## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **SENATE BILL**

No. 1185 Session of 2018

INTRODUCED BY KILLION, McGARRIGLE, ARGALL, BLAKE, BROWNE, FONTANA, GORDNER, HUGHES, LEACH, VOGEL, VULAKOVICH AND YUDICHAK, SEPTEMBER 19, 2018

REFERRED TO URBAN AFFAIRS AND HOUSING, SEPTEMBER 19, 2018

## AN ACT

1 2 3 4 5 6 7 8 9	Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying and enumerating certain subjects of taxation and imposing taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing for tax credits in certain cases; conferring powers and imposing duties upon the Department of Revenue, certain employers, fiduciaries, individuals, persons, corporations and other entities; prescribing crimes, offenses and penalties," providing for Pennsylvania Housing Tax Credit.
11	The General Assembly of the Commonwealth of Pennsylvania
12	hereby enacts as follows:
13	Section 1. The act of March 4, 1971 (P.L.6, No.2), known as
14	the Tax Reform Code of 1971, is amended by adding an article to
15	read:
16	ARTICLE XIX-G
17	PENNSYLVANIA HOUSING TAX CREDIT
18	Section 1901-G. Scope of article.
19	This article establishes the Pennsylvania Housing Tax Credit.
20	Section 1902-G. Definitions.
21	The following words and phrases when used in this article

- 1 shall have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 "Agency." The Pennsylvania Housing Finance Agency.
- 4 "Credit period." A 5-year period that begins with the
- 5 taxable year in which the qualified low-income housing project
- 6 <u>is eliqible to claim the credit under section 1907-G or, at the</u>
- 7 <u>irrevocable election of the eliqible applicant, the next</u>
- 8 succeeding taxable year.
- 9 <u>"Department." The Department of Revenue of the Commonwealth.</u>
- 10 "Eligible applicant." Any applicant that meets the agency's
- 11 applicant criteria for Federal housing tax credits.
- 12 <u>"Federal housing tax credit." The Federal tax credit created</u>
- 13 <u>under section 42 of the Internal Revenue Code of 1986 (Public</u>
- 14 Law 99-514, 26 U.S.C. § 42).
- 15 "Qualified allocation plan." The agency's plan for
- 16 <u>allocation of Federal housing tax credits developed under 26</u>
- 17 C.F.R. § 1.42-17 (relating to qualified allocation plan).
- 18 "Qualified low-income housing project." The term shall have
- 19 the same meaning as provided under section 42(q)(1) of the
- 20 Internal Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. §
- $21 \quad 42(q)(1)$ .
- 22 "Qualified tax liability." The tax liability imposed on a
- 23 taxpayer under Article III, IV, VI, VII, VIII, IX, XI or XV,
- 24 excluding any tax withheld by an employer under Article III.
- 25 "Oualified taxpayer." Any individual, business firm,
- 26 corporation, business trust, limited liability company,
- 27 partnership, limited liability partnership, association or any
- 28 other form of legal business entity that:
- 29 <u>(1) is subject to a tax imposed under Article III, IV,</u>
- 30 VI, VII, VIII, IX, XI or XV, excluding any tax withheld by an

- 1 employer under Article III; and
- 2 (2) meets the criteria set forth in quidelines adopted
- and promulgated by the agency in accordance with section
- 4 <u>1904-G.</u>
- 5 "Tax credit." An amount made available to qualified
- 6 taxpayers to offset against qualified tax liability as
- 7 authorized and allocated under this article.
- 8 "Tax credit certificates." The document provided by the
- 9 agency evidencing the allocation of tax credits under section
- 10 1906-G.
- 11 <u>"Taxable year." The term shall have the same meaning as</u>
- 12 provided under section 441(b) of the Internal Revenue Code of
- 13 <u>1986 (Public Law 99-514, 26 U.S.C. § 441(b)).</u>
- 14 <u>Section 1903-G. Pennsylvania Housing Tax Credit.</u>
- 15 (a) Tax credit authority. -- The agency may allocate tax
- 16 credits in an amount not to exceed the sum of:
- 17 (1) \$10 million per fiscal year;
- 18 (2) unused and unallocated tax credits for the preceding
- 19 fiscal years; and
- 20 (3) tax credits returned to the agency for the preceding
- 21 fiscal years.
- 22 (b) Application. -- An eligible applicant may apply to the
- 23 agency for tax credits for a qualified low-income housing
- 24 project.
- 25 (c) Selection. -- The agency shall review applications
- 26 submitted for tax credits and, in accordance with this article
- 27 and the procedures established by the agency, shall select and
- 28 shall conditionally award tax credits to eligible applicants.
- 29 <u>(d) Integration with the Federal housing tax credit.--The</u>
- 30 agency shall, as much as practical and unless otherwise

