SENATE AMENDED

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 805 Session of 2015

INTRODUCED BY BLOOM, METCALFE, CUTLER, TRUITT, GROVE, McGINNIS, SANKEY, KAUFFMAN, GRELL, HICKERNELL, MENTZER, FEE, GREINER, KNOWLES, TOPPER, TALLMAN, EVERETT, MACKENZIE, CHRISTIANA, MOUL, STAATS, SACCONE, DIAMOND, ZIMMERMAN, PHILLIPS-HILL, WARD, IRVIN, ROAE, RAPP, KILLION, JOZWIAK, REGAN, QUIGLEY, LAWRENCE, MARSICO, DUSH, MALONEY, KRIEGER, ORTITAY, GINGRICH, SIMMONS, GABLER, RADER, B. MILLER, BENNINGHOFF, SCHEMEL, SAYLOR AND GILLESPIE, MARCH 23, 2015

AS AMENDED ON THIRD CONSIDERATION, IN SENATE, APRIL 5, 2016

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An 1 act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the 4 laws relating thereto," in professional employees, further 5 providing for temporary professional employees, for 6 contracts, execution and form, for causes for suspension and 7 for persons to be suspended and to receive tenure, for 8 collective bargaining agreements and for timing of appeal of 9 suspension; and making editorial changes. 10

11 The General Assembly of the Commonwealth of Pennsylvania

12 hereby enacts as follows:

13 Section 1. Sections 1108 and 1121(b) of the act of March 10,

14 1949 (P.L.30, No.14), known as the Public School Code of 1949,

15 amended March 29, 1996 (P.L.47, No.16), are amended to read:

16 Section 1108. Temporary Professional Employes.--(a) It

17 shall be the duty of the district superintendent to notify each 18 temporary professional employe, at least twice each year during

the period of his or her employment, of the professional 1 2 quality, professional progress, and rating of his or her 3 services. No temporary professional employe shall be dismissed unless rated unsatisfactory, and notification, in writing, of 4 such unsatisfactory rating shall have been furnished the employe 5 within ten (10) days following the date of such rating. The 6 7 rating of a temporary professional employe shall be done as provided in section one thousand one hundred twenty-three of 8 9 this act.

10 (b) (1) A temporary professional employe initially employed by a school district prior to June 30, 1996, whose work has been 11 certified by the district superintendent to the secretary of the 12 school district, during the last four (4) months of the second 13 year of such service, as being satisfactory shall thereafter be 14 15 a "professional employe" within the meaning of this article. 16 (2) A temporary professional employe initially employed by a school district, on or after June 30, 1996, but prior to June 17 18 <u>30, 2015,</u> whose work has been certified by the district 19 superintendent to the secretary of the school district, during 20 the last four (4) months of the third year of such service, as being satisfactory shall thereafter be a "professional employe" 21 within the meaning of this article. 22

23 (2.1) A temporary professional employe initially employed by 24 a school district, on or after June 30, 2015, whose work has been certified by the district superintendent to the secretary 25 26 of the school district, during the last four (4) months of the third year of such service, or, in the case of a temporary_ 27 28 professional employe whose temporary professional status was 29 extended for one additional year by the district superintendent_ pursuant to paragraph (2.2), during the last four (4) months of 30

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the fourth year of such service, as being satisfactory shall 1 thereafter be a "professional employe" within the meaning of 2 3 this article. (2.2) The district superintendent may extend the temporary 4 professional status of an employe by one additional year when, 5 in the professional judgment of the district superintendent, 6 7 further evaluation of the temporary professional employe is 8 necessary prior to certifying the work of the temporary professional employe as satisfactory. To extend the temporary 9 professional status of an employe under this paragraph, the 10 11 district superintendent must provide the temporary professional 12 employe, during the last four (4) months of the third year of 13 the temporary professional employe's service, with a written 14 statement, signed by the district superintendent, setting forth the specific reason for the extension. 15

16 The attainment of the status under paragraph (1) [or], (3) (2) or (2.1) shall be recorded in the records of the board and 17 18 written notification thereof shall be sent also to the employe. 19 The employe shall then be tendered forthwith a regular contract 20 of employment as provided for professional employes. No 21 professional employe who has attained tenure status in any 22 school district of this Commonwealth shall thereafter be 23 required to serve as a temporary professional employe before 24 being tendered such a contract when employed by any other part 25 of the public school system of the Commonwealth.

(c) (1) Any temporary professional employe employed by a school district prior to June 30, 1996, who is not tendered a regular contract of employment at the end of two years of service, rendered as herein provided, shall be given a written statement signed by the president and secretary of the board of

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school directors and setting forth explicitly the reason for
 such refusal.

