## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

## No. 1343 Session of 2022

INTRODUCED BY L. WILLIAMS, MUTH, CAPPELLETTI, KEARNEY, DILLON, FONTANA, COSTA, STREET, COLLETT, TARTAGLIONE AND BREWSTER, SEPTEMBER 29, 2022

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, SEPTEMBER 29, 2022

## AN ACT

- 1 Providing for unfair trade practices and for protection of
- whistleblowers; promulgating regulations; establishing the
- 3 Price-Fixing Consumer Protection Fund; and making an
- 4 appropriation.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Stop Price
- 9 Fixing Act.
- 10 Section 2. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Adverse action." Any of the following:
- 15 (1) When performed by a supplier or buyer, refusing to
- deal with, threatening, harassing, directly or indirectly, or
- in any other manner discriminating against, an individual or
- 18 an individual's employer.

- 1 (2) When performed by an employer, discharging,
- 2 demoting, suspending, threatening, harassing, directly or
- 3 indirectly, or in any other manner discriminating against, an
- 4 employee.
- 5 "Covered judicial or administrative action." A judicial or
- 6 administrative action brought by the Attorney General under the
- 7 Unfair Trade Practices and Consumer Protection Law that results
- 8 in monetary sanctions.
- 9 "Fund." The Price-Fixing Consumer Protection Fund
- 10 established under section 4(f)(1).
- "Monetary sanctions." Money, including penalties,
- 12 disgorgement and interest, ordered to be paid as the result of a
- 13 judicial or administrative action.
- "Original information." Information that is:
- 15 (1) derived from the independent knowledge or analysis
- of a whistleblower;
- 17 (2) not known to the Attorney General from any other
- source, unless the whistleblower is the original source of
- 19 the information; and
- 20 (3) not exclusively derived from an allegation made in a
- 21 judicial or administrative hearing, governmental report,
- hearing, audit or investigation, or from the news media,
- 23 unless the whistleblower is a source of the information.
- 24 "Predispute arbitration agreement." An agreement to
- 25 arbitrate a dispute that had not yet arisen at the time the
- 26 agreement was made.
- 27 "Predispute joint-action waiver." An agreement, whether or
- 28 not part of a predispute arbitration agreement, that would
- 29 prohibit, or waive the right of, one of the parties to the
- 30 agreement to participate in a joint class or collective action

- 1 in a judicial, arbitral, administrative or other forum,
- 2 concerning a dispute that has not yet arisen at the time the
- 3 agreement was made.
- 4 "Related action." With respect to any judicial or
- 5 administrative action brought by the Attorney General under the
- 6 Unfair Trade Practices and Consumer Protection Law, any judicial
- 7 or administrative action brought by an entity described in
- 8 section 4(j)(1) that is based upon the original information
- 9 provided by a whistleblower that led to the successful
- 10 enforcement of the Attorney General's action.
- "Unfair Trade Practices and Consumer Protection Law." The
- 12 act of December 17, 1968 (P.L.1224, No.387), known as the Unfair
- 13 Trade Practices and Consumer Protection Law.
- 14 "Whistleblower." An individual who provides information
- 15 relating to a violation of the Unfair Trade Practices and
- 16 Consumer Protection Law to the Attorney General or other
- 17 governmental authority in a manner established, by rule or
- 18 regulation, by the Attorney General.
- 19 Section 3. Circumstantial evidence of conspiracy.
- 20 (a) Inferences of collusion. -- In a suit alleging a violation
- 21 of section 3 of the Unfair Trade Practices and Consumer
- 22 Protection Law, the following shall apply:
- 23 (1) A court shall not dismiss a claim if the allegations
- supporting the claim are consistent with both the doctrine of
- 25 conscious parallelism and with either the doctrine of tacit
- 26 collusion or oligopolistic price coordination in violation of
- 27 section 3 of the Unfair Trade Practices and Consumer
- 28 Protection Law.
- 29 (2) A court shall not grant summary judgment or judgment
- 30 as a matter of law against a claim if the evidence supporting

