## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1056 Session of 2022

INTRODUCED BY KANE, TARTAGLIONE, L. WILLIAMS, HUGHES, HAYWOOD, COMITTA, SANTARSIERO, COLLETT, KEARNEY, STREET, FLYNN, FONTANA AND CAPPELLETTI, FEBRUARY 14, 2022

REFERRED TO LABOR AND INDUSTRY, FEBRUARY 14, 2022

## AN ACT

Amending the act of October 13, 2010 (P.L.506, No.72), entitled 1 "An act providing for the criteria for independent 2 contractors in the construction industry and for the powers 3 and duties of the Department of Labor and Industry and the Secretary of Labor and Industry; and imposing penalties," 5 further providing for definitions, for improper classification of employees and for criminal penalties; 7 providing for private right of action; and further providing 8 for administrative penalties, for retaliation for action prohibited, for availability of information and for funding. 10 The General Assembly of the Commonwealth of Pennsylvania 11 12 hereby enacts as follows: 13 Section 1. Section 2 of the act of October 13, 2010 14 (P.L.506, No.72), known as the Construction Workplace Misclassification Act, is amended by adding a definition to 15 16 read: 17 Section 2. Definitions. 18 The following words and phrases when used in this act shall 19 have the meanings given to them in this section unless the 20 context clearly indicates otherwise:

21 \* \* \*

- 1 "Debar." Action taken by the secretary to prohibit a
- 2 contractor, subcontractor or individual from contracting with or
- 3 participating in contracts for State-supervised or State-funded
- 4 <u>construction and other State procurement contracts for a </u>
- 5 specified period or permanently. The debarment will include all\_
- 6 <u>divisions or other organizational elements of a contractor or</u>
- 7 subcontractor unless limited by its terms to specific divisions
- 8 or organizational elements. The debarment may apply to
- 9 affiliates or other individuals or entities associated with the
- 10 contractor, subcontractor or individual if they are specifically
- 11 named and given written notice of the debarment and an
- 12 opportunity to appeal.
- 13 \* \* \*
- 14 Section 2. Section 4(c)(2), (d) and (e) of the act are
- 15 amended to read:
- 16 Section 4. Improper classification of employees.
- 17 \* \* \*
- 18 (c) Order to show cause.--
- 19 \* \* \*
- 20 (2) A person served with an order to show cause shall
- 21 have a period of [20] 10 days from the date the order is
- 22 served to file an answer in writing.
- 23 \* \* \*
- 24 (d) Enforcement.--If, subsequent to issuing an order to show
- 25 cause under subsection (c), the secretary finds [probable cause
- 26 that an employer has committed a criminal violation of this act,
- 27 the secretary shall refer the matter to the Office of Attorney
- 28 General for investigation or] that an employer has violated the
- 29 Workers' Compensation Act, the secretary shall impose
- 30 administrative penalties under section 6. <u>In addition, the</u>

- 1 <u>secretary may refer the matter to the Attorney General for</u>
- 2 <u>criminal investigation</u>. The secretary shall make a referral if
- 3 the employer has previously been found in violation of this act
- 4 <u>in another matter. The Attorney General has jurisdiction under</u>
- 5 <u>section 5 to initiate an investigation or prosecution of</u>
- 6 criminal violations of this act regardless of whether a referral
- 7 has been made.
- 8 (e) Acting in concert with other parties. -- A party that does
- 9 not meet the definition of "employer" in section 2, but which
- 10 [intentionally] contracts with an employer [knowing the employer
- 11 intends to misclassify] to supply labor for construction knowing
- 12 the employer will misclassify the supplied employees in
- 13 violation of this act, shall be subject to the same penalties,
- 14 remedies or other actions as the employer found to be in
- 15 violation of this act.
- 16 \* \* \*
- 17 Section 3. Section 5(a) of the act is amended and the
- 18 section is amended by adding a subsection to read:
- 19 Section 5. Criminal penalties.
- 20 (a) Grading. -- [An employer, or officer or agent of an
- 21 employer, that intentionally violates section 4(a) commits:
- (1) A misdemeanor of the third degree for a first
- offense.
- (2) A misdemeanor of the second degree for a second or
- subsequent offense.] An employer, or officer or agent of an
- 26 employer who knowingly violates section 4(a) commits:
- 27 (1) A misdemeanor of the first degree if the employer
- has no prior offense under section 4(a).
- 29 (2) A felony of the third degree if the employer has one
- or more prior offenses under section 4(a).

