## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 838 Session of 2023

INTRODUCED BY HOWARD, SANCHEZ, PROBST, MADDEN, HILL-EVANS, CERRATO, SHUSTERMAN AND PARKER, APRIL 4, 2023

REFERRED TO COMMITTEE ON JUDICIARY, APRIL 4, 2023

## AN ACT

| 1<br>2<br>3<br>4<br>5<br>6<br>7 | Amending Title 18 (Crimes and Offenses) of the Pennsylvania<br>Consolidated Statutes, in theft and related offenses, further<br>providing for the offense of financial exploitation of an<br>older adult or care-dependent person and providing for the<br>offense of financial exploitation of a family or household<br>member and for civil causes of action in cases of financial<br>exploitation; and imposing penalties. |
|---------------------------------|---|
| 8                               | The General Assembly of the Commonwealth of Pennsylvania  |
| 9                               | hereby enacts as follows:   |
| 10                              | Section 1. Section 3922.1(b) and the definition of  |
| 11                              | "financial exploitation" in subsection (f) of Title 18 of the   |
| 12                              | Pennsylvania Consolidated Statutes are amended and subsection   |
| 13                              | (f) is amended by adding a definition to read:  |
| 14                              | § 3922.1. Financial exploitation of an older adult or care-   |
| 15                              | dependent person.   |
| 16                              | * * *   |
| 17                              | (b) GradingFinancial exploitation of an older adult or  |
| 18                              | care-dependent person constitutes a:  |
| 19                              | (1) Felony of the first degree if:  |
| 20                              | (i) the amount involved is at least \$500,000   |

<u>adjusted annually;</u> or

2 (ii) the person participated in a course of conduct
3 resulting in the loss of property of two or more older
4 adults or care-dependent persons.

5 (2) Felony of the second degree if the amount involved
6 is at least \$100,000 but less than \$500,000 <u>adjusted</u>
7 annually.

8 (3) Felony of the third degree if the amount involved
9 exceeds \$2,000 but is less than \$100,000 <u>adjusted annually</u>.

10 (4) Except for offenses under paragraphs (1), (2) and
11 (3), misdemeanor of the first degree.

12 \* \* \*

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(f) Definitions.--As used in this section, the following words and phrases shall have the meanings given to them in this subsection unless the context clearly indicates otherwise:

16 <u>"Adjusted annually." The dollar amount adjusted each year to</u> 17 reflect changes to the Consumer Price Index for All Urban

18 Consumers for the Pennsylvania, New Jersey, Delaware and

19 Maryland area.

20 \* \* \*

21 "Financial exploitation." <u>Either:</u>

22 (1) The wrongful or unauthorized taking or attempt to 23 take by withholding, appropriating, concealing or using the 24 money, assets or property of an older adult or care-dependent 25 person, including any act or omission taken by a person, 26 including through the use of a power of attorney, guardian, 27 custodian, trustee, personal representative or conservator of 28 an older adult or care-dependent person or by an individual 29 who stands in a position of trust and confidence with an older adult or care-dependent person, including business 30

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1 transactions to:

2 [(1)] (i) obtain or attempt to obtain control, 3 through deception, intimidation or undue influence, over the older adult's or care-dependent person's money, 4 5 assets or property to deprive the older adult or caredependent person of the ownership, use, benefit or 6 7 possession of the older adult's or care-dependent 8 person's money, assets or property; or 9 [(2)] (ii) convert or attempt to convert money, 10 assets or property of the older adult or care-dependent person to deprive the older adult or care-dependent 11 12 person of the ownership, use, benefit or possession of 13 the older adult's or care-dependent person's money, 14 assets or property. 15 (2) Causing or attempting to cause the financial dependence of an older adult or care-dependent person by: 16 17 (i) Forbidding, obstructing or otherwise interfering 18 with employment or school attendance. 19 (ii) Unauthorized use of credit or property of the 20 older adult. 21 (iii) Withholding access to money or credit. 22 (iv) Stealing from or defrauding of money or assets. 23 (v) Exploiting the family or household member for 24 personal gain of the defendant. 25 (vi) Withholding physical resources, such as food, 26 clothing, necessary medications or shelter. \* \* \* 27 Section 2. Title 18 is amended by adding sections to read: 28 29 § 3922.2. Financial exploitation of a family or household 30 member.