3 (2) Any temporary professional employe employed by a school 4 district after June 30, 1996, <u>but prior to June 30, 2015</u>, who is 5 not tendered a regular contract of employment at the end of 6 three years of service, rendered as herein provided, shall be 7 given a written statement signed by the president and secretary 8 of the board of school directors and setting forth explicitly 9 the reason for such refusal.

(3) Any temporary professional employe employed by a school 10 district on or after June 30, 2015, who is not tendered a 11 12 regular contract of employment at the end of three (3) years of 13 service, or, in the case of a temporary professional employe 14 whose temporary professional status was extended for one additional year by the district superintendent pursuant to 15 16 subsection (b) (2.2), at the end of four (4) years of service, rendered as herein provided, shall be given a written statement 17 18 signed by the president and secretary of the board of school 19 directors and setting forth explicitly the reason for such 20 refusal.

(d) Temporary professional employes shall for all purposes, except tenure status, be viewed in law as full-time employes, and shall enjoy all the rights and privileges of regular fulltime employes.

Section 1121. Contracts; Execution; Form.--* * * (b) (1) Each board of school directors in all school districts shall hereafter enter into contracts, in writing, with each professional employe initially employed by a school district prior to June 30, 1996, who has satisfactorily completed two (2) years of service in any school district of

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1 this Commonwealth.

(2) Each board of school directors in all school districts
3 shall hereafter enter into contracts, in writing, with each
4 professional employe initially employed by a school district, on
5 or after June 30, 1996, <u>but prior to June 30, 2015</u>, who has
6 satisfactorily completed three (3) years of service in any
7 school district of this Commonwealth.

8 (3) Each board of school directors in all school districts shall only hereafter enter into contracts, in writing, with each 9 10 professional employe initially employed by a school district, on or after June 30, 2015, who has satisfactorily completed three 11 (3) years of service or, in the case of a temporary professional 12 13 employe whose temporary professional contract is extended by the district superintendent for one additional year and who has 14 satisfactorily completed four (4) years of service, in any 15 16 school district of this Commonwealth and received overall performance ratings of "distinguished" or "proficient" on both_ 17 18 of the professional employe's two (2) most recent end-of-year 19 performance evaluations pursuant to section 1123 at the school district of current employment. 20 * * * 21 Section 2. Section 1124 of the act, amended June 30, 2012 22 23 (P.L.684, No.82), is amended to read:

Section 1124. Causes for Suspension.--(a) Any board of school directors may suspend the necessary number of professional employes, for any of the causes hereinafter enumerated:

(1) substantial decrease in pupil enrollment in the schooldistrict;

30 (2) curtailment or alteration of the educational program on 20150HB0805PN3090 - 5 - 1 recommendation of the superintendent and on concurrence by the 2 board of school directors, as a result of substantial decline in 3 class or course enrollments or to conform with standards of 4 organization or educational activities required by law or 5 recommended by the Department of [Public Instruction] <u>Education</u>;

6 (3) consolidation of schools, whether within a single
7 district, through a merger of districts, or as a result of joint
8 board agreements, when such consolidation makes it unnecessary
9 to retain the full staff of professional employes; [or]

10 (4) when new school districts are established as the result 11 of reorganization of school districts pursuant to Article II., 12 subdivision (i) of this act, and when such reorganization makes 13 it unnecessary to retain the full staff of professional 14 employes[.]; or

15 (5) economic reasons that require a reduction in professional employes, provided that a professional employe who received an overall performance rating of "distinguished" on at least two (2) of the professional employe's most recent three (3) end-of-year performance ratings may not be suspended for economic reasons under this paragraph. (a.1) A school district may not use an employe's

22 compensation in determining which professional employes to

23 suspend, but shall use the procedures in section 1125.1 to

24 determine the order in which professional employes are

25 <u>suspended.</u>

(b) Notwithstanding an existing or future provision in a collective bargaining agreement or other similar employment contract to the contrary, suspension of a professional employe due to the curtailment or alteration of the educational program as set forth in subsection (a)(2) may be effectuated without the

