THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1270 Session of 2020

INTRODUCED BY MUTH, COLLETT, IOVINO, FONTANA, BREWSTER, COSTA, SANTARSIERO, A. WILLIAMS, DINNIMAN AND SCHWANK, SEPTEMBER 3, 2020

REFERRED TO HEALTH AND HUMAN SERVICES, SEPTEMBER 3, 2020

AN ACT

- 1 Providing for public health emergency facility safety.
- 2 The General Assembly of the Commonwealth of Pennsylvania
- 3 hereby enacts as follows:
- 4 Section 1. Short title.
- 5 This act shall be known and may be cited as the Public Health
- 6 Emergency Facility Safety Act.
- 7 Section 2. Definitions.
- 8 The following words and phrases when used in this act shall
- 9 have the meanings given to them in this section unless the
- 10 context clearly indicates otherwise:
- 11 "Agent of the resident." An individual who has a power of
- 12 attorney or health care power of attorney for a resident in
- 13 accordance with 20 Pa.C.S. Chs. 54 (relating to health care) and
- 14 56 (relating to powers of attorney).
- 15 "COVID-19." The coronavirus disease 2019, an infectious
- 16 disease caused by severe acute respiratory syndrome coronavirus
- 17 2 that was first identified during December 2019 in Wuhan,

- 1 China.
- 2 "Department." The Department of Health of the Commonwealth.
- 3 "Do-not-resuscitate order." As the term "out-of-hospital do-
- 4 not-resuscitate order" is defined in 20 Pa.C.S. § 5483 (relating
- 5 to definitions).
- 6 "Facility." Any of the following:
- 7 (1) Any of the following entities as defined in section
- 8 802.1 of the act of July 19, 1979 (P.L.130, No.48), known as
- 9 the Health Care Facilities Act:
- 10 (i) A long-term care nursing facility.
- 11 (ii) A home health care agency.
- 12 (iii) A home care agency.
- 13 (iv) A hospice.
- 14 (2) Any of the following entities as defined in section
- 15 1001 of the act of June 13, 1967 (P.L.31, No.21), known as
- 16 the Human Services Code:
- 17 (i) A personal care home.
- 18 (ii) An assisted living residence.
- 19 (3) A veterans' home that is operated by the Department
- of Military and Veterans Affairs.
- 21 (4) Domiciliary care as defined in section 2202-A of the
- 22 act of April 9, 1929 (P.L.177, No.175), known as The
- 23 Administrative Code of 1929.
- 24 (5) An older adult daily living center as defined in
- 25 section 2 of the act of July 11, 1990 (P.L.499, No.118),
- 26 known as the Older Adult Daily Living Centers Licensing Act.
- 27 "Facility outbreak." An outbreak of a disease within a
- 28 facility that has the following characteristics:
- 29 (1) Is believed to be caused by the emergence and spread
- of a novel or previously eradicated infectious disease.

- 1 (2) Poses a high probability of any of the following in
- 2 the affected population:
- 3 (i) Death.
- 4 (ii) Serious or long-term disability.
- 5 (iii) Exposure to an infectious disease, which poses
- a significant risk of substantial present or future harm
- 7 to the health and safety of the residents and staff of a
- 8 facility.
- 9 "Health information." Includes positive or presumed positive
- 10 infectious disease test results, additions of medical treatments
- 11 or interventions, changes in medications and medical
- 12 appointments.
- "Health notification." An agreement between a facility and a
- 14 resident or an agent of the resident to address the types of
- 15 health information, methods and frequency of communications
- 16 provided by the facility to the resident or agent of the
- 17 resident regarding the health of the resident.
- "Infectious disease." A contagious disease that is caused by
- 19 a microorganism, such as a bacterium, virus or protozoan, which
- 20 is not normally found in the human body and which is capable of
- 21 causing infection in humans.
- "Long-term care facility." Any of the following:
- 23 (1) A long-term care nursing facility as defined in
- section 802.1 of the Health Care Facilities Act.
- 25 (2) A personal care home as defined in section 1001 of
- the Human Services Code.
- 27 (3) An assisted living residence as defined in section
- 28 1001 of the Human Services Code.
- 29 "POLST." A physician order for life-sustaining treatment in
- 30 which one or more medical orders are issued for the care of an