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| 1   | (a) Offense definedAn individual who commits the offense               |
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| 2   | of financial exploitation of a family or household member shall        |
| 3   | be subject to the criminal penalties specified under subsection        |
| 4   | <u>(b)</u> .   |
| 5   | (b) GradingFinancial exploitation of a family or                       |
| 6   | household member constitutes a:  |
| 7   | (1) Felony of the first degree if the amount involved is               |
| 8   | at least \$500,000 adjusted annually in aggregate amongst              |
| 9   | <u>victims.</u>  |
| 10  | (2) Felony of the second degree if the amount involved                 |
| 11  | <u>is at least \$100,000 but less than \$500,000 adjusted annually</u> |
| 12  | <u>in aggregate amongst victims.</u>                                   |
| 13  | (3) Felony of the third degree if the amount involved                  |
| 14  | exceeds \$2,000 but is less than \$100,000 adjusted annually in        |
| 15  | aggregate amongst victims.   |
| 16  | (4) Misdemeanor of the first degree, except for offenses               |
| 17  | under paragraphs (1), (2) and (3).                                     |
| 18  | (c) Concurrent jurisdiction to prosecuteIn addition to                 |
| 19  | the authority conferred upon the Attorney General by the act of        |
| 20  | October 15, 1980 (P.L.950, No.164), known as the Commonwealth          |
| 21  | Attorneys Act, the Attorney General may investigate and                |
| 22  | institute criminal proceedings for any violation of this section       |
| 23  | or related offenses if the amount involved exceeds \$20,000. No        |
| 24  | individual charged with a violation of this section by the             |
| 25  | Attorney General may challenge the authority of the Attorney           |
| 26  | <u>General to investigate or prosecute the case, and, if a</u>         |
| 27  | challenge is made, the challenge shall be dismissed, and no            |
| 28  | relief shall be made available in the courts of this                   |
| 29  | Commonwealth to the individual making the challenge.                   |
| 30  | (d) EnforcementThe district attorney of a county shall                 |
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| 1  | have the authority to investigate and institute criminal        |
|----|---|
| 2  | proceedings for any violation of this section or related        |
| 3  | <u>offenses.</u>  |
| 4  | (e) Defense of coercive controlIt is an affirmative             |
| 5  | defense in a proceeding in which an allegation of coercive      |
| 6  | control is made that the conduct was reasonable in the          |
| 7  | particular circumstances. Reasonableness is a question of fact  |
| 8  | and not of law.   |
| 9  | (f) DefinitionsAs used in this section, the following           |
| 10 | words and phrases shall have the meanings given to them in this |
| 11 | subsection unless the context clearly indicates otherwise:      |
| 12 | "Abuse." As defined in 23 Pa.C.S. § 6102 (relating to           |
| 13 | definitions).   |
| 14 | "Adjusted annually." The dollar amount adjusted each year to    |
| 15 | reflect changes to the Consumer Price Index for All Urban       |
| 16 | Consumers for the Pennsylvania, New Jersey, Delaware and        |
| 17 | Maryland area.  |
| 18 | "Coercive control." A course of conduct in which an             |
| 19 | individual gains power over another individual through:         |
| 20 | (1) Conduct that has, or is reasonably likely to have,          |
| 21 | one or more of the following effects:                           |
| 22 | (i) Making the other individual dependent on, or                |
| 23 | subordinate to, the individual.                                 |
| 24 | (ii) Isolating the other individual from friends,               |
| 25 | relatives or other sources of support.                          |
| 26 | (iii) Controlling, regulating or monitoring the                 |
| 27 | other individual's day-to-day activities.                       |
| 28 | (iv) Depriving the other individual of, or                      |
| 29 | restricting the other individual's, freedom of action.          |
| 30 | (v) Depriving the other individual of, or                       |

