## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE RESOLUTION No. 21 Session of 2015

INTRODUCED BY HARPER, BARRAR, COHEN, CORBIN, D. COSTA, DELUCA, GILLEN, GRELL, GROVE, HARHART, M. K. KELLER, LONGIETTI, MAJOR, MILLARD, MURT, PAYNE, SAYLOR, SCHLOSSBERG AND WATSON, JANUARY 21, 2015

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JANUARY 21, 2015

## A RESOLUTION

1 2 3 4 5	Directing the Legislative Budget and Finance Committee to conduct a comprehensive review of the fiscal impact on Commonwealth agencies and local governmental agencies for implementation of the Right-to-Know Law and to make recommendations.
6	WHEREAS, The General Assembly enacted the act of February 14,
7	2008 (P.L.6, No.3), known as the Right-to-Know Law; and
8	WHEREAS, The Right-to-Know Law dramatically expanded
9	citizen's access to public records, financial records, judicial
10	records and legislative records across this Commonwealth; and
11	WHEREAS, The Right-to-Know Law requires State and local
12	agencies, the Senate, the House of Representatives and the
13	Judiciary to appoint:
14	(1) Open-records officers who are responsible for
15	thoroughly reviewing and completely responding to Right-to-
16	Know Law requests in a timely manner.
17	(2) Appeals officers who must conduct administrative
18	appeals to review decisions made by the open records officer;

1 and

2 WHEREAS, The Right-to-Know Law is credited by many for making 3 the operation of State and local government more transparent; 4 and

5 WHEREAS, It is believed that this new transparency in 6 government has had a dramatic fiscal impact on agencies, 7 particularly local government agencies, that must dedicate 8 scarce resources to the following tasks:

9 (1) Reviewing Right-to-Know Law requests and collecting
10 records responsive to the requests.

11 (2) Redacting sensitive or privileged information from 12 the records.

13

(3) Reproducing the records.

14 (4) Responding to Right-to-Know Law requests; 15 and

16 WHEREAS, The Right-to-Know Law prohibits an agency from 17 adopting a policy or regulation to place a limitation on the 18 number of records which may be requested or requiring a 19 requester to disclose the purpose or motive in requesting access 20 to records; and

21 WHEREAS, Agencies are prohibited from assessing administrative costs for an agency's review of records 22 23 requested, the search for or retrieval of documents or the staff 24 time or salaries for employees whose duty assignments are 25 limited due to compliance with the Right-to-Know law; and 26 WHEREAS, The Right-to-Know Law requires agencies to respond to requests within five days of the date that the request is 27 28 made and authorizes extensions for responses of 30 days for 29 limited circumstances; and

30 WHEREAS, In their dissenting opinion, three judges of the

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Commonwealth Court expressed their concern in Pennsylvania
Gaming Control Board v. Office of Open Records, 48 A.3d 503,
(Pa. Commonwealth 2012) that the court had expanded the law so
that "an unaddressed request written on the back of a brown
paper bag and given to a PennDOT plow driver by the side of the
road on a snowy winter night" now must be considered a valid
Right-to-Know request; and

8 WHEREAS, Numerous other appellate court decisions reviewing 9 the Right-to-Know Law have expanded the administrative and legal 10 burdens placed on State and local agencies; and 11 WHEREAS, The Right-to-Know Law limits the ability of State 12 and local agencies to recover from the fiscal impact of the 13 various tasks associated with the Right-to-Know Law requests; 14 therefore be it

15 RESOLVED, That the Legislative Budget and Finance Committee 16 conduct a comprehensive review relating to the implementation of 17 the Right-to-Know Law and prepare a report of its findings which 18 shall include all of the following:

19 (1) Annual costs associated with administration of the 20 Right-to-Know Law for Commonwealth, judicial and legislative 21 agencies.

(2) Annual costs associated with the administration of
 the Right-to-Know Law for local agencies of various sizes and
 classification.

(3) Recommendations to the General Assembly on amendments to the Right-to-Know Law which would decrease the administrative burdens of the law on State and local agencies.

29 (4) Recommendations to the General Assembly on
 30 amendments to the Right-to-Know Law which may be necessary to

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1 offset the costs associated with administration of the Right-

2 to-Know Law for State and local agencies;

3 and be it further

4 RESOLVED, That the Legislative Budget and Finance Committee 5 make a report of its findings to the House of Representatives 6 within one year of adoption of this resolution.