THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1169 Session of 2024

INTRODUCED BY CAPPELLETTI, HUGHES, HAYWOOD, FONTANA, KANE, COSTA, MILLER, SCHWANK, KEARNEY, BREWSTER, DILLON AND COLLETT, MAY 16, 2024

REFERRED TO HEALTH AND HUMAN SERVICES, MAY 16, 2024

AN ACT

Amending the act of April 14, 1972 (P.L.233, No.64), entitled 1 "An act relating to the manufacture, sale and possession of 2 controlled substances, other drugs, devices and cosmetics; 3 conferring powers on the courts and the secretary and Department of Health, and a newly created Pennsylvania Drug, Device and Cosmetic Board; establishing schedules of controlled substances; providing penalties; requiring 7 registration of persons engaged in the drug trade and for the 8 revocation or suspension of certain licenses and registrations; and repealing an act, " further providing for 10 definitions and for drug overdose medication. 11 12 The General Assembly of the Commonwealth of Pennsylvania 13 hereby enacts as follows: 14 Section 1. Section 2(b) of the act of April 14, 1972 15 (P.L.233, No.64), known as The Controlled Substance, Drug, 16 Device and Cosmetic Act, is amended by adding definitions to 17 read: 18 Section 2. Definitions. -- * * * 19 As used in this act: 20 "Community college" means an institution now or hereafter 21 2.2 created under Article XIX-A of the act of March 10, 1949

- 1 (P.L.30, No.14), known as the Public School Code of 1949, or the
- 2 act of August 24, 1963 (P.L.1132, No.484), known as the
- 3 <u>Community College Act of 1963.</u>
- 4 * * *
- 5 "Coprescribe" means the practice of prescribing or dispensing
- 6 an emergency opioid antagonist in conjunction with an opioid
- 7 prescription.
- 8 <u>"Correctional institution" means a correctional institution</u>
- 9 <u>as defined in 61 Pa.C.S. § 102 (relating to definitions) or a</u>
- 10 facility that confines a juvenile under 42 Pa.C.S. Ch. 63
- 11 <u>(relating to juvenile matters).</u>
- 12 * * *
- 13 "Emergency opioid antagonist" means a drug, including
- 14 <u>naloxone</u>, approved by the United States Food and Drug
- 15 Administration for the complete or partial reversal of an
- 16 <u>opioid-related overdose</u>.
- 17 * * *
- "Independent institution of higher education" means an
- 19 <u>institution of higher education operated not for profit, located</u>
- 20 in and incorporated or chartered by the Commonwealth, entitled
- 21 to confer degrees as provided in 24 Pa.C.S. § 6505 (relating to
- 22 power to confer degrees) and entitled to apply to itself the
- 23 designation "college" or "university" as provided for by
- 24 standards and qualifications prescribed by the State Board of
- 25 Education under 24 Pa.C.S. Ch. 65 (relating to private colleges,
- 26 <u>universities and seminaries</u>).
- 27 <u>"Institution of higher education" means an independent</u>
- 28 institution of higher education approved by the Department of
- 29 Education.
- 30 * * *

- 1 "Nonpublic school" means a nonprofit school, other than a
- 2 <u>public school in this Commonwealth, at which a resident of this</u>
- 3 Commonwealth may legally fulfill the compulsory school
- 4 <u>attendance requirements of Article XIII of the Public School</u>
- 5 Code of 1949 and that meets the requirements of 42 U.S.C. Ch. 21
- 6 Subch. V (relating to federally assisted programs).
- 7 * * *
- 8 "Opioid" means any of the following:
- 9 <u>(1) A preparation or derivative of opium.</u>
- 10 (2) A synthetic narcotic that has opiate-like effects
- 11 but is not derived from opium.
- 12 (3) A group of naturally occurring peptides that bind at
- or otherwise influence opiate receptors, including an opioid
- 14 agonist.
- 15 * * *
- 16 "Public institution of higher education" means a community
- 17 college, State-owned institution or State-related institution
- 18 approved by the Department of Education.
- 19 "Public school" means a public school as defined in section
- 20 1101-B of the Public School Code of 1949.
- 21 * * *
- 22 <u>"State-owned institution" means an institution that is part</u>
- 23 <u>of the State System of Higher Education under Article XX-A of</u>
- 24 the Public School Code of 1949.
- 25 "State-related institution" means The Pennsylvania State
- 26 University, the University of Pittsburgh, Temple University or
- 27 <u>Lincoln University</u>, including the branch campuses of these
- 28 institutions.
- 29 * * *
- 30 Section 2. Section 13.8 of the act, amended November 3, 2022