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| 1   | restricting the other individual's, access to support           |
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| 2   | services, including the services of health practitioners        |
| 3   | and legal practitioners.  |
| 4   | (vi) Frightening, humiliating, degrading or                     |
| 5   | punishing the other individual.                                 |
| 6   | (2) Conduct that has, may have or is reasonably likely          |
| 7   | to have, an effect referred under paragraph (1) on an           |
| 8   | individual even if the conduct is directed at a third           |
| 9   | individual, including a child, relative or friend, or a         |
| 10  | companion animal owned by or in the possession of the           |
| 11  | individual.   |
| 12  | "Companion animal." The term:                                   |
| 13  | (1) Includes:   |
| 14  | (i) A domestic or feral dog, domestic or feral cat,             |
| 15  | nonhuman primate, guinea pig, hamster, rabbit not raised        |
| 16  | for human food or fiber, exotic or native animal, reptile       |
| 17  | <u>or exotic or native bird.</u>                                |
| 18  | (ii) A feral animal or any animal under the care,               |
| 19  | custody or ownership of an individual.                          |
| 20  | (iii) An animal that is bought, sold, traded or                 |
| 21  | bartered.   |
| 22  | (2) Does not include agricultural animals, game species         |
| 23  | or any animals regulated under Federal law such as research     |
| 24  | animals.  |
| 25  | "Course of conduct." A pattern of actions composed of more      |
| 26  | than one act over a period of time, however short, evidencing a |
| 27  | continuity of conduct.  |
| 28  | "Family or household member." A spouse or individual who has    |
| 29  | been a spouse, individuals living as spouses or who have lived  |
| 30  | as spouses, parents, children, other individuals related by     |
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| 1  | consanguinity or affinity, current or former sexual or intimate |
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| 2  | partners, individuals residing at the same address or           |
| 3  | individuals who share biological parenthood.                    |
| 4  | "Financial exploitation." A course of conduct of coercive       |
| 5  | control or abuse in conjunction with at least one instance of   |
| 6  | the following:  |
| 7  | (1) Wrongful or unauthorized taking or attempt to take          |
| 8  | by withholding, appropriating, concealing or using the money,   |
| 9  | assets or property of a family or household member, including   |
| 10 | any act or omission taken by an individual to:                  |
| 11 | (i) obtain or attempt to obtain control, through                |
| 12 | deception, intimidation or undue influence, over the            |
| 13 | family or household member's money, assets or property to       |
| 14 | deprive the family or household member of the ownership,        |
| 15 | use, benefit or possession of the family or household           |
| 16 | member's money, assets or property; or                          |
| 17 | (ii) convert or attempt to convert money, assets or             |
| 18 | property of the family or household member to deprive the       |
| 19 | family or household member of the ownership, use, benefit       |
| 20 | or possession of the family or household member's money,        |
| 21 | <u>assets or property.</u>                                      |
| 22 | (2) Causing or attempting to cause the financial                |
| 23 | dependence of a family or household member by:                  |
| 24 | (i) Forbidding, obstructing or otherwise interfering            |
| 25 | with employment or school attendance.                           |
| 26 | (ii) Unauthorized use of credit or property.                    |
| 27 | (iii) Withholding access to money or credit.                    |
| 28 | (iv) Stealing from or defrauding of money or assets.            |
| 29 | (v) Exploiting the family or household member for               |
| 30 | personal gain of the defendant.                                 |
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| 1                       | "Property." Anything of value, including real estate,            |
|-------------------------|--|
| 2                       | tangible personal property, contract rights, money, bank         |
| 3                       | accounts, investment accounts, stocks, bonds, retirement         |
| 4                       | accounts or any other deposit of money or medium of savings or   |
| 5                       | collective investment or other interests in or claims to wealth. |
| 6                       | § 3922.3. Civil causes of action in cases of financial           |
| 7                       | exploitation.  |
| 8                       | (a) General ruleAn individual who is a victim of                 |
| 9                       | financial exploitation under section 3922.1 (relating to         |
| 10                      | financial exploitation of an older adult or care-dependent       |
| 11                      | person) or 3922.2 (relating to financial exploitation of a       |
| 12                      | family or household member) may bring a civil action against any |
| 13                      | person who participated in the financial exploitation of the     |
| 14                      | individual in the court of common pleas of the county where the  |
| 15                      | individual resides or where any of the alleged violations        |
| 16                      | occurred.  |
| 17                      | (b) ExceptionThis section shall not be construed to              |
| 18                      | create liability for any person who provides goods or services   |
| 19                      | to the general public and to a person who would be liable under  |
| 20                      | section 3922.1 or 3922.2, absent a showing that the person:      |
| 21                      | (1) knowingly markets or provides goods or services to a         |
| 22                      | person liable under section 3922.1 or 3922.2;                    |
| 23                      | (2) knowingly receives a higher level of compensation            |
| 24                      | from a person liable under section 3922.1 or 3922.2; or          |
| 25                      | (3) supervises or exercises control over a person liable         |
| 26                      | under section 3922.1 or 3922.2.                                  |
| 27                      | (c) DamagesThe court may award any of the following forms        |
| 28                      | <u>of relief:</u>  |
| 29                      | (1) Actual damages, including, but not limited to,               |
| 30                      | repayment of debts falsely or unjustly owed in the victim's      |
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1 <u>name.</u>

| 2  | (2) Compensatory damages.                                       |
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| 3  | (3) Punitive damages.   |
| 4  | (4) Injunctive relief, including:                               |
| 5  | (i) Voiding contracts signed by the victim.                     |
| 6  | (ii) Directing institutions of higher learning to               |
| 7  | make reasonable accommodations for victims of financial         |
| 8  | exploitation.   |
| 9  | (iii) Ordering consumer credit reporting agencies to            |
| 10 | remove from reports all debts accrued falsely or unjustly       |
| 11 | in the victim's name.   |
| 12 | (5) Any other appropriate relief.                               |
| 13 | (d) Attorney fees and costsA prevailing plaintiff in a          |
| 14 | civil action brought under subsection (a) shall be awarded      |
| 15 | reasonable attorney fees and costs.                             |
| 16 | (e) Treble damagesTreble damages shall be awarded to the        |
| 17 | plaintiff on proof of actual damages where the defendant's acts |
| 18 | were willful and malicious.                                     |
| 19 | (f) Joinder of actionsIn the discretion of the court:           |
| 20 | (1) Two or more individuals may join in one action under        |
| 21 | this section as plaintiffs if the plaintiff's respective        |
| 22 | actions involve at least one defendant in common.               |
| 23 | (2) Two or more persons may be joined in one action             |
| 24 | under this section as defendants if the defendants may be       |
| 25 | liable to at least one plaintiff in common.                     |
| 26 | Section 3. This act shall take effect immediately.              |

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