- 1 <u>indicated in this article</u>, administer the tax credit using the
- 2 same quidelines, procedures and priorities that the agency uses
- 3 to administer the Federal housing tax credit.
- 4 (e) Income targeting. -- The agency shall allocate tax credits
- 5 <u>in a manner that the agency, at the time of allocation,</u>
- 6 reasonably believes will result in at least 10% of the tax
- 7 credits being used to provide housing units targeting households
- 8 with incomes at or below 30% of area median income.
- 9 <u>Section 1904-G. Guidelines and procedures.</u>
- 10 The agency shall adopt quidelines and procedures for the tax
- 11 credit in conjunction with the qualified allocation plan and
- 12 <u>administrative guidelines.</u>
- 13 Section 1905-G. Reporting.
- 14 The agency shall annually publish a report on the tax credit
- 15 allocations on the agency's publicly accessible Internet
- 16 website. The report shall include:
- 17 (1) Tax credits awarded.
- 18 (2) Eligible applicants receiving tax credits.
- 19 (3) The amount of tax credits issued to each recipient.
- 20 <u>Section 1906-G. Tax credit certificate.</u>
- 21 The agency shall issue tax credit certificates in a form
- 22 <u>determined by the agency in consultation with the department.</u>
- 23 Section 1907-G. Claiming the credit.
- 24 <u>(a) General rule.--On presentation to the department, a</u>
- 25 qualified taxpayer may claim a dollar for dollar tax credit
- 26 <u>against the qualified tax liability of the qualified taxpayer if</u>
- 27 a tax credit certificate, issued by the agency after a
- 28 <u>determination</u> by the agency that the qualified low-income
- 29 housing project for which the tax credit was allocated, has
- 30 <u>fully certified its costs and is in compliance with agency</u>

- 1 requirements.
- 2 (b) Exception. -- The agency shall only issue the
- 3 certification under subsection (a) for the first year that the
- 4 qualified taxpayer claims the tax credit.
- 5 (c) Time period. -- Presentation under subsection (a) shall be
- 6 made within the time specified by the quidelines issued by the
- 7 agency in consultation with the department.
- 8 <u>Section 1908-G. Carryover, sale and assignment.</u>
- 9 (a) General rule. -- The department, in consultation with the
- 10 agency, shall establish guidelines that include procedures for
- 11 the carryover, sale and assignment of credits.
- 12 (b) Application. -- A tax credit certification presented to
- 13 the department in accordance with section 1907-G shall first be
- 14 applied against the qualified taxpayer's qualified tax liability
- 15 for the current taxable year as of the date on which the tax
- 16 <u>credit certification was presented and before any carryover is</u>
- 17 applied against the qualified tax liability.
- 18 (c) Carryover.--If a qualified taxpayer cannot use the
- 19 entire amount of the tax credit for the taxable year in which it
- 20 is first claimed, the excess may be carried over to subsequent
- 21 taxable years. Each time a tax credit is carried-over to a
- 22 succeeding taxable year, the tax credit shall be reduced by the
- 23 <u>amount that was used as a credit during the immediately</u>
- 24 preceding taxable year. In no event shall tax credits provided
- 25 by this article be carried over and applied to succeeding
- 26 taxable years more than five taxable years following the first
- 27 <u>taxable year for which the qualified taxpayer claimed the</u>
- 28 <u>credit.</u>
- 29 (d) No carryback or refund. -- A qualified taxpayer may not
- 30 carry back or obtain a refund of all or any portion of an unused