- 1 \* \* \*
- 2 (d) Definitions. -- As used in this section, the following
- 3 words and phrases shall have the meanings given to them in this
- 4 <u>subsection unless the context clearly indicates otherwise:</u>
- 5 <u>"Prior offense." A conviction of a violation of section 4,</u>
- 6 if the judgment of sentence was imposed before the defendant is
- 7 <u>sentenced for a separate violation of section 4.</u>
- 8 Section 4. The act is amended by adding a section to read:
- 9 Section 5.1. Private right of action.
- 10 (a) General rule. -- An employee who has been misclassified in
- 11 violation of this act, or has been discharged, threatened or has
- 12 otherwise suffered retaliation, discrimination or any other
- 13 <u>adverse action as a result of participating in an investigation</u>
- 14 or reporting a violation of this act may bring a private right
- 15 of action in a court of common pleas in accordance with
- 16 established civil procedures of this Commonwealth.
- 17 (b) Time. -- The action must be brought within three years
- 18 from the date the employee knew of the violation, retaliation or
- 19 discrimination.
- 20 (c) Relief.--If an employee prevails in an action commenced
- 21 <u>under this section</u>, the employee shall be entitled to the
- 22 <u>following relief:</u>
- 23 (1) Reinstatement of the employee without a loss in
- seniority status, if applicable.
- 25 (2) Restitution equal to three times the amount of the
- 26 employee's wages and fringe benefits calculated from the date
- of the violation, retaliation or discrimination.
- 28 (3) Reasonable attorney fees and costs of the action.
- 29 (4) Any other legal and equitable relief as the court
- deems appropriate to make the employee whole.

- 1 Section 5. Section 6(a) of the act is amended and the
- 2 section is amended by adding a subsection to read:
- 3 Section 6. Administrative penalties.
- 4 (a) General rule. -- When the secretary finds that a person
- 5 has violated this act, the secretary may [assess]:
- 6 (1) Assess and collect civil penalties of not more than
- 7 \$1,000 for the first violation, and not more than \$2,500 for
- 8 each subsequent violation.
- 9 (2) Order a financial audit or tax audit of the person.
- 10 \* \* \*
- 11 (c) Intentional violation. -- If the secretary determines that
- 12 a violation of this act was intentional, the secretary shall
- 13 <u>debar, for a set period or permanently, a contractor,</u>
- 14 subcontractor or individual from bidding on or participating in
- 15 <u>State-supervised construction and other State procurement</u>
- 16 <u>contracts</u>.
- 17 Section 6. Sections 10, 11 and 17 of the act are amended to
- 18 read:
- 19 Section 10. Retaliation for action prohibited.
- 20 (a) General rule.--It shall be unlawful for an employer, or
- 21 officer or agent of an employer, to [discriminate in any manner
- 22 or take adverse action against any person in retaliation for
- 23 exercising rights protected under this act. Rights protected
- 24 under this act include, but are not limited to, the right to
- 25 file a complaint or inform any person about an employer's
- 26 noncompliance with this act.] <u>discharge</u>, threaten or otherwise
- 27 <u>retaliate or discriminate in any manner against an employee</u>
- 28 regarding compensation or other terms or conditions of
- 29 <u>employment because the employee:</u>
- 30 (1) participates in an investigation, hearing or inquiry

- by the secretary or any governmental authority; or
- 2 (2) reports or makes a complaint regarding the violation
- 3 <u>of this act to a construction industry employer or any</u>
- 4 <u>governmental authority.</u>
- 5 (a.1) Action. -- An employee who suffers retaliation or
- 6 <u>discrimination in violation of this section may bring a private</u>
- 7 right of action under section 5.1.
- 8 (b) Good faith allegations of noncompliance. -- Any person who
- 9 in good faith alleges noncompliance with this act shall be
- 10 afforded the rights provided by this act, notwithstanding the
- 11 person's failure to prevail on the merits.
- 12 (c) Rebuttable presumptions. -- Taking adverse action against
- 13 a person within 90 days of the person's exercise of rights
- 14 protected under this act shall raise a rebuttable presumption of
- 15 having done so in retaliation for the exercise of those rights.
- 16 Section 11. Availability of information.
- 17 The department shall create a poster [for job sites] which
- 18 outlines the requirements and penalties under this act and shall
- 19 make the poster available on its Internet website. Every
- 20 employer subject to this act shall keep a summary of this act
- 21 and any regulations issued thereunder applicable to the
- 22 <u>employer</u>, <u>posted in a conspicuous place where employees normally</u>
- 23 pass and can read it, both on job sites and in any and all
- 24 places of business. At the discretion of the secretary, a toll-
- 25 free hotline telephone number may be established to receive
- 26 alleged violations.
- 27 Section 17. Funding.
- 28 <u>(a) Enforcement.--</u>The department shall not be required to
- 29 enforce this act until adequate funding is appropriated.
- 30 (b) Recovery of fees and costs. -- The department, Office of

- 1 Attorney General or a district attorney's office shall be
- 2 <u>entitled to recover attorney fees and costs associated with the</u>
- 3 <u>investigation of construction worker misclassification from</u>
- 4 employers who violate the provisions of this act.
- 5 Section 7. This act shall take effect in 60 days.