u>as advised by the County Adult Probation and Parole Advisory</u>
- 4 <u>Committee under section 6.1.</u>
- 5 <u>(2) For fiscal year 2024-2025, the sum of \$34,922,000</u>
- 6 shall be appropriated to the commission for the purpose of
- formula funding to county probation and parole departments,
- 8 <u>as advised by the County Adult Probation and Parole Advisory</u>
- 9 Committee under section 6.1.
- 10 (3) Beginning in fiscal year 2025-2026 and annually
- thereafter, the Commonwealth shall adjust the appropriation
- 12 <u>to reflect the annual percentage change in the Consumer Price</u>
- 13 <u>Index for All Urban Consumers, published by the United States</u>
- 14 Department of Commerce, Bureau of Labor Statistics, occurring
- in the one-year period ending on January 1 immediately
- 16 preceding July 1.
- 17 (4) If insufficient funds are appropriated, each county
- 18 shall receive a prorated reduction in funding.
- 19 Section 2. Repeals are as follows:
- 20 (1) The General Assembly declares that the repeal under
- 21 paragraph (2) is necessary to effectuate the addition of
- 22 section 6.1 of the act.
- 23 (2) 61 Pa.C.S. Ch. 63 is repealed.
- 24 Section 3. Transfers shall be effectuated as follows:
- 25 (1) The functions, personnel, allocations,
- 26 appropriations, equipment, supplies, records, contracts,
- 27 rights and obligations of the County Probation Officers'
- 28 Firearm Education and Training Commission are transferred to
- 29 the County Adult Probation and Parole Advisory Committee. The
- transfer under this paragraph has the same effect as if the

- 1 subjects of transfer had originally been those of the County
- 2 Adult Probation and Parole Advisory Committee.
- 3 (2) Personnel transferred under paragraph (1) shall
- 4 retain the same employment status held prior to transfer.
- 5 This paragraph includes:
- 6 (i) Civil service classification.
- 7 (ii) Seniority.
- 8 (iii) Benefits.
- 9 (iv) Perquisites.
- 10 (3) Activities initiated under 61 Pa.C.S. Ch. 63 shall
- 11 continue and remain in full force and effect and may be
- completed under section 6.1 of the act.
- 13 (4) Orders, regulations, rules and decisions which were
- made under 61 Pa.C.S. Ch. 63 and which are in effect on the
- effective date of section 2(2) of this act shall remain in
- full force and effect until revoked, vacated or modified
- 17 under section 6.1 of the act.
- 18 (5) Contracts, obligations and collective bargaining
- 19 agreements entered into under 61 Pa.C.S. Ch. 63 are not
- affected nor impaired by repeals under this act.
- 21 Section 4. A reference in a statute or regulation to the
- 22 County Probation Officers' Firearm Education and Training
- 23 Commission shall be deemed a reference to the County Adult
- 24 Probation and Parole Advisory Committee.
- 25 Section 5. This act shall take effect in 60 days.