- 1 (P.L.1984, No.135), is amended to read:
- 2 Section 13.8. Drug Overdose Medication. -- (a) The
- 3 department, in carrying out its duties under 28 Pa. Code Ch.
- 4 1023 (relating to personnel), shall have the following duties:
- 5 (1) Amend the prehospital practitioner scope of practice of
- 6 emergency medical services providers to include the
- 7 administration of an opioid antagonist.
- 8 (2) In consultation with the Pennsylvania Emergency Health
- 9 Services Council, implement training, treatment protocols,
- 10 equipment lists and other policies and procedures for all types
- 11 of emergency medical services providers.
- 12 (3) In consultation with the Department of Drug and Alcohol
- 13 Programs, develop or approve training and instructional
- 14 materials [about recognizing opioid-related overdoses,
- 15 administering an opioid antagonist and promptly seeking medical
- 16 attention. The training and instruction materials shall be
- 17 provided free of charge on the Internet.] that comply with the
- 18 <u>following:</u>
- 19 (i) The training programs and training and instructional
- 20 materials shall cover the following items:
- 21 (A) The importance of emergency opioid antagonists in
- 22 preventing deaths from opioid-related overdoses.
- 23 (B) How to recognize the signs and symptoms of opioid-
- 24 <u>related overdoses.</u>
- 25 (C) The essential steps in responding to an opioid-related
- 26 overdose, including administering emergency opioid antagonists
- 27 <u>and promptly seeking medical attention.</u>
- 28 (D) Where and how to obtain emergency opioid antagonists in
- 29 <u>this Commonwealth.</u>
- 30 (E) How to destignatize the possession of an emergency

- 1 opioid antagonist.
- 2 (F) State laws, including this section, limiting civil and
- 3 criminal liability for prescribing, dispensing, distributing or
- 4 <u>administering emergency opioid antagonists or for contacting law</u>
- 5 enforcement for individuals believed to be experiencing an
- 6 <u>opioid-related overdose.</u>
- 7 (ii) The department and the Department of Drug and Alcohol
- 8 Programs shall publish the training and instruction materials
- 9 <u>free of charge on the departments' publicly accessible Internet</u>
- 10 websites.
- 11 (iii) Training programs and training and instructional
- 12 materials prepared for public schools, nonpublic schools and
- 13 institutions of higher education under this paragraph shall
- 14 comply with all of the following:
- 15 (A) Be age appropriate.
- 16 (B) Be developed in consultation with the Department of
- 17 Education.
- 18 (C) Include guidelines for the trainings described under
- 19 subsections (h) and (i).
- 20 (iv) Training programs and training and instructional
- 21 materials prepared for correctional institutions under this
- 22 paragraph shall include guidelines for the trainings described
- 23 under subsection (c.2) and shall be developed in consultation
- 24 with the Department of Corrections.
- 25 (v) The department shall tailor the training programs to the
- 26 unique needs of each of the following groups:
- 27 (A) Individuals who may potentially administer an emergency
- 28 opioid antagonist to individuals exhibiting the signs of an
- 29 <u>opioid-related overdose.</u>
- 30 (B) Prescribers and dispensers.

- 1 (C) Law enforcement officers and firefighters.
- 2 (D) Emergency medical services providers.
- 3 (E) Laypeople and bystanders.
- 4 (F) Public schools, nonpublic schools and public
- 5 institutions of higher education.
- 6 (G) Correctional institution staff.
- 7 (H) Community-based organizations.
- 8 (4) In consultation with the Department of Drug and Alcohol
- 9 Programs and community-based organizations, establish a
- 10 Statewide educational initiative to promote the items listed
- 11 <u>under paragraph (3)(i) and any additional measures that promote</u>
- 12 <u>safe distribution</u>, <u>use and administration of emergency opioid</u>
- 13 <u>antagonists in this Commonwealth.</u>
- 14 (b) A law enforcement agency, fire department or fire
- 15 company may enter into written agreements with emergency medical
- 16 services agencies, with the consent of that agency's medical
- 17 director or a physician, to do the following:
- 18 (1) Obtain a supply of an emergency opioid antagonist.
- 19 (2) Authorize a law enforcement officer or firefighter who
- 20 has completed training under subsection (a)(2), or who has
- 21 received the training and instructional materials under
- 22 subsection (a)(3), to administer an emergency opioid antagonist
- 23 to an individual undergoing or believed to be undergoing an
- 24 opioid-related drug overdose.
- 25 (c) Notwithstanding any other law to the contrary, a health
- 26 care professional otherwise authorized to prescribe an emergency
- 27 opioid antagonist may dispense, prescribe or distribute the
- 28 emergency opioid antagonist directly or by a standing order to
- 29 an authorized law enforcement officer or firefighter in
- 30 accordance with an agreement under subsection (b) or to a person