- 1 tax credit granted to the qualified taxpayer under this article.
- 2 (e) Sale or assignment. -- A qualified taxpayer, on
- 3 application and approval by the department, in consultation with
- 4 the agency and in conformance with department and agency
- 5 <u>guidelines, may sell or assign, in whole or in part, a tax</u>
- 6 credit granted to the qualified taxpayer under this article. No
- 7 <u>relation to the eliqible applicant is required of a purchaser or</u>
- 8 <u>assignee of tax credits under this article.</u>
- 9 (f) Purchasers and assignees.--The purchaser or assignee of
- 10 all or a portion of a tax credit obtained under subsection (e)
- 11 <u>must be a qualified taxpayer and must, unless determined to be a</u>
- 12 pass-through entity distribution under subsection (g),
- 13 <u>immediately claim the credit in the taxable year in which the</u>
- 14 purchase or assignment is made. The purchaser or assignee may
- 15 not carryover, carryback or obtain a refund for the tax credit.
- 16 The purchaser or assignee shall notify the department and the
- 17 agency of the purchase or assignment of the tax credit in
- 18 compliance with procedures specified by the department.
- 19 (g) Pass-through entity distributions. -- The department shall
- 20 establish guidelines that include procedures and limitations for
- 21 pass-through entity distributions of tax credits. Subject to the
- 22 provisions of section 1909-G, the guidelines shall include, but
- 23 not be limited to, provisions allowing the allocation of the tax
- 24 credit to the following in order to assign the tax credit to a
- 25 qualified taxpayer who wishes to claim the tax credit:
- 26 (1) A partner or member.
- 27 (2) The parent organizations of any partner or member.
- 28 (3) Any successive parent organization.
- 29 (h) Tax credit allocation. -- The distribution under
- 30 <u>subsection</u> (g) may be allocated in any manner provided by the

- 1 partnership agreement or other agreement governing the
- 2 operations of eligible applicant. Tax credits allocated under
- 3 this subsection may, in accordance with subsection (e) and
- 4 <u>agency guidelines</u>, be sold or assigned.
- 5 Section 1909-G. Recapture.
- 6 (a) Guidelines. -- The department, in consultation with the
- 7 agency, shall establish guidelines that include procedures for
- 8 recapture of tax credits during the credit period that are
- 9 similar in structure and effect to events of noncompliance under
- 10 section 42 of the Internal Revenue Code of 1986 (Public Law 99-
- 11 514, 26 U.S.C. § 42). The guidelines shall provide for:
- 12 (1) An affirmative duty to notify the agency and the
- department of any recapture of Federal housing tax credits
- 14 within sixty days of the Federal recapture during the five-
- 15 <u>year credit period.</u>
- 16 (2) The mechanism and formula that the tax credit may be
- 17 recaptured over the remaining credit period.
- 18 (b) Failure to notify agency and department of Federal
- 19 recapture. -- Any qualified taxpayer receiving tax credits under
- 20 this section who fails to give timely notice to the agency and
- 21 the department of Federal housing tax credit recapture shall be
- 22 <u>subject to debarment of future tax credits and Federal housing</u>
- 23 tax credits.
- 24 <u>Section 1910-G. Eligible uses.</u>
- 25 The use of any funds generated in connection with the sale,
- 26 assignment or pass-through of tax credits under this article
- 27 shall be limited to the uses allowed under the Federal housing
- 28 tax credit set forth in guidelines issued by the agency.
- 29 <u>Section 1911-G. Fraud and misrepresentation.</u>
- 30 If an eligible applicant or a qualified taxpayer engages in

- 1 <u>fraud or intentional misrepresentation of information required</u>
- 2 to be provided to the agency or the department under this
- 3 article or the agency's guidelines, the department may:
- 4 (1) Recapture all or a portion of the tax credit.
- 5 (2) Debar the applicant or qualified taxpayer from
- 6 <u>future tax credits and Federal housing tax credit</u>
- 7 <u>opportunities.</u>
- 8 (3) Impose other penalties as specified in the agency's
- 9 <u>guidelines.</u>
- 10 Section 2. This act shall take effect in 60 days.