- 1 the claim is consistent with both the doctrine of conscious
- 2 parallelism and with either the doctrine of tacit collusion
- 3 or oligopolistic price coordination in violation of section 3
- 4 of the Unfair Trade Practices and Consumer Protection Law.
- 5 (b) Industry bans. -- An individual who violates this act may,
- 6 at the discretion of the court, be barred permanently, or for a
- 7 definite period of time, from working in the industry in which
- 8 the violation occurred.
- 9 (c) Invalidity of predispute arbitration agreements.--At the
- 10 election of the person alleging conduct constituting a violation
- 11 of this section, or the named representative of a class or in a
- 12 collective action alleging such conduct, no predispute
- 13 arbitration agreement or predispute joint-action waiver shall be
- 14 valid or enforceable with respect to a case which relates to a
- 15 violation of this section.
- 16 (d) Determination of applicability.--An issue as to whether
- 17 this act applies with respect to a dispute shall be determined
- 18 under the laws of this Commonwealth. The applicability of this
- 19 act to an agreement to arbitrate and the validity and
- 20 enforceability of an agreement to which this act applies shall
- 21 be determined by a court, rather than an arbitrator, regardless
- 22 of whether the party resisting arbitration challenges the
- 23 arbitration agreement specifically or in conjunction with other
- 24 terms of the contract containing the agreement, and regardless
- 25 of whether the agreement purports to delegate the determinations
- 26 to an arbitrator.
- 27 Section 4. Whistleblower protection.
- 28 (a) Award.--
- 29 (1) In a covered judicial or administrative action, or
- 30 related action, the Attorney General, under regulations

- 1 prescribed by the Attorney General, shall pay an award or
- 2 awards to one or more whistleblowers who voluntarily provided
- 3 original information to the Attorney General that led to the
- 4 successful enforcement of the covered judicial or
- 5 administrative action, or related action, in an aggregate
- 6 amount equal to:
- 7 (i) Not less than 10%, in total, of what has been
- 8 collected of the monetary sanctions imposed in the action
- 9 or related actions; and
- 10 (ii) Not more than 30%, in total, of what has been
- 11 collected of the monetary sanctions imposed in the action
- 12 or related actions.
- 13 (2) An amount awarded under paragraph (1) shall be paid
- 14 from the fund.
- 15 (b) Determination of award amount. -- The following shall
- 16 apply in determining the amount of an award under subsection
- 17 (a):
- 18 (1) The amount of an award under subsection (a) shall be
- determined by the Attorney General.
- 20 (2) In determining the amount of an award made under
- 21 subsection (a), the Attorney General shall take the following
- 22 into consideration:
- 23 (i) Significance of the information provided by the
- 24 whistleblower to the success of the covered judicial or
- 25 administrative action.
- 26 (ii) Degree of assistance provided by the
- 27 whistleblower and any legal representative of the
- 28 whistleblower in a covered judicial or administrative
- 29 action.
- 30 (iii) Programmatic interest of the Attorney General

- in deterring violations of the Unfair Trade Practices and
- 2 Consumer Protection Law by making awards to
- 3 whistleblowers who provide information that leads to the
- 4 successful enforcement of this law.
- 5 (iv) Any additional relevant factors as the Attorney
- 6 General may establish by rule or regulation.
- 7 (3) In determining the amount of an award under
- 8 subsection (a), the Attorney General shall not take into
- 9 consideration the balance of the fund.
- 10 (c) Representation.--
- 11 (1) A whistleblower who makes a claim for an award under
- subsection (a) may be represented by counsel.
- 13 (2) A whistleblower who anonymously makes a claim for an
- award under subsection (a) shall be represented by counsel if
- the whistleblower anonymously submits the information upon
- 16 which the claim is based.
- 17 (3) Prior to the payment of an award, a whistleblower
- 18 shall disclose the identity of the whistleblower and provide
- other information as the Attorney General may require,
- directly or through counsel for the whistleblower.
- 21 (d) No contract necessary. -- No contract with the Attorney
- 22 General is necessary for a whistleblower to receive an award
- 23 under subsection (a), unless otherwise required by the Attorney
- 24 General by rule or regulation.
- 25 (e) Appeals.--A determination made under this section,
- 26 including whether, to whom, or in what amount to make awards,
- 27 shall be at the discretion of the Attorney General. The
- 28 determination, except the determination of the amount of an
- 29 award made in accordance with subsection (a), may be appealed to
- 30 the appropriate court not more than 30 days after the

- 1 determination is issued by the Attorney General.
- 2 (f) Price-Fixing Consumer Protection Fund. --
- 3 (1) The Price-Fixing Consumer Protection Fund is 4 established in the State Treasury.
- 5 (2) Money in the fund is appropriated on a continuing 6 basis to the Office of Attorney General, which shall use the 7 money for the following purposes:
- 8 (i) Paying awards to whistleblowers as provided in subsection (a).
  - (ii) Funding the activities of the Attorney General.
  - (3) The following shall be deposited into the fund:
  - (i) Any monetary sanction collected by the Attorney General in a judicial or administrative action brought by the Attorney General under the Unfair Trade Practices and Consumer Protection Law that is not otherwise distributed to victims.
- 17 (ii) All income from investments made under 18 paragraph (5).
- 19 (4) If the money deposited into the fund under paragraph
- 20 (3) is not sufficient to satisfy an award made under
- subsection (a), an amount equal to the unsatisfied portion of
- 22 the award, from any monetary sanction collected by the
- 23 Attorney General in the covered judicial or administrative
- action on which the award is based, shall be deposited into
- 25 the fund.