- 1 at risk of experiencing an opioid-related overdose or family
- 2 member, friend or other person in a position to assist a person
- 3 at risk of experiencing an opioid-related overdose.
- 4 (c.1) Notwithstanding any other provision of law, a health
- 5 care professional issuing an initial or renewal prescription for
- 6 <u>an opioid in this Commonwealth shall coprescribe an emergency</u>
- 7 <u>opioid antagonist.</u>
- 8 (c.2) (1) A correctional institution shall provide training
- 9 and instructional materials developed and implemented by the
- 10 department under subsection (a) (3) to employes of the
- 11 correctional institution and incarcerated individuals. Employes
- 12 and volunteers of a correctional institution may take part in a
- 13 training program offered through the department under subsection
- 14 (a) (3).
- 15 (2) Notwithstanding any other provision of this act, a
- 16 <u>health care professional authorized to issue prescriptions for</u>
- 17 opioids in this Commonwealth may prescribe emergency opioid
- 18 antagonists in the name of a correctional institution to be
- 19 maintained for use under paragraph (5).
- 20 (3) A correctional institution shall maintain at the
- 21 correctional institution in a safe, secure location a supply of
- 22 <u>emergency opioid antagonists.</u>
- 23 (4) Individuals who are responsible for the storage and use
- 24 of emergency opioid antagonists under this subsection must
- 25 successfully complete a training program developed and
- 26 implemented by the department under subsection (a) (3).
- 27 <u>(5) A correctional institution shall establish a prisoner</u>
- 28 release program to do all of the following on the day of an
- 29 <u>individual's release from incarceration:</u>
- 30 (i) Offer the individual an emergency opioid antagonist.

- 1 (ii) Provide the individual with instructions on the use of
- 2 emergency opioid antagonists in the form of a written pamphlet
- 3 or other accessible instructional materials for an individual
- 4 with a disability.
- 5 (iii) Require the individual to sign a written form
- 6 indicating that the individual has been given the opportunity to
- 7 <u>receive an emergency opioid antagonist.</u>
- 8 (iv) Provide the individual with information regarding where
- 9 and how to obtain additional emergency opioid antagonist doses
- 10 <u>locally.</u>
- 11 (6) When offering an emergency opioid antagonist under
- 12 paragraph (5), the individual shall be given as much of the
- 13 <u>emergency opioid antagonist as the individual requests and is</u>
- 14 <u>reasonably available at the correctional institution.</u>
- 15 (d) The provisions of the act of September 27, 1961
- 16 (P.L.1700, No.699), known as the "Pharmacy Act," shall not apply
- 17 to a law enforcement officer or firefighter who stores an
- 18 <u>emergency</u> opioid antagonist pursuant to an agreement under
- 19 subsection (b), and in accordance with directions from the
- 20 health care professional that prescribed, dispensed or
- 21 distributed the emergency opioid antagonist, or to a person or
- 22 organization acting at the direction of a health care
- 23 professional authorized to prescribe an emergency opioid
- 24 antagonist so long as such activities are undertaken without
- 25 charge or compensation.
- 26 (e) (1) A licensed health care professional who, acting in
- 27 good faith, prescribes or dispenses an emergency opioid
- 28 antagonist shall not be subject to any criminal or civil
- 29 liability or any professional disciplinary action for:
- 30 (i) such prescribing or dispensing; or