- 1 individual regarding cardiopulmonary resuscitation or other
- 2 medical interventions that are entered into agreement with the
- 3 voluntary consent of the individual or surrogate decisionmaker
- 4 and a health care practitioner.
- 5 "Public health emergency." A declaration of disaster
- 6 emergency in accordance with 35 Pa.C.S. Ch. 73 Subch. A
- 7 (relating to the Governor and disaster emergencies) of an
- 8 occurrence or imminent threat of a disease or condition of
- 9 critical public health importance or a declaration of disaster
- 10 emergency by a governing body of a political subdivision under
- 11 35 Pa.C.S. Ch. 75 (relating to local organizations and services)
- 12 of an occurrence or imminent threat of a disease within the
- 13 county that has the following characteristics:
- 14 (1) Is believed to be caused by any of the following:
- 15 (i) The emergence and spread of a novel or
- 16 previously controlled or eradicated infectious disease.
- 17 (ii) An infectious disease epidemic in this
- 18 Commonwealth or a pandemic.
- 19 (2) Poses a high probability of any of the following in
- 20 the affected population:
- 21 (i) Death.
- 22 (ii) Serious or long-term disability.
- 23 (iii) Widespread exposure to an infectious disease,
- 24 which poses a significant risk of substantial present or
- future harm to health and safety.
- 26 "Relative of a resident." An individual who:
- 27 (1) is related to a resident;
- 28 (2) has assisted the resident in the admission into or
- the receipt of services from a facility; and
- 30 (3) does not have a power of attorney or health care

- 1 power of attorney for the resident in accordance with 20
- 2 Pa.C.S. Chs. 54 and 56.
- 3 "Resident." A resident of a facility or a recipient of
- 4 services provided by a facility.
- 5 Section 3. Health notification protocols.
- 6 (a) Contents.--Within 30 days of the effective date of this
- 7 section, the appropriate State licensing department of a
- 8 facility shall establish protocols that provide for the
- 9 following:

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- 10 (1) Requirements for the facility to:
- 11 (i) Communicate with a resident and an agent of the 12 resident within 72 hours of the declaration of a public 13 health emergency or a facility outbreak to:
 - (A) Review the current health notification agreement and any current do-not-resuscitate order or POLST for the resident.
 - (B) Inform the resident and agent of the resident of additional health notifications that are available for providing information regarding the resident's health to the agent of the resident.
 - (C) Inform the resident and agent of the resident of the option to change the do-not-resuscitate order or POLST for the resident and the risks involved with the available options.
 - (D) Notify the agent of the resident in the event of a change in the resident's health status within 24 hours of the health status change.
- 28 (ii) Make revisions to the following:
- 29 (A) The health notification agreement in accordance with the selections made by a resident or

- an agent of the resident under paragraph (2).
- 2 (B) The do-not-resuscitate order or POLST in
 3 accordance with the decisions made by a resident or
 4 an agent of the resident under paragraph (2).
 - (iii) Communicate with a resident and a relative of a resident within 72 hours of the declaration of a public health emergency or a facility outbreak to:
 - (A) Provide information regarding powers of attorney and health care powers of attorney under 20 Pa.C.S. Chs. 54 (relating to health care) and 56 (relating to powers of attorney).
 - (B) Encourage the resident and relative of the resident to consider using a power of attorney or health care power of attorney.
 - (iv) Communicate with the resident, agent of the resident and all staff working within the facility regarding how the facility plans to implement the safety guidelines offered by the Centers for Disease Control and Prevention, the department and any executive order offered by the Governor through all stages of the public health emergency. Information, including, but not limited to, staff-to-resident ratios, mitigation efforts utilized and compliance with the safety protocols adopted by the facility shall be published on the facility's publicly accessible Internet website.
- 26 (2) The ability of a resident or an agent of the resident to:
- 28 (i) Select additional or remove existing health 29 notifications under the health notification agreement.
- 30 (ii) Make changes to the do-not-resuscitate order or