10

11

12

13

14

15

16

- 26 (5) Money in the fund may be invested. The Attorney
- 27 General may request the State Treasurer to invest the portion
- of the fund that is not, at the discretion of the Attorney
- 29 General, required to meet the current needs of the fund.
- 30 Money held or deposited by the State Treasurer may be

- invested or reinvested in the same manner as other money in
- 2 the custody of the State Treasurer. All earnings received
- 3 from the investment or deposit of money in the fund shall be
- 4 paid into the fund. The interest on, and the proceeds from
- 5 the sale or redemption of, any obligations held in the fund
- 6 shall be credited to the fund.
- 7 (6) No later than October 30 of each fiscal year
- 8 beginning after the effective date of this paragraph, the
- 9 Attorney General shall submit a report to the chairperson and
- 10 minority chairperson of the Judiciary Committee of the
- 11 Senate, the chairperson and minority chairperson of the
- 12 Consumer Protection and Professional Licensure Committee of
- 13 the Senate, the chairperson and minority chairperson of the
- 14 Judiciary Committee of the House of Representatives and the
- 15 chairperson and minority chairperson of the Consumer Affairs
- 16 Committee of the House of Representatives, which shall
- include the following information:
- 18 (i) The whistleblower award program, established
- under this section, including:
- 20 (A) a description of the number of awards
- 21 granted; and
- 22 (B) the types of cases in which awards were
- granted during the preceding fiscal year.
- 24 (ii) The balance of the fund at the beginning of the
- 25 preceding fiscal year.
- 26 (iii) The amounts deposited into or credited to the
- 27 fund during the preceding fiscal year.
- 28 (iv) The amount of earnings on investments made
- 29 under paragraph (5) during the preceding fiscal year.
- 30 (v) The amount of money awarded to whistleblowers

- 1 under subsection (a) in the preceding fiscal year.
- 2 (vi) The balance of the fund at the end of the 3 preceding fiscal year.
- 4 (vii) A complete set of audited financial 5 statements, which shall include the following:
  - (A) Balance sheet.
  - (B) Income statement.
  - (C) Cash flow analysis.
  - (g) Protection of whistleblowers.--
  - (1) It shall be unlawful for an employer or an officer or agent of an employer to discharge, threaten or otherwise retaliate or discriminate in any manner against a whistleblower because of any of the following:
    - (i) The whistleblower provides information, reports or makes a complaint regarding a violation of this act to the Attorney General or other governmental authority.
    - (ii) The whistleblower initiates, testifies in or assists in any investigation, hearing, inquiry or judicial or administrative action of the Attorney General or any other governmental authority based upon or related to the information.
    - (2) An individual who alleges retaliation or other adverse action in violation of paragraph (1) may bring a private right of action in the appropriate court for relief as provided under paragraph (5) in accordance with established civil procedures of this Commonwealth.
- 27 (3) A subpoena requiring the attendance of a witness at 28 a trial or hearing conducted under this section may be served 29 at any place in the Commonwealth.
- 30 (4) An action under paragraph (2) may not be brought:

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- 1 (i) more than six years after the date on which the 2 violation of paragraph (1) occurred; or
- (ii) more than three years after the date when the facts material to the right of action are known by the employee alleging a violation of paragraph (1).
  - (5) An individual who prevails in an action brought under paragraph (2) shall be entitled to the following relief:
  - (i) Reinstatement without a loss in the same seniority status that the individual would have had, but for the illegal employment action.
    - (ii) A monetary award that equals three times the amount of wages and fringe benefits calculated from the date of the retaliation or other adverse action under paragraph (1), with interest.
- 16 (iii) Reasonable attorney fees and cost of the action.
- 18 (iv) Any other legal and equitable relief that the 19 court determines is appropriate to make the individual 20 whole.
- 21 (h) Confidentiality.--Except as otherwise provided in this
- 22 act, the Attorney General shall not disclose any information,
- 23 including information provided by a whistleblower to the
- 24 Attorney General, which could reasonably be expected to reveal
- 25 the identity of the whistleblower unless and until required to
- 26 be disclosed to a defendant or respondent in connection with a
- 27 public proceeding instituted by the Attorney General or any
- 28 entity described in subsection (i) and (j).
- 29 (i) Construction.--Nothing in this section shall limit the
- 30 ability of the Attorney General to present evidence to a grand