- 1 (ii) any outcomes resulting from the eventual administration
- 2 of the <u>emergency</u> opioid antagonist.
- 3 (2) The immunity under paragraph (1) shall not apply to a
- 4 health professional who acts with intent to harm or with
- 5 reckless indifference to a substantial risk of harm.
- 6 (f) (1) A person, law enforcement agency, fire department
- 7 or fire company under subsection (b)(2) [or (c)], (c) or (c.2)
- 8 who, acting in good faith and with reasonable care, administers
- 9 an emergency opioid antagonist to another person whom the person
- 10 believes to be suffering an opioid-related drug overdose:
- 11 (i) Shall be immune from criminal prosecution, sanction
- 12 under any professional licensing statute and civil liability for
- 13 such act.
- 14 (ii) Shall not be subject to professional review for such
- 15 act.
- 16 (iii) Shall not be liable for any civil damages for acts or
- 17 omissions resulting from such act.
- 18 (2) Receipt of training and instructional materials that
- 19 meet the criteria of subsection (a) and the prompt seeking of
- 20 additional medical assistance shall create a rebuttable
- 21 presumption that the person acted with reasonable care in
- 22 administering an emergency opioid antagonist.
- 23 (g) Nothing in this section shall be interpreted to limit
- 24 any existing immunities for emergency response providers and
- 25 others provided for under 42 Pa.C.S. § 8332 (relating to
- 26 emergency response provider and bystander good Samaritan civil
- 27 immunity).
- [(h) As used in this section, the term "opioid antagonist"
- 29 means a drug or device approved by the Federal Food, Drug, and
- 30 Cosmetic Act (52 Stat. 1040, 21 U.S.C. § 301 et seq.) for

- 1 emergency reversal of known or suspected opioid overdose,
- 2 including naloxone hydrochloride or other similarly acting drugs
- 3 approved by the United States Food and Drug Administration for
- 4 the treatment of an opioid overdose.]
- 5 (h) (1) Each public school and public institution of higher
- 6 <u>education shall authorize at least one school employe trained</u>
- 7 <u>under paragraph (5) to:</u>
- 8 (i) Provide an emergency opioid antagonist that meets the
- 9 prescription on file for the school or institution to a student
- 10 or employe.
- 11 (ii) Administer to a student or employe an emergency opioid
- 12 <u>antagonist that meets the prescription on file for the school or</u>
- 13 institution.
- 14 (iii) Administer an emergency opioid antagonist that meets
- 15 the prescription on file for the school or institution to a
- 16 <u>student or employe that the administering employe in good faith</u>
- 17 believes to be having an opioid-related overdose.
- 18 (2) Notwithstanding any other provision of this act, a
- 19 <u>health care professional authorized to issue prescriptions for</u>
- 20 opioids in this Commonwealth may prescribe emergency opioid
- 21 antagonists in the name of the school or institution to be
- 22 maintained for use under paragraph (1).
- 23 (3) A school and institution shall maintain at the school or
- 24 institution in a safe, secure location a supply of emergency
- 25 <u>opioid antagonists.</u>
- 26 (4) A school and institution shall designate one or more
- 27 <u>employes at the school or institution who shall be responsible</u>
- 28 for the storage and use of the opioid emergency antagonists.
- 29 (5) Employes who are responsible for the storage and use of
- 30 emergency opioid antagonists under paragraph (4) must

- 1 <u>successfully complete a training program developed and</u>
- 2 <u>implemented by the department under subsection (a)(3).</u>
- 3 (6) Employes may utilize an emergency opioid antagonist from
- 4 the school's or institution's supply to administer an emergency
- 5 opioid antagonist to a student or employe in response to an
- 6 <u>opioid-related overdose under paragraph (1).</u>
- 7 (7) If a student or employe is believed to be having an
- 8 <u>opioid-related overdose</u>, the school's or institution's nurse or
- 9 <u>an employe in the school or institution who is responsible for</u>
- 10 the storage and use of emergency opioid antagonists shall
- 11 <u>contact 911 as soon as possible.</u>
- 12 (8) At the request of a parent or legal quardian of a public
- 13 <u>school student or student at a public institution of higher</u>
- 14 <u>education who is a minor, the student shall be exempt from</u>
- 15 paragraphs (1), (6) and (9). The principal of the school in
- 16 which the student is enrolled shall notify all parents or legal
- 17 quardians of the ability to exempt their children from
- 18 paragraphs (1), (6) and (9) by returning a signed opt-out form.
- 19 (9) The provisions of 42 Pa.C.S. §§ 8332 (relating to
- 20 emergency response provider and bystander good Samaritan civil
- 21 immunity) and 8337.1 (relating to civil immunity of school
- 22 officers or employees relating to emergency care, first aid and
- 23 <u>rescue</u>) shall apply to an individual who administers an
- 24 emergency opioid antagonist under this subsection.
- 25 (10) Administration of an emergency opioid antagonist under
- 26 this subsection shall comply with 29 U.S.C. § 794 (relating to
- 27 <u>nondiscrimination under Federal grants and programs) and 22 Pa.</u>
- 28 Code Ch. 15 (relating to protected handicapped students).
- 29 (11) A school and institution shall provide training
- 30 programs and training and instructional materials developed and