- 1 POLST.
- 2 (b) Collaboration. -- Each State licensing department of a
- 3 facility shall collaborate to establish uniform protocols to the
- 4 extent feasible.
- 5 (c) Fines.--Each State licensing department of a facility
- 6 shall establish an administrative fine of up to \$500 for each
- 7 instance of noncompliance with the provisions of this section.
- 8 (d) Compliance with other laws. -- The protocols under this
- 9 section shall comply with all applicable Federal and State
- 10 health information privacy laws.
- 11 Section 4. Facilities with positive COVID-19 test results.
- 12 Within 30 days of the effective date of this section, the
- 13 department shall develop guidelines or revise current guidelines
- 14 to provide for all of the following:
- 15 (1) The safety and protection from COVID-19 of residents
- and staff of a facility that is not subject to the measures
- for the safety and protection of residents and staff in long-
- term care facilities from COVID-19 as contained in the
- 19 guidance issued prior to the effective date of this section
- 20 by the Centers for Disease Control and Prevention and the
- 21 department. The guidelines under this paragraph shall
- incorporate the measures to increase compliance addressed
- 23 under paragraph (2) for facilities that have one or more
- confirmed positive or presumed positive tests of COVID-19.
- 25 (2) Measures to increase compliance with the guidance
- 26 issued prior to the effective date of this section by the
- 27 Centers for Disease Control and Prevention and the department
- for the safety and protection of residents and staff in long-
- 29 term care facilities from COVID-19 for facilities that have
- 30 one or more residents or long-term care facility staff that

- 1 have confirmed positive or presumed positive tests of COVID-
- 2 19.
- 3 Section 5. Essential workforce and employee protections.
- 4 (a) Essential employee. -- A direct care worker who is an
- 5 employee of a facility or a contracted professional shall be
- 6 considered an essential employee of the facility unless the
- 7 services or treatment provided by the individual can be
- 8 delivered through an alternative method that yields the same
- 9 quality of care to a resident of the facility.
- 10 (b) Retaliation prohibited. -- An employee or contracted
- 11 professional working within a facility shall not be subject to
- 12 retaliation after reporting a facility for noncompliance with
- 13 this act or the guidelines issued by the Centers for Disease
- 14 Control and Prevention or the department.
- 15 Section 6. Inspections, assessments and audits.
- 16 (a) Duties. -- Notwithstanding any provision of law, during a
- 17 public health emergency or a facility outbreak, the appropriate
- 18 State licensing department of a facility:
- 19 (1) Shall conduct regular in-person inspections of the
- facility for compliance with guidelines from the Centers for
- 21 Disease Control and Prevention and the department for the
- 22 safety and protection of residents and staff in the facility.
- 23 (2) Shall conduct an inspection of the facility upon
- receipt of a complaint from a resident, an agent of the
- resident, a relative of the resident or a member of the
- 26 facility staff that the facility is not complying with the
- guidance from the Centers for Disease Control and Prevention
- and the department for the protection of residents and staff
- in the facility and to further address additional safety
- 30 measures following the occurrence of positive or presumed

- positive test results in the facility. The inspection shall address the subject matter of the complaint.
 - (3) May conduct in-person spot assessments of the facility to ensure compliance with the guidance from the Centers for Disease Control and Prevention and the department for the protection of residents and staff in the facility and to further address additional safety measures following the occurrence of positive or presumed positive test results in the facility.
- 10 (4) May not waive the inspections or in-person spot 11 assessments of the facility under this subsection.
- 12 (b) Audit.--The Office of Auditor General shall regularly
 13 audit the records of the department during a public health
 14 emergency or facility outbreak to ensure the accurate and timely
 15 dissemination of public information reported to the department
 16 by facilities in compliance with the guidance from the Centers
 17 for Disease Control and Prevention and the department for the
 18 protection of people in a facility regarding an infectious
- 19 disease that is the subject of a public health emergency or a 20 facility outbreak. The following shall apply:
- 21 The audit must also include thorough investigation 22 of the manner in which any Federal or State appropriation 23 made available after the declaration of a public health 24 emergency is utilized in the facility, to ensure that aid is 25 directly used for mitigation efforts, supplies and workforce 26 payroll to protect both employees and residents and ensure 27 safe staff-to-resident ratios in accordance with 28 Pa. Code 28 § 211.12 (relating to nursing services).
- 29 (2) The findings of the audit shall be made available on 30 the publicly accessible Internet website of the facility and

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- 1 updated as necessary.
- 2 Section 7. Appropriation.
- 3 The General Assembly shall appropriate any additional funding
- 4 necessary from the General Fund to the department to carry out
- 5 the requirements of this act.
- 6 Section 8. Effective date.
- 7 This act shall take effect immediately.