6

7

8

9

10

11

12

13

14

15

- 1 jury or to share evidence with potential witnesses or defendants
- 2 in the course of an ongoing criminal investigation.
- 3 (j) Availability of information to government agencies. --
- 4 (1) At the discretion of the Attorney General,
- 5 information submitted to the Attorney General by a
- 6 whistleblower under this act may be made available to the
- 7 following entities when determined by the Attorney General to
- 8 be necessary to accomplish the purposes of this act and to
- 9 protect investors:
- 10 (i) An appropriate regulatory authority.
- 11 (ii) A State regulatory authority.
- 12 (iii) Federal enforcement agency.
- 13 (iv) The Public Company Accounting Oversight Board.
- 14 (2) Each entity described under paragraph (1) shall
- maintain the information as confidential in accordance with
- the requirements established under subsection (h).
- 17 (3) Nothing in this section shall be deemed to diminish
- 18 the rights, privileges or remedies of any whistleblower under
- 19 Federal law, State law or a collective bargaining agreement.
- 20 (k) Rulemaking authority. -- The Attorney General shall have
- 21 the authority to issue rules and regulations as may be necessary
- 22 or appropriate to implement the provisions of this section
- 23 consistent with the purposes of this section.
- 24 (1) Study of the whistleblower protection program. -- The
- 25 Attorney General shall issue a report on the whistleblower
- 26 protections established under this act, to which the following
- 27 shall apply:
- 28 (1) The report shall include the following information:
- 29 (i) Whether the final rules and regulations issued
- 30 under this act have made the whistleblower protection

1	program clearly defined and user-friendly.
2	(ii) Whether the whistleblower protection program is
3	promoted on the publicly accessible Internet website of
4	the Attorney General and has been widely publicized.
5	(iii) Whether the Attorney General has promptly:
6	(A) Responded to:
7	(I) information provided by whistleblowers;
8	and
9	(II) applications for awards filed by
10	whistleblowers.
11	(B) Updated whistleblowers about the status of
12	applications submitted under this act.
13	(C) Otherwise communicated with interested
14	parties.
15	(iv) Whether the minimum and maximum award levels
16	are adequate to entice whistleblowers to come forward
17	with information and whether the rewards are so high as
18	to encourage illegitimate whistleblower claims.
19	(v) Whether the appeals process has been unduly
20	burdensome for the Attorney General.
21	(vi) Whether the funding mechanism for the fund is
22	adequate.
23	(vii) Any other information as the Attorney General
24	deems appropriate.
25	(2) The Attorney General shall submit the report no
26	later than 30 months after the effective date of this
27	paragraph to the chairperson and minority chairperson of the
28	Judiciary Committee of the Senate, the chairperson and
29	minority chairperson of the Consumer Protection and
30	Professional Licensure Committee of the Senate, the

- 1 chairperson and minority chairperson of the Judiciary
- 2 Committee of the House of Representatives and the chairperson
- and minority chairperson of the Consumer Affairs Committee of
- 4 the House of Representatives. The Attorney General shall
- 5 transmit the report to the Legislative Reference Bureau for
- 6 publication in the Pennsylvania Bulletin and shall publish
- 7 the report on the Attorney General's publicly accessible
- 8 Internet website.
- 9 Section 5. Implementation and transition provisions.
- 10 (a) Implementing rules. -- The Attorney General shall
- 11 promulgate regulations implementing this act no later than 270
- 12 days after the effective date of this subsection.
- 13 (b) Original information. -- Information provided to the
- 14 Attorney General in writing by a whistleblower shall not lose
- 15 the status of original information solely because the
- 16 whistleblower provided the information prior to the effective
- 17 date of the regulations, if the information is provided by the
- 18 whistleblower after the effective date of this subsection.
- 19 (c) Awards. -- A whistleblower may receive an award pursuant
- 20 to this act, regardless of whether a statutory or regulatory
- 21 violation occurred, if judicial or administrative action upon
- 22 which the award is based occurred prior to the effective date of
- 23 this subsection.
- 24 Section 6. Effective date.
- This act shall take effect in 60 days.