- 1 <u>implemented by the department under subsection (a)(3) to</u>
- 2 <u>employes and students. All employes of public schools and public</u>
- 3 institutions of higher education may take part in a training
- 4 program offered through the department under subsection (a)(3).
- 5 (i) (1) A nonpublic school and independent institution of
- 6 <u>higher education may authorize at least one employe trained</u>
- 7 <u>under paragraph (5) to:</u>
- 8 (i) Provide an emergency opioid antagonist that meets the
- 9 prescription on file for the school or institution to a student
- 10 or employe.
- 11 (ii) Administer to a student or employe an emergency opioid
- 12 <u>antagonist that meets the prescription on file for the school or</u>
- 13 institution.
- 14 (iii) Administer an emergency opioid antagonist that meets
- 15 the prescription on file for the school or institution to a
- 16 <u>student or employe that the administering employe in good faith</u>
- 17 believes to be having an opioid-related overdose.
- 18 (2) Notwithstanding any other provision of this act, a
- 19 health care professional authorized to issue prescriptions for
- 20 opioids in this Commonwealth may prescribe emergency opioid
- 21 antagonists in the name of the school or institution to be
- 22 maintained for use under paragraph (1).
- 23 (3) A school and institution may maintain at the school or
- 24 institution in a safe, secure location a supply of emergency
- 25 opioid antagonists.
- 26 (4) A school and institution that authorizes the provision
- 27 of emergency opioid antagonists under this subsection shall
- 28 designate one or more employes at each school and institution
- 29 who shall be responsible for the storage and use of the opioid
- 30 emergency antagonists.

- 1 (5) Employes who are responsible for the storage and use of
- 2 <u>emergency opioid antagonists must successfully complete a</u>
- 3 training program developed and implemented by the department
- 4 <u>under subsection (a)(3).</u>
- 5 (6) An employe trained under paragraph (5) may utilize an
- 6 <u>emergency opioid antagonist from the school's or institution's</u>
- 7 <u>supply to administer emergency opioid antagonists to a student</u>
- 8 or employe in response to an opioid-related overdose under
- 9 paragraph (1).
- 10 (7) If a student or employe is believed to be having an
- 11 opioid-related overdose, the school's or institution's nurse or
- 12 <u>an employe in the school or institution who is responsible for</u>
- 13 the storage and use of emergency opioid antagonists shall
- 14 <u>contact 911 as soon as possible.</u>
- 15 (8) At the request of a parent or legal guardian of a
- 16 nonpublic school student or student at an independent
- 17 institution of higher education who is a minor, a student shall
- 18 be exempt from paragraphs (1), (6) and (9). The principal of the
- 19 school or institution in which the student is enrolled shall
- 20 notify all parents and legal quardians of the ability to exempt
- 21 their children from paragraphs (1), (6) and (9) by returning a
- 22 signed opt-out form.
- 23 (9) The provisions of 42 Pa.C.S. §§ 8332 and 8337.1 shall
- 24 apply to an individual who administers an emergency opioid
- 25 antagonist under this subsection.
- 26 (10) Administration of an emergency opioid antagonist under
- 27 this subsection shall comply with 29 U.S.C. § 794 and 22 Pa.
- 28 <u>Code Ch. 15.</u>
- 29 (11) A school and institution may provide training programs
- 30 and training and instructional materials developed and

- 1 <u>implemented by the department under subsection (a)(3) to</u>
- 2 <u>employes and students. All employes of nonpublic schools and</u>
- 3 <u>independent institutions of higher education may take part in a</u>
- 4 training program offered through the department under subsection
- 5 (a) (3).
- 6 Section 3. This act shall take effect in 60 days.