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approval of the curtailment or alteration of the educational 1 2 program by the Department of Education, provided that, where an 3 educational program is altered or curtailed as set forth in subsection (a) (2), the school district shall notify the 4 Department of Education of the actions taken pursuant to 5 subsection (a)(2). The Department of Education shall post all 6 7 notifications received from a school district pursuant to this 8 subsection on the Department of Education's publicly accessible 9 Internet website. 10 (c) The following shall apply in the case of a suspension under subsection (a) (5) in which a board of school directors 11 suspends professional employes who are assigned to provide 12 13 instruction directly to students: 14 (1) A board of school directors may suspend the necessary 15 number of professional employes assigned to provide instruction 16 directly to students only if the board of school directors also suspends at least an equal percentage proportion of 17 administrative staff. 18 (2) The Secretary of Education may grant a board of school 19 20 directors a waiver of paragraph (1) if the following apply: 21 (i) the Secretary of Education determines that the school 22 district's operations are already sufficiently streamlined; 23 (ii) the Secretary of Education submits the determination to the State Board of Education; and 24 25 (iii) the State Board of Education approves the 26 determination by a majority of its members. 27 (3) Any five administrative staff positions selected by the board of school directors shall be exempt from the requirements 28 29 of paragraphs (1) and (2). (d) In the case of a suspension under subsection (a) (5), a 30

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1	board of school directors may suspend the necessary number of
2	professional employes only by a majority vote at a public
3	meeting of the board of school directors.
4	(e) Following the 2019-2020 school year, the Legislative
5	Budget and Finance Committee shall conduct a study of the
6	effectiveness of the provisions of sections 1124(a)(5), (c) and
7	(d) and 1125.1 and shall deliver a written report of its
8	findings, including whether these provisions of law are being
9	used effectively by school districts to improve school district
10	efficiency, to the Governor, the chairman and minority chairman
11	of the Education Committee of the Senate and the chairman and
12	minority chairman of the Education Committee of the House of
13	Representatives by December 31, 2020.
14	(f) (1) A collective bargaining agreement negotiated by a
15	school district and an exclusive representative of professional
16	employes in accordance with the act of July 23, 1970 (P.L.563,
17	No.195), known as the "Public Employe Relations Act," after the
18	effective date of this subsection may not prohibit the
19	suspension of professional employes for economic reasons other
20	than as provided for in this section.
21	(2) A provision in any agreement or contract in effect on
22	the effective date of this subsection that prohibits the
23	suspension of professional employes for economic reasons in
24	conflict with this section shall be discontinued in any new or
25	renewed agreement or contract or during the period of status quo
26	following an expired contract.
27	Section 3. Section 1125.1 of the act, amended or added
28	November 20, 1979 (P.L.465, No.97) and July 10, 1986 (P.L.1270,
29	No.117), is amended to read:
30	Section 1125.1. Persons to be Suspended(a) Professional

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1 employes shall be suspended under section 1124 [(relating to 2 causes for suspension) in inverse order of seniority within the 3 school entity of current employment. Approved leaves of absence shall not constitute a break in service for purposes of 4 5 computing seniority for suspension purposes.] as follows, within 6 the area of certification required by law for the professional 7 employe's current position: 8 (1) (i) Each professional employe who received an overall performance rating of "failing" on the professional employe's 9 10 most recent end-of-year performance rating shall be suspended 11 first. 12 (ii) After suspending professional employes under subclause 13 (i), each professional employe who received an overall 14 performance rating of "needs improvement" on the professional employe's most recent end-of-year performance rating shall be 15 16 suspended second. 17 (iii) When more professional employes receive the same overall performance rating than there are suspensions, seniority 18 19 within the school entity shall be used to determine suspensions 20 among professional employes with the same overall performance 21 rating on the employe's most recent performance evaluation 22 pursuant to section 1123, provided that approved leaves of 23 absence shall not constitute a break in service for purposes of 24 computing seniority for suspension purposes. 25 (2) After suspending professional employes under clause (1), 26 each professional employe who received an overall performance 27 rating of "proficient" or "distinguished" on the professional 28 employe's most recent end-of-year performance rating shall be 29 suspended in inverse order of seniority within the school entity of current employment, provided that approved leaves of absence 30

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1 shall not constitute a break in service for purposes of

2 computing seniority for suspension purposes.

3 <u>(a.1)</u> Seniority shall continue to accrue during suspension 4 and all approved leaves of absence.

5 (b) Where there is or has been a consolidation of schools, 6 departments or programs, all professional employes shall retain 7 the seniority rights they had prior to the reorganization or 8 consolidation.

9 [(c) A school entity shall realign its professional staff so 10 as to insure that more senior employes are provided with the 11 opportunity to fill positions for which they are certificated 12 and which are being filled by less senior employes.]

13 (d) (1) No suspended employe shall be prevented from14 engaging in another occupation during the period of suspension.

15 (2) Suspended professional employes or professional employes 16 demoted for the reasons set forth in section 1124 shall be 17 reinstated [on the basis of their seniority within the school 18 entity.] as follows:

19 (i) Professional employes who received an overall

20 performance rating of "proficient" or "distinguished" on their

21 most recent end-of-year performance evaluations shall be

22 reinstated first in order of seniority within the area of

23 certification required for the vacancy being filled and within

24 the school entity.

25 (ii) After reinstating professional employes under subclause
26 (i), professional employes who received an overall performance
27 rating of "needs improvement" on their most recent end-of-year
28 performance evaluations shall be reinstated second in order of
29 seniority within the area of certification required for the

30 vacancy being filled and within the school entity.

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1 (iii) After reinstating professional employes under subclause (ii), professional employes who received an overall 2 performance rating of "failing" on their most recent end-of-year 3 performance evaluations shall be reinstated last in order of 4 seniority within the area of certification required for the 5 vacancy being filled and within the school entity. 6 7 No new appointment shall be made while there is such a suspended 8 or demoted professional employe available who is properly certificated to fill such vacancy. For the purpose of this 9 subsection, positions from which professional employes are on 10 11 approved leaves of absence shall also be considered temporary 12 vacancies.

13 (3) To be considered available a suspended professional 14 employe must annually report to the governing board in writing 15 his current address and his intent to accept the same or similar 16 position when offered.

17 (4) A suspended employe enrolled in a college program during 18 a period of suspension and who is recalled shall be given the 19 option of delaying his return to service until the end of the 20 current semester.

21 (e) Nothing contained in [section 1125.1(a) through (d)]
22 this section shall be construed to:

23 <u>(1) limit the cause for which a temporary professional</u>
24 employe may be suspended; or

25 (2) supersede or preempt any provisions of a collective 26 bargaining agreement negotiated by a school entity and an 27 exclusive representative of the employes in accordance with the 28 act of July 23, 1970 (P.L.563, No.195), known as the "Public 29 Employe Relations Act"; however, no agreement shall prohibit the 30 right of a professional employe who is not a member of a

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bargaining unit from retaining seniority rights under the
 provisions of this act.

3 (f) A decision to suspend in accordance with this section 4 shall be considered an adjudication within the meaning of the 5 "Local Agency Law."

6 (g) (1) No collective bargaining agreement negotiated by a 7 school district and an exclusive representative of the employes

8 in accordance with the "Public Employe Relations Act" after the

9 effective date of this subsection shall provide for suspending,

10 reinstating or realigning professional employes based on

11 seniority other than as provided for in this section.

12 (2) Upon the expiration, amendment or adoption of any

13 agreement or contract, a provision that provides for suspending,

14 reinstating or realigning professional employes based on

15 seniority in conflict with this section shall be discontinued in

16 any new or renewed agreement or contract or during the period of

17 status quo following an expired contract.

18 (h) If a professional employe is suspended under this

19 section, the professional employe's position shall remain vacant

20 for at least one year, provided that the school entity may

21 reinstate at any time the professional employe who was

22 <u>suspended.</u>

Section 4. Section 1131 of the act is amended to read: 23 24 Section 1131. Appeals to [Superintendent of Public Instruction] <u>Secretary of Education</u>.--In case the professional 25 26 employe concerned considers himself or herself aggrieved by the action of the board of school directors, an appeal by petition, 27 28 setting forth the grounds for such appeal, may be taken to the 29 [Superintendent of Public Instruction] <u>Secretary of Education</u> at 30 Harrisburg. Such appeal shall be filed within [thirty (30)]

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1 <u>fifteen (15)</u> days after receipt by registered mail of the 2 written notice of the decision of the board. A copy of such 3 appeal shall be served by registered mail on the secretary of 4 the school board.

5 The [Superintendent of Public Instruction] <u>Secretary of</u> 6 <u>Education</u> shall fix a day and time for hearing, which shall be 7 not sooner than ten (10) days nor more than thirty (30) days 8 after presentation of such petition, and shall give written 9 notice to all parties interested.

10 The [Superintendent of Public Instruction] Secretary of Education shall review the official transcript of the record of 11 the hearing before the board, and may hear and consider such 12 13 additional testimony as he may deem advisable to enable him to 14 make a proper order. At said hearing the litigants shall have 15 the right to be heard in person or by counsel or both. 16 After hearing and argument and reviewing all the testimony filed or taken before him, the [Superintendent of Public 17 Instruction] Secretary of Education shall enter such order, 18 19 either affirming or reversing the action of the board of school 20 directors, as to him appears just and proper.

21 Section 5. This act shall take effect as follows:

(1) The amendment or addition of sections 1124(f) and
1125.1(g) of the act shall take effect immediately.

24 (2) The amendment of sections 1108 and 1121 shall take25 effect June 30, 2015.

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(3) This section shall take effect immediately.

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27 (4) The remainder of this act shall take effect June 30,
28 2016 2018.

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